

Report 1929.
bill

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70TH CONGRESS } HOUSE OF REPRESENTATIVES } REPORT
1st Session } } No. 293

INDEPENDENT OFFICES APPROPRIATION BILL, 1929

JANUARY 17, 1928.—Committed to the Committee of the Whole House on the state of the Union and ordered to be printed

Mr. Wood, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H. R. 9481]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Executive Office and for sundry independent executive offices, boards, bureaus, and commissions, for the fiscal year 1929.

The bill embraces regular annual appropriations for the office of the President and for the independent establishments of the Government, and its order and arrangement follow the general outline submitted by the President in the Budget for the fiscal year 1929.

A detailed tabulation will be found at the end of this report showing the amounts appropriated for the fiscal year 1928, the Budget estimates for 1929, the amount recommended to be appropriated in the bill for 1929, together with the increase or decrease in appropriations and estimates as compared with the amounts recommended in the bill.

APPROPRIATIONS AND ESTIMATES

The Budget estimates upon which this bill is based were submitted by the President in the Budget for the fiscal year 1929 and will be found in detail in Chapter II of that document, pages 31-112, inclusive, aggregating \$527,553,802.

The total appropriations for the independent offices provided for in this bill for the fiscal year 1928 amounted to \$533,908,414.

The amount recommended to be appropriated in the accompanying bill for the fiscal year 1929 is \$526,193,111, which sum compared

with the regular annual and deficiency appropriations for 1928 and the estimates for 1929 is as follows:

It is \$7,715,303 less than the total of the 1928 appropriations, and it is \$1,360,691 less than the estimates submitted for 1929.

In addition to the appropriations above mentioned permanent annual and indefinite appropriations made without annual action by Congress for the fiscal year 1929 are as follows:

| | |
|---|--------------|
| Relief of indigent in Alaska..... | \$15, 000 |
| Federal Board for Vocational Education..... | 7, 367, 000 |
| Federal Power Commission..... | 8, 250 |
| Federal Reserve Board..... | 2, 700, 000 |
| Smithsonian Institution..... | 60, 000 |
| Veterans' Bureau..... | 74, 500, 000 |
| Total..... | 84, 650, 250 |

EXECUTIVE OFFICE

Under the office of the Executive appropriations are made for the salaries of the President and Vice President and for personal services in the office of the President. In addition there are appropriations for contingent and traveling expenses, printing and binding, the upkeep and care of the Executive Mansion and grounds, and the White House police.

ALIEN PROPERTY CUSTODIAN

For the office of the Alien Property Custodian the committee recommends a change in the language of the paragraph providing for the expenses of this activity. Under the terms of the Winslow Act, the Alien Property Custodian is authorized and directed to make certain charges in the handling of trust funds and other properties, and as a consequence the cost of the work of this establishment has become self-sustaining. The language recommended by the committee is as follows:

All expenses of the office of the Alien Property Custodian authorized by the act entitled "An act to define, regulate, and punish trading with the enemy, and for other purposes," approved October 6, 1917, as amended, including compensation of the Alien Property Custodian at not to exceed \$10,000 per annum, shall be paid from interest and collections on trust funds and other properties under the control of such custodian.

The provisions of the above paragraph limit the maximum compensation of the Alien Property Custodian to \$10,000 per annum, which heretofore has been at the rate of \$7,500 per annum.

There is submitted herewith a statement showing all receipts and disbursements of the Alien Property Custodian from 1918 to October 31, 1927, inclusive:

Receipts and disbursements of the Alien Property Custodian 1918 to October 31, 1927, inclusive

| Fiscal year | Appropriation | | Special account ¹ | | Special account No. 2 ² | |
|------------------------------|------------------------|--|------------------------------|---------------|------------------------------------|---------------|
| | Appropriation | Disbursements | Receipts | Disbursements | Receipts | Disbursements |
| 1918..... | \$495,000.00 | \$494,669.42 | | | | |
| 1919..... | 1,015,000.00 | 998,195.27 | | | | |
| 1920..... | 800,000.00 | 735,852.30 | | | | |
| 1921..... | 455,000.00 | 450,195.41 | | | | |
| 1922..... | 375,000.00 | 369,078.68 | \$11,295.59 | \$20,494.19 | | |
| 1923..... | 370,000.00 | 322,091.54 | 62,501.56 | 66,060.86 | | |
| 1924..... | 281,200.00 | 281,019.49 | 85,349.36 | 51,804.24 | \$116,201.17 | \$94,248.46 |
| 1925..... | 225,000.00 | 203,340.53 | 14,563.65 | 46,169.25 | 162,661.34 | 178,077.69 |
| 1926..... | 189,220.00 | { 148,711.86 ³ 20,000.00 } | 78,899.98 | 57,969.77 | 382,890.34 | 335,499.93 |
| 1927..... | 130,650.00 | 127,066.47 | 113,842.83 | 81,971.31 | 431,213.10 | 319,575.48 |
| 1928 (to Oct. 31, 1927)..... | ⁴ 98,000.00 | 31,306.75 | 22,693.77 | 13,280.18 | 99,760.26 | 103,757.78 |
| Total..... | 4,434,070.00 | 4,181,467.72 | 389,146.74 | 337,749.80 | 1,192,726.21 | 1,031,158.74 |

¹ Special account—Department of Justice deduction for administrative expense on claims allowed by the department.

² Special account No. 2—Deductions on receipts and disbursements of the Alien Property Custodian for the maintenance of this office.

³ General Accounting Office.

⁴ 1928 appropriation covers full fiscal year; appropriation disbursements covers period from July 1, 1927 to Oct. 31, 1927.

For general information the committee submits the following statements showing the trust property on hand and claims paid, the manner in which property has been returned to claimants, and the division of property still held by the Alien Property Custodian; all statements as of October 31, 1927:

Trust property on hand and claims paid (October 31, 1927)

| | |
|---|------------------|
| Cash deposited with the Secretary of the Treasury: | |
| Invested..... | \$184,655,065.51 |
| Uninvested..... | 300,864.23 |
| Total cash..... | 184,955,929.74 |
| Cash with depositaries..... | 25,495.87 |
| Stocks..... | 42,951,506.96 |
| Bonds, other than investments made by the Secretary of the Treasury..... | 30,284,948.23 |
| Mortgages..... | 1,924,193.46 |
| Notes receivable..... | 245,483.45 |
| Real estate..... | 3,179,717.62 |
| Accounts receivable..... | 577,931.71 |
| Miscellaneous incorporated business and estates in liquidation and remainderman accounts..... | 464,655.73 |
| Total..... | 264,609,862.77 |
| Claims paid to date..... | 350,068,832.55 |
| Total property accounted for..... | 614,678,695.32 |

Property returned to claimants, Alien Property Custodian, as of October 31, 1927

| | |
|--|------------------|
| Cash returned under section 9..... | \$144,224,676.45 |
| Income returned under section 23..... | 16,369,034.24 |
| Interest payments under Henkel's decision..... | 1,972,859.72 |
| Stocks returned under section 9..... | 62,802,282.93 |
| Bonds returned under section 9..... | 58,077,848.56 |
| Real estate returned under section 9..... | 9,142,835.30 |
| Mortgages returned under section 9..... | 5,676,551.63 |
| Notes receivable returned under section 9..... | 3,366,693.93 |

| | |
|---|-------------------|
| Accounts receivable returned under section 9 | \$6, 660, 950. 98 |
| Miscellaneous property returned under section 9 | 41, 775, 098. 81 |
| Total value of property returned | 350, 068, 832. 55 |

Division of property held by Alien Property Custodian October 31, 1927

| | |
|------------------------------|---------------------|
| German | \$245, 213, 702. 70 |
| Austrian and Hungarian | 12, 337, 563. 38 |
| Interned | 13, 230. 49 |
| Others | 7, 045, 366. 20 |
| Total | 264, 609, 862. 77 |

To indicate the volume of work of the office of the Alien Property Custodian, the following statement is submitted showing the number and disposition of claims filed up to October 31, 1927:

NUMBER AND DISPOSITION OF CLAIMS FILED UP TO OCTOBER 31, 1927

Disposition:

| | |
|---|-------------------|
| Suits under sec. 9 | 528 |
| Allowed by Attorney General | 6, 822 |
| Disallowed by Attorney General | 1, 480 |
| Allowed by Alien Property Custodian | 23, 302 |
| Disallowed by Alien Property Custodian | 1, 366 |
| Withdrawn | 985 |
| Canceled | 2, 113 |
| Pending before the Alien Property Custodian, Attorney General, and courts | 1, 940 |
| Total number filed | 38, 536 |
| Total number filed since Mar. 1, 1923 to Oct. 31, 1927 | 26, 831 |
| Property and cash returned under the Winslow bill from Nov. 1, 1926, to Oct. 31, 1927 | \$4, 529, 535. 10 |
| Property and cash returned under the Winslow bill from April, 1923, to Oct. 31, 1927 | 53, 215, 518. 10 |
| Property and cash returned under provision of sec. 9, exclusive of Winslow bill | 280, 484, 280. 21 |
| Property and cash returned to date | 333, 699, 798. 31 |
| Interest and income paid to date | 16, 369, 034. 24 |
| Total amount property returned and income paid to date | 350, 068, 832. 55 |

AMERICAN BATTLE MONUMENTS COMMISSION

The \$3,000,000 program of the American Battle Monuments Commission to provide for the erection of suitable memorials commemorating the services of the American soldier in Europe is well stabilized and the project consists of eight chapels to be erected in overseas cemeteries; three large memorials and five smaller memorials commemorating the combat activities of the Army; one memorial for the Service of Supply; two large memorials and three smaller memorials commemorating the work of the Navy; one joint Army and Navy memorial to be erected in Rome; and two bronze tablets. The names and locations of the cemeteries in which memorials will be erected are as follows:

Meuse-Argonne American Cemetery, near Romagne-sous-Montfaucon, France.
St. Mihiel American Cemetery, near Thiaucourt, France.
Ois-Aisne American Cemetery, near Fere-en-Tardenois, France.

Aisne-Marne American Cemetery, near Belleau, France.
 Somme American Cemetery, near Bony, France.
 Flanders Field American Cemetery, near Waereghem, Belgium.
 Suresnes American Cemetery, at Suresnes (near Paris), France.
 Brookwood American Cemetery, at Brookwood, England.

With reference to memorials outside of the cemeteries, the three largest ones will be erected at Montfaucon, on Montsec and near Chateau-Thierry, France. The five smaller battle-field monuments will be located as follows:

On Blanc Mont Ridge, in the Champagne region.

Near Bellicourt.

At Cantigny.

At Audenarde, near Ypres. The last two places mentioned are in Belgium and the others in France.

In the city of Tours, France, a monument will be erected to the Services of Supply.

One of the large naval memorials will be erected at Brest, France, and the other in England. The three smaller naval memorials will be located at Gibraltar, at Corfu, Greece, and at Ponta Delgada, in the Azores; and as stated before, a joint Army and Navy memorial will be placed in Rome, Italy.

The two bronze tablets referred to will mark, respectively, the general headquarters of the American Expeditionary Forces at Chaumont, France, and the headquarters of the First Army, at Souilly, France

It is hoped that this program may be completed by the end of the fiscal year 1930.

For the current fiscal year authority was granted the commission to prepare and publish a guidebook detailing the operations of the American Expeditionary Forces in Europe. This book was completed in time for the American Legion Convention held in Paris last September, and to date approximately 17,000 copies have been sold.

ARLINGTON MEMORIAL BRIDGE

The committee recommends an appropriation of \$2,300,000 for continuing the construction of the Arlington Memorial Bridge across the Potomac River at Washington. The bridge as designed will be a low, level, segmental arch bridge with nine arches, the center span being 185 feet long. The work is progressing satisfactorily, the foundations and substructure being practically completed. A contract for the superstructure is being entered into, and the stone for the superstructure in large part has already been delivered, cut and ready for use. It is contemplated that the bridge will be completed and ready for use in the spring of 1931. The following statement indicates appropriations and expenditures, and proposed obligations.

Cost of work and proposed obligations—Status of appropriations

| Date of appropriation | Appropriated | Expended | Balance July 31, 1927 |
|--|--------------|--------------|-----------------------|
| Mar. 4, 1925..... | \$500,000.00 | \$500,000.00 | |
| Apr. 22, 1926..... | 2,500,000.00 | 1,495,329.55 | \$1,004,670.45 |
| Feb. 11, 1927..... | 2,500,000.00 | | 2,500,000.00 |
| Total..... | 5,500,000.00 | 1,995,329.55 | 3,504,670.45 |
| Estimated expenditures remainder fiscal year 1928..... | | | 2,839,670.45 |
| Anticipated needs for fiscal year 1929..... | | | 3,165,000.00 |
| Total needs..... | | | 6,004,670.45 |
| Balance available July 31, 1927..... | | | 3,504,670.45 |
| Appropriation asked for fiscal year 1929..... | | | 2,500,000.00 |
| Total funds..... | | | 6,004,670.45 |

BOARD OF MEDIATION

Appropriations for the Board of Mediation are recommended by the committee in accordance with the estimates submitted in the Budget. During the fiscal year 1927 the board received 265 separate applications for its services in the adjustment of differences between carriers and employees organizations, which number involved 42 railroad labor organizations and 208 carriers. Of the 265 cases submitted, 116 had been adjusted by the end of the fiscal year. Of these, 57 cases were settled through mediation, 32 cases were submitted to arbitration, 15 cases were withdrawn through mediation, 9 cases were withdrawn voluntarily, and in 3 cases it was not shown that they were subject to consideration in mediation proceedings.

BOARD OF TAX APPEALS

Appropriations for the Board of Tax Appeals are recommended in accordance with the Budget estimates, aggregating \$720,740, which sum represents an increase of \$7,960 over the amount available for the current fiscal year. This increase is to provide for the printing and binding of decisions of the board.

As of November 30, 1927, there had been filed a total of 32598 cases, of which 13,776 had been disposed of. Awaiting trial and at issue there are 16,310 cases, with 1,615 cases pending before the Commissioner of Internal Revenue, making a total of 17,925 cases on the docket awaiting trial by the board. For the current fiscal year a substantial increase was appropriated for additional personnel to enable the board to keep pace with the number of cases being filed. This situation is rapidly improving and settlement of pending cases is being brought to date. This is best evidenced by the fact that for the calendar year 1925 but 995 cases were disposed of by formal findings of fact and written opinions, during the year 1926, 990 cases were disposed of, and for the calendar year 1927 a grand total of 2,000 formal cases were closed. The board is now operating about eight months in arrears.

BUREAU OF EFFICIENCY

To provide for the general expenses and printing and binding of the Bureau of Efficiency the committee recommends an appropriation of \$210,350 for the fiscal year 1929. During the past year the bureau conducted a number of investigations resulting in large savings to the Government through the adoption of the recommended improvements in the method of conducting the business of the various offices, and at present is engaged in a large number of important investigations with requests pending for assistance from other offices.

CIVIL SERVICE COMMISSION

In accordance with the Budget estimates the committee recommends the sum of \$1,098,752 be appropriated for the expenses of the Civil Service Commission for the fiscal year 1929. This sum is \$100,190 less than the total appropriated for the current year.

The work of the commission is constantly increasing, and may be accounted for by the natural growth of the country, reflected in the consequent increase in Federal activities and still further represented in the tendency of Congress to place new agencies in the classi-

fied service. A splendid example of this will be found in the placing of 2,500 persons engaged in prohibition work under the civil service. For this number of positions 19,000 applications have been received, and additional examiners and clerks were required by the commission. The following statement indicates the volume of work of the Civil Service Commission for the past several years:

Items of work, United States Civil Service Commission

| Item | 1924 | 1925 | 1926 | 1927 |
|---|-----------|-----------|-----------|-----------|
| Persons examined..... | 248,236 | 216,135 | 221,658 | 267,340 |
| Persons appointed in classified service..... | 67,349 | 50,164 | 38,916 | 42,063 |
| Different kinds of examinations held, exclusive of trade positions..... | 983 | 979 | 978 | 499 |
| Original military preference claims..... | 58,127 | 58,785 | 47,858 | 54,033 |
| Communications received..... | 1,091,185 | 1,130,202 | 1,050,662 | 1,176,259 |
| Retirement cases..... | 2,082 | 2,063 | 1,895 | 3,056 |
| Continuance cases..... | 1,565 | 2,085 | 2,045 | 2,682 |
| Unclassified employees..... | 139,393 | 141,180 | 138,405 | 136,140 |
| Classified employees..... | 415,593 | 423,538 | 422,300 | 422,998 |
| Total employees in Executive civil service..... | 554,986 | 564,718 | 560,705 | 559,138 |
| Commission's employees..... | 498 | 467 | 460 | 452 |

For general information the following statements are submitted showing the number of employees in each branch of the Federal executive civil service on June 30, 1927, with totals for November 11, 1918 (armistice date), and later dates, comprising classified and unclassified (which includes presidential) positions:

| Department or office | June 30, 1927 | | | | | | Total |
|---|-------------------------|--------|------------------|------------------------------|---------------------|---------|----------------------|
| | In District of Columbia | | | Outside District of Columbia | | | |
| | Men | Women | Total | Men | Women | Total | |
| The White House..... | 43 | 3 | 46 | | | | 46 |
| State..... | 325 | 284 | 609 | 2,344 | 1,406 | 3,750 | 4,359 |
| Treasury..... | 6,210 | 7,880 | 14,090 | 30,702 | 6,740 | 37,442 | 51,532 |
| War..... | 2,357 | 1,744 | 4,101 | 34,481 | 3,710 | 38,191 | 42,292 |
| Justice..... | 492 | 232 | 724 | 2,358 | 589 | 2,947 | 3,671 |
| Post Office..... | 3,117 | 789 | 3,906 | 278,314 | ² 26,520 | 304,834 | ³ 308,740 |
| Navy..... | 4,449 | 1,127 | 5,576 | 35,575 | 2,274 | 37,849 | 43,425 |
| Interior..... | 2,225 | 1,240 | 3,465 | 10,701 | 2,184 | 12,885 | 16,350 |
| Agriculture..... | 2,821 | 2,010 | 4,831 | 14,590 | 2,281 | 16,871 | 21,702 |
| Commerce..... | 2,734 | 1,609 | 4,343 | 9,834 | 787 | 10,621 | 14,964 |
| Labor..... | 278 | 341 | 619 | 2,749 | 619 | 3,386 | 3,987 |
| Government Printing Office..... | 3,232 | 848 | 4,080 | | | | 4,080 |
| Smithsonian Institution..... | 391 | 137 | 528 | | | | 528 |
| Interstate Commerce Commission..... | 1,044 | 328 | 1,372 | 532 | 13 | 545 | 1,917 |
| Civil Service Commission..... | 130 | 208 | 338 | 66 | 53 | 119 | 457 |
| Bureau of Efficiency..... | 49 | 22 | 71 | | | | 71 |
| Federal Trade Commission..... | 205 | 88 | 293 | | | | 293 |
| Shipping Board..... | 479 | 350 | ⁴ 829 | 613 | 190 | 803 | 1,632 |
| Alien Property Custodian..... | 107 | 101 | 208 | | | | 208 |
| Tariff Commission..... | 123 | 73 | 196 | 9 | 1 | 10 | 206 |
| Employees' Compensation Commission..... | 21 | 50 | 71 | | | | 71 |
| Federal Board for Vocational Education..... | 33 | 35 | 68 | | | | 68 |
| Panama Canal..... | 61 | 14 | 75 | 9,391 | 460 | 9,851 | 9,926 |
| Public Buildings and Parks, National Capital..... | 1,722 | 542 | 2,264 | | | | 2,264 |
| General Accounting Office..... | 1,215 | 753 | 1,968 | | | | 1,968 |
| Veterans' Bureau..... | 1,446 | 3,211 | 4,657 | 11,922 | 7,117 | 19,039 | 23,696 |
| Railroad Administration ⁵ | 32 | 15 | 47 | 2 | 1 | 3 | 50 |
| Commission of Fine Arts..... | 2 | | 2 | | | | 2 |
| War Finance Corporation ⁵ | 26 | 15 | 41 | 28 | 17 | 45 | 86 |
| National Advisory Committee for Aeronautics..... | 11 | 12 | 23 | 139 | 7 | 146 | 169 |
| Federal Reserve Board ⁵ | 99 | 86 | 185 | 19 | | 19 | 204 |
| Board of Tax Appeals..... | 62 | 75 | 137 | | | | 137 |
| Board of mediation..... | 26 | 11 | 37 | | | | 37 |
| Total..... | 35,567 | 24,233 | 59,800 | 444,369 | 54,969 | 499,338 | 559,138 |

¹ Does not include legislative or judicial services, nor the commissioned, warranted or enlisted personnel of the military, naval, Marine Corps, or Coast Guard services, nor the government of the District of Columbia.

² Approximated.

³ Includes 13,200 clerks at third-class offices, 203 screen-wagon contractors, 274 carriers for offices having special supply, 5,528 clerks in charge of contract stations, 11,215 star-route contractors, and 271 steamboat contractors. Does not include 34,809 clerks at fourth-class offices who are employed and paid by the postmaster, and 22,131 mail messengers not included in previous computations.

⁴ Includes administrative offices of Emergency Fleet Corporation, but not workmen at shipyards or in warehouses or employees on vessels.

⁵ Positions not subject to the civil service act.

War expansion and reduction since armistice

| Date | In District of Columbia | Outside District of Columbia | Total |
|--------------------|-------------------------|------------------------------|----------------------|
| June 30, 1916..... | 39,442 | 398,615 | 438,057 |
| Nov. 11, 1918..... | 117,760 | ² 800,000 | ² 917,760 |
| July 31, 1920..... | 90,559 | ² 600,557 | ² 691,116 |
| July 31, 1921..... | 78,865 | 518,617 | 597,482 |
| June 30, 1922..... | 69,980 | 490,883 | 560,863 |
| June 30, 1923..... | 66,290 | 482,241 | 548,531 |
| Dec. 31, 1923..... | 65,025 | 479,646 | 514,671 |
| June 30, 1924..... | 64,120 | 490,866 | 554,986 |
| Dec. 31, 1924..... | 66,079 | 489,540 | 555,619 |
| June 30, 1925..... | 63,756 | 500,962 | 564,718 |
| Dec. 31, 1925..... | 61,509 | 486,568 | 548,077 |
| June 30, 1926..... | 60,811 | 499,894 | 560,705 |
| Dec. 31, 1926..... | 59,569 | 486,772 | 546,341 |
| June 30, 1927..... | 59,800 | 499,338 | 559,138 |

¹ Does not include legislative or judicial services, nor the commissioned, warranted, or enlisted personnel of the military, naval, Marine Corps, or Coast Guard Services, nor the government of the District of Columbia.

² Approximated.

EMPLOYEES' COMPENSATION COMMISSION

Appropriations for the Employees' Compensation Commission are recommended in accordance with the estimates submitted in the Budget and aggregate \$3,675,000. The sum recommended to be appropriated for salaries is \$75,460 in excess of the appropriation for similar purposes for the current fiscal year and may be accounted for by the additional personnel necessary to carry out the provisions of the longshoremen's act passed during the last session of Congress. This act covers the injuries of persons engaged in maritime employment upon the navigable waters of the United States, including dry docks. For the purposes of administration 14 compensation districts were organized, and the increase recommended in the accompanying bill is to provide the salaries of deputy commissioners and other personnel, including expenses of 14 field offices located in the following cities: Boston, New York, Philadelphia, Baltimore, Norfolk, Savannah, New Orleans, Galveston, Cleveland, Chicago, Louisville, St. Louis, Seattle, and San Francisco.

FEDERAL POWER COMMISSION

The sum of \$112,640 is recommended to be appropriated for salaries and general expenses, including printing and binding for the Federal Power Commission for the ensuing fiscal year. An increase of \$80,340 in the salary appropriation for 1929 as compared with the appropriation for 1928 is accounted for by the fact that up to the present time the work of the commission has been performed by employees detailed from other departments of the Government. Seeking to remedy this situation and appropriate directly for the costs of this activity, the committee inserted in the appropriation act for the current year a provision directing the Federal Power Commission to estimate for the salaries of employees whose service with the commission had become permanent through such detail. As a result 28 employees are being provided for in the accompanying bill, their salaries are directly charged to the expense of the commission, and it is now possible to ascertain correctly the amounts expended for the work of the commission. Reductions in the appropriations

for other departments have been recommended in those instances where the salary of an employee engaged in the work of the Federal Power Commission was provided from appropriations for that department.

FEDERAL RADIO COMMISSION

For the current fiscal year an appropriation of \$52,186 was carried in the first deficiency act for 1928. The sum recommended in the accompanying bill for the fiscal year 1929 is \$80,560, an increase of \$28,374. Since the organization and first meeting of this commission on March 15, 1927, 680 broadcasting stations have been licensed, and there are pending approximately 400 applications. The approximate number of broadcasting stations in the United States is 25,000, of which 16,000 are amateur stations, 200 experimental, 340 land and commercial stations, 40 technical and training school stations, and about 2,100 ships licensed by the United States.

FEDERAL TRADE COMMISSION

Appropriations aggregating \$963,000 are recommended for the Federal Trade Commission for the fiscal year 1929. A limitation has been carried upon the appropriation for salaries and general expenses of the commission, and attention is called to the fact that under this limitation no investigation that does not relate to alleged violations of the antitrust acts may be undertaken upon the request of either House of Congress unless directed by concurrent resolution. This limitation has been amended to include economic investigations. It was developed during the hearings that the Federal Trade Commission has been engaged in economic investigations, not a few of which were undertaken upon the motion of the commission. The act creating the Federal Trade Commission specifically sets forth the powers and duties of the commission, and it may upon its own motion undertake investigations relating to the use of unfair methods of competition in commerce, and to gather and compile information and investigate any corporation engaged in commerce. The testimony given before the committee indicated that many of the investigations directed by the Federal Trade Commission had no relation to matters involved in interstate commerce, merely being economic investigations, and the attention of the Congress is called to this misdirected energy of the commission. The attention of the Comptroller General has also been called to these matters, and it is hoped that further expenditures of Federal funds for unlawful investigations may be prohibited.

INTERSTATE COMMERCE COMMISSION

The committee recommends appropriations for the Interstate Commerce Commission, in accordance with the estimates submitted in the Budget, with but two exceptions. For the Bureau of Locomotive Inspection the committee recommends that the sum of \$493,856 be appropriated for the year 1929. This sum equals the appropriations for the current year, but exceeds the Budget estimate by \$2,408. For printing and binding the sum of \$265,000 is recommended to be appropriated, which sum is \$10,000 in excess of that estimated in the Budget. The work of the commission is increasing

and the volumes of decisions are essential not only to the work of the commission but to those engaged upon pending matters, and the committee is of the opinion that sufficient funds should be appropriated to make these decisions available.

For the general expenses of the commission the sum of \$2,564,500 is recommended to be appropriated. This sum is \$103,900 more than the amount available for similar purposes for the current fiscal year and is made necessary by the increasing number of formal cases being filed before the commission. For the past several years the committee has increased this appropriation to provide for sufficient personnel to enable the commission to keep pace with the increased volume of work, but it has been found difficult to obtain competent employees, and the committee is of the opinion that the sum recommended is sufficient to meet the actual needs of the commission for the ensuing fiscal year.

For the Bureau of Valuation the committee recommends the sum of \$2,200,000 for 1929. Under the three-year program adopted by the committee in making appropriations for the completion of the primary valuation work of the railroads, it is gratifying for the committee to be enabled to make the following statement:

Status of primary valuation of steam railroads December 31, 1927

| | Percentage of completion |
|--------------------------|--------------------------|
| Field work..... | 100 |
| Underlying reports..... | 100 |
| Tentative valuation..... | 100 |

| | Cases | Mileage, used main track | Percent- age of total mileage | Percent- age of total number of cases |
|----------------------------|-------|--------------------------------|--|---|
| Hearings: | | | | |
| (a) Completed..... | 645 | 173,073 | 73.8 | 87.4 |
| (b) Partly completed..... | 86 | 51,191 | 21.8 | 11.5 |
| (c) Not yet reached..... | 9 | 10,430 | 4.4 | 1.1 |
| (d) Total..... | 740 | 234,694 | 100.0 | 100.0 |
| Final reports: | | | | |
| (a) Final by default..... | 295 | 8,543 | 3.5 | 28.4 |
| (b) Final by decision..... | 347 | 52,243 | 21.5 | 33.5 |
| (c) Total adopted..... | 642 | 60,786 | 25.0 | 61.9 |
| (d) Yet to be adopted..... | 393 | 182,451 | 75.0 | 38.1 |
| (e) Total..... | 1,035 | 243,237 | 100.0 | 100.0 |

To bring the primary valuations of steam railroads to date, the committee has again adopted a program in making appropriations, which will enable the commission to complete this work within the

next three years. The following statement shows the status of this work at the present time:

Status of valuation order No. 3, December 15, 1927

| | Number of roads | Aggregate mileage | Average period (years) | Mile-years |
|---|-----------------|-------------------|------------------------|------------|
| Field examinations have been completed, as follows: | | | | |
| Class 1..... | 69 | 62,710 | 6.94 | 435,392 |
| Others..... | 145 | 5,153 | 6.16 | 31,781 |
| Total completed..... | 214 | 67,863 | 6.88 | 467,173 |
| Field examinations are now in progress, as follows: | | | | |
| Class 1..... | 32 | 80,778 | 8.90 | 719,040 |
| Others..... | 15 | 826 | 8.29 | 6,846 |
| Total in progress..... | 47 | 81,604 | 8.90 | 725,886 |

SMITHSONIAN INSTITUTION

A new paragraph of appropriation providing for general administration of the Smithsonian Institution is recommended in the accompanying bill for the fiscal year 1929. The salary of the present additional assistant secretary of the Smithsonian is also carried in this paragraph. Up to the present time the general administrative work of the institution has been paid from interest derived from the Smithsonian fund, and because of the increased number of strictly Federal activities placed under the jurisdiction of the institution, it is believed that an appropriation should be made to cover the proportionate share of the cost of administration, which for the year 1929 amounts to \$25,000.

Appropriations recommended by the committee for the various activities under the Smithsonian Institution are slightly in excess of the recommendation of the Bureau of the Budget, and aggregate in all \$29,401. The purpose of this increase is to provide for salary increases, additional personnel, and the additional sum of \$5,000 for printing and binding. A general limitation upon the amount which may be expended for personal services in the District of Columbia is recommended in lieu of a similar limitation heretofore made a part of each paragraph of appropriation.

TARIFF COMMISSION

The committee recommends that the sum of \$754,000 be appropriated for the expenses of the Tariff Commission for the ensuing fiscal year. This sum is \$68,000 in excess of the amounts available for the current year, and it is hoped that with this additional appropriation the investigations and reports of the commission may be made and completed within reasonable periods.

SHIPPING BOARD

Appropriations for the Shipping Board are recommended in accordance with the Budget estimates and aggregate \$288,750. It was developed during the hearings that approximately 269 employees

with salaries aggregating \$733,980 were engaged upon work of the Shipping Board, but were carried upon the rolls of the Merchant Fleet Corporation, and paid from money available for the expenses of the corporation. To prevent such details in the future, the committee recommends the following provision be made a part of the paragraph making appropriations for the Shipping Board:

Provided, That the annual estimates of the Shipping Board for the fiscal year 1930 shall include the salaries of all employees whose service with the board has become permanent through detail from the Merchant Fleet Corporation.

The committee recommends that the salary of the secretary to the board be fixed at \$7,500 so long as the position is retained by the present incumbent, and in the event of a change in incumbency, compensation for that position shall be in accordance with the classification act of 1923.

MERCHANT FLEET CORPORATION

The committee invites especial attention to pages 606-813, inclusive, of the hearings on this bill, which relate to the Shipping Board and the Merchant Fleet Corporation. The activities of the various bureaus of the board and the corporation, personnel, claims, and operating data and information are fully set forth, and perhaps better than ever before set out the status of our merchant marine.

In order to briefly place before the Congress the more pertinent features of the physical operation of the merchant marine, the following statement has been prepared, which sets forth the personnel employed, operating data and results, the status of the construction loan, dieselization, insurance, and liquidation funds, vessels sold and the laid-up fleet, and the number and nature of all claims:

Comparison of number of employees and annual pay roll, June 30, 1924, June 30, 1925, June 30, 1926, June 30, 1927, and November 30, 1927

[Arranged to conform with outline of organization as of November 30, 1927]

| | June 30, 1924 | | June 30, 1925 | | June 30, 1926 | | June 30, 1927 | | Nov. 30, 1927 | |
|--|---------------------|-----------------|---------------------|-----------------|---------------------|-----------------|---------------------|-----------------|---------------------|-----------------|
| | Number of employees | Annual pay roll | Number of employees | Annual pay roll | Number of employees | Annual pay roll | Number of employees | Annual pay roll | Number of employees | Annual pay roll |
| U. S. SHIPPING BOARD | | | | | | | | | | |
| U. S. Shipping Board pay roll..... | 90 | \$277, 120 | 89 | \$265, 720 | 87 | \$260, 560 | 76 | \$233, 220 | 76 | \$234, 360 |
| U. S. Shipping Board employees paid by Merchant Fleet Corporation: | | | | | | | | | | |
| Legal department..... | 193 | 646, 061 | 134 | 473, 740 | 108 | 388, 920 | 122 | 404, 440 | 122 | 416, 100 |
| Other offices..... | 103 | 199, 920 | 120 | 265, 760 | 119 | 260, 980 | 140 | 304, 600 | 147 | 317, 880 |
| Total..... | 296 | 845, 981 | 254 | 739, 500 | 227 | 649, 900 | 262 | 709, 040 | 269 | 733, 980 |
| Employees assigned to other Government departments..... | 0 | 0 | 6 | 10, 620 | 9 | 25, 192 | 8 | 24, 360 | 8 | 24, 600 |
| Total, U. S. Shipping Board..... | 386 | 1, 123, 101 | 349 | 1, 015, 810 | 323 | 935, 652 | 346 | 966, 620 | 353 | 992, 940 |
| MERCHANT FLEET CORPORATION | | | | | | | | | | |
| Vice president and general manager..... | 11 | 64, 860 | 7 | 43, 840 | 5 | 30, 420 | 11 | 49, 660 | 9 | 46, 000 |
| Vice president—administration: | | | | | | | | | | |
| Vice president's office..... | 2 | 14, 000 | 2 | 13, 000 | 2 | 14, 160 | 7 | 31, 620 | 4 | 23, 660 |
| Executive department— | | | | | | | | | | |
| Personnel division (including central service)..... | 15 | 25, 030 | 9 | 17, 520 | 7 | 13, 680 | 21 | 32, 100 | 28 | 45, 760 |
| Statistical division..... | 40 | 83, 280 | 33 | 68, 640 | 30 | 62, 460 | 29 | 64, 560 | 29 | 64, 320 |
| Ship sales division..... | 17 | 56, 600 | 14 | 41, 520 | 14 | 42, 300 | 14 | 34, 380 | 13 | 31, 500 |
| Investigation division..... | 26 | 70, 660 | 15 | 42, 660 | 7 | 16, 640 | 7 | 19, 140 | 11 | 32, 100 |
| Advertising division..... | 38 | 77, 840 | 9 | 27, 700 | 5 | 11, 880 | 7 | 301, 625 | 166 | 310, 927 |
| Field offices—executive..... | 214 | 372, 483 | 173 | 323, 487 | 141 | 271, 097 | 158 | 301, 625 | 166 | 310, 927 |
| Total executive department..... | 350 | 685, 893 | 253 | 521, 527 | 204 | 418, 057 | 229 | 451, 805 | 247 | 484, 607 |
| Secretary's office..... | 84 | 120, 560 | 71 | 104, 480 | 59 | 85, 560 | 66 | 96, 660 | 73 | 108, 600 |
| Finance department..... | 156 | 410, 780 | 112 | 295, 120 | 109 | 269, 205 | 107 | 267, 040 | 105 | 267, 400 |
| General comptroller's department..... | 526 | 1, 108, 996 | 403 | 856, 910 | 323 | 701, 710 | 301 | 656, 880 | 290 | 633, 640 |
| Insurance department..... | 34 | 76, 020 | 32 | 72, 300 | 26 | 65, 820 | 28 | 74, 520 | 28 | 77, 300 |
| Total, vice president—administration..... | 1, 152 | 2, 416, 249 | 873 | 1, 863, 337 | 723 | 1, 554, 512 | 738 | 1, 578, 525 | 747 | 1, 595, 207 |

Comparison of number of employees and annual pay roll, June 30, 1924, June 30, 1925, June 30, 1926, June 30, 1927, and November 30, 1927—Continued

[Arranged to conform with outline of organization as of November 30, 1927]

| | June 30, 1924 | | June 30, 1925 | | June 30, 1926 | | June 30, 1927 | | Nov. 30, 1927 | |
|--|---------------------|-----------------|---------------------|-----------------|---------------------|-----------------|---------------------|-----------------|---------------------|-----------------|
| | Number of employees | Annual pay roll | Number of employees | Annual pay roll | Number of employees | Annual pay roll | Number of employees | Annual pay roll | Number of employees | Annual pay roll |
| Vice president—operations: | | | | | | | | | | |
| Vice president's office..... | 3 | \$28,500 | 3 | \$21,980 | 266 | \$537,326 | 3 | \$24,780 | 3 | \$24,780 |
| Operations department..... | 1,075 | 1,950,582 | 606 | 1,105,265 | 128 | 405,240 | 308 | 609,629 | 310 | 621,509 |
| Maintenance and repair department..... | 146 | 429,340 | 97 | 296,620 | 86 | 223,440 | 132 | 410,060 | 134 | 418,360 |
| Traffic department..... | 140 | 365,780 | 138 | 371,760 | 172 | 322,773 | 105 | 275,490 | 113 | 287,250 |
| Supply department..... | 187 | 392,788 | 255 | 460,573 | 1,948 | 1,795,172 | 219 | 416,332 | 207 | 406,006 |
| Reserve fleet division..... | 1,838 | 1,733,922 | 1,904 | 1,726,679 | | | 1,267 | 1,258,676 | 1,230 | 1,218,808 |
| Total vice president—operations..... | 3,389 | 4,900,912 | 3,003 | 3,982,877 | 2,600 | 3,283,951 | 2,034 | 2,994,967 | 1,997 | 2,976,713 |
| Total Merchant Fleet Corporation..... | 4,552 | 7,382,021 | 3,883 | 5,890,054 | 3,328 | 4,868,883 | 2,783 | 4,623,152 | 2,753 | 4,617,920 |
| UNITED STATES LINES | | | | | | | | | | |
| United States Lines..... | 670 | 1,079,321 | 694 | 1,133,667 | 645 | 1,139,113 | 612 | 1,046,579 | 640 | 1,070,496 |
| Grand total..... | 5,608 | 9,584,443 | 4,926 | 8,039,561 | 4,296 | 6,943,648 | 3,741 | 6,636,351 | 3,746 | 6,681,356 |

| | Fiscal year 1923 | Fiscal year 1924 | Fiscal year 1925 | Fiscal year 1926 | Fiscal year 1927 | Fiscal year 1928, Budget | Fiscal year 1929, estimate |
|--|------------------|------------------|------------------|------------------|------------------|--------------------------|----------------------------|
| OPERATING DATA | | | | | | | |
| Number of ships in operation (average during fiscal year): | | | | | | | |
| Cargo..... | 347 | 338 | 299 | 238 | 282 | 266 | 266 |
| Passenger and cargo..... | 17 | 14 | 14 | 11 | 5 | 5 | 5 |
| United States Lines..... | 11 | 10 | 6 | 6 | 5 | 5 | 6 |
| Tankers..... | 17 | 21 | 14 | 7 | 9 | 9 | 9 |
| Total..... | 392 | 383 | 333 | 262 | 301 | 285 | 286 |
| Total tonnage of ships in operation (based on average number shown above), dead-weight tons..... | 3,378,342 | 3,359,583 | 2,970,948 | 2,345,630 | 2,688,833 | 2,536,088 | 2,548,648 |
| Number of cargo and passenger and cargo services maintained at end of fiscal year..... | 78 | 71 | 61 | 50 | 49 | 48 | 48 |
| Total number of terminations per year (excluding tugs)..... | 1,848 | 1,686 | 1,569 | 1,215 | 1,424 | 1,275 | 1,336 |
| OPERATING RESULTS | | | | | | | |
| Total vessel revenue..... | \$96,468,843.06 | \$103,625,416.83 | \$100,460,150.07 | \$81,038,731.58 | \$86,062,174.86 | \$79,172,249.00 | \$84,725,000.00 |
| Other operating revenue (net)..... | 780,026.57 | 692,374.66 | 503,601.49 | 899,151.25 | 1,286,198.08 | 795,000.00 | 800,000.00 |
| Total revenue..... | 97,248,869.63 | 104,317,791.49 | 100,963,751.56 | 81,937,882.83 | 87,348,372.94 | 79,967,249.00 | 85,525,000.00 |
| Total vessel operating expenses..... | 140,173,947.17 | 141,046,616.33 | 128,319,166.18 | 97,700,710.35 | 98,835,841.87 | 91,780,711.00 | 96,725,000.00 |
| Other operating expenses..... | 42,106.98 | 4,467,569.75 | 2,708,373.62 | 3,843,781.23 | 4,438,942.95 | 2,676,000.00 | 2,200,000.00 |
| Total expenses..... | 140,216,054.15 | 145,514,186.08 | 131,027,539.80 | 101,544,491.58 | 103,274,784.82 | 94,456,711.00 | 98,925,000.00 |
| Reserve..... | | | | | | 2,510,538.00 | |
| Deficit for year..... | 42,967,184.52 | 41,196,394.59 | 30,063,788.24 | 19,606,608.75 | 15,926,411.88 | 17,000,000.00 | 13,400,000.00 |
| Appropriation for year..... | 50,000,000.00 | 50,000,000.00 | 30,000,000.00 | 24,000,000.00 | 13,900,000.00 | 17,000,000.00 | 13,400,000.00 |
| Special fund to cover losses of lines taken back from purchasers: | | | | | | | |
| Amount of appropriation..... | | | | | 10,000,000.00 | 10,000,000.00 | 15,000,000.00 |
| Balance of appropriation at end of fiscal year..... | | | | | 10,000,000.00 | 25,000,000.00 | 5,000,000.00 |

² \$5,000,000 authorized for operating losses, fiscal year 1928, by act of Feb. 11, 1927.

¹ Reappropriated.

| | Fiscal year 1923 | Fiscal year 1924 | Fiscal year 1925 | Fiscal year 1926 | Fiscal year 1927 |
|---|------------------|------------------|------------------|------------------|------------------|
| OPERATING FUNDS (INCLUDING INSURANCE RESERVES) | | | | | |
| Operating balance carried forward at end of fiscal year | \$40,996,657.01 | \$43,319,050.80 | \$40,656,393.72 | \$41,615,434.42 | \$38,114,851.01 |
| Liabilities carried by balance carried forward | 40,996,657.01 | 42,826,470.63 | 40,656,393.72 | 41,615,434.42 | 38,114,851.01 |
| CONSTRUCTION LOAN FUND | | | | | |
| Balance available for use at end of fiscal year | 50,000,000.00 | 60,881,931.62 | 57,424,003.52 | 60,925,269.97 | 75,203,465.77 |
| Outstanding loans at end of year | | 460,000.00 | 5,140,000.00 | 6,910,000.33 | 9,550,801.66 |
| Amounts in suspense at end of year (pending legislative approval) | | | 18,564,447.86 | 19,367,504.65 | (¹) |
| Total construction loan fund | 50,000,000.00 | 61,281,931.62 | 81,128,451.38 | 87,202,774.95 | 84,754,267.43 |
| DIESELIZATION FUND | | | | | |
| Balance at end of year | (²) | (²) | 8,217,160.20 | 5,231,417.57 | 1,824,722.15 |
| INSURANCE RESERVES | | | | | |
| Marine insurance: | | | | | |
| Reserve at end of year | 3,436,232.29 | 3,669,668.71 | 6,391,397.56 | 7,136,096.32 | 6,097,020.79 |
| Charges to reserve during year | (³) | 5,343,318.81 | 4,651,153.34 | 2,933,699.51 | 3,897,247.08 |
| Protection and indemnity insurance: | | | | | |
| Reserve at end of year | 5,414,217.61 | 5,312,541.38 | 4,971,157.80 | 4,670,257.72 | 4,396,596.35 |
| Charges to reserve during year | (³) | 2,993,410.55 | 4,472,836.49 | 1,746,233.37 | 1,792,277.12 |
| LIQUIDATION FUNDS | | | | | |
| Total receipts from liquidation of assets | 43,442,385.61 | 23,090,661.10 | 10,373,643.17 | 13,965,547.64 | 9,385,757.72 |
| Distribution of receipts: | | | | | |
| Liquidation expenses (including administrative expenses, laid-up fleet, etc.) | (⁴) | (⁴) | 3,996,800.55 | 3,432,308.23 | 3,000,000.00 |
| Transfers to construction loan fund | 43,442,385.61 | 11,281,931.62 | 6,376,842.62 | | 16,918,997.13 |
| Receipts from sales in fiscal year 1926 in excess of appropriation for liquidation expenses held in suspense until use approved by Congress, Mar. 4, 1927 | | | | 5 | |
| Receipts from sales, including interest on transactions prior to June 5, 1925, held in suspense until use approved by Congress, Mar. 4, 1927 | | | | 5 | |
| Transfers to miscellaneous receipts, U. S. Treasury | | 11,808,729.48 | | | |

¹ Act of Mar. 4, 1927, authorized inclusion of part of suspense items in construction loan fund.

² Fund not authorized until fiscal year 1925.

³ Reserve not set up until end of fiscal year 1923.

⁴ Liquidation expenses paid from general funds. No specific authorization or appropriation for liquidation expenses before fiscal year 1925.

⁵ Act of Mar. 4, 1927, authorized transfer of these amounts to construction loan fund. These amounts are included in the total of \$16,918,997.13, shown as transfers to construction loan fund during fiscal year 1927.

| SALE OF VESSELS | | | | | |
|---|------------------|-----------------|-----------------|-----------------|----------------|
| Number of vessels sold: | | | | | |
| Individually | 149 | 24 | 47 | 107 | 50 |
| In groups for restricted operation as lines | 6 237 | 10 | 5 | 42 | 2 |
| For scrapping | | 18 | 6 3 | 199 | |
| Total vessels sold | 383 | 52 | 55 | 348 | 52 |
| Number of lines sold | | 2 | 1 | 4 | |
| Total sales price of vessels sold | \$30,138,906.96 | \$7,045,684.58 | \$8,995,729.09 | \$19,666,059.70 | \$6,990,937.00 |
| LAID-UP FLEET | | | | | |
| Number of vessels laid up at end of fiscal year | 937 | 924 | 914 | 580 | 506 |
| Tonnage of vessels laid up at end of fiscal year (dead-weight tons) | 5,949,122 | 5,862,726 | 5,850,273 | 4,295,754 | 3,768,001 |
| Laid-up expenses during year | \$4,418,335.59 | \$2,915,814.23 | \$2,867,577.68 | \$2,474,355.29 | \$2,123,116.69 |
| SPECIAL CLAIMS APPROPRIATION | | | | | |
| Balance at end of fiscal year | 7 \$6,517,924.25 | \$5,034,687.40 | \$4,596,144.79 | \$3,570,237.96 | \$1,927,767.12 |
| Settlements during year from appropriation | | \$1,483,236.85 | \$438,542.61 | \$1,025,906.83 | \$1,642,470.84 |
| CLAIMS AGAINST THE U. S. SHIPPING BOARD (EXCLUDING COURT OF CLAIMS CASES) | | | | | |
| Number of claims at end of year: | | | | | |
| Admiralty cases | 1,664 | 1,038 | 560 | 393 | 328 |
| Legal cases | 290 | 266 | 243 | 270 | 162 |
| Miscellaneous cases | 111 | 94 | 74 | 48 | 48 |
| Unpaid awards | | | | 13 | 10 |
| Total number of claims | 2,065 | 1,398 | 877 | 724 | 548 |
| Gross amount claimed: | | | | | |
| Admiralty cases | \$31,201,331.64 | \$18,988,078.71 | \$11,019,484.24 | \$6,787,478.34 | \$5,557,122.87 |
| Legal cases | 85,010,217.29 | 76,346,585.07 | 60,660,182.57 | 46,385,021.01 | 38,519,385.70 |
| Miscellaneous cases | 272,360.33 | 524,119.16 | 1,200,671.61 | 258,005.58 | 57,919.51 |
| Unpaid awards | | | | 819,303.10 | 110,385.76 |
| Total amount claimed | 116,483,909.26 | 95,858,782.94 | 72,880,338.42 | 54,249,808.03 | 44,244,813.84 |

⁶ Wooden vessels.

⁷ Balance set up at end of fiscal year 1923 to cover estimated settlement cost of outstanding claims payable from the special appropriation.

NOTE.—These totals include claims which are payable from the special claims appropriation, as well as claims which, when settled, will be paid from other available funds.

To provide for operating losses incurred by the Merchant Fleet Corporation the committee recommends the sum of \$12,000,000 for the fiscal year 1929. This is \$1,400,000 less than the estimate submitted in the Budget. It was adduced during the hearings that certain economies might be effected through reductions in fuel and supply costs and the sale of several lines of vessels. In addition the committee deducted the sum of \$350,000, which approximates the annual earned interest on various funds under the control of the corporation. To compensate for this latter reduction, however, a new section has been added to the paragraph making appropriations for the Fleet Corporation, as follows:

(e) All interest earned on the funds of the United States Shipping Board Merchant Fleet Corporation is to accrue to these funds and is made available for the purposes hereinbefore set forth subject to the limitations herein established.

A new paragraph is recommended by the committee relating to the reconditioning of the steamships *Mount Vernon* and *Monticello* (formerly *Agamemnon*), which is as follows:

For the reconditioning of the steamships *Mount Vernon* and *Monticello* at a total cost not in excess of \$12,000,000, not to exceed \$10,000,000 is made available from the construction loan fund and shall be reimbursed to such fund with interest at such rate and within such period as the board may determine but not exceeding 10 years after the date of commission of such reconditioned vessels.

These vessels have been very carefully surveyed, and the cost of complete reconditioning and installation of geared turbines and water-tube boilers, enabling them to maintain a speed of 20 knots is estimated at \$12,000,000. The committee believes that if more than \$10,000,000 is necessary, which sum is authorized by the paragraph just above set forth, it can be obtained from other funds at the disposition of the fleet corporation. Very careful estimates indicate that each vessel would earn approximately \$400,000 per annum after reconditioning, and in addition would provide the United States Lines with a more balanced fleet, enabling the establishment of a weekly sailing service to European ports. A detailed statement relating to the costs of reconditioning, operating revenues, expenses, and characteristics of these vessels will be found on pages 699-710, inclusive, of the hearings.

VETERANS' BUREAU

For the Veterans' Bureau for the ensuing fiscal year the committee recommends appropriations in accordance with the Budget estimates. The total amount recommended to be appropriated is \$485,560,000, a decrease of \$7,240,000, as compared with the appropriations for the current fiscal year.

For military and naval compensation an appropriation of \$195,000,000 is recommended. On October 31, 1927, there were 247,165 total-disability claims and 86,727 death claims, a grand total of 333,892. Disbursements for that month amounted to \$15,792,333. For the fiscal year 1929 it is estimated there will be a total of 341,178 compensation claims, involving an expenditure of \$195,000,000.

For adjusted compensation an appropriation of \$112,000,000 is provided in the accompanying bill. The following statement briefly sets forth expenditures under the World War adjusted compensation act:

SUMMARY

| | |
|--|--------------------------|
| Adjusted service and dependent pay: | |
| Amount appropriated..... | \$38, 629, 398. 00 |
| Net expenditures..... | 24, 135, 022. 85 |
| Unexpended balance..... | <u>14, 494, 375. 15</u> |
| Adjusted service certificate fund: | |
| Amount appropriated ¹ | 448, 000, 000. 00 |
| Invested interest..... | 10, 900, 000. 00 |
| Credited interest..... | 1, 215, 627. 38 |
| | <u>460, 115, 627. 38</u> |
| Net expenditures..... | 55, 180, 393. 84 |
| Unexpended balance..... | <u>404, 935, 233. 54</u> |

In accordance with the estimate submitted in the Budget, the committee recommends an appropriation of \$106,750,000 for military and naval insurance. The following statement indicates the forms of converted insurance in force on various dates, together with the amount involved:

| Converted insurance | In force June 30, 1926 | | Insurance issued since June 30, 1926 | |
|--------------------------------|------------------------|----------------------|--------------------------------------|----------------------|
| | Number | Amount | Number | Amount |
| Ordinary life..... | 86, 084 | \$460, 827, 951. 72 | 56, 771 | \$312, 435, 103. 00 |
| 20-payment life..... | 134, 134 | 590, 324, 855. 59 | 41, 555 | 181, 533, 413. 00 |
| 20-year endowment..... | 111, 232 | 323, 897, 304. 15 | 28, 150 | 92, 980, 507. 00 |
| 30-year endowment..... | 28, 954 | 121, 871, 511. 93 | 7, 683 | 35, 449, 118. 00 |
| Endowment, age 62..... | 25, 509 | 125, 879, 272. 45 | 10, 585 | 50, 543, 583. 00 |
| 30-payment life..... | 21, 347 | 110, 290, 152. 13 | 8, 272 | 42, 459, 056. 00 |
| 5-year convertible term..... | | | 104, 916 | 724, 269, 413. 00 |
| Extended insurance..... | 16, 297 | 39, 984, 616. 34 | | |
| Total converted insurance..... | 423, 557 | 1, 773, 075, 664. 31 | 257, 932 | 1, 439, 670, 193. 00 |
| Term insurance..... | 130, 103 | 1, 008, 511, 344. 00 | | |
| Total in force..... | 553, 660 | 2, 781, 587, 008. 31 | | |

| Converted insurance | Net terminations since June 30, 1926 | | In force Oct. 31, 1927 | |
|--------------------------------|--------------------------------------|--------------------|------------------------|----------------------|
| | Number | Amount | Number | Amount |
| Ordinary life..... | 4, 309 | \$22, 315, 509. 85 | 138, 546 | \$750, 947, 544. 87 |
| 20-payment life..... | 3, 629 | 14, 579, 245. 65 | 172, 060 | 757, 279, 022. 94 |
| 20-year endowment..... | 5, 163 | 14, 475, 189. 18 | 134, 219 | 402, 402, 621. 97 |
| 30-year endowment..... | 787 | 3, 199, 248. 20 | 35, 850 | 154, 121, 381. 73 |
| Endowment, age 62..... | 713 | 3, 340, 094. 82 | 35, 381 | 173, 082, 760. 63 |
| 30-payment life..... | 602 | 3, 085, 701. 82 | 29, 017 | 149, 663, 506. 31 |
| 5-year convertible term..... | 264 | 1, 838, 606. 00 | 104, 652 | 722, 430, 807. 00 |
| Extended insurance..... | 1, 442 | 2, 343, 947. 85 | 14, 855 | 37, 640, 668. 49 |
| Total converted insurance..... | 16, 909 | 65, 177, 543. 37 | 664, 580 | 3, 147, 568, 313. 94 |

Term insurance reinstatements since June 30, 1926, 125,364; \$423,051,349.

¹ Includes \$112,000,000 not available for investment until Jan. 1, 1928.

LIMITATIONS AND PROPOSED LEGISLATION

Limitations with respect to expenditures or legislative provisions, not heretofore enacted, are recommended as follows:

On page 4:

All expenses of the office of the Alien Property Custodian authorized by the act entitled "An act to define, regulate, and punish trading with the enemy, and for other purposes," approved October 6, 1917, as amended, including compensation of the Alien Property Custodian at not to exceed \$10,000 per annum; shall be paid from interest and collections on trust funds and other properties under the control of such Custodian.

On page 16:

Provided, That the transfer of civilian employees to the rolls of the Federal Power Commission on July 1, 1928, may be made without reduction in salary.

On page 33:

Provided, That the annual estimates of the Shipping Board for the fiscal year 1930 shall include the salaries of all employees whose service with the board has become permanent through detail from the Merchant Fleet Corporation.

On page 35:

For the reconditioning of the steamships "Mount Vernon" and "Monticello" at a total cost not in excess of \$12,000,000; not to exceed \$10,000,000 is made available from the Construction Loan Fund and shall be reimbursed to such fund with interest at such rate and within such period as the board may determine, but not exceeding ten years after the date of commission of such reconditioned vessels.

| In June 30, 1928 | | In June 30, 1929 | |
|------------------|---------------|------------------|---------------|
| Number | Amount | Number | Amount |
| 1,112 | 2,318,947.82 | 1,112 | 2,318,947.82 |
| 284 | 1,888,000.00 | 284 | 1,888,000.00 |
| 602 | 8,082,701.82 | 602 | 8,082,701.82 |
| 787 | 3,190,348.20 | 787 | 3,190,348.20 |
| 2,102 | 14,472,740.18 | 2,102 | 14,472,740.18 |
| 2,499 | 14,079,268.65 | 2,499 | 14,079,268.65 |
| 4,300 | 22,312,306.22 | 4,300 | 22,312,306.22 |
| 18,000 | 92,171,812.37 | 18,000 | 92,171,812.37 |

Total estimated reconditioning cost June 30, 1929, \$12,000,000.00
 Total estimated reconditioning cost June 30, 1928, \$12,000,000.00

On page 4:
 The extent of the effect of the Alien Property Custodian authorized by the act entitled "An act to regulate, regulate, and punish trading with the enemy, and for other purposes," approved October 6, 1917, as amended, including compensation of the Alien Property Custodian of not to exceed \$10,000 per annum, shall be paid from interest and collections on trust funds and other properties under the control of such Custodian.

INDEPENDENT OFFICES APPROPRIATION BILL, FISCAL YEAR 1929

Comparative statement of the amounts appropriated for the fiscal year 1928, the Budget estimates for the fiscal year 1929, and the amounts recommended in the accompanying bill for 1929

| Object | Appropriations for 1928 in the independent offices, deficiency, and other acts | Estimates for 1929, regular annual and supplemental | Amount recommended in the bill for 1929 | Increase (+) or decrease (-), bill compared with 1928 appropriation | Increase (+) or decrease (-), bill compared with 1929 Budget estimates |
|---|--|---|---|---|--|
| EXECUTIVE OFFICE | | | | | |
| President, salary of..... | \$75,000.00 | \$75,000.00 | \$75,000.00 | ----- | ----- |
| Vice President, salary of..... | 15,000.00 | 15,000.00 | 15,000.00 | ----- | ----- |
| Executive Office: | | | | | |
| Salaries..... | 95,260.00 | 96,480.00 | 96,480.00 | +\$1,220.00 | ----- |
| Contingent expenses..... | 35,500.00 | 35,000.00 | 35,000.00 | -\$500.00 | ----- |
| President, traveling expenses..... | 25,000.00 | 25,000.00 | 25,000.00 | ----- | ----- |
| Printing and binding..... | 2,800.00 | 2,800.00 | 2,800.00 | ----- | ----- |
| Executive Mansion and Grounds, maintenance..... | 104,000.00 | 102,000.00 | 102,000.00 | -\$2,000.00 | ----- |
| White House police: | | | | | |
| Salaries..... | 83,400.00 | 83,400.00 | 83,400.00 | ----- | ----- |
| Uniforms and equipment..... | 2,500.00 | 2,500.00 | 2,500.00 | ----- | ----- |
| Cancellation of oil leases..... | 90,000.00 | ----- | ----- | ----- | ----- |
| Total, Executive Office..... | 528,460.00 | 437,180.00 | 437,180.00 | -\$91,280.00 | ----- |

Comparative statement of the amounts appropriated for the fiscal year 1928, the Budget estimates for the fiscal year 1929, and the amounts recommended in the accompanying bill for 1929—Continued

| Object | Appropriations for 1928 in the independent offices, deficiency, and other acts | Estimates for 1929, regular annual and supplemental | Amount recommended in the bill for 1929 | Increase (+) or decrease (-), bill compared with 1928 appropriation | Increase (+) or decrease (-), bill compared with 1929 Budget estimates |
|---------------------------------------|--|---|---|---|--|
| ALIEN PROPERTY CUSTODIAN | | | | | |
| Salaries and expenses----- | \$97, 500. 00 | \$7, 500. 00 | ----- | -\$97, 500. 00 | -\$7, 500. 00 |
| Printing and binding----- | 500. 00 | ----- | ----- | -500. 00 | ----- |
| Total, Alien Property Custodian----- | 98, 000. 00 | 7, 500. 00 | ----- | -98, 000. 00 | -7, 500. 00 |
| AMERICAN BATTLE MONUMENTS COMMISSION, | | | | | |
| salaries and expenses----- | 600, 000. 00 | 700, 000. 00 | \$700, 000. 00 | +100, 000. 00 | ----- |
| ARLINGTON MEMORIAL BRIDGE COMMISSION | | | | | |
| Salaries----- | 2, 500, 000. 00 | 2, 300, 000. 00 | 2, 300, 000. 00 | -200, 000. 00 | ----- |
| BOARD OF MEDIATION | | | | | |
| Salaries----- | 60, 000. 00 | 60, 000. 00 | 60, 000. 00 | ----- | ----- |
| General expenses----- | 177, 000. 00 | 155, 102. 00 | 155, 102. 00 | -21, 898. 00 | ----- |
| Arbitration boards----- | 100, 000. 00 | 80, 000. 00 | 80, 000. 00 | -20, 000. 00 | ----- |
| Emergency boards----- | 50, 000. 00 | 50, 000. 00 | 50, 000. 00 | ----- | ----- |
| Printing and binding----- | 3, 000. 00 | 2, 800. 00 | 2, 800. 00 | -200. 00 | ----- |
| Total, Board of Mediation----- | 390, 000. 00 | 347, 902. 00 | 347, 902. 00 | -42, 098. 00 | ----- |

BOARD OF TAX APPEALS

| | | | | |
|--|-----------------|-----------------|-----------------|---------------|
| Salaries and expenses----- | 682, 740. 00 | 682, 740. 00 | 682, 740. 00 | ----- |
| Printing and binding----- | 30, 040. 00 | 38, 000. 00 | 38, 000. 00 | +7, 960. 00 |
| Total, Board of Tax Appeals----- | 712, 780. 00 | 720, 740. 00 | 720, 740. 00 | +7, 960. 00 |
| BUREAU OF EFFICIENCY | | | | |
| Salaries and expenses----- | 210, 000. 00 | 210, 000. 00 | 210, 000. 00 | ----- |
| Printing and binding----- | 350. 00 | 350. 00 | 350. 00 | ----- |
| Total, Bureau of Efficiency----- | 210, 350. 00 | 210, 350. 00 | 210, 350. 00 | ----- |
| CIVIL SERVICE COMMISSION | | | | |
| Office force----- | 609, 500. 00 | 578, 160. 00 | 578, 160. 00 | -31, 340. 00 |
| Field force----- | 330, 000. 00 | 334, 000. 00 | 334, 000. 00 | +4, 000. 00 |
| Expert examiners----- | 2, 000. 00 | 2, 000. 00 | 2, 000. 00 | ----- |
| Examination of presidential postmasters----- | 26, 000. 00 | 26, 000. 00 | 26, 000. 00 | ----- |
| Traveling expenses----- | 102, 500. 00 | 32, 000. 00 | 32, 000. 00 | -70, 500. 00 |
| Contingent expenses----- | 46, 350. 00 | 44, 000. 00 | 44, 000. 00 | -2, 350. 00 |
| Rent----- | 24, 592. 00 | 24, 592. 00 | 24, 592. 00 | ----- |
| Printing and binding----- | 58, 000. 00 | 58, 000. 00 | 58, 000. 00 | ----- |
| Total, Civil Service Commission----- | 1, 198, 942. 00 | 1, 098, 752. 00 | 1, 098, 752. 00 | -100, 190. 00 |

Comparative statement of the amounts appropriated for the fiscal year 1928, the Budget estimates for the fiscal year 1929, and the amounts recommended in the accompanying bill for 1929—Continued

| Object | Appropriations for 1928 in the independent offices, deficiency, and other acts | Estimates for 1929, regular annual and supplemental | Amount recommended in the bill for 1929 | Increase (+) or decrease (-), bill compared with 1928 appropriation | Increase (+) or decrease (-), bill compared with 1929 Budget estimates |
|--|--|---|---|---|--|
| COMMISSION OF FINE ARTS | | | | | |
| Salaries and expenses | \$7,000.00 | \$7,000.00 | \$7,000.00 | | |
| Printing and binding | 300.00 | 300.00 | 300.00 | | |
| Total, Commission of Fine Arts | 7,300.00 | 7,300.00 | 7,300.00 | | |
| EMPLOYEES' COMPENSATION COMMISSION | | | | | |
| Salaries | 372,540.00 | 460,000.00 | 460,000.00 | +\$75,460.00 | |
| Contingent expenses | 12,000.00 | | | | |
| Printing and binding | 13,700.00 | 15,000.00 | 15,000.00 | +1,300.00 | |
| Administration of employees' compensation fund | 3,250,000.00 | 3,200,000.00 | 3,200,000.00 | -50,000.00 | |
| Total, Employees' Compensation Commission | 3,648,240.00 | 3,675,000.00 | 3,675,000.00 | +26,760.00 | |

| | | | | |
|--|------------|------------|------------|------------|
| FEDERAL BOARD FOR VOCATIONAL EDUCATION | | | | |
| Vocational education, Hawaii----- | 30,000.00 | 30,000.00 | 30,000.00 | ----- |
| Vocational rehabilitation----- | 700,000.00 | 750,000.00 | 750,000.00 | +50,000.00 |
| Administrative expenses----- | 68,230.00 | 73,000.00 | 73,000.00 | +4,770.00 |
| Total, Federal Board for Vocational Education----- | 798,230.00 | 853,000.00 | 853,000.00 | +54,770.00 |
| FEDERAL POWER COMMISSION | | | | |
| Salaries and expenses----- | 28,500.00 | 108,840.00 | 108,840.00 | +80,340.00 |
| Printing and binding----- | 4,000.00 | 3,800.00 | 3,800.00 | -200.00 |
| Total, Federal Power Commission----- | 32,500.00 | 112,640.00 | 112,640.00 | +80,140.00 |
| FEDERAL RADIO COMMISSION | | | | |
| Salaries of commissioners----- | ----- | 18,000.00 | 18,000.00 | +18,000.00 |
| General expenses----- | 52,186.00 | 62,560.00 | 62,560.00 | +10,374.00 |
| Total, Federal Radio Commission----- | 52,186.00 | 80,560.00 | 80,560.00 | +28,374.00 |
| FEDERAL TRADE COMMISSION | | | | |
| Salaries----- | 50,000.00 | 50,000.00 | 50,000.00 | ----- |
| Expenses----- | 917,850.00 | 895,000.00 | 895,000.00 | -22,850.00 |
| Printing and binding----- | 16,500.00 | 18,000.00 | 18,000.00 | +1,500.00 |
| Total, Federal Trade Commission----- | 984,350.00 | 963,000.00 | 963,000.00 | -21,350.00 |

Comparative statement of the amounts appropriated for the fiscal year 1928, the Budget estimates for the fiscal year 1929, and the amounts recommended in the accompanying bill for 1929—Continued

| Object | Appropriations for 1928 in the independent offices, deficiency, and other acts | Estimates for 1929, regular annual and supplemental | Amount recommended in the bill for 1929 | Increase (+) or decrease (-), bill compared with 1928 appropriation | Increase (+) or decrease (-), bill compared with 1929 Budget estimates |
|--|--|---|---|---|--|
| GENERAL ACCOUNTING OFFICE | | | | | |
| Salaries----- | \$3, 575, 000. 00 | \$3, 575, 000. 00 | \$3, 575, 000. 00 | | |
| Contingent expenses----- | 242, 400. 00 | 220, 000. 00 | 220, 000. 00 | -\$22, 400. 00 | |
| Printing and binding----- | 26, 000. 00 | 25, 000. 00 | 25, 000. 00 | -1, 000. 00 | |
| Total, General Accounting Office----- | 3, 843, 400. 00 | 3, 820, 000. 00 | 3, 820, 000. 00 | -23, 400. 00 | |
| George Washington Bicentennial Commission----- | 14, 000. 00 | | | -14, 000. 00 | |
| HOUSING CORPORATION | | | | | |
| Salaries----- | 43, 300. 00 | 40, 300. 00 | 40, 300. 00 | -3, 000. 00 | |
| Contingent expenses----- | 5, 000. 00 | 5, 000. 00 | 5, 000. 00 | | |
| Printing and binding----- | 800. 00 | 800. 00 | 800. 00 | | |
| Collections----- | 29, 000. 00 | 22, 000. 00 | 22, 000. 00 | -7, 000. 00 | |
| Government hotels, Washington----- | 480, 136. 00 | 403, 250. 00 | 403, 250. 00 | -76, 886. 00 | |
| Maintenance, unsold property----- | 1, 000. 00 | 400. 00 | 400. 00 | -600. 00 | |
| Miscellaneous expenses on property sold----- | 5, 000. 00 | 4, 000. 00 | 4, 000. 00 | -1, 000. 00 | |
| Total, Housing Corporation----- | 564, 236. 00 | 475, 750. 00 | 475, 750. 00 | -88, 486. 00 | |

| | | | | | |
|---|--------------|--------------|--------------|-------------|-------------|
| INTERSTATE COMMERCE COMMISSION | | | | | |
| Salaries | 139,500.00 | 139,500.00 | 139,500.00 | | |
| General expenses | 2,460,600.00 | 2,564,500.00 | 2,564,500.00 | +103,900.00 | |
| Regulating commerce | 1,315,000.00 | 1,327,745.00 | 1,327,745.00 | +12,745.00 | |
| Safety of employees, etc | 515,824.00 | 515,824.00 | 515,824.00 | | |
| Signal safety systems | 148,320.00 | 148,320.00 | 148,320.00 | | |
| Locomotive safety inspection | 493,856.00 | 491,448.00 | 493,856.00 | | +\$2,408.00 |
| Valuation of property | 2,563,214.00 | 2,200,000.00 | 2,200,000.00 | -363,214.00 | |
| Printing and binding | 345,000.00 | 255,000.00 | 265,000.00 | -80,000.00 | +10,000.00 |
| Total, Interstate Commerce Commission | 7,981,314.00 | 7,642,337.00 | 7,654,745.00 | -326,569.00 | +12,408.00 |
| NATIONAL ADVISORY COMMITTEE FOR AERONAUTICS | | | | | |
| Salaries and expenses | 537,000.00 | 587,000.00 | 587,000.00 | +50,000.00 | |
| Printing and binding | 13,000.00 | 13,000.00 | 13,000.00 | | |
| Total, National Advisory Committee for Aeronautics | 550,000.00 | 600,000.00 | 600,000.00 | +50,000.00 | |
| PUBLIC BUILDINGS AND PUBLIC WORKS OF THE NATIONAL CAPITAL | | | | | |
| Salaries | 1,710,560.00 | 1,724,530.00 | 1,724,530.00 | +13,970.00 | |
| General expenses | 740,460.00 | 857,000.00 | 857,000.00 | +116,540.00 | |
| Printing and binding | 3,450.00 | 3,450.00 | 3,450.00 | | |
| Total | 2,454,470.00 | 2,584,980.00 | 2,584,980.00 | +130,510.00 | |

Comparative statement of the amounts appropriated for the fiscal year 1928, the Budget estimates for the fiscal year 1929, and the amounts recommended in the accompanying bill for 1929—Continued

| Object | Appropriations for 1928 in the independent offices, deficiency, and other acts | Estimates for 1929, regular annual and supplemental | Amount recommended in the bill for 1929 | Increase (+) or decrease (-) or bill compared with 1928 appropriation | Increase (+) or decrease (-) or bill compared with 1929 Budget estimates |
|--|--|---|---|---|--|
| SMITHSONIAN INSTITUTION | | | | | |
| General administration | ----- | \$25, 000. 00 | \$32, 500. 00 | +\$32, 500. 00 | +\$7, 500. 00 |
| International exchanges | \$46, 855. 00 | 47, 855. 00 | 48, 208. 00 | +1, 353. 00 | +353. 00 |
| American Ethnology | 58, 720. 00 | 58, 720. 00 | 60, 300. 00 | +1, 580. 00 | +1, 580. 00 |
| International Catalogue of Scientific Literature | 7, 260. 00 | 7, 260. 00 | 7, 460. 00 | +200. 00 | +200. 00 |
| Astrophysical Observatory | 32, 060. 00 | 32, 060. 00 | 33, 200. 00 | +1, 140. 00 | +1, 140. 00 |
| Assistant secretary | 7, 500. 00 | 7, 500. 00 | ----- | -7, 500. 00 | -7, 500. 00 |
| Natural History Building | 80, 000. 00 | ----- | ----- | -80, 000. 00 | ----- |
| National Museum: | | | | | |
| Furniture, cases, etc | 26, 500. 00 | 29, 500. 00 | 29, 560. 00 | +3, 060. 00 | +60. 00 |
| Heat, telegraph, etc | 79, 500. 00 | 83, 340. 00 | 84, 040. 00 | +4, 540. 00 | +700. 00 |
| Increase of collections | 473, 510. 00 | 483, 110. 00 | 502, 546. 00 | +29, 036. 00 | +19, 436. 00 |
| Repairs to buildings, etc | 13, 000. 00 | 17, 610. 00 | 17, 730. 00 | +4, 730. 00 | +120. 00 |
| Purchase of books, etc | 1, 500. 00 | 2, 000. 00 | 2, 000. 00 | +500. 00 | ----- |

APPROPRIATIONS, INDEPENDENT OFFICES, 1929

| | | | | |
|-------------------------------------|------------------|------------------|------------------|------------------|
| Stamps and foreign postage----- | 450. 00 | 450. 00 | 450. 00 | ----- |
| Steel gallery—construction----- | 12, 500. 00 | ----- | ----- | -12, 500. 00 |
| National Gallery of Art----- | 30, 356. 00 | 30, 356. 00 | 31, 168. 00 | +812. 00 |
| Printing and binding----- | 90, 000. 00 | 90, 000. 00 | 95, 000. 00 | +5, 000. 00 |
| Total, Smithsonian Institution----- | 959, 711. 00 | 914, 761. 00 | 944, 162. 00 | -15, 549. 00 |
| TARIFF COMMISSION | | | | |
| Salaries and expenses----- | 673, 500. 00 | 738, 000. 00 | 738, 000. 00 | +64, 500. 00 |
| Printing and binding----- | 12, 500. 00 | 11, 000. 00 | 16, 000. 00 | +3, 500. 00 |
| Total, Tariff Commission----- | 686, 000. 00 | 749, 000. 00 | 754, 000. 00 | +68, 000. 00 |
| UNITED STATES GEOGRAPHIC BOARD | | | | |
| Salaries----- | 3, 645. 00 | 3, 660. 00 | 3, 660. 00 | +15. 00 |
| Printing and binding----- | 300. 00 | 640. 00 | 640. 00 | +340. 00 |
| Total, Geographic Board----- | 3, 945. 00 | 4, 300. 00 | 4, 300. 00 | +355. 00 |
| UNITED STATES SHIPPING BOARD | | | | |
| Salaries and expenses----- | 283, 000. 00 | 279, 750. 00 | 279, 750. 00 | -3, 250. 00 |
| Printing and binding----- | 7, 000. 00 | 9, 000. 00 | 9, 000. 00 | +2, 000. 00 |
| Emergency shipping fund----- | 12, 000, 000. 00 | 13, 400, 000. 00 | 12, 000, 000. 00 | -1, 400, 000. 00 |
| Special shipping fund----- | (¹) | (¹) | (¹) | ----- |
| Total, Shipping Board----- | 12, 290, 000. 00 | 13, 688, 750. 00 | 12, 288, 750. 00 | -1, 400, 000. 00 |

¹ Reappropriation.

Comparative statement of the amounts appropriated for the fiscal year 1928, the Budget estimates for the fiscal year 1929, and the amounts recommended in the accompanying bill for 1929—Continued

| Object | Appropriations for 1928 in the independent offices, deficiency, and other acts | Estimates for 1929, regular annual and supplemental | Amount recommended in the bill for 1929 | Increase (+) or decrease (-), bill compared with 1928 appropriation | Increase (+) or decrease (-), bill compared with 1929 Budget estimates |
|--|--|---|---|---|--|
| UNITED STATES VETERANS' BUREAU | | | | | |
| Salaries and expenses----- | \$42, 500, 000. 00 | \$40, 000, 000. 00 | \$40, 000, 000. 00 | -\$2, 500, 000. 00 | ----- |
| Printing and binding----- | 125, 000. 00 | 135, 000. 00 | 135, 000. 00 | +10, 000. 00 | ----- |
| Military and naval compensation----- | 187, 900, 000. 00 | 195, 000, 000. 00 | 195, 000, 000. 00 | +7, 100, 000. 00 | ----- |
| Medical and hospital services----- | 35, 275, 000. 00 | 31, 675, 000. 00 | 31, 675, 000. 00 | -3, 600, 000. 00 | ----- |
| Adjusted certificate fund----- | 112, 000, 000. 00 | 112, 000, 000. 00 | 112, 000, 000. 00 | ----- | ----- |
| Military and naval insurance----- | 114, 000, 000. 00 | 106, 750, 000. 00 | 106, 750, 000. 00 | -7, 250, 000. 00 | ----- |
| Hospital facilities and services----- | 1, 000, 000. 00 | ----- | ----- | -1, 000, 000. 00 | ----- |
| Total, United States Veterans' Bureau----- | 492, 800, 000. 00 | 485, 560, 000. 00 | 485, 560, 000. 00 | -7, 240, 000. 00 | ----- |
| Grand total, Executive Office and independent offices appropriation act----- | 533, 908, 414. 00 | 527, 553, 802. 00 | 526, 193, 111. 00 | -7, 715, 303. 00 | -\$1, 360, 691. 00 |

PERMANENT ANNUAL APPROPRIATIONS

| Object | 1928 | 1929 |
|---|-----------------|------------------|
| Alaska, relief of indigent----- | \$15, 000. 00 | \$15, 000. 00 |
| Federal Board for Vocational Education----- | 7, 367, 000. 00 | 7, 367, 000. 00 |
| Federal Power Commission----- | 10, 000. 00 | 8, 250. 00 |
| Federal Reserve Board----- | ----- | 2, 700, 000. 00 |
| Smithsonian Institution----- | 60, 000. 00 | 60, 000. 00 |
| Veterans' Bureau----- | ----- | 74, 500, 000. 00 |
| Total----- | 7, 452, 000. 00 | 84, 650, 250. 00 |



SMITHSONIAN LIBRARIES



3 9088 01850 4639

| 1929 | 1928 | |
|---------------|--------------|--|
| 215,000.00 | 215,000.00 | Alaska, relief of indigent |
| 7,367,000.00 | 7,367,000.00 | Federal Board for Vocational Education |
| 8,250.00 | 10,000.00 | Federal Power Commission |
| 2,700,000.00 | | Federal Reserve Board |
| 60,000.00 | 60,000.00 | Smithsonian Institution |
| 74,500,000.00 | | Veterans' Bureau |
| 84,850,250.00 | 7,452,000.00 | Total |