

1943

77TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT
2d Session } No. 1643

INDEPENDENT OFFICES APPROPRIATION BILL, 1943

JANUARY 22, 1942.—Committed to the Committee of the Whole House on the state of the Union and ordered to be printed

Mr. WOODRUM of Virginia, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H. R. 6430]

SCOPE OF THE BILL

The accompanying bill provides appropriations for the Executive Office of the President and for sundry independent establishments of the Government, estimated for in the Independent Offices chapter of the 1943 Budget, pages 37 to 128, inclusive, the Federal Loan Agency, pages 129 to 143, inclusive; the Federal Works Agency, pages 215 to 243, inclusive, excepting the Work Projects Administration, and the Veterans' Administration, pages 245 to 252, inclusive. In addition to the above certain items for public works under the Federal Works Agency, the National Advisory Committee for Aeronautics, the Veterans' Administration, and the Tennessee Valley Authority will be found in the General Public Works chapter of the 1943 Budget, pages 254 to 264, inclusive.

APPROPRIATIONS AND ESTIMATES

A detailed tabulation will be found at the end of this report giving each appropriation in the bill for 1943, the amount appropriated for 1942, and the Budget estimates for the fiscal year 1943, together with the increase or decrease in appropriations and estimates as compared with the amounts recommended in the bill.

A summary of the totals in the tabulation is as follows:

The Budget estimates for 1943 total.....	\$2, 101, 167, 990
The committee recommends appropriations totaling..	2, 096, 138, 875
This is a reduction under the estimates of.....	5, 029, 115
The amount recommended in the bill is a decrease under 1942 appropriations of.....	1, 257, 899, 349

While the above comparison shows that the 1942 appropriations total in excess of \$1,200,000,000 more than the amount recommended in this bill, it should be remembered that the 1942 appropriations contain funds provided in deficiency and supplemental appropriation bills passed after the 1942 independent office bill had become law, and it is quite possible that when the totals for 1943 are compiled they will show a sum in excess of the 1942 appropriation. For example, the 1942 appropriations include \$635,000,000 for emergency funds for the President, \$300,000,000 for defense public works, and \$300,000,000 for national defense housing, for which no additional funds have as yet been requested for 1943, with the exception of \$25,000,000 recommended as an emergency fund for the President. It is fair to state in summarizing the recommendations of the committee that the pending bill, with the exception of necessary expansions in connection with national defense, including construction work on defense activities, additional funds for within-grade promotions, and additional funds for the care and operation of public buildings, provides substantially no increase in appropriations for enlargement of the so-called normal activities. In fact, several agencies will be required to operate with decreased funds.

Permanent appropriations and trust accounts.—The permanent annual appropriations and trust accounts are those which occur automatically each year without annual action by Congress, having been created specifically by Congress in previous years and continuing as such until modified or discontinued. It is estimated that the total expenditures under these items for the fiscal year 1942 will amount to \$341,954,593, as compared with an estimated expenditure of \$375,853,363 for the fiscal year 1943, an estimated increase of \$33,898,770. A table setting forth these estimates will be found at the end of the tabulation to this report.

WITHIN-GRADE SALARY ADVANCEMENTS

The act of August 1, 1941, Public, No. 200, has established a new policy in the matter of automatic mandatory salary advancement of civilian personnel in the Federal service. The application of the principles set forth in the act has resulted in the elimination of the so-called "average provision" heretofore contained in all general appropriation bills and substituted in lieu thereof a plan whereby personnel attaining a satisfactory efficiency rating may receive promotions at certain established intervals. Funds for the first increment under this new legislation for the fiscal year 1942 (\$3,236,327) were appropriated in the Third Supplemental National Defense Appropriation Act, 1942. For the fiscal year 1943 funds have been included in the Budget estimates for all departments and agencies totaling \$11,417,318, and it is estimated that \$10,208,728 additional will be available due to turn-over in personnel and other savings. These two amounts, totaling \$21,626,046, represent the cost of pro-

motions to be made in the Federal service during the fiscal year 1943 and, also, to continue promotions made during the fiscal year 1942.

The pending bill contains new funds for the fiscal year 1943 for the several independent establishments totaling \$2,937,672, and it is estimated that approximately an equal amount will be available, in addition, through savings due to turn-over in personnel, etc., referred to heretofore. The new funds contained in this bill are as follows:

	<i>Amount</i>
Executive Office of the President.....	\$19, 537
Bituminous Coal Consumers' Counsel.....	1, 403
Board of Tax Appeals.....	8, 037
Civil Service Commission.....	25, 580
Federal Loan Agency.....	241, 413
Federal Power Commission.....	47, 920
Federal Trade Commission.....	22, 124
Federal Works Agency.....	491, 125
General Accounting Office.....	255, 240
Interstate Commerce Commission.....	52, 589
National Advisory Committee for Aeronautics.....	24, 878
National Archives.....	21, 325
Securities and Exchange Commission.....	21, 263
Selective Service System.....	22, 040
Smithsonian Institution.....	32, 430
Tariff Commission.....	6, 145
U. S. Maritime Commission.....	51, 857
Veterans' Administration.....	1, 592, 766
Total.....	<u>2, 937, 672</u>

MISCELLANEOUS AGENCIES

As stated heretofore, a number of agencies are being provided for in the bill on substantially the same basis as during the current year, and several will be required to operate with less funds in 1943 than were available during the fiscal year 1942. These agencies are the American Battle Monuments Commission, the Alley Dwelling Authority, Bituminous Coal Consumers' Counsel, Federal Communications Commission, Federal Trade Commission, National Archives, Securities and Exchange Commission, Smithsonian Institution, and the Tariff Commission. The Board of Tax Appeals is allowed an increase of three positions, which, together with reallocations and promotions, provide a net increase of \$23,637 above the current year. The committee has recommended an increase of \$234,255 for national defense activities for the Federal Power Commission and \$128,165 additional for defense activities for the Interstate Commerce Commission. Appropriations recommended for these two latter agencies, aside from increases for within-grade promotions, remain at the current year level.

In connection with the Federal Communications Commission, referred to above as one of the agencies which will operate on a diminished budget during the next fiscal year, attention is invited to pages 311 and 318 of the hearings wherein the inadequacy of funds for national defense purposes was discussed. While it has since developed that time did not permit additional funds to be included in the regular 1943 Budget it is the understanding of the committee that

the amount recommended in the bill will be supplemented by such additional funds as may be necessary. The committee has disallowed the estimate of \$10,000 to assist in the administration and maintenance of the Canal Zone biological area. It is the opinion of the committee that Federal aid for this project should be deferred until the present emergency has passed.

EXECUTIVE OFFICE OF THE PRESIDENT

For this office, which includes the National Resources Planning Board, the Bureau of the Budget, and the Office of Government Reports, there is recommended \$5,135,325, an increase of \$1,076,975 in the current appropriation and \$300,705 less than the Budget estimates.

Bureau of the Budget.—An increase of \$667,000 is recommended for this agency, which is reflected in an increase of \$387,000 for normal activities and \$280,000 for national defense purposes. The actual increase for defense purposes is \$161,130, however, as \$118,870 has been allocated for the current year from funds available to the President for that purpose. The war has placed a tremendous burden on this Bureau and the committee believes that the increases recommended are fully justified. During the last 2 years this Bureau has undertaken duties delegated to it by the Budget and Accounting Act of 1921, which had not been so vigorously performed in prior years. The committee believe that the Bureau is doing an efficient and effective job and that adequate funds should be provided to meet the ever-increasing burden placed upon it.

National Resources Planning Board.—The committee recommend a reduction of \$300,705 for national defense activities for this agency which will provide the amount appropriated for the current year—\$400,000. This sum, together with \$705,845 allowed for regular activities and printing and binding, will provide a total of \$1,108,845, an amount slightly in excess of the sum appropriated for the current year.

Office of Government Reports.—The act of June 9, 1941, authorizes an annual appropriation of not exceeding \$1,500,000 for this Office and funds contained in the estimates for that amount are recommended by the committee. This agency has advised the committee that it will require about \$900,000 additional from emergency funds to carry on anticipated operations during the fiscal year 1943, making a total of \$2,400,000, as contrasted with a total of \$1,893,730 available during the current year. The full amount of the estimates for 1943, \$1,500,000, is recommended by the committee. In the event an allocation from emergency funds is made, the committee is of the opinion that such allocation should not exceed \$900,000.

CIVIL SERVICE COMMISSION

Salaries and expenses.—For this purpose there is recommended for the regular activities of the Commission the sum of \$5,861,527, an increase of \$336,527 in the current appropriation and \$98,490 less than the Budget estimates. In addition to the sum recommended under the heading "Regular activities" the estimates include \$7,491,908 under the heading "National defense activities," making a total of \$13,353,435 available for salaries and expenses during the

fiscal year 1943, which is \$1,436,435 in excess of current year appropriations. The defense program has placed a vast additional burden on this agency as shown by the increase in the work load during the current year. In December 1940 it was estimated that 250,000 placements would be made during the fiscal year 1942, in June 1941 the estimate was increased to 378,984, and the last estimate submitted at the time of the hearings on this bill, which were held in December, 1941, indicated total placements estimated at 997,000. Since these estimates were prepared prior to the declaration of war it can be assumed that they are most conservative. It is reasonable to assume that this latter figure, 997,000, will be exceeded during the fiscal year 1943.

The reduction, by the committee, of \$98,490 in the regular salary and expense appropriation, and the deduction of \$2,500 from the estimate of \$185,000 for printing and binding is due to the denial of funds for the Board of Legal Examiners, established under Executive Order 8743 of April 23, 1941, and a provision has been inserted in the bill prohibiting the use of funds for this purpose. The committee has given this proposition careful study and is of the opinion that the proposed method of selection of attorneys for the Federal service should not be put into effect until a plan can be devised on which there will be less divergence of opinion. In substantiation of this view, attention is invited to the fact that a majority of the President's Committee on Civil Service Improvement was unable to agree on a plan, that there were three conflicting reports and that the plan finally adopted was approved by only four members of the committee of eight. (See p. 29, H. Doc. No. 118, 77th Cong.) The committee takes the position that the program should be deferred and the Congress given an opportunity to consider the subject and enact specific legislation to provide a procedure.

Pernicious political activities.—The committee has recommended \$50,000 for this purpose, which is the amount available during the current year and \$50,000 less than the Budget estimates. The committee is of the opinion that experience of the past 2 years in this field will enable the Commission so to standardize procedure that effective enforcement can be obtained with the amount recommended.

Civil-service, Canal Zone, and Alaska Railroad retirement disability funds.—Funds for these activities are recommended as submitted by the Budget and are in accordance with actuarial determination. An increase of \$4,346,438 over the current appropriation of \$100,911,562 is estimated by the Board of Actuaries as the Federal Government's contribution to the civil-service retirement and disability fund during the fiscal year 1943.

FEDERAL LOAN AGENCY

Electric Home and Farm Authority.—In recommending \$200,000 for the administrative expenses of this agency the committee has effected a cut of \$202,150 in the Budget estimate. The reduction proposed by the committee is due to the fact that conditions have changed to such an extent since the Budget for this activity was prepared that it is probable the work in which it has been engaged will be greatly reduced or entirely eliminated. The committee believes the amount allowed will be adequate for the next fiscal year.

Export-Import Bank.—For the administrative expenses of this activity there is recommended \$270,535, which is the Budget estimate and \$50,535 more than the current appropriation. The war has served to increase the activities of the bank and its earnings, which are set forth below, and justify the increase recommended by the committee:

Fiscal year—	<i>Earnings</i>
1937	\$797, 402. 43
1938	885, 673. 81
1939	1, 744, 630. 74
1940	3, 003, 186. 09
1941	5, 384, 623. 97

Federal Home Loan Bank Board, salaries and expenses.—The committee recommends for this purpose \$1,500,938, which is the amount of the current authorization, plus funds for within-grade promotions, and \$250,000 less than the Budget estimates. Although there has been a moderate increase in the total assets of the member banks during the past year, the number of such member banks has decreased due to mergers and consolidations, which should enable the Board to perform its duties more economically.

Federal Housing Administration.—The bill includes the Budget estimate of \$15,041,343 for administrative expenses, all of which is to be provided out of income from fees and insurance premiums. This sum is \$286,890 in excess of the amount provided for the current fiscal year. Funds are provided in this bill for the first time for administrative expenses for defense housing insurance under the act of March 28, 1941, as amended. This act provides that the amount of mortgages insured under the section shall not exceed \$300,000,000.

The committee has approved the proposal of the Budget that funds for all activities under this agency be consolidated into a lump-sum appropriation. The cost of each activity depends largely on the volume of business transacted and it is impossible to tell in advance just how much will be required. It is estimated that the funds necessary for administrative expenses of the agency during the fiscal year 1943 should be allocated under four major headings as follows:

Mutual mortgage insurance fund	\$11, 370, 205
Title I insurance	1, 340, 436
Housing insurance fund	765, 000
Defense housing insurance fund	1, 565, 702
Total estimate	15, 041, 343

The bill also includes \$8,000,000 to cover payment of claims under title I, this amount being \$1,000,000 in excess of the sum provided for the fiscal year 1942. Of the amount recommended, \$4,000,000 will be advanced by the Reconstruction Finance Corporation and \$4,000,000 will be taken from premiums collected under authority of section 2 (f), title I of the Housing Act.

Federal Savings and Loan Insurance Corporation.—The bill contains the Budget estimate of \$450,443 for this purpose, which is \$60,569 in excess of the 1942 appropriation. The increase recommended is justified by the increase of business performed by the corporation during the last two fiscal years. During that period memberships

increased approximately 6.5 percent and assets of insured institutions increased 35 percent.

Home Owners' Loan Corporation.—The bill includes the Budget estimate of \$15,153,712, which represents a reduction of \$4,246,288 below the 1942 authorization. This reduction is in accordance with the program of reducing expenditures for administrative purposes as the process of liquidation continues. The funds herein provided are derived from revenues accruing to the Corporation because of its operations and are not a direct charge against the Treasury.

The amount authorized will provide for an estimated average of 5,733 employees during the fiscal year 1943 at a cost of \$12,519,000, which is approximately 1,246 less than the number estimated for the present year.

In line with its policy of consolidating and eliminating offices as the process of liquidation continues the Corporation reports that on December 1, 1941, it had only 5 State offices left, 16 having been closed since November 1, 1940, and that since December 1, 1941, 3 additional State offices have been discontinued, leaving only two such offices to continue operations.

Reconstruction Finance Corporation.—The bill includes the estimate of \$10,335,292 made available from funds of the Corporation for its own administrative expenses and those of The RFC Mortgage Company, which is an increase of \$444,612 over the 1942 authorization. The increase recommended is required to enable the Corporation to carry on its expanded activities due to the defense program. The Corporation has advised the committee that nearly \$6,000,000,000 has been made by it and its subsidiaries in commitments involving defense work. Some of the defense activities to which authorizations and commitments have been made are the Defense Plant Corporation, Defense Supplies Corporation, Metals Reserve, and so forth. The total authorizations of all classes for which the Corporation has responsibility is \$15,948,344,766, of which \$9,586,855,661 has been disbursed.

FEDERAL WORKS AGENCY

Public Buildings Administration.—In recommending \$1,226,540 for general administrative expenses and \$3,413,275 for repair, preservation, and equipment, the committee has disallowed \$17,420, and \$50,000, respectively, for these two activities. The reduction of these two amounts totaling \$67,420 is due to the denial by the committee of funds to decorate public buildings constructed prior to 1934. The majority of buildings which have been erected since that time have been provided with murals, sculpture, and other works of art. The sum eliminated from the estimates was intended to decorate buildings constructed before the program for decorating buildings was inaugurated. The committee recommends this program be deferred until after the emergency.

An increase of \$1,974,600 for the administration, protection, and maintenance of public buildings in the District of Columbia and adjacent areas has been allowed by the committee as proposed by the Budget and an increase of \$145,410 for a similar purpose for buildings outside the District of Columbia is also approved by the committee. These increases will provide guards, janitors, and other

custodial employees to operate buildings which are being constructed or rented due primarily to the expansion of the defense program.

The committee has disallowed an estimate of \$2,000,000 for construction of the new General Accounting Office Building. A total of \$6,992,000 has been appropriated under a total estimated cost of \$9,850,000. The committee has been advised by the Public Buildings Administration that, due to the emergency, the time schedule for this building has been disturbed, and that the estimate could be eliminated.

The committee has disallowed the estimate of \$500,000 for acquisition of a site for the Army Medical Library and Museum. The committee recommends that approval of this item be deferred until after the emergency.

Public Roads Administration.—The bill contains a total of \$88,500,000 for the construction of highways and the elimination of grade crossings, which is \$37,500,000 less than was appropriated for the same purposes for the fiscal year 1942. The amounts included in the bill will provide funds to meet contractual obligations with the States under 1941 and 1942 authorizations insofar as Federal-aid and secondary or feeder roads is concerned. The funds recommended for grade-crossing elimination are a part of the 1941 authorization of \$30,000,000, and the amount provided for public land highways is chargeable to the 1943 authorization. Funds to match Federal appropriations are not required of the States in connection with grade-crossing elimination and public-land highway appropriations.

United States Housing Authority.—The Housing Act of 1937, as amended, authorizes the Housing Authority to make loans of not to exceed \$800,000,000 and provides for annual contributions not in excess of \$28,000,000. The estimates of the Budget propose that \$4,568,430 of funds available to the authority may be used during the fiscal year 1943 for the expenses of administration in connection therewith. It is proposed that these funds will be used to administer completed projects and also 65,000 units now under construction in defense areas plus 12,000 units which may be certified as defense projects, and plus 7,500 rural units. Aside from these units there are only 4,500 units under construction in nondefense areas making a total of 89,000 units in the construction or preconstruction stages. The entire program involves the construction of 190,000 units. The committee has approved the program as provided in the estimates, which has to do with funds for administrative expenses only, with the exception of a reduction of \$41,500 in the estimates for tenant selection and community relations activities, and it has inserted in the bill a limitation of \$120,000 on the amount which may be expended for these activities. While the committee has recommended no decrease in proposed expenditures for the racial relations and labor relations activities, it is of the opinion that the value and necessity of such work is questionable and there should be no further expansion of either of these units.

The committee has recommended an appropriation of \$15,000,000 for annual contributions (subsidy), together with the unexpended balance of the 1942 appropriation for this purpose estimated at \$2,000,000, making a total of \$17,000,000 available for this purpose during the fiscal year 1943. This is \$6,000,000 more than estimated requirements for the current fiscal year and \$2,000,000 less than the 1943 estimate. The increase of \$6,000,000 is due to the completion

and occupancy of additional projects. During hearings on the bill the committee was advised that through economies in financing and other savings it is expected that a balance will remain in this fund at the close of the fiscal year. In view of this assurance and in the light of past experience, when large unexpended balances have occurred annually, the committee feels justified in recommending a reduction of \$2,000,000. The committee understands that these funds are to meet contractual obligations and it is willing to recommend adequate funds when the need is demonstrated, but it is opposed to recommending large sums which, later on, prove to be unnecessary.

GENERAL ACCOUNTING OFFICE

A total of \$16,936,490 is recommended for this Office, which is the Budget estimate and \$5,986,863 more than the 1942 appropriation. The defense program has and will continue to place a vast additional burden upon this Office. The auditing of accounts and other investigational and clerical work will be many times what it was prior to the present emergency. The committee believes that the amount recommended is the minimum amount required for the activities for which it is provided.

In addition to the amount recommended in this bill the committee was advised during hearings on the bill that additional funds would be required which would bring the total amount necessary for the fiscal year 1943 to approximately \$20,000,000. The committee was informed that the additional sums to be provided would consist of an allocation of \$2,450,000 from lend-lease appropriations, for that particular work, and that an estimate of \$823,000 would be approved by the Budget for handling Emergency Relief work on hand that will be carried over into 1943.

NATIONAL ADVISORY COMMITTEE FOR AERONAUTICS

Salaries and expenses.—The present bill provides the Budget estimate for general expenses in the amount of \$8,993,328, as compared with a total for 1942 of \$6,195,465, an increase of \$2,797,863. The increase provides for necessary additional personal services \$1,648,233, supplies and materials \$264,810, equipment \$509,910, electricity \$112,740, and small increases for communication, travel, transportation, and repairs and alterations for the operation of the committee's three research stations and the headquarters office. This includes 515 additional personnel for the new aircraft engine research laboratory at Cleveland, Ohio, now under construction and which will come into operation during the fiscal year 1943. An increase from \$300,000 to \$400,000 for contracts for research in scientific and educational institutions, and an increase from \$100,000 to \$150,000 for work conducted under auspices of the Bureau of Standards, are also included.

The bill also provides \$25,000 for printing and binding, which is the same amount that was appropriated for the fiscal year 1942.

Public works.—A total of \$6,000,000 for public works is included in the bill: \$3,000,000 to continue the construction and equipment of the Ames Aeronautical Laboratory at Moffett Field, Calif., and \$3,000,000 for continuing the construction and equipment of the aircraft engine research laboratory at Cleveland, Ohio. The bill further provides for raising the limit of cost of the aircraft engine research laboratory from

\$13,300,000 to \$13,971,000, to permit construction of an additional wind tunnel.

The basic and applied research conducted by the National Advisory Committee for Aeronautics is vital to the national defense program. Vast quantities of aircraft alone are insufficient. They must be equal or superior to those of the enemy. To insure the highest performance, we must accelerate our research program. Adequate research requires modern and adequate facilities and trained personnel. The new research station at Moffett Field, Calif., is now in operation and the original Langley Field, Va., station is being expanded. The increases requested for 1943 are needed largely to staff and place in operation new facilities and to enable the National Advisory Committee for Aeronautics to attack vigorously the urgent problems presented by the Army and Navy. Adequate appropriations for the expanded research program of the National Advisory Committee for Aeronautics is the best assurance that American aircraft, for which billions of dollars are being spent, will have performance at least equal if not superior to those of the enemy.

SELECTIVE SERVICE SYSTEM

The committee has recommended the Budget estimate of \$34,745,000 for operation and maintenance of the selective service law, which is an increase of \$1,245,000 over the current appropriation. This increase is due primarily to the gradual recruitment program during the current year in the establishment of the Personnel Division for reemployment, the Research and Statistics Division, and the new system of giving a final type physical examination prior to induction of selected men. The committee regard this latter plan as of great importance as it corrects the early practice of permitting men to sever connections in private life, only to be rejected and returned home due to failure to pass the final medical examinations by the Army doctors.

TENNESSEE VALLEY AUTHORITY

The committee has included in the bill the total Budget estimate amounting to \$136,100,000 for expenses of administration, continuation of construction, and other related activities. Funds are recommended for continuing projects heretofore undertaken and \$3,000,000 is provided for a new fertilizer and elemental phosphorus-manufacturing plant to be constructed at or near Mobile, Ala., under a total estimated cost of \$4,800,000. The bill also contains funds for continuing construction of the Fontana, South Holston, and Watauga Dams, addition to the Watts Bar steam plant now under construction and to the existing steam plant near Sheffield, Ala., and 10 hydroelectric generating units at existing projects.

The total estimated cost of all projects is \$800,000,000, of which \$501,869,270 has heretofore been appropriated, the amount in the bill bringing the total to \$637,969,270.

UNITED STATES MARITIME COMMISSION

The bill includes the Budget estimate of \$980,080,000 for the Commission, to be used to replenish the construction fund.

By enabling legislation during the past year, the Commission has been assisted in handling the increasingly critical task of developing and maintaining a merchant marine adequate to meet the needs of the United States in its water-borne export and import foreign commerce, and capable of serving as a naval auxiliary in time of war or national emergency, the responsibility of which is lodged with the Commission by the Merchant Marine Act, 1936.

The regular appropriation of \$160,000,000 for the fiscal year 1942, included in the independent offices appropriation bill 1942, allowed the Commission to meet the needs of its various activities and to proceed with the general 10-year construction program of 50 ships a year. On February 6, 1941, by Public Law No. 5, Seventy-seventh Congress, the Commission was authorized to construct 200 emergency type cargo ships known as the Liberty Fleet, and with additional funds allocated to the Commission by the President from appropriations under the Defense Aid Supplemental Appropriation Act, 1941, the Commission was authorized to construct 112 additional Liberty Fleet type cargo ships and more than 100 vessels of the Commission's standard types. Ships constructed under this latter act may be transferred for defense purposes under the lend-lease law.

On August 25, 1941, the First Supplemental National Defense Appropriation Act, 1942, was approved and under that act additional funds were provided to greatly expand the Commission's shipbuilding program and to cover the Commission's requirements in the acquisition by requisition, purchase, or otherwise, of vessels immediately required in the defense efforts of the United States.

As of January 1, 1942, the Commission, under its entire shipbuilding program, had contracted for the construction of 968 vessels with an additional number of awards made for which the contracts had not at that date been signed. Up to December 31, 1941, keels had been laid for 308 ships of which 178 had been launched and 129 delivered and placed in operation for use in conjunction with the armed forces of the United States or in foreign trade routes.

The United States Maritime Service, a voluntary organization for the training of licensed and unlicensed personnel of the United States Merchant Marine, established by the Commission and maintained by the United States Coast Guard under the supervision of the Commission and with its funds, has been greatly expanded since the outbreak of the European conflict in September 1939, and is to be further expanded due to the present emergency. The recent direction of the President to the Commission to build 8,000,000 deadweight tons of shipping in the calendar year 1942 and a minimum of 10,000,000 deadweight tons in the calendar year 1943, will require the training of citizen officer and seaman personnel to man these ships far beyond any seaman and cadet training program heretofore provided for.

The appropriations to the Commission during the fiscal year 1942, compared with the Budget estimates for the fiscal year 1943, follow:

	1942	1943	Increase
General administrative expense--	\$7, 270, 000	\$9, 956, 734	\$2, 686, 734
Operating and construction-----	905, 247, 470	984, 410, 800	79, 163, 330
Total-----	¹ 912, 517, 470	² 994, 367, 534	81, 850, 064

¹ Appropriation (Independent Offices Appropriation Act, 1942, \$160,000,000; First National Defense Appropriation Act, 1942, \$698,650,000), plus \$68,155,004 on hand July 1, 1941, less \$14,287,534 deferred to fiscal year 1943.

² Budget estimate, \$980,080,000, plus \$14,287,534 estimated to be on hand July 1, 1942.

The committee approves the sum of \$980,080,000 as a replenishment of the construction fund as necessary for the Commission for the fiscal year 1943 to carry out the greatly increased shipbuilding and facilities construction program and for the other activities of the Commission as authorized by the Merchant Marine Act, 1936, and supplemented by a number of legislative enactments during the past year resulting from the wartime emergency of the Nation.

The estimate carries no funds for construction authorized under Public, 5, or the Defense Aid Supplemental Appropriation Act, 1941, appropriations having heretofore been granted for such purposes. The ship construction included in the sum of \$980,080,000 for the construction fund relates solely to continuation of the Commission's original 10-year shipbuilding program supplemented and augmented by the authorizations for construction in the First Supplemental National Defense Appropriation Act, 1942.

Contract authorizations.—The committee has approved a contract authorization request included in the Budget in the sum of \$90,000,000 for ships. This amount is necessary due to the revision in estimated total construction costs of ships contracted for to July 1, 1941, occasioned by increases in labor and material costs and by the added expense of expediting deliveries by means of extra shifts and overtime. As of that date, 277 vessels had been contracted for estimated to cost, at completion, approximately \$830,000,000. Contract authorizations granted in various appropriation acts to and including the Independent Offices Appropriation Act, 1942, totaled only \$740,000,000 and the Commission requested further contract authorization of \$90,000,000 to meet the total cost of \$830,000,000. No additional ship construction is included in this \$90,000,000. The First Supplemental National Defense Appropriation Act, 1942, granted total contract authorization of \$1,296,650,000 for the new construction of ships and facilities authorized by that act.

State marine schools, United States Maritime Commission.—These State schools were established under the act of March 4, 1911 (34 U. S. C. 1121, as amended, Public Law No. 191, 77th Cong.), limited reimbursement to the States being made for expenses incurred therefor.

The appropriation is for the purpose of reimbursing the States of California, \$50,000; Massachusetts, \$50,000; New York, \$50,000;

Pennsylvania, \$50,000; and \$100,000 for the maintenance and repair of vessels loaned by the Commission, a total appropriation of \$300,000.

VETERANS' ADMINISTRATION

Administration, medical, hospital, and domiciliary services.—The committee has approved the Budget estimate of \$110,909,088. This amount covers all expenses of administration, including salaries and operating expenses of the central office in Washington, 43 hospitals, 42 combined facilities, 10 regional offices, 7 homes, and 2 supply depots; the cost of travel and examination of beneficiaries; repairs and alterations to facilities and other property housing Administration activities; payments to contract institutions and other Government hospitals wherein Veterans' Administration patients are hospitalized; reimbursement to States for veterans cared for in State soldiers' homes; payment of burial expenses; the cost of administration of the national service life insurance; and in general, all items of expense which are not direct monetary benefits to the veterans.

The increase of \$5,540,051 over the appropriation for similar purposes in 1942 and approximately \$11,000,000 over actual expenditures in 1941 is due to the cost of additional employees and supplies required to operate the increased number of hospital beds under construction or to be constructed which will be in operation and utilized during the fiscal year 1943; new employees required in connection with the administration of the national service life insurance; the cost of effecting administrative within-grade promotions as authorized by Public, No. 200, Seventy-seventh Congress; and the general increase in commodity prices.

Printing and binding.—The bill includes the Budget estimate of \$138,000 for printing and binding, which is a decrease of \$6,250 under the estimated expenditures for this purpose during 1942. This appropriation covers the printing and binding expenditures for the Veterans' Administration including the cost of applications, insurance policies, and premium record cards required in connection with the national service life insurance.

Army and Navy pensions.—The bill includes the Budget estimate of \$445,000,000 for compensation and pensions which is a decrease of \$8,597,000 under the amount appropriated for 1942. It is estimated, however, that there will be an unobligated balance of \$12,402,019 remaining from the 1942 appropriation at the close of the current fiscal year. This anticipated balance is due to the fact that the number of claims for certain added benefits caused by recently enacted legislation has not as yet approached the potential load as determined by the records of the Veterans' Administration. Considering this estimated unobligated balance the estimate for 1943 represents an increase of \$3,805,019 over anticipated expenditures for the 1942 fiscal year.

Military and naval insurance.—The bill includes the Budget estimate of \$12,821,000 which is a reduction of \$3,419,000 under the appropriation granted for the fiscal year 1942. This appropriation covers payments arising from contracts with World War veterans for what was known as war-risk insurance. Payments are now being made (1) to veterans who suffered a permanent and total disability as a result of war service or during the post-war period in which they carried this type of insurance; (2) to beneficiaries of soldiers who died

in service or during the post-war period in which this type of insurance was in force; and (3) to the Government life-insurance trust fund to meet obligations sustained by that fund incident to the extra hazards of military or naval service of persons so engaged while protected by Government life policies.

National service life insurance.—The committee has approved a budget estimate of \$27,770,000 for this purpose. This appropriation covers payments to the national service life insurance trust fund to meet obligations sustained by that fund on account of death claims becoming payable because of the death of the insured as the result of disease or injury traceable to the extra hazards of military or naval service, the cost of waiver of premiums on account of total disability traceable to the extra hazard of military or naval service and the cost of the recovery of payments when waived under the provisions of the National Service Life Insurance Act.

Hospital and domiciliary facilities.—The bill includes the Budget estimate of \$4,557,000 for major reconditioning, replacements, and new construction. This amount indicates an increase of \$1,057,000 when compared with the appropriation granted for the 1942 fiscal year. Five hundred thousand dollars of the amount recommended has been made immediately available in order that completion of the hospital at Fort Howard, Md., may be carried on without interruption.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions, not heretofore carried in connection with any appropriation bill, are recommended:

On page 4, in connection with defense appropriations for the Bureau of the Budget:

* * * and including the temporary employment (not exceeding \$175,000) of persons or organizations by contract or otherwise, without regard to section 3709 of the Revised Statutes and the Classification Act of 1923, as amended; the employment of persons, including State, county, or municipal officers and employees, with or without compensation; and the payment of actual transportation expenses and not to exceed \$10 per diem in lieu of subsistence and other expenses of persons serving, while away from their homes without other compensation from the United States, in an advisory capacity to the Bureau,

On page 6, in connection with defense appropriations for the National Resources Planning Board:

payment of actual transportation expenses and not to exceed \$10 per diem in lieu of subsistence and other expenses of persons serving, while away from their homes without other compensation from the United States, in an advisory capacity to the Board; purchase of office equipment and supplies without regard to section 3709 of the Revised Statutes when the amount involved in any case does not exceed \$50, and not to exceed \$100,000 for temporary employment of persons or organizations by contract or otherwise without regard to said section 3709, or classification laws,

On page 7, in connection with the appropriation for emergency fund for the President:

Provided, That the unobligated portion of the said contract authorization is hereby continued in effect until June 30, 1943, and the unobligated balance of the appropriation under this head for the fiscal year 1942 is hereby continued available until June 30, 1943, including all the conditions and provisions applicable thereto, except that the date specified for the submission of the report to Congress is hereby extended to January 10, 1944.

On pages 12 and 13, in connection with the appropriation for the Civil Service Commission:

Provided further, That no part of any appropriation in this Act shall be available for the salaries and expenses of the Board of Legal Examiners created in the Civil Service Commission by Executive Order Numbered 8743 of April 23, 1941.

On page 17, in connection with defense appropriations for the Federal Communications Commission:

** * * not to exceed \$50,000 for the temporary employment of persons or organizations, by contract or otherwise, without regard to the Classification Act of 1923, as amended, and in the case of language or other experts, without regard to any requirements in this Act with respect to citizenship, where persons qualified to perform such work are not available, * * **

Provided, That no part of any appropriation contained in this Act shall be used to pay the compensation of Goodwin Watson.

On page 49, in connection with the United States Housing Authority and (b) the amount used by the Authority for personal services in connection with tenant selection and community relations activities shall not exceed \$120,000:

On page 52, in connection with the appropriation for the General Accounting Office:

Provided, That hereafter, notwithstanding the provisions of the Act of August 5, 1939 (53 Stat. 1219), the Comptroller General of the United States is hereby authorized, in his discretion, to destroy and dispose of stamps issued by the Surplus Marketing Administration of the Department of Agriculture after the said stamps have been paid by the Division of Disbursement of the Treasury Department and audited by the General Accounting Office, either in the field or at the seat of government.

On pages 58 and 59, in connection with the appropriations for the National Advisory Committee for Aeronautics:

including one Director of Aeronautical Research at not to exceed \$10,000 per annum;

Provided, That the limitation of \$13,300,000 upon the total cost of construction and equipment of said aircraft engine research laboratory is hereby increased to \$13,971,000.

On page 71, in connection with the appropriation for the United States Maritime Commission:

** * * Provided, That the said construction fund shall be available for carrying out the activities and functions which the Commission is authorized to perform under title III of the First Supplemental National Defense Appropriation Act, 1942 (Public Law 247): Provided further, That the amount of contract authorizations contained in the Independent Offices Appropriation Act, 1942, and Acts prior thereto, for carrying out the provisions of the Merchant Marine Act, 1936, as amended, is hereby increased by \$90,000,000.*

COMPLIANCE, RULE XIII, PARAGRAPH 2 (A)

In compliance with paragraph 2 (a), rule XIII, there is submitted the following statement indicating specific amendment of the statutes:

EXISTING LAW

Title II, cited as the "Public Works Administration Appropriation Act of 1938", of an Act entitled "Work Relief and Public Works Appropriation Act of 1938", approved June 21, 1938, as amended by the "Second Deficiency Appropriation Act, 1940", is hereby further amended as follows: Section 201 (a) is amended by changing "June 30, 1941" to "June 30, 1942"; section 201 (b) is amended by changing "June 30, 1941" to "June 30, 1942"; and section 202 is amended by changing "June 30, 1941", therein to "June 30, 1942", and "July 1, 1941", therein to "July 1, 1942". (Independent Offices Appropriation Act, 1942.)

PROPOSED

Title II, cited as the "Public Works Administration Appropriation Act of 1938", of an Act entitled "Work Relief and Public Works Appropriation Act of 1938", approved June 21, 1938, as amended by the "Second Deficiency Appropriation Act, 1940", and the "Independent Offices Appropriation Act, 1942", is hereby further amended as follows: Section 201 (a) is amended by changing "June 30, 1942" to "June 30, 1943"; section 201 (b) is amended by changing "June 30, 1942" to "June 30, 1943"; and section 202 is amended by changing "June 30, 1942", therein to "June 30, 1943", and "July 1, 1942", therein to "July 1, 1943". (Pages 47 and 48 of bill)

INDEPENDENT OFFICES APPROPRIATION BILL, 1943

Comparative statement of the amounts appropriated for the fiscal year 1942, the Budget estimates for the fiscal year 1943, and the amounts recommended in the accompanying bill for 1943

(NOTE.—Appropriations for 1942 include supplemental and deficiency appropriations)

Object	Appropriations, 1942	Budget estimates, 1943	Amount recommended in bill for 1943	Increase (+) or decrease (-), bill compared with 1942 appropriation	Increase (+) or decrease (-), bill compared with 1943 Budget estimates
EXECUTIVE OFFICE OF THE PRESIDENT					
President, salary of-----	\$75,000	\$75,000	\$75,000		
Vice President, salary of-----	15,000	15,000	15,000		
The White House Office:					
Salaries-----	224,860	226,210	226,210	+\$1,350	
Contingent expenses-----	50,000	50,000	50,000		
Printing and binding-----	2,700	2,700	2,700		
Traveling expenses-----	30,000	30,000	30,000		
Total, the White House Office-----	307,560	308,910	308,910	+1,350	
Executive Mansion and Grounds-----	150,670	145,570	145,570	-5,100	
Bureau of the Budget:					
Salaries and expenses-----	¹ 1,063,000	1,450,000	1,450,000	+387,000	
Printing and binding-----	² 52,000	52,000	52,000		

National-defense activities-----	200,000	480,000	480,000	+280,000	-----
Total, Bureau of the Budget-----	1,315,000	1,982,000	1,982,000	+667,000	-----
National Resources Planning Board:					
Salaries and expenses-----	701,390	³ 668,845	668,845	-32,545	-----
Printing and binding-----	-----	40,000	40,000	+40,000	-----
National-defense activities-----	400,000	700,705	400,000	-----	-\$300,705
Total, National Resources Planning Board-----	1,101,390	1,409,550	1,108,845	+7,455	-----
Office of Government Reports:					
Salaries and expenses-----	⁴ 1,075,000	1,475,000	1,475,000	+400,000	-----
Printing and binding-----	⁴ 18,730	25,000	25,000	+6,270	-----
Total, Office of Government Reports-----	1,093,730	1,500,000	1,500,000	+406,270	-----
Total, Executive Office of the President-----	4,058,350	5,436,030	5,135,325	+1,076,975	-----
EMERGENCY FUNDS APPROPRIATED TO THE PRESIDENT					
To provide for emergencies through miscellaneous governmental agencies-----	100,000,000	25,000,000	25,000,000	-75,000,000	-----
To provide additional emergency funds for the President-----	⁵ 100,000,000	-----	-----	-100,000,000	-----

¹ Includes \$70,000 in Second Deficiency Act, 1941.

² Includes \$8,000 in Second Deficiency Act, 1941.

³ Excludes \$40,000 appropriated under this title for 1942 transferred and estimated under "Printing and binding."

⁴ Contained in Second Deficiency Act, 1941.

⁵ Contained in Third Supplemental National Defense Act, 1942.

Comparative statement of the amounts appropriated for the fiscal year 1942, the Budget estimates for the fiscal year 1943, and the amounts recommended in the accompanying bill for 1943—Continued

Object	Appropriations, 1942	Budget estimates, 1943	Amount recommended in bill for 1943	Increase (+) or decrease (-), bill compared with 1942 appropriation	Increase (+) or decrease (-), bill compared with 1943 Budget estimates
EMERGENCY FUNDS APPROPRIATED TO THE PRESIDENT—continued					
To provide for emergencies relating to War Department activities-----	\$66, 000, 000	-----	-----	-\$66, 000, 000	-----
To pay contract authorizations relating to Navy Department activities-----	34, 000, 000	-----	-----	-34, 000, 000	-----
For defense-housing activities (temporary shelter)-----	⁶ 300, 000, 000	-----	-----	-300, 000, 000	-----
Relief of refugees in war areas-----	⁷ 35, 000, 000	-----	-----	-35, 000, 000	-----
Total, emergency funds appropriated to the President-----	635, 000, 000	\$25, 000, 000	\$25, 000, 000	-610, 000, 000	-----
American Battle Monuments Commission--	134, 250	50, 000	50, 000	-84, 250	-----
Bituminous Coal Consumers' Counsel-----	205, 000	172, 530	172, 530	-32, 470	-----
Board of Investigation and Research—Transportation-----	⁸ 346, 500	-----	-----	-346, 500	-----
BOARD OF TAX APPEALS					
Salaries and expenses-----	⁹ 526, 400	550, 037	550, 037	+23, 637	-----
Printing and binding-----	32, 000	32, 000	32, 000	-----	-----
Total, Board of Tax Appeals-----	558, 400	582, 037	582, 037	+23, 637	-----

Canal Zone Biological Area	10, 000			-\$10, 000
CIVIL SERVICE COMMISSION				
Salaries and expenses	5, 960, 017	5, 861, 527	+336, 527	-98, 490
Prevention of pernicious political activities	100, 000	50, 000	+25, 000	-50, 000
Extension of Civil Service			-781, 560	
Printing and binding	185, 000	182, 500	+10, 600	-2, 500
National-defense activities	7, 491, 908	7, 491, 908		
Civil-service retirement and disability fund	105, 258, 000	105, 258, 000		
Canal Zone retirement and disability fund	1, 177, 000	1, 177, 000		
Alaska Railroad retirement and disability fund	175, 000	175, 000		
Total, Civil Service Commission	120, 346, 925	120, 195, 935	+5, 036, 913	-150, 990
The Alley Dwelling Authority	(15)	(15)		

6 Contained in Third Supplemental National Defense Act, 1942.
 7 Contained in Third Supplemental National Defense Act, 1942 and 1941 unexpended balance reappropriated.
 8 \$100,000 in First Supplemental National Defense Act, 1942, and \$246,500 in Third Supplemental National Defense Act, 1942.
 9 Includes \$4,400 in Third Supplemental National Defense Act, 1942.
 10 Includes \$300,000 in Second Deficiency Act, 1941, and \$250,000 in Third Supplemental National Defense Act, 1942.
 11 Not to exceed \$25,000 of 1941 appropriation made available for 1942.
 12 Contained in Third Supplemental National Defense Act, 1942.
 13 Includes \$3,900 in Second Deficiency Act, 1941, and \$8,000 in Third Supplemental National Defense Act, 1942.
 14 Includes \$2,000,000 in Second Deficiency Act, 1941, and \$1,392,000 in Third Supplemental National Defense Act, 1942.
 15 Unexpended balance reappropriated.

Comparative statement of the amounts appropriated for the fiscal year 1942, the Budget estimates for the fiscal year 1943, and the amounts recommended in the accompanying bill for 1943—Continued

Object	Appropriations, 1942	Budget estimates, 1943	Amount recommended in bill for 1943	Increase (+) or decrease (-), bill compared with 1942 appropriation	Increase (+) or decrease (-), bill compared with 1943 Budget estimates
FEDERAL COMMUNICATIONS COMMISSION					
Salaries and expenses-----	\$2,315,229	\$2,300,000	\$2,300,000	-\$15,229	-----
Printing and binding-----	24,500	23,600	23,600	-900	-----
National-defense activities-----	¹⁶ 2,729,000	2,667,619	2,667,619	-61,381	-----
Total, Federal Communications Commission-----	5,068,729	4,991,219	4,991,219	-77,510	-----
NOTE.—The following amounts are for administrative expenses of activities under the Federal Loan Agency and are from funds heretofore made available to such agencies. These amounts are not charged as regular appropriations from the Treasury and are not included in the totals in this table:					
FEDERAL LOAN AGENCY					
Office of Administrator-----	¹⁷ (200,000)	¹⁷ (250,000)	¹⁷ (250,000)	(+50,000)	-----
Electric Home and Farm Authority-----	¹⁸ (600,000)	(402,150)	(200,000)	(-400,000)	(-\$202,150)
Home Owners' Loan Corporation-----	(19,400,000)	(15,153,712)	(15,153,712)	(-4,246,288)	-----
Federal Home Loan Bank Board-----	¹⁹ (1,500,000)	¹⁹ (1,750,938)	¹⁹ (1,500,938)	(+938)	(-250,000)

Federal Savings and Loan Insurance Corporation-----	(389, 874)	(450, 443)	(450, 443)	(+60, 569)
Federal Housing Administration-----	²⁰ (14, 754, 453)	(15, 041, 343)	(15, 041, 343)	(+286, 890)
Reconstruction Finance Corporation-----	(9, 890, 680)	(10, 335, 292)	(10, 335, 292)	(+444, 612)
Export-Import Bank of Washington-----	(220, 000)	(270, 535)	(270, 535)	(+50, 535)
Total, Federal Loan Agency (from funds heretofore made available)-----	(46, 755, 007)	(43, 404, 413)	(42, 952, 263)	(-3, 802, 744)
FEDERAL POWER COMMISSION				(-452, 150)
Salaries and expenses-----	²¹ 2, 255, 000	2, 303, 125	2, 303, 125	+48, 125
Flood-control surveys-----	200, 000	203, 140	203, 140	+3, 140
National-defense activities-----	²² 285, 000	519, 255	519, 255	+234, 255
Printing and binding-----	42, 000	42, 000	42, 000	
Total, Federal Power Commission-----	2, 782, 000	3, 067, 520	3, 067, 520	+285, 520
FEDERAL TRADE COMMISSION				
Salaries and expenses-----	2, 300, 000	2, 252, 224	2, 252, 224	-47, 776
Printing and binding-----	60, 000	50, 250	50, 250	-9, 750
Total, Federal Trade Commission-----	2, 360, 000	2, 302, 474	2, 302, 474	-57, 526

¹⁶ Includes \$600,000 in Second Deficiency Act, 1941, and \$209,000 in First Supplemental National Defense Act, 1942.

¹⁷ Funds for Office of Administrator are provided by allocations from the other activities under this Agency and are not included in the total for the Federal Loan Agency.

¹⁸ \$400,000 contained in Second Deficiency, 1942, and increased to \$600,000 by First Supplemental National Defense Act, 1942.

¹⁹ Included as an indefinite annual appropriation in tabulation at the end of this report.

²⁰ Increased from \$13,388,000 to \$14,754,453 by Third Supplemental National Defense Act, 1942.

²¹ Includes \$20,000 in Third Supplemental National Defense Act, 1942.

²² Includes \$135,000 in Third Supplemental National Defense Act, 1942.

Comparative statement of the amounts appropriated for the fiscal year 1942, the Budget estimates for the fiscal year 1943, and the amounts recommended in the accompanying bill for 1943—Continued

Object	Appropriations, 1942	Budget estimates, 1943	Amount recommended in bill for 1943	Increase (+) or decrease (-), bill compared with 1942 appropriation	Increase (+) or decrease (-), bill compared with 1943 Budget estimates
FEDERAL WORKS AGENCY					
Office of the Administrator-----	\$312, 000	\$350, 000	\$350, 000	+\$38, 000	
Defense public works (community facilities)	²³ 300, 000, 000			-300, 000, 000	
National-defense housing-----	²⁴ 300, 000, 000			-300, 000, 000	
Public Buildings Administration:					
General administrative expenses-----	875, 840	1, 243, 960	1, 226, 540	+350, 700	-\$17, 420
Repair, preservation, and equipment--	3, 650, 000	3, 463, 275	3, 413, 275	-136, 725	-50, 000
Salaries and expenses, public buildings and grounds in District of Columbia--	²⁵ 15, 681, 900	17, 656, 500	17, 656, 500	+1, 974, 600	
Salaries and expenses, public buildings outside District of Columbia-----	2, 995, 265	3, 140, 675	3, 140, 675	+145, 410	
Total, exclusive of Public Works--	23, 203, 005	25, 504, 410	25, 436, 990	+2, 233, 985	-67, 420
Construction of public buildings, District of Columbia:					
War Department buildings-----	(²⁶)				
Site and building, west central heating plant-----	2, 400, 000			-2, 400, 000	

Site and building, General Accounting Office-----	5,000,000	2,000,000	-----	-5,000,000	-2,000,000
Site for Army Medical Museum-----	-----	500,000	-----	-----	-500,000
Government Printing Office, annex buildings-----	200,000	-----	-----	-200,000	-----
Acquisition of property in District of Columbia-----	700,000	-----	-----	-700,000	-----
State Department Annex Building-----	920,000	-----	-----	-920,000	-----
National Archives Building, facilities-----	500,000	-----	-----	-500,000	-----
Purchase of sites and construction of buildings, District of Columbia-----	²⁷ 25,000,000	-----	-----	-25,000,000	-----
Total, Public Works, construction-----	34,720,000	2,500,000	-----	-34,720,000	-2,500,000
Total, Public Buildings, Administration including Public Works-----	57,923,005	28,004,410	25,436,990	-32,486,015	-2,567,420
Public Roads Administration:					
Federal-aid highway system-----	100,000,000	60,000,000	60,000,000	-40,000,000	-----
Inter-American Highway-----	(²⁹)	(²⁹)	(²⁹)	-----	-----

²³ \$150,000,000 contained in Second Deficiency Act, 1941, and \$150,000,000 in H. J. Res. 258.

²⁴ Contained in H. J. Res. 258.

²⁵ Includes \$2,750,000 in Second Deficiency Act, 1941.

²⁶ Unexpended balance for first unit made available for plans, etc., for second unit.

²⁷ Contained in Third Supplemental National Defense Act, 1942.

²⁹ \$100,000 from Federal-aid fund made available for this purpose.

Comparative statement of the amounts appropriated for the fiscal year 1942, the Budget estimates for the fiscal year 1943, and the amounts recommended in the accompanying bill for 1943—Continued

Object	Appropriations, 1942	Budget estimates, 1943	Amount recommended in bill for 1943	Increase (+) or decrease (-), bill compared with 1942 appropriation	Increase (+) or decrease (-), bill compared with 1943 Budget estimates
FEDERAL WORKS AGENCY—continued					
Public Roads Administration—Continued.					
Secondary or feeder roads-----	\$15,000,000	\$6,000,000	\$6,000,000	-\$9,000,000	-----
Elimination of grade crossings-----	10,000,000	22,000,000	22,000,000	+12,000,000	-----
Public-land highways-----	1,000,000	500,000	500,000	-500,000	-----
Mount Vernon Memorial Highway-----	-----	(^{29a})	(^{29a})	-----	-----
Access roads-----	^{27 28} 74,600,000	-----	-----	-74,600,000	-----
Flight strips-----	²⁷ 5,000,000	-----	-----	-5,000,000	-----
Total, Public Roads Administration-----	205,600,000	88,500,000	88,500,000	-117,100,000	-----
Public Works Administration, administrative expenses-----	(³⁰)	(³¹)	(³¹)	-----	-----
U. S. Housing Authority:					
Salaries and expenses-----	(³²)	(³³)	(^{33a})	-----	-----
Annual contributions-----	8,000,000	^{33b} 17,000,000	^{33b} 15,000,000	+7,000,000	-\$2,000,000
Total, Federal Works Agency-----	871,835,005	133,854,410	129,286,990	-742,548,015	-4,567,420
Foreign Service pay adjustment-----	975,000	1,350,000	1,350,000	+375,000	-----

GENERAL ACCOUNTING OFFICE					
Salaries-----	34 10, 547, 747	16, 326, 490	16, 326, 490	+5, 778, 743	
Contingent expenses-----	319, 880	498, 000	498, 000	+178, 120	
Printing and binding-----	82, 000	112, 000	112, 000	+30, 000	
Total, General Accounting Office-----	10, 949, 627	16, 936, 490	16, 936, 490	+5, 986, 863	
INTERSTATE COMMERCE COMMISSION					
General administrative expenses-----	35 2, 730, 940	36 2, 908, 012	2, 908, 012	+177, 072	
Regulating accounts-----	840, 000	850, 052	850, 052	+10, 052	
Safety of employees-----	506, 000	510, 955	510, 955	+4, 955	
Signal safety systems-----	126, 810	133, 780	133, 780	+6, 970	
Locomotive inspection-----	475, 000	475, 000	475, 000		
Valuation of property-----	640, 000	652, 405	652, 405	+12, 405	
Motor-transport regulation-----	3, 690, 000	37 3, 586, 240	3, 586, 240	-103, 760	

²⁷ Contained in Third Supplemental National Defense Act, 1942.

²⁸ And contract authorization of \$50,000,000.

^{29a} Unexpended balance made available for purchase of land.

³⁰ \$620,000 of funds appropriated by Public Works Administration Appropriation Act of 1938 made available.

³¹ \$75,000 of funds appropriated by Public Works Administration Appropriation Act of 1938 made available.

³² \$4,370,000 o. Housing Authority funds made available including \$900,000 in Second Supplemental National Defense Act, 1942.

³³ \$4,568,430 made available from Housing Authority funds.

^{33a} \$4,526,930 made available from Housing Authority funds.

^{33b} And unexpended balance estimated at \$2,000,000.

³⁴ Includes \$185,747 in Third Supplemental National Defense Act, 1942.

³⁵ Includes \$150,000 in Second Deficiency Act, 1941.

³⁶ Includes \$131,180 transferred from "Motor transport regulation."

³⁷ Excludes \$144,920 appropriated in 1942 transferred to and estimated for under "General administrative expenses."

Comparative statement of the amounts appropriated for the fiscal year 1942, the Budget estimates for the fiscal year 1943, and the amounts recommended in the accompanying bill for 1943—Continued

Object	Appropriations, 1942	Budget estimates, 1943	Amount recommended in bill for 1943	Increase (+) or decrease (-), bill compared with 1942 appropriation	Increase (+) or decrease (-) or bill compared with 1943 Budget estimates
INTERSTATE COMMERCE COMMISSION—con.					
Printing and binding-----	³⁸ \$204, 000	\$203, 200	\$203, 200	-\$800	
Salaries and expenses, emergency-----	110, 000	238, 165	238, 165	+128, 165	
Total, Interstate Commerce Commission-----	9, 322, 750	9, 557, 809	9, 557, 809	+235, 059	
Maritime Labor Board-----	30, 000			-30, 000	
NATIONAL ADVISORY COMMITTEE FOR AERONAUTICS					
Salaries and expenses-----	³⁹ 6, 195, 465	8, 993, 328	8, 993, 328	+2, 797, 863	
Printing and binding-----	25, 000	25, 000	25, 000		
Construction and equipment, Langley Field, Va-----	⁴⁰ 1, 136, 425			-1, 136, 425	
Construction and equipment, Ames Aeronautical Laboratory-----	⁴¹ 3, 409, 020	3, 000, 000	3, 000, 000	-409, 020	
Aircraft engine research laboratory-----	5, 600, 000	⁴² 3, 000, 000	3, 000, 000	-2, 600, 000	
Total, National Advisory Committee for Aeronautics-----	16, 365, 910	15, 018, 328	15, 018, 328	-1, 347, 582	

NATIONAL ARCHIVES

Salaries and expenses-----	1, 065, 822	1, 134, 325	1, 134, 325	+ 68, 503
Printing and binding-----	12, 400	12, 400	12, 400	
Total, National Archives-----	1, 078, 222	1, 146, 725	1, 146, 725	+ 68, 503
National Capital Park and Planning Commission-----	1, 300, 000	900, 000	900, 000	- 400, 000
Protection of interests of the United States in matters affecting oil lands in former naval reserves-----	25, 850			- 25, 850
SECURITIES AND EXCHANGE COMMISSION				
Salaries and expenses-----	5, 380, 000	5, 380, 000	5, 380, 000	
Printing and binding-----	60, 000	60, 000	60, 000	
Total, Securities and Exchange Commission-----	5, 440, 000	5, 440, 000	5, 440, 000	
SELECTIVE SERVICE SYSTEM				
Operation and maintenance-----	33, 500, 000	34, 745, 000	34, 745, 000	+ 1, 245, 000

³⁸ Includes \$4,000 in Second Deficiency Act, 1941.

³⁹ Includes \$465,000 in Second Deficiency Act, 1941, and \$1,162,575 in Second Supplemental National Defense Act, 1942.

⁴⁰ Includes \$875,000 in Second Deficiency Act, 1941, and \$261,425 in Second Supplemental National Defense Act, 1942.

⁴¹ Limitation of \$10,000,000 specified in Third Deficiency Act, 1939, increased to \$16,207,500 by Second Supplemental National Defense Act, 1942.

⁴² And limitation on total cost increased to \$13,971,000.

⁴³ Includes \$11,382 for Ramspeck Act promotions, and \$73,500 for salaries and expenses, in Third Supplemental National Defense Act, 1942.

Comparative statement of the amounts appropriated for the fiscal year 1942, the Budget estimates for the fiscal year 1943, and the amounts recommended in the accompanying bill for 1943—Continued

Object	Appropriations, 1942	Budget estimates, 1943	Amount recommended in bill for 1943	Increase (+) or decrease (-), bill compared with 1942 appropriation	Increase (+) or decrease (-), bill compared with 1943 Budget estimates
SMITHSONIAN INSTITUTION					
Salaries and expenses-----	⁴⁴ \$390, 404	\$394, 334	\$394, 334	+\$3, 930	-----
Preservation of collections-----	⁴⁵ 636, 118	646, 206	646, 206	+10, 088	-----
Printing and binding-----	88, 500	88, 500	88, 500	-----	-----
National Gallery of Art, salaries and expenses-----	533, 300	541, 365	541, 365	+8, 065	-----
Total, Smithsonian Institution-----	1, 648, 322	1, 670, 405	1, 670, 405	+22, 083	-----
TARIFF COMMISSION					
Salaries and expenses-----	905, 000	900, 000	900, 000	-5, 000	-----
Printing and binding-----	15, 000	15, 000	15, 000	-----	-----
Total, Tariff Commission-----	920, 000	915, 000	915, 000	-5, 000	-----
Tennessee Valley Authority-----	⁴⁶ 166, 800, 000	136, 100, 000	136, 100, 000	-30, 700, 000	-----
U. S. MARITIME COMMISSION					
U. S. Maritime Commission, construction--	⁴⁷ 858, 650, 000	⁴⁸ 980, 080, 000	⁴⁸ 980, 080, 000	+121, 430, 000	-----
State marine schools, reimbursement of----	190, 000	300, 000	300, 000	+110, 000	-----
Total, U. S. Maritime Commission--	858, 840, 000	980, 380, 000	980, 380, 000	+121, 540, 000	-----

VETERANS' ADMINISTRATION

Administration, medical, hospital, and domiciliary services-----	49 105,369,037	110,909,088	110,909,088	+5,540,051
Printing and binding-----	144,250	138,000	138,000	-6,250
Pensions and compensations-----	453,597,000	445,000,000	445,000,000	-8,597,000
Military and naval insurance-----	16,240,000	12,821,000	12,821,000	-3,419,000
Adjusted service and dependent pay-----	485,000	-----	-----	-485,000
Adjusted compensation payments-----	10,000,000	-----	-----	-10,000,000
National service life insurance-----	20,000,000	27,770,000	27,770,000	+7,770,000
Hospital and domiciliary facilities-----	3,500,000	4,557,000	4,557,000	+1,057,000
Total, Veterans' Administration-----	609,335,287	601,195,088	601,195,088	-8,140,199
Grand total, Executive Office and independent establishments-----	3,354,038,224	2,101,167,990	2,096,138,875	-1,257,899,349
				-\$5,029,115

⁴⁴ Includes \$4,144 in Third Supplemental National Defense Act, 1942.

⁴⁵ Includes \$9,398 in Third Supplemental National Defense Act, 1942.

⁴⁶ Includes \$40,000,000 in Public Law 179 (H. J. Res. 194), and \$47,000,000 in Third Supplemental National Defense Act, 1942.

⁴⁷ Includes \$698,650,000 contained in First Supplemental National Defense Appropriation Act, 1942, and contract authorization not to exceed \$1,296,650,000, the sum of \$296,650,000 under such authorization being included in the same act.

⁴⁸ And contract authorization for \$90,000,000.

⁴⁹ Includes \$642,125 in Third Supplemental National Defense Act, 1942.

PERMANENT AND INDEFINITE ANNUAL AND TRUST ACCOUNT APPROPRIATIONS

(These appropriations are not included in the accompanying bill. They exist by reason of permanent statutes previously enacted, and are set forth below as a matter of information only)

Object	Appropriated, 1942	Estimated, 1943	Increase (+) or decrease (-)
Canal Zone Biological Area, donations-----	\$8,000	\$8,000	-----
Civil Service retirement and disability fund-----	191,761,202	211,137,575	+\$19,376,373
Canal Zone retirement and disability fund-----	2,637,000	2,687,000	+50,000
Alaska retirement and disability fund-----	450,000	515,000	+65,000
District of Columbia Alley Dwelling Authority:			
Loan by U. S. Housing Authority-----	3,000,000	2,603,000	--397,000
Operation and maintenance, completed projects-----	300,000	550,000	+250,000
Langston Management Fund-----	80,000	80,000	-----
Federal communications:			
International Telecommunication Settlements-----	32,000	32,000	-----
Federal Loan Agency: Federal Home Loan Bank Board, from assessments upon home-loan banks and other receipts-----	1,500,000	1,750,938	+250,938
National Archives:			
Collection of Indian sound recordings-----	30,000	-----	--30,000
Collection of Civil War photographs-----	500	-----	--500
F. D. Roosevelt Library-----	31,800	36,000	+4,200

National Housing Act, amended, unearned collections, title I.....	3, 300	4, 200	+900
Expenses on real properties, title I.....	3, 500	4, 500	+1, 000
Federal Power Act, payments to States under.....	26, 250	27, 750	+1, 500
General Accounting Office, amounts due laborers and withheld from contractors under act of Aug. 30, 1935.....	19, 641	25, 000	+5, 359
Interstate Commerce Commission, unearned permit fees.....	400	400	-----
Securities and Exchange Commission, unearned fees.....	25, 000	25, 000	-----
Smithsonian Institution, interest account.....	60, 000	60, 000	-----
Veterans' Administration:			
U. S. Government life insurance fund.....	91, 326, 000	90, 946, 000	-380, 000
Personal funds of patients.....	2, 500, 000	2, 500, 000	-----
General post fund.....	100, 000	100, 000	-----
Adjusted service certificate fund.....	723, 000	564, 000	-159, 000
National service life insurance fund.....	41, 812, 000	56, 372, 000	+14, 560, 000
Funds due incompetent beneficiaries.....	125, 000	125, 000	-----
Welfare and Recreational Association.....	5, 400, 000	5, 700, 000	+300, 000
Total, permanent annual and trust account appropriations.....	341, 954, 593	375, 853, 363	+33, 898, 770

