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MAKING APPROPRIATIONS FOR THE DEPARTMENT OF  
THE INTERIOR AND RELATED AGENCIES

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SEPTEMBER 29, 1978.—Ordered to be printed

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Mr. YATES, from the committee of conference,  
submitted the following

CONFERENCE REPORT

[To accompany H.R. 12932]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 12932) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1979, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 3, 10, 12, 18, 19, 28, 32, 45, 46, 57, 58, 61, 64, 69, 70, 74, 75, 84, 85, 86, 88, 89, 91, 95, 97, 99, and 101.

That the House recede from its disagreement to the amendments of the Senate numbered 7, 8, 13, 20, 38, 52, 62, 76, 79, 80, 81, 82, and 105, and agree to the same.

Amendment numbered 1:

That the House recede from its disagreement to the amendment of the Senate numbered 1, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$286,853,000; and the Senate agree to the same.

Amendment numbered 2:

That the House recede from its disagreement to the amendment of the Senate numbered 2, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$19,011,000; and the Senate agree to the same.

Amendment numbered 5:

That the House recede from its disagreement to the amendment of the Senate numbered 5, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$28,357,000; and the Senate agree to the same.

Amendment numbered 6:

That the House recede from its disagreement to the amendment of the Senate numbered 6, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$9,900,000; and the Senate agree to the same.

Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$51,692,000; and the Senate agree to the same.

Amendment numbered 14:

That the House recede from its disagreement to the amendment of the Senate numbered 14, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$171,957,000; and the Senate agree to the same.

Amendment numbered 15:

That the House recede from its disagreement to the amendment of the Senate numbered 15, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$102,379,000; and the Senate agree to the same.

Amendment numbered 16:

That the House recede from its disagreement to the amendment of the Senate numbered 16, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$81,716,000; and the Senate agree to the same.

Amendment numbered 22:

That the House recede from its disagreement to the amendment of the Senate numbered 22, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$196,129,000; and the Senate agree to the same.

Amendment numbered 25:

That the House recede from its disagreement to the amendment of the Senate numbered 25, and agree to the same with an amendment as follows:

Restore the matter stricken by said amendment, amended to read as follows:

*\$380,079,000: Provided, That not to exceed \$4,258,000 may be available for operation of the National Visitor Center and of that amount not to exceed \$3,500,000 may be used for payment of rent; and the Senate agree to the same.*

Amendment numbered 27:

That the House recede from its disagreement to the amendment of the Senate numbered 27, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$118,488,000*; and the Senate agree to the same.

Amendment numbered 29:

That the House recede from its disagreement to the amendment of the Senate numbered 29, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$409,095,000*; and the Senate agree to the same.

Amendment numbered 30:

That the House recede from its disagreement to the amendment of the Senate numbered 30, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$37,214,000*; and the Senate agree to the same.

Amendment numbered 31:

That the House recede from its disagreement to the amendment of the Senate numbered 31, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$231,048,000*; and the Senate agree to the same.

Amendment numbered 37:

That the House recede from its disagreement to the amendment of the Senate numbered 37, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$774,752,000*; and the Senate agree to the same.

Amendment numbered 42:

That the House recede from its disagreement to the amendment of the Senate numbered 42, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$52,023,000*; and the Senate agree to the same.

Amendment numbered 43:

That the House recede from its disagreement to the amendment of the Senate numbered 43, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$48,302,000*; and the Senate agree to the same.

Amendment numbered 44:

That the House recede from its disagreement to the amendment of the Senate numbered 44, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$114,608,000*; and the Senate agree to the same.

Amendment numbered 47 :

That the House recede from its disagreement to the amendment of the Senate numbered 47, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$42,200,000 ; and the Senate agree to the same.

Amendment numbered 53 :

That the House recede from its disagreement to the amendment of the Senate numbered 53, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$23,800,000 ; and the Senate agree to the same.

Amendment numbered 54 :

That the House recede from its disagreement to the amendment of the Senate numbered 54, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$108,166,000 ; and the Senate agree to the same.

Amendment numbered 55 :

That the House recede from its disagreement to the amendment of the Senate numbered 55, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$54,460,000 ; and the Senate agree to the same.

Amendment numbered 56 :

That the House recede from its disagreement to the amendment of the Senate numbered 56, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$35,845,000 ; and the Senate agree to the same.

Amendment numbered 59 :

That the House recede from its disagreement to the amendment of the Senate numbered 59, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$325,000 ; and the Senate agree to the same.

Amendment numbered 60 :

That the House recede from its disagreement to the amendment of the Senate numbered 60, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$385,000 ; and the Senate agree to the same.

Amendment numbered 65 :

That the House recede from its disagreement to the amendment of the Senate numbered 65, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$99,709,000 ; and the Senate agree to the same.

Amendment numbered 68 :

That the House recede from its disagreement to the amendment of the Senate numbered 68, and agree to the same with an amendment as follows :

In lieu of the matter proposed by said amendment insert :

*: Provided, That not to exceed \$5,000,000 shall be available for financial assistance as provided by section 20 of the Federal Non-Nuclear Research and Development Act of 1974 for feasibility and design studies for municipally owned and/or operated waste reprocessing demonstration facilities;*

and the Senate agree to the same.

Amendment numbered 77 :

That the House recede from its disagreement to the amendment of the Senate numbered 77, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$483,829,000 ; and the Senate agree to the same.

Amendment numbered 83 :

That the House recede from its disagreement to the amendment of the Senate numbered 83, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$7,852,000 ; and the Senate agree to the same.

Amendment numbered 87 :

That the House recede from its disagreement to the amendment of the Senate numbered 87, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$96,302,000 ; and the Senate agree to the same.

Amendment numbered 92 :

That the House recede from its disagreement to the amendment of the Senate numbered 92, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$19,041,000 ; and the Senate agree to the same.

Amendment numbered 93 :

That the House recede from its disagreement to the amendment of the Senate numbered 93, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$111,935,000 ; and the Senate agree to the same.

Amendment numbered 94 :

That the House recede from its disagreement to the amendment of the Senate numbered 94, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$9,775,000 ; and the Senate agree to the same.

## Amendment numbered 96:

That the House recede from its disagreement to the amendment of the Senate numbered 96, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$108,546,000; and the Senate agree to the same.

## Amendment numbered 98:

That the House recede from its disagreement to the amendment of the Senate numbered 98, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$10,246,000; and the Senate agree to the same.

## Amendment numbered 100:

That the House recede from its disagreement to the amendment of the Senate numbered 100, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,963,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 4, 9, 17, 21, 23, 24, 26, 33, 34, 35, 36, 39, 40, 41, 48, 49, 50, 51, 63, 66, 67, 71, 72, 73, 78, 90, 102, 103, and 104.

SIDNEY R. YATES (except amendment No. 49),

GUNN MCKAY,  
CLARENCE D. LONG,  
FRANK E. EVANS,  
JOHN P. MURTHA,  
ROBERT DUNCAN,  
NORM DICKS,  
CHARLES WILSON,  
JAMIE L. WHITTEN,  
JOSEPH M. MCDADE,  
RALPH REGULA,  
E. A. CEDERBERG,

*Managers on the Part of the House.*

ROBERT C. BYRD,  
ERNEST F. HOLLINGS,  
BIRCH BAYH,  
J. BENNETT JOHNSTON,  
WALTER D. HUDDLESTON,  
PAT LEAHY,  
DENNIS DECONCINI,  
QUENTIN BURDICK,  
TED STEVENS,  
MILTON R. YOUNG,  
MARK O. HATFIELD,  
HENRY BELLMON,

*Managers on the Part of the Senate.*

## JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 12932), making appropriations for the Department of the Interior and Related Agencies for the fiscal year ending September 30, 1979, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

### TITLE I—DEPARTMENT OF THE INTERIOR

#### BUREAU OF LAND MANAGEMENT

Amendment No. 1: Appropriates \$286,853,000 for management of lands and resources instead of \$295,315,000 as proposed by the House and \$274,991,000 as proposed by the Senate. The net decrease under the amount proposed by the House consists of the following decreases and increase: Decreases of \$300,000 for the oil shale program; \$300,000 for the geothermal program; \$2,450,000 to record and file mining claims; \$1,000,000 for withdrawal review; \$500,000 for the wild horse and burro program; \$550,000 for cultural inventories; \$400,000 for designation of public lands as either open, closed, or regulated for off-road vehicle use; \$300,000 to enforce special recreation use permits for undeveloped sites; \$500,000 to develop other recreation lands proposals to meet local and regional needs; \$500,000 to identify, inventory, and analyze critical endangered species habitat; \$2,500,000 for planning; \$500,000 for data management; and \$262,000 for law enforcement; and an increase of \$1,600,000 for construction of the flood protection facilities in the San Simon Basin, Arizona.

The managers agree with the House Appropriations Committee's FY 1978 report language which strongly recommends that the authorizing committees review the wild horse and burro program and develop legislation authorizing more effective management practices, including allowing individuals to accept title to any of the animals acquired from the Bureau of Land Management. Under existing law BLM cannot transfer title of the animals to private individuals. The burden on the land is increasing as a result of the growing number of these animals.

The managers have deferred providing additional monies for planning and urge the Bureau of Land Management to establish a priority ranking system for preparation and revision of management framework plans. The House and Senate Appropriations Committees will expect these rankings prior to the FY 1980 budget hearings.

The managers are in agreement that the trespass laws on public lands be enforced. However, individuals using the public lands for a

wilderness experience on a temporary basis or for other legitimate uses of public lands should not be subject to harassment and prosecution. The policy of the Bureau of Land Management on the use of public lands should be reasonable as long as indiscriminate unauthorized use is not allowed.

Amendment No. 2: Appropriates \$19,011,000 for acquisition, construction, and maintenance instead of \$19,758,000 as proposed by the House and \$18,683,000 as proposed by the Senate. The increase above the amount proposed by the Senate includes \$328,000 for Phase II construction of the Western Slope Fire Operations Center, Grand Junction, Colorado.

Amendment No. 3: Provides that not less than \$60,119,000 available from receipts shall be obligated in fiscal year 1979 for Oregon and California grant lands as proposed by the House instead of \$57,419,000 as proposed by the Senate.

Amendment No. 4: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides that amounts collected under service charges, deposits, and forfeitures be immediately available until expended.

#### OFFICE OF WATER RESEARCH AND TECHNOLOGY

Amendment No. 5: Appropriates \$28,357,000 for salaries and expenses instead of \$31,057,000 as proposed by the House and \$26,842,000 as proposed by the Senate. The decrease under the amount proposed by the House consists of \$980,000 for research matching grants; \$1,000,000 for membrane development; \$350,000 for water reuse development; \$120,000 for demonstration plant activity; and \$250,000 for technology transfer.

Amendment No. 6: Provides that \$9,900,000 shall remain available until September 30, 1980, instead of \$11,370,000 as proposed by the House and \$8,900,000 as proposed by the Senate.

#### HERITAGE CONSERVATION AND RECREATION SERVICE

Amendment No. 7: Appropriates \$14,874,000 for salaries and expenses as proposed by the Senate instead of \$17,874,000 as proposed by the House. This deletes funds to establish a natural heritage preservation program. The managers agree that this action does not prejudice future review.

Amendment No. 8: Provides \$7,247,000 for Land and Water Conservation Fund administrative expenses as proposed by the Senate instead of \$7,733,000 as proposed by the House. The reduction of \$486,000 is in federal administrative expenses.

Amendment No. 9: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$737,025,000 for the Land and Water Conservation Fund instead of \$645,841,000 as proposed by the House and \$690,194,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The amount recommended includes \$102,379,000 for acquisition of federal lands pursuant to P.L. 95-42. These amounts are exempt from



federal/state sharing. The amount recommended subject to sharing is \$634,646,000. The state grant of \$369,790,000, together with the \$6,482,000 to administer the state programs, totals \$376,272,000, or 59.3 percent of the amount subject to sharing.

Amendment No. 10: Provides \$369,790,000 for grants to the states as proposed by the House instead of \$318,079,000 as proposed by the Senate.

Amendment No. 11: Provides \$51,692,000 for the Forest Service instead of \$68,642,000 as proposed by the House and \$39,192,000 as proposed by the Senate. The reduction of \$16,950,000 below the House is due to the availability of unobligated balances. The managers agree that if the Alpine Lake land exchanges are not successful, the Department may use the reprogramming procedure to provide acquisition money.

The managers agree that for recreation composites the Forest Service should submit proposed acquisitions in excess of \$150,000 or any declarations of taking for prior approval of the Appropriations Committees as recommended by the Senate.

Amendment No. 12: Restores House language stricken by the Senate that provides for acquisition of land in Lake Tahoe Basin. The managers agree that in addition to the two legislative provisions associated with the Lake Tahoe acquisition, the Forest Service should not use condemnation outside of the National Forest boundary.

Amendment No. 13: Provides \$32,960,000 for the Fish and Wildlife Service as proposed by the Senate instead of \$52,240,000 as proposed by the House. The decrease under the amount proposed by the House consists of reductions of \$6,780,000 in recreation additions and \$12,500,000 due to the availability of substantial unobligated balances. The managers agree that for recreation additions the Fish and Wildlife Service should submit proposed acquisitions in excess of \$150,000 or any declarations of taking for prior approval of the Appropriations Committees as recommended by the Senate.

No funds are recommended for a Presquille NWR parking lot. No other additions are specifically denied. All proposals will be handled on a case-by-case basis as the Service is actually prepared to acquire the proposed sites. The managers agree that the Service should enter into serious negotiations with the Commonwealth of Virginia for the acquisition of False Cape State Park by donation, exchange, or other means.

Amendment No. 14: Provides \$171,957,000 for the National Park Service instead of \$48,557,000 as proposed by the House and \$187,457,000 as proposed by the Senate. The net increase over the amount proposed by the House consists of the following increases and decreases: Increases of \$2,500,000 for Lowell NHP; \$30,000,000 for Chattahoochee River NRA; \$100,000,000 for Redwoods NP; and \$1,000,000 for the Chesapeake and Ohio Canal NHP; and decreases of \$10,000,000 in inholdings; and \$100,000 for preauthorization costs.

Amendment No. 15: Provides that \$102,379,000 of the total appropriated shall be derived from the special account within the Fund established by section 5 of the Act, as amended, instead of \$97,879,000 as proposed by the House and \$104,259,000 as proposed by the Senate.

Amendment No. 16: Provides \$81,716,000 for the National Park Service instead of \$77,216,000 as proposed by the House and \$83,596,-

000 as proposed by the Senate. The increase of \$4,500,000 over the amount proposed by the House is for land acquisition in the Big Thicket National Preserve.

Amendment No. 17: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides that not to exceed \$12,000,000 of the amount provided for state assistance may be available as a contingency reserve to be administered by the Secretary to meet unforeseen needs of the states.

Amendment No. 18: Appropriates \$60,000,000 for the Historic Preservation Fund as proposed by the House instead of \$100,000,000 as proposed by the Senate. The managers agree that within the allowance, \$5,000,000 is designated for maritime heritage preservation and \$5,400,000 for the National Trust for Historic Preservation. The managers also urge the Secretary of Interior to waive the 50/50 matching now required for survey and planning work and implement a 70/30 matching as authorized by Public Law 89-665, sec. 102(c). The HCRS is to develop grant allocation methods and procedures before October 30, 1978, and submit any substantial change from the 1978 procedure to the House and Senate Appropriations Committees for prior review and approval.

Amendment No. 19: Restores House language stricken by the Senate that prohibits grants for renovation of state and local government buildings still in use for governmental purposes. The Service is to report to the House and Senate Appropriations Committees on its experience in administering this provision before hearings on the FY 1980 appropriation request.

Amendment No. 20: Deletes language proposed by the House earmarking 60 percent of the grants for neighborhood preservation. The managers agree that the Service should prepare regulations that would achieve the general intent of the House language.

Amendment No. 21: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment insert the following:

*: Provided further, That not to exceed \$1,000,000 may be available as a discretionary reserve to be administered by the Secretary for special or innovative preservation programs*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The Senate amendment provided a contingency reserve limitation of \$3,000,000.

#### U.S. FISH AND WILDLIFE SERVICE

Amendment No. 22: Appropriates \$196,129,000 for resource management instead of \$196,695,000 as proposed by the House and \$194,508,000 as proposed by the Senate. The net decrease under the amount proposed by the House consists of the following increases and decreases: Decreases of \$625,000 for environmental contaminant evaluation; \$390,000 for resource development planning; \$100,000 for mammals and nonmigratory birds; \$350,000 for animal damage control; and \$721,000 for endangered species planning and coordination; and

increases of \$50,000 for a cooperative wildlife unit in Georgia; \$100,000 for a cooperative wildlife unit in Wyoming; \$450,000 for all other cooperative fish and wildlife research units; \$300,000 for migratory waterfowl lure crops; \$20,000 for White Sulphur Springs NFH; \$100,000 for Dale Hollow NFH; \$100,000 for Erwin NFH; and \$500,000 for Leetown Fishery Research Laboratory. The allowance includes up to \$50,000 for a special agent for law enforcement for West Virginia.

Amendment No. 23: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment insert the following:

*: Provided further, That \$15,721,000 shall be available only upon enactment of legislation reauthorizing section 15 of the Endangered Species Act of 1973*

The managers on the part of the Senate will offer a motion to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 24: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$97,856,000 for construction and anadromous fish instead of \$96,153,000 as proposed by the House and \$96,479,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net increase over the amount proposed by the House consists of the following increases and decrease: A decrease of \$50,000 for design of facilities for Felsenthal NWR; and increases of \$713,000 for Wolf Creek NFH; \$144,000 for Bowden NFH; \$192,000 for White Sulphur Springs NFH; and \$704,000 for Wichita Mountains NWR. The funds added by the House for Chincoteague NWR are for construction or rehabilitation of interpretive, storage, and workshop facilities in the existing maintenance/administrative complex (\$170,000) and to rehabilitate and upgrade restroom facilities at the existing visitor contact station (\$30,000). The managers defer without prejudice funds for planning or design of a wildfowl museum which may or may not be included in the refuge management plan.

#### NATIONAL PARK SERVICE

Amendment No. 25: Restore the matter stricken by said amendment, amended to read as follows:

*\$380,079,000: Provided, That not to exceed \$4,258,000 may be available for operation of the National Visitor Center and of that amount not to exceed \$3,500,000 may be used for payment of rent*

The appropriation of \$380,079,000 for operation of the national park system, instead of \$382,317,000 as proposed by the House and \$367,631,000 as proposed by the Senate, provides a net decrease under the amount proposed by the House which consists of the following increases and decreases: Increases of \$750,000 for Lowell NHP; \$90,000

for Harpers Ferry, W. Va.; \$100,000 for Shrine of the Ages, Grand Canyon NP; \$200,000 for the Lowell Historic Canal Commission; \$500,000 for Grand Canyon school district assistance payments; and \$2,500,000 for rental costs of the National Visitor Center; and decreases of \$825,000 for operation of new or recently authorized park areas; \$1,800,000 for a park-wide science program, \$350,000 and no positions for concessions management; \$1,000,000 for interpretive services in older areas; \$500,000, the budgeted increase, for information publications; \$100,000 for new area studies; \$264,000 for land use studies; \$500,000 for general management plans; \$39,000 and two positions for Indian park management assistance; and \$1,000,000 for Alaska Native Claims Settlement Act.

The managers agree that the allowance includes up to \$300,000 for development of Piscataway Park when authorization becomes available; \$342,000 and five positions for Indiana Dunes NL; \$1,216,000 and 10 positions for Cuyahoga NRA; and \$600,000 for road maintenance for Yellowstone NP. The managers agree that \$250,000 is available to increase the Park Police helicopter operational time so that 24-hour service can be available for transportation of accident victims to the Washington, D.C., Hospital Center Shock and Trauma Unit. This is for a one-year operation. The Park Service should work with the Washington Metropolitan Area Council of Governments to develop an area-wide program for subsequent years.

The managers request the Park Service to initiate a study of the feasibility of establishing a national historic site at Abiquiu, New Mexico, at the studio and workshop of Georgia O'Keefe. Georgia O'Keefe, who is now 91 years of age, is an important and incomparable living American artist whose contributions and work has been acclaimed throughout the world. In the past, comparable recognition has been accorded to the distinguished American sculptor, Augustus Saint-Gaudens by designating his studio and garden at Aspet, Vermont, as a national historic site. The managers believe this tradition of acclaiming notable American artists is a worthy one which should be fostered and continued by honoring Miss O'Keefe. The Service should provide the results of this study as soon as possible.

None of the funds provided for any National Park Service program shall be used to promote public acceptance or rejection of park legislation.

Amendment No. 26: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment insert the following:

*: Provided further, That \$90,000 shall be available for the National Park Service to assist the Town of Harpers Ferry, West Virginia, for police force use*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The managers are in agreement that this will be a one-year demonstration program.

Amendment No. 27: Appropriates \$118,488,000 for construction instead of \$111,775,000 as proposed by the House and \$130,391,000 as proposed by the Senate. The net increase over the amount proposed by the House consists of the following increases and decreases: Increases of \$89,000 for planning for restoration of a lock area in C&O Canal NHP; \$70,000 for the Carlsbad Caverns NP water system planning; \$716,000 for Channel Islands NM headquarters facility; \$749,000 for Cowpens NB visitor center; \$1,100,000 for planning of a bypass tunnel in Cumberland Gap NHP; \$500,000 for Cuyahoga NRA; \$60,000 for a boat launching ramp in the Buttonwood Canal area of Everglades NP; \$4,088,000 for a headquarters and visitor center complex at the Davis Bayou, Mississippi, area of the Gulf Islands NS; \$163,000 for historic and transportation planning at Harpers Ferry NHP; \$1,438,000 for rehabilitation of seven buildings in Harpers Ferry NHP; \$618,000 for Hopewell Village NHS; \$400,000 for Lowell NHP; \$500,000 for the Lowell Historic Canal Commission; \$308,000 for Padre Islands NS; \$150,000 for renovation of the Sewall-Belmont NHS; and \$5,000,000 for reductions in unobligated balances; and decreases of \$426,000 for Fort Vancouver NHS; \$2,500,000 for the Naval Live Oaks, Florida, headquarters and visitor facility in Gulf Islands NS; \$1,310,000 for preservation of Fort Pickens, Florida, Gulf Islands NS; and \$5,000,000 in slippage and savings. The allowance includes \$1,220,000 for road construction in Grand Teton NP.

The managers agree that approval of the planning and design funds for Cumberland Gap NHP does not necessarily constitute approval of the road relocation project which is presently estimated to cost \$75,000,000. It is expected that full hearings will be held by the Senate and House Appropriations Committees prior to a decision on funding the construction phase.

Authorization restraints have made it necessary to delete House-approved funds in the amount of \$2,500,000 for the construction of a visitor center/headquarters building at the Naval Live Oaks location in the Gulf Islands National Seashore, Florida and Mississippi. Planning, access roads, and other requirements preliminary to actual construction have been funded in prior years. Comprehensive plans and design for actual construction have been approved at all levels and construction could begin in June or July, 1979. The managers are in agreement that careful consideration will be given to the possibility of including funding in a reprogramming action or a supplemental appropriations request for fiscal year 1979.

The managers call upon the Park Service to postpone final determination of the site for the tour boat facility for the Fort Sumter National Monument, South Carolina, until House and Senate Appropriations Committees have reviewed alternative site proposals and developed recommendations.

Amendment No. 28: Deletes language proposed by the Senate making \$1,960,000 for Cowpens National Battlefield available for obligation upon enactment of authorizing legislation.

#### GEOLOGICAL SURVEY

Amendment No. 29: Appropriates \$409,095,000 for surveys, investigations, and research instead of \$419,689,000 as proposed by the

House and \$395,127,000 as proposed by the Senate. The decrease under the amount proposed by the House consists of \$1,200,000 for quadrangle mapping and revision; \$200,000 for earthquake hazards reduction; \$400,000 for environmental aspects of energy; \$250,000 for uranium/thorium resource surveys; \$2,300,000 for an airborne laser positioning system; \$800,000 for automatic data processing equipment for water programs; \$488,000 for accelerated collection of water use data; \$1,406,000 for matching funds for water resources investigations; \$1,550,000 for low and high level nuclear waste studies; \$300,000 for OCS activities; \$450,000 for Federal and Indian lands geothermal, oil shale, and nonenergy leasing; \$750,000 for land information and analysis; and \$500,000 for travel.

The managers agree that prior to obligating any amount above \$2,700,000 for mineral resource surveys conducted on RARE II lands, for which a total of \$3,600,000 was provided, the Survey must obtain approval from the Appropriations Committees for the proposed survey program.

Amendment No. 30: Provides that \$37,214,000 shall be available only for cooperation with states or municipalities for water resource investigations instead of \$39,108,000 as proposed by the House and \$35,396,000 as proposed by the Senate.

Amendment No. 31: Appropriates \$231,048,000 for exploration of the National Petroleum Reserve in Alaska instead of \$216,048,000 as proposed by the House and \$251,998,000 as proposed by the Senate. The increase over the amount proposed by the House is \$15,000,000 for the Barrow gas field.

The managers agree that the \$15,000,000 provided for the Barrow gas field is to complete work necessary on wells that already have been drilled. No new wells are provided for within the allowance.

The managers agree further that prior to appropriating funds for further expansion and modernization of the Barrow gas field, the Department of the Interior must undertake a study of alternative fuel supply and distribution systems to assure that proceeding with gas field work is the best way of supplying fuel and utility services to the Barrow area. Such a study should be completed by January 31, 1979.

Amendment No. 32: Deletes language proposed by the Senate providing that environmental restoration activities included within this appropriation shall encompass both the Gubic and Grandstand drilling sites which are adjacent to the Reserve.

The managers agree that the Geological Survey may use environmental restoration funds provided in this appropriation to clean up the two abandoned drilling sites provided permission to do so is given by the Arctic Slope Regional Corporation, the owner of the sites.

#### BUREAU OF MINES

Amendment No. 33: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$147,007,000 for mines and minerals instead of \$132,667,000 as proposed by the House and \$118,058,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net increase over the amount proposed by the House consists of the following increase and decreases: An increase of \$16,000,000 for mined land demonstrations; and decreases of \$300,000 for metallurgy research; \$300,000 for in-situ mining alternatives; and \$1,060,000 for mining environmental research.

The managers agree that of the additional \$16,000,000 for mined land demonstrations, offset by a reduction in the Abandoned Mine Reclamation Fund appropriation, \$2,000,000 is for projects in Illinois, \$2,000,000 is for projects in the Pennsylvania bituminous region, and \$12,000,000 is for projects in the Pennsylvania anthracite region.

The managers also agree that prior to obligating any amount above \$2,700,000 for wilderness and public land assessments conducted on RARE II lands, for which a total of \$3,400,000 was provided, the Bureau must obtain approval from the Appropriations Committees for the proposed assessment program.

Amendment No. 34: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing that \$123,282,000 for mines and minerals shall remain available until expended instead of \$108,942,000 as proposed by the House and \$97,733,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net increase over the amount proposed by the House consists of the following increase and decreases: An increase of \$16,000,000 for mined land demonstrations; and decreases of \$300,000 in metallurgy research; \$300,000 in in-situ mining alternatives; and \$1,060,000 in mining environmental research.

#### OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT

Amendment No. 35: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$53,944,000 for regulation and technology instead of \$39,344,000 as proposed by the House and \$48,944,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net increase over the amount proposed by the House consists of the following increases and decrease: Increases of \$5,900,000 for state regulatory grant programs; \$4,200,000 for mineral institutes; and \$5,000,000 for small operator assistance; and a decrease of \$500,000 for federal regulatory programs.

The managers agree that the funds for state mineral institutes are for no more than 22 mineral institutes.

The managers agree that \$5,000,000 for small operator assistance is to be offset by a like reduction in the Senate allowance for the Abandoned Mine Reclamation Fund appropriation.

Amendment No. 36: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$61,451,000 for the Abandoned Mine Reclamation Fund instead of \$77,851,000 as proposed by the House and \$78,451,000 as proposed by the

Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The decrease under the amount proposed by the House consists of \$16,000,000 for Interior reclamation projects, and \$400,000 for technical assistance.

The managers are in agreement that the \$16,000,000 reduction in Interior reclamation projects will be offset by a like addition to the Bureau of Mines' mines and minerals account.

The managers are in agreement that all states should be eligible for grants to cover costs of developing state reclamation projects.

#### BUREAU OF INDIAN AFFAIRS

Amendment No. 37: Appropriates \$774,752,000 for operation of Indian programs instead of \$791,092,000 as proposed by the House and \$755,337,000 as proposed by the Senate. The net decrease under the amount proposed by the House consists of the following increases and decreases: Increases of \$5,000,000 for the housing improvement program; and \$350,000 for Papago farms water development, Arizona; and decreases of \$13,000 for operation of the Labre Indian School; \$653,000 for education and training, general; \$8,000,000 for operation of Bureau of Indian Affairs (BIA) reservation boarding and day schools, off-reservation dormitories, and former BIA contract schools; \$947,000 for assistance to public schools; \$744,000 for aid to tribal governments; \$360,000 for tribal courts; \$50,000 to initiate housing program for the Louisiana Coushatta Tribe; \$390,000 for business enterprise development; \$625,000 for employment assistance; \$2,000,000 for the Indian action team program; \$99,000 for Gila River Reservation water development; \$470,000 for operation and maintenance of Pyramid Lake fish hatcheries; \$212,000 for natural resources, general; \$65,000 for water resources; \$3,500,000 for Indian rights protection; \$2,000,000 for the statute of limitation program; \$900,000 for real estate services; and \$662,000 for program development and budget at field locations.

The managers are in agreement on the following: That the increase of \$5,000,000 provided for housing shall include assistance to the Coushatta and Miccosukee Tribes and funds to complete the rehousing of Venetie Village in Alaska; that the additional funds provided for housing should be used in accordance with the plan developed in response to the GAO recommendations to the Secretary of the Interior; that the amount provided for employment assistance includes assistance to the Louisiana Coushatta Tribe; that the increase provided for the Indian action team program shall include \$400,000 for the Miccosukee Tribe and that consideration be given to the Rocky Boy Reservation in the granting of additional contracts; that \$75,000 shall be available for enforcement of fishing regulations on the Annette Island Reserve, Alaska; that a total of \$800,000 be provided within available funds for the Siletz Tribe of Oregon; that \$100,000 shall be available for cadastral survey on Coeur d'Alene Indian Reservation; that \$600,000 be made available to the Juneau Area Office for adult education of Alaska natives; that the BIA review its funding allocation procedures to determine by February 1, 1979, whether adjustments are in order; that the BIA address the issue of underutilization of off-reservation



boarding schools and report to the Appropriations Committees by February 1, 1979; that the BIA investigate the wide variation in per pupil costs, particularly among previously private schools and other facilities operated under contract, and report to the Appropriations Committees by February 1, 1979; that the BIA maintain the \$2,000,000 earmarked for special education in FY 1978 and FY 1979 and report to the Appropriations Committees by February 1, 1979, on how the total \$7,000,000 is being obligated; that the BIA enter into cost reimbursable contracts with state and local educational agencies, where possible, to provide services to handicapped children; that the reduction of \$2,778,000 in the common program services account is for agency and area office operations; and that the increase provided above FY 1978 for Indian rights protection includes, but is not limited to, \$600,000 for Columbia River fishery and \$600,000 for historical and cemetery sites (ANCSA).

The BIA must take immediate steps to end its wasteful purchase of unneeded supplies and equipment at off-reservation boarding schools and apply at least \$3,000,000 of the savings to provide additional staff and services to meet the out-of-classroom needs of the children.

Amendment No. 38: Earmarks \$60,581,000 for higher education scholarships and assistance to public schools as proposed by the Senate instead of \$61,528,000 as proposed by the House.

Amendment No. 39: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides language that none of the funds appropriated for the operation of Indian programs shall be expended as matching funds for programs funded by the Vocational Education Act of 1963, as amended.

Amendment No. 40: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$126,554,000 for construction instead of \$116,265,000 as proposed by the House and \$117,254,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net increase over the amount proposed by the House consists of the following increases and decrease: Increases of \$8,800,000 for renovation of the Barrow, Alaska, gas distribution system; \$2,800,000 for continued construction of the Tamgass Creek Fish Hatchery, Alaska; \$189,000 for construction under the Gila River to serve the North Blackwater area, Gila River Indian Reservation, Arizona; and a decrease \$1,500,000 for swimming pool construction at three new elementary and secondary schools—Standing Rock, Lower Brule, and Jemez.

The managers are in agreement that an examination be undertaken by the BIA on the cost-effectiveness of constructing smaller schools to serve individual Indian communities and that a report be submitted by October 1, 1978, and that up to \$100,000 of the amount provided for construction of the Little Wound High School may be used to complete design of the facility.

Amendment No. 41: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur

in the amendment of the Senate with an amendment providing \$79,253,000 for road construction instead of \$74,010,000 as proposed by the House and \$76,753,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net increase over the amount proposed by the House consists of the following increases and decrease: Increases of \$5,000,000 for road construction in the Four Corners area, a joint project with the State of New Mexico; and \$343,000 for surveys, design, and other preconstruction costs for road construction in the joint-use area; and a decrease of \$100,000 for construction of a road to service the Coushatta Indian Community, Louisiana.

The managers are in agreement on the following: That \$100,000 within available funds be provided to the Coushatta Indian Community, Louisiana, for road construction; and that, in addition to the increase of \$2,500,000 for the road from Mexican Water to Bluff, Utah, \$2,000,000 be provided from existing funds of the Navajo road construction program, or a total expenditure in FY 1979 of \$4,500,000.

#### OFFICE OF TERRITORIAL AFFAIRS

Amendment No. 42: Appropriates \$52,023,000 for administration of territories instead of \$53,523,000 as proposed by the House and \$49,423,000 as proposed by the Senate. The decrease under the amount proposed by the House consists of \$500,000 for the Guam economic development fund, and \$1,000,000 for the economic development fund for American Samoa.

The managers expect the Government of American Samoa to consult with scientists from the Smithsonian Institution in planning a program for the eradication of "Crown of Thorns" starfish infestation of coral reefs in Samoan waters.

Amendment No. 43: Provides that \$48,302,000 shall be available for expenses of the Governments of American Samoa, Guam, and the Northern Mariana Islands instead of \$49,802,000 as provided by the House and \$45,702,000 as provided by the Senate. The decrease under the amount proposed by the House consists of \$500,000 for the Guam economic development fund, and \$1,000,000 for the economic development fund for American Samoa.

Amendment No. 44: Appropriates \$114,608,000 for the Trust Territory of the Pacific Islands instead of \$115,578,000 as proposed by the House and \$106,898,000 as proposed by the Senate. The decrease under the amount proposed by the House consists of \$970,000 in operations grants.

Amendment No. 45: Appropriates \$12,600,000 for the Micronesian Claims Fund as proposed by the House.

#### OFFICE OF THE SOLICITOR

Amendment No. 46: Appropriates \$14,585,000 for salaries and expenses as proposed by the House instead of \$14,394,000 as proposed by the Senate.

## OFFICE OF THE SECRETARY

Amendment No. 47: Appropriates \$42,200,000 for departmental management instead of \$42,391,000 as proposed by the House and \$41,545,000 as proposed by the Senate. The reduction under the House allowance consists of \$31,000 for the Office of Public Affairs and \$160,000 for the Office of Aircraft Services.

The managers agree that Office of Aircraft Services staff involved in the Department's Alaska aircraft operations should be headquartered at Fairbanks, Alaska. Staff headquartered at Boise, Idaho, should be limited to those responsible primarily for Departmental aircraft services in the lower 48 states.

None of the funds provided to the Office of the Secretary are to be used to promote public acceptance or rejection of legislation pending before the Congress. For the second year, language is included in the bill (Sec. 304) which amplifies 18 U.S.C. 1913. The managers emphasize that this provision is to be followed.

## GENERAL PROVISIONS, DEPARTMENT OF THE INTERIOR

Amendment No. 48: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides that any forgiveness of the federal indebtedness of the Hydaburg Cooperative Association, an Alaska native group, shall be effective immediately upon authorization by the Secretary of the Interior.

Amendment No. 49: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate. This provides that a basin-wide impact statement will not be required for certain authorized water projects in the Colorado River Basin for which site specific final environmental impact statements have been filed.

## TITLE II—RELATED AGENCIES

## DEPARTMENT OF AGRICULTURE

## FOREST SERVICE

Amendment No. 50: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$682,829,000 for forest land management instead of \$626,720,000 as proposed by the House and \$672,128,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net increase over the amount proposed by the House consists of the following increases and decreases: Increases of \$8,160,000 for fire prevention; \$4,715,000 for fire detection; \$33,787,000 for fire attack forces; and \$19,186,000 for aviation operations; and decreases of \$1,000,000 for planning and inventorying of recreation, wilderness, and cultural resource areas; \$500,000 for operation and maintenance,

rangeland management; \$613,000 for land status records and cadastral engineering; \$84,000 for land classification; \$1,044,000 for land exchange; \$660,000 for special uses, nonrecreation; \$3,000,000 for forest insect and disease management (contingency control fund); \$1,875,000 for cooperative law enforcement; and \$900,000 for general administration.

The managers are in agreement that the Forest Service should conduct an analysis of the benefits of both fire presuppression and suppression activities and consider such in developing future budget requests.

The managers are in agreement that the Forest Service should make every effort to operate the fire presuppression program within the allowance provided for FY 1970. However, if in the judgment of the Forest Service, based on an analysis of the benefits of the first presuppression program, it is determined that fire conditions necessitate presuppression increases, the Appropriations Committees will consider a supplemental budget request or a reprogramming. It is the managers' intent that in the future the Forest Service budget in advance for the presuppression program and apply the normal fiscal and management controls to the program.

The managers are in agreement that the Roadless Area Review and Evaluation process (RARE II) be completed within the announced time frame, that inventoried land areas not recommended for designation as wilderness be promptly returned to nonwilderness multiple-use, and that future wilderness study areas be kept to a minimum.

Amendment No. 51: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment earmarking \$2,025,000 for insect and disease control instead of \$5,025,000 as proposed by the House and \$2,055,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 52: Provides that \$4,500,000 shall remain available for obligation until September 30, 1980, for the cooperative law enforcement program as proposed by the Senate instead of \$6,375,000 as proposed by the House.

Amendment No. 53: Provides that \$23,800,000 shall remain available for obligation until September 30, 1980, for insect and disease control instead of \$26,800,000 as proposed by the House and \$20,633,000 as proposed by the Senate. The allowance includes \$1,600,000 for the noxious weed control program.

Amendment No. 54: Appropriates \$108,166,000 for forest research instead of \$110,718,000 as proposed by the House and \$104,002,000 as proposed by the Senate.

The following project totals are provided within the appropriation: \$1,384,000 for trees and timber management research, Rhinelander, Wisconsin, Institute of Forest Genetics; \$300,000 for research on fire effects-prescribed burning, Bend Laboratory, Oregon; \$363,000 for research on reforestation of burned land, Corvallis Laboratory, Oregon; \$469,000 for acceleration of genetics research at Pacific Northwest Station, Oregon; \$400,000 for wildlife, range, and fish habitat research, Lubbock, Texas; \$1,078,000 for urban forestry research;

\$518,000 for uneven aged timber management research, Monticello, Arkansas; \$100,000 for resource economics research, Rapid City, South Dakota; \$373,000 for hardwoods culture research, Parsons, West Virginia; \$409,000 for timber harvesting research, Morgantown, West Virginia; \$371,000 for watershed management research, Juneau, Alaska; \$374,000 for anadromous fish research, Juneau Alaska; \$751,000 for wildlife habitat and timber management research, Fairbanks, Alaska; \$347,000 for wildlife, range, and fish habitat research, Alexandria, Louisiana; \$936,000 for renewable resource evaluation, Alaska; and \$300,000 for wildlife, range, and fish habitat research, Gospel Hump Wilderness, Idaho.

Amendment No. 55: Appropriates \$54,460,000 for state and private forestry cooperation instead of \$57,676,000 as proposed by the House and \$48,260,000 as proposed by the Senate. The decrease under the amount proposed by the House consists of reductions of \$616,000 for cooperation in forest management and processing; \$2,500,000 for fire-fighting resources of southern California organized for potential emergencies (FIRESCOPE); and \$100,000 for general administration.

The managers are in agreement on the following: That \$3,600,000 shall be available for urban and community forest programs; that \$2,600,000 shall be available for Dutch elm disease control and elm tree utilization program; and that local matching funds should be required for the FIRESCOPE program.

Amendment No. 56: Appropriates \$35,845,000 for construction and land acquisition instead of \$43,550,000 as proposed by the House and \$24,118,000 as proposed by the Senate. The decrease under the amount proposed by the House consists of reductions of \$4,697,000 for recreation use areas; \$2,721,000 for construction for fire, administration, and other purposes; and \$287,000 for laboratory wing construction at Morgantown, West Virginia.

The following projects have been included within the amounts appropriated for construction and land acquisition: \$3,645,000 for construction of a day lodge at Timberline Lodge, Mt. Hood NF; \$713,000 for construction of a laboratory wing at Morgantown, West Virginia; \$215,000 for recreation improvements at Monongahela NF; \$150,000 to complete planning and design of the Hale Boggs-Nick Begich Visitor Center at Portage Glacier, Alaska; \$100,000 for construction planning for the Angeles High Country, Angeles NF; \$821,000 for construction of the Chilao Visitor Center, Angeles High Country, Angeles NF; \$300,000 for Beartree Recreation Complex, Mount Rogers NRA, Virginia; \$80,000 for Hawthorn recreation site for the handicapped, Wasatch NF; \$1,000,000 for Mount Nebo Recreation Complex, Uinta NF, Utah; and \$2,800,000 for Berea laboratory and range district office, Kentucky.

Amendment No. 57: Earmarks \$3,500,000 for acquisition of land under the Weeks Act as proposed by the House instead of \$1,989,000 as proposed by the Senate.

Amendment No. 58: Appropriates \$224,275,000 for forest roads and trails as proposed by the House instead of \$191,131,000 as proposed by the Senate.

The following projects have been included within the amount appropriated for forest roads and trails: \$1,000,000 for LaSal Loop Road,

Manti-LaSal NF; \$2,000,000 for Mount Nebo Scenic Loop Road; Uinta NF; \$427,000 for Beartree Recreation Area, Mount Rogers NRA, Virginia; \$15,000 for continued planning for Angeles High Country, Angeles NF; \$140,000 for construction of the Chilao Visitor Center Road, Angeles High Country, Angeles NF; \$170,000 for Hawthorn recreation site for handicapped, Wasatch NF; \$542,000 for replacement of Cranberry-Dyer Bridge, Monongahela NF; \$235,000 for improvements to Hardin Ridge recreation area roads, Hoosier NF; \$46,000 for survey and design, Arizona Snow Bowl road; \$3,200,000 for the Warm Lake-Landmark road, Boise NF; \$312,000 for road construction, Chequamegon NF and Nicolet NF; and \$785,000 for Monongahela NF projects funded in the construction and land acquisition account.

The managers are in agreement that a minimum of \$12,500,000 provided for forest roads and trails be allocated for recreation roads to provide better access to the nation's forests.

Amendment No. 59: Provides \$325,000 for land acquisition in the San Bernardino and Cleveland National Forests, California, instead of \$355,000 as proposed by the House and \$100,000 as proposed by the Senate.

Amendment No. 60: Appropriates \$385,000 for acquisition of lands for national forests—special acts instead of \$415,000 as proposed by the House and \$160,000 as proposed by the Senate.

Amendment No. 61: Restores House language stricken by the Senate providing for the collection of administrative and other costs, including environmental impact statement preparation costs in connection with rights-of-way applications from the private sector.

Amendment No. 62: Deletes House language as proposed by the Senate removing the \$100,000 limitation on expenses pursuant to the Volunteers in the National Forests Act of 1972.

#### DEPARTMENT OF ENERGY

Amendment No. 63: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$576,888,000 for fossil energy research and development instead of \$614,704,000 as proposed by the House and \$594,753,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net decrease under the amount proposed by the House consists of the following increases and decreases: Increases of \$11,000,000 for SRC I and II demonstration plant work; \$2,100,000 for zinc-chloride process development; \$10,000,000 for the Cresap liquefaction test facility; \$2,000,000 for fluid-bed gasification; \$2,500,000 for in-situ gasification; \$1,434,000 for the direct combustion IEA cooperative project; \$7,675,000 for magnetohydrodynamics (MHD); and \$2,000,000 for enhanced gas recovery; and decreases of \$4,000,000 for the hydrogen-from-coal facility; \$2,025,000 for gasification demonstration design and technical support; \$2,500,000 for a direct combustion pressurized fluid-bed combined cycle pilot plant; \$5,000,000 for an oil shale demonstration module; and a \$63,000,000 general reduction.

The managers are in agreement that within funding allowed for special projects category in gasification, \$1,200,000 shall be provided for studies of near-term commercialization possibilities for existing and developing low and medium Btu coal gasification processes in heavily industrialized coal producing states.

Within the total allowance for in-situ gasification, the managers agree that \$800,000 should be available for research projects in the State of Washington.

The managers agree that in gasification demonstration design and technical support, the \$975,000 above the Senate allowance shall be used for environmental statements and studies.

The managers are in agreement that, within the \$7,675,000 added above the House allowance for MHD, emphasis should be given to the superconducting magnet needed to complete the University of Tennessee facility at Tullahoma, Tennessee.

If increased interest is expressed by industry in enhanced oil recovery projects with substantial cost sharing, the managers agree that a supplemental budget request would be considered.

The managers agree that within the budget request for oil shale, \$2,700,000 should be used to investigate innovative above-ground hydrogen retorting processes capable of processing both Eastern and Western shale deposits.

The managers are concerned with the continued slowness in implementing programs evident in the fossil energy activity. With only two months left in the fiscal year, the fossil energy activity had over 40 percent (\$266,000,000) of its funds still unobligated. This occurred despite an overall reduction of \$50,000,000 in the program made by the Congress in last year's appropriation because of slowness in program implementation. Thus, the managers had little choice other than to accept the general \$63,000,000 reduction proposed by the Senate. The managers direct that the Department extend every possible effort to streamline its processes to allow the timely implementation of programs and obligation of funds.

Amendment No. 64: Deletes language proposed by the Senate which provides that \$5,000,000 shall support development of up to four advanced oil shale recovery technologies.

Amendment No. 65: Appropriates \$99,709,000 for fossil energy construction instead of \$27,139,000 as proposed by the House and \$163,919,000 as proposed by the Senate.

The increase over the amount proposed by the House consists of \$20,000,000 for a Solvent Refined Coal I demonstration plant (for a total appropriation of \$40,000,000); \$50,000,000 for a Solvent Refined Coal II demonstration plant; \$570,000 for a mining and energy related technologies education center/coal utilization facility; and \$2,000,000 for design of a second high Btu gasification demonstration plant.

The managers agree that the Department shall submit to the House and Senate Appropriations Committees the specific details of proposed cost-sharing agreement for SRC-I and SRC-II before obligating funds for plant construction or major equipment procurement. Such agreements may become effective after 30 calendar days in the absence of objections by either committee.

The managers are in agreement that \$200,000 necessary for starting the renovation of the Bartlesville Energy Research Center administration and laboratory building shall be made available within the \$6,000,000 provided for general plant projects for Energy Research Centers.

The managers agree that the Department of Energy should continue Phase I design work on both candidates for the first high Btu gasification demonstration plant (Project 76-1-b) until a reasonable technical and economic decision can be reached on which plant to build. Within 60 days after that decision is made, the Department is to report to the Appropriations Committees its plans to continue support for the plant design not chosen, so that it can be considered as a candidate for a second high Btu gasification demonstration plant.

Amendment No. 66: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$169,181,000 for energy production, demonstration, and distribution instead of \$182,881,000 as proposed by the House and \$188,581,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net decrease under the amount proposed by the House consists of the following increases and decrease: Increases of \$7,000,000 for loan guarantee programs; \$5,000,000 for feasibility and design studies for urban waste demonstration facilities for producing energy; and \$300,000 for coal mine loan guarantee administration; and a decrease of \$26,000,000 for Naval Petroleum Reserves 1 and 2.

The managers agree that the \$7,000,000 for loan guarantee programs is to permit the Department to prepare regulations, develop evaluation criteria, prepare a comprehensive program, issue requests for proposals, evaluate the returned proposals, and select those for which it would seek funding. No funds are to be used for actual loan guarantees.

Amendment No. 67: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing that \$151,862,000 be available until expended instead of \$172,862,000 as proposed by the House and \$158,262,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The decrease under the amount proposed by the House consists of an increase of \$5,000,000 for feasibility and design studies for urban waste demonstration facilities and a decrease of \$26,000,000 for Naval Petroleum Reserves 1 and 2.

Amendment No. 68: In lieu of the matter proposed by said amendment, insert the following:

*; Provided, That not to exceed \$5,000,000 shall be available for financial assistance as provided by section 20 of the Federal Non-Nuclear Research and Development Act of 1974 for feasibility and design studies for municipally owned and/or operated waste reprocessing demonstration facilities*

Amendment No. 69: Deletes language proposed by the Senate which provided that \$20,000,000 be available for the loan guarantee program



pursuant to section 19 of the Federal Non-Nuclear Energy Research and Development Act of 1974, as amended (42 U.S.C. 5901, *et seq.*).

Amendment No. 70: Deletes language proposed by the Senate which provided that \$1,400,000 for oil shale commercialization tests shall be available only upon enactment of S. 419 or similar legislation.

Amendment No. 71: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$707,101,000 for energy conservation instead of \$897,001,000 as proposed by the House and \$754,031,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net decrease under the amount proposed by the House consists of the following increases and decreases: Increases of \$2,150,000 for energy efficient oil heating systems; \$300,000 for alternative fuels utilization; and \$20,000,000 for energy impact assistance; and decreases of \$7,500,000 for urban waste; \$1,050,000 for weatherization; \$700,000 for federal vanpooling; \$200,400,000 for assistance to schools and hospitals; and \$2,700,000 for assistance for local government buildings.

The managers agree that the Department should undertake comprehensive studies into methods of commercializing first generation fuel cells and submit to the Congress, through the budget process, a program providing for government support of commercialization, if studies show such support necessary to the orderly development of this promising technology.

The managers further agree that the \$5,000,000 provided for cogeneration is not to be used for demonstrations of readily available technology as was contemplated in the budget request. These funds should be used to assist industry and local utilities in planning and designing cogeneration projects and not for hardware purchases.

The managers agree that funding for the 10 states currently in the pilot program for the Energy Extension Service should not be changed from FY 1978 amounts, and that no increase or decrease in those amounts or the addition of more states to the program can take place without prior approval of the Appropriations Committees. The managers expect to receive such requests only after the Appropriations Committees receive an evaluation of the pilot program currently underway.

Amendment No. 72: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides that \$100,100,000 for assistance to schools and hospitals and \$7,300,000 for energy conservation in local government buildings be available only upon enactment of suitable authorizing legislation.

Amendment No. 73: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing that \$20,000,000 for energy impact assistance be available only upon enactment of authorizing legislation instead of \$30,000,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 74: Deletes language proposed by the Senate which provides that \$99,475,000 for weatherization be transferred to the Community Services Administration upon enactment of the Economic Opportunity Act Amendments of 1978 or similar legislation.

The managers have appropriated the full amount for weatherization to the Department of Energy with the understanding that regulations shall be written and implementation undertaken in consultation and cooperation with the Community Services Administration (CSA). CSA has been involved in the weatherization program for several years and in many instances is particularly aware not only of those persons who require assistance but also of the specific types of weatherization repairs most needed. This expertise on the part of CSA as well as the flexibility of its regulations shall be given particular attention.

Amendment No. 75: Restores House language stricken by the Senate providing that none of the funds appropriated shall be available to pay the expenses of parties intervening in regulatory proceedings before the Economic Regulatory Administration.

Amendment No. 76: Appropriates \$3,006,854,000 for strategic petroleum reserve as proposed by the Senate instead of \$4,084,624,000 as proposed by the House.

## DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

### HEALTH SERVICES ADMINISTRATION

Amendment No. 77: Appropriates \$483,829,000 for Indian health services instead of \$490,048,000 as proposed by the House and \$481,127,000 as proposed by the Senate. The net decrease under the amount proposed by the House consists of the following increases and decreases: Increases of \$304,000 to upgrade 118 leased Alaska health clinics and for establishment of additional clinics; \$100,000 to staff and operate the Cheyenne River Swift Bird Project, South Dakota; \$150,000 for health care improvement demonstration project, Alaska; \$947,000 for outpatient health services at the former Kincheloe Air Force Base hospital; and \$450,000 for personnel compensation and retirement benefits, Red Lake Hospital, Minnesota; and decreases of \$6,900,000 for contract care; \$364,000 for the Espanola Clinic; \$240,000 for expanded patient services to members of the Shoshone and Arapahoe Tribes as part of the Wind River Reservation health services program; and \$666,000 for tribal health program development.

The managers are in agreement that the amount provided for contract care includes \$731,000 to meet the health care needs of the Siletz Tribe.

The managers have deferred funding of the Indian Children's Village therapeutic and residential health facility and for personnel quarters for the Bethel Hospital, without prejudice, until hearings can be held and a policy can be established regarding leasing of Indian health care facilities and until additional information can be developed on the proposed program to be established at the Children's Village.

The managers agree that the Masters of Public Health degree program for American Indians and Alaska Natives at the University of

California, Berkeley, has served as a model for providing quality graduate study in public health education to Indian people and the managers urge other universities and colleges to follow this example.

The managers are in agreement with the reprogramming of \$3,500,000 and 171 positions from contract care to hospital care for surgical work.

Amendment No. 78: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing that funds made available to tribes and tribal organizations through contracts authorized by the Indian Self-Determination and Education Assistance Act of 1975 shall remain available until September 30, 1980.

Amendment No. 79: Appropriates \$76,960,000 for Indian health facilities as proposed by the Senate instead of \$70,555,000 as proposed by the House.

The managers are in agreement on the following: That the expenditure of funds provided for the Tahlequah, Oklahoma, hospital facility is contingent upon the Indian Health Service completing a study on the extent that services and facilities can be shared with the existing community hospital. The size of the facility will be based on the result of the study and require approval of the House and Senate Appropriations Committees;

That the size of the Chinle Hospital facility shall not exceed 60 beds or 107,000 gross square feet of space. It is also understood that the 60 beds and 107,000 gross square feet provided for the Chinle Hospital facility will be deducted when the total bed and space requirements are established for the Navajo Reservation;

That a full and detailed report from the Indian Health Service be made by January, 1979 on controls that have been instituted to prevent project overruns, such as Red Lake hospital facility, in the future. The managers are distressed not only because such a situation was allowed to occur, but also because the IHS failed to notify the Committees promptly of the status of the Red Lake facility. The managers cannot stress too strongly that the Appropriations Committees must be kept fully informed of deviations from the budget justifications or from recorded testimony; and

That the Indian Health Service develop and apply a reliable and professional new construction priority system before any additional construction is recommended. In the event the IHS is unable to develop such a system, the managers stand ready to provide assistance similar to that provided for the BIA school construction program.

#### OFFICE OF EDUCATION

Amendment No. 80: Provides \$15,500,000 for Part B as proposed by the Senate instead of \$17,000,000 as proposed by the House.

Amendment No. 81: Provides \$5,930,000 for Part C as proposed by the Senate instead of \$6,430,000 as proposed by the House.

Amendment No. 82: Appropriates \$71,735,000 for Indian education as proposed by the Senate instead of \$73,735,000 as proposed by the House. The decrease under the amount proposed by the House consists of \$1,500,000 for Part B and \$500,000 for Part C for operation of approximately four regional dissemination centers.

The managers are in agreement on the following: That an evaluation of the "capacity building projects" be conducted prior to any future budget requests for expanding the program and that the result of that evaluation be presented to the House and Senate Appropriations Committees by February, 1979; and

That substantial improvement is needed in the area of dissemination and technical assistance, but further evaluation is needed before establishing separate and distinct Office of Indian Education regional dissemination centers. The managers urge the Department of Health, Education, and Welfare to work with the Office of Indian Education with the view of establishing technical support and dissemination activities to Indian education grantees through current departmental regional offices.

#### INSTITUTE OF MUSEUM SERVICES

Amendment No. 83: Appropriates \$7,852,000 for the Institute of Museum Services instead of \$7,752,000 as proposed by the House and \$8,000,000 as proposed by the Senate. The increase over the amount proposed by the House provides for five additional employees who shall be well qualified in federal grant program management.

#### NAVAJO AND HOPI INDIAN RELOCATION COMMISSION

Amendment No. 84: Appropriates \$8,752,000 for salaries and expenses as proposed by the House instead of \$8,692,000 as proposed by the Senate.

Amendment No. 85: Provides \$990,000 for operating expenses of the Commission as proposed by the House instead of \$930,000 as proposed by the Senate.

Amendment No. 86: Provides \$91,300 for expenses of the Commissioners as proposed by the House instead of \$33,000 as proposed by the Senate.

#### SMITHSONIAN INSTITUTION

Amendment No. 87: Appropriates \$96,302,000 for salaries and expenses instead of \$96,841,000 as proposed by the House and \$95,540,000 as proposed by the Senate. The decrease under the amount proposed by the House consists of the following: \$19,000 for distribution of the *Journal* by the Archives of American Art; \$20,000 for performances sponsored by the Division of Performing Arts; and \$500,000 for the art bank program. The managers urge Smithsonian to conduct a study on the feasibility of establishing an art bank.

The managers agree with the Senate recommendation to transfer the Smithsonian Science Information Exchange to the Department of Commerce as proposed by the Office of Management and Budget.

Amendment No. 88: Restores House language stricken by the Senate providing that not to exceed \$390,000 may be used to make grant awards to employees of the Smithsonian Institution.

Amendment No. 89: Deletes language proposed by the Senate stipulating that none of these funds may be used to make grant awards to employees of the Smithsonian Institution.

The managers agree that not to exceed \$390,000 may be used to make grant awards to employees of the Smithsonian Institution.

Amendment No. 90: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate.

The managers agree to language proposed by the Senate limiting the amount of grants for museum programs and related research special foreign currency program made to employees of the Smithsonian to no more than \$500,000.

The Smithsonian is to require that the review panel for the research awards program (regardless of fund source) include a majority of reviewers who are not federal or private employees of the Smithsonian Institution. The Regents are requested to ask the National Science Foundation to establish the panel.

Amendment No. 91: Appropriates \$2,100,000 for restoration and renovation of buildings as proposed by the House instead of \$1,950,000 as proposed by the Senate.

#### NATIONAL GALLERY OF ART

Amendment No. 92: Appropriates \$19,041,000 for salaries and expenses instead of \$19,305,000 as proposed by the House and \$18,455,000 as proposed by the Senate. The decrease under the amount proposed by the House consists of \$178,000 for furnishings and equipment and \$86,000 for three positions (\$46,000) and annualized costs of the 1978 pay increase (\$40,000).

#### NATIONAL ENDOWMENT FOR THE ARTS

Amendment No. 93: Appropriates \$111,935,000 for salaries and expenses instead of \$112,160,000 as proposed by the House and \$111,710,000 as proposed by the Senate. The decrease under the amount proposed by the House consists of reductions of \$75,000 in travel and \$150,000 in contractual services.

Amendment No. 94: Earmarks \$9,775,000 for administering the National Foundation on the Arts and the Humanities Act of 1965, as amended, instead of \$10,000,000 as proposed by the House and \$9,550,000 as proposed by the Senate.

Amendment No. 95: Deletes language proposed by the Senate earmarking \$1,400,000 to carry out the 1979 White House Conference on the Arts Act. The budget request for the White House Conference on the Arts and Humanities was not adequate to provide quality conferences. In addition, the budget amendment, which was not considered

by the House, provided funds at the expense of established Endowment programs. Other White House Conferences have been directly funded. The managers agree that they will be willing to consider budget requests which provide a proper level of funding for these conferences.

#### NATIONAL ENDOWMENT FOR THE HUMANITIES

Amendment No. 96: Appropriates \$108,546,000 for salaries and expenses instead of \$109,100,000 as proposed by the House and \$107,750,000 as proposed by the Senate.

Amendment No. 97: Earmarks \$98,300,000 for Humanities programs as proposed by the House instead of \$97,800,000 as proposed by the Senate.

Amendment No. 98: Earmarks \$10,246,000 for administering the National Foundation on the Arts and the Humanities Act of 1965, as amended, instead of \$10,800,000 as proposed by the House and \$9,950,000 as proposed by the Senate. The decrease below the amount proposed by the House includes \$162,000 for personnel; \$110,000 in compensation for panel and council members; \$13,000 in staff travel; \$150,000 for consultants; and \$119,000 for printing, supplies, and equipment.

Amendment No. 99: Deletes language proposed by the Senate earmarking \$1,400,000 to carry out the 1979 White House Conference on the Humanities Act.

The managers agree with the Senate report language expressing reluctance to earmark grant funds for any particular area, group, or individual and encourage both Endowments to continue their efforts to fund groups and individuals with emerging talent of quality. The managers further agree that each Endowment may detail up to three employees to staff the Federal Council on the Arts and Humanities and provide a reasonable amount of support funds for such staff.

#### NATIONAL CAPITAL PLANNING COMMISSION

Amendment No. 100: Appropriates \$1,963,000 for salaries and expenses instead of \$1,936,000 as proposed by the House and \$1,991,000 as proposed by the Senate. The increase above the House allowance provides for two additional positions.

#### JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA

Amendment No. 101: Appropriates \$594,000 for salaries and expenses as proposed by the House instead of \$356,000 as proposed by the Senate.

## TITLE III—GENERAL PROVISIONS

Amendment No. 102: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which prohibits the use of funds to implement section 603 of the Federal Land Policy and Management Act in the State of Alaska.

Amendment No. 103: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment, insert the following:

*Sec. 306. No funds appropriated by this Act shall be available for the implementation or enforcement of any rule or regulation of the United States Fish and Wildlife Service, Department of the Interior, requiring the use of steel shot in connection with the hunting of waterfowl in any State of the United States unless the appropriate State regulatory authority approves such implementation and enforcement.*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 104: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides for a 50 percent entitlement for imported residual fuel oil for the State of Michigan and the East Coast market instead of the current 30 percent. The new entitlement percentage would be effective from July 1, 1978, to July 1, 1979. The amendment also eliminates the "reverse entitlements" penalty for domestic refiners and for Virgin Islands refiners provided the fuel oil is not shipped in foreign flag tankers.

The managers agree that the words "residual fuel oil" in section 307(c) refer to domestically refined residual fuel oil and that the word "Secretary" in section 307(d) refers to actions implemented by the Secretary of Energy at the direction of the President.

The managers agree that, as provided in subsection (f), nothing in section 307 affects the authority of the President to amend the section 4(a) regulation, including 10 CFR 211.67, so long as such other amendments are not inconsistent with the amendments required by section 307.

Amendment No. 105: Changes section 305 to section 308 as proposed by the Senate.

*Conference total—With comparisons*

The total new budget (obligational) authority for the fiscal year 1979 recommended by the Committee of Conference, with comparisons

to the fiscal year 1978 amount, the 1979 budget estimates, and the House and Senate bills for 1979 follow:

New budget (obligational) authority, fiscal year 1978.....	\$11, 339, 017, 000
Budget estimates of new (obligational) authority, fiscal year 1979 .....	<sup>1</sup> 12, 878, 467, 000
House bill, fiscal year 1979.....	12, 690, 544, 000
Senate bill, fiscal year 1979.....	11, 566, 413, 000
Conference agreement.....	11, 578, 692, 000
Conference agreement compared with—	
New budget (obligational) authority, fiscal year 1978.....	+239, 675, 000
Budget estimates of new (obligational) authority, fiscal year 1979.....	-1, 299, 775, 000
House bill, fiscal year 1979.....	-1, 111, 852, 000
Senate bill, fiscal year 1979.....	+12, 279, 000

<sup>1</sup> Includes \$3,710,000 of budget estimates not considered by the House, contained in Senate Document 95-106.

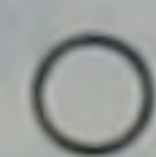
SIDNEY R. YATES (except amendment No. 49),

GUNN MCKAY,  
CLARENCE D. LONG,  
FRANK E. EVANS,  
JOHN P. MURTHA,  
ROBERT DUNCAN,  
NORM DICKS,  
CHARLES WILSON,  
JAMIE L. WHITTEN,  
JOSEPH M. MCDADE,  
RALPH REGULA,  
E. A. CEDERBERG,

*Managers on the Part of the House.*

ROBERT C. BYRD,  
ERNEST F. HOLLINGS,  
BIRCH BAYH,  
J. BENNETT JOHNSTON, Jr.,  
WALTER D. HUDDLESTON,  
PAT LEAHY,  
DENNIS DECONCINI,  
QUENTIN BURDICK,  
TED STEVENS,  
MILTON R. YOUNG,  
MARK O. HATFIELD,  
HENRY BELLMON,

*Managers on the Part of the Senate.*



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