

Calendar No. 1733

82D CONGRESS }
2d Session }

SENATE

{ REPORT
{ No. 1803

INTERIOR DEPARTMENT APPROPRIATION BILL, 1953

JUNE 23 (legislative day, JUNE 21), 1952.—Ordered to be printed

Mr. HAYDEN, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H. R. 7176]

The Committee on Appropriations, to whom was referred the bill (H. R. 7176) making appropriations for the Department of the Interior for the fiscal year ending June 30, 1953, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes made:

Amount of bill passed by House	\$486, 248, 253
Amount added by Senate (net)	74, 334, 111
Total of bill as reported to Senate	560, 582, 364
Amount of 1953 budget estimates:	
This includes supplemental estimates in H. Doc. 359; H. Doc. 370; S. Doc. 121; S. Doc. 145, and S. Doc. 134	632, 151, 800
Amount of 1952 appropriations, including the Third Supplemental Appropriation Act of 1952	528, 641, 216
The bill as reported to the Senate:	
Under regular and supplemental estimates for 1953	71, 569, 436
Exceeds appropriations for 1952	31, 941, 148

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BUDGET ESTIMATES, APPROPRIATIONS, AND AMOUNT RECOMMENDED
FOR LIQUIDATION OF PRIOR CONTRACT AUTHORIZATIONS

The committee considered budget estimates totaling \$632,151,800, which includes the request submitted in the regular budget and those requested in House Document 259, House Document 370, Senate Document 121, Senate Document 134, and Senate Document 145. The committee recommends appropriations totaling \$560,582,364, which amount is \$74,324,111 more than recommended by the House, \$31,941,148 more than appropriations for the current fiscal year, and \$71,569,436 less than the budget estimates or a reduction of 11.32 percent. Of the \$560,582,364 recommended by the committee \$10,673,400 is for the liquidation of prior contract authorizations.

OFFICE OF THE SECRETARY

ENFORCEMENT OF THE CONNALLY HOT OIL ACT

The committee recommends an appropriation of \$187,000, the budget estimate. This is \$17,000 more than was allowed by the House, and \$17,330 more than was available for the current fiscal year. The increase of \$17,000 will provide for two additional examiners, and two stenographers.

CONSTRUCTION, SOUTHEASTERN POWER ADMINISTRATION

The committee concurs with the House in the elimination of the proposed transmission lines in the Roanoke River Basin, and the \$25,000 included in the budget estimate for the survey and planning of a transmission line from the Jim Woodruff project to Tallahassee, Fla. There has been added to the bill \$25,000 included in the budget estimate and denied by the House for the survey and planning of a transmission line from the Jim Woodruff project to the Wiregrass rural electric cooperative.

It is encouraging to the committee to learn that a contract is in the final stages of negotiation between the Southeastern Power Administration and the Virginia Electric Power Co. On the other hand the committee is disappointed that similar progress has not been made with respect to negotiations in other parts of the Southeastern power area. Language has been added to the bill that would require further negotiations before any part of the funds appropriated for 1953 or of the unobligated funds appropriated in 1952 may be used for construction of transmission lines and related facilities. The language would also require the Secretary of the Interior to advise the Congress that further negotiations with the power companies in the area have failed to produce substantially the same type of contracts which have been executed in other power areas for the transmission of electric power and energy from Government-owned projects to preferred customers before any funds may be expended. The language referred to is as follows:

:Provided, That no part of the funds appropriated by this paragraph or any part of the unobligated balance appropriated under this heading in the Interior Department Appropriation Act for 1952 shall be available for the construction of transmission lines and related facilities in the Southeastern power area until (1) a contract with the affected power companies in the area of substantially the type which has heretofore

been executed in other power areas for transmission of electric power and energy from Government owned projects to preferred customers has been executed, or the said companies have refused to execute such contracts, and (2) the Secretary of the Interior has so informed the Congress

CONTINUING FUND, SOUTHWESTERN POWER ADMINISTRATION

The committee recommends \$1,000,000 be made available in the continuing fund of the Southwestern Power Administration for the purchase of power and rental of transmission facilities. This amount is \$425,000 below the budget estimate, and \$769,000 above the House allowance.

The committee recognizes the necessity of the continuing fund being available for this purpose in order that preferred customers may be served. However, the action of the committee is not intended to prejudge the validity of the contracts between the Southwestern Power Administration and various rural electric cooperatives, nor deemed to be a congressional interpretation of the applicable law.

BONNEVILLE POWER ADMINISTRATION

CONSTRUCTION

The committee concurs with the House in the elimination of funds for substation and switching facilities at Klamath Falls, Oreg., programmed for the proposed intertie with the Central Valley project in California, which intertie has been denied in the Bureau of Reclamation estimates. Included in the funds eliminated is the proposed construction of a 52,000-kvar series capacitor station at Chemult, Oreg. The committee also concurs with the House in the disallowance of the request for funds to construct a 230-kilovolt transmission line between Baker and La Grande, Oreg.

ADMINISTRATIVE PROVISIONS

The committee recommends that the following paragraph be added:

"The Bonneville Power Administrator," is hereby added after "the Administrator of the Rural Electrification Administration," in subsection (a) of section 5 of the Act of October 15, 1949 (Public Law 359, 81st Congress).

This amendment increases the compensation of the Administrator of the Bonneville Power Administration to that of other Government officials holding similar positions.

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

The House committee recommended an appropriation of \$10,750,000, however on the floor of the House this amount was reduced to \$9,722,605, a reduction of \$1,027,395. The committee recommends \$11,172,605, an increase of \$1,450,000 over the House allowance, for this item. The committee has allowed the full request of \$700,000 requested in Senate Document 121 for the purpose of carrying out salvage operations of downed timber. The restoration of \$750,000 of the reduction made on the House floor will allow approximately the same amount as was appropriated in 1952.

CONSTRUCTION

The committee recommends the following paragraph be added to the bill:

CONSTRUCTION

For construction of access roads on the revested Oregon and California Railroad grant lands; acquisition or rights-of-way and of existing connecting roads adjacent to such lands; to remain available until expended, \$2,750,000: Provided, That the amount appropriated herein for road construction shall be transferred to the Bureau of Public Roads, Department of Commerce: Provided further, That said sum of \$2,750,000 is hereby made a reimbursable charge against the Oregon and California land-grant fund and shall be reimbursed to the general fund in the Treasury in accordance with the provisions of the second paragraph of subsection (b) of title II, of the Act of August 28, 1937 (50 Stat. 875).

The committee recommends an appropriation of \$2,750,000 for the construction of access roads on the revested Oregon & California Railroad grant lands. This amount includes \$700,000 requested in the regular budget, and \$2,050,000 requested in Senate Document 121. The committee feels that these access roads should be constructed in order that the salvage program of downed timber on these lands may be commenced immediately.

The House disallowed the \$700,000 requested in the regular budget. In the House report on page 7 it is stated:

An estimate of \$700,000 was included in the budget to finance the construction of access roads to stands of timber in the revested Oregon & California grant lands. A similar request in 1952 was approved in the amount of \$700,000 after having been first denied by the House. The committee has again deleted this item. The legislation relating to the distribution of receipts from the sale of timber made accessible by the proposed access roads has not been modified and it is still the committee's opinion that the Federal Government should not invest in further capital improvements without deriving a larger share of the financial proceeds of harvesting the timber than is now provided for in the controlling legislation. The action taken by the committee is without prejudice to the merits of the access road program.

The committee has recommended language providing for reimbursement of the entire amount proposed to be appropriated for access roads. This is accomplished by making such expenditures a reimbursable charge against the Oregon & California land-grant fund, which was created by existing law. The reimbursement will be made immediately from funds which would otherwise be paid to the counties. The objection raised by the House is, therefore, completely met by the committee proposal.

ADMINISTRATIVE PROVISIONS

The committee has allowed the request for nine additional passenger motor vehicles requested in Senate Document 121. These vehicles will be used in the supervision and administration of timber salvage operations.

BUREAU OF INDIAN AFFAIRS

HEALTH, EDUCATION, AND WELFARE

The budget estimate for this appropriation was \$61,905,000. The House allowed \$51,266,019, a reduction of \$10,638,981 below the budget estimate. The committee recommends an appropriation of

\$51,916,019, an increase of \$650,000 over the House allowance and \$9,988,981 below the budget estimate.

An increase of \$300,000 is recommended by the committee for public assistance payments to Indians, other than Navajo and Hopi, in Arizona. This amount will continue this program for approximately 6 months. There is now pending in the District Court for the District of Columbia litigation to determine the responsibility of the State of Arizona to make matching payments for Indians.

The committee also recommends an increase of \$350,000 in this appropriation for Indians in Minnesota. This increase will permit \$200,000 for foster home care of Indian children; \$135,000 for operation cost of the Pipestone school; and \$15,000 for public welfare assistance.

The House allowed \$26,367,919 for educational assistance, facilities, and services against a budget estimate of \$26,413,000 without specifying the manner in which the reduction of \$45,081 was to be applied. In its request for the restoration of this reduction, the Bureau of Indian Affairs stated that the entire reduction would be applied to contracts with State departments of education for assistance in the education of Indian pupils in public schools. The reduction of \$45,081 has not been restored, and the committee directs the Bureau of Indian Affairs to allot the full amount carried in the budget estimates for State contracts from the amount approved by the House for educational services.

RESOURCES MANAGEMENT

The committee recommends \$13,700,000 for this appropriation. This is \$750,240 above the House allowance and \$4,672,000 below the budget estimate of \$18,372,000. Of the increase of \$750,240, \$154,000 is to provide sanitary water facilities to the Pueblo villages in New Mexico and \$596,240 is for soil and water conservation and range improvement.

CONSTRUCTION

The committee has allowed \$24,812,000 for this item. This is \$19,502,000 more than the House allowance, and \$11,044,000 below the budget estimate. Of the amount allowed \$1,380,000 is for the liquidation of contract obligations on the Anchorage Hospital.

The committee has disallowed funds for the construction proposed in the 1953 budget on the Pyramid Lake project.

The committee recommends that the following paragraph be added to the bill:

Provided, That no part of the sum herein appropriated shall be used for the acquisition of land within the States of Arizona, California, Colorado, New Mexico, South Dakota, Utah and Wyoming outside of the boundaries of existing Indian reservations: Provided further, That no part of this appropriation shall be used for the acquisition of land or water rights within the States of Nevada, Oregon, and Washington either inside or outside the boundaries of existing reservations.

The committee is in agreement with the following statement on page 9 of the House report:

The committee has been advised that the Bureau has available in its construction appropriation the sum of \$25,000 which was appropriated pursuant to authorizations contained in the act of October 8, 1940 (54 Stat. 1020), and the

act of July 24, 1947 (61 Stat. 418), for cooperation with public school district numbered 129, Pine County, Minn., for the construction, extension, equipment and improvement of public school facilities. These funds are to be applied toward the construction of a road approximately 6 miles in length, that will provide access for the Indian children living in the Lake Lena community to an existing school at Markville, Minn.

The committee recommends the following paragraph be added to the bill:

Provided, That the amount of \$24,000 heretofore appropriated and now available under this heading for school facilities at Squaw Point Unorganized Territory, Minn., may be expended for school facilities for the Prairie Island Indian Community or for cooperation with Burnside Consolidated School District No. 3, Goodhue County, Minn., in the construction, extension, equipment, or improvement of public-school facilities as may be agreed upon by the Commissioner of Indian Affairs and the State Department of Education of Minnesota, under such terms and conditions as the Secretary may prescribe.

It has come to the attention of the committee that it is no longer feasible to construct the school at Squaw Point, Cass County, Minn.; therefore, the committee recommends language that would allow the Commissioner of Indian Affairs and the State Department of Education of Minnesota to determine where these funds may be expended in order that the maximum education benefits for the Indians may be derived from said funds.

ADMINISTRATIVE PROVISIONS

The budget estimates contained a request for 425 passenger motor vehicles, 250 of which were for replacement only. The House allowed 260, of which 250 were for replacement. The committee recommends that 300 passenger motor vehicles, of which 250 shall be for replacement only, be allowed.

The committee concurs with the House in the elimination of the proposed transfer of the facilities at Fort Logan, Colo., and has disallowed all funds for the purpose of operating such facilities.

TRIBAL FUNDS

The committee recommends an appropriation of \$2,920,000 from tribal funds not otherwise available. This is an increase of \$585,000 over the budget estimate and the House allowance. This increase will allow the Menominee Indian Tribe of Wisconsin to construct a new school building, renovate their present hospital, and increase their contract with a private hospital. This appropriation does not represent a charge against the funds of the Federal Treasury.

The committee recommends the following amendment be added to the bill:

Provided, however, That no part of this appropriation or other tribal funds shall be used for the acquisition of land or water rights within the States of Nevada, Oregon, Washington, and Wyoming, either inside or outside the boundaries of existing reservations.

This amendment as it appears in this act and prior acts is not intended to prohibit acquisition by individual Indians of patented, taxable lands, but is only intended to prohibit that type of acquisition which would result in removal of lands from tax rolls.

BUREAU OF RECLAMATION

For the Bureau of Reclamation, the 1953 budget estimates, including a supplemental estimate of \$2,050,000 received by the Senate, total \$226,670,000. The House approved for the Bureau appropriations totaling \$180,755,400. The committee recommends appropriations for the Bureau totaling \$213,306,531, which amount is \$21,101,991 less than was appropriated for the fiscal year 1952. The amount recommended by the committee is \$13,363,469 less than the 1953 budget estimates for the Reclamation Bureau and \$32,551,131 more than the amount approved by the House.

GENERAL INVESTIGATIONS

The budget estimate for the fiscal year 1953 is in the amount of \$5,000,000, which amount was reduced to \$3,000,000 by the House.

The committee recommends an appropriation of the full budget estimate. This amount is \$2,000,000 more than the appropriation allowed by the House, and is \$500,000 more than the 1952 appropriation.

Proper and complete investigations of projects are essential in order to bring to the Congress the most accurate factual data with respect to the development of future works. The increased pressure for new lands for food production is not only essential to reclamation development but is also one of the most important factors in the development of this country and requires continuing investigation of all possible projects for future development.

CONSTRUCTION AND REHABILITATION

The House approved a construction and rehabilitation program for the Bureau of Reclamation in 1953 that would cost \$205,016,213. The House Committee on Appropriations stated that \$30,000,000 of this amount would be derived from unobligated balances at the close of June 30, 1952, from prior appropriations, and included the \$30,000,000 with other reductions made in the budget estimate. The committee inquired into the question of unobligated balances during the hearings and learned that present estimates indicate that there will be \$43,822,282 unobligated at the end of the current fiscal year, of which \$21,660,813 was programed in the President's budget for use in 1953. This leaves only \$22,161,469 which could be applied to the \$30,000,000 eliminated by the House.

In order to finance the program approved by the House, the committee has restored \$7,838,531. Also, the committee has restored \$2,913,600 for items which were specifically denied by the House.

It is recognized that the action taken by the House and as modified by the committee will necessitate some flexibility in the application of funds in meeting variable and changed operating conditions encountered in the construction program. The committee is agreeable, therefore, to the Secretary making adjustments in the use of funds with the distinct understanding that funds will not be allotted for purposes contrary to the expressed intent of the Congress, for purposes not contemplated in the budget justifications unless otherwise

recommended in the reports of the House and Senate committees on appropriations, or for a rate of progress not set forth in the program as submitted to the Congress.

In addition to the increases mentioned above, the committee has added \$19,299,000 to the bill. Of this amount \$2,050,000 is for the Middle Rio Grande project, New Mexico, requested as a supplemental estimate in Senate Document No. 145; \$880,000 is an additional amount for the Jamestown Dam; \$1,419,000 is for completion of the Coachella division of the All-American Canal; and \$14,950,000 is for initiation of construction on 10 projects.

The total amount recommended by the committee for construction and rehabilitation of reclamation projects is \$183,406,531, an increase of \$30,051,131 over the amount in the House bill, and \$13,363,469 less than the budget estimate. The amount included by the committee is \$24,346,194 below the 1952 appropriation.

The committee has also included in the bill the following language provision:

Provided: That no part of this appropriation shall be available for the initiation of construction under the terms of reclamation law of any dam or reservoir or water supply, or any tunnel, canal, or conduit for water, or water distribution system related to such dam or reservoir until the Secretary shall certify to the Congress that an adequate soil survey and land classification has been made and that the lands to be irrigated are susceptible to the production of agricultural crops by means of irrigation.

The committee feels that funds appropriated to the Bureau of Reclamation for initiation of construction of any dam or reservoir or water supply, or any tunnel, canal, or conduit for water, or water distribution system related to such dam or reservoir should not be expended until an adequate soil survey and land classification have been made of the lands to be irrigated. The language added by the committee will require that a soil survey and land classification be made as well as a certification by the Secretary of the Interior to the Congress that the survey and classification supports a determination that the lands to be irrigated are susceptible to the production of agricultural crops by means of irrigation.

BREAKDOWN BY PROJECTS

The following table sets forth a breakdown of the projects approved by the committee and the amounts therefor:

Project (1)	Budget estimate fiscal year 1953 (2)	Amount allowed by House (3)	Amount recommended by Senate committee (4)
Alaska: Eklutna project.....	\$13,000,000	\$13,000,000	\$13,000,000
Arizona: Gila project.....	5,582,000	5,582,000	5,582,000
Arizona-California-Nevada: Colorado River front and levee system.....	2,007,000	2,007,000	2,007,000
Arizona-Nevada: Davis Dam project.....	1,754,000	1,754,000	1,754,000
California:			
All-American Canal.....	420,000		1,419,000
Cachuma project.....	6,270,000	6,270,000	6,270,000
Central Valley project.....	40,000,000	37,940,000	38,780,000
Kern River project.....	15,000	15,000	15,000
Solano project.....			3,000,000
Colorado: Colorado-Big Thompson.....	18,000,000	18,000,000	18,000,000
Idaho: Minidoka project, north side pumping division.....			150,000
Idaho-Wyoming: Palisades project.....	10,000,000	10,000,000	10,000,000
Montana:			
Buffalo Rapids, first division.....	222,000	222,000	222,000
Buffalo Rapids, second division.....	111,000	111,000	111,000
Hungry Horse project.....	13,245,000	13,245,000	13,245,000
Sun River project.....	40,000	40,000	40,000
New Mexico:			
Middle Rio Grande project, emergency channelization.....	¹ 2,050,000		2,050,000
Tucumcari project.....	204,000	204,000	204,000
Vermejo project.....			410,000
New Mexico-Texas: Rio Grande project.....	150,000	150,000	150,000
Oklahoma: W. C. Austin project.....	30,000	30,000	30,000
Oregon: Savage Rapids Dam.....			700,000
Oregon-California: Klamath project.....	368,000	368,000	368,000
Utah:			
Provo River project.....	2,310,000	2,310,000	2,310,000
Weber Basin project.....			1,350,000
Washington:			
Columbia Basin project.....	20,000,000	20,000,000	20,000,000
Yakima project:			
Roza division.....	106,000	106,000	106,000
Kennewick division.....			1,500,000
Wyoming:			
Eden project.....	760,000	760,000	760,000
Kendrick project.....	4,100,000	4,100,000	4,100,000
Riverton project.....	437,000	437,000	437,000
Shoshone project.....	216,000	216,000	216,000
Various:			
Missouri River Basin project.....	53,031,000	44,146,400	54,940,000
Rehabilitation and betterment.....	2,342,000	2,342,000	2,342,000
Subtotal.....	196,770,000	183,355,400	205,568,000
Reduction to offset 1952 unobligated balances available in 1953.....		-30,000,000	-22,161,469
Total construction and rehabilitation.....	196,770,000	153,355,400	183,406,531

¹ Contained in S. Doc. No. 145, June 11, 1952. was not considered by the House.

FUNDS TO INITIATE CONSTRUCTION ON 10 PROJECTS

The committee has included funds in the bill to initiate construction on 10 reclamation projects. This action will not require an increase in the level of the current appropriation since the funds necessary to continue work on the 10 projects in subsequent years will be offset by a decrease in appropriations for many of the larger projects now under construction and nearing completion.

The value of reclamation to the Nation has been proven not only in terms of what it has contributed to the development of the West but also by the fact that the cost to the Government is returned in most part by direct repayment and more than returned by indirect revenues

to the Federal Treasury. It is important that this program be permitted to go forward on a basis that will provide at least for a modest contribution to the needs of the area it serves.

The committee has been advised that the projects now under construction will soon be completed, and that if construction is not initiated on additional projects the appropriation requirements in the fiscal year 1958 for those projects under construction will be less than \$14,000,000. Even with construction being initiated on the 10 projects recommended by the committee, which would not increase the annual appropriation requirements above the 1952 appropriation with the possible exception of 1954, the 1958 appropriation would be only \$35,000,000 if no additional construction were undertaken in the meantime.

The 10 projects recommended by the committee and for which funds have been included in the bill are as follows:

Central Valley project, California, Sly Park unit.....	\$1, 250, 000
Solano project, California.....	3, 000, 000
Minidoka project, north side pumping division, Idaho ¹ ..	150, 000
Savage Rapids, Dam, Oreg.....	700, 000
Weber Basin project, Utah.....	1, 350, 000
Yakima project, Kennewick division, Washington.....	1, 500, 000
Missouri River Basin project:	
Cheyenne division, Wyoming-South Dakota, Rapid Valley unit.....	1, 000, 000
Marias division, Montana, Lower Marias unit.....	2, 500, 000
Missouri-Souris division Montana-North Dakota, Missouri diversion unit.....	2, 000, 000
Solomon division, Kansas, Webster unit.....	1, 500, 000
Total.....	14, 950, 000

¹ The amount recommended is to continue construction which has been under way for a number of years and for which approximately \$1,000,000 has already been expended.

COACHELLA DISTRIBUTION SYSTEM—ALL-AMERICAN CANAL PROJECT

Additional funds are included in the amount of \$1,419,000 for completion of the distribution system of the Coachella Valley County water district, All-American Canal project, under the same terms and conditions as an additional appropriation for this purpose was included in the Interior Department Appropriation Act, 1952. The committee notes that the Department of Justice has instituted litigation looking to a judicial determination of the reimbursability of the funds in excess of the \$13.5 million repayment obligation of the district and hopes that the court action will be prosecuted vigorously, with the cooperation of Government agencies concerned and the district.

CENTRAL VALLEY PROJECT, CALIFORNIA

The 1953 budget estimate for this project is \$40,000,000. The House allowed \$37,940,000 after specifically denying \$2,000,000 for the proposed interconnection between the Central Valley project and the Bonneville power system and \$60,000 for the addition of the Camp Stoneman substation to the Tracy-Contra Costa-Clayton-Ygnacio 69-kilovolt irrigation pumping power system.

In recommending an appropriation of \$38,780,000, the committee concurs in the House action in deleting the CVP-BPA interconnection and Camp Stoneman items and directs that expenditures for construction at Tracy and Folsom switchyards and the Folsom interconnecting transmission line and necessary connecting switches be confined to 230 kilovolts only. At the Tracy switchyard the 115- and 69-kilovolt equipment should be removed as recently ordered by the Secretary of the Interior.

The amount included in the bill for the Central Valley project represents the House allowance of \$37,940,000 and an increase of \$1,250,000 for the initiation of construction on the Sly Park unit with a decrease of \$410,000 transferred to the Vermejo project, New Mexico, which transfer is explained elsewhere in this report. The committee has included \$10,556,822 for additional design and construction of certain irrigation distribution systems where work has been delayed so that the Bureau of Reclamation can expedite this important work when litigation over repayment contracts and other matters is cleared up.

The committee recommends that the following House provision relating to the construction of the Southwest Contra Costa County Water District system be deleted:

Provided, That no part of this appropriation shall be used to carry on field engineering, survey work, design, or initiate the construction of the Southwest Contra Costa County Water District system to deliver industrial water to the vicinity of Richmond, California:

and that in lieu thereof the following provision be inserted:

Provided, That no part of this appropriation shall be available for other than the completion of field engineering, survey work, and preliminary designs of the Southwest Contra Costa County Water District system and no repayment contract shall be executed or construction begun until plans have been submitted to and approved by the Congress through its legislative and appropriation procedures:

SOLANO COUNTY PROJECT, CALIFORNIA

The committee has included \$3,000,000 in the bill for the Solano County project, California. This project was authorized for construction by a finding of feasibility by the Secretary of the Interior. There are now pending before the appropriate House and Senate legislative committees bills which would reauthorize this project as a part of the Central Valley project. In approving funds in the 1953 bill, the committee does so with the understanding that they will not be used to initiate construction of the project until there is a determination as to whether or not the project is to be constructed as a unit of the Central Valley project. By deferring construction until this is done the local interests will be afforded an opportunity to appear before the committees and make known their views in regard to the construction of this project. Pending that determination, the funds are to be available only for the preparation of specifications for construction contracts.

VERMEJO PROJECT, NEW MEXICO

The committee received the following letter from the Secretary of the Interior with respect to the Vermejo project, New Mexico:

In the consideration of the program for fiscal year 1953 for the Bureau of Reclamation, the Bureau of the Budget initially allowed the amount of \$1,034,000 for continuing work on the Vermejo project in New Mexico. Prior to the submission of the President's budget, a decision was made by the Bureau of the Budget to impound fiscal year 1952 funds in the amount of \$225,000, and we were advised that the \$1,034,000 previously approved for the Vermejo project for 1953 was to be utilized on other projects in the program. The understanding at that time was that should work be resumed on the Vermejo project, the Department would be permitted to reprogram the budget estimates for carrying on the work in fiscal year 1953. The Department was also to advise the House and Senate committees on appropriations of this reprogramming for consideration in making appropriations for 1953.

By letter of May 23, 1952 from the Director, Bureau of the Budget, a copy of which is attached, we were advised that the funds held in reserve were released and available for resuming work on the Vermejo project. I have instructed the Bureau of Reclamation to proceed on that basis.

As a result of the delays incurred by the impounding of funds, the requirements for fiscal year 1953 will be \$635,000 of which \$225,000 is available from funds released. The additional amount will be made available by reallocation of funds from the Central Valley project since this amount would not adversely affect the scheduled program for that project.

It will be appreciated if this reprogramming can be approved in your consideration of the pending Interior Department appropriation bill.

The committee has approved the reprogramming of funds in view of the understanding that the project would be reinstated in the 1953 program should the Bureau of the Budget release the funds impounded from the 1952 appropriation for this project.

PAONIA PROJECT, COLORADO

The committee has been advised that not to exceed \$155,000 will be required to complete the Fire Mountain Canal of the Paonia project Colorado, and to protect it from side-hill slippage. This amount together with construction costs already incurred, is within the congressional authorization for the Paonia project, the over-all repayment contract, and the funds previously appropriated by Congress for construction of the project. The Bureau of Reclamation should reprogram the unobligated balance credited to the Paonia project for the purpose of completing promptly the Fire Mountain Canal.

SAVAGE RAPIDS DAM, OREG.

Because of the dangerous condition of the Savage Rapids Dam on the Rogue River, Oreg., the committee has included \$700,000 for the emergency rehabilitation of that structure in order to protect human lives and assure continued irrigation of 10,300 acres of the Grants Pass irrigation district. Language recommended requires the negotiation of a contract satisfactory to the Secretary of the Interior for the repayment of the amount in full. The language included in the bill is as follows:

Provided further, That not to exceed \$700,000 shall be available toward emergency rehabilitation of the Savage Rapids Dam to be repaid in full under conditions satisfactory to the Secretary.

PROVO RIVER PROJECT, UTAH

The committee approves the proposed use of \$25,000 originally scheduled for Duchesne tunnel work as a payment for the use of capacity in the Associated Canal Co. pumping plant. This does not involve an increase in the 1953 appropriation request and it will involve a decrease in the 1954 budget estimates and in the total estimated project cost in the amount of approximately \$110,000.

SERVICE BUILDINGS, GILA PROJECT AND KANSAS RIVER DISTRICT HEADQUARTERS

The Bureau of Reclamation is authorized to use the construction and rehabilitation appropriation for the construction of a service building for the Wellton-Mohawk Division, Gila project, Arizona, to cost not more than \$100,000 and for headquarters of the Kansas River district, Missouri Basin project, at McCook, Nebr., to cost not more than \$326,300, by reprogramming funds.

MISSOURI RIVER BASIN PROJECT

For the Missouri River Basin project, the 1953 budget estimate is \$53,031,000. The House allowed a program in the amount of \$44,146,400.

The committee recommends a total program of \$54,940,000 for the Missouri River Basin project, which is \$10,793,600 more than the amount approved by the House and \$1,909,000 more than the 1953 budget estimates. The committee's recommendation is \$3,830,925 more than was appropriated for 1952.

The amount recommended by the committee is arrived at in the following manner:

Amount approved by House Committee on Appropriations-----	\$44, 146, 400
Minnesota transmission lines-----	2, 913, 600
Additional amount for Jamestown Dam-----	880, 000
Rapid Valley unit-----	1, 000, 000
Lower Marias unit-----	2, 500, 000
Missouri diversion unit-----	2, 000, 000
Webster unit-----	1, 500, 000
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Total recommended by committee-----	54, 940, 000

BREAKDOWN OF PROJECTS

The following table sets forth a breakdown of the projects approved by the committee and the amounts therefor:

Project, divisions, and units (1)	Budget estimate, fiscal year 1953 (2)	Amount allowed by House (3)	Amount recommended by Senate committee (4)
MISSOURI RIVER BASIN PROJECT			
Phase A, units ready for or under construction:			
Bostwick division, Nebraska-Kansas	\$3, 124, 000	\$3, 124, 000	\$3, 124, 000
Boysen division, Wyoming, Boysen unit	610, 000	610, 000	610, 000
Cheyenne division, Wyoming-South Dakota:			
Angostura unit	1, 158, 000	1, 158, 000	1, 158, 000
Rapid Valley unit			1, 000, 000
Frenchman-Cambridge division, Nebraska	2, 043, 000	2, 043, 000	2, 043, 000
Helena-Great Falls division, Montana, Canyon Ferry unit	4, 754, 000	4, 754, 000	4, 754, 000
Marias division, Montana, Lower Marias unit			2, 500, 000
Missouri-Souris division, Montana-South Dakota:			
Jamestown unit	1, 000, 000	1, 000, 000	1, 880, 000
Missouri diversion unit			2, 000, 000
North Dakota pumping division, North Dakota, Fort Clark unit	57, 000	57, 000	57, 000
Oregon Trail division, Wyoming, Glendo unit	100, 000	100, 000	100, 000
Solomon division, Kansas:			
Glen Elder unit	3, 620, 000		
Kirwin unit	6, 000, 000	6, 000, 000	6, 000, 000
Webster unit			1, 500, 000
Three Forks division, Montana, Crow Creek unit	500, 000	500, 000	500, 000
Transmission division	21, 563, 000	16, 298, 400	19, 212, 000
Yellowstone division, Montana-North Dakota, Savage unit	2, 000	2, 000	2, 000
Subtotal, phase A	44, 531, 000	35, 646, 400	46, 440, 000
Phase B, units being prepared for construction	} 2, 500, 000	2, 500, 000	2, 500, 000
Phase C, continuing work on general plan		1, 000, 000	1, 000, 000
Phase D, work with Corps of Engineers			
Phase E, operation and maintenance			
Total, Bureau of Reclamation	48, 031, 000	39, 146, 400	49, 940, 000
Other Interior agencies:			
Bureau of Land Management	325, 000	325, 000	325, 000
Bureau of Mines	150, 000	150, 000	150, 000
Fish and Wildlife Service	400, 000	400, 000	400, 000
Geological Survey	3, 500, 000	3, 500, 000	3, 500, 000
National Park Service	300, 000	300, 000	300, 000
Bureau of Indian Affairs	325, 000	325, 000	325, 000
Total, other Interior agencies	5, 000, 000	5, 000, 000	5, 000, 000
Total, Missouri River Basin project	53, 031, 000	44, 146, 400	54, 940, 000

TRANSMISSION DIVISION

The budget estimate for the "Transmission division," Missouri River Basin project, is \$21,563,000. The committee has approved for the transmission division \$19,212,000, or an amount \$2,351,000 less than the budget estimate.

In allowing an appropriation of \$19,212,000, the committee has increased the amount included in the House bill by \$2,913,600 to provide funds for the Minnesota transmission lines and substations (Jamestown-Fargo-Fergus Falls-Benson-Granite Falls-Mankato-Blue Earth-Jackson-Fort Randall). The committee has concurred in the House action in eliminating funds for the following items:

Yellowtail-Billings transmission line (115 kilovolts and substations)	\$875, 000
Sioux City-Omaha (230-kilovolt transmission line and related substations)	1, 476, 000

CROW CREEK UNIT

The committee agrees with the Bureau of Reclamation that the United States is committed to build the Crow Creek irrigation unit in Montana as a result of the agreement with the Appropriation Committees on the 1950 bill to eliminate the proviso limiting the operation of the Canyon Ferry Reservoir so as to permit maximum power production at the project. The agreement contemplated irrigation of some 5,000 acres in Broadwater County to make up for economic losses from the flooding of valuable agricultural lands by the reservoir in that county. Funds for the construction of the unit were included in the 1952 bill and again in the 1953 bill on recommendation of the Bureau of the Budget. The committee recommends that the Bureau of Reclamation proceed with the construction of the unit and continue to seek organization of an irrigation district with which a repayment contract can be negotiated. Should it appear impossible to have a contract agreed upon before delivery of water as required by reclamation law, the Bureau should report to the committee next year and seek instructions as to operation of the facilities. The value of the increased power production at Canyon Ferry in a few years will more than compensate for the construction of the Crow Creek unit, but the landowners who will benefit from the development are urged to cooperate in forming a district to avoid any complications in the delivery of water.

To further insure the carrying out of the agreement and the understanding previously had with the owners of lands to be flooded as well as with Broadwater County, the appropriations for the Canyon Ferry project for the fiscal year 1953 or prior years are not to be used to maintain or operate Canyon Ferry Reservoir at a higher maximum normal pool elevation than 3,766 feet, unless and until new land in Broadwater County, Mont., equal in acreage to the irrigated land to be inundated in Canyon Ferry Reservoir above elevation 3,766 feet is provided with facilities for irrigation.

JAMESTOWN DAM

The construction program for Jamestown Dam has been increased from \$1,000,000 to \$1,880,000 on representations that the work on this flood-control structure can be moved forward more rapidly than anticipated when the budget estimate was prepared. The committee feels that the Bureau of Reclamation should also press investigations of irrigation potentials in the James River Valley both from underground and surface water supplies. Experimental work in the area should also be carried forward for development purposes.

OPERATION AND MAINTENANCE

The committee has concurred in the House approval of the budget estimate of \$19,000,000 for the operation and maintenance of existing projects.

COLORADO RIVER FRONT WORK AND LEVEE SYSTEM—PALO VERDE WEIR

The committee has included funds in the bill under operation and maintenance, Colorado River front work and levee system, for maintenance of the Palo Verde Weir on the Colorado River, and recommends an amendment to clear up any question of the availability of funds for

this purpose in view of the provision of the First Deficiency Act of 1944 prohibiting the use of funds on the weir beyond 6 months after the emergency incident to World War II. The committee urges prompt action on the part of all concerned to expedite a solution of the problems affecting the Palo Verde irrigation district as a result of operations of the Colorado River.

GENERAL ADMINISTRATIVE EXPENSES

The budget estimate of \$5,500,000 was reduced by \$500,000 by the House. The committee has restored the \$500,000 reduction in view of the additional workload which will be placed upon the Bureau of Reclamation by reason of an increase approved for construction. The recommended appropriation of \$5,500,000 is a reduction of \$278,203 below the 1952 appropriation for general administrative expenses.

GEOLOGICAL SURVEY

The committee recommends an appropriation of \$25,301,100 for the activities of the Geological Survey. This amount is \$3,753,900 below the budget estimate of \$29,055,000; \$3,267,000 more than the 1952 appropriation of \$22,034,100; and \$61,585 below the House allowance of \$25,362,685.

The appropriation of \$25,301,100 is distributed among the activities of the Survey as follows:

1. Topographic surveys and mapping-----	\$11,445,000
2. Geologic and mineral surveys and mapping-----	5,810,000
3. Water resources investigations-----	5,987,000
4. Soil and moisture conservation-----	43,700
5. Classification of lands-----	360,000
6. Supervision of mining and oil and gas leases-----	1,080,000
7. General administration-----	575,400

The committee recommends increases in the appropriations for the following activities:

TOPOGRAPHIC SURVEYS AND MAPPING

The budget estimate for this activity was \$13,900,000, including \$4,912,865 for mapping activities for the Army, funds for which have been heretofore appropriated to the Army. The committee recommends \$11,445,000 for this activity, which is an increase of \$3,000,000. The increase of \$3,000,000 is for mapping activities performed by the Survey for the Army.

WATER RESOURCES INVESTIGATIONS

The committee recommends \$5,987,000 for this activity. This is an increase of \$88,000 above the amount available during the current fiscal year. This increase will help the Survey meet the growing demands of the defense establishments of the Federal Government, States, and municipalities for water resources data.

SUPERVISION OF MINING AND OIL AND GAS LEASES

The budget estimate for this activity was \$1,110,000. The House allowed \$880,000. The committee recommends an appropriation of

\$1,080,000, an increase of \$144,000 over the amount available for the current fiscal year. This increase is necessary in order that the Survey will be able to supervise the numerous mineral leasing operations, and to make a proper accounting of production and the royalties therefrom accruing to the Federal Government.

GENERAL ADMINISTRATION

An appropriation of \$575,400 is recommended for this activity. This amount is \$35,000 more than was available for the current fiscal year. This increase is due to the recent pay raises and the increases in the administrative and staff services of the Survey.

BUREAU OF MINES

CONSERVATION AND DEVELOPMENT OF MINERAL RESOURCES

The committee recommends the allowance of the budget estimate of \$18,657,000 for this appropriation. This is \$657,000 above the House allowance.

NATIONAL PARK SERVICE

CONSTRUCTION

The committee recommends an appropriation of \$19,670,000 for this purpose. This amount is \$7,900,000 more than the House allowance, \$6,920,000 more than the budget estimate, and \$8,300,000 more than was available for the current fiscal year. The committee has allowed funds for the following projects for which funds were specifically disallowed by the House:

Blue Ridge Parkway, North Carolina and Virginia	\$170, 000
Suitland Parkway, Maryland	680, 000
Rights-of-way, plans, advance construction, plans, and surveys	130, 000

The remaining \$6,920,000 of this increase will be allocated by the National Park Service for roads, trails, and parkway projects. The committee feels such an increase is justified as the roads in our national parks are totally inadequate to accommodate the tremendous increase in the number of visitors to the parks.

GENERAL ADMINISTRATIVE EXPENSES

The committee has allowed \$1,342,000 for general administrative expenses. This amount is \$18,000 below the budget estimate, \$80,000 above the House allowance, and \$87,226 more than was available for the current fiscal year. The committee feels this additional \$80,000 will allow the National Park Service to adequately administer the 1953 program.

ADMINISTRATIVE PROVISIONS

The 1953 budget estimates proposed the purchase of 24 passenger-motor vehicles, of which 22 were to be for replacement only. The House allowed 19 for replacement only. The committee has allowed the budget request of 24 passenger-motor vehicles, of which 22 shall be for replacement only.

FISH AND WILDLIFE SERVICE

MANAGEMENT OF RESOURCES

The committee recommends \$7,325,375 for this appropriation. This is \$33,375 more than the House allowance and the budget estimate, and \$382,179 more than was available for the fiscal year 1952. The committee has made the following decreases in the budget estimates and the amount approved by the House:

Administration of fish and game laws.....	\$22,300
(Reduction of 50 percent in the increase requested for personal services and expenses for administration of Alaska fisheries and game law.)	
River basin studies.....	39,000
(The entire increase requested for the Washington, D. C., office is disallowed. The balance of the decrease is applied to the increases requested for regions 2 and 4.)	
Control of predatory animals and injurious rodents.....	11,700
(The additional personnel and travel expenses requested in the budget estimate have not been approved.)	

An increase of \$106,375 has been included in the bill for the purpose of improving the operations at the following fish hatcheries:

Leadville, Colo.....	\$11,375
Hagerman, Idaho.....	30,000
Bozeman, Mont.....	12,000
Ennis, Mont.....	23,000
Spearfish, S. Dak.....	30,000

INVESTIGATION OF RESOURCES

The committee has allowed \$4,062,000 for this purpose. This amount is \$6,000 more than the House allowance of \$4,056,000—the budget estimate, and \$111,986 below the appropriation for the current fiscal year. The \$6,000 increase is to reactivate the Cooperative Wildlife Research Center at Texas Agricultural and Mechanical College.

The committee directs the Fish and Wildlife Service to operate the Fish Market News Service at Hampton, Va., as set out in the justification material submitted to Congress in support of the budget.

CONSTRUCTION

The committee recommends an appropriation of \$628,000 for this purpose. This amount is \$178,000 more than the House allowance, \$228,000 above the budget estimate, and \$635,742 less than was appropriated for the current fiscal year. The committee has allowed \$17,000 for the completion of repairs to the Warm Springs Fish Hatchery in Georgia, and \$161,000 for the purpose of initiating construction of a fish hatchery on Elk Horn Creek, Franklin County, Ky., as authorized in Public Law 614, Eighty-first Congress. The committee also has allowed \$50,000 for the construction of a dike and water-control structure across the Taw Caw Creek in South Carolina.

OFFICE OF TERRITORIES

ADMINISTRATION OF TERRITORIES

The committee recommends an appropriation of \$9,320,287, an increase of \$617,250 above the House allowance, \$4,759,713 below the budget estimate, and \$2,153,587 more than was available for the current year.

The increase of \$617,250 will enable the Department to continue its program in the trust territory of the Pacific Islands at the same level as was authorized for the current year.

The committee has deleted the following from the bill:

Provided further, That on and after July 1, 1952, all receipts from operation of the Trust Territory of the Pacific Islands, including receipts of all agencies or instrumentalities established or utilized by such Trust Territory or by other agencies or instrumentalities of the United States in administering such Trust Territory, shall be paid into the Treasury as miscellaneous receipts, and all financial transactions of such Trust Territory and of such agencies and instrumentalities shall be audited by the General Accounting Office in accordance with the provisions of the Budget and Accounting Act, 1921 (42 Stat. 23), as amended, and the Accounting and Auditing Act of 1950 (64 Stat. 34). Receipts and expenditures of such Trust Territory and of such agencies and instrumentalities shall, except as otherwise expressly provided by law, be subject to all laws relating generally to the budgeting, receipt, custody, and application of public monies:

The committee has been advised by the General Accounting Office that an accounting system for the Administration of the Trust Territory of the Pacific Islands has recently been installed that provides for the integrated control and disclosure of both local revenues and the funds appropriated by the Congress. Therefore the committee has deleted the provision in the bill requiring that local revenues be deposited in the United States Treasury.

The House bill included language to preclude the expenditure of funds for the purpose of administering the Trust Territory of the Pacific Islands, until organic legislation authorizing appropriations for this purpose is enacted. Because of the responsibility of Congress to appropriate funds since the President was authorized to approve the trusteeship agreement with the United Nations, the committee has deleted this provision from the bill and inserted the following:

Until Congress shall further provide, there is hereby authorized to be appropriated, out of funds in the Treasury of the United States not otherwise appropriated, such sums not to exceed \$5,500,000, to supplement local revenues as may be required to enable civilian authorities to continue to carry out the civilian activities which have heretofore been carried out by the navy: Provided, however, That no new activity requiring expenditures of Federal funds shall be initiated without specific prior approval of Congress.

In recommending this appropriation the committee does so in recognition of the fact that functions of administering the Trust Territory of the Pacific Islands must be continued and that the Senate has passed temporary authority in the form of Senate Joint Resolution 149 which is drafted in such form to necessitate early action upon permanent organic legislation.

It should be stated that the committee urges the appropriate legislative committees and the Department of the Interior to give immediate consideration to the drafting of permanent organic legislation.

ALASKA PUBLIC WORKS

The committee recommends an appropriation of \$13,208,200 for the Alaska public works program. This amount is an increase of \$6,208,200 above the House allowance and \$6,791,800 below the budget estimate. The committee has allowed funds for projects for which elections have been held approving local participation, and for which plans have been completed or are in the final stages of development. These projects are:

Project No.	Applicant	Location	Type	Amount
50-A-120	City of Anchorage	Eastchester	Water system	\$657,800
50-A-118	do	Mountain View	do	565,300
50-A-157	do	Anchorage	Public utilities	769,000
50-A-141	Territory of Alaska ¹	Chugiak	School addition	125,300
50-A-60	City of Anchorage	Anchorage	Warehouse	352,600
50-A-50	Fairbanks Independent School District.	Fairbanks	High school	2,385,600
50-A-94	City of Fairbanks	do	Streets and sidewalks	397,600
50-A-135	Kodiak Independent School District.	Kodiak	School addition	346,000
50-A-136	City of Kodiak	do	Water and sewer	661,000
50-A-63	Palmer Independent School District.	Palmer	School	1,114,700
50-A-5	Ketchikan Independent School District.	Ketchikan	do	2,686,000
50-A-137	City of Ketchikan	do	Arterial Highway No. 1.	1,479,300
50-A-83	do	do	Sewers	600,000
50-A-89	do	do	Roads	314,000
50-A-142	Territory of Alaska ¹	To be selected ²	Health centers	100,000
	Total cost of projects.			12,554,200
	Administration.			654,000
	Total			13,208,200

¹ Since the applicant is the Territory of Alaska and funds are made available by appropriation by the legislature, elections are not necessary.

² This is a part of a health-center program estimated to cost more than \$300,000. Locations will be selected on the basis of the most complete plans, many of which are well advanced.

ALASKA RAILROAD REVOLVING FUND

The committee has recommended amendments to the bill that would allow the increase in the salaries of certain employees of the Alaska Railroad. Since the compensation of these employees was not covered by Public Law 201, Eighty-second Congress, increasing the salaries of Federal employees, the committee feels that the increase provided by the language is fully justified.

ADMINISTRATION, DEPARTMENT OF THE INTERIOR

The committee has included under the general provisions of the bill a provision authorizing the Secretary of the Interior to place one position in grade GS-17 in the general schedule established by the Classification Act of 1949. This provision will allow the Secretary to place the position of Director, Division of Budget and Finance, in grade GS-17. This position is held by Mr. D. Otis Beasley and the committee feels his salary should be commensurate with the duties he performs and the services he renders.

The House Committee on Appropriations has recommended that legal positions throughout the bureaus of the Department be put under the direct control of the Solicitor and that the budget estimate for 1954 show all legal positions as a part of the Solicitor's Office and that the estimates and justifications be arranged accordingly. While this committee has no objection to the legal work throughout the Department being put under the supervision of the Solicitor, the committee does not concur in the proposal to appropriate to the Solicitor's Office funds to cover all the legal activities of the Department.

From 1935 to 1943 the legal services were financed through a single appropriation to the Solicitor. This method was abandoned in the fiscal year 1944 when the Congress adopted a budget proposal to carry legal personnel on the payroll of the office in which they are actually working. This committee favors a continuation of the present method of financing the Department's legal activities.

VIRGIN ISLANDS CORPORATION

REVOLVING FUND

The committee recommends the allowance of \$1,515,000 for this appropriation. This is \$540,000 more than the House allowed. In recommending this increase, the committee has included \$690,000 for the acquisition of power facilities that are now operated by the St. Thomas Power Authority but has denied the \$150,000 included in the budget estimate for agricultural diversification and marketing. The House in denying funds for the acquisition of power facilities on St. Thomas stated on page 26 of its report as follows:

* * * Under any circumstance, the committee does not intend to authorize appropriations unless the council specifically offers the power facilities for sale. The committee has been advised that on April 3, 1952, the Municipal Council of St. Thomas and St. John did adopt a resolution authorizing the sale of all properties and power facilities owned by the municipality of St. Thomas and St. John.

EMERGENCY FLOOD AND STORM REPAIRS

The committee has allowed \$1,350,000 requested in Senate Document 134. This appropriation is necessary to finance extraordinary costs involved in the repair, replacement, rehabilitation, or reconstruction of facilities, under the jurisdiction of the Department of the Interior, damaged by flood or storm during recent months. The principal causes of damage were the disastrous floods in the Mississippi and Missouri Rivers drainage areas.

GENERAL PROVISIONS

The committee recommends the following changes in the provisions:

In lieu of the section in the bill on use of funds for publicity and propaganda purposes, insert the following:

SEC. 402. (a) No part of the money appropriated by this Act to any department, agency, or corporation or made available for expenditure by any department, agency, or corporation which is in excess of 75 per centum of the amount required to pay the

compensation of all persons the budget estimates for personal services heretofore submitted to the Congress for the fiscal year 1953 contemplated would be employed by such department, agency, or corporation during such fiscal year in the performance of—

(1) function performed by a person designated as an information specialist, information and editorial specialist, publications and information coordinator, press relations officer or counsel, photographer, radio expert, television expert, motion picture expert, or publicity expert, or designated by any similar title, or

(2) functions performed by persons who assist persons performing the functions described in (1) in drafting, preparing, editing, typing, duplicating, or disseminating public information, publications, or releases, radio or television scripts, magazine articles, photographs, motion picture and similar material, shall be available to pay the compensation of persons performing the functions described in (1) or (2).

(b) This section shall not apply to the preparation for publication of reports and maps resulting from authorized scientific and engineering investigations and surveys, to photography incident to the compilation and reproduction of maps and reports, or publications of the National Park Service, or to photocopying of permanent records for preservation.

In lieu of the personal services limitation (Jensen amendment), insert the following limitations on personal services and other objects:

SEC. 403. (a) No part of any appropriation made by this Act for any purpose shall be used for the payment of personal services in excess of an amount equal to 90 per centum of the amount requested for personal services for such purposes in budget estimates heretofore submitted to the Congress for the fiscal year 1953; and the total amount of each appropriation, any part of which is available for the payment of personal services for any purpose, is hereby reduced by an amount equal to 10 per centum of the amount requested in such budget estimates for personal services for such purposes less an amount representing the reduction, if any, between the amount requested for personal services in the budget estimates and the amount appropriated herein for such services.

(b) This section shall not apply to appropriations for health, safety, law enforcement, or operation and maintenance activities in the field.

SEC. 404. (a) No appropriation or authorization contained in this Act shall be available to pay—

(1) for personal services of civilian personnel above basic rates, or

(2) for transportation of things (other than mail), or

(3) for travel of civilian personnel

more than 90 per centum of the amount which the budget estimates heretofore submitted in connection with such appropriation or authorization contemplated would be expended therefrom for such purposes, respectively; and the total amount of each appropriation, any part of which is available for such purpose, is hereby reduced by an amount equal to 10 per centum of the amount requested in such budget estimates for such purpose less an amount representing the reduction, if any, between the amount requested for personal services in budget estimates and the amount appropriated herein for such services.

(b) This section shall not apply to appropriations for construction or law enforcement.

The changes recommended by the committee in the amounts of the House bill are as follows:

INCREASES

Office of the Secretary:

Enforcement of the Connally Hot Oil Act	\$17, 000
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Bureau of Land Management:

Management of lands and resources	1, 450, 000
Construction	2, 750, 000

Total increase, Bureau of Land Management . . .	4, 200, 000
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INCREASES—Continued

Bureau of Indian Affairs:

Health, education, and welfare	\$650,000
Resources management	750,240
Construction	19,502,000

Total increases, Bureau of Indian Affairs 20,902,240

Bureau of Reclamation:

General investigations	2,000,000
Construction and rehabilitation	30,051,131

The net increase recommended by the committee is \$30,051,131. The amount recommended by the committee for each individual project is shown in the tables appearing earlier in this report. Where specific items have been approved or eliminated by the committee, such items have been itemized in the narrative part of this report under "Bureau of Reclamation 'Construction and Rehabilitation'."

General administrative expenses	500,000
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Total increase, Bureau of Reclamation 32,551,131

Bureau of Mines:

Conservation and development of mineral resources	657,000
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National Park Service:

Construction	7,900,000
General administrative expenses	80,000

Total increase, National Park Service 7,980,000

Fish and Wildlife Service:

Management of resources	33,375
Investigation of resources	6,000
Construction	178,000

Total increase, Fish and Wildlife Service 217,375

Office of Territories:

Administration of Territories	\$617,250
Alaska public works	6,208,200

Total increase, Office of Territories 6,825,450

Subtotal, increases, Department of the Interior 73,350,196

Virgin Island Corporation:

Revolving fund	540,000
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Total increases, Department of the Interior 73,890,196

Emergency storm and flood repair 1,350,000

Grand total increases, Department of the Interior 75,240,196

DECREASES

Office of the Secretary:

Southeastern Power Administration, construction-----	\$844, 500
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Geological Survey:

Surveys, investigations and research-----	61, 585
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Total decreases, Department of the Interior-----	906, 085
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Total increases-----	75, 240, 196
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Total decreases-----	906, 085
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Net increases-----	74, 334, 111
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Amount of bill as recommended to the Senate-----	560, 582, 364
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PERMANENT AND INDEFINITE APPROPRIATIONS, GENERAL AND SPECIAL FUNDS

	Appropriated, 1952	Estimated, 1953	Increase (+) or decrease (-)
Continuing fund, Southeastern Power Administration	\$50,000		-\$50,000
Continuing fund, Southwestern Power Administration	250,000	\$1,000,000	+750,000
Replacement of personal property sold	476,993	516,400	+39,407
Range improvements	380,000	390,000	+10,000
Payments to States (proceeds of sales)	116,428	75,000	-41,428
Payment of royalties to Oklahoma	6,165	7,000	+835
Leasing of grazing lands	10,403	6,000	-4,403
Payments to States (grazing fees)	66	100	+34
Oregon and California grant lands, deficiency payments to counties in lieu of taxes	951,653		-951,653
Coos Bay Wagon Road grant lands, payments to Coos and Douglas Counties, Oreg., in lieu of taxes	26,000	26,000	
Oregon and California grant lands, payments to counties	3,172,177	6,712,500	+3,540,323
Payments to States from grazing receipts, public lands	288,345	361,400	+73,055
Mineral Leasing Act, payments to States	14,700,000	17,500,000	+2,800,000
Alaska school lands, payment to Alaska	600	600	
Claim and treaty obligations, Indian affairs	151,020	140,500	-10,520
Operation and maintenance revenues, Indian irrigation systems	1,500,000	1,500,000	
Power revenues, Indian irrigation projects	1,500,000	1,500,000	
Acquisition of lands and loans to Indians in Oklahoma, Act of June 26, 1936	500	500	
Indian arts and crafts fund	200	200	
Payments to States of Arizona and Nevada	600,000	600,000	
Payment of interest on advances from Treasury	3,250,000	3,000,000	-250,000
Payments to farmers' irrigation district (North Platte project)	10,100	12,000	+1,900

Permanent and indefinite appropriations, general and special funds—Continued

	Appropriated, 1952	Estimated, 1953	Increase (+) or decrease (—)
Refunds and returns.....	\$20,000	\$20,000	
Continuing fund emergency expenses, Fort Peck project, Montana.....	715,400	819,000	+\$103,600
Payments from proceeds of sale of water, Geological Survey.....	800	800	
Development and operation of helium properties, Bureau of Mines.....	776,000	776,000	
Educational expenses, children of employees, Yellowstone National Park.....	72,603	-----	-72,603
Authorized expenditures of collections made by National Park Service.....	308,148	684,395	+376,247
Migratory bird conservation fund.....	3,900,000	3,900,000	
Federal aid in wildlife restoration.....	17,846,424	9,000,000	-8,846,424
Federal aid in fish restoration and management.....	2,929,250	2,000,000	-929,250
Management of national wildlife refuges.....	740,127	744,750	+4,623
Administration of Pribilof Islands.....	1,614,000	1,938,000	+324,000
Expenses, incident to sale of refuge products.....	32,000	32,000	
Payments to counties under Migratory Bird Conservation Act.....	246,709	248,250	+1,541
Alaska Railroad fund.....	16,400,000	17,000,000	+600,000
Total, general and special funds.....	73,042,111	70,511,395	-2,530,716

TRUST FUND APPROPRIATIONS

[Not a charge against revenue]

	Appropriated, 1952	Estimated, 1953	Increase (+) or decrease (-)
Construction of electric transmission lines and substations, contributions, Bonneville power project.....	\$65,350		-\$65,350
Deposits by individuals for surveying public lands.....	20,000	\$20,000	
Administration and protection of grazing districts.....	80,000	80,000	
Indian moneys, proceeds of labor.....	1,250,000	1,250,000	
Miscellaneous trust funds of Indian tribes.....	17,039,000	17,040,000	+1,000
Advances, authorized services, Bureau of Mines.....	425,000	425,000	
Advances by States, etc., for construction, operation, and maintenance of reclamation projects, including investigations.....	1,101,839	1,210,000	+108,161
Donations, including land, national parks.....	20,000	20,000	
Gifts or bequests of personal property, national parks.....	7,174	3,242	-3,932
Birthplace of Abraham Lincoln, preservation of, national parks.....	1,585	1,585	
Miscellaneous contributed funds, Fish and Wildlife Service.....	100,000	100,000	
Improvement of roads, bridges, and trails, Alaska.....	250,000	250,000	
Total appropriations, trust funds.....	20,359,948	20,399,827	+39,879
Total, permanent and indefinite appropriations, including trust funds.....	93,402,059	90,142,222	-3,259,837

COMPARATIVE STATEMENT OF APPROPRIATIONS FOR 1952, ESTIMATES FOR 1953, AND AMOUNTS
RECOMMENDED IN THE BILL FOR 1953

Agency and item	Appropriations, 1952 ¹	Budget estimates, 1953	Recommended in House bill for 1953	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Appropriations, 1952	Estimates, 1953 House bill
OFFICE OF THE SECRETARY						
Connally Hot Oil Act, enforcement of.....	\$169,670	\$187,000	\$170,000	\$187,000	+\$17,330	+\$17,000
Power and energy studies, New England and New York.....		50,000				-\$50,000
Southeastern Power Administration:						
Construction.....	302,500	6,350,000	959,500	115,000	-187,500	-6,235,000
Operation and maintenance.....	216,000	795,000	760,000	760,000	+544,000	-35,000
Southwestern Power Administration:						
Construction.....	3,375,000	24,150,000	24,150,000	4,150,000	+775,000	
Operation and maintenance.....	1,255,712	1,500,000	1,450,000	1,450,000	+194,288	-50,000
Continuing fund ³	250,000	1,425,000	231,000	1,000,000	+750,000	+769,000
Total, Office of the Secretary.....	5,318,882	13,032,000	7,489,500	6,662,000	+1,343,118	-6,370,000
Commission of Fine Arts.....	21,200	26,400	21,200	21,200		-5,200
BONNEVILLE POWER ADMINISTRATION						
Construction.....	68,031,000	470,286,400	466,523,400	66,523,400	-1,507,600	-3,763,000
Operation and maintenance.....	5,592,439	6,600,000	6,600,000	6,600,000	+1,007,561	
Total, Bonneville Power Administration.....	73,623,439	76,886,400	73,123,400	73,123,400	-500,039	-3,763,000
BUREAU OF LAND MANAGEMENT						
Management of lands and resources.....	10,292,605	11,450,000	9,722,605	11,172,605	+880,000	-277,395
Construction.....	700,000	2,750,000		2,750,000	+2,050,000	+2,750,000

JAMES EARL RAY

	(6)	(6)	(6)	(6)	(6)	(6)	(6)
Range improvements.....	10,992,605	14,200,000	9,722,605	13,922,605	+2,930,000	-277,395	+4,200,000
Total, Bureau of Land Management.....							
BUREAU OF INDIAN AFFAIRS							
Health, education, and welfare services.....	43,924,750	61,905,000	51,266,019	51,916,019	+7,991,269	-9,988,981	+650,000
Resources management.....	7 12,034,360	18,372,000	12,949,760	13,700,000	+1,665,640	-4,672,000	+750,240
Construction.....	8 10,575,000	9 35,856,000	9 5,310,000	9 24,812,000	+14,237,000	-11,044,000	+19,502,000
General administrative expenses.....	3,525,647	5,217,000	3,525,647	3,525,647		-1,691,353	
Revolving fund for loans.....	800,000	1,000,000	1,000,000	1,000,000	+200,000		
Payments to Choctaw and Chickasaw Nations.....	24,155				-24,155		
Commutation of treaty obligations, Choctaw Nation of Indians in Oklahoma.....	10 385,000				-385,000		
Total, Bureau of Indian Affairs, exclusive of tribal funds.....	71,268,912	122,350,000	74,051,426	94,953,666	+23,684,754	-27,396,334	+20,902,240
Tribal funds 11.....	2,188,000	2,535,000	2,335,000	2,920,000	+732,000	+585,000	+585,000
BUREAU OF RECLAMATION							
General investigations.....	4,500,000	5,000,000	3,000,000	5,000,000	+500,000		+2,000,000
Construction and rehabilitation.....	12 207,752,725	12a 196,770,000	153,355,400	183,406,531	-24,346,194	-13,363,469	+30,051,131
Operation and maintenance.....	15,977,594	19,000,000	19,000,000	19,000,000	+3,022,406		
General administrative expenses.....	5,778,203	5,500,000	5,000,000	5,500,000	-278,203		+500,000
Emergency fund.....	400,000	400,000	400,000	400,000			
Total, Bureau of Reclamation.....	234,408,522	12a 226,670,000	180,755,400	213,306,531	-21,101,991	-13,363,469	+32,551,131

1 Includes funds for Pay Act and wage board increases recommended in the Third Supplemental Appropriations Act, 1952.

2 Includes \$1,130,000 for liquidation of contract obligations.

3 Fund financed from power receipts. Not included in totals of this tabulation.

4 Includes \$4,096,400 for liquidation of contract obligations, and \$2,590,000 requested in H. Doc. 370.

5 Includes \$2,000,000 in the Supplemental Appropriations Act, 1952, and \$250,000 contained in the Third Supplemental Appropriations Act, 1952.

6 Indefinite appropriation of receipts.

7 Includes \$300,000 in the Supplemental Appropriations Act, 1952, \$250,000 in the Second Supplemental Appropriations Act, 1952, and \$175,000 contained in the Third Supplemental Appropriations Act, 1952.

8 Includes \$575,000 in the Supplemental Appropriations Act, 1952.

9 Includes \$1,380,000 for liquidation of contract obligations.

10 Included in the Second Supplemental Appropriations Act, 1952.

11 In addition to funds otherwise made available. Not included in totals of this tabulation.

12 Includes \$2,285,000 in the Supplemental Appropriations Act, 1952, and \$3,000,000 in the Second Supplemental Appropriations Act, 1952.

12a Includes \$2,050,000 submitted in S. Doc. No. 145.

OFFICE OF TERRITORIES									
Administration of Territories	7, 166, 700	20 14, 080, 000	8, 703, 037	9, 320, 287	+2, 153, 587	-4, 759, 713	+617, 250		
Alaska public works	7, 000, 000	20, 000, 000	7, 000, 000	13, 208, 200	+6, 208, 200	-6, 791, 800	+6, 208, 200		
Construction of roads, Alaska	20, 000, 000	17, 000, 000	17, 000, 000	17, 000, 000	-3, 000, 000				
Operation and maintenance of roads, Alaska	2, 940, 000	3, 318, 000	3, 318, 000	3, 318, 000	+378, 000				
Construction, Alaska Railroad	2, 000, 000	16, 000, 000	3, 906, 000	3, 906, 000	+1, 906, 000	-12, 094, 000			
Virgin Islands public works	992, 970	21 2, 567, 000	21 2, 567, 000	212, 567, 000	+1, 574, 030				
Total, Office of Territories	40, 099, 670	72, 965, 000	42, 494, 037	49, 319, 487	+9, 219, 817	-23, 645, 513	+6, 825, 450		
ADMINISTRATION, DEPARTMENT OF THE INTERIOR									
Salaries and expenses	2, 290, 911	2, 525, 000	2, 525, 000	2, 525, 000	+234, 089				
Subtotal, Department of the Interior	525, 916, 216	628, 881, 800	485, 032, 253	557, 476, 364	+31, 560, 148	-71, 405, 436	+72, 444, 111		
VIRGIN ISLANDS CORPORATION									
Revolving fund	2, 595, 000	1, 665, 000	975, 000	1, 515, 000	-1, 080, 000	-150, 000	+540, 000		
Grants	130, 000	255, 000	241, 000	241, 000	+111, 000	-14, 000			
Administrative expenses 22	130, 000	134, 000	134, 000	134, 000	+4, 000				
Total, Virgin Islands Corporation	2, 725, 000	1, 920, 000	1, 216, 000	1, 756, 000	-969, 000	-164, 000	+540, 000		
Total, Department of the Interior	528, 641, 216	630, 801, 800	486, 248, 253	559, 232, 364	+30, 591, 148	-71, 569, 436	+72, 984, 111		
Emergency flood and storm repairs (S. Doc. 134)		1, 350, 000		1, 350, 000	+1, 350, 000		+1, 350, 000		
Grand total	528, 641, 216	632, 151, 800	486, 248, 253	560, 582, 364	+31, 941, 148	-71, 569, 436	+74, 334, 111		

¹ Includes funds for pay act and wage board increases contained in the Third Supplemental Appropriations Act, 1952.

¹³ Includes \$150,000 in the Supplemental Appropriations Act, 1952.

¹⁴ Includes \$4,912,865 for activities previously carried under "Maintenance and Operation, Army."

¹⁵ Includes \$2,600,000 for liquidation of contract obligations.

¹⁶ In addition, indefinite appropriation of receipts from Pribilof Islands operations is included in accompanying bill.

¹⁷ Includes \$150,000 in the Supplemental Appropriations Act, 1952.

¹⁸ Includes \$530,000 in the Supplemental Appropriations Act, 1952.

¹⁹ Indefinite appropriation of receipts.

²⁰ Includes \$1,900,000 requested in H. Doc. 359.

²¹ Includes \$1,467,000 for liquidation of contract obligations.

²² Corporate funds. Not included in totals of this tabulation.

