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97TH CONGRESS }
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SENATE

{ REPORT
No. 97-166

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATION BILL, 1982

JULY 23 (legislative day, JULY 8), 1981.—Ordered to be printed

Mr. HATFIELD, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 4035]

The Committee on Appropriations, to which was referred the bill (H.R. 4035) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1982, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended:

FISCAL YEAR 1982

Amount of bill as passed by House	\$11,139,727,000
Amount of decrease by Senate	3,392,552,609
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Total of bill as reported by Senate	7,747,174,391
Estimates considered by House	11,216,620,000
Estimates considered by Senate	11,216,620,000
The bill as reported to the Senate:	
Under the budget estimate, 1982	3,469,445,609
Under appropriations, 1981	2,672,380,609

SUMMARY OF BILL

For this bill, estimates totaling \$11,216,620,000 in new obligational authority were considered by the Committee for the programs and activities of the agencies and bureaus of the Department of the Interior, except the Bureau of Reclamation, and the following related agencies:

Department of Agriculture:

Forest Service.

Department of Energy:

Fossil energy.

Energy production, demonstration, and distribution:

Coal.

Naval petroleum and oil shale reserves.

Solar.

Multi-resource (portion).

Conservation (except energy storage systems).

Economic Regulatory Administration.

Strategic petroleum reserve.

Energy Information Administration.

Department of Health and Human Services:

Indian Health Service.

Department of Education:

Indian Education Act.

Institute of Museum Services.

Navajo and Hopi Relocation Commission.

Smithsonian Institution.

National Gallery of Art.

Woodrow Wilson International Center for Scholars.

National Foundation on the Arts and Humanities.

Commission of Fine Arts.

Advisory Council on Historic Preservation.

National Capital Planning Commission.

Franklin Delano Roosevelt Memorial Commission.

Pennsylvania Avenue Development Corporation.

Federal Inspector for the Alaska Gas Pipeline.

Holocaust Memorial Council.

The Committee recommends appropriations totaling \$7,747,174,391 for the programs and activities in this bill. This includes \$7,556,687,391 for definite and \$74,281,000 for indefinite appropriations; and \$2,500,000 in borrowing authority. This is a decrease of \$3,469,445,609 in the budget estimates and a decrease of \$3,392,174,391 below the House allowance.

REVENUE GENERATED BY AGENCIES IN BILL

Oil and gas leasing and other mineral leasing activities, the timber and range programs, and oil production from the Naval petroleum reserves will generate income to the Government in excess of \$17.3 billion in fiscal year 1982. These estimated receipts are tabulated below:

[In thousands of dollars]

	Fiscal year—		
	1980	1981	1982
Department of the Interior.....	6,310,754	11,649,606	13,419,494
Forest Service.....	982,782	1,158,800	1,517,600
Naval petroleum and oil shale reserves	1,489,800	1,768,600	2,409,200
Total	8,784,336	14,577,006	17,346,294

MAJOR CHANGES RECOMMENDED IN THE BILL

In an effort to honor congressional spending limitations, the Committee has developed substantial revisions in both the budget and House allowance for the 1982 fiscal year.

A comparative summary of funding in the bill by agency is shown by agency or principal program in the following table:

	Committee recommendation	Committee recommendation compared with—	
		Budget estimate	House allowance
Title I—Department of the Interior:			
Bureau of Land Management.....	\$576,264,000	+\$58,995,000	+\$105,392,000
Office of Water Research and Technology			- 9,755,000
Office of Water Policy	10,118,000	+ 10,118,000	+ 10,118,000
Fish and Wildlife Service	237,489,000	+ 7,510,000	- 27,718,000
National Park Service	869,714,000	+ 161,449,000	+ 47,501,000
Geological Survey	532,469,000	- 5,692,000	- 5,692,000
Bureau of Mines.....	151,539,000	+ 9,629,000	+ 8,079,000
Office of Surface Mining Reclamation and Enforcement...	178,645,000	- 1,150,000	- 2,615,000
Bureau of Indian Affairs.....	987,506,391	- 19,924,609	- 62,819,609
Territorial Affairs.....	167,430,000	+ 14,076,000	- 3,971,000
Office of the Solicitor	19,667,000		+ 2,667,000
Office of the Secretary.....	56,401,000	- 2,294,000	+ 5,437,000
Total, Title I—Department of the Interior	3,787,242,391	+ 232,716,391	+ 66,623,391
Title II—Related Agencies:			
Forest Service.....	1,645,437,000	- 7,010,000	- 55,958,000
Department of Energy	1,085,152,000	- 3,768,059,000	- 3,304,905,000
Indian Health	669,686,000	+ 34,767,000	- 6,537,000
Indian Education	81,096,000		- 1,000,000
Institute of Museum Services .	8,400,000	+ 8,180,000	- 6,020,000
Navajo and Hopi Indian Relocation Commission	4,981,000	- 10,080,000	- 10,070,000
Smithsonian Institution.....	147,506,000	- 8,730,000	- 4,018,000
National Gallery of Art.....	30,067,000	- 2,710,000	- 1,710,000
Woodrow Wilson International Center for Scholars.....	1,903,000	- 357,000	- 357,000
National Endowment for the Arts.....	119,300,000	+ 31,300,000	- 38,200,000

	Committee recommendation compared with—		
	Committee recommendation	Budget estimate	House allowance
Title II—Related Agencies—Cont.			
National Endowment for the Humanities	\$113,700,000	+\$28,700,000	-\$30,361,000
Commission of Fine Arts	303,000	+ 130,000	
Advisory Council on Historic Preservation	1,632,000	- 233,000	
National Capital Planning Commission	2,361,000	- 20,000	- 10,000
Franklin Delano Roosevelt Memorial Commission	30,000	- 10,000	
Pennsylvania Avenue Development Corporation	19,040,000		
Federal Inspector for the Alaska pipeline	28,568,000	- 8,000,000	
Holocaust Memorial Council ...	770,000	- 30,000	- 30,000
Total, Title II—Related Agencies	3,959,932,000	- 3,702,162,000	- 3,459,176,000
Grand total	7,747,174,391	- 3,469,445,609	- 3,392,552,609

TITLE I—DEPARTMENT OF THE INTERIOR

LAND AND WATER RESOURCES

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LAND AND RESOURCES

1981 appropriation	\$406,730,000
1982 budget estimate	374,631,000
House allowance	295,789,000
<i>Comparable House allowance</i>	<i>(378,427,000)</i>
Committee recommendation	377,531,000

The Committee recommends an appropriation of \$377,531,000, an increase of \$2,900,000 from the budget estimate and an increase of \$81,742,000 over the House allowance. The basic difference between House and Committee recommendation is the general administration account. The Committee has included all general administrative costs of BLM in this account. A comparison of Committee recommendations with the budget estimate is as follows:

	Budget estimate	Committee recommendation	Change
Energy onshore	\$59,202,000	\$56,852,000	-\$2,350,000
Energy offshore	47,544,000	47,344,000	- 200,000
Nonenergy onshore	10,485,000	10,445,000	- 40,000
Lands and realty management	43,770,000	44,662,000	+ 892,000
Forest management	9,872,000	10,872,000	+ 1,000,000
Range management	53,552,000	53,552,000	
Wildlife habitat management	19,936,000	19,936,000	
Soil, water, and air management	23,020,000	22,028,000	- 992,000
Recreation management	31,509,000	30,009,000	- 1,500,000
Fire management	9,513,000	9,513,000	
Planning and data management	29,946,000	29,946,000	
Cadastral survey	24,006,000	24,006,000	
Firefighting and rehabilitation	4,750,000	4,750,000	
Administration and law enforcement ..	7,526,000	1,854,000	- 5,672,000
Common program services	(71,079,000)	- 71,079,000	- 71,079,000
Subtotal	374,631,000	294,690,000	- 79,941,000
General administration	(83,541,000)	82,841,000	+ 82,841,000
Total, Management of lands and resources	374,631,000	377,531,000	+ 2,900,000

Energy onshore.—The Committee recommends \$56,852,000, a reduction of \$2,350,000 from the budget estimate and \$400,000 more than the House. A reduction of \$2,000,000 is proposed for coal leasing, on the basis that regional EIS's will be adequate in place of on-site EIS's and on the basis that no reduction in coal leasing sales or processing preference right leasing applications will result.

Geothermal leasing and oil and gas leasing are funded at the requested level. The House reduced funding for oil shale and tar sands leasing by \$350,000, on the basis that BLM did not include the funding impact of hiring delays that may be encountered. The Committee agrees that lapses may occur. However, it is providing the full funding amount as requested for oil and gas leasing and expects BLM either to staff up in a manner so as to avoid the lapse or to use the funds for overtime or temporary staff. Otherwise, an estimated 800 oil and gas leases covering about 2,000,000 acres may not be issued during 1982.

Energy offshore.—The Committee recommends funding of \$47,344,000, \$200,000 less than the budget estimate and the same as the House action. The \$200,000 reduction is based on expected hiring delays and according to BLM, will not decrease lease sales and leases issued in 1982.

Nonenergy onshore.—The Committee provides \$10,445,000, concurring in the House reduction of \$40,000, based on anticipated hiring delays in the mining administration program.

Lands and realty management.—The Committee recommends \$44,662,000, an increase of \$892,000 over the budget. This includes an increase of \$1,001,000 for the Alaska lands conveyance program and is offset by a reduction of \$109,000 from the budget in the nonenergy related realty activity. This reduction is based on anticipated hiring lags and BLM estimates that it will not have an impact on program accomplishment. The Committee supports full implementation of the Alaska National Interest Lands Conservation Act, including the conveyance of 6,000,000 acres to the Alaska Natives and 12,000,000 acres to the State. This conveyance schedule will be maintained by the Committee's recommended funding level.

Forest management.—The Committee recommends an appropriation of \$10,872,000, an increase of \$1,000,000 over the budget estimate and the same as the House allowance, to keep the Forestry Intensified Research (FIR) program on schedule. This is in addition to funds included in the Forest Service Research Program for the same activity. The FIR program is designed to improve the reforestation and timber stand improvement programs in southeastern Oregon and northern California and will enable about 100,000 acres to be included in the productive forest land base in the area.

Range management.—The Committee recommends an appropriation of \$53,552,000 for BLM's range management program, the same as the budget estimate and an increase of about \$3,200,000 over the 1981 appropriations to date.

The Committee endorses the mutually agreeable study, at a cost not to exceed \$50,000 out of funds appropriated in fiscal year 1982, to determine whether or not the Fort Stanton Reservation in New Mexico can be used for the Sierra Blanca Regional Airport.

Wildlife habitat management.—The Committee recommends \$19,936,000 for wildlife habitat management, the same as the budget estimate.

Soil, water, and air management.—The Committee recommends an appropriation of \$22,028,000, the same as the budget estimate after shifting \$992,000 of the Employee Compensation Fund expenses to the new General Administration Account.

Recreation management.—The Committee recommends an appropriation of \$17,489,000 for wilderness, the same as the budget, and an increase of \$1,500,000 over the House allowance. The House reduction of \$1,500,000 is targeted against the wilderness review program, whereby lands potentially classified as wilderness are subject to a minerals survey in order to determine if they have minerals resources that would be lost to development if later designated as wilderness. The Committee recommends restoring this reduction, on the basis that the wilderness review program can be accelerated and needs an adequate data base on which to base decisions.

The Committee recommends a reduction of \$1,500,000 from the budget estimates for the natural and cultural resources management activity. This provides for an increase of \$656,000 over 1981 appropriations to date. The Committee expects this increase to be used primarily for cultural resources management in the California Desert area and to keep up with permit review work related to energy development activity. This reduction will reduce the increased number of inventories for cultural and historic sites.

Fire management.—The Committee recommends an appropriation of \$9,513,000, the same as the budget estimate.

Planning and data management.—The Committee recommends an appropriation of \$29,946,000, the same as the budget estimate.

Cadastral survey.—The Committee recommends an appropriation of \$24,006,000, the same as the budget estimate and a reduction of \$2,500,000 from the House allowance. This funding proposal will increase Alaska surveys by 550,000 acres in 1982 and will increase energy related survey work in the lower 48 states by 210,000 acres in 1982. The Committee notes that the cadastral survey program is an ongoing program that, including resurveys and other activities, will probably never be complete. According to BLM, the funding level proposed will not reduce any program outputs proposed.

Firefighting and rehabilitation.—The Committee recommends an appropriation of \$4,750,000, the same as the budget estimate.

Law enforcement.—The Committee recommends an appropriation of \$1,854,000, the same as the budget estimate after subtracting \$5,672,000 for general administration.

General administration.—This is a new activity recommended by the Committee within the Management of Lands and Resources appropriation to fund all of BLM's general overhead costs and the general administration expenses currently scattered throughout BLM's other appropriation accounts. The Committee recommends \$82,841,000 for common program services, thus restoring the House proposed reduction of \$203,000 for the Office of Congressional Liaison, but accepting the Public Affairs reduction of \$700,000.

SUMMARY

Common Program Services, MLR.....	+ \$71,079,000
Employee Compensation Fund, MLR.....	+ 992,000
General Administration, MLR.....	+ 5,672,000
General Administration, Const. & Mntce.....	+ 681,000
O&C Grant Lands, Gen'l Admin.....	+ 2,617,000
O&C Grant Lands, Common Program Services.....	+ 2,500,000
Subtotal.....	+ 83,541,000
Public Affairs.....	- 700,000
Total, GA.....	+ 82,841,000

This new activity was included in BLM's major operating account rather than as a separate appropriation on the basis that the Bureau will have to improve its budgeting for the activity but will still have the ability to seek funding adjustments for unforeseen events through the reprogramming technique, rather than through the supplemental process as would be required if it were an independent appropriation.

The Committee notes that the budget estimate includes \$156,000 for operations in the Steese National Conservation Area and the White Mountain National Recreation Area. The Committee expects the Bureau to initiate mineral inventory and processing plans of operation in the Steese and White Mountains in fiscal year 1982 at a rate to complete the necessary planning by December 1984, out of funds appropriated in fiscal year 1982.

It is the intent of the Committee that the Bureau should waive the provisions of 18 United States Code 4124 when the Federal Prisons Industries have an order backlog that significantly delays project operations. The Committee suggests that the agencies procure substitute goods from small businesses, especially those eligible for Small Business Administration section 8(a) contracts.

ACQUISITION, CONSTRUCTION, AND MAINTENANCE

1981 appropriation.....	\$14,768,000
1982 budget estimate.....	13,626,000
House allowance.....	12,720,000
Committee recommendation.....	12,845,000

The Committee recommends an appropriation of \$12,845,000, a decrease of \$781,000 from the budget estimate and an increase of \$125,000 over the House allowance.

The Committee restores House proposed reductions of \$175,000 for building construction and \$300,000 for transportation construction. These reductions were targeted at survey and design staffs and reductions in construction programs in the budget. However, these staffs represent valuable resources and will be put to good use. For example, the transportation staff is also used to provide design work for timber purchaser roads. The Committee concurs in the \$100,000 reduction proposed by the House for recreation construction.

The Committee does not agree that the recreation maintenance program should be restored to 1981 levels by the addition of \$350,000. Recreation maintenance can be provided at reduced levels with no long-term detrimental effects.

The Committee also agrees to transfer \$681,000 to the new general administration activity in the Management of Lands and Resources appropriation.

The following table provides the line item distribution of Committee recommendations:

	Budget estimate	Committee recommendation	Change
Construction and acquisition:			
Buildings.....	\$781,000	\$781,000	
Recreation.....	770,000	670,000	-\$100,000
Transportation.....	1,060,000	1,060,000	
Acquisition.....	1,900,000	1,900,000	
Maintenance:			
Buildings.....	3,050,000	3,050,000	
Recreation.....	3,249,000	3,249,000	
Transportation.....	2,816,000	2,816,000	
Subtotal.....	13,626,000	13,526,000	- 100,000
General administration transfer.....	(- 681,000)		- 681,000
Total.....	13,626,000	12,845,000	- 781,000

PAYMENTS IN LIEU OF TAXES

1981 appropriation.....	\$103,000,000
1982 budget estimate.....	45,000,000
House allowance.....	
Committee recommendation.....	105,000,000

The Committee recommends an appropriation of \$105,000,000, an increase of \$60,000,000 over the budget estimate and an increase of \$105,000,000 over the House allowance.

The Administration has submitted proposed legislation to modify the program and to address complaints made about the program in prior years. While Congress has take no action to date, this legislative initiative is pending favorable congressional action. In the meantime, the Committee strongly recommends that full PILT funding be provided under the existing formula.

LAND ACQUISITION

1981 appropriation.....	\$1,135,000
1982 budget estimate.....	307,000
House allowance.....	1,137,000
Committee recommendation.....	2,300,000

The Committee recommends an appropriation of \$2,300,000 for this new appropriation in 1982, an increase of \$1,993,000 over the budget estimate and an increase of \$1,163,000 from the House allowance.

The Committee concurs in the appropriation of recreation land acquisition fund, currently provided through the Land and Water Conservation Fund (L&WCF), directly to the several eligible agencies, rather than appropriating funds through the National Park Service as proposed. A direct appropriation, and the development of future year budget estimates by each agency, will force agencies to weigh land acquisition funds against other of their needs for operating funds and other program activities. This competition has been missing in prior years, when appropriations requested through the L&WCF were not considered part of an agency's overall funding totals.

The following acquisitions are recommended:

	<i>Committee recommendation</i>
Bureau of Land Management:	
Yaquina Head (Oregon)	\$2,000,000
Emergency acquisition and deficiencies	300,000
Administrative expenses	<u> </u>
Total	2,300,000

OREGON AND CALIFORNIA GRANT LANDS

1981 appropriation	\$57,500,000
1982 budget estimate	60,105,000
House allowance	54,988,000
Committee recommendation	54,988,000

The Committee recommends an appropriation of \$54,988,000, a reduction of \$5,117,000 from the budget estimate and the same as the House allowance. A reduction of \$5,117,000 is proposed for transfer to the new general administration account.

The Committee concurs in the House action to appropriate directly to BLM an amount equivalent to the estimated revenues it would receive from timber sales on the O&C lands. This direct appropriation eliminates the uncertainty of the revenue estimating process, due to the fluctuating timber sales levels and receipts.

RANGE IMPROVEMENTS

1981 appropriation	\$13,500,000
1982 budget estimate	13,500,000
House allowance	13,500,000
Committee recommendation	13,500,000

The Committee recommends an appropriation of \$13,500,000, the same as the budget estimate and the House allowance.

SERVICE CHARGES, DEPOSITS, AND FORFEITURES

1981 appropriation	\$9,600,000
1982 budget estimate	10,000,000
House allowance	10,000,000
Committee recommendation	10,000,000

The Committee recommends an appropriation of \$10,000,000, the same as the budget estimate and as the House allowance.

MISCELLANEOUS TRUST FUNDS

1981 appropriation	\$100,000
1982 budget estimate	100,000
House allowance	100,000
Committee recommendation	100,000

The Committee recommends an appropriation of \$100,000, the same as the budget estimate and as the House allowance.

GENERAL ADMINISTRATION

1981 appropriation	
1982 budget estimate	
House allowance	(\$82,638,000)
Committee recommendation	(82,841,000)

The Committee recommends no separate appropriation account for general administration expenses and has provided the funds in a new activity in the Management of Lands and Resources appropriation.

OFFICE OF WATER POLICY

1981 appropriation	
1982 budget estimate	
House allowance	¹ \$9,755,000
Committee recommendation	² 10,118,000

¹ House allowance includes only programs formerly under the Office of Water Research and Technology, which has been terminated by the administration.

² Committee recommendation includes programs of the new Office of Water Policy as well as those formerly under OWRT.

The Committee recommends an appropriation of \$10,118,000, \$10,118,000 above the budget estimate and \$363,000 above the House allowance for the Office of Water Research and Technology. During his review of the fiscal year 1982 budget, the President proposed termination of the Water Resources Council and recommended the establishment of a new Office of Water Policy to be responsible for the functions previously undertaken by the Council. This new appropriation recommended by the Committee is to perform water resource coordination activities solely related to work within the Department of the Interior as they impact on the 17 western States and other areas related to specific Interior programs, and to fulfill prospective legislation being considered by the Congress. The Office of Water Policy will not be responsible for national water policy, planning, coordination, and other activities previously undertaken by the Water Resources Council, which are under the jurisdiction of and addressed in another appropriations bill.

A comparison of the Committee recommendation and the budget estimate follows:

	Budget estimate	Committee recommendation	Change
Water policy, planning, and coordination		\$1,400,000	+\$1,400,000
Water research and technology:			
State water R. & D. institutes		6,210,000	+ 6,210,000
Reuse			
(Effect of fiscal year 1981 deferral)		(1,953,000)	(+ 1,953,000)
Conservation			
(Effect of fiscal year 1981 deferral)		(550,000)	(+ 550,000)
Special research projects		258,000	+ 258,000
(Effect of fiscal year 1981 deferral)		(242,000)	(+ 242,000)
Technology transfer		150,000	+ 150,000
Water Research Scientific Information Center		600,000	+ 600,000
Subtotal, research and technology		7,218,000	+ 7,218,000
(Effect of fiscal year 1981 deferral)		(2,745,000)	(+ 2,745,000)

	Budget estimate	Committee recommendation	Change
General program support:			
Policy, planning, and coordination		\$442,000	+ \$442,000
Research and technology		800,000	+ 800,000
Executive direction		258,000	+ 258,000
Subtotal, general program support		1,500,000	+ 1,500,000
Total, Office of Water Policy.....		10,118,000	+ 10,118,000
(Effect of fiscal year 1981 deferral)		(2,745,000)	(+ 2,745,000)

Water policy, planning, and coordination.—The Committee recommends \$1,400,000 for water policy, planning, and coordination, an increase of \$1,400,000 above the budget estimate. The Committee shares the concern expressed by many that the Department of the Interior lacks a focal point for addressing the extremely important issues facing this Nation. To meet this challenge, the Office of Water Policy—through its divisions of policy, planning, and coordination and research and technology—will function as the focal point for Interior related water issues, proceeding from the premise that the States have primary rights in water allocation, planning, and management. The States will play the major role in water resources and the Office will respond by identifying the Federal role as it concerns the Department of the Interior.

Water research and technology. The Committee concurs with the basic termination of the Office of Water Research and Technology, but believes certain research formerly conducted under OWRT is of critical importance and should thus be continued under the new Office of Water Policy. The Committee has, therefore, funded the State water R. & D. institutes, water reuse, conservation, and special research project accounts. However, the total program level for these activities of \$9,963,000 is offset by \$2,745,000 deferred from fiscal year 1981. The Committee has also provided \$150,000 for technology transfer and \$600,000 to continue operation of the Water Resource Scientific Information Center.

General program support.—The Committee recommendation includes \$258,000 for executive direction for the Office, as well as \$442,000 for policy, planning, and coordination and \$800,000 for research and technology. The Committee directs that not more than two assistant or deputy directors be provided within this total program support level. No funds are provided within the recommended appropriations for the Office of Water Policy, for a National Conference on Water Policy.

FISH AND WILDLIFE AND PARKS

FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

1981 appropriation	\$231,430,000
1982 budget estimate	221,600,000
House allowance	207,235,000
<i>Comparable house allowance</i>	<i>(236,851,000)</i>
Committee recommendation	221,628,000

The Committee recommends an appropriation of \$221,628,000, an increase of \$28,000 over the budget estimate and an increase of \$14,393,000 over the House allowance. The basic difference between House and Committee recommendations concerns the general administration account.

The following table compares Committee recommendations with the budget estimates:

	Budget estimate	Committee recommendation	Change
Habitat preservation:			
Environmental containment evaluation	\$11,191,000	\$11,191,000	
Land and water resource development plans	12,963,000	12,963,000	
Biological services	11,983,000	11,983,000	
Cooperative units		4,629,000	+ \$4,629,000
Subtotal	36,137,000	40,766,000	+ 4,629,000
Wildlife resources:			
Migratory birds	69,104,000	68,727,000	- 377,000
Mammals and nonmigratory birds	19,039,000	18,031,000	- 1,008,000
Animal damage control	17,827,000	17,827,000	
Interpretation and recreation	12,963,000	12,963,000	
Subtotal	118,933,000	117,548,000	- 1,385,000
Fishery resources:			
Fish hatcheries	25,114,000	25,821,000	+ 707,000
Fishery assistance	4,831,000	3,743,000	- 1,088,000
Fishery research	12,451,000	12,451,000	
Fishery law enforcement	252,000	252,000	
Subtotal	42,648,000	42,267,000	+ 381,000
Endangered species	16,893,000	18,718,000	+ 1,825,000
Administration	6,858,000		- 6,858,000
Common program services	(22,758,000)	- 22,758,000	- 22,758,000
General administration	131,000	29,514,000	+ 29,383,000

	Budget estimate	Committee recommendation	Change
Other reductions:			
Program plans division		- \$500,000	- \$500,000
Undistributed, program development staffs.....		- 500,000	- 500,000
Undistributed, area offices		- 1,000,000	- 1,000,000
Undistributed reduction		- 2,427,000	- 2,427,000
Total, Resource management ..	221,600,000	221,628,000	+ 28,000

HABITAT PRESERVATION ACTIVITIES

Environmental contaminant evaluation.—The Committee recommends an appropriation of \$11,191,000, the same as the budget and a decrease of \$879,000 from the House allowance.

Land and water resources development planning.—The Committee recommends an appropriation of \$12,963,000, the same as the budget estimate and a reduction of \$2,825,000 from the House allowance. The Committee continues to be concerned about the expansion of the FWS role in determining the impact of Federal permits, licenses, and other actions on fish and wildlife resources. These impacts are properly to be determined and considered by the implementing agency. For example, the Department of Agriculture employed 678 wildlife and fishery biologists in 1979. Government-wide, there were 6,511 wildlife fishery specialists employed in 1979. The Committee directs the FWS to make available up to \$300,000 of assistance to the U.S. Geological Survey, if requested, in order to facilitate the Alaska Central North Slope Study and the resulting development of oil and gas resources.

Biological services.—The Committee recommends an appropriation of \$11,983,000, the same as the budget estimate and a reduction of \$2,293,000 from the House allowance. The funds provided will be adequate to provide necessary services to other Federal agencies, primarily BLM, in the assessment of project impacts on fish and wildlife resources. For example, the Service will have \$3,766,000 to support coal research and development activities and the Federal Coal Management Program. National Wetland Inventory activities have not been reduced. Service participation, if necessary, in other energy related activities, such as oil shale and tar sands, will be arranged through BLM.

Cooperative units.—The Committee recommends that the cooperative fish and wildlife research units not be terminated and provides \$4,629,000 for their continuation, an increase of \$4,629,000 over the budget and the same as the House.

WILDLIFE RESOURCES

Migratory birds.—The Committee recommends an appropriation of \$68,727,000, a reduction of \$377,000 below the budget estimate and a reduction of \$523,000 below the House allowance.

Mammals and nonmigratory birds.—The Committee recommends an appropriation of \$18,031,000, which is \$1,008,000 less than the budget estimate. The Committee concurs with the House that \$200,000 is

included within the recommendation to continue the Southeast wildlife disease control program. Further, funds are included for the Barren Ground Caribou Study in Alaska (\$327,000).

Animal damage control.—The Committee recommends \$17,827,000, the same as the budget estimate and \$389,000 over the House estimate. The House allowance would result in reductions in Service operational predator damage control personnel in the West and termination of the Service's cooperative forest damage control and research efforts, including deactivation of the Olympia, Wash., and Bend, Oreg., research field stations.

The Committee concurs that migratory bird animal damage control operations should continue in 1982, in recognition of the importance of this activity.

Interpretation and recreation.—The Committee recommends an appropriation of \$12,963,000, the same as the budget estimate and a reduction of \$806,000 below the House allowance. The Committee does not concur with the House's transfer of the "National Aquarium" to the Smithsonian Institution. Rather, it has recommended limited funds to begin design activities on the planned new aquatic facility at the National Zoological Park. At the same time, the Committee directs the Fish and Wildlife Service to make available, at cost, the specimens and equipment of the "National Aquarium" in Washington to the new "National Aquarium" in Baltimore.

Alaska Refuge Management.—The Committee recommends an appropriation of \$7,550,000 in fiscal year 1982 for management of existing, new, and expanded Alaskan refuges. Within these funds, the Committee has maintained the 1981 level of operations on existing refuges (\$4,553,000), has provided the funds necessary to support the development of comprehensive refuge management plans within the statutory mandate (\$2,840,000), and has provided the 1981 base level for equipment purchases (\$157,000). The Committee does not expect significant operations costs on the new refuges, since there are no impending resource or environmental threats. Further, the Committee directs that no development occur on new refuges until the comprehensive refuge management plans have been completed.

FISHERY RESOURCES

Fish hatcheries.—The Committee recommends an appropriation of \$25,821,000, an increase of \$707,000 over the budget estimate and the House allowance. This increase is to continue the implementation of the Lower Snake River Compensation Plan. This plan was developed to compensate for fish losses associated with the construction of a series of dams on the Snake River. The \$707,000 increase will provide for new and expanded operations at the Hagerman NFH and McCall Hatchery in Idaho, at the Lookingglass Hatchery in Oregon, and at the Lyons Ferry Hatchery and the Fall Chinook Egg Bank in Washington. This funding level will make it possible to increase fish production by about 200,000 pounds.

Fishery assistance.—The Committee recommends an appropriation of \$3,743,000, \$1,088,000 less than the budget and \$2,088,000 less than the House allowance. The House add-on was for fishery assistance to the

State of Washington to carry out fish assessment activities in the Puget Sound area under the *Boldt* decision. However, the Salmon and Steelhead Conservation and Management Act of 1980 requires that a comprehensive management plan be developed within 15 months covering both the Columbia River drainage and the *Boldt* case area. Further assessment work in Washington should be deferred pending completion of the plan and decisions on its implementation.

The Committee understands that the FWS will continue its study on the juvenile Atlantic salmon in the White River, Vermont, within available funds. The study will be complete in 1984.

Fishery research.—The Committee recommends an appropriation of \$12,451,000, the same as the budget estimate and the House allowance.

The Committee recognizes the importance of aquaculture and notes that the FWS has an ongoing aquaculture related budget of at least \$29,514,000, composed of \$25,144,000 for fish hatcheries and \$4,400,000 for fishery research. It urges the Service to orient its ongoing programs as much as is practicable to furthering aquaculture needs.

The Committee directs the Service to continue the Southeast Alaska chinook anadromous fish study at the 1981 level out of funds appropriated in fiscal year 1982.

Fishery law enforcement.—The Committee recommends an appropriation of \$252,000, the same as the budget estimate and the House allowance.

Endangered species.—The Committee recommends an appropriation of \$18,718,000, an increase of \$1,825,000 over the budget estimate and a reduction of \$1,368,000 from the House allowance. The increase recommended is for maintenance and recovery programs, including an increase of \$225,000 for the peregrine falcon recovery program. This continues the maintenance and recovery program at about the 1982 level. Further, no State endangered species grants are recommended, the same as the House and the budget estimate.

General administration.—The Committee recommends a new activity in the Resource Management appropriation in the amount of \$29,514,000. This recommendation includes the following items:

Resource management:	
General administration.....	+ \$6,858,000
Common program services.....	+ 22,758,000
Construction and anadromous fish: Common program services.....	+ 131,000
Subtotal.....	29,747,000
Reduction, public affairs activities.....	- 233,000
Total.....	29,514,000

It is the intent of the Committee that the Service waive the provisions of 18 United States Code when the Federal Prisons Industries have an order backlog that significantly delays project operations. The Committee suggests that the agencies procure substitute goods from small businesses, especially those eligible for Small Business Administration section 8(a) contracts.

The Committee is concerned about the cost of the Annual Waterfowl Hunter Survey conducted by the Fish and Wildlife Service. This annual survey, which is sent to each hunter who purchases a duck stamp,

currently costs in excess of \$300,000 each year to conduct. While the Committee understands the need of the Fish and Wildlife Service to have the most current information concerning waterfowl, the Committee also expects the FWS to consider ways to save money in conducting the survey and recommends that the Service consider a single mailing of the survey, instead of multiple mailings.

CONSTRUCTION AND ANADROMOUS FISH

1981 appropriation	\$37,897,000
1982 budget estimate	7,240,000
House allowance	9,475,000
Committee recommendation	6,611,000

The Committee recommends an appropriation of \$6,611,000, \$629,000 less than the budget estimate and \$2,864,000 less than the House allowance.

The Committee recommends no funds be provided for the office/administrative center development project for the National Elk Refuge and the Jackson National Fish Hatchery (-\$815,000). Further, no funds are provided for anadromous fish grants.

The Committee has included \$93,000 for the disinfection facility at the Bowden National Fish Hatchery and \$93,000 for a standby generator and building at the White Sulphur Springs National Fish Hatchery.

The following table shows the distribution by activity:

	Budget estimate	Committee recommendation	Change
Construction and rehabilitation:			
Wildlife refuges	\$6,026,000	\$5,211,000	-\$815,000
Fish hatcheries		186,000	+ 186,000
Research facilities	696,000	696,000	
Dam safety	649,000	649,000	
Common program services	- 131,000	- 131,000	
Total	7,240,000	6,611,000	- 629,000

MIGRATORY BIRD CONSERVATION ACCOUNT

(Definite Appropriation, Repayable Advance)

1981 appropriation	\$1,250,000
1982 budget estimate	
House allowance	1,250,000
Committee recommendation	1,250,000

The Committee recommends an appropriation of \$1,250,000, an increase of \$1,250,000 over the budget estimate and the same as the House allowance. These funds are advances, to be used for habitat acquisition to protect internationally protected resources, and will be repaid from Federal migratory bird hunting and conservation stamps ("duck stamps").

NATIONAL WILDLIFE REFUGE FUND

1981 appropriation	\$8,500,000
1982 budget estimate	
House allowance	
Committee recommendation	

The Committee recommends no appropriation at this time for the National Wildlife Refuge Fund. There is a balance of \$1,900,000 available for payments in fiscal year 1982, plus receipts are estimated at \$4,100,000 in fiscal year 1981.

LAND ACQUISITION

1981 appropriation	\$21,520,000
1982 budget estimate	1,139,000
House allowance	18,039,000
Committee recommendation	8,000,000

The Committee recommends \$8,000,000 for land acquisition, an increase of \$6,861,000 over the budget and a decrease of \$10,039,000 from the House allowance. Further, the Committee recommends that Land and Water Conservation Fund be appropriated directly to the Fish and Wildlife Service.

The following table shows the Committee's recommendations:

	<i>Committee recommendation</i>
Fish and Wildlife Service:	
Bogue Chitto NWR (La., Miss.)	\$2,000,000
Tensas River NWR (La.)	5,000,000
Yaqui Topminnow (Ariz.)	850,000
Deficiencies and emergency acquisitions	150,000
Administrative expenses	
Total	8,000,000

GENERAL ADMINISTRATION

1981 appropriation	
1982 budget estimate	(\$29,747,000)
House allowance	(29,208,000)
Committee recommendation	(29,514,000)

The Committee recommends no appropriation for general administration. Rather, the Committee recommends that this be funded as a new activity under the Resources Management appropriation.

NATIONAL PARK SERVICE

OPERATION OF NATIONAL PARK SYSTEM

1981 appropriation	\$454,265,000
1982 budget estimate	485,487,000
House allowance	527,606,000
<i>Comparable House allowance</i>	<i>(559,071,000)</i>
Committee recommendation	541,382,000

The Committee recommends an appropriation of \$541,382,000, an increase of \$55,895,000 over the budget estimate and an increase of \$13,776,000 over the House action. The Committee has provided all NPS administrative expenses in this account as a new activity. The following table provides a comparison of Committee recommendations to the budget estimate:

	Budget estimate	Committee recommendation	Change
Park management:			
Management of park areas	\$69,238,000	\$69,638,000	+\$400,000
Concessions management	2,717,000	2,717,000	
Interpretation and visitor services ..	63,013,000	63,013,000	
Visitor protection and safety	65,817,000	65,817,000	
Maintenance	193,945,000	240,945,000	+ 47,000,000
Resources management	71,629,000	81,629,000	+ 10,000,000
Informational publications	3,122,000	3,122,000	
International park affairs	394,000	394,000	
Volunteers-in-parks	250,000	250,000	
Common program services	(26,052,000)	- 26,052,000	- 26,052,000
Subtotal	470,125,000	501,473,000	+ 31,348,000
General administration	7,718,000	32,265,000	+ 24,547,000
Forest fire suppression and rehabili- tation	1,200,000	1,200,000	
Executive direction	(- 6,575,000)		(- 6,575,000)
Park recreation and wilderness plan- ning:			
Water resources	1,567,000	1,567,000	
Rivers and trails	1,072,000	1,072,000	
General management plans	2,325,000	2,325,000	
Subtotal	4,964,000	4,964,000	
Statutory and contractual aid:			
Roosevelt Campobello Interna- tional Park Commission	372,000	372,000	
Ice Age National Scientific Re- serve	588,000	588,000	
Lowell Historic Preservation Ca- nal Commission	400,000	400,000	
Folger Theater			
Corcoran Gallery			
Falls of Clyde	100,000	100,000	
Ozette Village archeological site ..	20,000	20,000	
Subtotal	1,480,000	1,480,000	
Total, Operation of the Na- tional Park System	485,487,000	541,382,000	+ 55,895,000

Management of park areas.—The Committee recommends an appropriation of \$69,638,000, an increase of \$400,000 over the budget and a reduction of \$1,035,000 from the House allowance. This allowance includes \$400,000 more for travel than the budget estimate, but still reduces travel by \$1,000,000. The General Administration activity has a travel reduction included.

The Committee directs that the Service use \$267,000 to purchase equipment and fund annual recurring maintenance costs to keep 15 miles of road to Rainbow Point in Bryce Canyon National Park open and clear during September to May, to be derived from funds appropriated in fiscal year 1982.

Concessions management.—The Committee recommends an appropriation of \$2,717,000, the same as the budget estimate and a reduction of \$300,000 from the House allowance.

Interpretation and visitor services.—The Committee recommends an appropriation of \$63,013,000, the same as the budget estimate and a decrease of \$1,535,000 from the House allowance. The Committee cannot justify adding entertainment exclusively for the Nation's Capitol and its residents and visitors.

The Committee notes that legal offenses in the Buffalo National River Area are increasing and directs that, within available funds, the Service provide an additional ranger for enforcement purposes.

Visitor protection and safety.—The Committee recommends an appropriation of \$65,817,000, the same as the budget estimate and the same as the House allowance.

The Committee recommends continued assistance to the town of Harpers Ferry, W. Va., to cover the extraordinary law enforcement burden caused by the National Historic Park visitation, for fiscal year 1982 at the level of \$85,000, to be provided out of funds appropriated for the visitor protection and safety activity. Bill language is also included.

Maintenance.—The Committee recommends an appropriation of \$240,945,000, an increase of \$47,000,000 over the budget estimate and a reduction of \$13,219,000 from the House allowance. This recommendation includes \$47,000,000 requested by the Administration in the Park Restoration and Improvement program, which was to be funded out of the Land and Water Conservation Fund (L&WCF). The Committee recommends a direct appropriation at this time for these additional health and safety projects (\$18,000,000) and cyclic maintenance projects (\$29,000,000), rather than through the L&WCF, pending Congressional action on the legislative initiative as proposed by the Administration.

The Committee doesn't agree with the additional \$13,224,000 added by the House. These projects were scheduled to begin in fiscal year 1983 or later. Rather than accelerate these projects, the Committee encourages the Service to concentrate on carefully managing the substantially increased maintenance program provided by the Committee's recommendation. However, the NPS may substitute some of these projects for the projects funded by the Committee if delays are encountered in the original list of projects.

The Committee directs the Service to make available \$500,000 from funds appropriated in fiscal year 1982 to improve the Mount McKinley Park Road in Alaska, including grading, widening, and resurfacing as necessary. This road has had several fatal bus accidents in recent years, and the Committee expects that these funds will improve the safety of the road. Further, the Service should provide the Committee a report, in conjunction with the submission of the fiscal year 1983 budget, that provides alternative management options to deal with the road safety issue in future years.

Resources management.—The Committee recommends an appropriation of \$81,629,000, an increase of \$10,000,000 over the budget estimate and a decrease of \$300,000 from the House allowance. This recommendation includes \$10,000,000 requested through the Park Restoration and Improvement program.

International publications.—The Committee recommends an appropriation of \$3,122,000, the same as the budget estimate and as the House allowance.

International park affairs.—The Committee recommends an appropriation of \$394,000, the same as the budget and as the House allowance.

Volunteers-in-parks.—The Committee recommends an appropriation of \$250,000, the same as the budget and the House allowance.

New area studies.—The Committee recommends no appropriation in 1982 for new area studies, the same as the budget estimate and House allowance.

Water resources.—The Committee recommends an appropriation of \$1,567,000 for water resources, the same as the budget estimate and House allowance.

Rivers and trails.—The Committee recommends an appropriation of \$1,072,000 for rivers and trails, the same as the budget estimate and House allowance.

General management plans.—The Committee recommends an appropriation of \$2,325,000, the same as the budget estimate and a reduction of \$1,600,000 from the House allowance.

Statutory and contractual aid.—The Committee recommends an appropriation of \$1,480,000, the same as the budget estimate and a reduction of \$500,000 below the House allowance. The preceding table shows the distribution by project.

General administration.—The Committee recommends an appropriation of \$32,265,000 as a new activity in the Operation of the National Park System appropriation. This is a decrease of \$1,505,000 from the budget estimate and an increase of \$800,000 over the House allowance of \$31,465,000, which was proposed as a new appropriation. This recommendation is developed as follows:

Common program services—ONPS.....	+ \$26,052,000
Executive direction—ONPS.....	+ 6,575,000
Common program services:	
Construction.....	+ 914,000
JFK Center.....	+ 229,000
Subtotal.....	+ 33,770,000
Travel—Washington and regional offices.....	– 325,000
Public affairs.....	– 500,000
Legislative affairs.....	– 180,000
Unspecified reduction.....	– 500,000
Total.....	32,265,000

The Committee directs that \$1,000,000 be used for remodeling and life safety corrections to facilities in the Grand Canyon Unified School District, in accordance with section 301 of Public Law 96-581, the funds to be derived from fiscal year 1982 appropriations.

The Committee also directs that the Service shall cooperate with the U.S. Army Corps of Engineers in a survey and study of the hydroelectric potentials of Falls Creek as a source of electrical power for the community of Gustafus and for the Glacier Bay National Monument.

The Committee has been frustrated in its efforts to secure a commitment that the Service will provide, out of funds appropriated in fiscal year 1981, for the rehabilitation of the training barn in Rock Creek Park for the use of the concessioner, the National Center for Therapeutic Riding, in a timely manner. The conferees for the 1981 appropriations bill directed such action and the Committee expects action by September 1, 1981.

The Committee recommends funding for the new park areas in Alaska in fiscal year 1982 at the same level as in fiscal year 1981, \$4,700,000.

It is the intent of the Committee that the Service should waive the provisions of 18 United States Code 4124 when the Federal Prisons Industries have an order backlog that significantly delays project operations. The Committee suggests that the agencies procure substitute goods from small businesses, especially those eligible for Small Business Administration section 8(a) contracts.

In accordance with current statutes and memorandums of understanding, the Committee directs that there shall be no public access to the Piscataway National Park through property owned by the Alice Ferguson Foundations, Inc., except that persons designated by the foundation may be permitted such access at times specified by the Foundation.

NATIONAL RECREATION AND PRESERVATION

1981 appropriation	\$15,980,000
1982 budget estimate	13,088,000
House allowance	13,088,000
Committee recommendation	12,688,000

The Committee recommends an appropriation of \$12,688,000, a reduction of \$400,000 below both the budget estimate and the House allowance. This account is a new appropriation in the National Park Service and was formerly the salaries and expenses account for the Heritage Conservation and Recreation Service. It is composed of the following activities:

	Budget estimate	Committee recommendation	Change
Recreation programs:			
Planning	\$251,000	\$251,000	
Community and human resource development			
Water resources			
Park and recreation technical services	1,970,000	1,970,000	
Subtotal	2,221,000	2,221,000	
National programs:			
Resource area designation	877,000	877,000	
Federal real property	438,000	438,000	
Natural area programs	279,000	279,000	
Subtotal	1,594,000	1,594,000	
Cultural programs:			
Planning			
Maintenance of National Regis- ter	1,909,000	1,909,000	
Technical preservation services ..	1,548,000	1,148,000	-\$400,000

	Budget estimate	Committee recommendation	Change
Cultural programs—Continued			
National Architectural and Engineering Record	\$964,000	\$964,000	
Interagency Archeological Services	2,250,000	2,050,000	- 200,000
Subtotal	6,671,000	6,071,000	- 600,000
Environmental and compliance review			
view	602,000	602,000	
Grant administration	2,000,000	2,200,000	+ 200,000
Total	13,088,000	12,688,000	- 400,000

The technical preservation services request of \$1,548,000 has been reduced by the requested increase of \$400,000 which was to support an additional workload at the Federal level for tax act certifications since the State historic preservation programs were to be eliminated. The Committee is recommending that the State offices be maintained in the historic preservation fund, thereby eliminating the need for an increase to technical preservation services. Because of the retention of the historic preservation State grants \$200,000 has been added to grant administration.

The Committee recommends a reduction of \$200,000 for the Interagency Archeological Services program, leaving \$2,050,000 available for this activity. These services are duplicative of many other archeological services and cultural resources protection programs administered by other Federal agencies.

URBAN PARK AND RECREATION FUND

1981 appropriation	¹ \$1,000,000
1982 budget estimate	
House allowance	10,000,000
Committee recommendation	

¹ Includes a fiscal year 1981 rescission of \$19,000,000.

The Committee recommends no appropriation in fiscal year 1982, the same as the budget request and a decrease of \$10,000,000 below the House allowance,

The Urban Park and Recreation Fund was established in 1978 as a part of the urban assistance program of the prior Administration. Over \$135 million was provided in fiscal years 1979, 1980, and 1981. Funds are included in the National Park Service operating budget to administer prior year grants.

Even without further Federal grants, urban areas will continue to benefit from these prior year grants, directly in terms of the facilities that have been provided and indirectly because many cities have developed recreation development and rehabilitation plans which will continue to assist city personnel to manage urban recreation programs.

HISTORIC PRESERVATION FUND

1981 appropriation	1 \$26,000,000
1982 budget estimate	4,700,000
House allowance	26,500,000
Committee recommendation	26,500,000

¹ Reflects 1981 rescission of \$6,500,000.

The Committee recommends an appropriation of \$26,500,000 for the Historic Preservation Fund in fiscal year 1982, an increase of \$21,800,000 from the budget estimate and the same as the House action.

This Committee recommendation would provide the amount requested for the National Trust for Historic Preservation. The recommendation will also provide \$21,800,000 for the State grants-in-aid for historic preservation activities.

The Committee notes that the Joint Committee on Taxation has estimated that tax expenditures associated with the preservation of historic structures will total \$100,000,000 in fiscal year 1982; \$140,000,000 in fiscal year 1983; \$170,000,000 in fiscal year 1984; \$160,000,000 in fiscal year 1985; and \$125,000,000 in fiscal year 1986, for a total of \$695,000,000 over the next five years. Further, Joint Committee action to date on the Tax Reform Act increases the tax incentives currently available for preserving and rehabilitating historic properties.

The National Trust for Historic Preservation has been a national leader in preservation and has made significant contributions to the preservation of historic properties and to the development of innovative approaches to preservation. Of the \$4,700,000 recommended for the National Trust, about \$1,000,000 will be used for direct expenses associated with the management of several historic properties. The remainder will be used for technical assistance, education, and general operating expenses.

CONSTRUCTION

1981 appropriation	\$43,367,000
1982 budget estimate	60,721,000
House allowance	108,771,000
Committee recommendation	108,721,000

The Committee recommends an appropriation of \$108,721,000, an increase of \$48,000,000 over the budget and a decrease of \$50,000 from the House allowance.

The Committee accepts the premise that the National Park Service needs substantial increases in the construction and maintenance program in order to improve the condition of the Service's facilities and properties. However, the Committee is uncertain as to what those needs are in total and, at this time, is not persuaded that the justifiable needs approach \$1,000,000,000 or even \$500,000,000. The Committee directs the Service to prepare a five-year plan to meet the highest priority of these needs, concentrating first on the health and safety projects.

The following table provides a detailed comparison of the budget estimate with the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Advance planning.....	\$5,000,000	\$5,000,000	
Lump sum projects	3,000,000	3,000,000	
Project planning	6,169,000	9,027,000	+ \$2,858,000
Line item construction.....	47,466,000	92,608,000	+ 45,142,000
Common program services	- 914,000	- 914,000	
Total	60,721,000	108,721,000	+ 48,000,000

Advance planning.—The Committee recommends an appropriation of \$5,000,000, the same as the budget estimate and a reduction of \$50,000 from the House allowance. Advance planning is an ongoing process that provides preliminary data needed to complete a project plan.

Lump sum projects.—The Committee recommends an appropriation of \$3,000,000, the same as the budget and as the House allowance. This activity is primarily for emergency and unscheduled projects.

Project planning.—The Committee recommends an appropriation of \$9,027,000, an increase of \$2,858,000 over the budget estimate and the same as the House action. This effectively provides funds needed to implement the expanded construction program recommended by the budget estimate under the Park Restoration and Improvement program.

Line item construction.—The Committee recommends an appropriation of \$92,608,000, an increase of \$45,142,000 over the budget and the same as the House allowance. This includes the construction funds requested by the Administration in the Park Recreation and Improvement program.

The Committee recommends that the Natchez Trace Parkway construction continue in fiscal year 1982 and thereafter in an orderly manner to completion. This construction project was authorized over 40 years ago and when complete, will provide a continuous parkway of over 400 miles. The budget estimates and the House allowance both provide \$12,039,000 for this project and the Committee recommends the same.

The Committee also directs that \$3,500,000 shall be available out of fiscal year 1982 appropriations for 1.3 miles of grading work on the Blue Ridge National Parkway. This parkway lacks only a few miles of work in order to be complete and will provide a continuous 470 mile parkway through the Blue Ridge Mountains in North Carolina and Virginia.

The Committee concurs with the House's assessment of the Service's construction program, and concurs in a trial revision in the reprogramming guidelines from 10% to 25%. The Committee also concurs that new starts or project deletions be handled through the normal reprogramming process.

The Office of Construction Management in the Office of the Secretary should provide the Committee with a plan to assist the Park Service overcome the problems in managing its construction program. This should include a way for the Service to establish, and the Committee to review, a basic cyclic and rehabilitative construction and maintenance program, including annual cost and staff requirements.

LAND ACQUISITION AND STATE ASSISTANCE

1981 appropriation	\$316,522,000
1982 budget estimate	34,954,000
House allowance	100,468,000
Committee recommendation	176,108,000

The Committee recommends an appropriation of \$176,108,000, an increase of \$141,154,000 over the budget and an increase of \$75,640,000 over the House allowance. The Committee also agrees that the Federal land acquisition funds be appropriated directly to the managing agency.

The Committee also recognizes the benefits provided by the non-profit organizations involved in land acquisitions. However, the Committee is concerned that these organizations frequently receive commitments and options prior to congressional authorization.

The following table shows the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Assistance to States:			
Matching grants		\$100,000,000	+ \$100,000,000
Administrative expenses	\$4,564,000	\$2,282,000	- 2,282,000
Subtotal	4,564,000	102,282,000	+ 97,718,000
Federal programs: National Park Service			
Administration	29,433,000	69,700,000	+ 40,267,000
Pinelands National Reserve administrative expenses	831,000		- 831,000
Total	126,000	4,126,000	+ 4,000,000
Total	34,954,000	176,108,000	+ 141,154,000

The Committee recommends the following projects:

	Committee recommendation
National Park Service:	
Appalachian Trail	\$8,000,000
Big Cypress (Fla.)	12,300,000
Biscayne NP (Fla.)	2,500,000
Buffalo River (Ark.)	2,200,000
Cumberland Island (Ga.)	10,000,000
Delaware Water Gap (Pa., N.J.)	1,500,000
Golden Gate (Sweeney Ridge, Calif.)	10,000,000
Jean Lafitte NHP (La.)	2,500,000
Lower St. Croix (Minn., Wis.)	1,000,000
New River Gorge (W. Va.)	4,000,000
St. Croix WSR (Minn., Wis.)	500,000
Fort Sumter NM (S.C.)	400,000
Valley Forge (Pa.)	4,000,000
Virgin Islands NP (Hassel Island)	3,550,000
Chattahoochee River NRA	14,500,000
Deficiencies	10,250,000
Slippage	- 17,500,000
Administrative expenses	
Subtotal	69,700,000
Pinelands National Reserve	4,126,000
Total	73,826,000

PARK RESTORATION AND IMPROVEMENT

1981 appropriation	
1982 budget estimate	\$105,000,000
House allowance	
Committee recommendation	

The Committee recommends no appropriation for the Park Restoration and Improvement program from the Land and Water Conservation program at this time. Legislation providing authority for this financing arrangement is pending and the Committee will support such a technique if approved by Congress.

The Committee, however, is concerned about the overall condition of the National Park System and has provided the amount requested by the Administration for improvements through the normal National Park Service accounts, as follows:

Operation of National Park System:	
Maintenance	+ \$47,000,000
Resources management	+ 10,000,000
Construction	+ 48,000,000
Total	+ 105,000,000

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

1981 appropriation	\$4,541,000
1982 budget estimate	4,315,000
House allowance	4,315,000
Committee recommendation	4,315,000

The Committee recommends an appropriation of \$4,315,000, the same as the budget estimate and the House allowance.

GENERAL ADMINISTRATION

1981 appropriation	
1982 budget estimate	(\$33,770,000)
House allowance	31,465,000
Committee recommendation	(32,265,000)

The Committee recommends no new appropriation for General Administration expenses. Rather, the Committee has provided \$32,265,000 as a new activity in the Operation of the National Park System appropriation.

ENERGY AND MINERALS

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

1981 appropriation	\$516,201,000
1982 budget estimate	529,527,000
House allowance	535,561,000
Committee recommendation	529,869,000

The Committee recommends an appropriation of \$529,869,000, \$342,000 above the budget estimate and \$5,692,000 below the House allowance. The following table provides a comparison of the Committee's fiscal year 1982 recommendations and the budget estimates:

	Budget estimate	Committee recommendation	Change
National mapping, geography, and surveys:			
Primary quadrangle mapping	\$35,745,000	\$35,745,000	
Modernization of mapping technology	4,142,000	4,142,000	
Digital mapping		4,034,000	+ \$4,034,000
Revision	10,423,000	10,423,000	
Orthophotoquads	6,520,000	6,520,000	
Small, intermediate, and special mapping	15,894,000	15,894,000	
Cartographic and geographic information	3,913,000	3,913,000	
Subtotal, National mapping, geography, and surveys	76,637,000	80,671,000	+ 4,034,000
Geologic and mineral resource surveys and mapping:			
Earthquake hazards reduction	34,425,000	34,425,000	
Volcano hazards	13,135,000	13,135,000	
Ground failure and construction hazards	2,877,000	2,877,000	
Reactor hazards research	3,202,000	3,202,000	
Geologic framework	14,887,000	13,787,000	- 1,100,000
Geomagnetism	2,229,000	2,229,000	
Climate change	1,058,000	1,058,000	
Mineral resource surveys	40,838,000	40,838,000	
Energy geologic surveys	40,614,000	38,614,000	- 2,000,000
Offshore geologic surveys	22,096,000	22,096,000	
Subtotal, Geologic and mineral resource surveys and mapping	175,361,000	172,261,000	- 3,100,000
Water resources investigations:			
Federal program	52,689,000	52,689,000	
Federal/state program	46,946,000	46,946,000	
Energy hydrology	19,803,000	19,803,000	
Subtotal, Water resources investigations	119,438,000	119,438,000	
Conservation of lands and minerals:			
Outer Continental Shelf lands	68,982,000	68,982,000	
Federal and Indian lands	44,913,000	44,321,000	- 592,000
Royalty management	16,170,000	16,170,000	
Subtotal, Conservation of lands and minerals	130,065,000	129,473,000	- 592,000
Earth sciences applications:			
Earth resources observation system	12,554,000	12,554,000	
Environmental affairs	4,102,000	4,102,000	
Land resources data applications	2,678,000	2,678,000	
Subtotal, Earth sciences applications	19,334,000	19,334,000	

	Budget estimate	Committee recommendation	Change
General administration	\$3,983,000	\$3,983,000	
Facilities.....	11,925,000	11,925,000	
General reduction.....	-7,216,000	-7,216,000	
Total, Surveys, investigations, and research	529,527,000	529,869,000	+ 342,000

Digital mapping.—The Committee's recommendation includes an increase of \$4,034,000 for digital mapping, the same as the House, which is \$2,024,000 more than the fiscal year 1981 appropriation. The Committee has provided this funding in lieu of a new, separate appropriation for a digital cartography revolving fund. Although the Committee is not necessarily opposed to a revolving fund for this purpose, it nevertheless feels compelled to await enabling authorization before establishing this new account.

Earthquake hazards reduction.—The Committee has not concurred in the House-passed increase of \$2,000,000 for earthquake hazards. While the Committee certainly understands the intent of the House in providing such additional funds, it is apparently yet unclear whether additional instrumentation is in fact justified. Until consultations are completed with the State of California and the Earthquake Advisory Committee, no additional funds are warranted. The Committee will, however, entertain a reprogramming should the need for additional equipment become apparent.

Geologic framework.—The Committee has reduced geologic framework to \$13,787,000, a reduction of \$1,100,000 from the budget request. This level of funding, however, still represents an increase of \$1,000,000 above the fiscal year 1982 base, and will allow the fully-funded continuation of all activities within the program.

Energy geologic surveys.—The Committee has not joined the House in providing \$1,000,000 for the world energy assessment program. Rather, the Committee has restored the reduction of \$1,000,000 in the uranium/thorium program, and has reduced the coal investigation program by \$2,000,000. This reduction provides a net savings of \$2,000,000 while permitting a \$1,000,000 increase over the 1982 base level for coal investigations.

Federal and Indian lands.—The Committee recommends a reduction of \$592,000 from the budget estimate for Federal and Indian lands. This reduction returns the account to the fiscal year 1982 base level, but will not result in the reduction of personnel.

The Committee does not concur in the recommendation of the House to use \$3,000,000 of appropriated funds for acquisition and processing of synthetic aperture radar data. The Committee feels strongly that any decision regarding additional Side Looking Airborne Radar (SLAR) data acquisition should be postponed pending the results of the ongoing SLAR research program and subsequent recommendations, due at the end of calendar year 1981. Until such recommendations are forthcoming, the Committee does not consider it wise to invest such funds for this purpose. At the same time, however, the Committee recognizes great potential may exist in this data acquisition system and thus strongly encourages rapid completion of the SLAR research project.

The Committee recognizes the very limited manpower that already exists in the USGS Office of Congressional and Legislative Affairs, and thus cannot understand the recommendation of the House to reduce the Office's budget by nearly 30%. The Committee therefore recommends that the general reduction of \$7,216,000 proposed in the budget remain, but directs that no office within USGS sustain a disproportionate reduction without approval of both appropriations committees.

The Committee joins with the House in restating the extreme importance of accelerating improvements in the royalty management accounting and collection system.

EXPLORATION OF NATIONAL PETROLEUM RESERVE IN ALASKA

1981 appropriation	\$107,001,000
1982 budget estimate	2,600,000
House allowance	2,600,000
Committee recommendation.....	2,600,000

The Committee recommends an appropriation of \$2,600,000, the same as the budget request and the House allowance.

This level of funding will provide for the continued operation of some eleven wells at the Barrow Gas Field, which services both government installations and nearby native populations. No further funding is being provided for government-sponsored exploratory drilling on the NPRA because of the soon to be implemented private leasing program established in the fiscal year 1981 appropriations act. The Committee joins the House in commending the Department for its rapid implementation of the program, noting the first lease sale is scheduled for December 1981.

DIGITAL CARTOGRAPHY

1981 appropriation	
1982 budget estimate	\$6,034,000
House allowance	
Committee recommendation.....	

The Committee recommends no appropriation for digital cartography, \$6,034,000 below the budget estimate and the same as the House.

Because the establishment of a revolving fund for the acquisition of digital cartographic data has not yet been authorized, the Committee has not recommended a new, separate appropriation for the digital cartography account. However, the Committee is generally receptive to this concept and urges the authorizing Committees to act quickly to review the proposal. \$4,034,000 has been provided within USGS's "surveys, investigations, and research" account under the subtitle "digital mapping."

BUREAU OF MINES

1981 appropriation	\$142,319,000
1982 budget estimate	141,910,000
House allowance	143,460,000
Committee recommendation.....	151,539,000

The Committee recommends an appropriation of \$151,539,000, an increase of \$9,629,000 over the budget estimate and an increase of \$8,079,000 over the House allowance.

The distribution by activity is as follows:

	Budget estimate	Committee recommendation	Change
Minerals and research:			
Mineral health and safety technology	\$54,700,000	\$57,700,000	+\$3,000,000
Minerals environmental technology.....	12,315,000	12,315,000	
Minerals resources technology....	40,646,000	37,646,000	- 3,000,000
Subtotal.....	107,661,000	107,661,000	
Minerals information:			
Data collection and analysis	21,540,000	21,540,000	
Land assessments	12,709,000	12,709,000	
Subtotal.....	34,249,000	34,249,000	
Mineral Institutes		9,629,000	+ 9,629,000
Total, Bureau of Mines	141,910,000	151,539,000	+ 9,629,000

Minerals research.—The Committee recommends an increase of \$3,000,000 over the budget estimate for mineral health and safety technology research. This reflects Committee concern that future minerals resource mining activity will continue to increase and is still among the most hazardous of occupations.

The Committee recommends \$12,315,000, the same as the budget estimate and a reduction of \$1,400,000 from House action, for the minerals environmental technology activity. The reduction from the House recommendation for a lead and zinc demonstration program is based on the fact that the Bureau is currently mapping and locating the mine-related features in the Tri-State district, and that study will not be completed until late July, 1982. No funds will be needed until the study is completed. Therefore, funds for the demonstration project can be reviewed in conjunction with the fiscal year 1983 budget with no significant delay in a demonstration project if one is desired at that time.

The Committee recommends a reduction of \$3,000,000 from the budget estimate for minerals resources technology. This reduction still provides an increase of about \$11,500,000 over the 1981 appropriations to date, an increase of about 44%.

Public affairs.—The House recommended a reduction of \$150,000 for the Bureau of Mines Public Affairs Office, a reduction of about 35%. The Committee does not agree with that reduction and recommends the same as the budget estimate.

Mined land demonstration.—The Committee recommends that no funds be provided to the Bureau from the Abandoned Mine Reclamation Fund in fiscal year 1982 for additional mined land demonstration projects. The Bureau has been involved in the conduct of over 400 mined land projects totaling about \$103,000,000 during the period 1975–81. About \$85,000,000 of that amount has gone to Pennsylvania. The Office of Surface Mining has obligated about \$65,000,000 during the same period, with no state having received more than \$17,000,000 (Pennsylvania), followed by Kentucky (\$12,000,000), West Virginia (\$7,000,000), and Ohio (\$7,000,000). To date, none of the fiscal year 1981 demonstration funds provided to the Bureau have been obligated

and they project a carryover of about \$8,000,000 (50%) into fiscal year 1982.

The Committee expects the Office of Surface Mining to give top priority to the lives and property of Centralia residents. The Committee expects OSM to develop a workable plan to implement this directive and report back to the House and Senate Appropriations Committees on the proposed implementation of this plan within 30 days after enactment of this bill. The Committee further expects the Bureau of Mines to proceed to implement the exploratory drilling in Centralia with \$850,000 from the Abandoned Mine Reclamation Fund.

Mineral information.—The Committee recommends \$34,249,000, the same as the budget estimate, for the data collection and analysis activity and for the land assessment activity.

Mineral Institutes.—The Committee recommends a new appropriation of \$9,629,000 for the Bureau of Mines in 1982 for continuation of the Mineral Institutes Program.

The Committee directs the Bureau to perform the engineering and design work related to the construction of a new facility near Bruceton, Pa., out of funds appropriated in fiscal year 1982, at an estimated cost of \$336,000.

OFFICE OF SURFACE MINING, RECLAMATION AND ENFORCEMENT

REGULATION AND TECHNOLOGY

1981 appropriation	\$89,679,000
1982 budget estimate	64,568,000
House allowance	66,033,000
Committee recommendation	64,418,000

The Committee recommends an appropriation of \$64,418,000, a decrease of \$150,000 below the budget estimate and a decrease of \$1,615,000 below the House allowance. A comparison of the budget estimates and the Committee recommendation is as follows:

	Budget estimate	Committee recommendation	Change
State regulatory programs grants	\$31,900,000	\$31,900,000	
Federal regulatory programs:			
State and Federal programs	16,074,000	16,074,000	
Inspection and enforcement	9,653,000	9,653,000	
Technical support	6,941,000	6,941,000	
Subtotal	32,668,000	32,668,000	
Mineral Institutes			
Executive direction and administration		- 150,000	- \$150,000
Total, regulation and technology	64,568,000	64,418,000	- 150,000

State regulatory program grants.—The Committee recommends \$31,900,000 for the State regulatory program grants, the same as the budget estimate and the House allowance. In addition, \$5,800,000 deferred in fiscal year 1981 will be available for state regulatory program grants to those eight coal producing states still eligible for 80 percent matching grants under the statute.

State and Federal programs.—The Committee recommends \$16,074,000 for state and federal programs, the same as the budget and the House allowance. This level of funding will provide the necessary staff and expenses to carry out several of the administrative responsibilities of OSM, including, management of the small operator assistance and state regulatory grant programs; support of the Federal Coal Management Program, and management of the Federal lands, Indian lands, and state-approved permanent regulatory programs.

Inspection and enforcement.—\$9,653,000 is recommended for inspection and enforcement, the same as the budget estimate. The Committee does not concur with the House increase of \$1,665,000 for an additional 31 federal inspectors and 15 support personnel for the first eight months of fiscal year 1982. Although the budget request assumed that all 24 states desiring to operate permanent regulatory programs would have approved programs by the beginning of the fiscal year, it now appears apparent from evidence received from the eight states without permanent programs that primacy may not be received by all eight until the end of the first quarter of fiscal year 1982. Nevertheless, it is also clear that the Committee's recommended funding level is adequate to provide all necessary inspections through this period.

As there are approximately 17,000 regulated mines under OSM's jurisdiction, some 2,890 inspections would be necessary to implement the statistical sampling methodology developed by the previous administration. Based on the accepted average of 70 inspections per year per inspector, the 69 inspectors provided will have the capability to conduct nearly 2,000 additional inspections. In light of these facts, the Committee believes an additional 31 inspectors and 15 support personnel at this time are an unnecessary extravagance in carrying out the requirements of the sections 504, 512, and 712(c) of the Surface Mining Control and Reclamation Act of 1977.

Technical support.—The Committee recommends \$6,941,000 for technical support, the same as the budget request and the House allowance. The Committee does not, however, agree with the House action transferring \$477,000 from regulations review to technical support for the states. While technical support is certainly of extreme importance, the Committee firmly believes the regulatory reform which can be accomplished in fiscal year 1982 will be far more advantageous to the states and the mining industry. To properly carry out this goal, OSM will need \$720,000 (rather than the \$243,000 provided by the House) and the Committee action provides that level of funding.

Mineral Institutes.—The Committee has not funded the Mineral Institute program in this account, but rather has transferred it to the Bureau of Mines at last year's funding level of \$9,629,000. While the Committee recognizes that as much as \$12,000,000 in research money is available to universities through other sources, there nevertheless needs to be a much greater contribution if we are to achieve the long-term energy and non-energy minerals production needs of this nation. Clearly, this nation faces a minerals crisis the proportions of which make this nation's petroleum problems pale by comparison. A small but extremely important portion of the problem rests in the embarrassingly small number of individuals trained in mineral engineering and other

mining and mineral disciplines. Testimony received by the Committee, in fact, indicated just six doctorate degrees in these areas were awarded in the 1979-80 school year. This trend must be turned around, and the Mineral Institute program—even in the early stage of development it is in—can play an integral role.

Executive direction and administration.—The Committee recommends a reduction of \$150,000 for executive direction and administration rather than \$200,000 as determined by the House. With this reduction, \$130,000 will be available for congressional affairs and \$300,000 will be available for public affairs.

The Committee has deleted a provision in the House-passed bill prohibiting the use of any funds from the fiscal year 1982 appropriation to carry out OSM activities in an organizational framework that differs from that presented to the Committee in fiscal year 1981. While the Committee certainly understands the intent of the House in this matter, the long-term benefits of the organizational changes proposed by the Department for OSM make such a restriction clearly unadvisable. In addition, the Committee is distressed at the apparent breach of Executive privilege imposed by such a restriction. Although the Congress cannot totally disregard reorganization efforts, the executive branch nevertheless retains significant reorganizational powers which have not in the past and should not now be unnecessarily abrogated. The Committee is confident that this OSM reorganization effort will in fact result in improved service and administration of the Surface Mining Control and Reclamation Act while at the same time save expenses for taxpayers as well as industry.

ABANDONED MINE RECLAMATION FUND

(Definite, Trust Fund)

1981 appropriation	\$82,485,000
1982 budget estimate	115,227,000
House allowance	115,227,000
Committee recommendation.....	114,227,000

The Committee recommends an appropriation of \$114,227,000, which is \$1,000,000 below the budget estimate and the House allowance. The Committee recommendation is compared to the budget estimate as follows:

	Budget estimate	Committee recommendation	Change
State reclamation programs grants	\$70,000,000	\$70,000,000	
Federal reclamation programs:			
Fund management	7,077,000	7,077,000	
Interior reclamation projects	31,200,000	31,200,000	
Rural lands reclamation program ..	4,300,000	4,300,000	
Technical support	1,650,000	1,650,000	
Subtotal	44,227,000	44,227,000	
Small operator assistance payments..	1,000,000		-\$1,000,000
Total, abandoned mine reclamation fund.....	115,227,000	114,227,000	- 1,000,000

The Committee shares the deep concern of the House over this country's vast mine lands—in excess of 1.1 million acres—which still remain to be reclaimed through the Abandoned Mine Reclamation Fund. While it is understood that little such reclamation work has actually been accomplished because many states have not yet received primacy, we expect all 24 states desiring a permanent state regulatory program to have achieved this goal by the end of the first quarter of fiscal year 1982. Accordingly, the Committee joins in urging OSM to accelerate the reclamation program as quickly as is practical. In this regard, the Committee also applauds OSM's efforts to assist the states in drafting reclamation plans simultaneously with the regulatory programs so that these reclamation plans can be quickly adopted upon the states' receipt of primacy. As States gain primacy and begin to implement reclamation plans, the Committee expects the Department to provide additional funds from available unobligated balances.

State reclamation program grants.—\$70,000,000 is recommended for state reclamation grants, the same as the House and the budget estimate. Testimony of OSM indicated their intention to undertake some 280 high priority projects in fiscal year 1982 at a total cost of approximately \$104,000,000. The additional \$34,000,000 for this activity is provided through an unobligated previous year balance totaling some \$57,000,000. The Committee strongly urges OSM to use as much of the remaining \$23,000,000 unobligated balance as possible to fund additional high priority reclamation projects.

Federal reclamation programs.—The Committee concurs with the budget estimate and House allowance for fund management (\$7,077,000), technical support (\$1,650,000); and Interior reclamation projects (\$31,200,000). However, the Committee does not concur with the House action transferring \$16,000,000 of the \$31,200,000 to the Bureau of Mines for work on demonstration reclamation projects. Such a move can result in the funding of lower priority demonstration projects rather than the unfunded high priority reclamation projects, now totaling about 400, which both Committees have so adamantly pushed for. The Committee believes OSM should retain the flexibility to better control the use of these funds. The Committee has also not concurred with the House transfer of \$1,000,000 from the small operator assistance program. Rather, the Committee recommends a level of \$4,300,000, the same as the budget estimate, to maintain this program at a maintenance level with no new project starts. An additional \$1,000,000 will not be sufficient to make a significant positive impact on the fiscal year 1982 program.

Rural abandoned mine program.—The rural abandoned mine program (RAMP) is administered by the Soil Conservation Service in the Department of Agriculture. Unbound by the statutory provisions that restrict State programs from implementing reclamation plans prior to the approval of a State enforcement plan, RAMP has moved forward in an expeditious fashion implementing much needed reclamation projects. The mechanisms for awarding contracts are in place and can be in operation quickly. However, RAMP has heretofore been hampered by lack of funding from the Office of Surface Mining (OSM). It is the understanding of the subcommittee that RAMP has the capability of put-

ting some 30,000,000 dollars' worth of projects in operation in the upcoming year. The Department of Agriculture and the Soil Conservation Service have justified these figures to OMB and the subcommittee fully expects this level of funding should be readily available to the Soil Conservation Service.

Small operator assistance payments.—Like the House, the Committee recommends no funds for SOAP. Unobligated small operator assistance payment funds totaling some \$20,800,000 are more than adequate to fund this program during fiscal year 1982.

The Committee has once again recommended language in the general provisions of the Department of the Interior to allow the Secretary to borrow from other funds in the case of emergencies relating to subsistence, mine fires, or surface problems, if sufficient funds are not available within the Abandoned Mine Reclamation Funds. Such funds would be paid back through subsequent appropriations.

INDIAN AFFAIRS

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAMS

1981 appropriation	\$830,790,000
1982 budget estimate	822,997,000
House allowance	797,395,000
<i>Comparable House allowance</i>	<i>(856,362,000)</i>
Committee recommendation	830,972,581

The Committee recommends an appropriation of \$830,972,581, an increase of \$7,975,581 over the budget and \$33,577,581 over the House allowance. The Committee has not agreed with the House transfer of management, administration, and program support services to a general administration account.

The Committee has also not agreed with the proposed consolidation of a number of programs. If the Bureau wishes to pursue this alternative in fiscal year 1983, the Committee will expect a clear expression of support from the tribes, detailed information on the monitoring process, and a realistic estimate of savings that would accrue from this approach. In order to accomplish this, the Committee has no objection to the Bureau's conducting a pilot demonstration of this concept using up to four willing tribes.

Indian moneys, proceeds of labor.—In line with a recommendation of the General Accounting Office, the Committee has made provision in the bill for the termination during fiscal year 1982 of the "Indian moneys, proceeds of labor" (IMPL) accounts which have been a source of discretionary funds for use by BIA officials. These funds are the result of miscellaneous revenues from various Federal activities and will in the future be treated as miscellaneous receipts of the Treasury or as reimbursements to the appropriation under which expenses were incurred relating to the production of the income. This change does not affect the BIA's authorities with respect to funds held in trust for Indian tribes or individuals.

Because the IMPL funds have been relied upon for some BIA and (by contracting) tribal activities, the Committee has included \$8,200,000

in the activities as set out in the BIA budget justification. Since the estimated \$20,000,000 balance of these IMPL accounts will be available for expenditure in fiscal year 1982, the Committee has made a one time reduction in the total operation of Indian programs appropriation of a like amount. It is the intent of the Committee that this reduction apply to those BIA agencies at which the IMPL funds balances are available so that the balances will be eliminated by the end of fiscal year 1982. Any balances remaining at the end of fiscal year 1982 will become miscellaneous receipts of the Treasury.

The following table provides a detailed comparison of the budget estimates and the Committee recommendations:

	Budget estimate	Committee recommendation	IMPL transfer	Change
Education:				
School operations	\$197,632,000	\$188,457,170	(\$541,170)	-\$9,174,830
Johnson-O-Malley educational assistance.....	644,000	29,935,000		+ 29,291,000
Continuing education	19,477,000	54,856,631	(272,250)	+ 35,379,631
Subtotal, education.....	217,753,000	273,248,801		+ 55,495,801
Indian Services:				
Tribal government services.....	23,238,000	25,286,995	(1,167,995)	+ 2,048,995
Social services.....	90,404,000	96,627,865	(523,865)	+ 6,223,865
Law enforcement.....	34,204,000	35,191,330	(849,330)	+ 987,330
Housing.....		28,686,680	(310,680)	+ 28,686,680
Self-determination services.....	28,317,000	50,394,370	(116,370)	+ 22,077,370
Navajo-Hopi settlement program.....	4,852,000	4,352,000		- 500,000
Subtotal, Indian Services .	181,015,000	240,539,240		+ 59,524,240
Economic development and employment programs:				
Employment development.....		33,104,850	(77,850)	+ 33,104,850
Business enterprise development.....	7,382,000	8,738,920	(956,920)	+ 1,356,920
Road maintenance	20,659,000	20,052,050	(643,050)	- 606,950
Subtotal, economic development and employment programs	28,041,000	61,895,820		+ 33,854,820
Natural resources development:				
Natural resources, general.....	962,000	980,000	(18,000)	+ 18,000
Agriculture	23,486,000	24,205,150	(219,150)	+ 719,150
Forestry	26,567,000	26,668,238	(301,238)	+ 101,238
Water resources	6,636,000	6,999,410	(40,410)	+ 363,410
Wildlife and parks	13,170,000	13,505,370	(35,370)	+ 335,370
Fire suppression	800,000	800,000		
Minerals and mining	7,950,000	7,950,000		
Irrigation and power	6,758,000	6,758,000		
Subtotal, natural resources development.....	86,329,000	87,866,168		+ 1,537,168
Trust responsibilities:				
Environmental quality services	926,000	926,000		
Rights protection	18,342,000	18,312,166	(470,166)	- 29,834
Real estate and financial trust services	28,880,000	29,980,666	(600,666)	+ 1,100,666
Subtotal, trust responsibilities	48,148,000	49,218,832		+ 1,070,832

	Budget estimate	Committee recommendation	IMPL transfer	Change
General management and facilities operation:				
Management and administration.....	53,622,000	53,364,900		- 257,100
Program support services.....	5,345,000	5,345,000		
Facilities management.....	92,011,000	90,260,820	(749,820)	- 1,750,180
Subtotal, general management and facilities operation.....	150,978,000	148,970,720		- 2,007,280
Consolidated tribal governmental programs.....	121,500,000			- 121,500,000
Reduction in personnel compensation.....	- 9,886,000	- 9,886,000		
Reduction in travel.....	- 881,000	- 881,000		
Operation of Indian programs.....	822,997,000	850,972,581		+ 27,975,581
IMPL spend out.....		- 20,000,000		- 20,000,000
Total, operation of Indian programs.....	822,997,000	830,972,581		+ 7,975,581

Education.—The Committee has reduced the budget estimate for school operations by the following amounts: equalization formula (−\$8,196,000); school disaster contingency fund (−\$250,000); school board training (−\$219,000); 93–638 commitments (−\$454,000); and start-up costs (−\$597,000). Based on the latest data available, the Bureau has overestimated day school enrollment by 1,790 students and overestimated boarding school enrollment by 2,046 students.

No increase has been provided for school board training. Rather than simply providing each board with an equal grant for training, the Committee urges the Bureau to target the funds to those boards with the greatest need and the highest turnover in membership. The Committee feels that there are sufficient resources in the facilities management account to cover any emergency work which is required on BIA schools and has, therefore, deleted the request for the disaster contingency fund.

The Committee directs the Bureau to provide sufficient funds to continue the Papago early childhood program in fiscal year 1982 and expects such funds to be made available from the moneys allocated to the Phoenix area office for administrative purposes.

Johnson-O'Malley.—The Committee has provided the January budget level for the JOM supplemental education program.

Continuing education.—The Committee has not provided the \$998,619 budgeted for those tribally controlled community colleges which may be declared eligible for assistance during fiscal year 1982. Initiation of support in the middle of the fiscal or academic year has caused many problems in the past, and the Committee is of the opinion that newly eligible schools should not be funded until the following year.

The Committee has provided an additional \$1,800,000 for Navajo Community College. The Inspector General's office is conducting yet another audit of NCC. If the results of this audit indicate that the Committee allowance is excessive, the Bureau should request a reduc-

tion in the amount provided for the college. Further, the Bureau is directed to initiate a periodic disbursement system for the college so that substantial cost overruns are not incurred as was the case in fiscal year 1981.

A reduction of \$693,000 has been applied to the Institute of American Indian Arts (IAIA). Under a lease agreement with the College of Santa Fe, IAIA will pay \$400,000 for space and meals. The Committee allowance will provide \$4,000 per student for instructional costs. In the interests of improved education, the Committee believes that the IAIA faculty should be limited to those teaching fine arts courses and that the students should make use of the faculty of the College of Santa Fe for other academic courses. The Bureau is directed to report to the Committee on the possibility of extending the agreement with the college to include a partial tuition payment for certain academic courses.

Indian services.—The Committee has deleted \$2,336,000 from tribal government services: aid to tribal governments (−\$1,171,000); Bangor office (−\$165,000); and new tribes (−\$1,000,000). The Bureau has continually overstated the workload for aid to tribal governments, therefore, the requested increase has been denied.

The Committee has increased the allowance for social services by \$5,700,000 to partially meet the costs of welfare assistance in Alaska. The Committee does not disagree with the premise that the State should assume these costs, but a phase out of Bureau support is required to insure an orderly transition. The latest available figures indicate that the Bureau will spend almost \$10,000,000 in fiscal year 1981 on welfare grants in Alaska. The Committee fully intends that the State absorb any fiscal year 1982 costs in excess of the \$5,700,000 which has been provided.

An increase of \$88,000 has been provided under law enforcement to establish a substation at Dunseith, N. Dak. A further increase of \$50,000 is provided to improve the law enforcement activities on the Standing Rock reservation. Within the funds provided through the IMPL transfer, the Committee expects that sufficient funds will be made available to the Makah tribe for continuation of its law enforcement program.

An increase of \$4,600,000 has been provided for housing over the January budget estimate. This represents the amount justified for housing construction and improvements under the Indian action team budget.

Within the total provided for self-determination services is \$17,880,000 for grants; \$2,938,000 for training and technical assistance; and \$28,460,000 for contract support. The Committee has provided only \$1,000,000 for the Office of Training and Technical Assistance. In almost every instance the services of OTAT are available within the individual program activities. The available funds will continue the law enforcement training (which should be transferred to the law enforcement activity) and provide for phase-out of the office.

\$500,000 identified for the life estate program under the Navajo and Hopi settlement program has been deleted as it appears that there will be no life estates.

The Committee has increased the January budget for employment assistance by \$200,000 for additional support of the United Tribes Educational and Training Center and \$4,450,000 which is transferred from the Indian action teams. Less than one-third of the tribes have access to Indian action team programs. All activities supported by IAT's are also carried out through other regular BIA programs. The Committee has, therefore, deleted funding for the Indian action teams and made the following increases in other program accounts:

Housing	\$4,600,000
Employment assistance	4,450,000
Road maintenance	750,000
Business enterprise development	1,400,000
Agriculture	500,000
Water resources	323,000
Wildlife and parks	300,000

The Committee does not believe that the offices listed above will require additional personnel to manage the increased resources. The remainder of the funds contained in the January budget which were not distributed to the other programs and which have been deleted by the Committee include \$2,136,400 to fund Bureau and tribal administrative costs of the IAT program and \$2,700,000 for tribal facilities. Requests for tribal facilities should be justified with the other construction programs of the Bureau.

In making this change, it is not the Committee's intent to reduce Federal support to any tribe which has received Indian action team moneys except for those funds identified as administrative costs and facilities construction. The increases in other program areas should be used at the location at which IAT money would have been spent. In particular, the Committee directs that the Sandia Pueblo and the Coshatta tribe receive as a minimum the same level of support as was available in fiscal year 1981.

The Committee has provided \$940,000 for IMPL enterprises under the business enterprise development account. The Committee has agreed with the House reduction of \$1,000,000 in administrative costs.

The allowance for roads includes a \$2,000,000 reduction to be applied to BIA personnel. The Bureau has budgeted the same number of personnel to conduct the \$20,000,000 road maintenance program as are budgeted for the \$50,000,000 road construction program. Only \$1,100,000 of the road maintenance program is presently contracted to the tribes. Through a more aggressive contracting effort, the level of activity of the road maintenance program can be maintained thus providing significantly increased employment at the tribal level while reducing the BIA personnel costs.

Natural resources development.—With the exception of the forestry program, the Committee has agreed with the budget estimates for the natural resources development programs with the modification of the IMPL transfers and the Indian action team transfers.

Trust responsibilities.—The Committee has reduced the request for rights protection by \$500,000 associated with grants to Alaska Native groups. To date, there have been no applications for these funds and the remaining \$250,000 should be sufficient for any applications that are received. In agreement with the House, an additional \$500,000 has

been provided under real estate and financial services to partially meet the costs incurred by Shee Atika, Inc., Goldbelt, Inc., and Kootznoo-woo, Inc. The Committee will consider additional funding for these three groups once an audit of the actual costs has been completed.

General management and facilities operation.—The Committee has reduced the budget estimate for management and administration by \$257,100. This amount was budgeted for the immediate office of the Commissioner. There is no intention to appoint a Commissioner and information made available to the Committee indicated that these funds would be used to support the staff costs of the Assistant Secretary for Indian Affairs. No funds are to be transferred from the BIA to support the Assistant Secretary's office which is funded under the Office of the Secretary.

Facilities management has been reduced by \$2,500,000. This reduction is justified in view of the fact that during fiscal year 1981 three Bureau schools were transferred to the State of Alaska, the Albuquerque Indian School will not be used in fiscal year 1982, and additional school transfers to the State of Alaska are likely. In the construction account, \$40,000,000 is made available for renovation and repairs of Bureau facilities. These expenditures should greatly reduce the maintenance costs of BIA schools and buildings.

The Committee has not agreed with the House reductions for public affairs and congressional affairs.

CONSTRUCTION

1981 appropriation	\$100,182,000
1982 budget estimate	105,942,000
House allowance	112,619,000
<i>Comparable House allowance</i>	<i>(115,472,000)</i>
Committee recommendation	77,717,000

The Committee recommends an appropriation of \$77,717,000, a decrease of \$28,225,000 below the budget estimate and \$34,902,000 below the House allowance.

The Committee has not transferred funding for program administration to a general administration appropriation as proposed by the House. The Department indicated that such a reorganization would be very time consuming and costly with no visible benefits as the administrative funds are currently identified within the account. In line with the recommendations to reduce the budget estimate for construction, the Committee has reduced the allowance for administration by \$1,000,000. The following table shows the increase and decreases recommended by the Committee:

Activity	Budget estimate	Committee recommendation	Change
Buildings and utilities:			
Laguna Middle School, N. Mex.		\$5,430,000	+ \$5,430,00
Albuquerque Indian School, N. Mex.		- 2,300,000	- 2,300,000
Rosebud law enforcement facility	\$1,785,300	1,585,300	- 200,000
Menominee Court House complex	2,265,000	700,000	- 1,565,000
Irrigation:			
Ak Chin	27,100,000		- 27,100,000
Navajo	5,116,000	5,026,000	- 90,000
Engineering and supervision	2,390,000	1,390,000	- 1,000,000

School construction.—The Committee has provided an additional \$5,430,000 for construction of the Laguna Middle School which is No. 1 on the priority construction list. The Committee directs the \$2,300,000 appropriated for renovation of the Albuquerque Indian School in fiscal year 1981 be used to offset the costs of the Laguna School and the total appropriation for construction has been reduced by that amount. The Albuquerque Indian School will no longer be used as those students will be transferred to the former campus of the Institute of America Indian Arts in Santa Fe, N. Mex.

Law enforcement facilities.—The Committee has reduced the budget request for the Rosebud law enforcement facility by \$200,000. The current adult population in the jail is about 25 persons. As designed, the new facility would accommodate 50 adults and 20 juveniles. The Committee is of the opinion that the new building can be scaled down somewhat without impairing the effectiveness of the law enforcement effort.

The request for the Menominee Court House complex has been reduced by \$1,565,000. The proposed facility is essentially the same as the Rosebud building, but would accommodate only 19 prisoners. The estimate for housing 70 prisoners at Rosebud was \$1,700,000, while Menominee would cost \$2,200,000 for 19 prisoners. The Committee recommends only \$700,000 for this building.

Irrigation systems.—The Committee has deleted the \$27,100,000 requested for the Ak Chin irrigation project. \$10,000,000 was appropriated in fiscal year 1981. Revised estimates show the total cost of the project at approximately \$80,000,000. Public Law 95-328 sets an authorization ceiling for the project at \$43,000,000. It is clear that the project as planned cannot be accommodated within the authorization ceiling. In view of the fact that the project would benefit about 400 Indians, the costs appear excessive. Until the authorization is increased or the project is redesigned to stay within the current limit, the Committee recommends no further funding. Approximately \$5,000,000 remains available from the fiscal year 1981 funding.

A reduction of \$90,000 has been applied to the Navajo irrigation project. These funds were requested for construction of roads and bridges. The Navajo area will receive \$13,500,000 under the road construction account and the roads and bridges associated with the irrigation project should be funded from that source.

No funds have been provided to initiate construction on two proposed irrigation projects. Section 383 of title 25, United States Code, requires congressional authorization for the expenditure of funds in excess of \$35,000 for the construction of new Indian irrigation projects. Such authorization has not been sought by the BIA. The Snyder Act (25 United States Code 13) does not provide the necessary authorization for construction of new projects as it gives authority only ". . . For extension, improvement, operation, and maintenance of existing Indian irrigation systems . . ."

ROAD CONSTRUCTION

1981 appropriation	\$48,625,000
1982 budget estimate	50,492,000
House allowance	48,800,000
<i>Comparable House allowance</i>	<i>(50,412,000)</i>
Committee recommendation.....	50,816,810

The Committee recommends an appropriation of \$50,816,810, an increase of \$324,810 over the budget estimate and \$2,016,810 above the House allowance. For the reasons noted previously, \$1,692,000 requested for program administration has not been funded under the general administration appropriation proposed by the House.

As noted in the previous section, the Committee intends that the \$90,000 required for roads and bridges associated with the Navajo irrigation project be funded from the area allocation under this program.

The Committee further directs that the fiscal year 1983 budget estimate for road construction provide as a separate part of the justification those road funds that are required to support Bureau and other federally funded construction projects such as new schools, housing, irrigation projects, and other facilities. The remaining funds would then be available for distribution to the areas for tribal priority projects.

The increase over the budget results from the transfer of IMPL funds.

GENERAL ADMINISTRATION

1981 appropriation	
1982 budget estimate	
House allowance	\$63,512,000
Committee recommendation.....	

The Committee recommends no appropriation for a general administration account, the same as the budget estimate and a reduction of \$63,512,000 below the House allowance.

TRUST FUNDS

1981 appropriation	\$28,000,000
1982 budget estimate	28,000,000
House allowance	28,000,000
Committee recommendation.....	28,000,000

The Committee recommends an appropriation of \$28,000,000 in trust funds, the same as the budget estimate and the House allowance.

TERRITORIAL AFFAIRS

The Committee shares the deep concern expressed by the House over the budget reductions proposed by the administration and certainly agrees that such cuts will likely have a much greater impact on the territories and the Trust Territory than on governmental entities within the United States. Perhaps of equal importance to the proposed budget cuts is the probable loss of governmental assistance from a host of other agencies, including the Departments of Health and Human Services and Education. The Committee is only now beginning to measure the impact of the reconciliation process on the territories, yet it is clear many services that will be eliminated cannot and will not be continued by many of the territorial governments, principally because of their limited ability to raise tax revenues.

The Committee thus joins the House in directing the Department to submit a report, concurrent with, or earlier if possible, than the submission of the fiscal year 1983 budget request, that specifies the fiscal impact of program and tax cuts enacted in this session of Congress on each of the territories.

The fact that the Department did not forward a request for funds for the Office of the Assistant Secretary for Territorial and International Affairs, even after a nomination had been proposed, is extremely distressing. Rather than permit the funding of this Office through a reprogramming, the Committee has instead provided \$400,000 within the Office of the Secretary and has included bill language to that effect.

ADMINISTRATION OF TERRITORIES

1981 appropriation	\$77,915,000
1982 budget estimate	80,854,000
House allowance	92,571,000
Committee recommendation	87,869,000

The Committee recommends an appropriation of \$87,869,000, \$7,015,000 above the budget estimate and \$4,702,000 below the House allowance. The amounts recommended by the Committee compared to the budget estimates are shown in the following table:

	Budget estimate	Committee recommendation	Change
Guam:			
Economic development fund	\$250,000	\$250,000	
Construction grants	9,797,000	12,810,000	+\$3,013,000
Subtotal, Guam	10,047,000	13,060,000	+ 3,013,000
American Samoa:			
Judiciary	750,000	750,000	
Operations grants	17,650,000	17,650,000	
Construction grants	4,913,000	5,715,000	+ 802,000
Economic development fund	250,000	250,000	
Special program grants	150,000	150,000	
Subtotal, American Samoa	23,713,000	24,515,000	+ 802,000

	Budget estimate	Committee recommendation	Change
Virgin Islands:			
Hospital construction grant.....	18,200,000	21,400,000	+ 3,200,000
Subtotal, Virgin Islands.....	18,200,000	21,400,000	+ 3,200,000
Northern Mariana Islands:			
Operations grants.....	13,225,000	13,225,000	
Construction grants.....	6,412,000	6,412,000	
Economic development grant.....	2,805,000	2,805,000	
Hospital construction grant.....	1,125,000	1,125,000	
Subtotal, Northern Mariana Islands.....	23,567,000	23,567,000	
Federal Comptroller's Office:			
Guam.....	841,000	841,000	
American Samoa.....	569,000	569,000	
Virgin Islands.....	871,000	871,000	
NMI/TTPI.....	935,000	935,000	
Subtotal, comptrollers.....	3,216,000	3,216,000	
Office of Territorial and International Affairs.....	1,911,000	1,911,000	
Northern Mariana Islands Federal Laws Commission.....	200,000	200,000	
Total, Administration of territories.....	80,854,000	87,869,000	+ 7,015,000

In general, the Committee concurs with the budget request, but does not share the assumption that the territorial governments can support a 75-25 cost sharing on construction projects. Cost sharing should be based on the ability of the local government to contribute rather than on a set formula. Accordingly, increased funding is provided for those projects which the Committee has considered to be of highest priority. The Committee joins the House in requesting a study of potential funding mechanisms for developing public utilities, but cautions that forthcoming recommendations should be realistic and not contain essentially unreachable short-term goals.

Guam.—The Committee's recommendation includes construction grants for water transmission lines (\$1,350,000); wells (\$1,040,000); port container yard expansion (\$3,840,000); road reconstruction (\$1,530,000); bridge reconstruction (\$3,870,000); and collateral equipment for Agat Junior-Senior High School (\$1,180,000).

American Samoa.—Included in the Committee's recommendation of \$5,715,000 for construction grants are the Samoana High School (\$630,000); vocational education buildings (\$360,000); Ofu Island dock improvements (\$270,000); road reconstruction (\$1,440,000); phase II dock construction (\$630,000); and water facility improvements (\$2,385,000). The Committee concurs with the House's urging of a reprogramming to meet power generation needs should available funds for such purposes be insufficient.

Virgin Islands.—The Committee has provided an increase of \$3,200,000 over the budget estimate for hospital construction grants and is informed this level of funding is sufficient to meet the Federal commit-

ment for new health facilities on St. Thomas, St. Croix, and St. John. The fiscal year 1982 recommendation of \$21,400,000 is the third, and possibly final, increment of funding, and brings the total Federal commitment to \$62,200,000.

TRUST TERRITORY OF THE PACIFIC ISLANDS

1981 appropriation	\$94,522,000
1982 budget estimate	72,500,000
House allowance	78,830,000
Committee recommendation.....	79,561,000

The Committee recommends an appropriation of \$79,561,000, an increase of \$7,061,000 above the budget estimate and \$731,000 above the House allowance. The Committee recommendations are compared to the budget estimates in the following table:

	Budget estimate	Committee recommendation	Change
Operations grants	\$67,000,000	\$70,661,000	+\$3,661,000
Construction grants.....	5,500,000	8,900,000	+ 3,400,000
Total, Trust Territory of the Pacific Islands.....	72,500,000	79,561,000	+ 7,061,000

Republic of Palau.—In addition to the budget request, the Committee recommends increased operations grants for medical supplies and equipment and medical referrals (\$276,000). The Committee also recommends increased construction grants for water system repair (\$500,000); emergency repairs to McDonald Memorial Hospital (\$500,000); emergency public works projects (\$500,000); and A&E for new hospital facilities (\$500,000).

Marshall Islands.—The Committee has recommended operations grant increases for maintenance of existing operational levels (\$733,000); economic development projects (\$583,000); and increased operation and maintenance (\$917,000). In addition, the Committee joins the House in recommending an increase of \$152,000 to assist Enewetak in repairing severe damage on the atoll caused by Tropical Storm Freda this past spring.

Federated States of Micronesia.—An increase of \$1,000,000 has been recommended for FSM's operations and maintenance budget and an increase of \$1,400,000 has been recommended for the rehabilitation of Truk hospital.

With regard to the College of Micronesia, the Committee is not satisfied that the Administration's plan to provide \$200,000 to each of the three entities and then require that amount to be reappropriated for the College is necessary or advisable. Accordingly, the Committee has decreased each of the three entities' budgets by \$200,000 and increased the TTPI Headquarters account by \$600,000 which shall be transferred directly to the College. Within available funds for relocation of capitals, the Committee expects funds to provide A&E work for the College of Micronesia to be made available.

In the fiscal year 1981 appropriation, \$250,000 was provided for feasibility studies and project design for a hydroelectric project on Ponape's Nanepil River. The Committee expects the Secretary to con-

tract without further delay with the Corps of Engineers for A&E work and to evaluate the potential for hydropower on the Nanpil River in Ponape. Funds for this project were made available in the fiscal year 1981 Interior appropriations bill and work should already be underway. We fail to understand why the Department has taken so long in using these funds and expect that this situation will be corrected without further delay. As hydroelectric development is considered a promising supplemental power source well worth investigating, the Committee recommends that pre-feasibility studies of Kosrae, Palau, and other sites on Ponape be conducted using unobligated funds.

Like the House, the Committee urges the Administration to proceed as quickly as possible to complete compact negotiations and thus place responsibilities for self-government in the elected governments of the Trust Territory. In this regard, the Administration should make available as much technical assistance as possible to prepare for the eventual end of the trusteeship. To do otherwise and expect the automatic assumption of new responsibilities without mishap would be a grave mistake which the Administration must, to the best of its ability, avoid.

SECRETARIAL OFFICES

OFFICE OF THE SOLICITOR

SALARIES AND EXPENSES

1981 appropriation	\$17,407,000
1982 budget estimate	19,667,000
House allowance	17,000,000
Committee recommendation.....	19,667,000

The Committee recommends an appropriation of \$19,667,000, the same as the budget estimate and \$2,667,000 above the House allowance. This level of funding will provide 450 staff years for the office and will make it possible to more adequately respond to the workload of legal items the Solicitor must necessarily undertake. This workload is, in fact, expected to increase by some 20,000 legal items between fiscal year 1981 and fiscal year 1982.

OFFICE OF THE SECRETARY

DEPARTMENTAL MANAGEMENT

1981 appropriation	\$39,155,000
1982 budget estimate	¹ 44,386,000
House allowance	36,194,000
Committee recommendation.....	41,631,000

¹ Excludes \$3,539,000 requested for construction management for which a separate appropriation is provided.

The Committee recommends an appropriation of \$41,631,000, a decrease of \$2,755,000 below the budget estimate and an increase of \$5,437,000 above the House allowance.

The Committee recommendations compared to the budget estimates are displayed in the following table:

	Budget estimate	Committee recommendation	Change
Departmental direction:			
Immediate office	\$1,190,000	\$1,190,000	
Executive secretariat	231,000	231,000	
Congressional and legislative af- fairs	1,075,000	1,075,000	
Equal opportunities	943,000	943,000	
Field coordination	293,000	200,000	- \$93,000
Public affairs	918,000	850,000	- 68,000
Small and disadvantaged business utilization	445,000	445,000	
Subtotal, departmental direc- tion	5,095,000	4,934,000	- 161,000
Program direction and coordination:			
A/S energy and minerals	756,000	756,000	
A/S land and water resources	841,000	791,000	- 50,000
A/S fish and wildlife and parks ..	745,000	745,000	
A/S Indian affairs	726,000	726,000	
A/S Territorial and International Affairs		400,000	+ 400,000
Subtotal, program direction and coordination	3,068,000	3,418,000	+ 350,000
Policy, budget, and administration:			
A/S policy, budget, and adminis- tration	801,000	801,000	
Secretarial operations	2,099,000	1,779,000	- 320,000
Environmental project review	984,000	984,000	
Acquisition and property man- agement	1,159,000	1,059,000	- 100,000
Personnel management	1,534,000	1,414,000	- 120,000
Administrative services	1,408,000	1,379,000	- 29,000
Information resources manage- ment	4,520,000	4,395,000	- 125,000
Policy analysis	1,461,000	1,461,000	
Budget office	1,700,000	1,700,000	
Outer Continental Shelf program	503,000	503,000	
Subtotal, policy, budget, and administration	16,169,000	15,475,000	- 694,000
Hearings and appeals	5,894,000	5,894,000	
Minerals policy and research analy- sis	968,000	968,000	
Endangered Species Committee	113,000	100,000	- 13,000
Central services	9,579,000	9,342,000	- 237,000
Alaska subsistence grant	3,500,000	1,500,000	- 2,000,000
Total, departmental manage- ment	44,386,000	41,631,000	- 2,755,000

Departmental direction.—The Secretary has announced his intention to close four of the five field offices of the Department. The Committee supports this consolidation, but feels that \$200,000 will be sufficient to staff the Denver office.

The \$68,000 decrease in the Office of Public Affairs will provide the level of funding that was available in fiscal year 1981.

Program direction and coordination.—The \$50,000 reduction applied to the Office of the Assistant Secretary for Land and Water Resources will bring this office more in line with funding available to the other assistant secretaries. The Committee has provided \$400,000 to establish the Office of the Assistant Secretary for Territorial and International Affairs.

Policy budget and administration.—The Committee allowances for secretarial operations, acquisition, and property management and information resources management provide approximately half of the requested increases. The Committee has deleted four positions from personnel management as those positions were originally justified for planning and program development associated with the implementation of the Civil Service Reform Act. That work will be completed prior to the beginning of fiscal year 1982.

Central services.—\$237,000 has been deleted from the request for Central Services. The amount available in fiscal year 1982 will exceed the current funding level by 45 percent which should be more than sufficient to meet the increased costs of space, communications, and supplies.

Alaska subsistence grant.—The Committee has reduced the budget estimate by \$2,000,000. The grant is to be matched by funds appropriated by the Alaska State Legislature which provided only \$1,500,000 for this purpose.

General provisions.—The Committee has deleted several general provisions included by the House which would unduly restrict the Secretary in effectively and efficiently carrying out the duties of his office.

OFFICE OF INSPECTOR GENERAL

1981 appropriation	\$9,172,000
1982 budget estimate	10,770,000
House allowance	10,770,000
Committee recommendation.....	10,770,000

The Committee recommends an appropriation of \$10,770,000, the same as the budget estimate and the House allowance. The budget provides for a total of 236 employees, an increase of 90 compared with the fiscal year 1980 level. Approval of this rate of growth is indicative of the strong support in the Congress for the work carried out by this office.

OFFICE OF CONSTRUCTION MANAGEMENT

1981 appropriation	\$8,789,000
1982 budget estimate	3,539,000
House allowance	4,000,000
Committee recommendation.....	4,000,000

The Committee recommends an appropriation of \$4,000,000, an increase of \$461,000 above the budget estimate and the same as the House allowance. The Committee concurs with the House in maintaining this activity as a separate account to ensure its integrity.

The Committee also endorses the request made by the House that the Office of Construction Management conduct an evaluation and develop a plan to assist in improving the construction activities of the National Park Service and the Fish and Wildlife Service.

TITLE II—RELATED AGENCIES
DEPARTMENT OF AGRICULTURE

FOREST SERVICE

FOREST RESEARCH

1981 appropriation	\$127,812,000
1982 budget estimate	134,300,000
House allowance	109,722,000
<i>Comparable House allowance</i>	<i>(138,400,000)</i>
Committee recommendation.....	105,568,000

The Committee recommends an appropriation of \$105,568,000, a reduction of \$28,732,000 from the budget estimate and a reduction of \$4,154,000 from the House action. The Committee recommends the transfer of \$28,678,000 of general administration expenses to the major operating account of the Forest Service, the National Forest System account.

The research program of the FS is managed through the designation of research studies that are established for a specific period of time. The Forest Service reports that about 20 percent of research studies are completed in a typical year and the funds are reallocated to related activities. The Forest Service, for example, indicates that they have an ongoing program of \$63,100,000, scattered throughout the research activity, to support various aspects of wood biomass and its energy implications. In any given year, funds in completed research studies of about \$10,000,000 to \$15,000,000 are reallocated to follow-up on higher priority research items in this area.

The Committee is concerned about the increasing cost of the Forest Service road system and the need for initiatives to try and reduce those costs. The Committee has not added new funding in fiscal year 1982 for new road related research initiatives but directs the Department to develop a plan to improve its understanding of road costs and related research needs. For example, the Forest Service has an integrated transportation/resource planning computer model that could be refined.

Within available funds, the FS shall continue to support the Forestry Intensified Research (FIR) program in Southwest Oregon at a \$1,200,000 level. Combined with a \$1,000,000 increase provided BLM, this will continue the Federal contributions in 1982 at the \$2,200,000 level.

The following table compares Committee recommendations to the budget estimates:

	Budget estimate	Committee recommendation	Change
Resource protection research:			
Fire and atmospheric science	\$10,804,000	\$10,804,000	
Forest insect and disease	25,501,000	25,501,000	
Renewable resource evaluation...	16,240,000	14,971,000	- \$1,269,000
Renewable resource economics..	6,329,000	5,744,000	- 585,000
Surface environment and mining	2,245,000	2,245,000	
Subtotal.....	61,119,000	59,265,000	- 1,854,000
Resource management research:			
Trees and timber management....	25,960,000	25,960,000	
Forest watershed management....	10,792,000	10,792,000	
Wildlife, range, and fish habitat ..	10,384,000	10,884,000	+ 500,000
Forest recreation	2,682,000	2,482,000	- 200,000
Forest products	19,896,000	21,396,000	+ 1,500,000
Forest engineering	3,467,000	3,467,000	
Subtotal.....	73,181,000	74,981,000	+ 1,800,000
Common program services	(28,678,000)	- 28,678,000	- 28,678,000
Total, Forest research.....	134,300,000	105,568,000	- 28,732,000

RESOURCE PROTECTION RESEARCH

Renewable resource evaluation.—The Committee recommends an appropriation of \$14,971,000, a reduction of \$1,269,000 from the budget estimate and the House allowance. This activity has increased to the 1981 level of \$14,971,000 partly through the need to develop evaluation techniques to support the Resources Planning Act assessments. The Committee recommendation would continue this funding level into 1982.

Renewable resource economics.—The Committee recommends an appropriation of \$5,744,000, which is \$585,000 below the budget estimate and House allowance. The Committee recommendation continues the 1982 program at the 1981 funding level.

RESOURCE MANAGEMENT RESEARCH

Trees and timber management.—The Committee recommends an appropriation of \$25,960,000, the same as the budget estimate and the House allowance.

Forest watershed management research.—The Committee recommends an appropriation of \$10,792,000, the same as the budget estimate and a reduction of \$500,000 from the House allowance. This recommendation provides an increase of \$606,000 over 1981 appropriations to date that can be used to expand research related to minerals development, if necessary.

Wildlife, range, and fish habitat research.—The Committee recommends an appropriation of \$10,884,000, an increase of \$500,000 over the budget and the same as the House allowance. This increase will be used largely (\$400,000) for studies on expansion of range production and also for the relationship between old growth stands and wildlife.

Forest recreation.—The Committee recommends an appropriation of \$2,482,000, a reduction of \$200,000 from the budget estimate and the House action. This continues 1982 funding at the 1981 level.

Forest products.—The Committee recommends an appropriation of \$21,396,000, an increase of \$1,500,000 over the budget and a reduction of \$1,600,000 from the House action. This funds all of the House provided increases except for \$1,675,000 of the increase provided for the Madison, Wis., lab.

STATE AND PRIVATE FORESTRY

1981 appropriation	\$74,184,000
1982 budget estimate	69,505,000
House allowance	68,715,000
<i>Comparable House allowance</i>	<i>(71,390,000)</i>
Committee recommendation.....	64,535,000

The Committee recommends an appropriation of \$64,535,000, a reduction of \$4,970,000 from the budget and a reduction of \$4,180,000 from the House allowance.

The following table provides a comparison of the budget estimate and the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Cooperative resource protection:			
Forest pest management.....	\$24,400,000	\$24,400,000	
Rural fire control	14,930,000	14,930,000	
Subtotal.....	39,330,000	39,330,000	
Resource resource management:			
Rural forestry assistance.....	22,400,000	17,505,000	-\$4,895,000
Urban forestry assistance.....			
Assistance in management and technology	6,900,000	5,500,000	- 1,400,000
Subtotal	29,300,000	23,005,000	- 6,295,000
General forestry assistance:			
Gifford Pinchot Institute			
FIRESCOPE.....		1,000,000	+ 1,000,000
Special projects.....	875,000	3,875,000	+ 3,000,000
Subtotal.....	875,000	4,875,000	+ 4,000,000
Common program services	(2,675,000)	- 2,675,000	- 2,675,000
Total, State and private fores- try.....	69,505,000	64,535,000	- 4,970,000

Cooperative resource protection.—The Committee recommends an appropriation of \$39,330,000, the same as the budget estimate and the House allowance.

The Committee has been informed that forest insect infestations, including the gypsy moth, spruce budworm, and southern pine beetle, may increase substantially in 1982. The Forest Service has requested \$24,400,000 for forest pest management expenses in fiscal year 1982 and the Committee has recommended funding at that level, as did the House allowance. The Forest Service has recently estimated that as much as \$7,000,000 may be needed in fiscal year 1982 for the Federal share of insect suppression projects related to the gypsy moth, although needs are extremely hard to estimate a year in advance. About \$2,300,000 has been programmed for gypsy moth suppression activities in fiscal

year 1981. The Committee is confident that the Forest Service can provide the necessary funding for insect infestation control activities out of the funds appropriated in fiscal year 1982, plus an insect and disease carryover funds from fiscal year 1981. Insect and disease carryover funds from 1979 to 1980 were \$9,100,000 and \$4,400,000 was carried over from fiscal year 1980 to 1981. The Committee would anticipate some carryover of funds into fiscal year 1982 that could be used for insect infestation control activities. The Committee would also expect the Forest Service to shift funds from the technical assistance and survey line item to the insect suppression line item, or through other reprogramming or supplemental appropriations actions, if necessary, to meet insect infestation needs in fiscal year 1982.

Cooperative resource management.—The Committee recommends an appropriation of \$23,005,000, a reduction of \$6,295,000 from the budget estimate and a reduction of \$3,600,000 from the House allowance. The reductions are \$4,895,000 for Rural Forestry Assistance (continuing the 1981 level as provided by the House), \$3,600,000 added by the House for Urban Forestry Assistance, and \$1,400,000 for assistance in management, planning, and technology, in agreement with the House.

General forestry assistance.—The Committee recommends an appropriation of \$4,875,000, an increase of \$4,000,000 over the budget and a reduction of \$580,000 from the House allowance. The Committee recommends no funding for the Gifford Pinchot Institute in 1982, and will rely on outside funding sources to finance the Institute. The Committee agrees with the House add-ons of \$1,000,000 for FIRESCOPE, phasing-out assistance at the end of fiscal year 1982, and \$3,000,000 for a forestry improvement grant to Minnesota, as envisioned by the Boundary Waters Canoe Area Act of 1978.

NATIONAL FOREST SYSTEM

1981 appropriation	\$921,050,000
1982 budget estimate	958,678,000
House allowance	769,093,000
<i>Comparable House allowance</i>	<i>(1,028,255,000)</i>
Committee recommendation	1,013,500,000

The Committee recommends an appropriation of \$1,013,500,000, an increase of \$54,822,000 over the budget and an increase of \$27,895,000 over the comparable House allowance.

The distribution of the Committee's recommendations are as follows:

	Budget estimate	Committee recommendation	Change
Minerals and general land activities:			
Minerals	\$26,099,000	\$26,099,000	
Land management activities	26,203,000	26,203,000	
Land line location	30,205,000	31,205,000	+\$1,000,000
Maintenance of facilities	15,615,000	15,615,000	
Payments to employee's comp fund	8,500,000	-8,500,000	-8,500,000
Subtotal	106,622,000	99,122,000	-7,500,000

	Budget estimate	Committee recommendation	Change
Resource protection and maintenance:			
Fire protection	\$178,380,000	\$178,380,000	
Fire control	4,275,000	4,275,000	
Cooperative law enforcement	5,502,000	4,502,000	- \$1,000,000
Road maintenance	80,170,000	81,250,000	+ 1,080,000
Trail maintenance	13,251,000	13,251,000	
Subtotal	281,578,000	281,658,000	+ 80,000
Timber sales:			
Timber resource planning	12,500,000	12,500,000	
Silvicultural examination	27,390,000	27,390,000	
Sales preparation and harvest administration	168,746,000	168,446,000	- 300,000
Subtotal	208,636,000	208,336,000	- 300,000
Reforestation and stand improvement:			
Reforestation	75,439,000	75,439,000	
Stand improvement	28,184,000	28,184,000	
Nurseries	18,652,000	18,652,000	
Subtotal	122,275,000	122,275,000	
Recreation management:			
Recreation use	99,185,000	99,185,000	
Wilderness	7,952,000	7,952,000	
Cultural resources	10,254,000	8,199,000	- 2,055,000
Subtotal	117,391,000	115,336,000	- 2,055,000
Wildlife and fish habitat management:			
Wildlife and fisheries support	24,366,000	24,366,000	
Habitat improvement	19,860,000	19,860,000	
Subtotal	44,226,000	44,226,000	
Range activities:			
Range management	32,087,000	33,087,000	+ 1,000,000
Range improvements	3,936,000	3,936,000	
Wild horse and burro management	450,000	450,000	
Noxious farm weed control	1,072,000	1,072,000	
Subtotal	37,545,000	38,545,000	+ 1,000,000
Soil and water management:			
Soil and water support	25,588,000	23,588,000	- 2,000,000
Soil and water improvements	435,000	2,435,000	+ 2,000,000
Soil and water inventories	14,382,000	14,382,000	
Subtotal	40,405,000	40,405,000	
Common program services	(195,565,000)	- 195,565,000	- 195,565,000
Subtotal, National Forest System	958,678,000	754,338,000	- 204,140,000
General administration	(82,503,000)	259,162,000	+ 259,162,000
Total, National Forest System ..	958,678,000	1,013,500,000	+ 54,822,000

MINERALS AND GENERAL LAND ACTIVITIES

Minerals.—The Committee recommends an appropriation of \$26,099,000, the same as the budget and the House allowance. This provides a 40% increase over 1981 funding and responds to the increased demands for energy minerals on Forest Service lands.

Land line location.—The Committee recommends an appropriation of \$31,205,000 for land line location, an increase of \$1,000,000 over the budget estimate and the same as the House allowance. This activity is basic to supporting other NFS activities.

Maintenance of facilities.—The Committee recommends an appropriation of \$15,615,000, the same as the budget and the House allowance.

Payments to employee's compensation fund.—The Committee recommends an appropriation of \$8,500,000, the same as the budget and the House allowance. However, the Committee transfers this amount to the new general administration activity line in the NFS appropriation.

RESOURCE PROTECTION AND MAINTENANCE

Cooperative law enforcement.—The Committee recommends an appropriation of \$4,502,000, a reduction of \$1,000,000 below the budget estimate and the same as the House allowance. This will continue the 1981 program level.

Road maintenance.—The Committee recommends an appropriation of \$81,250,000, an increase of \$1,080,000 over the budget and a decrease of \$3,000,000 from the House allowance. The increase of \$1,080,000 will provide funds necessary to ensure full timber salvage from Mt. St. Helens, an estimated 770 mbf over the next 3 years. However, the Committee does not agree with the House that road maintenance needs a \$3,000,000 increase. Timber harvest levels are down substantially from prior years and from current estimates. Further, the budget estimate provides a \$5,400,000 increase over 1981 appropriations to date.

Trail maintenance.—The Committee recommends an appropriation of \$13,251,000, the same as the budget estimate and \$1,000,000 below the House allowance. At the requested funding level, the FS estimates that they can increase miles of trail maintained by 5,000.

Timber sales preparation and harvest administration.—The Committee recommends an appropriation of \$168,446,000, a decrease of \$300,000 from the budget estimate and a decrease of \$2,000,000 from the House allowance. The FS testified to the Committee that current harvest level estimates for fiscal year 1981 are likely to be in the 8.5–9.5 bbf range, rather than 10.5 bbf as estimated, and that the 1982 harvest estimates of 11.7 bbf will probably be more in the 10.5 bbf range. The Committee recognizes the volatility of the timber products market but recommends a decrease of \$2,000,000, to reflect the cost of harvest administration at the best current estimates of the Forest Service. This decrease is partially offset by an increase of \$1,700,000 for sales preparation and harvest administration expenses in the Mt. St. Helens area.

It is the intent of this Committee that in carrying out the provisions of the Small Business Act by providing set-aside sales of timber, special consideration should be given to small family type timber mill operations of less than 25 persons, particularly when such operations represent a significant factor in local employment.

Reforestation and stand improvement.—The Committee recommends an appropriation of \$122,275,000, the same as the budget estimate and a decrease of \$1,000,000 from the House allowance. This reforestation program continues the effort to eliminate the reforestation backlog by 1985. The recommended level also provides for a \$1,000,000 nursery maintenance and minor improvement program, as well as an increase of \$3,027,000 for the tree improvement program.

Recreation management.—The Committee recommends an appropriation of \$115,336,000, a decrease of \$2,055,000 from the budget and a decrease of \$6,755,000 from the House allowance. The recommended funding level represents an increase of \$3,817,000 from 1981 appropriations to date.

Wildlife and fish habitat management.—The Committee recommends an appropriation of \$44,226,000, the same as the budget estimate and the House allowance.

Range activities.—The Committee recommends an appropriation of \$38,545,000, an increase of \$1,000,000 over the budget estimate and the House allowance. The \$1,000,000 increase is for range management activities, and is needed to increase the activity of the FS to obligate all range improvement funds available. The rate of obligation for range improvement funds, which are derived from grazing receipts, is limited this year by the lack of range management funds to plan and manage the installation of on the ground rehabilitation work. Unobligated balances in the range improvement fund are growing slowly and are estimated to total about \$1,500,000 in fiscal year 1982. This recommended increase will increase rangeland improvement fund obligations by at least \$1,000,000.

Soil and water management.—The Committee recommends an appropriation of \$40,405,000, the same as the budget and a reduction of \$2,000,000 from the House allowance. The 1982 budget provides a \$5,000,000 increase over 1981 appropriations to date. The Committee agrees with the House that soil and water improvement activities should be increased \$2,000,000 and recommends that the soil and water administrative and support costs be reduced by \$2,000,000. This still provides an increase of \$4,588,000 in soil and water support costs over 1981 appropriations.

General administration.—The Committee recommends the establishment of a new general administration activity in the NFS appropriation account, and recommends funding at \$259,162,000, a reduction of \$18,906,000 from the budget and the same as the House. This activity is composed of the following items:

General administration, research.....	+ \$28,678,000
General administration, S & PF.....	+ 2,675,000
General administration, NFS.....	+ 195,565,000
Payments to employee's compensation fund.....	+ 8,500,000
General administration, C & LA.....	+ 42,650,000
Subtotal.....	+ 278,068,000
General reduction.....	- 18,906,000
Total, general administration: FS.....	+ 259,162,000

According to FS budget justifications, the fiscal year 1980 actual general administrative cost for these activities was \$261,762,000 and, in

fiscal year 1981, is estimated to be \$261,918,000. While the fiscal year 1982 recommendation is significantly reduced from the budget estimate (-\$18,906,000), it is less than a 1% reduction from the most recent actual cost experience. However, the Committee will expect the FS to take advantage of either the supplemental appropriations process or the reprogramming process (provided by funding the general administration activity out of the NFS appropriation) if the recommended level for general administrative costs prohibits the attainment of program outputs in a responsible manner.

It is the intent of the Committee that the Forest Service should waive the provisions of 18 United States Code 4124 when the Federal Prisons Industries have an order backlog that significantly delays program operations. The Committee suggests that the agencies procure substitute goods from small businesses, especially those eligible for Small Business Administration section 8(a) contracts.

The Committee intends that the reprogramming guidelines in Senate Report 95-1063 will be followed and that the detailed breakdowns provided in the Committee's report and tables will not change them to require reprogrammings at the line item level.

CONSTRUCTION AND LAND ACQUISITION

1981 appropriation	\$452,506,000
1982 budget estimate	473,693,000
House allowance	509,743,000
Committee recommendation.....	509,743,000

The Committee recommends an appropriation of \$509,743,000, an increase of \$36,050,000 over the budget estimate and the same as the House allowance. This increase is a direct appropriation of the \$78,700,000 estimated 10 percent fund receipts and is offset by a later account transferring the receipts directly to the General Fund of the U.S. Treasury. The road and facility construction program as provided in the Committee's recommendations are the same as the budget. Funds are included for the construction of the Bald Mountain road in Oregon, if necessary for forest management. The Committee is also transferring \$42,650,000 of general administrative costs to this NFS appropriation.

The Committee is concerned about the escalation of road costs and the FS justifications and explanation of the increases. The Committee recommends the Department and the FS, in conjunction with the congressional staffs, to conduct a review of this problem and to recommend either in a fiscal year 1982 supplemental or in fiscal year 1983 whatever remedies or explanations are necessary to resolve this concern. Purchaser credit costs are a particular problem and need to be addressed in hearings by the legislative committees.

The Committee is especially interested in road standards and would expect this to be a major item of consideration in the study.

Within the funds available, the Committee has included \$100,000 for recreation and road construction on the Mount Magazine Recreation Area in the Ozark NF and \$85,000 to renovate the old Bickle fire tower in the Monongahela NF. Funds can be from savings in other construction projects, from project delays or from other adjustments in the construction program.

	Budget estimate	Committee recommendation	Change
Facilities.....	\$22,793,000	\$22,793,000	
Roads and trails:			
Direct road construction	203,640,000	282,340,000	+\$78,700,000
Timber purchaser road construc- tion	242,542,000	242,542,000	
Trail construction	4,718,000	4,718,000	
Subtotal.....	473,693,000	552,393,000	+ 78,700,000
Land acquisition			
General administration transfer	(42,650,000)	- 42,650,000	- 42,650,000
Total, construction and land acquisition	473,693,000	509,743,000	+ 36,050,000

TIMBER RECEIPTS TRANSFER

1981 appropriation	
1982 budget estimate	
House allowance	- \$78,700,000
Committee recommendation.....	- 78,700,000

The Committee recommends a transfer of estimated receipts of \$78,700,000 from the construction and land acquisition (C&LA) account to the U.S. Treasury General Fund. This activity has been provided for by a direct appropriation in the C&LA account.

	Budget estimate	Committee recommendation	Change
Transfer to General Fund.....		- \$78,700,000	- \$78,700,000

LAND ACQUISITION

1981 appropriation	\$39,416,000
1982 budget estimate	8,600,000
House allowance	35,989,000
Committee recommendation.....	15,120,000

The Committee recommends a direct appropriation of \$15,120,000 to the FS, an increase of \$6,520,000 over the budget and a reduction of \$20,869,000 from the House allowance.

The Committee recommends the following projects:

	<i>Committee recommendation</i>
Forest Service:	
Appalachian Trail.....	\$2,200,000
Boundary Waters Canoe Area (Minn.).....	2,700,000
Middle Fork Salmon WSR.....	300,000
Eleven Point WSR (Mo.).....	2,500,000
Sawtooth NRA (Idaho).....	4,000,000
Spruce Knob-Seneca Rocks (W. Va.).....	1,300,000
Recreation composites.....	800,000
Daniel Boone NF (Ky.).....	(300,000)
Nicolet NF (Wis.).....	(490,000)
California Condor (Los Padres NF) Calif.....	350,000
Kirtlands Warbler (Huron NF) Mich.....	80,000
Wildlife habitat management.....	290,000
(Allegheny NF, Pa.).....	(88,000)
(Nicolet NF, Wis.).....	(202,000)
Deficiencies.....	600,000
Administrative expenses.....	
Total.....	<u>15,120,000</u>

LAKE TAHOE ACQUISITION

(Special fund)

1981 appropriation.....	
1982 budget estimate.....	
House allowance.....	\$7,000,000
Committee recommendation.....	7,000,000

The Committee recommends an appropriation of \$7,000,000, to remain available until expended, from the Land and Water Conservation Fund for the purchase of environmentally fragile lands in the Lake Tahoe Basin, Nevada-California.

Public Law 96-586 provides a unique approach to financing land acquisition in the Lake Tahoe Basin. The law provides that BLM will, within existing funds, sell lands in Nevada's Las Vegas Valley. Revenues generated by the sale of these lands will be counted as receipts in the Land and Water Conservation Fund. BLM estimates that it will sell about 700 acres in fiscal year 1982 for about \$7,000,000. Therefore, the Committee, recognizing the pay-back provision of Public Law 96-586, proposes to establish a separate account for this land acquisition program. The Forest Service will then use these funds to acquire sensitive lands marked on the official map that is currently being prepared. The FS estimates that it can acquire about 300-400 acres with this \$7,000,000.

YOUTH CONSERVATION CORPS

1981 appropriation.....	
1982 budget estimate.....	
House allowance.....	\$20,000,000
Committee recommendation.....	

The Committee recommends no funding for the YCC program in fiscal year 1982, the same as the budget estimate and a reduction of \$20,000,000 below the House estimate. The YCC is a youth summer employment program that also provides environmental education. However, the program is not targeted at the hardest hit unemployment categories. This is only one of a number of Federal employment programs, and the Committee finds it hard to recommend the continuation

of this program while the policy is set to substantially reduce the more major employment and training programs.

GENERAL ADMINISTRATION

1981 appropriation	
1982 budget estimate	(S278,068,000)
House allowance	259,162,000
Committee recommendation.....	(259,162,000)

The Committee recommends no appropriation for this new appropriation recommended by the House. This activity has been funded by the Committee at the level of \$259,162,000 as a new activity in the NFS general appropriation, thereby providing reprogramming flexibility that would not be available if established as a new appropriation.

ACQUISITION OF LANDS FOR NATIONAL FORESTS, SPECIAL ACTS

1981 appropriation	\$754,000
1982 budget estimate	754,000
House allowance	754,000
Committee recommendation.....	754,000

The Committee recommends an appropriation of \$754,000, the same as the budget and the House allowance.

ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

1981 appropriation	\$446,000
1982 budget estimate	327,000
House allowance	327,000
Committee recommendation.....	327,000

The Committee recommends an appropriation of \$327,000, the same as the budget and the House allowance.

RANGELAND IMPROVEMENTS

(Special fund, indefinite)

1981 appropriation	\$6,800,000
1982 budget estimate	6,500,000
House allowance	6,500,000
Committee recommendation.....	7,500,000

The Committee recommends an appropriation of \$7,500,000, a \$1,000,000 increase over the budget estimate and House allowance. The Committee is concerned that unobligated balances in this account are increasing and has added \$1,000,000 to the range management account to provide support costs to facilitate at least this level of increase of the ground activity.

MISCELLANEOUS TRUST FUNDS

1981 appropriation	
1982 budget estimate	\$90,000
House allowance	90,000
Committee recommendation.....	90,000

The Committee recommends an appropriation of \$90,000, the same as the budget estimate and House allowance.

DEPARTMENT OF ENERGY

ALTERNATIVE FUELS PRODUCTION

1981 appropriation	
1982 budget estimate	
House allowance	
Committee recommendation	

The Committee has recommended no appropriation for alternative fuels production, the same as the budget estimate and the House allowance.

The Committee has recommended bill language which clarifies that the transfer provisions specified under this head in the Supplemental Appropriations and Rescission Act, 1980, Public Law 96-304, for transferring projects from the Department of Energy to the Synthetic Fuels Corporation shall not apply to demonstration projects authorized by Public Law 93-577, such as the Great Plains Coal Gasification Project.

FOSSIL ENERGY RESEARCH AND DEVELOPMENT

1981 appropriation	\$659,917,000
1982 budget estimate	417,340,000
House allowance	463,750,000
Committee recommendation	431,990,000

The Committee recommends an appropriation of \$431,990,000, \$14,650,000 above the budget estimate and \$31,760,000 below the House allowance. The Committee recommendations compared to the budget estimates are shown in the following table:

Activity	Budget estimate	Committee recommendation	Change
Coal mining research and development:			
Underground coal mining	\$15,000,000	\$10,950,000	-\$4,050,000
Coal preparation	6,000,000	3,000,000	- 3,000,000
Subtotal, Mining research and development	21,000,000	13,950,000	- 7,050,000
Liquefaction:			
Demonstration plants	12,300,000	12,300,000	
Direct hydrogenation	20,000,000	20,000,000	
Solvent extraction	30,000,000	30,000,000	
Third generation processes	18,300,000	16,300,000	- 2,000,000
Indirect liquefaction	14,000,000	12,000,000	- 2,000,000
Support studies and engineering evaluations	10,600,000	8,600,000	- 2,000,000
Subtotal, Liquefaction	105,200,000	99,200,000	- 6,000,000
Surface coal gasification:			
High Btu gasification	1,140,000	1,140,000	
Low Btu gasification	13,200,000	13,200,000	
Technical support	12,000,000	12,000,000	
Peat gasification			
Third generation processes	27,100,000	18,100,000	- 9,000,000
Subtotal, Surface coal gasification	53,440,000	44,440,000	- 9,000,000

Activity	Budget estimate	Committee recommendation	Change
In-situ coal gasification.....	\$8,300,000	\$8,300,000.....	
Advance research and technology development.....	54,700,000	50,700,000	- \$4,000,000
Advance environmental control technology.....	26,400,000	22,400,000	- 4,000,000
Heat engines and heat recovery.....	15,600,000	15,600,000.....	
Combustion systems:			
Atmospheric fluidized beds.....	11,300,000	9,300,000	- 2,000,000
Pressurized fluidized beds.....	6,000,000	26,000,000	+ 20,000,000
Advanced combustion technology.....	4,100,000	1,100,000	- 3,000,000
Alternative fuel utilization.....	6,400,000	4,400,000	- 2,000,000
Subtotal, Combustion systems.....	27,800,000	40,800,000	+ 13,000,000
Fuel cells.....	28,600,000	35,900,000	+ 7,300,000
Magnetohydrodynamics.....		23,000,000	+ 23,000,000
(Effect of fiscal year 1981 deferral).....		(6,000,000)	(+ 6,000,000)
Equipment, non-construction.....	3,800,000	3,800,000.....	
University coal research.....	5,400,000	5,400,000.....	
Subtotal, Coal.....	350,240,000	363,490,000	+ 13,250,000
(Effect of fiscal year 1981 deferral).....		(6,000,000)	(+ 6,000,000)
Petroleum:			
Enhanced oil recovery.....	20,100,000	18,100,000	- 2,000,000
Oil shale.....	16,250,000	21,650,000	+ 5,400,000
Advanced process technology.....	3,700,000	3,700,000.....	
Equipment, non-construction.....	2,250,000	2,250,000.....	
Subtotal, Petroleum.....	42,300,000	45,700,000	+ 3,400,000
Gas:			
Enhanced gas recovery.....	10,000,000	8,000,000	- 2,000,000
(Effect of fiscal year 1981 deferral).....		(3,000,000)	(+ 3,000,000)
Equipment, non-construction.....	200,000	200,000.....	
Subtotal, Gas.....	10,200,000	8,200,000	- 2,000,000
(Effect of fiscal year 1981 deferral).....		(3,000,000)	(+ 3,000,000)
Federal leasing.....			
Program direction.....	14,600,000	14,600,000.....	
Total, Fossil energy research and development.....	417,340,000	431,990,000	+ 14,650,000
(Effect of fiscal year 1981 deferral).....		(9,000,000)	(+ 9,000,000)

Mining research and development.—The Committee has recommended reductions below the budget estimates of \$4,050,000 for underground coal mining and \$3,000,000 for coal preparation. Despite these reduced levels, the Committee is informed significant work will be continued under these accounts. The Committee has learned of discussions between the Department of Energy and Southern Illinois University regarding the possibility of SIU operating DOE's Carbondale Mining Technology Center at Carbondale, Ill. The Committee strongly endorses this concept and directs the Department to actively pursue negotiations with

the university. The Committee has made available \$1,000,000 to complete such negotiations and for expenses incurred in the transfer of facilities.

Liquefaction.—The Committee recommends the budget request for demonstration plants rather than the \$4,400,000 increase proposed by the House to support the orderly close-out of the Ft. Lewis, Wash., pilot facility. The Committee is informed that unobligated balances for the SRC-II and Ft. Lewis project are more than adequate to fund this closeout. The Committee has similarly rejected the increase proposed by the House for the H-Coal pilot plant. While the Committee is certainly receptive to new agreements whereby industrial partners, possibly with foreign participation, pay the bulk of the operating costs, there is no clear reason why an increase of \$10,000,000 in Federal support must necessarily precede such agreements.

The Committee has joined the House in reducing long-range third generation processes by \$2,000,000, and has made similar reductions in indirect liquefaction and support studies and engineering evaluations.

Surface coal gasification.—The Committee recommends the budget estimates for high Btu gasification (\$1,140,000); low-Btu gasification (\$13,200,000); and technical support (\$12,000,000). The Committee understands that critical problem areas associated with the development of the Bi-Gas facility in Homer City, Pa., will be resolved during fiscal year 1981 and that the budget request is sufficient to perform all necessary activities to complete the shutdown as planned.

Included in the Committee's recommendation for low-Btu gasification is \$4,000,000 for the fluidized bed facility in Waltz Mill, Pa. These funds will bring the total Federal share of this project to some \$52,500,000, and should be sufficient to complete the Government's planned participation in this project.

No funds have been provided for peat gasification as per the budget request. The Committee believes, however, that the Department of Energy should pursue peat wet carbonization and compatible harvesting systems development, and hydrogenation dewatering and directs that the Department use any unobligated funds within the surface coal gasification account for this purpose. The Committee further directs the Department to continue pursuing the current peat gasification program using the funds provided in prior fiscal years for that purpose.

The Committee has not concurred with the House reduction of \$10,500,000 for third generation processes, but rather has recommended a reduction of \$9,000,000 from the budget estimate. Funds will be made available for molten salt gasifier (\$1,500,000), but are not made available for catalytic gasification (\$9,000,000).

Advanced research and technology development.—The Committee has recommended reducing this activity by \$4,000,000 rather than by \$6,000,000 as proposed by the House. This additional \$2,000,000 over the House allowance is for the materials and components program.

Advanced environmental control technology.—The Committee has joined the House in recommending a reduction of \$4,000,000 in the "LIMB" program. Under the gas stream cleanup account, this project was terminated in the fiscal year 1981 supplemental appropriations and rescission bill, Public Law 97-12.

Combustion systems.—The Committee recommends a reduction of \$2,000,000 for atmospheric fluidized beds, rather than the \$4,100,000 reduction proposed by the House. The Department should move as expeditiously as possible to complete the fluidized bed combustion research facility at Morgantown, W. Va., using unobligated funds from the CTIU project amounting to approximately \$11,600,000. In this regard, none of the CTIU unobligated funds are to be used for the Wilkes-Barre, Pa., anthracite fluidized bed project.

The Committee has concurred with the House action increasing the pressurized fluidized beds account by \$20,000,000, \$11,000,000 of which is for the PFB pilot plant at Wood-Ridge, N.J., transferred from the fossil energy construction account. An offsetting reduction is applied to that account. In addition, \$9,000,000 is to continue funding for the cooperative International Energy Agency PFB test facility at Grimethorpe, England. Without this continued level of support, the United States investment of some \$28,000,000 and anticipated future benefits and participation would be greatly jeopardized.

Like the House, the Committee has recommended a reduction of \$3,000,000 in advanced combustion technology. In addition, a reduction of \$2,000,000 is recommended for alternative fuel mixtures.

Fuel cells.—In an effort to accelerate electric utility applications of phosphoric acid fuel cell technology, the Committee recommends increases in the following fuel cell accounts: electric utility program (\$3,900,000); 4.8 megawatt powerplant demonstration in New York City, N.Y. (\$5,000,000); and on-site technology development co-funded with the gas industry (\$2,500,000). The Advanced Concepts account, which contains the Thermionics program, will remain at the budget estimate and House-passed level of \$4,400,000.

Off-setting reductions of \$4,100,000 in the molten carbonate fuel cells research and development account are recommended by the Committee. Such a reduction leaves molten carbonate fuel cell funding at \$10,000,000 for fiscal year 1982.

The Committee agrees that to the extent that added funds for the 4.8 MW project are used, the private sector should share approximately 50% of the costs.

Magnetohydrodynamics.—The Committee recommends an appropriation of \$23,000,000 for MHD, however, expects the Department to provide an additional \$6,000,000 which was deferred in fiscal year 1981. As the MHD program is in the engineering development stage, it is the intent of the Committee that the program concentrate on engineering testing at the two existing DOE test facilities with continuing direct diagnostic support and necessary component acquisition.

Petroleum.—Because of what appears to be increasing industrial involvement in enhanced oil recovery, the Committee has recommended a reduction from the budget estimate of \$2,000,000.

An increase of \$5,400,000 is recommended in oil shale to complete the Geokinetics Horizontal Modified In situ project in Utah.

Gas.—The Committee has recommended a reduction of \$2,000,000 for enhanced gas recovery, however, expects the Department to use \$3,000,000 deferred from EGR in fiscal year 1981 to fully fund the budget request. The additional \$1,000,000 is for the methane from coalbeds account, thereby doubling this program for the coming fiscal year.

The additional \$2,000,000 each provided by the House for western tight sands and eastern gas shales have not been recommended because the Committee is informed such funds cannot realistically be used until fiscal year 1983.

Leasing.—The Committee has not concurred in the increase of \$900,000 for federal leasing over the budget estimate proposed by the House. Adequate funding exists within the budget for necessary analysis, studies and personnel costs. The program has been proposed for transfer to the Department of the Interior. Rather than transfer \$400,000 from "Energy production, demonstration, and distribution" for this purpose, the Committee recommends transferring these funds to "Energy conservation."

Program direction.—The Committee recommends \$14,600,000, the budget request, for program direction. The Committee strongly urges the Department to take the steps necessary to reach the 289 FTE level set for Fossil Energy R&D before the beginning of fiscal year 1982.

The Committee cannot concur with the proposal of the House to create a new Office of Anthracite Coal. As the functions of this office as outlined by the House are already being performed in the Fossil Energy organization at DOE, the Committee can visualize this proposal as merely another unnecessary bureaucracy vying for taxpayer support.

FOSSIL ENERGY CONSTRUCTION

1981 appropriation	\$333,900,000
1982 budget estimate	18,000,000
House allowance	
Committee recommendation	4,000,000

The Committee recommends an appropriation of \$4,000,000, \$14,000,000 below the budget estimate and \$4,000,000 above the House allowance.

The Committee has concurred with the House action providing \$1,000,000 for the Pittsburgh, Pa., surface water containment facility, and \$3,000,000, half the budget request, for general plant projects. The Committee does not, however, recommend offsetting this amount with \$4,000,000 derived from unobligated balances available from fiscal year 1981 originally earmarked for the Solvent Refined Coal-II (SRC-II) demonstration plant, which was recently terminated. Rather, the Committee has recommended that this \$4,000,000, in addition to another \$168,608,000 derived from the same account, be transferred to the Energy Conservation account. The remaining unobligated balance should be sufficient to carry out the orderly termination of the project as planned.

The budget request of \$11,000,000 for the pressurized fluidized bed (PFB) pilot plant in Wood-Ridge, N.J., has not been approved in this account, however, as outlined previously, is included instead in the Fossil Energy Research and Development account.

The Committee shares the expectations of the House that the Department aggressively pursue the continuing design of the Solvent Refined Coal-I (SRC-I) demonstration facility utilizing the \$135,000,000 deferred for this program in fiscal year 1981. The Committee further agrees that the Department should proceed with the design and other activities through fiscal year 1982 only to the extent that funds are cur-

rently available. This activity should include pilot plant support, operating expenses, toxicological studies, and cost baseline work.

NAVAL PETROLEUM AND OIL SHALE RESERVES

1981 appropriation	\$216,213,000
1982 budget estimate	230,963,000
House allowance	222,023,000
Committee recommendation.....	222,463,000

The Committee recommends an appropriation of \$222,463,000, \$8,500,000 below the budget estimate and \$440,000 above the House allowance. A comparison of the Committee recommendation and the budget estimate is shown in the following table:

Activity	Budget estimate	Committee recommendation	Change
Naval petroleum reserves:			
Naval petroleum reserves Nos. 1 & 2	\$202,037,000	\$196,037,000	-\$6,000,000
Naval petroleum reserve No. 3....	22,869,000	22,869,000	
Headquarters.....	997,000	997,000	
Subtotal, Naval petroleum reserves	225,903,000	219,903,000	- 6,000,000
Shale Oil Development Program:			
Shale reserves development	2,560,000	2,560,000	
Program direction.....	2,500,000		- 2,500,000
Total	230,963,000	222,463,000	- 8,500,000

The Committee recommends a reduction of \$6,000,000 for Naval Petroleum Reserve No. 1, the same as proposed by the House. This decrease represents savings attributable to planned electrical needs of the reserve which will not be necessary until mid-fiscal year 1982 or beyond rather than by the end of fiscal year 1981 as originally planned. Accordingly, the Committee has provided a total of \$11,682,000 for electrical costs, which still represents an increase of 20 percent over the fiscal year 1981 funding level.

The Committee does not concur with the House recommendation to reduce this account by an additional \$440,000. This amount is for an automated financial and managerial information system, which the Committee believes is necessary to provide the more complete and accurate data regarding the reserves which the Committee desires.

Like the House, the Committee believes the program direction of \$2,500,000 for the remaining activities of the energy production, demonstration and distribution account are no longer necessary and has thus recommended no new funds for this purpose.

ENERGY CONSERVATION

1981 appropriation	\$711,675,000
1982 budget estimate	195,000,000
House allowance	203,890,000
Committee recommendation.....	130,340,000

The Committee recommends an appropriation of \$130,340,000, \$64,660,000 below the budget estimate and \$73,550,000 below the House allowance. A comparison of the Committee recommendations and the budget estimates is shown on the following table:

	Budget estimate	Committee recommendation	Change
Buildings and community systems:			
Building systems.....	\$17,547,000	\$17,547,000	
Community systems		2,000,000	+\$2,000,000
Urban waste.....	9,000,000	5,000,000	-4,000,000
Technology and consumer products.....			
(Effects of fiscal year 1981 deferral/transfer) ..		(11,600,000)	(+ 11,600,000)
Analysis and technology transfer.....			
Appliance standards			
Federal energy management program	1,000,000	1,000,000	
Residential conservation serv- ice.....			
(Effects of fiscal year 1981 deferral/transfer) ..		(7,000,000)	(+ 7,000,000)
Capital equipment	453,000	453,000	
Program direction.....	3,100,000	3,100,000	
Subtotal, Buildings and community services.....	31,100,000	29,100,000	-2,000,000
(Effects of fiscal year 1981 deferral/trans- fer)		(18,600,000)	(+ 18,600,000)
Industrial:			
Waste energy reduction			
(Effects of fiscal year 1981 deferral/transfer) ..		(10,000,000)	(+ 10,000,000)
Energy process efficiency			
(Effects of fiscal year 1981 deferral/transfer) ..		(5,100,000)	(+ 5,100,000)
Industrial cogeneration			
(Effects of fiscal year 1981 deferral/transfer) ..		(8,500,000)	(+ 8,500,000)
Implementation and commer- cialization.....		4,400,000	+4,400,000
Program direction.....	965,000	2,250,000	+1,285,000
Subtotal, Industrial.....	965,000	6,650,000	+5,685,000
(Effects of fiscal year 1981 deferral/trans- fer)		(23,600,000)	(+ 23,600,000)
Transportation:			
Vehicle propulsion research and development	11,000,000	12,000,000	+1,000,000
(Effects of fiscal year 1981 deferral/transfer) ..		(21,000,000)	(+ 21,000,000)
Alternative fuels utilization	5,150,000	4,150,000	-1,000,000
Electric/hybrid vehicle pro- gram	19,600,000	19,600,000	
Transportation utilization pro- grams	1,000,000	1,000,000	

	Budget estimate	Committee recommendation	Change
Transportation—Continued			
Capital equipment	\$250,000	\$250,000	
Program direction.....	1,280,000	1,500,000	+ \$220,000
Subtotal, Transportation.....	38,280,000	38,500,000	+ 220,000
(Effects of fiscal year 1981 deferral/trans- fer)		(21,000,000)	(+ 21,000,000)
State and local programs:			
Emergency energy conserva- tion program.....	2,000,000	2,000,000	
Energy policy and conserva- tion grants		20,000,000	+ 20,000,000
(Effects of fiscal year 1981 deferral/transfer) ..		(9,000,000)	(+ 9,000,000)
Energy extension service			
(Effects of fiscal year 1981 deferral/transfer) ..		(10,000,000)	(+ 10,000,000)
Energy conservation and pro- duction grants			
(Effects of fiscal year 1981 deferral/transfer) ..		(6,000,000)	(+ 6,000,000)
Schools and hospitals	100,000,000		- 100,000,000
(Effects of fiscal year 1981 deferral/transfer) ..		(50,000,000)	(+ 50,000,000)
Weatherization		18,500,000	+ 18,500,000
(Effects of fiscal year 1981 deferral/transfer) ..		(94,000,000)	(+ 94,000,000)
Program direction.....	4,965,000	7,000,000	+ 2,035,000
Subtotal, State and local programs	106,965,000	47,500,000	- 59,465,000
(Effects of fiscal year 1981 deferral/trans- fer)		(169,000,000)	(+ 169,000,000)
Multisector:			
Energy conversion technol- ogy.....	11,700,000		- 11,700,000
(Effects of fiscal year 1981 deferral/transfer) ..		(8,170,000)	(+ 8,170,000)
Inventors program	5,400,000	5,000,000	- 400,000
(Effect of fiscal year 1981 deferral/transfer) ..		(400,000)	(+ 400,000)
Appropriate technology		3,000,000	+ 3,000,000
Capital equipment	400,000	400,000	
Program direction.....	190,000	190,000	
Subtotal, Multisector.....	17,690,000	8,590,000	- 9,100,000
(Effects of fiscal year 1981 deferral/trans- fer)		(8,570,000)	(+ 8,570,000)
Total, Energy conservation ..	195,000,000	130,340,000	+ 4,340,000
(Effects of fiscal year 1981 deferral/trans- fer)		(240,770,000)	(+ 240,770,000)

The Committee recommends a fiscal year 1982 program level of \$371,110,000, which is \$176,110,000 over the budget request. This pro-

gram level includes: \$130,340,000 of new budget authority; \$172,608,000 transferred from "Fossil energy construction," \$400,000 transferred from "Energy production, demonstration, and distribution," and \$67,762,000 deferred in energy conservation in fiscal year 1981.

Buildings and Community Systems—

Building Systems: For building systems, the Committee has recommended \$17,547,000, the budget request. The administration's accelerated decontrol of oil prices, along with various tax credits, should serve to stimulate increased conservation practices within the private sector. The Committee therefore has not concurred with the House action providing \$6,705,000 per building energy performance standards (BEPS) and \$5,000,000 for BEPS demonstrations. Included in the Committee recommendation is \$3,400,000 for energy conversion equipment and \$600,000 for consumer product test procedures.

Community Systems: The Committee has recommended \$2,000,000 in community systems for the water to water heat pump program in Scranton, Pa. (\$500,000); and for construction of cogeneration capability for Georgetown University's fluidized bed boiler (\$1,500,000).

Urban waste: \$5,000,000 is recommended for urban waste, the same as the House proposal. However, unlike the House, the Committee expects this amount to support the orderly termination of research and development programs concerning the production of energy, recovery, and reuse of materials and energy, the conservation of energy in municipal waste functions, and the support of technology development with private sector partners.

Technology and Consumer Products: The Committee recommends \$11,600,000, \$600,000 over the House allocation. The Committee shares the view of the House that long-term generic research in the development of conservation products for residential and commercial use should not be as high a priority as research and development leading to specific products. Accordingly, the Committee expects that priority be given to research and development of specific products but directs that no funds be used for market development of such products.

*Analysis and Technology Transfer.—*The Committee has recommended no funds for analysis and technology transfer, the same as the budget request.

Appliance Standards: No funds have been recommended for the appliance standards program. The Committee firmly believes that market demand has forced appliance manufacturers to move toward adopting appliance standards and labeling programs, and thus feels that the continuation of this program is not necessary.

Federal Energy Management Program: The Committee has recommended \$1,000,000, the budget request, for continuation of the Federal energy management program.

Residential Conservation Service: The Committee has recommended \$7,000,000 for continuation of the residential conservation service, which had been proposed for termination by the administration and the House. Within this funding level, the Department is expected to make available, through the States, information on energy conservation and renewable resource measures, home energy audits, installation inspections, and other such activities as provided by law.

Industrial.—The Committee shares the view of the House that the conduct of cost-shared, high risk, innovative, development and demonstration projects applicable to industrial processes is a cost effective and proper role for the Federal Government. The Committee therefore recommends funding at the following levels: waste energy reduction (\$10,000,000); industrial process efficiency (\$5,100,000); industrial cogeneration (\$8,500,000); and implementation and commercialization (\$4,400,000).

Transportation.—For transportation, the Committee recommends a total new appropriation of \$38,500,000, which is \$220,000 over the budget request. In addition, some \$21,000,000 has been provided through the transfer of funds as previously outlined and through the deferral of funds from fiscal year 1981. In addition to the budget requests for electric and hybrid vehicle programs (\$19,600,000) and transportation utilization programs (\$1,000,000), the Committee has recommended \$1,500,000 for program direction and \$33,000,000 for the vehicle propulsion research and development program. Within this \$33,000,000 funding level, the Committee expects that \$15,000,000 is to be used for gas turbine development by a single contractor; \$13,000,000 is for Stirling engine development; and \$5,000,000 is for vehicle systems which includes continued work on truck bottoming cycles and the turbocompound diesel engine. The Committee believes that funds for the gas turbine and Stirling engine programs will culminate in actual dynamometer testing of complete engines.

The Committee has recommended \$4,150,000 for alternative fuels utilization, \$1,000,000 less than the budget estimate. In addition, the Committee understands that the Department is currently in the process of determining the proper Federal role in the development of methane for motor fuel purposes. Should that determination indicate that new such methane research, development, and demonstration is advisable, the Committee expects that up to \$1,000,000 be made available in this account for these purposes.

State and Local Programs.—Like the House, the Committee agrees that the Energy Extension Service has proven effective in generating energy savings at the local level and reaches a wide spectrum of recipients. Accordingly, \$10,000,000, an increase over the budget estimate, is provided for the continuation of this program.

In addition, the committee has provided \$29,000,000 for energy policy and conservation grants and \$6,000,000 for energy conservation and production grants. Both programs were not requested by the administration and were not funded by the House. The Committee has also provided \$50,000,000 for the schools and hospitals program, half the budget request, and \$112,500,000 for the weatherization program. For weatherization, the Committee expects the Department to weatherize approximately 125,722, homes at the recommended funding level. This figure is based on the 1980 national average cost per weatherized home of \$878.92. The actual figures range from a high of \$1,364 per home in Michigan to a low of \$495 per home in New Hampshire. Within available funds, the Committee also directs that \$2,000,000 be made available to ACTION for continuation of ACTION's community energy project.

The Committee has provided \$7,000,000 for program direction, an increase of \$2,035,000 over the budget estimate and a decrease of \$465,000 below the House allowance.

Multi-sector.—The Committee has concurred in the action of the House reducing the Energy conversion technology account by \$3,530,000 to a funding level of \$8,170,000. Despite this reduction, however, the Department is expected to continue long-term development work establishing the feasibility of advanced concepts in advanced catalysis, heat exchangers, and combustion mechanisms. The Committee further concurs with the House in providing an increase of \$3,000,000 for appropriate technology. This funding level will provide for continued monitoring of grants and dissemination of results of successful grants. In this regard, the Department is expected to use the National Center for Appropriate Technology for delivery and monitoring of these services.

The Committee has joined with the House and the budget in providing \$5,400,000 for the inventor's program, \$400,000 of which is made available by way of transfer from "Energy production, demonstration, and distribution."

ECONOMIC REGULATION

1981 appropriation	\$165,712,000
1982 budget estimate	28,500,000
House allowance	32,000,000
Committee recommendation	17,100,000

The Committee recommends an appropriation of \$17,100,000, \$11,400,000 below the budget estimate and \$14,900,000 below the House allowance. This account includes the various functions of the Economic Regulatory Administration as well as those of the Office of Hearings and Appeals.

In addition to the recommended funding levels for fiscal year 1982, the Committee intends that \$38,200,000 deferred from fiscal year 1981 be made available to carry out certain activities of the Economic Regulatory Administration. The following table provides a comparison of the fiscal year 1982 budget estimates and the Committee recommendations:

Activity	Budget estimate	Committee recommendation	Change
Fuels conversion:			
Prohibition orders			
(Effect of fiscal year 1981 deferral)		(\$4,500,000)	(+ \$4,500,000)
Exemptions			
(Effect of fiscal year 1981 deferral)		(500,000)	(500,000)
Subtotal, fuels conversion		(5,000,000)	(5,000,000)
(Effect of fiscal year 1981 deferral)		(5,000,000)	(5,000,000)
Utility programs and regulatory intervention: Power supply and reliability	\$5,000,000	5,000,000	

Activity	Budget estimate	Committee recommendation	Change
Compliance:			
Office of Special Counsel	\$6,000,000		– \$6,000,000
(Effect of fiscal year 1981 deferral)		(\$11,100,000)	(+ 11,100,000)
Office of Enforcement	5,900,000		– 5,900,000
(Effect of fiscal year 1981 deferral)		(5,900,000)	(+ 5,900,000)
Subtotal, compliance	11,900,000		– 11,900,000
(Effect of fiscal year 1981 deferral)		(17,000,000)	(+ 17,000,000)
Fuels regulation	3,600,000	3,600,000	
Emergency preparedness	2,000,000	2,000,000	
Office of Hearings and Appeals	4,500,000	5,000,000	+ 500,000
Program administration	1,500,000	1,500,000	
(Effect of fiscal year 1981 deferral)		(16,200,000)	(+ 16,200,000)
Total, Economic Regulation	28,500,000	17,100,000	– 11,400,000
(Effect of fiscal year 1981 deferral)		(38,200,000)	(+ 38,200,000)

Fuels conversion.—The Committee recommends no funds in this bill for the fuels conversion program, however, expects the Department to use \$5,000,000 deferred from fiscal year 1981 to continue this program. Testimony received by the Committee indicated that some 38 utilities and 10 Federal facilities have pending prohibition orders under the Fuel Use Act, and, if permitted to convert to coal as desired, would displace approximately 87.6 million barrels of oil per year with some 23 million tons of coal.

\$4,500,000 of the \$5,000,000 is for work toward the completion of outstanding prohibition orders to powerplants located at the approximately 38 generating stations at which the utilities desire to convert to coal, and to begin the processing of prohibition orders to additional plants which wish to convert to coal or coal mixtures. The Federal prohibition orders are needed in order to permit converting utilities to take advantage of special Clear Air Act provisions intended to facilitate conversion and to provide the impetus at the State and local level for conversion. The Committee, therefore, expects work on these prohibition orders to proceed expeditiously and without interruption.

The remaining \$500,000 is for processing exemptions to the restrictions on the use of natural gas and oil contained in the Powerplant and Industrial Fuel Use Act.

Utility programs and regulatory intervention.—Similar to the budget estimate and the House allowance, the Committee recommends \$5,000,000 for the power supply and reliability activities of the Utility Programs account. This level of funding will permit the Department to continue its programs to ensure the adequacy, reliability, and cost-effectiveness of this nation's electrical power supply systems. It will also permit the Department to somewhat reorient the programs toward an emergency response, contingency preparedness capability. The Committee recommends no funds to continue the intervention program.

The Committee expects the Department of Energy to fulfill the second-year commitment for funding of the National Regulatory Research Institute under its 2-year grant. Such funding is to be obligated from fiscal year 1981 funds appropriated under this head in Public Law 96-514 and not deferred in Public Law 97-12.

Compliance.—Just as for the fuels conversion program, the Committee recommends no funds in this bill for the compliance program. However, the Department is expected to use \$17,000,000 deferred from fiscal year 1981, specifically for this purpose, to continue the program.

The Committee shares the belief of the House that this activity is of great importance and thus expects ERA to move aggressively to collect for overcharges and other pricing violations allegedly committed by certain companies over the past few years. The Committee does not believe, however, that a particularly large expenditure in this account will necessarily achieve the desired results. The Committee is informed, in fact, that higher expenditures in the past have not brought correspondingly higher collections. The \$17,000,000 funding level is thus more than adequate to maintain an aggressive program.

The Committee shares the concern of the House that individuals and businesses not be subjected to the continued expense and uncertainty caused by drawn-out or unreasonably delayed Federal investigative or enforcement actions. Accordingly, the Committee agrees that the proper authorizing Committees should consider whether a statute of limitations for filing such claims should be enacted. The Committee is also concerned that in the course of compliance activities, the Department has retroactively applied regulatory interpretations when companies had in fact acted in good faith based on an earlier interpretation of such regulations. The Committee does not expect this practice to continue. In addition, the question has been raised as to whether many of the post-audit functions of the compliance program could be better performed under the auspices of the Justice Department. While the Committee has chosen not to take that step at this time, it nevertheless will continue to review that possibility for action in the future.

Office of Hearings and Appeals.—The Committee recommends \$5,000,000, an increase of \$500,000 over the budget estimate, for the Office of Hearings and Appeals. The increase will support the additional appeals anticipated as a result of more aggressive investigation and enforcement activities by compliance personnel.

Program administration.—The Committee recommends \$1,500,000 for program administration, the same as the House and the budget estimate. In addition, the Committee expects the Department to make pay adjustments resulting from impending personnel changes using \$16,200,000 deferred for this purpose from fiscal year 1981.

STRATEGIC PETROLEUM RESERVE

1981 appropriation	\$2,790,507,000
1982 budget estimate	3,883,408,000
House allowance	3,383,408,000
Committee recommendation	199,408,000
(Effect of off-budget funding)	(3,684,000,000)

The Committee recommends an appropriation of \$199,408,000, \$3,684,000,000 less than the budget estimate and \$3,184,000,000 less than the House allowance. In addition, the Committee recommends that \$3,684,000,000 be made available through off-budget funding mechanisms by the Department of the Treasury to the Department of Energy for oil acquisition for the Strategic Petroleum Reserve as authorized in title V, subtitle D, part 3 of the Senate substitute amendment to H.R. 3982.

The Committee's fiscal year 1982 recommendation of \$199,408,000 includes \$9,000,000 for planning, \$11,912,000 for program direction, and \$178,496,000 for phase II, phase III, and nonphase specific strategic reserve storage facility development and operation. The Committee directs the Department to provide Senate and House Appropriations Committees with prior notice of any commitment for acquisitions of non-phase specific strategic reserve storage facilities. These are the same amounts as the budget estimate and the House allowance.

In accordance with recent directive of the Senate, \$3,684,000,000 would be made available through off-budget sources for petroleum acquisition and transportation. This level of funding for acquisition and transportation would permit the purchase of approximately 79,100,000 barrels of oil during fiscal year 1982 at an average cost of about \$45.11. Including that petroleum contracted for during the 1982 fiscal year but delivered in the first quarter of fiscal year 1983, the strategic petroleum reserve will hold some 268.1 million barrels, or 35.7 percent of the 750 million barrel goal planned to be reached no later than 1989.

ENERGY INFORMATION ADMINISTRATION

1981 appropriation	\$90,417,000
1982 budget estimate	80,000,000
House allowance	84,986,000
Committee recommendation	79,851,000

The Committee recommends an appropriation of \$79,851,000, \$149,000 below the budget estimate and \$5,135,000 below the House allowance. The amount recommended by the Committee compared with the budget estimate is shown in the following table:

Activity	Budget estimate	Committee recommendation	Change
Energy applied analysis	\$8,000,000	\$8,000,000	
Collection, production and dissemination	38,385,000	38,236,000	-\$149,000
Data validation	3,000,000	3,000,000	
Data information services	30,615,000	30,615,000	
Total, Energy information office	80,000,000	79,851,000	- 149,000

The Committee recommendation includes the budget estimates and House-passed allowance for energy and applied analysis (\$18,000,000); data validation (\$3,000,000); and data information services (\$30,615,000). In collection, production and dissemination, the Committee has proposed a reduction of \$149,000 for information services, the same as the House. A total funding level of \$2,279,000, which is a \$106,000 increase over fiscal year 1981, will be available to adequately maintain

this program, including any projected increases of informational requests.

The Committee has not concurred in the House increases for the financial reporting system (\$2,356,000) and consumption data systems (\$2,779,000). In the case of the financial reporting system, the Committee feels the forms required to be filed by industry are perhaps more burdensome than that of any other in the entire Department. More important, however, is that the FRS program requires information, some of which is no longer necessary, which clearly adds to more Federal intervention in the energy marketplace. That information which is desirable can be obtained from other governmental sources such as the SEC and IRS.

In the case of consumption data systems, the Committee strongly believes the commercial and industrial surveys proposed by the House, as well as an annual survey of energy use in commercial buildings, are not necessary and will only add to the already excessive burden on private enterprise imposed by the Federal government.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

HEALTH SERVICES ADMINISTRATION

INDIAN HEALTH SERVICES

1981 appropriation	\$606,675,000
1982 budget estimate	626,819,000
House allowance	629,484,000
Committee recommendation	623,069,000

The Committee recommends an appropriation of \$623,069,000, a decrease of \$3,750,000 below the budget estimate and \$6,415,000 below the House allowance. Allowances are displayed in the following comparative table:

Activity	Budget estimate	Committee recommendation	Change
Clinical services:			
IHS and tribal health delivery:			
Hospital and health clinic program	\$318,146,000	\$325,146,000	+ \$7,000,000
Dental health program	18,129,000	18,629,000	+ 500,000
Mental health program	6,000,000	6,000,000	
Alcoholism program	16,969,000	16,969,000	
Maintenance and repair	8,611,000	8,611,000	
Contract care	115,028,000	115,028,000	
Preventive health:			
Sanitation	14,177,000	14,677,000	+ 500,000
Public health nursing	8,301,000	8,301,000	
Health education	2,285,000	2,285,000	
Community health representative program	39,083,000	34,583,000	- 4,500,000
Urban health projects	4,450,000		- 4,450,000
Indian health manpower	3,792,000	3,992,000	+ 200,000
Tribal management	2,744,000	2,744,000	
Program management	53,050,000	52,050,000	- 1,000,000
Equity health care fund	16,054,000	14,054,000	- 2,000,000

Clinical services.—In agreement with the House, a total of \$7,500,000 has been added for hospital, clinical and dental staff associated with the new health care facilities that will open during fiscal year 1982. The Committee has also accepted the House allowance for the sanitation program in line with the increase provided under Indian Health Facilities.

The community health representative program has been reduced by \$4,500,000. Increased direct services provided through new and replacement hospitals and clinics and associated staffing increases should reduce the need for CHR's. Accordingly, the Committee directs that the reduction below the fiscal year 1981 level be applied solely to those areas which have received increased medical staff in fiscal years 1981 and 1982 as a result of new construction.

Urban health projects.—The Committee has provided no funds for urban health projects.

Indian health manpower.—The increase of \$200,000 for Indian health manpower is to provide institutional support for the Indians into Medicine project in North Dakota.

Program management.—The Committee has agreed with the House reduction of \$1,000,000 in program management as a partial offset to the increases provided under the hospital and clinic programs.

Equity health care fund.—The Committee has applied a \$2,000,000 reduction to the request for the fiscal year 1982 installment of the equity health care fund. The report accompanying the fiscal year 1981 bill clearly stated that the equity fund was to be an aid to reallocating Indian Health Service resources. As no reallocation of resources was made in fiscal year 1981, the Committee directs that the full budget estimate for the fund be spent for this purpose, but that \$2,000,000 be derived from a reallocation of existing Indian Health Service resources.

The Committee understands that the Indian Health Service has reduced the number of RAC criteria that will be used to determine the ranking of the tribes which will receive equity health care funds. Based on information provided by the General Accounting Office, it appears that while certain program deficiencies have made tribes eligible for equity funds, the Indian Health Service has allowed the tribes to allocate these increased resources as they wished, rather than applying the new funds to those programs in which the deficiencies exist. The Committee, therefore, directs the Indian Health Service to ensure that tribes receiving equity funding use that money solely for those deficient program components which led to their being qualified to receive increased money.

Medicare/medicaid collections.—The Committee has not agreed with the House that a portion of the Indian Health Service costs be offset by funds collected from medicare and medicaid reimbursements. The law authorizing such collections specifically states that such receipts shall not be considered in determining appropriations.

A recent report by the Inspector General has found that the efficient operation of the Indian Health Service has been curtailed as a result of limitations on the hiring of personnel. The Committee has, therefore, included bill language prohibiting reductions in personnel below those levels provided for in appropriations.

Another problem has developed as a result of the interpretation of the Indian preference requirements. IHS has followed a policy of absolute Indian preference in recent years. This policy goes far beyond court decisions which found that other things being equal, Indians shall be given preference in hiring within the IHS and the Bureau of Indian Affairs.

The Committee directs IHS to review hiring policies and to report to the Committee by January 30, 1982 on proposed changes that will comply with, but not exceed, the directives outlines in court decisions regarding Indian preference.

INDIAN HEALTH FACILITIES

1981 appropriation	\$84,469,000
1982 budget estimate	8,100,000
House allowance	46,739,000
Committee recommendation	46,617,000

The Committee recommends an appropriation of \$46,617,000, an increase of \$38,517,000 above the budget estimate and a decrease of \$122,000 below the House allowance. The following comparative table summarizes the Committee's recommendations:

Activity	Budget estimate	Committee recommendation	Change
Hospitals:			
New and replacement.....	\$7,900,000	\$9,928,000	+\$2,028,000
Modernization and repair	200,000	200,000	
Outpatient facilities.....		10,014,000	+ 10,014,000
Personnel quarters		350,000	+ 350,000
Sanitation facilities		26,125,000	+ 26,125,000

Hospitals and clinics.—The Committee continues to support an ongoing program to replace outdated health care facilities and to provide new clinics where required. Accordingly, construction funds have been provided for three outpatient facilities for which planning and design funds were appropriated in fiscal year 1981. Initial funding has also been provided for the next two hospitals on the priority list. Funding for these projects is detailed below:

	Budget estimate	Committee recommendation	Change
Planning and design:			
Sacaton, Ariz		\$728,000	+\$728,000
Rosebud, S. Dak		1,300,000	+ 1,300,000
Outpatient facilities:			
Anandarko, Okla		3,045,000	+ 3,045,000
Huerfano, N. Mex		3,212,000	+ 3,212,000
Tsaile, Ariz		3,757,000	+ 3,757,000
Personnel quarters: Planning		350,000	+ 350,000

Personnel quarters.—\$350,000 has been provided to plan 200 units of quarters for the Chinle Hospital and 28 units for Inscription House. The Committee has also included bill language authorizing Indian Health Service to lease the quarters needed for these two facilities.

Sanitation facilities.—The Committee has reduced the House allowance for sanitation facilities by \$2,500,000. The House had provided

funds for 6,900 units to be built by the Department of Housing and Urban Development. Information available to the Committee indicates that a maximum of 4,000 Department of Housing and Urban Development units will require Indian Health Service support in fiscal year 1982. In agreement with the House, \$20,500,000 has been provided for construction of sanitation facilities for which planning and design funds were provided in fiscal year 1981.

Sanitation construction has been needlessly delayed due to the limitations which have been placed on the hiring of temporary personnel. Bill language has been included to allow the Indian Health Service to hire the personnel necessary to keep the construction program on schedule.

DEPARTMENT OF EDUCATION

OFFICE OF ELEMENTARY AND SECONDARY EDUCATION

INDIAN EDUCATION

1981 appropriation	\$81,680,000
1982 budget estimate	81,096,000
House allowance	82,096,000
Committee recommendation.....	81,096,000

The Committee recommends an appropriation of \$81,096,000 the same as the budget estimate and \$1,000,000 below the House allowance.

Bill language has been included requiring the Secretary of the Department of Education to comply with the provisions of the Indian Education Act with respect to certification of eligibility. Also required by the Committee language is the report from the Secretary on the definition of the term "Indian" which was mandated by section 453 of the Indian Education Act. This report, along with the recommendations of the Secretary, was due January 1, 1980.

NAVAJO AND HOPI RELOCATION COMMISSION

SALARIES AND EXPENSES

1981 appropriation	\$2,737,000
1982 budget estimate	15,061,000
House allowance	15,051,000
Committee recommendation.....	4,981,000

The Committee recommends an appropriation of \$4,981,000, a decrease of \$10,080,000 below the budget estimate and \$10,070,000 below the House allowance. The Committee concurs with the House reduction for Administration and Finance.

As a result of a General Accounting Office investigation requested by the Committee, it has been learned that fully 75 percent of the relocation benefits have been paid to individuals who do not live on the partitioned lands. A formal review has been requested and there exists the possibility that the Comptroller General will find that these payments have been made contrary to law. Until this issue is resolved, the Committee directs that no payments be made to those classified as "temporarily away." If payments to those "temporarily away" are found to be legal, the Committee further directs that the Commission revise its benefits schedule so that those not living in the Joint Use Area receive less than those who must actually be relocated.

The reductions below the House allowance consist of the following: bonus payments (–\$750,000); relocation payments (–\$8,700,000); new positions (–\$120,000); and the newly authorized discretionary fund (–\$500,000).

Based on the information provided by the Commission, the discretionary fund would duplicate many existing programs now administered by the Indian Health Service and the Bureau of Indian Affairs. The Committee has determined that discretionary funds should not be made available until the land transfer has been completed and until the Commission develops a more precise proposal for the use of the funds.

SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES

1981 appropriation	\$122,478,000
1982 budget estimate	135,086,000
House allowance	136,374,000
Committee recommendation	132,106,000

The Committee recommends an appropriation of \$132,106,000, a decrease of \$2,980,000 below the budget estimate and \$4,268,000 below the House allowance. The following table provides a comparison of the budget estimates with the Committee recommendation:

	Budget estimate	Committee recommendation	Change
Science	\$45,828,000	\$45,394,000	– \$434,000
History and art	21,154,000	19,949,000	– 1,205,000
Public service	2,763,000	2,363,000	– 400,000
Museum programs	10,166,000	9,976,000	– 190,000
Special programs	8,786,000	7,936,000	– 850,000
Administration	9,705,000	9,415,000	– 290,000
Support activities	36,684,000	37,073,000	+ 389,000
Total	135,086,000	132,106,000	– 2,980,000

Science.—The Committee has reduced the requested increase for the National Museum of Natural History by the following amounts: Special exhibits gallery (–\$143,000); Museum of Man (–\$125,000); Insect baseline studies (–\$64,000) and research publications (–\$35,000). For the Astrophysical Observatory, the Committee has deleted the \$8,000 requested for a tour driver, but has provided an additional \$33,000 for a safety specialist and has provided an additional \$340,000 for the Multiple Mirror Telescope.

No additional funds have been provided for the Tropical Research Institute for research publications (–\$37,000); vehicle replacement (–\$50,000); or other inflationary costs (–\$54,000). The \$116,000 increase requested for additional research at the Radiation Biology Laboratory has been deleted. The request for the Chesapeake Bay Center has been reduced by \$150,000 associated with the watershed monitoring program and \$35,000 for new vehicles.

History and Art.—The Committee has provided no funding for additional acquisitions. The Smithsonian presently owns more than 75,000,000 objects. Funds in excess of \$40,000,000 have been or will be provided to build and equip the Museum Support Center which will store

items which cannot be displayed. Acquisitions for the Museum of American Art alone exceed 1,000 pieces a year. The Smithsonian will continue to use trust funds and accept gifts from private donors so the reduction in Federal support will not end the acquisition program. The reduction totals \$889,000.

The Committee has provided \$200,000 of the requested increase of \$374,000 for the Museum of American History for printing, supplies, equipment, and other services. A \$75,000 reduction has been applied to the increases requested for upgrading exhibition facilities, collections management, and remedial conservation for the Museum of American Art.

The requested increase for management of collections and exhibitions at the Portrait Gallery has been reduced by \$25,000 and the Committee has not provided the additional \$42,000 requested for publications for the Museum of African Art.

Public Service.—The Committee has reduced the estimate for the Smithsonian Press by \$400,000. In each of the preceding 2 fiscal years the Smithsonian has reduced the trust funds for this account by approximately \$400,000. The Committee does not feel that additional costs for this program should be shifted to the Federal Government.

Museum programs.—Of the requested increase of \$343,000 for Libraries, the Committee has provided \$200,000. \$85,000 of the requested increase for the traveling exhibition service has been provided.

Special programs.—The Committee has not provided the requested increases of \$250,000 for special exhibitions, \$300,000 to reestablish the research awards program or \$300,000 for the native Americans program.

Administration.—The requested increase of \$790,000 has been reduced to \$500,000.

Support activities.—The Committee has provided an additional \$389,000 to restore base funds for guard and physical plant positions.

MUSEUM PROGRAMS AND RELATED RESEARCH

(Special foreign currency program)

1981 appropriation	\$3,650,000
1982 budget estimate	5,500,000
House allowance	4,500,000
Committee recommendation.....	5,250,000

The Committee recommends an appropriation of \$5,250,000, a decrease of \$250,000 below the budget estimate and \$750,000 above the House allowance. The House had not provided for the third installment of the forward-funded reserve of Indian rupees. The Committee supports the concept of the reserve and has provided \$750,000 of the \$1,000,000 requested for this purpose.

CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

1981 appropriation	\$3,290,000
1982 budget estimate	7,150,000
House allowance	1,150,000
Committee recommendation.....	1,650,000

The Committee recommends an appropriation of \$1,650,000, a decrease of \$5,500,000 below the budget and an increase of \$500,000

over the House allowance. The Committee has provided only \$500,000 of the requested \$6,000,000 for the aquatic habitat exhibits. This amount will be sufficient to complete the design of the project. The current estimated cost of the new exhibit exceeds \$9,000,000. The Committee urges the Smithsonian to use the additional design funds to scale down the project. If possible, the design should incorporate a national aquarium.

RESTORATION AND RENOVATION OF BUILDINGS

1981 appropriation	\$7,539,000
1982 budget estimate	7,500,000
House allowance	8,500,000
Committee recommendation.....	7,500,000

The Committee recommends an appropriation of \$7,500,000 for restoration and renovation of buildings. This is the same as the budget estimate and a decrease of \$1,000,000 below the House allowance. The projects added by the House are of lower priority and can be deferred.

CONSTRUCTION

1981 appropriation	\$5,000,000
1982 budget estimate	1,000,000
House allowance	1,000,000
Committee recommendation.....	1,000,000

The Committee recommends \$1,000,000 for construction, the same as the budget estimate and the House allowance.

Half of the projected cost of \$49,000,000 for two new museums is to be raised from private donations. To date, only \$2,000,000 has been raised. Prior to the request for funds to initiate construction, the Committee wishes to indicate that it will not approve appropriation of Federal funds without a clear indication that the Smithsonian has the ability to raise its share of the project cost.

NATIONAL GALLERY OF ART

SALARIES AND EXPENSES

1981 appropriation	\$24,651,000
1982 budget estimate	32,777,000
House allowance	31,777,000
Committee recommendation.....	30,067,000

The Committee recommends an appropriation of \$30,067,000, a decrease of \$1,710,000 below the budget request and the House allowance.

The amount recommended by the Committee for fiscal year 1982 compared with the budget estimates is shown in the following table:

	Budget estimate	Committee recommendation	Change
Care and utilization of art collections ...	\$9,019,000	\$8,539,000	-\$480,000
Operation and maintenance of buildings and grounds.....	16,279,000	14,049,000	- 2,230,000
Protection of buildings, grounds, and contents	4,728,000	4,728,000	
General administration.....	2,751,000	2,751,000	
Total, National Gallery of Art ...	32,777,000	30,067,000	- 2,710,000

Care and utilization of art collections.—The reductions below the budget estimate are: Special exhibitions (–\$330,000) and Extension service (–\$150,000). The amount remaining for special exhibitions will cover one-half of the projected costs of these shows. The Committee has allowed only half of the requested increase for the extension service. Presently, Gallery materials are made available to schools, libraries and public television stations at no cost other than return postage. The Committee believes that the Gallery should establish a nominal charge for these services which would offset the costs of replacing and repairing the items which are provided through the extension program.

Operation and maintenance of buildings and grounds.—The reductions for operation and maintenance consist of the following: West building renovation (–\$1,000,000); utilities (–\$1,000,000); and supplies and materials (–\$230,000).

Testimony before the Committee indicated that the trustees of the Gallery have made a conscious decision to use almost all of the private funds for new acquisitions rather than to offset the costs of the renovation of the West building. Since the first time this renovation was brought to the attention of the Committee, the estimated costs have almost tripled. Further, most of the private donations for the renovation have been used to expand the scope of the original project rather than to carry it out as initially planned. The Committee, therefore, directs that the Gallery use private funds to complete the scope of renovation work that was justified for fiscal year 1982.

Estimated costs for utilities have been reduced by \$1,000,000. The Gallery had estimated a rate increase of 25 percent for the coming year which is excessive in light of the current energy market. The Committee has also noted that the Gallery's rate of consumption of energy continues to increase and urges the Gallery to institute effective conservation measures wherever possible.

The reduction for supplies and materials makes allowance for a 20 percent increase in this account compared to fiscal year 1981.

WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

SALARIES AND EXPENSES

1981 appropriation	\$1,830,000
1982 budget estimate.....	2,260,000
House allowance.....	2,260,000
Committee recommendation:.....	1,903,000

The Committee recommends an appropriation of \$1,903,000, a decrease of \$357,000 below the budget estimate and the House allowance.

The Committee has not provided the increase requested for the fellowship program in view of the fact that the stipends were increased in fiscal year 1981. Further, when sabbatical income is included, Wilson scholars are paid at a rate comparable to full professors in the area.

The estimate for public services has been reduced by \$269,000: Personnel costs (-\$261,000); travel (-\$2,000); and consultations (-\$6,000). At a time when Federal employment is being reduced in most agencies, the Committee cannot support a transfer of eight positions from the Center's private payroll to the Federal payroll. The eight positions represent half of the Center's private payroll excluding those who work on the Wilson Quarterly.

NATIONAL FOUNDATION ON THE ARTS AND HUMANITIES

NATIONAL ENDOWMENTS FOR THE ARTS AND HUMANITIES

SALARIES AND EXPENSES

1981 appropriation	\$243,894,000
1982 budget estimate	140,500,000
House allowance	237,087,000
Committee recommendation	177,300,000

The Committee recommends an appropriation of \$177,300,000 an increase of \$36,800,000 over the budget estimate and a reduction of \$59,787,000 below the House allowance. These funds combined with those provided for Challenge grants and Treasury grants increase the budget estimate for the Endowments to the full Senate reconciliation allowance of \$119,300,000 and \$113,700,000 for NEA and NEH respectively.

National Endowment for the Arts.—The following table provides a comparison of the budget estimates and the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Artists-in-schools	\$235,000	\$3,235,000	+ \$3,000,000
Dance	5,252,000	5,852,000	+ 600,000
Design arts	3,118,000	2,818,000	- 300,000
Expansion arts	4,849,000	5,449,000	+ 600,000
Fellows			
Folk arts	2,252,000	2,852,000	+ 600,000
Inter arts	2,275,000	2,175,000	- 100,000
International			
Literature	3,277,000	3,877,000	+ 600,000
Media arts	5,250,000	5,850,000	+ 600,000
Museums	6,772,000	7,372,000	+ 600,000
Music	4,603,000	5,203,000	+ 600,000
Opera/musical theater	1,160,000	1,760,000	+ 600,000
Special constituencies			
State programs	11,600,000	24,200,000	+ 12,600,000
Theater	2,460,000	3,060,000	+ 600,000
Visual arts	4,732,000	5,332,000	+ 600,000
Research			
Administration	12,665,000	10,265,000	- 2,400,000
Total, arts	70,500,000	89,300,000	+ 18,800,000

The Committee has provided increases over the budget estimate as displayed in the preceding table. The \$300,000 decrease for design arts is to be assessed against the Excellence in Federal Design program. The Committee recommendation will maintain this program at the fiscal year 1981 level. The decrease in Inter arts is a combination of a \$400,000 increase for regional representatives and a \$500,000 decrease for a proposed new interdisciplinary program. In view of the lower level of arts program activity in fiscal year 1982, the Committee has reduced the estimate for administration by \$2,400,000. Within this reduction, no funds have been provided for a new ADP system.

Travel.—The Endowment has followed a practice of using program funds as well as administrative funds to support administrative travel by Endowment employees. In fiscal year 1980, Endowment staff made 240 different trips to New York City. On an average, there are five NEA staff members in New York City every week. The Committee seriously questions the need for such extensive travel and, therefore, directs that no program funds be used to finance travel by any employee of the Endowment. Total travel for all Endowment employees shall not exceed the \$435,000 justified in the budget submission.

National Endowment for the Humanities.—The following table provides a comparison of the budget estimates and the Committee recommendation for NEH:

	Budget estimate	Committee recommendation	Change
State programs	\$13,200,000	\$23,200,000	+\$10,000,000
Public programs	8,400,000	16,400,000	+ 8,000,000
Education programs	10,700,000	10,700,000
Fellowships	9,200,000	9,200,000
Research grants	13,000,000	13,000,000
Special programs	4,500,000	4,500,000
Administration	11,000,000	11,000,000
Total, Humanities	70,000,000	88,000,000	+ 18,000,000

Program funds.—As with the Arts, the Committee has recommended a substantial increase in the amount allocated to the State programs. Under the budget submitted by NEH, individual states would have had their programs reduced by anywhere from 50 percent to 87 percent.

Because of the wide audience reached by the media programs supported by NEH, the Committee has provided an additional \$8,000,000 for this activity.

The Committee notes with favor the increased support from NEH for intercultural research and translations, programs valuable to the Nation's understanding of foreign cultures and traditions.

Administration.—The Committee has provided the budget estimate of \$11,000,000 for administrative expenses. Bill language has been included, however, which would require the National Endowment for the Humanities to fund the administrative costs associated with the continuance of the Institute of Museum Services.

MATCHING GRANTS (INDEFINITE)

1981 appropriation	\$62,200,000
1982 budget estimate	32,500,000
House allowance	64,474,000
Committee recommendation.....	55,700,000

The Committee recommends an appropriation of \$55,700,000, an increase of \$23,200,000 over the budget estimate and \$8,774,000 below the House allowance. The following table provides a comparison of the budget estimate and the Committee recommendation:

	Challenge grants		Treasury grants	
	Estimate	Recommendation	Estimate	Recommendation
NEA	\$2,500,000	\$15,000,000	\$15,000,000	\$15,000,000
NEH	9,600,000	15,600,000	5,400,000	10,100,000

INSTITUTE OF MUSEUM SERVICES

1981 appropriation	¹ \$12,857,000
1982 budget estimate	¹ 220,000
House allowance	14,420,000
Committee recommendation.....	8,400,000

¹ Appropriation made to and requested by Department of Education.

The Committee recommends an appropriation of \$8,400,000, an increase of \$8,180,000 above the budget request and \$6,020,000 below the House allowance. The Committee has concurred with the House in transferring the Institute to the Endowments.

The Committee has provided 75 percent of the January budget estimates for one-year grants and for special projects. No funds are recommended to initiate a multi-year grant program. Administrative funds are to be derived from the administrative account of the National Endowment for the Humanities.

Approximately one-fifth of IMS grants have been awarded to museums which have previously received IMS support. In order to assist the maximum number of museums within limited resources, the Committee supports a policy of limiting support to a one year period.

The Committee is not convinced that assessment and accreditation grants represent a worthwhile expenditure, particularly in view of the fact that one-third of the amount provided for these grants would go to one national museum organization. None of the funds provided for special projects should, therefore, be used for this purpose.

COMMISSION OF FINE ARTS

SALARIES AND EXPENSES

1981 appropriation	\$298,000
1982 budget estimate	173,000
House allowance	303,000
Committee recommendation.....	303,000

The Committee recommends an appropriation of \$303,000, the same as the House allowance and an increase of \$130,000 above the budget request. The recommended level of funding will allow the Commission to maintain its current staff level without the need to resort to private fund raising which has the potential for abuse in light of the Commission's responsibilities.

ADVISORY COUNCIL ON HISTORIC PRESERVATION

1981 appropriation	\$1,590,000
1982 budget estimate	1,865,000
House allowance	1,632,000
Committee recommendation	1,632,000

The Committee recommends an appropriation of \$1,632,000, the same as the House allowance and a reduction of \$233,000 from the budget estimate. This recommendation provides for an increase of \$42,000 over 1981 appropriations to date, for increased rental and pay costs.

The Council requested \$39,000 for a review of the impact on historic properties of the MX missile system deployment. The Committee agrees with the House that the Department of Defense should assist in this review when a basing mode is adopted.

The Council also requested \$74,000 for a study of historic preservation tax incentives. However, the Council has requested an extension of the submission date for the tax study until December, 1982, in order to develop a study plan in conjunction with the Departments of Treasury and Interior and in order to see what changes are made to the historic preservation tax incentives by the Tax Reform Act currently being prepared by Congress. The Committee believes that the Council should rely primarily on Treasury to accomplish such a study and that the Council should focus its effort on continuing to encourage the Federal agencies most directly involved in projects threatening historic properties to strengthen their own historic preservation review functions. Other increases totaling \$120,000 were requested by the Council that are not provided by the Committee.

The Committee will help the Council secure the necessary commitments of assistance from the Departments of the Treasury and Interior, if necessary.

NATIONAL CAPITAL PLANNING COMMISSION

SALARIES AND EXPENSES

1981 appropriation	\$2,400,000
1982 budget estimate	2,381,000
House allowance	2,371,000
Committee recommendation	2,361,000

The Committee recommends an appropriation of \$2,361,000, a decrease of \$20,000 below the budget estimate and \$10,000 below the House allowance. The Committee concurs with the House reduction in personnel funds.

The decrease below the House allowance is a reduction in the request for the citizens' participation program.

The Committee is concerned that the Commission has not reduced its involvement in District affairs in line with the increased responsibilities of the District of Columbia resulting from home rule. The Committee requests the General Accounting Office to review the operation of the Commission to determine if it is still required in light of the altered governmental structure in Washington, D.C.

FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION

SALARIES AND EXPENSES

1981 appropriation	\$30,000
1982 budget estimate	40,000
House allowance	30,000
Committee recommendation	30,000

The Committee recommends an appropriation of \$30,000, the same as the House allowance and a reduction of \$10,000 below the budget estimate.

PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

SALARIES AND EXPENSES

1981 appropriation	\$2,443,000
1982 budget estimate	2,340,000
House allowance	2,340,000
Committee recommendation	2,340,000

The Committee recommends an appropriation of \$2,340,000, the same as the budget request and the House allowance. This amount will be sufficient for the Corporation to continue implementation of the Pennsylvania Avenue Development Plan.

LAND ACQUISITION AND DEVELOPMENT FUND

(Borrowing Authority)

1981 appropriation	\$15,000,000
1982 budget estimate	2,500,000
House allowance	2,500,000
Committee recommendation	2,500,000

The Committee recommends an appropriation of \$2,500,000 to purchase selected sites on the Avenue. In view of the rapid escalation of land prices on the Avenue, the Committee urges the Corporation to move expeditiously in seeking an increase in the authorization ceiling for land acquisition.

PUBLIC DEVELOPMENT

1981 appropriation	\$14,169,000
1982 budget estimate	14,200,000
House allowance	14,200,000
Committee recommendation	14,200,000

The Committee recommends an appropriation of \$14,200,000 for public development activities, the same as the budget estimate and the House allowance.

The recommendation includes \$12,850,000 for public improvements and \$1,350,000 for program support costs.

FEDERAL INSPECTOR FOR THE ALASKA GAS PIPELINE

1981 appropriation	\$21,038,000
1982 budget estimate	36,568,000
House allowance	28,568,000
Committee recommendation	28,568,000

The Committee recommends an appropriation of \$28,568,000, a decrease of \$8,000,000 below the budget estimate and the same as the House allowance. As work on the Alaska leg of the pipeline will be significantly delayed as a result of financing problems and the need for

additional legislative action, the amount remaining will be sufficient to continue the preconstruction work and to conduct the necessary audits and reviews of the two lower legs of the pipeline.

Approximately 40 percent of the budget request is for executive direction and administration. The Committee, therefore, requests that future budget justifications contain a separate account and explanation for these activities.

Bill language has been added which will allow the Federal Inspector to carry over a portion of the fiscal year 1982 appropriation into the following fiscal year in order to give the Federal Inspector a certain amount of latitude in scheduling contracts that will be required in conjunction with the Alaskan segment.

HOLOCAUST MEMORIAL COUNCIL

SALARIES AND EXPENSES

1981 appropriation	\$722,000
1982 budget estimate	800,000
House allowance	800,000
Committee recommendation	770,000

The Committee recommends an appropriation of \$770,000, a decrease of \$30,000 below the budget estimate and the House allowance.

The reduction is to be assessed against travel as the Council intends to hold only three meetings rather than four as originally planned. It is also understood that many Council members have foregone payment of travel and per diem expenses associated with the meetings.

BUDGETARY IMPACT OF H.R. 4035

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a),
PUBLIC LAW 93-344

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1982: Subcommittee on Interior and Related Agencies	7,800	7,760	11,200	11,393
Projections of outlays associated with budget authority recommended in the bill:				
1982				4,810
1983				2,067
1984				706
1985				138
1986 and future year				38
Financial assistance to State and local governments for 1982 in the bill		573		227

¹ Includes outlays from prior-year budget authority.

² Does not reflect H.R. 3952 as passed by the Senate, which removes from budget totals the oil acquisition outlays from prior year budget authority. Once enacted, outlays for this bill will be reduced by up to \$2.3 billion.

³ Excludes outlays from prior-year budget authority.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AND AMOUNTS RECOMMENDED IN

[Amounts

Item	1981 Appropriation	Budget estimate
TITLE I - DEPARTMENT OF THE INTERIOR		
LAND AND WATER RESOURCES		
Bureau of Land Management		
Management of lands and resources.....	406,730,000	374,631,000
Acquisition, construction, and maintenance.....	14,768,000	13,626,000
Land acquisition.....	---	307,000
General administration.....	---	---
Payments in lieu of taxes.....	103,000,000	45,000,000
Oregon and California grant lands (indefinite, appropriation of receipts).....	57,500,000	60,105,000
Range improvements (indefinite, appropriation of receipts).....	13,500,000	13,500,000
Service charges, deposits, and forfeitures (indefinite, special fund).....	9,600,000	10,000,000
Miscellaneous trust funds (indefinite).....	100,000	100,000
Total, Bureau of Land Management.....	605,198,000	517,269,000
Office of Water Research and Technology		
Salaries and expenses.....	24,585,000	---
Office of Water Policy		
Salaries and expenses.....	---	---
Total, Land and Water Resources.....	629,783,000	517,269,000
FISH AND WILDLIFE AND PARKS		
United States Fish and Wildlife Service		
Resource management.....	233,430,000	221,600,000
Construction and anadromous fish.....	35,397,000	7,240,000
National Wildlife Refuge Fund.....	8,500,000	---
Migratory bird conservation account (definite, repayable advance).....	1,250,000	---
Land acquisition.....	---	1,139,000
General administration.....	---	---
Total, United States Fish and Wildlife Service..	278,577,000	229,979,000
National Park Service		
Operation of the national park system.....	459,041,000	485,487,000
National recreation and preservation.....	15,980,000	13,088,000
Urban park and recreation fund.....	1,000,000	---
Land and Water Conservation Fund (indefinite).....	288,593,000	---
(Increase in limitation).....	(413,000)	---
Historic preservation fund.....	26,000,000	4,700,000
Construction.....	43,367,000	60,721,000
Construction (trust fund) (rescission).....	-12,000,000	---
Land acquisition and state assistance.....	---	34,954,000
John F. Kennedy Center for the Performing Arts.....	4,541,000	4,315,000

AUTHORITY FOR FISCAL YEAR 1981 AND BUDGET ESTIMATES
THE BILL FOR FISCAL YEAR 1982

in dollars]

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1981 Appropriation	Budget estimate	House allowance
295,789,000	377,531,000	-29,199,000	+2,900,000	+81,742,000
12,720,000	12,845,000	-1,923,000	-781,000	+125,000
1,137,000	2,300,000	+2,300,000	+1,993,000	+1,163,000
82,638,000	---	---	---	-82,638,000
---	105,000,000	+2,000,000	+60,000,000	+105,000,000
54,988,000	54,988,000	-2,512,000	-5,117,000	---
13,500,000	13,500,000	---	---	---
10,000,000	10,000,000	+400,000	---	---
100,000	100,000	---	---	---
470,872,000	576,264,000	-28,934,000	+58,995,000	+105,392,000
9,755,000	---	-24,585,000	---	-9,755,000
---	10,118,000	+10,118,000	+10,118,000	+10,118,000
480,627,000	586,382,000	-43,401,000	+69,113,000	+105,755,000
207,235,000	221,628,000	-11,802,000	+28,000	+14,393,000
9,475,000	6,611,000	-28,786,000	-629,000	-2,864,000
---	---	-8,500,000	---	---
1,250,000	1,250,000	---	+1,250,000	---
18,039,000	8,000,000	+8,000,000	+6,861,000	-10,039,000
29,208,000	---	---	---	-29,208,000
265,207,000	237,489,000	-41,088,000	+7,510,000	-27,718,000
527,606,000	541,382,000	+82,341,000	+55,895,000	+13,776,000
13,088,000	12,688,000	-3,292,000	-400,000	-400,000
10,000,000	---	-1,000,000	---	-10,000,000
---	---	-288,593,000	---	---
---	---	(-413,000)	---	---
26,500,000	26,500,000	+500,000	+21,800,000	---
108,771,000	108,721,000	+65,354,000	+48,000,000	-50,000
---	---	+12,000,000	---	---
100,468,000	176,108,000	+176,108,000	+141,154,000	+75,640,000
4,315,000	4,315,000	-226,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AND AMOUNTS RECOMMENDED IN THE

[Amounts

Item	1981 Appropriation	Budget estimate
Park restoration and improvement.....	---	105,000,000
General administration.....	---	---
Total, National Park Service.....	826,522,000	708,265,000
Total, Fish and Wildlife and Parks.....	1,105,099,000	938,244,000
ENERGY AND MINERALS		
Geological Survey		
Surveys, investigations, and research.....	516,201,000	529,527,000
Exploration of national petroleum reserve in Alaska...	107,001,000	2,600,000
Digital Cartography.....	---	6,034,000
Total, Geological Survey.....	623,202,000	538,161,000
Bureau of Mines		
Mines and minerals.....	142,319,000	141,910,000
Office of Surface Mining Reclamation and Enforcement		
Regulation and technology.....	89,679,000	64,568,000
Abandoned mine reclamation fund (definite, trust fund)	82,485,000	115,227,000
Total, Office of Surface Mining Reclamation and Enforcement.....	172,164,000	179,795,000
Total, Energy and Minerals.....	937,685,000	859,866,000
INDIAN AFFAIRS		
Bureau of Indian Affairs		
Operation of Indian Programs.....	838,140,000	822,997,000
Construction.....	100,182,000	105,942,000
Road construction.....	48,625,000	50,492,000
General administration.....	---	---
Alaska native fund.....	30,000,000	---
Trust funds (definite).....	3,000,000	3,000,000
Trust funds (indefinite).....	25,000,000	25,000,000
Eastern Indians Land Claims Settlement.....	81,500,000	---
Revolving fund for loans (limitation on direct loans).	---	(14,770,000)
Indian loan guaranty and insurance fund (limitation on guaranteed loans).....	---	(27,630,000)
Total, Bureau of Indian Affairs.....	1,126,447,000	1,007,431,000

AUTHORITY FOR FISCAL YEAR 1981 AND BUDGET ESTIMATES
BILL FOR FISCAL YEAR 1982—Continued

in dollars]

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1981 Appropriation	Budget estimate	House allowance
---	---	---	-105,000,000	---
31,465,000	---	---	---	-31,465,000
822,213,000	869,714,000	+43,192,000	+161,449,000	+47,501,000
1,087,420,000	1,107,203,000	+2,104,000	+168,959,000	+19,783,000
535,561,000	529,869,000	+13,668,000	+342,000	-5,692,000
2,600,000	2,600,000	-104,401,000	---	---
---	---	---	-6,034,000	---
538,161,000	532,469,000	-90,733,000	-5,692,000	-5,692,000
143,460,000	151,539,000	+9,220,000	+9,629,000	+8,079,000
66,033,000	64,418,000	-25,261,000	-150,000	-1,615,000
115,227,000	114,227,000	+31,742,000	-1,000,000	-1,000,000
181,260,000	178,645,000	+6,481,000	-1,150,000	-2,615,000
862,881,000	862,653,000	-75,032,000	+2,787,000	-228,000
797,395,000	830,972,581	-7,167,419	+7,975,581	+33,577,581
112,619,000	77,717,000	-22,465,000	-28,225,000	-34,902,000
48,800,000	50,816,810	+2,191,810	+324,810	+2,016,810
63,512,000	---	---	---	-63,512,000
---	---	-30,000,000	---	---
3,000,000	3,000,000	---	---	---
25,000,000	25,000,000	---	---	---
---	---	-81,500,000	---	---
(14,770,000)	(14,770,000)	(+14,770,000)	---	---
(27,630,000)	(27,630,000)	(+27,630,000)	---	---
1,050,326,000	987,506,391	-138,940,609	-19,924,609	-62,819,609

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AND AMOUNTS RECOMMENDED IN THE

[Amounts

Item	1981 Appropriation	Budget estimate
TERRITORIAL AFFAIRS		
Office of Territorial Affairs		
Administration of territories.....	77,915,000	80,854,000
(Limitation on guaranteed loans).....	---	(31,000,000)
Trust Territory of the Pacific Islands.....	94,522,000	72,500,000
Total, Office of Territorial Affairs.....	172,437,000	153,354,000
SECRETARIAL OFFICES		
Office of the Solicitor		
Salaries and expenses.....	17,407,000	19,667,000
Office of the Secretary		
Departmental Management.....	39,155,000	44,386,000
Office of Construction Management.....	8,789,000	3,539,000
Office of Inspector General.....	9,172,000	10,770,000
Youth Conservation Corps.....	26,000,000	---
Rural Water Treatment and Distribution System.....	1,900,000	---
Total, Office of the Secretary.....	85,016,000	58,695,000
Total, Secretarial Offices.....	102,423,000	78,362,000
Total, title I, new budget (obligational) authority, Department of the Interior.....	4,073,874,000	3,554,526,000
Consisting of:		
Appropriations.....	4,073,874,000	3,554,526,000
Definite appropriations.....	3,668,081,000	3,442,821,000
Indefinite appropriations.....	306,693,000	10,000,000
TITLE II - RELATED AGENCIES		
DEPARTMENT OF AGRICULTURE		
Forest Service		
Research.....	127,812,000	134,300,000
State and private forestry.....	74,184,000	69,505,000
National forest system.....	1,036,050,000	958,678,000
Consultant services.....	-156,000	---
Construction and land acquisition.....	452,506,000	473,693,000
Land acquisition.....	---	8,600,000
Lake Tahoe Acquisition.....	---	---
Timber receipts transfer.....	---	---
Youth Conservation Corps.....	---	---
General administration.....	---	---
Acquisition of lands for national forests:		
Special acts (special fund, indefinite).....	754,000	754,000
Acquisition of lands to complete land exchanges (special fund, indefinite).....	446,000	327,000

**AUTHORITY FOR FISCAL YEAR 1981 AND BUDGET ESTIMATES
BILL FOR FISCAL YEAR 1982—Continued**

in dollars]

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1981 Appropriation	Budget estimate	House allowance
92,571,000	87,869,000	+9,954,000	+7,015,000	-4,702,000
---	---	---	(-31,000,000)	---
78,830,000	79,561,000	-14,961,000	+7,061,000	+731,000
-----	-----	-----	-----	-----
171,401,000	167,430,000	-5,007,000	+14,076,000	-3,971,000
-----	-----	-----	-----	-----
17,000,000	19,667,000	+2,260,000	---	+2,667,000
-----	-----	-----	-----	-----
36,194,000	41,631,000	+2,476,000	-2,755,000	+5,437,000
4,000,000	4,000,000	-4,789,000	+461,000	---
10,770,000	10,770,000	+1,598,000	---	---
---	---	-26,000,000	---	---
---	---	-1,900,000	---	---
-----	-----	-----	-----	-----
50,964,000	56,401,000	-28,615,000	-2,294,000	+5,437,000
-----	-----	-----	-----	-----
67,964,000	76,068,000	-26,355,000	-2,294,000	+8,104,000
-----	-----	-----	-----	-----
3,720,619,000	3,787,242,391	-286,631,609	+232,716,391	+66,623,391
-----	-----	-----	-----	-----
3,720,619,000	3,787,242,391	-286,631,609	+232,716,391	+66,623,391
3,614,031,000	3,670,536,391	+2,455,391	+227,715,391	+56,505,391
10,000,000	10,000,000	-296,693,000	---	---
-----	-----	-----	-----	-----
109,722,000	105,568,000	-22,244,000	-28,732,000	-4,154,000
68,715,000	64,535,000	-9,649,000	-4,970,000	-4,180,000
769,093,000	1,013,500,000	-22,550,000	+54,822,000	+244,407,000
---	---	+156,000	---	---
509,743,000	509,743,000	+57,237,000	+36,050,000	---
35,989,000	15,120,000	+15,120,000	+6,520,000	-20,869,000
---	7,000,000	+7,000,000	+7,000,000	+7,000,000
-78,700,000	-78,700,000	-78,700,000	-78,700,000	---
20,000,000	---	---	---	-20,000,000
259,162,000	---	---	---	-259,162,000
-----	-----	-----	-----	-----
754,000	754,000	---	---	---
-----	-----	-----	-----	-----
327,000	327,000	-119,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AND AMOUNTS RECOMMENDED IN THE

[Amounts

Item	1981 Appropriation	Budget estimate
Rangeland improvements (special fund, indefinite).....	6,800,000	6,500,000
Miscellaneous trust funds.....	---	90,000
Total, Forest Service.....	1,698,396,000	1,652,447,000
DEPARTMENT OF ENERGY		
Alternative fuels production (rescission).....	-1,175,000,000	---
Fossil energy research and development.....	659,917,000	417,340,000
Fossil energy construction.....	333,900,000	18,000,000
Naval petroleum and oil shale reserves.....	216,313,000	230,963,000
Energy conservation.....	711,675,000	195,000,000
(Limitation on guaranteed loans).....	---	(6,000,000)
Economic regulation.....	165,712,000	28,500,000
Strategic petroleum reserve.....	2,790,507,000	3,883,408,000
Energy Information Administration.....	90,417,000	80,000,000
Biomass Energy Development:		
(Limitation on direct loans).....	---	(80,000,000)
(Limitation on guaranteed loans).....	---	(35,000,000)
Total, Department of Energy.....	3,793,441,000	4,853,211,000
DEPARTMENT OF THE TREASURY		
Energy security reserve (rescission).....	-469,500,000	---
DEPARTMENT OF HEALTH AND HUMAN RESOURCES		
Health Services Administration		
Indian health services.....	606,795,000	626,819,000
Indian health facilities.....	83,053,000	8,100,000
Total, Indian health.....	689,848,000	634,919,000
DEPARTMENT OF EDUCATION		
Office of Elementary and Secondary Education		
Indian education.....	81,680,000	81,096,000
NAVAJO AND HOPI INDIAN RELOCATION COMMISSION		
Salaries and expenses.....	2,737,000	15,061,000
SMITHSONIAN INSTITUTION		
Salaries and expenses.....	122,478,000	135,086,000
Museum programs and related research (special foreign currency program).....	3,650,000	5,500,000
Construction and improvements, National Zoological Park.....	3,290,000	7,150,000
Restoration and renovation of buildings.....	7,539,000	7,500,000
Construction.....	5,000,000	1,000,000
Subtotal.....	141,957,000	156,236,000

AUTHORITY FOR FISCAL YEAR 1981 AND BUDGET ESTIMATES
BILL FOR FISCAL YEAR 1982—Continued

in dollars]

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1981 Appropriation	Budget estimate	House allowance
6,500,000 90,000	7,500,000 90,000	+700,000 +90,000	+1,000,000 ---	+1,000,000 ---
1,701,395,000	1,645,437,000	-52,959,000	-7,010,000	-55,958,000
---	---	+1,175,000,000	---	---
463,750,000	431,990,000	-227,927,000	+14,650,000	-31,760,000
---	4,000,000	-329,900,000	-14,000,000	+4,000,000
222,023,000	222,463,000	+6,150,000	-8,500,000	+440,000
203,890,000	130,340,000	-581,335,000	-64,660,000	-73,550,000
---	---	---	(-6,000,000)	---
32,000,000	17,100,000	-148,612,000	-11,400,000	-14,900,000
3,383,408,000	199,408,000	-2,591,099,000	-3,684,000,000	-3,184,000,000
84,986,000	79,851,000	-10,566,000	-149,000	-5,135,000
---	---	---	(-80,000,000)	---
---	---	---	(-35,000,000)	---
4,390,057,000	1,085,152,000	-2,708,289,000	-3,768,059,000	-3,304,905,000
---	---	+469,500,000	---	---
629,484,000	623,069,000	+16,274,000	-3,750,000	-6,415,000
46,739,000	46,617,000	-36,436,000	+38,517,000	-122,000
676,223,000	669,686,000	-20,162,000	+34,767,000	-6,537,000
82,096,000	81,096,000	-584,000	---	-1,000,000
15,051,000	4,981,000	+2,244,000	-10,080,000	-10,070,000
136,374,000	132,106,000	+9,628,000	-2,980,000	-4,268,000
4,500,000	5,250,000	+1,600,000	-250,000	+750,000
1,150,000	1,650,000	-1,640,000	-5,500,000	+500,000
8,500,000	7,500,000	-39,000	---	-1,000,000
1,000,000	1,000,000	-4,000,000	---	---
151,524,000	147,506,000	+5,549,000	-8,730,000	-4,018,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AND AMOUNTS RECOMMENDED IN THE

[Amounts

Item	1981 Appropriation	Budget estimate
Salaries and expenses, National Gallery of Art.....	24,651,000	32,777,000
Salaries and expenses, Woodrow Wilson International Center for Scholars.....	1,830,000	2,260,000
Total, Smithsonian Institution.....	168,438,000	191,273,000
NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES		
National Endowment for the Arts		
Salaries and expenses.....	114,195,000	57,835,000
Administrative expenses.....	11,900,000	12,665,000
Subtotal.....	126,095,000	70,500,000
Matching grants (indefinite).....	32,700,000	17,500,000
Total, National Endowment for the Arts.....	158,795,000	88,000,000
National Endowment for the Humanities		
Salaries and expenses.....	106,522,000	59,000,000
Administrative expenses.....	11,277,000	11,000,000
Subtotal.....	117,799,000	70,000,000
Matching grants (indefinite).....	33,500,000	15,000,000
Total, National Endowment for the Humanities....	151,299,000	85,000,000
Institute of Museum Services.....	12,857,000	220,000
Total, National Foundation on the Arts and the Humanities.....	322,951,000	173,220,000
COMMISSION OF FINE ARTS		
Salaries and expenses.....	298,000	173,000
ADVISORY COUNCIL ON HISTORIC PRESERVATION		
Salaries and expenses.....	1,590,000	1,865,000
NATIONAL CAPITAL PLANNING COMMISSION		
Salaries and expenses.....	2,400,000	2,381,000
FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION		
Salaries and expenses.....	30,000	40,000

**AUTHORITY FOR FISCAL YEAR 1981 AND BUDGET ESTIMATES
BILL FOR FISCAL YEAR 1982—Continued**

in dollars]

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1981 Appropriation	Budget estimate	House allowance
31,777,000	30,067,000	+5,416,000	-2,710,000	-1,710,000
2,260,000	1,903,000	+73,000	-357,000	-357,000
185,561,000	179,476,000	+11,038,000	-11,797,000	-6,085,000
113,635,000	79,035,000	-35,160,000	+21,200,000	-34,600,000
11,365,000	10,265,000	-1,635,000	-2,400,000	-1,100,000
125,000,000	89,300,000	-36,795,000	+18,800,000	-35,700,000
32,500,000	30,000,000	-2,700,000	+12,500,000	-2,500,000
157,500,000	119,300,000	-39,495,000	+31,300,000	-38,200,000
100,087,000	77,000,000	-29,522,000	+18,000,000	-23,087,000
12,000,000	11,000,000	-277,000	---	-1,000,000
112,087,000	88,000,000	-29,799,000	+18,000,000	-24,087,000
31,974,000	25,700,000	-7,800,000	+10,700,000	-6,274,000
144,061,000	113,700,000	-37,599,000	+28,700,000	-30,361,000
14,420,000	8,400,000	-4,457,000	+8,180,000	-6,020,000
315,981,000	241,400,000	-81,551,000	+68,180,000	-74,581,000
303,000	303,000	+5,000	+130,000	---
1,632,000	1,632,000	+42,000	-233,000	---
2,371,000	2,361,000	-39,000	-20,000	-10,000
30,000	30,000	---	-10,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AND AMOUNTS RECOMMENDED IN THE

[Amounts

Item	1981 Appropriation	Budget estimate
PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION		
Salaries and expenses.....	2,443,000	2,340,000
Land acquisition and development fund (borrowing authority).....	15,000,000	2,500,000
Public development.....	14,169,000	14,200,000
Total, Pennsylvania Avenue Development Corporation.....	31,612,000	19,040,000
FEDERAL INSPECTOR FOR THE ALASKA GAS PIPELINE		
Permitting and enforcement.....	21,038,000	36,568,000
HOLOCAUST MEMORIAL COUNCIL		
Salaries and expenses.....	722,000	800,000
Total, title II, new budget (obligational) authority, related agencies.....	6,345,681,000	7,662,094,000
Consisting of:		
Appropriations.....	6,330,681,000	7,659,594,000
Definite appropriations.....	6,256,481,000	7,619,513,000
Indefinite appropriations.....	74,200,000	40,081,000
Borrowing authority.....	15,000,000	2,500,000
RECAPITULATION		
Total, new budget (obligational) authority, all titles.....	10,419,555,000	11,216,620,000
Consisting of:		
Appropriations.....	10,404,555,000	11,214,120,000
Definite appropriations.....	(9,924,562,000)	(11,062,334,000)
Indefinite appropriations.....	(380,893,000)	(50,081,000)
Borrowing authority.....	15,000,000	2,500,000
(Limitation on direct loans).....	---	(94,770,000)
(Limitation on guaranteed loans).....	---	(99,630,000)
TITLE I -DEPARTMENT OF THE INTERIOR		
Bureau of Land Management.....	605,198,000	517,269,000
Office of Water Research and Technology.....	24,585,000	---
Office of Water Policy.....	---	---
United States Fish and Wildlife Service.....	278,577,000	229,979,000
National Park Service.....	826,522,000	708,265,000
Geological Survey.....	623,202,000	538,161,000
Bureau of Mines.....	142,319,000	141,910,000
Office of Surface Mining Reclamation and Enforcement..	172,164,000	179,795,000
Bureau of Indian Affairs.....	1,126,447,000	1,007,431,000
Territorial Affairs.....	172,437,000	153,354,000
Office of the Solicitor.....	17,407,000	19,667,000
Office of the Secretary.....	85,016,000	58,695,000
Total, Title I - Department of the Interior.....	4,073,874,000	3,554,526,000

AUTHORITY FOR FISCAL YEAR 1981 AND BUDGET ESTIMATES
BILL FOR FISCAL YEAR 1982—Continued

in dollars]

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1981 Appropriation	Budget estimate	House allowance
2,340,000	2,340,000	-103,000	---	---
2,500,000	2,500,000	-12,500,000	---	---
14,200,000	14,200,000	+31,000	---	---
19,040,000	19,040,000	-12,572,000	---	---
28,568,000	28,568,000	+7,530,000	-8,000,000	---
800,000	770,000	+48,000	-30,000	-30,000
7,419,108,000	3,959,932,000	-2,385,749,000	-3,702,162,000	-3,459,176,000
7,416,608,000	3,969,932,000	-2,360,749,000	-3,689,662,000	-3,446,676,000
7,344,553,000	3,886,151,000	-2,370,330,000	-3,733,362,000	-3,458,402,000
72,055,000	76,781,000	+2,581,000	+36,700,000	+4,726,000
2,500,000	2,500,000	-12,500,000	---	---
11,139,727,000	7,747,174,391	-2,672,380,609	-3,469,445,609	-3,392,552,609
11,137,227,000	7,757,174,391	-2,647,380,609	-3,456,945,609	-3,380,052,609
(10,958,584,000)	(7,556,687,391)	(-2,367,874,609)	(-3,505,646,609)	(-3,401,896,609)
(82,055,000)	(74,281,000)	(-306,612,000)	(+24,200,000)	(-8,774,000)
2,500,000	2,500,000	-12,500,000	---	---
(14,770,000)	(14,770,000)	(+14,770,000)	(-80,000,000)	---
(27,630,000)	(27,630,000)	(+27,630,000)	(-72,000,000)	---
470,872,000	576,264,000	-28,934,000	+58,995,000	+105,392,000
9,755,000	---	-24,585,000	---	-9,755,000
---	10,118,000	+10,118,000	+10,118,000	+10,118,000
265,207,000	237,489,000	-41,088,000	+7,510,000	-27,718,000
822,213,000	869,714,000	+43,192,000	+161,449,000	+47,501,000
538,161,000	532,469,000	-90,733,000	-5,692,000	-5,692,000
143,460,000	151,539,000	+9,220,000	+9,629,000	+8,079,000
181,260,000	178,645,000	+6,481,000	-1,150,000	-2,615,000
1,050,326,000	987,506,391	-138,940,609	-19,924,609	-62,819,609
171,401,000	167,430,000	-5,007,000	+14,076,000	-3,971,000
17,000,000	19,667,000	+2,260,000	---	+2,667,000
50,964,000	56,401,000	-28,615,000	-2,294,000	+5,437,000
3,720,619,000	3,787,242,391	-286,631,609	+232,716,391	+66,623,391

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AND AMOUNTS RECOMMENDED IN THE

[Amounts

Item	1981 Appropriation	Budget estimate
TITLE II - RELATED AGENCIES		
Forest Service.....	1,698,396,000	1,652,447,000
Department of Energy.....	3,793,441,000	4,853,211,000
Energy Security Reserve.....	-469,500,000	---
Indian Health.....	689,848,000	634,919,000
Indian Education.....	81,680,000	81,096,000
Navajo and Hopi Indian Relocation Commission.....	2,737,000	15,061,000
Smithsonian.....	141,957,000	156,236,000
National Gallery of Art.....	24,651,000	32,777,000
Woodrow Wilson International Center for Scholars.....	1,830,000	2,260,000
National Endowment for the Arts.....	158,795,000	88,000,000
National Endowment for the Humanities.....	151,299,000	85,000,000
Institute of Museum Services.....	12,857,000	220,000
Commission of Fine Arts.....	298,000	173,000
Advisory Council on Historic Preservation.....	1,590,000	1,865,000
National Capital Planning Commission.....	2,400,000	2,381,000
Franklin Delano Roosevelt Memorial Commission.....	30,000	40,000
Pennsylvania Avenue Development Corporation.....	31,612,000	19,040,000
Federal Inspector for the Alaska Gas Pipeline.....	21,038,000	36,568,000
Holocaust Memorial Council.....	722,000	800,000
Total, Title II - Related Agencies.....	6,345,681,000	7,662,094,000
Grand total.....	10,419,555,000	11,216,620,000
Total mandatory and discretionary.....	10,419,555,000	11,216,620,000
Mandatory.....	(99,100,000)	(101,705,000)
Discretionary.....	(10,320,455,000)	(11,114,915,000)

AUTHORITY FOR FISCAL YEAR 1981 AND BUDGET ESTIMATES
BILL FOR FISCAL YEAR 1982—Continued

in dollars]

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1981 Appropriation	Budget estimate	House allowance
1,701,395,000	1,645,437,000	-52,959,000	-7,010,000	-55,958,000
4,390,057,000	1,085,152,000	-2,708,289,000	-3,768,059,000	-3,304,905,000
---	---	+469,500,000	---	---
676,223,000	669,686,000	-20,162,000	+34,767,000	-6,537,000
82,096,000	81,096,000	-584,000	---	-1,000,000
15,051,000	4,981,000	+2,244,000	-10,080,000	-10,070,000
151,524,000	147,506,000	+5,549,000	-8,730,000	-4,018,000
31,777,000	30,067,000	+5,416,000	-2,710,000	-1,710,000
2,260,000	1,903,000	+73,000	-357,000	-357,000
157,500,000	119,300,000	-39,495,000	+31,300,000	-38,200,000
144,061,000	113,700,000	-37,599,000	+28,700,000	-30,361,000
14,420,000	8,400,000	-4,457,000	+8,180,000	-6,020,000
303,000	303,000	+5,000	+130,000	---
1,632,000	1,632,000	+42,000	-233,000	---
2,371,000	2,361,000	-39,000	-20,000	-10,000
30,000	30,000	---	-10,000	---
19,040,000	19,040,000	-12,572,000	---	---
28,568,000	28,568,000	+7,530,000	-8,000,000	---
800,000	770,000	+48,000	-30,000	-30,000
7,419,108,000	3,959,932,000	-2,385,749,000	-3,702,162,000	-3,459,176,000
11,139,727,000	7,747,174,391	-2,672,380,609	-3,469,445,609	-3,392,552,609
11,139,727,000	7,759,674,391	-2,659,880,609	-3,456,945,609	-3,380,052,609
(96,588,000)	(96,588,000)	(-2,512,000)	(-5,117,000)	---
(11,043,139,000)	(7,650,586,391)	(-2,657,368,609)	(-3,464,328,609)	(-3,392,552,609)

