

DEPARTMENT OF INTERIOR APPROPRIATION, FISCAL
YEAR 1977

JULY 1, 1976.—Ordered to be printed

Mr. YATES, from the committee of conference,
submitted the following

CONFERENCE REPORT

[To accompany H.R. 14231]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 14231) "making appropriations for the Department of Interior and related agencies for the fiscal year ending September 30, 1977, and for other purposes," having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 17, 20, 30, 33, 38, 39, 45, 58, 61, 68, 73, 74, and 75.

That the House recede from its disagreement to the amendments of the Senate numbered 1, 5, 6, 14, 18, 26, 27, 34, 43, 63, 66, 69, 70, and 71, and agree to the same.

Amendment numbered 7:

That the House recede from its disagreement to the amendment of the Senate numbered 7, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$397,056,000; and the Senate agree to the same.

Amendment numbered 8:

That the House recede from its disagreement to the amendment of the Senate numbered 8, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$144,603,000; and the Senate agree to the same.

Amendment numbered 9:

That the House recede from its disagreement to the amendment of the Senate numbered 9, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$52,506,000; and the Senate agree to the same.

Amendment numbered 10:

That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$15,745,000; and the Senate agree to the same.

Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$128,861,000; and the Senate agree to the same.

Amendment numbered 13:

That the House recede from its disagreement to the amendment of the Senate numbered 13, and agree to the same with an amendment as follows:

Restore the matter stricken by said amendment amended to read as follows:

MIGRATORY BIRD CONSERVATION ACCOUNT

For an advance to the migratory bird conservation account, as authorized by the Act of October 4, 1971, as amended (16 U.S.C. 715k 3, 5; 81 Stat. 612), \$4,000,000, to remain available until expended.

And the Senate agree to the same.

Amendment numbered 16:

That the House recede from its disagreement to the amendment of the Senate numbered 16, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$276,485,000; and the Senate agree to the same.

Amendment numbered 19:

That the House recede from its disagreement to the amendment of the Senate numbered 19, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$40,097,000; and the Senate agree to the same.

Amendment numbered 21:

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$21,800,000; and the Senate agree to the same.

Amendment numbered 23:

That the House recede from its disagreement to the amendment of the Senate numbered 23, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$22,000,000; and the Senate agree to the same.

Amendment numbered 24 :

That the House recede from its disagreement to the amendment of the Senate numbered 24, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert *\$17,500,000*; and the Senate agree to the same.

Amendment numbered 25 :

That the House recede from its disagreement to the amendment of the Senate numbered 25, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert *\$305,896,000*; and the Senate agree to the same.

Amendment numbered 32 :

That the House recede from its disagreement to the amendment of the Senate numbered 32, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert *\$31,452,000*; and the Senate agree to the same.

Amendment numbered 36 :

That the House recede from its disagreement to the amendment of the Senate numbered 36, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert *\$77,101,000*; and the Senate agree to the same.

Amendment numbered 37 :

That the House recede from its disagreement to the amendment of the Senate numbered 37, and agree to the same with an amendment, as follows :

In lieu of the sum proposed by said amendment insert *\$39,075,000*; and the Senate agree to the same.

Amendment numbered 41 :

That the House recede from its disagreement to the amendment of the Senate numbered 41, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert *\$20,620,000*; and the Senate agree to the same.

Amendment numbered 42 :

That the House recede from its disagreement to the amendment of the Senate numbered 42, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert *\$12,926,000*; and the Senate agree to the same.

Amendment numbered 44 :

That the House recede from its disagreement to the amendment of the Senate numbered 44, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert *\$397,151,000*; and the Senate agree to the same.

Amendment numbered 46 :

That the House recede from its disagreement to the amendment of the Senate numbered 46, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$15,892,000 ; and the Senate agree to the same.

Amendment numbered 47 :

That the House recede from its disagreement to the amendment of the Senate numbered 47, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$87,087,000 ; and the Senate agree to the same.

Amendment numbered 49 :

That the House recede from its disagreement to the amendment of the Senate numbered 49, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$30,000,000 ; and the Senate agree to the same.

Amendment numbered 50 :

That the House recede from its disagreement to the amendment of the Senate numbered 50, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$15,000,000 ; and the Senate agree to the same.

Amendment numbered 51 :

That the House recede from its disagreement to the amendment of the Senate numbered 51, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$15,000,000 ; and the Senate agree to the same.

Amendment numbered 52 :

That the House recede from its disagreement to the amendment of the Senate numbered 52, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$208,104,000 ; and the Senate agree to the same.

Amendment numbered 56 :

That the House recede from its disagreement to the amendment of the Senate numbered 56, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$150,385,000 ; and the Senate agree to the same.

Amendment numbered 59 :

That the House recede from its disagreement to the amendment of the Senate numbered 59, and agree to the same with an amendment as follows :

In lieu of the sum proposed by said amendment insert \$337,422,000 ; and the Senate agree to the same.

Amendment numbered 62:

That the House recede from its disagreement to the amendment of the Senate numbered 62, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$14,080,000; and the Senate agree to the same.

Amendment numbered 64:

That the House recede from its disagreement to the amendment of the Senate numbered 64, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$44,933,000; and the Senate agree to the same.

Amendment numbered 67:

That the House recede from its disagreement to the amendment of the Senate numbered 67, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$2,950,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 2, 3, 4, 12, 15, 22, 28, 29, 31, 35, 40, 48, 53, 54, 55, 57, 60, 65, and 72.

SIDNEY R. YATES,
GUNN MCKAY,
CLARENCE D. LONG,
FRANK E. EVANS,
JOHN P. MURTHA,
ROBERT DUNCAN,
GEORGE MAHON,
JOSEPH M. MCDADE,
RALPH S. REGULA,
ELFORD A. CEDERBERG,

Managers on the Part of the House.

ROBERT C. BYRD,
JOHN L. MCCLELLAN,
GALE W. MCGEE,
JOSEPH M. MONTROYA,
LAWTON CHILES,
MIKE MANSFIELD,
TED STEVENS,
MILTON R. YOUNG,
MARK O. HATFIELD,
HENRY BELLMON,

Managers on the Part of the Senate.

Amendment numbered 63:
That the House resolve itself in disagreement to the amendment of
the Senate numbered 63 and agree to the same with an amendment as
follows:

The part of the said proposed amendment numbered 63, and if the Senate agree to the same

Amendment numbered 64:
That the House resolve itself in disagreement to the amendment of
the Senate numbered 64 and agree to the same with an amendment
as follows:

In lieu of the said proposed amendment numbered 64, and if the Senate agree to the same

Amendment numbered 65:
That the House resolve itself in disagreement to the amendment of
the Senate numbered 65 and agree to the same with an amendment
as follows:

In lieu of the said proposed amendment numbered 65, and if the Senate agree to the same

The committee of conference report in disagreement amendments
numbered 66, 67, 68, 69, 70, 71, 72, 73, 74, 75, 76, 77, 78, 79, 80,
and 81:

- James H. Davis
- Henry H. Davis
- Garrett D. Jones
- Frank E. Evans
- John P. Norton
- Robert L. Turner
- Thomas H. Ross
- Joseph M. M. Davis
- Robert B. Evans
- Baron A. Evans
- Managers on the Part of the House
- Robert C. Evans
- John L. McGowan
- Clay W. McGowan
- Henry M. McGowan
- Lawson Evans
- Mrs. M. Evans
- Tom Evans
- Henry R. Evans
- Alan O. Evans
- Henry Bullman
- Managers on the Part of the Senate

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 14231), making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1977, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

TITLE I—DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

Amendment No. 1: Appropriates \$223,829,000 for management of lands and resources as proposed by the Senate instead of \$216,299,000 as proposed by the House.

Amendment No. 2: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$10,160,000 for construction and maintenance instead of \$7,510,000 as proposed by the House and \$9,970,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The increase over the amount proposed by the House consists of the following increases: District Office, Fairbanks, Alaska, \$2,600,000; and Goldeneye Reservoir Road, Wyoming, \$50,000.

Amendment No. 3: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment insert the following:

Provided, That \$13,900,000 of unobligated balances of contract authority provided by the Federal-Aid Highway Act of 1973 (P.L. 93-87) and proposed to be unobligated as of September 30, 1977, is hereby rescinded effective October 1, 1976.

The managers on the part of the Senate will offer a motion to concur in the amendment of the House to the amendment of the Senate.

OFFICE OF WATER RESEARCH AND TECHNOLOGY

Amendment No. 4: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$18,923,000 for salaries and expenses instead of \$21,003,000 as proposed

by the House and \$21,553,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The decrease under the amount proposed by the House consists of the following decreases: Water resources research, \$900,000; technology development, \$400,000; test facility operation, \$700,000; administration, \$80,000.

Amendment No. 5: Changes the amount for salaries and expenses which shall remain available until expended to \$7,540,000 as proposed by the Senate instead of \$9,700,000 as proposed by the House.

Amendment No. 6: Deletes the provision that makes a certain portion of the appropriation contingent on authorizing legislation and deletes the provision that allows for merger of unappropriated balances, as proposed by the Senate.

BUREAU OF OUTDOOR RECREATION

Amendment No. 7: Appropriates \$397,056,000 for land and water conservation fund instead of \$307,056,000 as proposed by the House and \$430,461,000 as proposed by the Senate.

Amendment No. 8: Earmarks \$144,603,000 of the appropriation for land and water conservation fund for the National Park Service instead of \$79,603,000 as proposed by the House and \$172,303,000 as proposed by the Senate.

Amendment No. 9: Earmarks \$52,506,000 of the appropriation for land and water conservation fund for the Forest Service instead of \$32,506,000 as proposed by the House and \$56,961,000 as proposed by the Senate.

Amendment No. 10: Earmarks \$15,745,000 of the appropriation for land and water conservation fund for the Fish and Wildlife Service instead of \$10,745,000 as proposed by the House and \$16,995,000 as proposed by the Senate.

The managers are in agreement that the Department of the Interior shall submit for approval to the Committees on Appropriations of the House of Representatives and the Senate an allocation of the additional funds provided over the House allowance for the National Park Service, the Forest Service and the Fish and Wildlife Service.

UNITED STATES FISH AND WILDLIFE SERVICE

Amendment No. 11: Appropriates \$128,861,000 for resource management instead of \$127,799,000 as proposed by the House and \$129,169,000 as proposed by the Senate. The net increase over the amount proposed by the House consists of the following increases and decreases: Increases of \$450,000 for biological services; \$100,000 for operation of three game ranges; \$320,000 for Alaska resource studies; \$186,000 for Great Dismal Swamp, Va.; \$55,000 for Agassiz National Wildlife Refuge, Minn.; \$200,000 for Alaska fishery resources; \$48,000 for Bowden National Fish Hatchery, West Virginia; \$6,000 for White Sulfur Springs National Fish Hatchery, West Virginia; \$20,000 for Miles City National Fish Hatchery, Mont.; \$600,000 for blackbird control; \$100,000 for the Lake Champlain environmental study; and decreases of \$900,000 for law enforcement, and \$123,000 for Marion, Alabama, Fish Research Center.

The managers are in agreement that the Secretary shall study on a nationwide basis the heavy concentrations of starlings, cowbirds, blackbirds, and grackles in "blackbird" roosts, with particular emphasis on the nature and extent of problems caused by such congregations and feasible solutions to alleviate or neutralize any such problems. The study shall include, but not be limited to, definition and assessment of (1) the danger to human and animal health and to aircraft, and (2) damages to agriculture and real property caused by such concentrations. In addition, changes in the economic and social lifestyle of human residents and disruption of agriculture and commerce in affected areas shall be considered.

A report detailing the findings and conclusions and presenting a feasible plan and alternative solutions to ameliorate any adverse economic, social and health effects of "blackbird" roosts—in emergency and nonemergency situations—shall be submitted to the appropriate committees of the Congress within six months following enactment of this legislation.

The managers are in agreement that language in the House report concerning the operation of warmwater fish hatcheries does not imply advance approval of any proposed hatchery transfer.

Amendment No. 12: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$17,211,000 for construction and anadromous fish instead of \$14,493,000 as proposed by the House and \$15,330,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The increase over the amount proposed by the House consists of the following increases: Columbia White-Tailed Deer Refuge, Oregon, \$223,000; Agassiz National Wildlife Refuge, Minn., \$200,000; Bowden National Fish Hatchery, W. Va., \$89,000; White Sulfur Springs National Fish Hatchery, W. Va., \$206,000; Makah National Fish Hatchery, Washington, \$2,000,000.

Amendment No. 13: Appropriates \$4,000,000 for migratory bird conservation account, instead of \$7,500,000 as proposed by the House. The Senate proposed no appropriation for this account.

Amendment No. 14: Provides for the acquisition of four aircraft as proposed by the Senate instead of three as proposed by the House.

Amendment No. 15: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides that one of the aircraft to be acquired shall be obtained by exchange.

NATIONAL PARK SERVICE

Amendment No. 16: Appropriates \$276,485,000 for operation of the national park system instead of \$272,685,000 as proposed by the House and \$280,437,000 as proposed by the Senate. The increase over the amount proposed by the House consists of the following increases: \$2,000,000 for an additional 548 new positions, 383 to be converted from existing part-time positions; \$1,500,000 for deferred maintenance and rehabilitation; and \$300,000 for resource research in the Everglades National Park.

The managers are in agreement that before the National Park Service agrees to extend the use of the motion picture theater on the Washington Monument grounds beyond the current expiration date, it shall receive the approval of the House and Senate Committees on Appropriations.

Amendment No. 17: Restores House language, stricken by the Senate, providing that the National Park Service building at 900 Ohio Drive in the District of Columbia shall not be leased on any other basis than fair market value.

Amendment No. 18: Earmarks \$257,000 of the appropriation for planning and construction for the Roosevelt Campobello International Park Commission as proposed by the Senate instead of \$235,000 as proposed by the House.

Amendment No. 19: Appropriates \$40,097,000 for planning and construction instead of \$37,228,000 as proposed by the House and \$40,237,000 as proposed by the Senate. The net increase over the amount proposed by the House consists of the following increases and decrease: Increases of \$350,000 for Gustavus Airport runway repairs, Glacier Bay National Monument, Alaska; \$1,000,000 for Father Marquette National Memorial, Michigan; \$1,500,000 for rehabilitation; \$109,000 for restoration at Harpers Ferry National Historical Park, W. Va.; \$22,000 for Roosevelt Campobello International Park Commission; and a decrease of \$112,000 for new area studies.

Amendment No. 20: Restores language stricken by the Senate providing that \$2,060,000 of the appropriation for planning and construction shall be available only upon enactment of authorizing legislation for acquisition of locomotives and related facilities at the Golden Spike National Historic Site, Utah, and providing that \$111,000 shall be available for the payment of outstanding obligations at the Chamizal National Memorial, Texas.

Amendment No. 21: Appropriates \$21,800,000 for road construction (liquidation of contract authority) instead of \$19,100,000 as proposed by the House and \$23,495,000 as proposed by the Senate. The increase over the amount proposed by the House consists of the following: \$500,000 for construction of Natchez Trace Parkway Section 3-C (Miss.); \$495,000 for planning of Natchez Trace Parkway Section 1-C (Tenn.); \$465,000 for planning of Natchez Trace Parkway Section 3-B (Miss.); \$240,000 for planning Natchez Trace Parkway Sections 3-A-2 and 3-A-3 (Miss.); and \$1,000,000 for rehabilitation projects.

Amendment No. 22: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment, insert the following:

Provided, That \$118,995,000 of unobligated balances of contract authority provided by the Federal-Aid Highway Act of 1973 (P.L. 93-87) and proposed to be unobligated as of September 30, 1977, is hereby rescinded effective October 1, 1976.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 23: Appropriates \$22,000,000 for preservation of historic properties instead of \$19,500,000 as proposed by the House and \$24,500,000 as proposed by the Senate.

Amendment No. 24: Earmarks \$17,500,000 of the appropriation for preservation of historic properties for historic preservation grants instead of \$15,000,000 as proposed by the House and \$20,000,000 as proposed by the Senate.

GEOLOGICAL SURVEY

Amendment No. 25: Appropriates \$305,896,000 for surveys, investigations, and research instead of \$296,146,000 as proposed by the House and \$306,516,000 as proposed by the Senate. The net increase over the amount proposed by the House consists of the following increases and decreases: Increases of \$7,450,000 for coal leasing; \$800,000 for administration of Petroleum Reserve No. 4; \$1,000,000 for environmental impact statement for Petroleum Reserve No. 4; \$2,400,000 for repair of fire damage at the Denver Federal Center; \$1,000,000 for the earth resources observation system; \$800,000 for mineral resource appraisal in Alaska; \$500,000 for Madison limestone formation studies; and decreases of \$1,200,000 for standard quadrangle mapping; \$500,000 for water resource investigations; \$250,000 for earth sciences applications; \$250,000 for environmental impact analysis; and \$2,000,000 for OCS lands management.

The managers are in agreement that the Senate Committee will recede from its directive that \$100,000 be used from available funds for production of maps for use by the Senate Interior and Commerce Committees depicting energy transportation systems.

MINING ENFORCEMENT AND SAFETY ADMINISTRATION

Amendment No. 26: Appropriates \$93,740,000 for salaries and expenses as proposed by the Senate instead of \$91,098,000 as proposed by the House.

Amendment No. 27: Provides for the purchase of not to exceed 195 motor vehicles as proposed by the Senate. The House had no comparable language.

BUREAU OF MINES

Amendment No. 28: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$164,465,000 for mines and minerals instead of \$163,315,000 as proposed by the House and \$158,037,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net increase over the amount proposed by the House consists of the following increase and decreases: An increase of \$2,800,000 for purchase of facilities to replace the College Park, Maryland, metallurgy research center; and decreases of \$1,450,000 for metallurgy research and \$200,000 for data collection and analysis.

The managers have agreed to the appropriation of \$2,800,000 for the College Park Metallurgy Research Center. The managers are con-

cerned, however, that this and similar facilities in the East may be established at the expense of facilities in other areas, and particularly the West. Therefore, the managers direct the Bureau of Mines to include funds for the Salt Lake City Metallurgy Research Center in the fiscal year 1978 budget request.

Amendment No. 29: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides that \$97,779,000 for mines and minerals shall remain available until expended instead of \$30,000,000 as proposed by the House.

Amendment No. 30: Restores House language stricken by the Senate which provides that the full-time permanent positions hired by the Bureau of Mines to staff the Carbondale, Illinois, mining research center shall not be counted against or considered to be a part of any employment ceiling assigned to the Department of the Interior.

BUREAU OF INDIAN AFFAIRS

Amendment No. 31: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$602,713,000 for operation of Indian programs instead of \$602,610,000 as proposed by the House and \$602,113,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net increase over the amount proposed by the House consists of the following increases and decreases: Increases of \$600,000 for direct employment (on-the-job training program); \$153,000 for Masters in Public Health program; \$250,000 for Indian-into-Medicine (INMED) program; and decreases of \$1,500,000 for Johnson-O'Malley education assistance; and \$200,000 for housing program administrative expenses. In addition, the managers have agreed to a general reduction of \$3,200,000 and 200 positions, an increase above the House allowance of \$800,000 and 50 positions, in operating expenses. The managers direct that none of the position reductions apply to classroom teachers.

The managers are in agreement that the reduction of \$200,000 in housing administrative expenses is in lieu of the House action to reduce housing administrative expenses by \$1,000,000 and make that amount available for housing construction and renovation.

The managers are concerned about the effectiveness of the central office of Indian Education within the Bureau of Indian Affairs and agree that the Commissioner of Indian Affairs should be allowed to make necessary changes to improve the operation and administration of the Bureau's educational programs. However, the managers feel that useful program monitoring, technical assistance, and research activities may be carried out by a field component such as the Albuquerque Indian Education Resource Center.

The managers are in agreement with the House Committee position that \$6,300,000 shall be available for operation and maintenance of the Intermountain Indian school in fiscal year 1977, but direct the Bureau to submit a reprogramming proposal for the approval of the Committees on Appropriations of the House and the Senate to accomplish this

goal. Such reprogramming shall not consist entirely of education and facility management funds.

The managers are in agreement that the additional \$500,000 provided for law enforcement retrocession assistance shall include assistance to the Washoe Tribe, among others.

The managers agree that the additional \$5,500,000 for the forestry program shall include funding for development of Coeur D'Alene and Quinault tribal forestry programs in Idaho and Washington, among others. The managers agree that within available funds the Metlakatla Indian community resource management program, Alaska, will be continued at no less than the level for fiscal year 1976.

The managers agree with the directives in the Senate report regarding limitations on the fiscal year 1977 assessments for the Bureau's "3599" account. Any proposed program assessments or total account level in excess of the fiscal year 1976 amount shall be submitted as a supplemental or reprogramming request. The "3599" account is to be justified as a line item in the 1978 budget with no further assessments of programs.

Amendment No. 32: Provides \$31,452,000 for assistance to public schools instead of \$32,952,000 as proposed by the House and \$29,952,000 as proposed by the Senate.

Amendment No. 33: Deletes language proposed by the Senate providing that \$17,160,000 for self-determination grants to tribes shall remain available for obligation until September 30, 1978.

Amendment No. 34: Provides language that the funds made available to tribes and tribal organizations through contracts authorized by the Indian Self-Determination and Education Assistance Act of 1975 shall remain available until September 30, 1978, as proposed by the Senate.

Amendment No. 35: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides that carryover authority for contracts authorized by the Indian Self-Determination and Education Assistance Act of 1975 does not extend to programs directly operated by the Bureau of Indian Affairs.

Amendment No. 36: Appropriates \$77,101,000 for construction instead of \$70,969,000 as proposed by the House and \$82,406,000 as proposed by the Senate. The net increase over the amount proposed by the House consists of the following increases and decreases: Increases of \$5,000,000 for the Chemawa Indian school, Oregon; \$4,039,000 for public school construction; \$2,000,000 for Pyramid Lake Hatchery, Nevada; \$805,000 for Tamgass Creek Hatchery, Alaska; \$410,000 for Seama dam and reservoir, Laguna Pueblo, New Mexico; and decreases of \$4,300,000 for Lower Brule High School, South Dakota (Phase I); \$359,000 for planning and design; and \$1,463,000 for deferred equipment.

The managers are greatly concerned about the apparent lack of proper contract supervision and poor school design utilized in the construction of Bureau of Indian Affairs schools. The managers direct that before the Bureau of Indian Affairs obligates funds provided in this bill for school construction equipment, kindergartens, and quarters, the Bureau report to the Committees on Appropriations of the House and Senate on steps made to improve these deficiencies.

Amendment No. 37: Appropriates \$39,075,000 for road construction instead of \$37,205,000 as proposed by the House and \$39,405,000 as proposed by the Senate. The increase over the amount proposed by the House consists of the following increases: \$1,540,000 for Cochiti Lake road, New Mexico; and \$330,000 for road construction needs of the Sisseton-Wahpeton Reservation, South Dakota.

Amendment No. 38: Deletes language proposed by the Senate citing authority for advance payments to the Alaska Native Fund.

Amendment No. 39: Appropriates \$30,000,000 for Alaska Native Fund as proposed by the House instead of \$40,000,000 as proposed by the Senate.

OFFICE OF TERRITORIAL AFFAIRS

Amendment No. 40: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$79,077,000 for Trust Territory of the Pacific Islands instead of \$84,566,000 as proposed by the House and \$81,277,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The decrease under the amount proposed by the House consists of the following: \$1,000,000 for operations grants, Public Works Department; \$48,000 for general reduction in other operations grants; \$2,241,000 for construction grants for seven lower priority projects; and \$2,200,000 for dormitory facilities, Marshall Islands.

The managers are in agreement that the construction program in the Trust Territory is an important and vital one if a viable and workable infrastructure is to be established in the territory. The managers are aware that the Office of Territories is now reassessing the entire construction program in the territories and that the current construction moratorium will have the effect of delaying all projects, both those which are already funded and those provided in this appropriation. The managers have, therefore, agreed to the project deletions proposed by the Senate. This action is taken without prejudice to further consideration of these items in a subsequent appropriation.

OFFICE OF THE SECRETARY

Amendment No. 41: Appropriates \$20,620,000 for salaries and expenses instead of \$20,430,000 as proposed by the House and \$21,060,000 as proposed by the Senate. The increase over the amount proposed by the House consists of the following: \$100,000 for personnel management and management consulting and services; \$30,000 for immediate Office of the Secretary; and \$60,000 for Office of the Under Secretary.

Amendment No. 42: Appropriates \$12,926,000 for departmental operations instead of \$11,812,000 as proposed by the House and \$13,770,000 as proposed by the Senate. The increase over the amount proposed by the House consists of the following: \$114,000 for the Office of Mineral Policy Research and Development, and \$1,000,000 to initiate exploration and development studies in preparation for the transfer of Naval Petroleum Reserve No. 4 to the Interior Department.

Amendment No. 43: Deletes reference, under General Provisions, Department of the Interior, to the Public Works appropriation bill as it pertains to a limitation on total funds in both bills available for hire of consultants by the Department of the Interior.

TITLE II—RELATED AGENCIES

FOREST SERVICE

Amendment No. 44: Appropriates \$397,151,000 for forest land management instead of \$395,911,000 as proposed by the House and \$399,248,000 as proposed by the Senate. The increase over the amount proposed by the House consists of the following increases: \$330,000 for Blanchard Springs Caverns, Ark.; \$30,000 for survey and planning, Bishop Knob Campground, W. Va.; and \$880,000 for noxious weed control, including \$140,000 for Wyoming.

Amendment No. 45: Provides \$5,025,000 for insect and disease control as proposed by the House instead of \$8,000,000 as proposed by the Senate.

Amendment No. 46: Provides that \$15,892,000 for insect and disease control shall remain available until expended instead of \$15,012,000 as proposed by the House and \$18,867,000 as proposed by the Senate.

Amendment No. 47: Appropriates \$87,087,000 for forest research instead of \$83,311,000 as proposed by the House and \$88,537,000 as proposed by the Senate. The increase over the amount proposed by the House consists of the following increases: \$2,000,000 for renewable resources evaluation; \$786,000 for forest products utilization research; \$550,000 for forest economics and marketing research; and \$440,000 for anadromous fish habitat research.

The managers are in agreement that \$150,000 shall be provided for endangered species research, Hawaii, and \$100,000 for pitch canker research, Athens, Ga., from within available funds.

Amendment No. 48: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$18,016,000 for construction and land acquisition instead of \$16,674,000 as proposed by the House and \$17,244,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net increase over the amount proposed by the House consists of the following increases and decrease: Increases of \$500,000 for deferred recreation maintenance at Ashley, Bighorn, and Bridger-Teton National Forests, Wyo.; \$610,000 for tour development, Blanchard Springs Caverns, Ark.; \$222,000 for recreation construction, Tipsaw Lake, Hoosier National Forest, Ind.; \$200,000 for recreation construction, Monongahela National Forest, W. Va.; \$60,000 for recreation construction, Trout Pond recreation area, George Washington National Forest, W. Va.; and a decrease of \$250,000 for recreation construction, Bear Creek Campground, Jefferson National Forest, Va.

Amendment No. 49: Appropriates \$30,000,000 for youth conservation corps instead of \$28,000,000 as proposed by the House and \$35,000,000 as proposed by the Senate.

Amendment No. 50: Provides that \$15,000,000 shall be available to the Secretary of the Interior for the youth conservation corps program instead of \$14,000,000 as proposed by the House and \$17,500,000 as proposed by the Senate.

Amendment No. 51: Provides that \$15,000,000 shall be available to the Secretary of Agriculture for the youth conservation corps program instead of \$14,000,000 as proposed by the House and \$17,500,000 as proposed by the Senate.

Amendment No. 52: Appropriates \$208,104,000 for forest roads and trails (liquidation of contract authority) instead of \$216,104,000 as proposed by the House and \$200,104,000 as proposed by the Senate. The managers are in agreement that included in the amount provided are additions of \$253,000 for Gallatin National Forest, Mont.; \$195,000 for Hoosier National Forest, Ind.; and \$45,000 for Bishop Knob Campground, Monongahela National Forest, W. Va.

Amendment No. 53: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment, insert the following:

Provided further, That the unused contract authorization contained in the Federal-Aid Highway Act of 1973, Public Law 93-87, August 13, 1973, in the amount of \$39,827,943 is hereby rescinded effective October 1, 1976.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

Amendment No. 54: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$521,775,000 for operating expenses, fossil fuels instead of \$544,275,000 as proposed by the House and \$541,611,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net decrease under the amount proposed by the House consists of the following increase and decreases: An increase of \$6,000,000 for oil and gas extraction, including Devonian shale; and decreases of \$6,500,000 for industry conservation research; \$9,000,000 for building conservation research; \$5,500,000 for transportation conservation research; \$2,500,000 for energy extension service; and \$5,000,000 for price support program for municipal solid waste.

The managers are in agreement that the amount included under improved conversion efficiency will provide an additional \$9,000,000 over the budget for fuel cells.

Amendment No. 55: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$62,220,000 for plant and capital equipment, fossil fuels instead of

\$68,570,000 as proposed by the House and \$63,920,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net decrease under the amount proposed by the House consists of the following increase and decreases: An increase of \$5,000,000 for MHD component development and integration facility; and decreases of \$2,850,000 for capital equipment related to conservation and \$8,500,000 for construction of a combustion research center.

FEDERAL ENERGY ADMINISTRATION

Amendment No. 56: Appropriates \$150,385,000 for salaries and expenses instead of \$148,458,000 as proposed by the House and \$185,220,000 as proposed by the Senate. The net increase over the amount proposed by the House consists of the following increases and decreases: Increases of \$300,000 for office of the administrator; \$400,000 for general counsel; \$249,000 for management and administration; \$200,000 for communications and public affairs; \$125,000 for inter-governmental and special programs; \$1,279,000 for policy and analysis; \$300,000 for conservation and environment; \$1,000,000 for energy resource development; \$100,000 for international affairs; and decreases of \$460,000 for travel and \$1,566,000 for regulatory programs.

Amendment No. 57: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which strikes House language making the appropriation for salaries and expenses contingent upon enactment of authorizing legislation and inserts Senate language which provides that in the event of the expiration of such Administration, the funds provided herein shall be available for obligation by any other entity or entities established to carry out substantially the same functions as such Administration.

FUNDS APPROPRIATED TO THE PRESIDENT

Amendment No. 58: Deletes language proposed by the Senate relating to petroleum production at Naval Petroleum Reserve No. 1.

HEALTH SERVICES ADMINISTRATION

Amendment No. 59: Appropriates \$337,422,000 for Indian health services instead of \$314,562,000 as proposed by the House and \$349,413,000 as proposed by the Senate. The increase over the amount proposed by the House consists of the following increases: \$18,500,000 for implementation of the Indian Self-Determination Act; \$2,350,000 for contract care; \$1,350,000 for emergency medical services, Alaska; \$300,000 for the Pawhuska health clinic, Oklahoma; and \$360,000 for Sault Ste. Marie tribal medical services.

The managers are in agreement that within the amount provided for contract care, funding be provided for a community health program at the Rough Rock Demonstration School, Arizona.

Amendment No. 60: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur

in the amendment of the Senate with an amendment appropriating \$88,163,000 for Indian health facilities instead of \$70,663,000 as proposed by the House and \$76,499,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The increase over the amount proposed by the House consists of the following increases: \$8,000,000 for the Bethel, Alaska, hospital; \$6,800,000 for the Whiteriver, Arizona, hospital; \$2,650,000 for Poplar Community Health Center, Mont.; and \$50,000 for master planning, Sisseton-Wahpeton Hospital, South Dakota.

OFFICE OF EDUCATION

Amendment No. 61: Appropriates \$25,000,000 for Indian education, Part A, as proposed by the House instead of \$35,000,000 as proposed by the Senate.

Amendment No. 62: Appropriates \$14,080,000 for Part B instead of \$11,080,000 as proposed by the House and \$18,000,000 as proposed by the Senate.

The managers agree that the increase over the House includes an additional \$1,000,000 for graduate fellowships and concur in the House reduction of \$920,000 proposed in the budget for a boarding school curricula and educational services model.

Amendment No. 63: Appropriates \$4,000,000 for Part C as proposed by the Senate instead of \$3,000,000 as proposed by the House.

Amendment No. 64: Appropriates \$44,933,000 for Indian education instead of \$40,933,000 as proposed by the House and \$58,983,000 as proposed by the Senate. The managers concur in the decrease of \$130,000 for the National Advisory Council on Indian Education as proposed by the House.

SMITHSONIAN INSTITUTION

Amendment No. 65: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$82,106,000 for salaries and expenses instead of \$82,635,000 as proposed by the House and \$82,616,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net decrease under the amount proposed by the House consists of the following increase and decreases: Decreases of \$100,000 for the research awards program; \$25,000 for the Office of Equal Opportunity; \$250,000 for Office of Protection Service; \$210,000 for Office of Plant Services; and an increase of \$56,000 for Office of Personnel Administration.

Amendment No. 66: Appropriates \$3,481,000 for museum programs and related research (special foreign currency program) as proposed by the Senate instead of \$2,500,000 as proposed by the House.

Amendment No. 67: Appropriates \$2,950,000 for restoration and renovation of buildings instead of \$2,700,000 as proposed by the House.

and \$3,050,000 as proposed by the Senate. The increase over the amount proposed by the House includes \$250,000 for general building and facility repairs and improvements.

NATIONAL GALLERY OF ART

Amendment No. 68: Appropriates \$12,309,000 for salaries and expenses as proposed by the House instead of \$11,546,000 as proposed by the Senate.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

Amendment No. 69: Appropriates \$14,500,000 for matching grants as proposed by the Senate instead of \$14,000,000 as proposed by the House.

The managers agree with the directive of the Senate Committee to the National Endowment for the Humanities relating to research publication costs, except that the required report shall be provided within 120 days.

JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA

Amendment No. 70: Appropriates \$737,000 for salaries and expenses as proposed by the Senate instead of \$540,000 as proposed by the House.

PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

Amendment No. 71: Inserts heading as proposed by the Senate.

Amendment No. 72: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$1,000,000 for salaries and expenses instead of \$1,318,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 73: Deletes language providing \$25,000,000 in borrowing authority for the Pennsylvania Avenue Development Corporation proposed by the Senate.

Amendment No. 74: Deletes language providing \$10,450,000 for public development activities of the Pennsylvania Avenue Development Corporation proposed by the Senate.

TITLE III—GENERAL PROVISIONS

Amendment No. 75: Deletes language proposed by the Senate pertaining to timber sales located on national forest system lands in Alaska.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1977 recommended by the Committee of Conference, with comparisons

to the fiscal year 1976 amount, the 1977 budget estimates, and the House and Senate bills for 1977 follows:

New budget (obligational) authority, fiscal year 1976.....	\$4, 849, 318, 000
Budget estimates of new (obligational) authority, fiscal year 1977	^{1 2} 5, 748, 054, 000
House bill, fiscal year 1977.....	² 5, 660, 897, 000
Senate bill, fiscal year 1977.....	^{2 3} 5, 797, 965, 057
Conference agreement.....	^{2 3} 5, 641, 379, 057
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 1976.....	+792, 061, 057
Budget estimates of new (obligational) authority, fiscal year 1977.....	-106, 674, 943
House bill, fiscal year 1977.....	-19, 517, 943
Senate bill, fiscal year 1977.....	-156, 586, 000

¹ Includes \$107,244,000 of budget estimates not considered by the House.

² Excludes \$20,000,000 to become available immediately upon enactment of the appropriations bill.

³ Includes rescission of unobligated balances of contract authority of \$179,849,943 in the Senate bill and \$172,722,943 in conference agreement.

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