

# Calendar No. 937

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SENATE }

REPORT  
No. 94-991

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## DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATION BILL, 1977

JUNE 25 (legislative day, JUNE 18), 1976.—Ordered to be printed

Mr. ROBERT C. BYRD, from the Committee on Appropriations,  
submitted the following

### REPORT

[To accompany H.R. 14231]

The Committee on Appropriations, to which was referred the bill (H.R. 14231) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1977, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended:

#### FISCAL YEAR 1977

Amount of bill as passed by House.....	\$5,957,896,000
Amount of increase by Senate.....	305,313,000
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Total of bill as reported by Senate.....	6,263,209,000
Estimates considered by House.....	5,900,709,000
Estimates considered by Senate.....	6,007,953,000
The bill as reported to the Senate:	
Over the budget estimate, 1977.....	255,256,000
Over appropriations, 1976.....	1,063,073,000
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## SUMMARY OF BILL

For this bill, estimates totaling \$6,007,953,000, which include new obligational authority and amounts necessary to liquidate contract authorization, were considered by the Committee for the programs and activities of the agencies and bureaus of the Department of the Interior—except the Alaska Power Administration; the Southeastern Power Administration; the Southwestern Power Administration; and Bonneville Power Administration; and the Bureau of Reclamation—and the following related agencies:

Forest Service (Department of Agriculture).  
 Energy Research and Development Administration.  
 Federal Energy Administration.  
 Funds Appropriated to the President—Petroleum Reserves.  
 Indian Health Service, Health Services Administration, and Indian Education Act, Office of Education (Department of Health, Education, and Welfare).  
 Indian Claims Commission.  
 Navajo and Hopi Relocation Commission.  
 Smithsonian Institution.  
 National Gallery of Art.  
 Woodrow Wilson International Center for Scholars.  
 National Foundation on the Arts and the Humanities.  
 Commission of Fine Arts.  
 National Capital Planning Commission.  
 American Revolution Bicentennial Administration.  
 Franklin Delano Roosevelt Memorial Commission.  
 Joint Federal-State Land Use Planning Commission for Alaska.  
 Pennsylvania Avenue Development Corporation.

The Committee recommends appropriations totaling \$6,263,209,000 for the programs and activities in this bill. This includes \$5,437,597,000 for definite and \$535,218,000 for indefinite appropriations; \$265,394,000 in appropriations to liquidate contract authority; and \$25,000,000 in borrowing authority. This is an increase of \$255,256,000 in the budget estimates and \$305,313,000 in the House allowance. The Committee acted on \$107,244,000 in budget amendments not considered by the House.

## MAJOR CHANGES RECOMMENDED IN THE BILL

The Committee has recommended significant increases in the Administration's budget proposal across a wide sweep of programs to enhance the nation's natural resources and expand energy development. At the same time, selected reductions in programs of lesser priority have enabled the Committee to keep within its assigned ceiling on budget authority and outlays.

In the area of land and water needs, forest, range and wildlife resources, the Committee has recommended more than \$80 million in additional appropriations. These additional funds are directed mainly to the Bureau of Land Management, U.S. Fish and Wildlife Service, and the Forest Service.

Recreation resources have drawn additional funds exceeding \$156 million. These additional moneys are directed primarily at the growing backlog in National Park operations, maintenance and construc-

tion, and particularly at rapidly mounting land acquisition needs of the National Park System, National Forest recreation and wilderness areas, and endangered species habitat.

Energy and mineral programs of the Interior Department have also merited increased support in the Committee's recommendations—more than \$12 million over the budgeted programs for the Geological Survey, Bureau of Mines and Mining Enforcement and Safety Administration alone.

Principally because of unacceptable reductions proposed in the Administration's budget for health and construction programs, the Committee is recommending some \$91 million in added funding for Indian programs. Major attention has been devoted to education programs and to school and health facilities.

The budget recommended sharp increases in energy resource development and in energy research, development and demonstration. In view of the demonstrated capabilities of the various administering agencies to obligate effectively the sharp spending increases provided in recent years, the Committee has exercised restraint in recommending added moneys. Nonetheless, the Committee has marked in an increase of more than \$55 million for the Energy Research and Development Administration, directed chiefly at conservation R. & D.

A major reduction recommended by the Committee is in petroleum purchases for the Strategic Petroleum Reserve. This is based not on a program reduction but on the Committee's estimate of actual needs and capability. Funds to implement the early storage plan by acquiring storage sites and facilities have just become available in the recently-enacted second supplemental appropriations bill, and it was highly questionable whether the Federal Energy Administration would be able to obligate the \$550 million requested in the budget. Accordingly, the Committee recommends a \$110 million reduction, in agreement with the House-reported allowance. Smaller reductions have been recommended for several agencies funded in the bill, mainly in salaries and expenses.

#### PERSONNEL LIMITATIONS

As noted in several sections of this report, the Committee has recommended increases that entail expanded employment. In many cases the Committee has spelled out required additions in permanent positions and has stipulated that these increases shall not be thwarted by position ceilings imposed by the Administration and shall not be accommodated at the expense of other agencies' personnel needs. The Committee has refrained from including language in the bill that would mandate personnel levels because of obvious problems associated with any employment number fixed by law. However, if its directives are ignored and approved program increases frustrated by inadequate employment levels—including the costly practice of "firing" so-called temporary personnel at year's end to meet a synthetic ceiling requirement—the Committee is prepared to turn to bill language.

#### ROAD CONSTRUCTION

In order to avoid the recurring necessity for Congressional action on annual deferrals or rescissions of road construction contract authority available under past Federal-Aid Highway Acts, the Commit-

tee has included language in the contract liquidation appropriation accounts of the Bureau of Land Management, National Park Service and Forest Service rescinding remaining unused obligating authority under the Federal-Aid Highway Act of 1973. Such language is not necessary for the Bureau of Indian Affairs since that agency has exhausted its contract authority. Under the Budget Reform Act, future authorizations will be subject to annual appropriations. Rescission of outstanding contract authority will permit straight budget authority appropriations, as with other construction activities of these agencies, and simplify appropriations procedures. All of the above agencies have the basic authority for road construction, and any future needs in the current year, should they arise, can be accommodated through a direct appropriation.

#### UNAUTHORIZED PROGRAMS

The Committee has recommended appropriations for several ongoing programs where necessary annual or periodic authorizing legislation has not yet been enacted. In all cases, the appropriate legislation has been reported to the Senate (or passed the Senate) by the May 15 deadline established by the new budget control legislation, and the amounts will be available only upon enactment of authorizing legislation. The unauthorized programs funded in the bill are as follows:

Historic preservation grants (S. 327 passed Senate October 29, 1975, sent to Conference May 17, 1976);

Energy Research and Development Administration (part) (S. 3105 reported to the Senate May 14, 1976);

Federal Energy Administration (H.R. 12169 passed Senate June 16, 1976, sent to Conference June 16, 1976);

Indian Claims Commission (S. 2981 passed Senate April 9, 1976);

National Foundation on the Arts and the Humanities (H.R. 12838 passed Senate May 20, 1976, sent to Conference June 18);

Endangered Species (Fish and Wildlife Service) (sent to the President June 21, 1976);

Pennsylvania Avenue Development Corporation (S. 1689 passed Senate December 18, 1975).

#### REVENUES GENERATED BY AGENCIES IN THE BILL

The table below displays receipts generated by activities in this bill on an actual basis for fiscal year 1975 and on an estimated basis for fiscal years 1976 and 1977. Principal revenues are generated by off-shore oil and gas leasing activities.

Receipts	Fiscal year 1975	Fiscal year 1976	Fiscal year 1977
Department of the Interior-----	3,228,102,000	3,929,814,000	7,018,913,000
Forest Service-----	373,061,441	485,415,000	488,475,000
Total-----	3,601,163,441	4,415,229,000	7,507,388,000

## TITLE I—DEPARTMENT OF THE INTERIOR

### LAND AND WATER RESOURCES

#### BUREAU OF LAND MANAGEMENT

##### MANAGEMENT OF LANDS AND RESOURCES

Appropriation, 1976	\$215, 463, 000
Budget estimate, 1977	<sup>1</sup> 220, 240, 000
House allowance	216, 299, 000
Committee recommendation	223, 829, 000

<sup>1</sup> Includes \$10,540,000 in S. Doc. 94-213 not considered by House.

The Committee recommends an appropriation of \$223,829,000, an increase of \$3,589,000 in the budget estimate and \$7,530,000 in the House allowance. Changes in the budget estimate are detailed in the following table:

Coal leasing	-\$300, 000
Offshore oil and gas	-2, 000, 000
Public domain forest management	+1, 100, 000
Soil and water management	+1, 000, 000
Range management	+4, 000, 000
Wildlife management	+890, 000
Additional motor vehicles	-900, 000
Pay act costs	-201, 000

*Energy leasing.*—A budget amendment totaling \$10,540,000 to implement the Department's new coal leasing policy was transmitted too late for House consideration. This proposal consisted of \$9,640,000 for leasing operations and related environmental assessments and \$900,000 for additional vehicles. The Committee recommends a reduction of \$300,000 for leasing operations and directs the Bureau to utilize existing resources for vehicle acquisitions. The recommendation will provide \$14,289,000 for coal leasing, primarily for environmental work.

The Committee recommends a \$2,000,000 reduction in the \$60,428,000 request for Outer Continental Shelf oil and gas leasing. Because of continuing slippage in the leasing schedule, the reduction has been applied to post-development monitoring studies.

The Committee is concerned about the safety of existing and contemplated offshore oil and gas drilling and production platforms. Recent technological developments now make it possible to videotape underwater structures to determine deterioration and breakage. With many platforms now in service five years or longer, the Committee suggests that the Department fully explore the advisability of utilizing these new inspection techniques to assess existing and potential problems in these offshore facilities.

*Renewable resources management.*—The Committee has recommended a total of \$57,209,000 for forest, range, wildlife, and soil and water management and fire protection on the public domain, an in-

crease of \$6,990,000 in the budget request. These increases, in consonance with the House allowance, are targeted for demonstrated deficiencies in forest and range resources programs. The recommendation includes a \$110,000 reduction for management of game ranges which have been placed solely under the Fish and Wildlife Service. The Committee has recommended \$6,160,000 for recreation and cultural resource management, the budget estimate.

The Committee has learned that a forestry program increase appropriated by the Congress for fiscal year 1976 could not be utilized as intended because position ceilings fixed by the Office of Management and Budget would not permit the hiring of required personnel. Although the Committee has reluctantly approved a reprogramming of the funds, it does not intend to permit this practice in the future.

The Committee's recommendations are detailed below by activity:

<i>Activity</i>	<i>Budget estimate</i>	<i>Committee recommendation</i>
Energy and minerals management-----	\$92,324,000	\$89,474,000
Lands and realty management-----	37,151,000	37,091,000
Surface resource use and protection-----	56,669,000	63,369,000
Planning for multiple use-----	8,656,000	8,656,000
Cadastral survey-----	15,892,000	15,892,000
Firefighting and rehabilitation-----	4,750,000	4,750,000
General administration-----	4,798,000	4,798,000
Pay act costs-----	(4,027,000)	-201,000

Within available funds, the Committee directs that \$100,000 be utilized for orthophotoquad mapping in Wyoming in cooperation with the Geological Survey, and \$100,000 be used to continue the experimental tansy ragwort control program in Oregon.

#### CONSTRUCTION AND MAINTENANCE

Appropriation, 1976-----	\$9,404,000
Budget estimate, 1977-----	9,884,000
House allowance-----	7,510,000
Committee recommendation-----	9,970,000

The Committee recommends an appropriation of \$9,970,000, increasing the budget estimate by \$86,000 and the House allowance by \$2,460,000. This recommendation restores the House cut of \$2,600,000 for a Fairbanks, Alaska, district office and provides budget additions of \$40,000 for the Windrinker Overlook and \$50,000 for the Goldeneye Reservoir road, both in Wyoming. The allowance agrees with House a reduction of \$4,000 in pay costs.

#### PUBLIC LANDS DEVELOPMENT ROADS AND TRAILS

Appropriation, 1976-----	\$3,183,000
Budget estimate, 1977-----	5,000,000
House allowance-----	5,000,000
Committee recommendation-----	5,000,000

The Committee recommends an appropriation of \$5,000,000 to liquidate contract obligations authorized under the Federal-Aid Highway Act, the same as the budget estimate and the House allowance.

## OREGON AND CALIFORNIA GRANT LANDS

## (Indefinite Appropriation of Receipts)

Appropriation, 1976	\$28,000,000
Budget estimate, 1977	30,000,000
House allowance	30,000,000
Committee recommendation	30,000,000

The Committee recommends an appropriation of \$30,000,000, the same as the budget estimate and House allowance, based on a portion of the estimated gross receipts from timber activities on the revested Oregon and California grant lands. Again this year the Committee directs that the Bureau utilize \$4.5 million of the additional funds anticipated to be available in fiscal year 1977 to acquire an appropriate site and construct needed new administrative facilities in Medford, Oreg. Receipts in the current year apparently will not be sufficient to cover the facility expenses.

## RANGE IMPROVEMENTS

## (Indefinite Appropriation of Receipts)

Appropriation, 1976	\$5,435,000
Budget estimate, 1977	7,235,000
House allowance	7,235,000
Committee recommendation	7,235,000

The Committee recommends an appropriation of \$7,235,000, the same as the budget estimate and the House allowance.

## RECREATION DEVELOPMENT AND OPERATION OF RECREATION FACILITIES

## (Indefinite, Special Fund)

Appropriate, 1976	\$300,000
Budget estimate, 1977	300,000
House allowance	300,000
Committee recommendations	300,000

The Committee recommends an appropriation of \$300,000, the same as the budget estimate and the House allowance.

## OFFICE OF WATER RESEARCH AND TECHNOLOGY

## SALARIES AND EXPENSES

Appropriation, 1976	\$18,180,000
Budget estimate, 1977	22,273,000
House allowance	21,003,000
Committee recommendation	21,553,000

The Committee recommends an appropriation of \$21,553,000, a reduction of \$720,000 in the budget estimate and a \$550,000 increase in the House allowance.

A substantial portion of the changes in the budget request reflects Congressional action on authorizing legislation. Title II of the Water

Resources Research Act was not renewed, and increases were approved for saline water conversion. The Committee recommendation provides the full authorization for saline water conversion together with a \$2,630,000 increase for grants to institutes under title I of the Water Resources Research Act. The increase will raise individual State grants from \$110,000 to \$160,000 and provide grants of \$80,000 each to the District of Columbia and the Virgin Islands and \$40,000 to Guam. Administrative costs have been reduced by \$1,000,000.

Included in the Committee's recommendation are \$1,300,000 for seawater membrane development at Wrightsville Beach, N.C., and \$1,150,000 for brackish water membrane development at Roswell, N. Mex.

The Committee's recommendations are detailed below:

<i>Activity</i>	<i>Budget estimate</i>	<i>Committee recommendation</i>
Assistance to states for institutes-----	\$5,730,000	\$8,360,000
Matching grants to institutes-----	3,200,000	3,200,000
Water resources research-----	4,450,000	2,000,000
Technology development-----	5,500,000	4,700,000
Scientific information center-----	1,100,000	1,100,000
Administration-----	2,293,000	2,213,000
Pay costs-----		-5,000
Travel costs-----		-15,000

## FISH AND WILDLIFE AND PARKS

### BUREAU OF OUTDOOR RECREATION

#### SALARIES AND EXPENSES

Appropriations, 1976-----	\$5,889,000
Budget estimate, 1977-----	6,187,000
House allowance-----	5,961,000
Committee recommendation-----	5,961,000

The Committee recommends an appropriation of \$5,961,000, a decrease of \$226,000 below the budget estimate and the same as the House allowance. The decreases in the budget estimate consist of \$98,000 for development of data for the 5-year revision of the nationwide plan, \$90,000 for a State provided data system, \$3,000 for pay and personnel costs, and \$35,000 for travel.

Although program reductions are related to data collection activities, if the Department believes these data needs are of a high priority they may be accommodated within total funds available.

#### LAND AND WATER CONSERVATION FUND

Appropriation, 1976-----	\$316,986,000
Budget estimate, 1977-----	300,000,000
House allowance-----	307,056,000
Committee recommendation-----	430,461,000

The Committee recommends an appropriation of \$430,461,000, an increase of \$130,461,000 in the budget request and \$123,405,000 in the House allowance.

This substantial increase, directed to Federal land acquisition, is to be financed from the unappropriated balance available in the Land and Water Conservation Fund. It is in response to congressional con-



cern over the staggering backlog of authorized land acquisitions. The backlog exceeds \$2.3 billion in currently authorized areas and pending legislation considered likely to be enacted would add another \$640 million—a total approaching \$3 billion. The Committee again expresses the hope that legislative committees will exercise restraint in considering future park, forest and wildlife additions.

Several proposals submitted to the Committee involved additional appropriations from the Fund of more than \$230 million. The Committee's recommendation was developed after careful consideration of both the needs and the capabilities of the concerned agencies. The amount recommended is deemed to be the maximum that can be obligated effectively and is directed to the highest priority acquisitions.

The increases are summarized below by agency:

National Park Service.....	+\$95, 000, 000
Forest Service.....	+27, 000, 000
Fish and Wildlife Service.....	+8, 500, 000

Specific Committee recommendations are displayed in the following table:

Activity	Budget estimate	Committee recommendation	Change
STATE PROGRAM			
Assistance to States.....	\$175, 516, 000	\$175, 516, 000	
FEDERAL PROGRAMS			
National Park Service:			
Deficiencies.....	2, 500, 000	4, 500, 000	+\$2, 000, 000
Inholdings.....	15, 000, 000	23, 400, 000	+8, 400, 000
Relocation.....	2, 000, 000	2, 000, 000	
Recently authorized areas:			
Appalachian Trail.....	500, 000	1, 000, 000	+500, 000
Apostle Island National Lakeshore, Wis.....	150, 000	150, 000	
Bighorn Canyon National Recreation Area, Mont.....	255, 500	450, 122	+194, 622
Big Cypress National Preserve, Fla.....	15, 000, 000	35, 000, 000	+20, 000, 000
Big Thicket National Preserve, Tex.....	9, 300, 000	19, 300, 000	+10, 000, 000
Boston NHP, Mass.....		1, 600, 000	+1, 600, 000
Canaveral National Seashore, Fla.....	3, 000, 000	6, 938, 500	+3, 938, 500
Cape Cod National Seashore, Mass.....	2, 000, 000	2, 000, 000	
Cape Lookout National Seashore, N.C.....	1, 000, 000	4, 668, 753	+3, 668, 753
Colonial National Historic Park, Va.....	1, 000, 000	1, 000, 000	
Cumberland Island National Seashore, Ga.....		246, 000	+246, 000
Cuyahoga Valley National Recreation Area, Ohio.....	5, 700, 000	10, 700, 000	+5, 000, 000
Delaware Water Gap National Recreation Area, Pa.....		5, 000, 000	+5, 000, 000
Everglades National Park, Fla.....	1, 000, 000	1, 000, 000	
Fire Island, National Seashore, N.Y.....	269, 162	269, 162	
Golden Gate National Recreation Area, Calif.....		2, 000, 000	+2, 000, 000
Grand Canyon National Park, Ariz.....	920, 000	920, 000	+1, 000, 000
Indiana Dunes National Lakeshore, Ind.....	1, 500, 000	2, 500, 000	
Lake Mead National Recreation Area, Nev.....	1, 000, 000	2, 282, 438	+1, 282, 438
Lower St. Croix National Scenic Riverways, Minn.....	3, 000, 000	11, 000, 000	+8, 000, 000
Minute Man National Historic Park, Mass.....		863, 000	+863, 000
Point Reyes National Seashore, Calif.....	150, 000	800, 000	+650, 000
Rocky Mountain National Park, Colo.....	246, 569	246, 569	
Sleeping Bear Dunes National Lakeshore, Mich.....	5, 000, 000	12, 330, 315	+7, 330, 315
Valley Forge NHP, Pa.....		3, 400, 000	+3, 400, 000
Virgin Island National Park.....		5, 425, 000	+5, 425, 000
Voyageurs National Park, Minn.....	6, 811, 769	11, 313, 141	+4, 501, 372
Total, National Park Service.....	77, 303, 000	172, 303, 000	+95, 000, 000
Forest Service:			
National recreation areas:			
Whiskeytown-Shasta Trinity National Recreation Area, Calif.....	1, 000, 000	1, 000, 000	
Sawtooth National Recreation Area, Idaho.....	6, 740, 000	8, 694, 000	+1, 954, 000
Oregon Dunes National Recreation Area, Oreg.....	400, 000	515, 000	+115, 000
Mount Rogers National Recreation Area, Va.....	2, 000, 000	2, 000, 000	
Spruce Knob-Seneca Rocks National Recreation Area, W. Va.....	1, 000, 000	1, 000, 000	
Hells Canyon, Idaho.....		1, 000, 000	+1, 000, 000

Activity	Budget estimate	Committee recommendation	Change
<b>Forest Service—Continued</b>			
National trails system:			
Appalachian Trail.....	\$3,120,000	\$3,120,000	-----
Pacific Crest Trail.....	500,000	500,000	-----
Wilderness and primitive areas.....	2,000,000	3,500,000	+\$1,500,000
Deficiency awards and inholdings.....	3,552,000	4,552,000	+1,000,000
Lake Tahoe Basin.....	3,300,000	3,300,000	-----
National wild and scenic rivers:			
Chattoga, N.C., S.C., Ga.....	872,000	872,000	-----
Middle Fork Clearwater, Idaho.....	1,040,000	1,040,000	-----
Eleven Point, Mo.....	2,000,000	2,000,000	-----
Feather, Calif.....	604,000	604,000	-----
Rogue, Oreg.....	987,000	987,000	-----
Middle Fork Salmon, Idaho.....	310,000	310,000	-----
Cascade Head scenic research areas.....	536,000	1,636,000	+1,100,000
National Forest composites.....		20,331,000	+20,331,000
<b>Total, Forest Service.....</b>	<b>29,961,000</b>	<b>56,961,000</b>	<b>+27,000,000</b>
<b>U.S. Fish and Wildlife Service:</b>			
Special legislation:			
San Francisco Bay, Calif.....	1,600,000	1,600,000	-----
Great Dismal Swamp National Water Reserve, N.C., Va.....		2,500,000	+2,500,000
Tincum National Environmental Center, Pa.....		750,000	+750,000
Recreation additions:			
Great Swamp, N.J.....	495,000	495,000	-----
Desert National Water Reserve, Nev.....	400,000	400,000	-----
Santa Ana National Water Reserve, Tex.....	300,000	300,000	-----
National Wildlife refuges:			
National Elk Refuge, Wyo.....		300,000	+300,000
San Bernard NWR, Tex.....		1,100,000	+1,100,000
Ding Darling NWR, Fla.....		300,000	+300,000
Great White Heron refuge, Fla.....		100,000	+100,000
Endangered species.....	4,500,000	7,950,000	+3,450,000
Deficiencies.....	1,200,000	1,200,000	-----
<b>Total, U.S. Fish and Wildlife Service.....</b>	<b>8,495,000</b>	<b>16,995,000</b>	<b>+8,500,000</b>
<b>Bureau of Land Management:</b>			
King Range NCA, Calif.....	46,000	46,000	-----
Pacific Crest Trail, Calif.....	157,000	157,000	-----
Rio Grande National Scenic Riverways, N. Mex.....	47,000	47,000	-----
Rogue NSR, Oreg.....	1,750,000	1,750,000	-----
<b>Total, Bureau of Land Management.....</b>	<b>2,000,000</b>	<b>2,000,000</b>	<b>-----</b>
Administrative expenses.....	6,725,000	6,686,000	-39,000
<b>Total, land and water conservation fund.....</b>	<b>300,000,000</b>	<b>430,461,000</b>	<b>+130,461,000</b>

Included within the additional \$20,331,000 for addition national forest composites are the following amounts and acquisitions:

Gallatin Canyon (Goodrich property), Mont.....	\$950,000
Deerlodge-Beaverhead (Mt. Haggin Ranch), Mont.....	1,100,000
Cleveland NF (Kemp Ranch), Calif.....	675,000

Within the total funds available to the Forest Service for deficiencies and inholdings, the Committee directs that \$1,590,000 shall be used to complete condemnation payments on the Circle-C Ranch property, Hells Canyon NRA, Idaho and Oregon.

Without otherwise diminishing its previously stated position that lands in public ownership ought to be acquired for Federal park purposes by donation (Senate Report 238, 90-1), the Committee wishes to clarify that Federal acquisitions by negotiated purchase at fair market value or condemnation need not be precluded (1) when private property is transferred to public ownership subsequent to the authorization of Federal acquisition; and (2) when a public body has ownership or a lesser interest in land because of unpaid taxes or other debt owed a state or local government; and (3) when a public body has acquired land at the request of a Federal agency for subsequent con-

veyance to such agency for use as Federal parkland; provided, that the amount of reimbursement shall not exceed fair market value or the amount expended by the public body, including reasonable expenses, whichever is the lesser amount.

## U.S. FISH AND WILDLIFE SERVICE

### RESOURCE MANAGEMENT

Appropriation, 1976-----	\$120,750,000
Budget estimate, 1977-----	122,821,000
House allowance-----	127,799,000
Committee recommendation-----	129,169,000

The Committee recommends an appropriation of \$129,169,000, an increase of \$6,348,000 in the budget estimate and \$1,370,000 in the House allowance. Recommendations are detailed below by activity:

<i>Activity</i>	<i>Budget estimate</i>	<i>Committee recommendation</i>
Habitat preservation-----	\$23,671,000	\$23,771,000
Wildlife resources-----	51,863,000	54,359,000
Fishery resources-----	26,091,000	28,622,000
Endangered species-----	9,198,000	9,198,000
Interpretation and recreation-----	7,003,000	7,268,000
General administration-----	4,995,000	4,995,000
Pay costs-----		-44,000

The following table displays specific increases recommended by the Committee:

Lake Champlain environmental studies-----	\$100,000
Refuge rehabilitation-----	800,000
Sherburne NWR, Minn-----	30,000
Operation of 3 game ranges (30 positions)-----	525,000
Warm Springs NFH, Ore-----	100,000
Indian fishing rights decision-----	2,057,000
Great Dismal Swamp NWR, Va-----	186,000
Agassiz NWR, Minn-----	55,000
Alaska fishery resources-----	300,000
Bowden NFH, W. Va-----	48,000
White Sulfur Springs NFH, W. Va-----	6,000
Steamship Bertrand relics-----	225,000
Rice Lake, NWR, Minn-----	40,000
Miles City hatchery, Mont-----	20,000
Blackbird control-----	900,000

Major changes in the House allowance include restoration of \$1,450,000 in resource development and planning and biological services and disallowance of a \$1,800,000 increase for law enforcement. The Committee is sympathetic to the law enforcement needs created by changes in retirement laws but feels the solution lies in corrective legislation. Thus the Committee concurs with the House in urging the responsible legislative committees to consider amendments with the costs and personnel displacement problems in mind.

Last year the Committee directed the Service to defer reorganizational plans to establish a network of area offices within its five regions until congressional committees could appraise the proposal. Subsequent inquiries, including a review by the General Accounting Office, did not develop any significant problems involved in the area office

concept. It has not been determined, however, whether particular benefits, if any, would be realized. The Committee is withdrawing its objections to implementing the area office plan but wishes to be kept fully informed on progress and benefits that might develop. Further, the Committee expects that this reorganization will in no way increase administrative resources at the expense of field operations in terms of both funding and manpower.

The Committee concurs in the House directive that \$67,000 within available funds shall be used for operation and maintenance of the Corning National Fish Hatchery, Ark. Further, an additional \$25,000 in available funds shall be used to reopen the Corning hatchery's aquarium.

As it has with other program additions, the Committee will expect the required positions to be made available regardless of set ceilings, and such additional positions shall not be at the expense of other agencies.

The Federal court (Boldt) decision on Indian fishing rights in western Washington State is based on Federal Indian Treaties. Using funds appropriated by Congress, the BIA and the Fish and Wildlife Service have assisted Indian Tribes and relevant State agencies adjust to the decision's requirements. The Committee directs that in concert with the expenditures of these funds, there will be established a high-ranking advisory group with responsibility for designing a long-range management and enforcement mechanism to conform to Judge Boldt's Indian fishing rights decision. This management plan should also include provisions for a coordinated enhancement program to increase the supply of harvestable fish. This advisory group, formed under the direction of the Secretary of the Interior, shall be constituted in a way which fairly represents the major parties affected by the Boldt ruling.

Upon formulation of an agreed-upon plan for management, enforcement and enhancement of the fisheries affected by the Court's decision, it shall be forwarded to the appropriate State and Federal agencies for implementation. The Secretary should analyze the proper future role of the Department in further assisting the Tribes and State agencies in complying with the decision and protecting the fisheries involved. The Committee expects that the Department's fiscal year 1978 budget request will include necessary amounts in this regard.

The Committee has included language in the bill authorizing the Service to carry out an exchange of aircraft. It is the Committee's understanding that an opportunity exists for the service to exchange an unneeded float plane for a newer aircraft of a design more adaptable to Service needs. The Committee intends this exchange to be advantageous to the government.

#### CONSTRUCTION AND ANADROMOUS FISH

Appropriation, 1976	\$19,311,000
Budget estimate, 1977	6,727,000
House allowance	14,493,000
Committee recommendation	15,330,000

The Committee recommends an appropriation of \$15,330,000, an increase of \$8,603,000 in the budget estimate and a decrease of \$837,000

in the House allowance. The increases above the budget estimate provide for construction at the following locations:

Warm Springs NFH, Oreg-----	\$1, 000, 000
Muscatatuck NWR, Ind-----	297, 000
Okefenokee Swamp NWR, Ga-----	115, 000
San Francisco Bay NWR, Calif-----	600, 000
White River NFH, Vt-----	1, 000, 000
Iron River NFH, Wisc-----	500, 000
Columbian White-tailed Deer Refuge, Oreg-----	446, 000
Agassiz NWR, Minn-----	200, 000
Rice Lake NWR, Minn-----	250, 000
Bowden NFH, W. Va-----	89, 000
White Sulphur Springs NFH, W. Va-----	206, 000
Makah NFH, Washington-----	2, 000, 000
LaCrosse NFH, Wisc-----	1, 900, 000

The Committee recommendations provide a total of \$11,817,000 for construction and \$3,513,000 for the anadromous fish program.

#### MIGRATORY BIRD CONSERVATION ACCOUNT (DEFINITE, REPAYABLE ADVANCE)

Appropriation, 1976-----	\$7, 500, 000
Budget estimate, 1977-----	-----
House allowance-----	7, 500, 000
Committee recommendation-----	-----

The Committee recommends no appropriation under this account, the same as the budget estimate and a decrease of \$7,500,000 below the House allowance.

An estimated \$12,000,000 in Duck Stamp revenues will be available for wetlands purchases in fiscal year 1977.

### NATIONAL PARK SERVICE

#### OPERATION OF THE NATIONAL PARK SYSTEM

Appropriation, 1976-----	\$255, 203, 000
Budget estimate, 1977-----	272, 864, 000
House allowance-----	272, 685, 000
Committee recommendation-----	280, 437, 000

The Committee recommends an appropriation of \$280,437,000, an increase of \$7,573,000 in the budget request and \$7,752,000 over the House allowance.

Included in the recommendation is restoration of the \$1,000,000 House reduction in interpretive activities and a general program increase of \$7,250,000 to meet the most critical needs of the rapidly expanding National Park System.

Specifically, the Committee recommends an additional \$3,250,000 to fund 683 new permanent positions to staff new areas and to fill personnel reductions in older units. Of the total new positions, 383 are to be converted from existing "part-time" personnel and 300 are added new personnel.

The Committee expects these new positions to be filled without regard to Departmental restrictions imposed under position ceilings fixed by the Office of Management and Budget. These added positions shall not, under any circumstances, be filled at the expense of per-

sonnel allocations to other agencies. The Committee was disturbed at the Administration's failure to provide all the congressionally-approved additional positions in fiscal year 1976 and at certain offsetting reductions elsewhere in the Department for the new positions that were approved. Although reluctant to write personnel provisions into the bill itself, the Committee is prepared to take this step if position directives accompanying this appropriation are not followed.

The balance of the general increase, \$4,000,000, is to fund deferred but badly needed maintenance and rehabilitation in the park system. These are projects that are also designed to enhance job opportunities.

In addition, the Committee has recommended the following increases and decreases in the budget request:

Cuyahoga NRA operations, Ohio-----	+\$177, 000
Indiana Dunes NL operations, Ind-----	+296, 000
Everglades NP resource research, Fla-----	+400, 000
Pay costs-----	-300, 000
Travel (administrative)-----	-285, 000

The Committee shares the concern expressed by the House Committee over the wide variety of "temporary" structures on the Mall for the bicentennial in the nation's capital. However, the small theater recently built near the Washington Monument serves a useful and popular role and does not appear to intrude on the general Mall environment. Consideration should be extended to keeping this theater as a permanent facility if satisfactory arrangements can be made for its continued operation without excessive cost to the taxpayer.

#### PLANNING AND CONSTRUCTION

Appropriation, 1976-----	\$27, 457, 000
Budget estimate, 1977-----	33, 200, 000
House allowance-----	37, 228, 000
Committee recommendation-----	40, 237, 000

The Committee recommends an appropriation of \$40,237,000, an increase of \$7,037,000 in the budget estimate and \$3,009,000 over the House allowance. This recommendation restores the House reduction of \$1,175,000 for the Alaska Task Force and provides increases and decreases as follows:

Project planning and development at the West Beach Unit, Indiana Dunes NL, Ind-----	+\$318, 000
Planning, Voyageurs NP, Minn-----	+200, 000
Painted Canyon Overlook facilities, Theodore Roosevelt NP, N. Dak-----	+1, 000, 000
Sewage treatment facilities, Grand Teton NP, Wyo-----	+1, 000, 000
Utility installation, Cowpens NB, S.C-----	+150, 000
Gustavus Airport runway reconstruction, Glacier Bay NM, Alaska-----	+350, 000
Father Marquette NM, Mich-----	+1, 000, 000
Rehabilitation projects-----	+3, 000, 000
Planning, Harpers Ferry NHP, W. Va-----	+109, 000
Roosevelt-Campobello International Park Commission operations-----	+22, 000
New area studies-----	-112, 000

The \$1,000,000 increase for sewage treatment facilities at Grand Teton National Park will allow work to begin at Flagg Ranch. The Committee will give serious consideration to a supplemental budget request to fund completion of construction at this site and for required construction at Huckleberry Hot Springs.

## ROAD CONSTRUCTION

## (Liquidation of Contract Authority)

Appropriation, 1976	\$40,115,000
Budget estimate, 1977	18,000,000
House allowance	19,100,000
Committee recommendation	23,495,000

The Committee recommends an appropriation of \$23,495,000 to liquidate contracts obligated under authority of the Federal-Aid Highway Act. This is an increase of \$5,495,000 in the budget estimate and \$4,395,000 over the House allowance.

A general increase of \$2,000,000 is recommended for job enhancing rehabilitation and maintenance projects throughout the National Park System, complimenting provisions under the operating and construction accounts.

In addition, the Committee has approved the following specific projects in addition to those budgeted:

<i>Project</i>	<i>Obligation program</i>	<i>Liquidation required</i>
Natchez Trace Parkway:		
Section 3-C construction, Miss	\$2,882,000	\$1,500,000
Section 3-X planning, Miss	100,000	100,000
Section 1-C planning, Tenn	495,000	495,000
Section 3-B planning, Miss	465,000	465,000
Sections 3-A-2 and 3-A-3 planning, Miss	480,000	480,000
Section 2-D-1 construction, Ala	5,633,000	455,000
Cowpens National Battlefield development, S.C	1,196,000	

## PRESERVATION OF HISTORIC PROPERTIES

Appropriation, 1976	\$24,666,000
Budget estimate, 1977	14,500,000
House allowance	19,500,000
Committee recommendation	24,500,000

The Committee recommends an appropriation of \$24,500,000, an increase of \$10,000,000 above the budget estimate and \$5,000,000 above the House allowance. The increase is for the grants-in-aid program increasing its total to \$20,000,000. The amount recommended by the Committee includes the following activities:

Grants-in-aid	\$20,000,000
Maintenance of the National Register	405,000
Historic architectural and archeological services	404,000
Historic site survey	589,000
Historic American building survey	462,000
Historic American engineering record	245,000
Archeological investigations and salvage	1,831,000
Advisory council on historic preservation support	564,000
Total	24,500,000

## PLANNING, DEVELOPMENT AND OPERATION OF RECREATION FACILITIES

## (Indefinite, Special Fund)

Appropriation, 1976	\$14,000,000
Budget estimate, 1977	14,000,000
House allowance	14,000,000
Committee recommendation	14,000,000

The Committee recommends an appropriation of \$14,000,000, the same as the budget estimate and the House allowance.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

Appropriation, 1976.....	\$2,645,000
Budget estimate, 1977.....	3,072,000
House allowance.....	3,072,000
Committee recommendation.....	3,072,000

The Committee recommends an appropriation of \$3,072,000, the same as the budget estimate and the House allowance.

ENERGY AND MINERALS

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

Appropriation, 1976.....	\$272,836,000
Budget estimate, 1977.....	<sup>1</sup> 297,858,000
House allowance.....	296,146,000
Committee recommendation.....	306,516,000

<sup>1</sup> Includes \$11,850,000 in S. Doc. 94-213 and \$1,700,000 in S. Doc. 94— not considered by House.

The Committee recommends an appropriation of \$306,516,000, increasing the budget estimate by \$8,658,000 and the House allowance by \$10,370,000.

Increases recommended in the budget request are mainly to restore reductions imposed by the Administration on several activities to offset requested increases in energy-related programs. The Committee recognizes the need to minimize the impact of energy demands, but not to the extent that it undermines ongoing efforts essential to proper resource management and protection.

The Committee's recommended changes are summarized in the following table:

Activity	Budget estimate	Committee recommendation	Change
Quadrangle mapping and revision.....	\$39,686,000	\$40,386,000	+700,000
Land resource surveys.....	31,960,000	33,660,000	+1,700,000
Energy resource surveys.....	19,309,000	25,309,000	+6,000,000
Offshore geologic surveys.....	13,147,000	14,450,000	+1,303,000
Federal water resource investigations.....	19,660,000	20,660,000	+1,000,000
Critical national water problems.....	9,487,000	10,287,000	+800,000
OCS lands.....	39,575,000	37,575,000	-2,000,000
Earth sciences applications.....	1,640,000	1,390,000	-250,000
Environmental impact analysis.....	3,360,000	3,110,000	-250,000
Earth resources observation systems.....	8,423,000	10,423,000	+2,000,000
Coal leasing policy implementation.....	8,450,000	7,450,000	-1,000,000
National petroleum reserve.....	2,700,000	2,500,000	-200,000
Pay costs.....	2,116,000	2,010,000	-106,000
Travel.....	10,390,000	9,351,000	-1,039,000



*Energy programs.*—While increasing offshore geologic surveys—necessary “front-end” work to accelerate OCS oil and gas leasing—the Committee has recommended a reduction in the OCS management program because of slippage in the lease schedule. The Committee has also recommended a \$6,000,000 increase to restore the fiscal year 1976 level for geothermal resource investigations. It is believed this program should continue to be funded and managed within the Geological Survey instead of the Energy Research and Development Administration where the funds were shifted under budget recommendations.

In a late-arriving budget amendment not considered by the House, the administration proposed an additional \$8,450,000 to implement the Department’s new coal leasing policy. Since it is not expected that the new leasing plan will have a significant impact on fiscal year 1977 mining operations, the Committee has recommended reductions of \$200,000 in water resource investigations and \$800,000 in regulation of mining operations.

The amendment also included an additional \$1,000,000 in connection with the transfer of Naval Petroleum Reserve No. 4 in Alaska to the Interior Department. An appropriation of \$800,000 is recommended as sufficient preparation funding pending recommended changes in management of the reserve. Finally, a second budget amendment transmitted as the Committee prepared to mark up the bill proposed an additional \$1,700,000 to enable the USGS to begin work on an extensive environmental impact statement in connection with planning development of the petroleum reserve. The full request has been included in the bill, along with a companion request under the Office of the Secretary.

*Land and water resources.*—The Committee recommends restoration of the House reduction for Alaska mineral appraisal and has included program increases in mapping, water resources and land information programs totaling \$4,700,000. The budget increases include \$700,000 and 12 positions for earthquake hazards reduction, \$300,000 and 6 positions for groundwater recharge, and \$500,000 to expand studies on the Madison limestone formation.

An additional \$2,100,000 is recommended to augment resource information programs of the Earth Resources Observation System and its data center in South Dakota.

Also approved is \$2,400,000 requested in the budget amendment for repair and replacement of facilities and equipment damaged by a fire at the Denver Federal Center.

Within available funds, the Committee directs that \$100,000 be used for the production of maps depicting transportation systems for use by the Senate Commerce and Interior Committees.

The U.S. technology in predicting earthquakes and other natural disasters has not been developed to any great extent. The Chinese have apparently implemented a system which accurately predicts both the time and location of earthquakes. The U.S. Geological Survey is directed to initiate an exchange with Chinese scientists in order to increase our expertise in this area.

## MINING ENFORCEMENT AND SAFETY ADMINISTRATION

## SALARIES AND EXPENSES

Appropriation, 1976-----	\$84,465,000
Budget estimate, 1977-----	<sup>1</sup> 91,040,000
House allowance-----	91,098,000
Committee recommendation-----	93,740,000

<sup>1</sup> Includes \$892,000 in S. Doc. 94-213 not considered by House.

The Committee recommends an appropriation of \$93,740,000, an increase of \$2,700,000 in the budget estimate and \$2,642,000 in the House allowance.

Included in the recommendation is a restoration of a \$1,000,000 House reduction for operation of the National Mine Health and Safety Academy. The academy at Beckley, W. Va., will become fully operational in fiscal year 1977, and the Committee believes the full budgeted resources are required for proper and effective management.

The Committee has concurred in House increases of \$1,500,000 for state grants for coal mine health and safety research and training and \$500,000 for operation of the new mine training center at Lexington, Ky. In addition, the Committee recommends \$750,000 and 12 positions for expansion of mechanical and explosive environment testing at the heavy equipment testing laboratory, Wheeling, W. Va.

The Committee has recommended approval of a late-arriving budget amendment of \$892,000 for purchase of additional vehicles required by increased mine inspection personnel.

Finally, the Committee has agreed to a House reduction of \$50,000 in pay costs.

## BUREAU OF MINES

## MINES AND MINERALS

Appropriation, 1976-----	\$158,818,000
Budget estimate, 1977-----	<sup>1</sup> 157,170,000
House allowance-----	163,315,000
Committee recommendation-----	158,037,000

<sup>1</sup> Includes \$2,800,000 in S. Doc. 94-198 not considered by House.

The Committee recommends an appropriation of \$158,037,000, increasing the budget estimate by \$867,000 and reducing the House allowance by \$5,278,000. Changes in the budget request are detailed below by activity:

Activity	Budget estimate	Committee recommendation
Metallurgy research-----	\$24,367,000	\$24,367,000
Mining research-----	107,130,000	107,520,000
Data collection and analysis-----	14,913,000	14,713,000
Engineering, evaluation, and demonstration-----	9,273,000	10,273,000
Program administration-----	1,487,000	1,487,000
Pay costs-----		-44,000
Travel-----		-279,000

Included in the Committee recommendation is a budget addition of \$1,000,000 for establishment of a mine subsidence control demonstration program in bituminous coal areas of West Virginia, and \$640,000 to bring coal mine health and safety research to the \$30,000,000 level.

The Committee recommendation does not include House additions of \$2,900,000 for metallurgy research and \$5,978,000 for mined land investigations and demonstrations in anthracite coal areas; but it does agree with the House reduction of \$25,000 for the contribution to the World Mining Congress.

A budget amendment proposing \$2,800,000 for relocation of the Bureau's metallurgy research center from College Park to Avondale, Md., has been approved in full. This proposal arrived too late for House consideration.

The Committee has learned that the Bureau is planning to transfer a number of positions from various research centers and facilities in several states in order to staff a research facility at Carbondale, Ill. The Committee does not feel that expansion in one area should be at the expense of others and directs the Bureau not to implement the transfers. The Bureau should seek additional positions if it desires to establish and staff a Federal research facility at Carbondale.

## INDIAN AFFAIRS

### BUREAU OF INDIAN AFFAIRS

#### OPERATION OF INDIAN PROGRAMS

Appropriation, 1976.....	\$566, 118, 000
Budget estimate, 1977.....	589, 510, 000
House allowance.....	602, 610, 000
Committee recommendation.....	602, 113, 000

The Committee recommends an appropriation of \$602,113,000, an increase of \$12,603,000 in the budget request and a reduction of \$497,000 in the House allowance. Changes in the budget estimates are detailed below:

Assistance to formerly private schools.....	+\$3, 000, 000
Johnson-O'Malley educational assistance.....	+2, 000, 000
Career development.....	-1, 902, 000
Law enforcement.....	+1, 500, 000
Housing program administrative expenses.....	-200, 000
Indian contract support.....	-1, 000, 000
Business enterprise development.....	-3, 000, 000
Credit.....	-150, 000
Direct employment.....	-1, 000, 000
Forestry and agriculture.....	+5, 500, 000
Indian Action Teams.....	+6, 000, 000
Indian rights protection.....	+1, 500, 000
Repair and maintenance of BIA schools.....	+4, 000, 000
General reduction of 150 positions.....	-2, 400, 000
Pay costs.....	-180, 000
Travel costs.....	-1, 065, 000

*Education.*—The Committee has concurred in the House increase of \$3,000,000 for assistance authorized by Public Law 93-638 to tribal schools that were formerly private operations. Included in the increase is sufficient funding to meet the operating needs of the Duck-

water Shoshone Elementary School, Nev.; Hannahville Indian School, Mich.; Ojibibwa Elementary School, N. Dak.; St. Francis and Martyr Indian Schools, S. Dak.; Paschal Sherman Indian School, Wash.; St. Stephens Indian School, Wyo.

In view of the increase recommended for Indian Action Teams, the Committee has agreed with the House reduction of \$2,000,000 in adult vocational education. The House disallowance of \$305,000 for a Navajo-Hopi study is also included in the Committee's recommendations, along with a budget addition of \$153,000 for expansion of the masters in public health program at Berkeley, California.

The Committee is aware of the participation by BIA and Indian contract schools in Title VII, ESEA, the Bilingual Education Act Programs, and is aware that this federally supported bilingual-bicultural education program has been used to develop outstanding education programs for Indian children. Following the enactment of the Education Amendments of 1974 which provided that a nonprofit institution or organization of an Indian tribe could be considered a local education agency for the purposes of applying for a title VII grant, the utilization of this program for Indian school children was open to increase.

However, the Committee notes that Indian schools are at a disadvantage in applying for and fully utilizing this program because of the limited number of years in which schools may be funded through demonstration programs of this kind, especially when competition for limited funds is growing rapidly. Indian schools are unable to turn to local or state funding sources for continuation of bilingual education programs when Federal participation ends, which causes serious problems in planning and continuing Indian bilingual programs. The Committee, therefore, urges that the Education Office of the Bureau of Indian Affairs develop a program for fiscal year 1978 which would allow the Bureau to pick up successful Indian bilingual education programs when title VII participation ends, and that in the meantime every effort be made to provide additional support for these programs in schools where they are now operating.

The Bureau of Indian Affairs has made little attempt to implement the major recommendations contained in the 1969 Special Subcommittee Report on Indian Education. The Committee feels that budgetary matters affecting educational policy and procedure should be in the hands of educational personnel rather than the hands of the Area Director. The Bureau is directed to develop a system to allow for direct funding of BIA schools from the Central Office to the schools. The Committee intends that this system be in place for the 1978 fiscal year. Further, the Committee will expect a report from the Bureau no later than May 15, 1977 on the steps taken to implement the recommendations contained in the Off-Reservation Boarding School Survey.

The Committee is deeply concerned about the effectiveness of the Bureau of Indian Affairs Central Office Education Program and believes that steps must be taken to correct past deficiencies. Extensive changes in the Bureau's education division structure, however, should not ignore the lessons of the past concerning over-centralization in Washington. It should be noted that the original purpose in establishing the Indian Education Resource Center at Albuquerque was to

ring government closer to the people, and many education and Indian groups still strongly endorse this concept. While the Committee supports the efforts of the Commissioner to improve the educational services of the Bureau, it is compelled to remind him that the Committee feels useful program monitoring and research activities can still be carried out best at the field level, and not in Washington.

In its report on fiscal year 1976 appropriations the House Committee directed the BIA to utilize other budgeted funds totaling \$2,900,000 for operation and maintenance of the Intermountain Indian Boarding School in Utah at a level of \$4,900,000. This operating level was elevated to \$6,300,000 in the House Committee's report on the accompanying bill.

The Committee has learned that the Bureau, in order to comply with the House Committee directive for fiscal year 1976, used \$700,000 in facilities maintenance funds and \$2,200,000 budgeted for other BIA school operations. The latest directive would further disrupt budgeted school maintenance and operations, and the Committee is no longer able to accede to this procedure.

A BIA study of Indian boarding school policy is to be submitted to the Committee shortly in response to its own directive in fiscal year 1976. Until this study report can be analyzed by the Committee, the Committee is compelled to require that school and facility funds be allocated as budgeted within the appropriations approved by the Congress for fiscal year 1977.

The Committee has included an additional \$250,000 in the BIA career development program to provide continuing support for the Indian-into-Medicine (INMED) program now being managed by the Indian Health Service. Funds supplied by anti-poverty and health educational sources will terminate in December, and the IHS currently has no authority to fund the program. It is expected that the BIA will finance continuance of this important physician training program until necessary authorization will enable the IHS to resume management with direct funding.

*Law enforcement.*—The Committee recommends an additional \$1,500,000 to strengthen law enforcement programs, in agreement with the House. Within the increase, not to exceed \$500,000 shall be used for expenses associated with law enforcement retrocession of the Washoe Tribe, Nevada, and California.

The Committee is troubled at the persistence of the Bureau in draining off law enforcement assistance for administrative expenses and continuing delays in shifting these responsibilities to Indian tribes through contracting. The Committee concurs fully in the provision inserted in the bill by the House that mandates contracting to willing and eligible tribes.

*Housing.*—The Committee is concerned that the House Committee proposal to shift \$1,000,000 from administrative to program costs within the Bureau's housing improvement program could undermine joint efforts with the Department of Housing and Urban Development. The BIA-HUD program would provide 7,500 new units in addition to the 400 to be built directly by the Bureau. Accordingly, the Committee recommends a \$200,000 reduction in overall administrative costs in lieu of the House proposal.

*Vocational training.*—The Committee has agreed with the House increase of \$6,000,000 for Indian Action Team but feels the offsetting reduction of \$2,200,000 in direct employment (on-the-job training) would disrupt ongoing programs. The direct employment reduction of \$1,000,000 recommended by the Committee will maintain OJT programs at essentially the fiscal year 1976 level.

*Forestry and agriculture.*—The Committee endorses the House increase of \$5,500,000 for important forestry and agriculture programs benefiting Indian tribal resources. Within the increase, the Committee directs that \$115,000 be used for an inventory of Coeur D'Alene tribal forestry resources in Idaho, \$475,000 for development of a Quinault tribal forestry program in Washington and sufficient funds to begin a flood control project for the lower Elwha Tribe, S. Dak.

The BIA is also directed to maintain support for the resource management program of the Metlakatla Indian Community at not less than the fiscal year 1976 level.

*Indian rights protection.*—The Committee recommendation, in agreement with the House, provides an additional \$1,500,000 for Indian rights protection, including \$1,000,000 to assist tribes in implementing the Indian fishing rights decision in Washington. Together with increases recommended for the Fish and Wildlife Service, a total of \$6,452,000 is provided for the programs mandated under the U.S. district court decision, an increase of \$3,057,000 in the budget estimates.

*Facilities.*—The recommended \$4,000,000 increase for repair and maintenance of school facilities, in agreement with the House, maintains the program expansion provided in the recently enacted second supplemental appropriations bill for fiscal year 1976. This increase stems from reports of unacceptable deterioration of facilities, particularly in the Navajo region. The Committee will expect these added funds to be utilized for improvements and not for increased administrative costs.

*Administration.*—Committee recommendations include a general reduction in Bureau positions of 150 and \$2,400,000. The House allowance was for a reduction of 250 positions and \$4,000,000, but the Committee fears this large a reduction would have disruptive effects on important programs. In approving a 150-position reduction the Committee directs that none of the reductions shall apply to classroom teachers.

The Committee this year became aware of the Bureau's "3599 account" for administrative and program expenses. The fiscal year 1977 estimate for this account is \$27.2 million, an increase of almost \$3 million over the fiscal year 1976 level. This clearing account has never been justified to the Congress, nor does there seem to be any rational method for determining how much each program account contributes to the 3599 fund. The Committee therefore directs the BIA to assess each program at a level not to exceed the dollar amount of the fiscal year 1976 charge. Further, the Bureau is not to additionally assess program accounts for any services which have been paid from this account in the past. The Bureau is expected to justify this account as a line item in fiscal year 1978 and subsequent budget presentations to Congress.

## CONSTRUCTION

Appropriation, 1976	\$80,672,000
Budget estimate, 1977	46,263,000
House allowance	70,969,000
Committee recommendation	82,406,000

The Committee recommends an appropriation of \$82,406,000, an increase of \$36,143,000 in the budget estimate and \$11,437,000 above the House allowance. Construction projects recommended by the Committee are listed below:

Chemawa School, Ore	\$15,928,000
Tamgass Creek hatchery, Alaska	805,000
Pyramid Lake hatchery, Nev	2,000,000
Seama dam and reservoir, Laguna Pueblo, N. Mex	410,000
Public school construction grants	17,000,000

The funds for public school construction grants shall be utilized under priorities established by the Office of Education, Department of Health, Education and Welfare.

## ROAD CONSTRUCTION

Appropriation, 1976	
Budget estimate, 1977	\$37,205,000
House allowance	37,205,000
Committee recommendation	39,405,000

The Committee recommends an appropriation of \$39,405,000, an increase of \$2,200,000 in the budget estimate and the House allowance. The recommendation includes increases of \$1,540,000 for Cochiti Lake Road, N. Mex., and \$660,000 for road construction needs of the Sisseton-Wahpeton reservation, S. Dak.

## ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1976	\$76,705,000
Budget estimate, 1977	46,795,000
House allowance	36,795,000
Committee recommendation	36,795,000

The Committee recommends an appropriation of \$36,795,000, the same as the House allowance and \$10,000,000 below the budget estimate.

## REVOLVING FUNDS FOR LOANS

Appropriation, 1976	\$3,000,000
Budget estimate, 1977	
House allowance	
Committee recommendation	

The Committee recommends no appropriation for this account, consistent with the budget estimate and the House allowance.

## LOAN GUARANTY AND INSURANCE FUND

Appropriation, 1976	\$10,000,000
Budget estimate, 1977	20,000,000
House allowance	15,000,000
Committee recommendation	15,000,000

The Committee recommends an appropriation of \$15,000,000, the same as the House allowance and \$5,000,000 below the budget estimate.

In view of the large unobligated balance in this fund, the Committee agrees with the House position that the recommended amount is more than adequate for this program.

## ALASKA NATIVE FUND

Appropriation, 1976	-----	\$70,000,000
Budget estimate, 1977	-----	30,000,000
House allowance	-----	30,000,000
Committee recommendation	-----	40,000,000

The Committee recommends an appropriation of \$40,000,000, an increase of \$10,000,000 in the budget estimate and the House allowance, for the annual deposit to the Alaska Native Fund as provided by Public Law 92-203, the Alaska Native Claims Settlement Act.

The additional \$10 million is recommended to fund Section 407 of Public Law 93-153 which authorizes advance payments to the Alaska Native Fund of \$5 million every 6 months until such time as the delivery of North Slope crude oil to a pipeline is commenced. These funds will be subtracted from the total Federal obligation under the Alaska Native Claims Settlement Act.

## TRUST FUNDS

Appropriation, 1976	-----	\$34,200,000
Budget estimate, 1977	-----	38,387,000
House allowance	-----	38,387,000
Committee recommendation	-----	38,387,000

The Committee recommends an appropriation of \$38,387,000, the same as the budget estimate and the House allowance.

## TERRITORIAL AFFAIRS

## OFFICE OF TERRITORIAL AFFAIRS

## ADMINISTRATION OF TERRITORIES

Appropriation, 1976	-----	\$27,753,000
Budget estimate, 1977	-----	<sup>1</sup> 44,046,000
House allowance	-----	43,846,000
Committee recommendation	-----	43,846,000

<sup>1</sup> Includes \$20,000,000 in S. Doc. 94- —.

The Committee recommends an appropriation of \$43,846,000, \$200,000 below the budget estimate and the same as the House allowance.

The \$22,846,000 included in the bill for American Samoa will provide \$403,000 for the Governor's Office, \$376,000 for the judiciary, and \$22,067,000 for operating and construction grants. Included in the amount for construction grants is an increase over the budget of \$800,000 to construct facilities at the Ta'u Harbor and a decrease of \$1,000,000 for road construction. The decrease for road construction is offset by an appropriation in the Second Supplemental Appropriation Bill, 1976.

In addition to certain funds available to the Virgin Islands and Guam under permanent appropriations, this bill provides \$1,000,000 for the Guam Economic Development Fund, the budget estimate.

The Committee has recommended the full Administration request of \$20,000,000 that was transmitted to the Congress in a last-minute



budget amendment for emergency assistance to the Government of Guam. The funds are urgently needed to restore governmental services and provide emergency repairs to damaged public facilities in the wake of destructive Typhoon Pamela and will be available upon enactment of the bill.

#### TRUST TERRITORY OF THE PACIFIC ISLANDS

Appropriation, 1976	\$86,438,000
Budget estimate, 1977	82,321,000
House allowance	84,566,000
Committee recommendation	81,277,000

The Committee recommends an appropriation of \$81,277,000, reducing the budgeted estimate by \$1,044,000 and the House allowance by \$3,289,000. Budget changes involve a \$1,941,000 reduction in the grant program, a \$3,000 cut in pay costs and a addition of \$900,000 for a human development project in the Marshall Islands.

Recommended changes in the grant program consist of a reduction in construction of \$2,241,000, to be applied to the lower seven priority projects developed at the Committee's hearings; and an increase of \$1,300,000 for airport construction in Truk, a deferred project ranked as high priority by the Congress of Micronesia. Operations grants have been reduced by \$1,000,000. This is to be applied to the Public Works Department, whose role in overseeing construction projects has been largely taken over by the Navy.

Although Department witnesses testified that sweeping improvements are being made in the scheduling and management of construction projects, the Committee feels that it is too early to assess development needs and recommends reduced funding. It appears likely that a substantial reprogramming of project funding will be submitted for approval in the near future.

The Committee recommends an increase of \$900,000 to initiate a human development program in the Marshalls in response to an amendment to the Trust Territory's authorization. This project, espoused by the not-for-profit Institute of Cultural Affairs, is directed at socioeconomic development with the goal of helping inhabitants of 26 scattered atolls achieve self-sufficiency. The Committee has heard arguments both in support and in opposition to the Institute's plans but believes a program of this nature, if successfully pursued, could bring important benefits to the Marshallese. It is expected that the Department will use great care in determining how the funds will be used and will closely monitor the progress of the program. Choice of an organization to implement the development program should be on a competitive basis, and none of the funds provided shall be used for private ventures of the administering organization.

### SECRETARIAL OFFICES

#### OFFICE OF THE SOLICITOR

##### SALARIES AND EXPENSES

Appropriation, 1976	\$11,598,000
Budget estimate, 1977	12,658,000
House allowance	12,371,000
Committee recommendation	12,371,000

The Committee recommends an appropriation of \$12,371,000, the same as the House allowance and a decrease of \$287,000 in the budget estimate. The decrease below the budget estimate consists of decreases of \$46,000 for travel, \$6,000 for pay and personnel cost, and \$235,000 for costs of 10 new positions.

### OFFICE OF THE SECRETARY

#### SALARIES AND EXPENSES

Appropriation, 1976	\$19,256,000
Budget estimate, 1977	21,097,000
House allowance	20,430,000
Committee recommendation	21,060,000

The Committee recommends an appropriation of \$21,060,000, a \$37,000 reduction in the budget estimate and a \$630,000 increase in the House allowance. Changes in the budget estimate are detailed below:

Field coordination	\$+250,000
Congressional and legislative affairs	-120,000
Audit and investigations	+150,000
Personnel management and management consulting and services	-200,000
Pay costs	-9,000
Travel	-108,000

These recommendations restore House cuts of \$430,000 for departmental direction and \$200,000 for program direction and coordination. Included is a "transfer" of \$250,000 deleted from the Departmental Operations account to establish a departmental field support program mainly in western regions, in connection with energy leasing and related programs.

#### DEPARTMENTAL OPERATIONS

Appropriation, 1976	\$12,366,000
Budget estimate, 1977	<sup>1</sup> 14,425,000
House allowance	11,812,000
Committee recommendation	13,770,000

<sup>1</sup> Includes \$1,730,000 in S. Doc. 94— not considered by the House.

The Committee recommends an appropriation of \$13,770,000, reducing the budget request by \$655,000 and increasing the House allowance by \$1,958,000. Changes are detailed below.

Johnny Horizon program	-\$373,000
Office of Mineral Policy, Research and Development	-222,000
Pay costs	-5,000
Travel	-55,000

The Committee is concerned that the House reduction of \$450,000 in the \$1,602,000 request for the Office of Mineral Policy, Research and Development was too severe and recommends restoring \$228,000. As noted earlier, \$250,000 of the \$373,000 reduction in the terminated Johnny Horizon program has been shifted to the salaries and expenses account.

The Committee has approved a late budget amendment requesting \$1,730,000 to initiate exploration and development studies in preparation for the transfer of Naval Petroleum Reserve No. 4 in Alaska to Interior Department management.

## SALARIES AND EXPENSES

## (Special Foreign Currency Program)

Appropriation, 1976-----	\$1,494,000
Budget estimate, 1977-----	907,000
House allowance-----	907,000
Committee recommendation-----	907,000

The Committee recommends an appropriation of \$907,000, the same as the budget estimate and the House allowance.

## TITLE II—RELATED AGENCIES

### DEPARTMENT OF AGRICULTURE—FOREST SERVICE

#### FOREST PROTECTION AND UTILIZATION

##### FOREST LAND MANAGEMENT

Appropriation, 1976-----	\$489, 658, 000
Budget estimate, 1977-----	388, 621, 000
House allowance-----	395, 911, 000
Committee recommendation-----	399, 248, 000

The Committee recommends an appropriation of \$399,248,000, increasing the budget estimate by \$10,627,000 and the House allowance by \$3,337,000. Changes in the budget request are detailed below.

The net increase over the budget estimate consists of increases and decreases as follows:

Timber sale administration (54 positions)-----	+\$3, 476, 000
Reforestation and stand improvement-----	+124, 000
Recreation use: operation and maintenance (10 positions)-----	+1, 545, 000
Wild and scenic river study, Clark-Fork River, Wyoming-----	+60, 000
Wildlife management, Mark Twain NF, Mo-----	+327, 000
Rangeland management (30 positions)-----	+1, 500, 000
Boundary surveys, Monongahela NF, W. Va-----	+110, 000
Insect and Disease Control-----	+3, 855, 000
Cooperative law enforcement-----	+250, 000
Pay and personnel costs-----	-620, 000

Included in the increases for timber sale administration and reforestation is \$600,000 for implementing a timber management plan on the Gifford Pinchot National Forest, Wash. The increase recommended for recreation use includes \$330,000 for Blanchard Springs Caverns, Ark., and \$215,000 for completion of the Pactola visitor information center, Black Hills National Forest, S. Dak., and \$30,000 for survey and planning, Bishop Knob Campground, W. Va., as well as sufficient funding to maintain campgrounds in the Shawnee National Forest, among others.

The recommended overall increase in timber sale administration is designed to increase sales preparation by an estimated 350 million board-feet.

The Committee has recommended \$1,500,000 additional for range management in line with increases given to the Bureau of Land Management for the same purposes. This is a \$500,000 reduction in the House allowance.

An additional appropriation of \$3,855,000 for insect and disease control is recommended to restore the contingency fund to an \$8,000,000 level and provide \$880,000 for noxious weed control, including \$140,000 for Wyoming. Within the increased funding, the Committee expects that efforts to control mountain pine beetle infestation in the Black Hills National Forest, S. Dak., will be expanded.

## FOREST RESEARCH

Appropriation, 1976	\$82,280,000
Budget estimate, 1977	84,691,000
House allowance	83,311,000
Committee recommendation	88,537,000

The Committee recommends an appropriation of \$88,537,000, an increase of \$3,846,000 in the budget estimate and \$5,226,000 above the House allowance.

The amount recommended restores House reductions of \$786,000 for forest products utilization research and \$550,000 for forest economics and marketing research. Increases and decreases are recommended as follows:

Anadromous fish habitat research	+\$440,000
Endangered species research, Mont	+150,000
Endangered species research, Hawaii	+150,000
Recreation research	-150,000
Pitch canker research, Athens, Ga	+100,000
Renewable resources evaluation	+3,300,000
Pay and personnel costs	-144,000

The increase of \$3,300,000 in forest resource evaluation is recommended to accelerate efforts in performing 10-year assessments of all forest and rangeland as mandated in the Renewable Resources Planning Act of 1974.

Within available funds, the Committee directs that \$100,000 be used for timber management research for the Ozark-Ouachita highlands, at Fayetteville, Ark.

## STATE AND PRIVATE FORESTRY COOPERATION

Appropriation, 1976	\$33,158,000
Budget estimate, 1977	24,800,000
House allowance	33,254,000
Committee recommendation	33,254,000

The Committee recommends an appropriation of \$33,254,000, the same as the House allowance and an increase of \$8,454,000 in the budget estimate. The increase above the budget estimate consists of the addition of \$8,884,000 for cooperation in forest fire control and reductions of \$420,000 in general forestry assistance and \$10,000 in pay and personnel costs. The reductions are in agreement with the House.

The additional funds recommended by the Committee for cooperation in forest fire control will bring the program to a level of \$20,596,000 which approaches the fiscal year 1976 funding. The Committee is strongly opposed to any efforts to phase out this program.

## CONSTRUCTION AND LAND ACQUISITION

Appropriation, 1976	\$18,523,000
Budget estimate, 1977	14,414,000
House allowance	16,674,000
Committee recommendation	17,244,000

The Committee recommends an appropriation of \$17,244,000, an increase of \$2,830,000 in the budget estimate and \$570,000 over the House

allowance. The increase above the budget estimate consists of the following projects:

Water and sewage system, Antelope Recreation Site, Ashley NF, Utah	\$346,000
Design and planning for day lodge, Timberline Lodge, Oreg	200,000
Tour development, Blanchard Springs Caverns, Ark	610,000
Recreation construction, Monongahela NF, W. Va	221,000
Recreation construction, Trout Pond Recreation Area, George Washington NF, W. Va	60,000
Recreation construction, Tipsaw Lake, Hoosier NF, Ind	445,000
Deferred recreation maintenance at Ashley NF, Bighorn NF, and Bridger-Teton NF, Wyo	878,000
Boat ramp extension, Shasta Lake, Calif	70,000

#### YOUTH CONSERVATION CORPS

Appropriation, 1976	\$35,098,000
Budget estimate, 1977	
House allowance	28,000,000
Committee recommendation	35,000,000

The Committee recommends an appropriation of \$35,000,000, an increase of \$7,000,000 over the House allowance and \$35,000,000 over the budget request.

The administration proposed that the YCC program for the summer of calendar year 1977 be financed by deferring \$16,000,000 from the appropriated funds in fiscal year 1976. The Congress disapproved that proposed deferral and the program for the summer of calendar year 1976 will be \$32,000,000. In recommending an increase over the budget and a total program of \$35,000,000, the continuation of this program at the same level as fiscal year 1976 is assured.

#### FOREST ROADS

Appropriation, 1976	
Budget estimate, 1977	\$200,000,000
House allowance	173,000,000
Committee recommendation	173,000,000

The Committee recommends an appropriation of \$173,000,000, in agreement with the House and \$27,000,000 below the budget estimate. This new account, required by the Renewable Resources Planning Act of 1974, shows road construction by timber purchasers as new budget authority in order to display the entire road program of the Forest Service. The Committee concurs in the House decision to shift \$27,000,000 of this construction to the regular road construction account following this section. The funds will then be available for multipurpose roads.

The Committee supports the policy of reducing road construction by timber purchasers to achieve a better balance and more efficient planning and construction.

#### FOREST ROADS AND TRAILS

(Appropriation to Liquidate Contract Authority)

Appropriation, 1976	\$112,857,000
Budget estimate, 1977	170,104,000
House allowance	216,104,000
Committee recommendation	200,104,000

The Committee recommends an appropriation of \$200,104,000, increasing the budget request by \$30,000,000 and reducing the House allowance by \$16,000,000. Included in the recommended shift of \$27,000,000 in obligation authority from the preceding account.

The amount recommended to liquidate obligations will finance a total obligational program of \$227,104,000, an increase of \$30,000,000 in the overall budget request and \$30,000,000 below the House allowance. Of the total, \$5,000,000 shall be for recreation-related roads and trails, including the following amounts:

Blanchard Springs Caverns, Ark.....	\$108,000
Gallatin National Forest, Mont.....	507,000
Hoosier National Forest, Ind.....	390,000
Bishop Knob Campground, Monongahela National Forest, W. Va.....	45,000

#### ACQUISITION OF LANDS FOR NATIONAL FORESTS, SPECIAL ACTS

(Special Fund, Indefinite)

Appropriation, 1976.....	\$161,000
Budget estimate, 1977.....	160,000
House allowance.....	160,000
Committee recommendation.....	160,000

The Committee recommends an appropriation of \$160,000, the same as the budget estimate and the House allowance.

#### ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

Appropriation, 1976.....	\$35,000
Budget estimate, 1977.....	54,000
House allowance.....	54,000
Committee recommendation.....	54,000

The Committee recommends an appropriation of \$54,000, the same as the budget estimate and the House allowance.

#### COOPERATIVE RANGE IMPROVEMENTS

(Special Fund, Indefinite)

Appropriation, 1976.....	\$700,000
Budget estimate, 1977.....	700,000
House allowance.....	700,000
Committee recommendation.....	700,000

The Committee recommends an appropriation of \$700,000, the same as the budget estimate and the House allowance.

#### ASSISTANCE TO STATES FOR TREE PLANTING

Appropriation, 1976.....	\$1,368,000
Budget estimate, 1977.....	1,373,000
House allowance.....	1,373,000
Committee recommendation.....	1,373,000

The Committee recommends an appropriation of \$1,373,000, the same as the budget estimate and the House allowance.

## CONSTRUCTION AND OPERATION OF RECREATION FACILITIES

(Indefinite, Special Fund)

Appropriation, 1976-----	\$3, 674, 000
Budget estimate, 1977-----	2, 475, 000
House allowance-----	2, 475, 000
Committee recommendation-----	2, 475, 000

The Committee recommends an appropriation of \$2,475,000, the same as the budget estimate and the House allowance.

## ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

## OPERATING EXPENSES—FOSSIL FUELS

Appropriation, 1976-----	\$431, 266, 000
Budget estimate, 1977-----	493, 230, 000
House allowance-----	544, 275, 000
Committee recommendation-----	541, 611, 000

The Committee recommends an appropriation of \$541,611,000, increasing the budget estimate by \$48,381,000 and reducing the House allowance by \$2,664,000. Recommended amounts and changes are detailed below by activity and program :

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Coal:			
Liquefaction-----	\$73, 946, 000	\$72, 000, 000	--946, 000
High-Btu gasification-----	45, 054, 000	44, 054, 000	-1, 000, 000
Low-Btu gasification-----	33, 052, 000	33, 052, 000	-----
Advanced power systems-----	22, 500, 000	22, 500, 000	-----
Direct combustion-----	52, 416, 000	51, 916, 000	-500, 000
Advanced research and supporting technology-----	37, 085, 000	37, 085, 000	-----
Demonstration plants-----	53, 000, 000	53, 000, 000	-----
Magnetohydrodynamics-----	37, 441, 000	37, 986, 000	+545, 000
Petroleum and natural gas:			
Gas and oil extraction-----	35, 074, 000	45, 074, 000	+10, 000, 000
Supporting research-----	1, 831, 000	1, 831, 000	-----
In-situ technology:			
Oil shale-----	21, 085, 000	20, 985, 000	-100, 000
In-situ coal gasification-----	8, 236, 000	8, 236, 000	-----
Supporting research-----	1, 310, 000	1, 310, 000	-----
Conservation research and de- velopment:			
Industry conservation-----	11, 430, 000	14, 430, 000	+3, 000, 000
Buildings conservation-----	21, 600, 000	26, 600, 000	+5, 000, 000
Transportation energy conservation-----	23, 170, 000	27, 170, 000	+4, 000, 000
Improved conversion effi- ciency-----	15, 000, 000	26, 000, 000	+11, 000, 000
Energy Extension Service-----	-----	7, 500, 000	+7, 500, 000
State Energy Institutes-----	-----	5, 000, 000	+5, 000, 000
Small grants program-----	-----	5, 000, 000	+5, 000, 000
Pay and personnel costs-----	-----	-13, 000	-13, 000
Travel-----	-----	-105, 000	-105, 000
<b>Total, operating ex- penses, fossil fuels-----</b>	<b>493, 230, 000</b>	<b>541, 611, 000</b>	<b>+48, 381, 000</b>



The Committee's recommendations agree with House reductions of \$2,446,000 in the coal program and include increases of \$545,000 for magnetohydrodynamics, \$10 million in gas and oil extraction, and \$40.5 million for conservation research and development.

The conservation increases include \$11 million for fuel cells, \$2,000,000 for building performance standards, and \$3,000,000 for urban waste conversion.

The Committee is concerned that methane in coal mines not only is a safety hazard but currently is an unutilized energy source and encourages ERDA to study this area. Of the \$21,000,000 for fuel cells, the Committee directs that ERDA spend at least \$200,000 for a study of the economic utilization of methane from coal mining operations as a fuel for fuel cell systems. At the completion of the study, if the process appears to be both technically and economically feasible, ERDA should present the Committee with a plan to demonstrate this process.

*Program expansion.*—The Committee extended careful consideration to several requests for sizeable additions to conservation and believes the amounts recommended are the maximum that can be obligated effectively. It should be noted that the recommended total for conservation will triple the fiscal year 1976 level at a time when ERDA is experiencing difficulty in obligating funds already available.

The rate of ERDA's obligations continues to concern the Committee. At the beginning of June, the agency had obligated only \$225,393,000 of the \$529,541,000 available to it for the fossil energy development program. For conservation, ERDA had obligated only \$24,368,000 of the \$41,779,000 available. Unfortunately, a rapid growth in research and development funding—no matter how well intentioned—is not the only solution to the nation's energy problems. The Committee is keenly aware of large increases being considered in program authorizations and of the wide Congressional support for expansion. It must, however, caution against ill-considered increases that cannot be effectively utilized.

*Waste conversion.*—The Committee is concerned that ERDA appears to be giving little attention to the development of technologies to recover energy from waste. ERDA has not formulated plans or programs for productive use of waste even though it was specifically directed to do so by the Congress in Public Law 93-577, Sec. 6(b)(3). Indeed, the ERDA 48 Report makes no mention of such activities. The Committee believes that the R.D. & D. program for energy recovery from waste is extremely important and therefore directs the Administrator to report, in writing, within one hundred-eighty days from the date of this legislation, what consideration has been given to consolidation of all phases of R.D. & D. on energy from waste into a single, integrated waste-energy recovery program under the Conservation Activity. The Committee believes that it is time for ERDA to formulate a comprehensive waste-to-energy program as mandated by Public Law 93-577, and which is consistent with the goals stated in the National Energy Plan (ERDA 76-1).

It has been brought to the attention of the Committee that a new technology which converts municipal solid waste into pelletized fuel

has the potential for providing low-cost, environmentally acceptable fuel. The Committee is aware that a demonstration plant operated by the Seagrave Corp. in Los Gatos, Calif., has successfully utilized this process to reclaim and recycle metals and glass as well as other waste materials; and that 50 percent of the actual waste materials is converted into usable fuel. Because of this feature, as well as the environmental advantages of the pelletized process, the Committee urges ERDA to give consideration to granting assistance to projects which appear likely to improve the process and bring it to a commercially viable stage.

*Commercial demonstrations.*—The Committee also considered requests to fund a proposed new commercial demonstration loan guarantee program for urban waste and biomass conversion. In the absence of final Congressional action on a specific authorization, however, it was felt that implementation of a program of this magnitude should await proper authorization.

It should be noted that Congressional action is also pending on a major commercial demonstration loan guarantee program for synthetic fuels. The Committee hopes that a Congressional decision will be forthcoming soon so that consideration may be extended to possible appropriations in a supplemental bill.

The Committee believes it imperative that commercial sized synthetic fuel demonstration plants be brought into operation at the earliest possible date. In this regard the Committee is concerned over ERDA's apparent lack of ability to overcome administrative and technical obstacles hindering this objective. The Committee believes that at least one plant from each of the major synthetic fuel areas is needed in order that they can be used as a benchmark against which cost-shared or industry-owned plants can be measured. Therefore, the Committee directs that ERDA expeditiously explore alternate processes and approaches, including Government Owned Contractor Operated plants since that approach has proven successful in the past in the production of synthetic rubber. The Committee directs that ERDA provide the Committee with a complete report on this matter within 120 days including the funding necessary to carry these plans forward. The Committee also believes that existing Federal facilities should be utilized when possible.

The Committee continues to be interested in proposals for a demonstration plant for atmospheric fluidized coal bed combustion to provide heating and cooling in a non-profit institution. ERDA is directed to keep the Committee informed in a timely fashion on progress toward this goal.

The Committee notes with concern the fact that ERDA has tended to concentrate its fossil Energy resources to processes that produce energy and has not considered industrial processes that would allow large energy users to use our abundant resources of high sulfur coal. The Committee urges ERDA to give priority to processes which will use high sulfur coal in an environmentally acceptable manner for large Industrial users.

*Petroleum and natural gas.*—Of the \$10,000,000 additional funding recommended by the Committee for expanded oil and gas extraction, \$6,000,000 is intended for enhanced gas recovery in Devonian shale and \$4,000,000 for enhanced oil recovery. This additional funding will permit ERDA to continue the accelerated pace begun in fiscal year 1976 on the development of Devonian shales and permit an estimated seven enhanced-gas recovery tests, three more than budgeted, and six enhanced-oil-recovery tests, two more than planned.

*Energy extension program.*—The Committee recommends an increase of \$17,500,000 over the budget request to fund a new energy extension service program proposed in the Senate-reported ERDA authorization bill. The funding, which is available only upon the enactment of authorizing legislation, would be allocated as follows:

Energy extension service.....	\$7,500,000
State energy institutes.....	5,000,000
Small grants program.....	5,000,000

#### PLANT AND CAPITAL EQUIPMENT—FOSSIL FUELS

Appropriation, 1976.....	\$21,025,000
Budget estimate, 1977.....	57,220,000
House allowance.....	68,570,000
Committee recommendation.....	63,920,000

The Committee recommends an appropriation of \$63,920,000, increasing the budget estimate by \$6,700,000 and reduces the House allowance by \$4,650,000. In addition to the budgeted program, the Committee recommends \$6,700,000 to begin construction of a magnetohydrodynamics component development and integration facility (CDIF) in Montana. This amount would be authorized in the Senate-report ERDA authorization bill, and the Committee has included language making this additional appropriation contingent upon enactment of that authorization.

The balance of the recommended appropriation is distributed as follows:

Capital equipment not related to construction:	
Fossil energy development.....	\$1,020,000
Conservation research and development.....	2,000,000
Modifications and additions to energy research centers.....	6,900,000
Clean boiler fuel demonstration plant.....	30,000,000
High-Btu synthetic pipeline gas demonstration plant.....	10,000,000
Low-Btu fuel gas demonstration plant.....	7,300,000

#### FEDERAL ENERGY ADMINISTRATION

##### SALARIES AND EXPENSES

Appropriation, 1976.....	\$153,077,000
Budget estimate, 1977.....	193,157,000
House allowance.....	148,458,000
Committee recommendation.....	185,220,000

The Committee recommends an appropriation of \$185,220,000, a reduction of \$7,937,000 in the budget request and an increase of

\$36,762,000 in the House allowance. Recommended allowances by activity and changes in the budget estimates are detailed below:

Activity	Budget estimates	Committee recommendation	Change
Executive direction and administration:			
Administrator	\$1,694,000	\$1,600,000	-\$94,000
General counsel	4,518,000	4,313,000	-205,000
Management and administration	15,742,000	14,800,000	-942,000
Communications and public affairs	3,253,000	2,800,000	-453,000
Congressional affairs	1,080,000	1,080,000	-----
Office of private grievances and redress	1,926,000	1,926,000	-----
Intergovernmental regional and special programs	2,759,000	2,350,000	-409,000
Nuclear affairs office	582,000	-----	-582,000
Policy and analysis	34,372,000	31,590,000	-2,782,000
Regulatory programs	47,800,000	46,234,000	-1,566,000
Conservation and environment	62,596,000	60,206,000	-2,390,000
Energy resource development	14,914,000	17,045,000	+2,131,000
International energy affairs	1,921,000	1,736,000	-185,000
Travel	-----	-----	-460,000
Total, salaries and expenses	193,157,000	185,220,000	-7,937,000

The Committee carefully analyzed the House reductions in FEA programs against the agency's appeal and the information developed during the Committee's hearings. Although in agreement that reductions in the budget request are in order, the Committee believes the House reductions to be too severe in light of the added responsibilities mandated by the recent Energy Policy and Conservation Act (EPCA) and pending amendments to the FEA authorization act. The restoration of the House reductions is considered necessary if the FEA is to continue in its present role and perform the myriad functions assigned to it by the Congress.

Committee recommendations provide a total of 3,323 permanent positions, a reduction of 271 in the budget request and an addition of 305 to the House allowance. None of the funds in the accompanying bill shall be used to fill more than 16 executive level positions.

Included in the Committee's recommendations is a budget addition of \$5,000,000 to expand utility rate structure demonstration projects as authorized in the Senate-reported FEA extension bill.

The failure of the Congress to act on the FEA's reauthorization bill and continuing uncertainty over the final form of the legislation—if it is indeed enacted—has complicated the consideration of appropriations. The Committee has included language making this appropriation available to any other entities designated to take over the FEA's functions in the event that the agency is allowed to terminate on June 30, 1976, for lack of Congressional reauthorization. The Committee will expect to be kept fully informed of the details of necessary funding transfers if such a situation should arise.

## STRATEGIC PETROLEUM RESERVE

Appropriation, 1976.....	\$313,375,000
Budget estimate, 1977.....	557,684,000
House allowance.....	447,684,000
Committee recommendation.....	447,684,000

The Committee recommends an appropriation of \$447,684,000, the same as the House allowance and a reduction of \$110,000,000 in the budget estimate.

The reduction below the budget estimate relates to the acquisition of 50 million barrels of crude oil for storage. The Committee feels that 40 million barrels is a more realistic goal and that the best estimate of average price is \$11 per barrel. The recommended appropriation will provide \$440,000,000 for purchase of crude oil, \$4,000,000 for contract studies relating to the Strategic Petroleum Reserve Program, \$3,684,000 for 150 permanent positions associated with the program.

## FUNDS APPROPRIATED TO THE PRESIDENT

## PETROLEUM RESERVES

Appropriation, 1976.....	<sup>1</sup> \$141,852,000
Budget estimate, 1977.....	421,366,000
House allowance.....	406,116,000
Committee recommendation.....	406,116,000

<sup>1</sup> Appropriated to Department of Defense.

The Committee recommends an appropriation of \$406,116,000, the same as the House allowance and a reduction of \$15,250,000 in the budget estimate.

The Naval Petroleum Reserves Production Act of 1976 required that the Navy begin production of oil from Naval Petroleum Reserves No. 1 (Elk Hills, Calif.), No. 2 (Buena Vista, Calif.), and No. 3 (Teapot Dome, Wyo.). It also mandated an intensive exploration program at Petroleum Reserve No. 4 (Alaska) and provided that that Reserve be transferred to the jurisdiction of the Department of the Interior on June 1, 1977. The recommended appropriation will provide for this accelerated production and exploration program. The decrease of \$15,250,000 below the budget estimate results from a reestimate of anticipated costs of production facilities and development drilling at Naval Petroleum Reserve No. 3.

The amount recommended by the Committee is allocated as follows:

Naval Petroleum Reserve No. 1.....	\$285,970,000
Naval Petroleum Reserve No. 2 and 3.....	17,370,000
Naval Petroleum Reserve No. 4.....	100,492,000
Oil Shale Reserves.....	1,300,000
Office of the Director.....	984,000
Total.....	406,116,000

The Committee is concerned that the 1976 act cited above mandates production from the Elk Hills reserve at a time when the delivery of crude oil through the Alaska pipeline could create a surplus in the petroleum market. Accordingly, the Committee has included language

in the bill permitting a halt in production in such an event, but only after congressional review.

## DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

### HEALTH SERVICES ADMINISTRATION

#### INDIAN HEALTH SERVICES

Appropriation, 1976	\$294, 809, 000
Budget estimate, 1977	<sup>1</sup> 354, 451, 000
House allowance	314, 562, 000
Committee recommendation	349, 413, 000

<sup>1</sup> Includes \$39,857,000 in S. Doc. 94-209 and 94-215 not considered by House.

The Committee recommends an appropriation of \$349,413,000, a decrease of \$5,038,000 in the budget estimate and an increase of \$34,851,000 in the House allowance.

Two recent budget amendments were not considered by the House; one requesting \$37,000,000 for implementation of Public Law 93-638 and the other requesting an additional \$2,857,000 for the Indian alcoholism program. The Committee recommends \$30,000,000 for implementation of the Indian Self-determination Act (Public Law 93-638), a decrease of \$7,000,000 from the budget estimate. Funding at this level is more consistent with appropriations under the Bureau of Indian Affairs for this purpose.

In line with the policy adopted by the House, the Committee has recommended against an appropriation of \$14,857,000 (including \$2,857,000 proposed in the budget amendment) for Indian alcoholism programs. These are programs currently administered by the National Institute on Alcohol and Alcohol Abuse (NIAAA) under the Department of HEW, proposed for transfer to IHS. The Committee is not opposed to the program transfer but believes it should be carried out in a phased manner. This recommendation is in consonance with recommendations of the Subcommittee on Labor and Health, Education, and Welfare.

Increases recommended by the Committee are shown in the following table:

Checkerboard area health system	848, 000
Medical services, Blackfeet Tribe	59, 000
Seneca health program	928, 000
Menominee health program	654, 000
Puyallup health program	693, 000
Indian health clinic, Miami, Okla. (20 positions)	656, 000
Urban Indian health projects	1, 808, 000
Medical-dental care, Alaska (11 positions)	800, 000
Dental services, Blackfeet Tribe (2 positions)	20, 000
Community health aids	292, 000
Indian health clinic, Umatilla, Oregon (22 positions)	571, 000
Indian health clinic, Wewoka, Okla. (49 positions)	1, 394, 000
Rocky Boys health center, Montana (19 positions)	396, 000
Indian health center, Lummi, Wash. (25 positions)	153, 000
Operating expenses, Claremore Hospital (130 positions)	1, 686, 000
Indian health clinic, Igancio, Colo. (14 positions)	510, 000
Pawhuska health clinic, Okla.	491, 000
Emergency medical services, Alaska	1, 500, 000
Sault Ste. Marie tribal medical services	360, 000
Contract care	3, 000, 000

The recommendation for contract care will partially cover uncontrollable inflationary increases in the cost of providing medical services. This action is consistent with increases granted in the Second Supplemental Appropriations Bill for fiscal year 1976, and will help provide the Indian health care levels intended by Congress.

With three exceptions, all the increases recommended for health services are to continue programs funded by the Congress in fiscal year 1976. No provision was made for their continuation in the budget estimates, which were based on the proposed rescission of all congressional increases, a proposal subsequently rejected by the Senate.

The Committee directs that the Indian Health Service conduct a feasibility study to determine the possibility of adding wings to existing community hospitals for use by Native Americans. The Committee recognizes the importance of the IHS working closely with the tribes to be served in conducting this study, and would encourage the IHS to report its findings and recommendations to the Committee at the earliest possible date.

#### INDIAN HEALTH FACILITIES

Appropriation, 1976	\$55,616,000
Budget estimate, 1977	40,345,000
House allowance	70,663,000
Committee recommendations	76,499,000

The Committee recommends an appropriation of \$76,499,000, an increase of \$36,154,000 in the budget estimate and \$5,836,000 over the House allowance. This recommendation includes the following increases and decreases:

Santa Fe, N. Mex., Hospital	-\$1,390,000
Acoma, N. Mex., Hospital	+1,990,000
Bethel, Alaska, Hospital	+8,000,000
Ada, Okla., Hospital	+4,500,000
Red Lake, Minn., Hospital	+3,000,000
Whiteriver, Ariz., Hospital	+6,800,000
Lummi Indian health clinic, Wash.	+590,000
Sanitation facilities	+9,964,000
Master planning, Sisseton-Wahpeton Hospital, S. Dak.	+50,000
Poplar Community Health Center, Mont.	+2,650,000

Construction projects recommended by the Committee will allow for continuation of work which began with funds approved in fiscal year 1976, with the exception of the Whiteriver, Arizona, hospital and the Poplar, Montana, health center. The Administration proposed deferral of the funded projects in fiscal year 1976, a request which was rejected by the Senate. In order for these projects to continue at an acceptable level, additional funds are provided for fiscal year 1977. Construction at Whiteriver, Arizona is recommended as the next priority project.

The reduction of \$1,390,000 for Santa Fe hospital is an budget adjustment. The committee recommendation will provide \$5,400,000, the amount required for the next phase of construction.

The increase for sanitation facilities will allow the Indian Health Service to provide required water and sewage services to homes constructed by the Bureau of Indian Affairs, the Department of Housing and Urban Development, and by Indian tribes. The Committee recommendation is a decrease of \$8,439,000 in the House allowance.

## OFFICE OF EDUCATION

## INDIAN EDUCATION

Appropriation, 1976	\$57,055,000
Budget estimate, 1977	42,055,000
House allowance	40,933,000
Committee recommendation	58,983,000

The Committee recommends an appropriation of \$58,983,000 an increase of \$16,928,000 in the budget estimate and \$18,050,000 over the House allowance. This recommendation restores House reductions of \$2,920,000 in part B funding (special projects for Indian children) and \$130,000 for the National Advisory Council on Indian Education.

Additionally, the Committee recommends a budget increase of \$15,000,000 to restore the fiscal year 1976 level and an additional \$2,000,000 in part B to fund a program in graduate fellowships as authorized by Public Law 93-380. This amount will help the rapidly growing needs of college-educated Indian students seeking technical or professional training at the graduate level.

Allocation of the amount recommended by the Committee is detailed below:

Part A (entitlement)	\$35,000,000
Part B (Special projects for children)	18,000,000
Part C (Special projects for adults)	4,000,000
Administration	4,055,000
Travel	-72,000

## INDIAN CLAIMS COMMISSION

## SALARIES AND EXPENSES

Appropriation, 1976	\$1,411,000
Budget estimate, 1977	1,530,000
House allowance	1,525,000
Committee recommendation	1,525,000

The Committee recommends an appropriation of \$1,525,000, a decrease of \$5,000 in the budget estimate and the same as the House allowance. The reduction below the budget estimate is for pay and personnel costs.

## NAVAJO-HOPI RELOCATION COMMISSION

## SALARIES AND EXPENSES

Appropriation, 1976	\$12,700,000
Budget estimate, 1977	500,000
House allowance	400,000
Committee recommendation	400,000

The Committee recommends an appropriation of \$400,000, a decrease of \$100,000 in the budget estimate and the same as the House allowance. The recommended appropriation will provide for the operating expenses of the three-member Commission at the same level allowed in fiscal year 1976.



## SMITHSONIAN INSTITUTION

## SALARIES AND EXPENSES

Appropriation, 1976.....	\$81,673,000
Budget estimate, 1977.....	85,100,000
House allowance.....	82,635,000
Committee recommendation.....	82,616,000

The Committee recommends an appropriation of \$82,616,000, a reduction of \$2,484,000 in the budget request and \$19,000 below the House allowance. Recommended amounts and compared to the budget estimates are detailed below:

Activity	Budget estimate	Committee recommendation
Science.....	\$37,722,000	32,492,000
History and art.....	13,555,000	13,522,000
Public service.....	2,495,000	2,452,000
Museum programs.....	6,265,000	6,265,000
Special programs.....	2,256,000	1,699,000
Administrative and support activities.....	27,807,000	27,247,000
Contingency reserve fund.....		-1,000,000
Travel.....		-61,000

The Committee does not disagree with the House reduction in the contingency reserve fund, or working fund, but feels a partial restoration is in order so that unforeseen needs can be accommodated during the operating year. This does not diminish the Committee's concern, however, over the disclosure of this fund that has not been identified in budget presentations to the Congress. The practice, brought out during the Committee's hearings, has been to assess certain units of the Smithsonian at about 2 percent of the approved operating appropriation. These assessments have been held in a reserve fund and used at the discretion of the Secretary of the Smithsonian, not necessarily for purpose connected with the assessed unit.

In the future the Committee will expect to be kept fully informed on the use of any contingency or reserve fund, and that estimated needs for such a fund are clearly identified as a separate item in the Smithsonian budget justifications. The \$683,000 recommended for the fund for fiscal year 1977 are to be used for unforeseen needs and not for any continuing, unbudgeted programs.

## MUSEUM PROGRAMS AND RELATED RESEARCH

## (SPECIAL FOREIGN CURRENCY PROGRAM)

Appropriation, 1976.....	\$500,000
Budget estimate, 1977.....	4,481,000
House allowance.....	2,500,000
Committee recommendation.....	3,481,000

The Committee recommends an appropriation of \$3,481,000, a decrease of \$1,000,000 in the budget estimate and an increase of \$981,000 over the House allowance. This recommendation provides \$2,481,000 for ongoing research programs and \$1,000,000 for a continuation of the international program to save the monuments of Philae, Egypt.

#### SCIENCE INFORMATION EXCHANGE

Appropriation, 1976	\$1,940,000
Budget estimate, 1977	1,900,000
House allowance	1,900,000
Committee recommendation	1,900,000

The Committee recommends an appropriation of \$1,900,000, the same as the budget estimate and the House allowance.

#### CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

Appropriation, 1976	\$8,390,000
Budget estimate, 1977	6,800,000
House allowance	6,580,000
Committee recommendation	6,580,000

The Committee recommends an appropriation of \$6,580,000, a decrease of \$220,000 in the budget estimate and the same as the House allowance.

The recommended amount will provide \$5,840,000 for Beaver Valley development, \$100,000 for graphics, \$440,000 for repairs and improvements at Rock Creek, and \$200,000 for repairs and improvements at Front Royal.

#### RESTORATION AND RENOVATION OF BUILDINGS

Appropriation, 1976	\$1,192,000
Budget estimate, 1977	3,300,000
House allowance	2,700,000
Committee recommendation	3,050,000

The Committee recommends an appropriation of \$3,050,000, a decrease of \$250,000 in the budget estimate and an increase of \$350,000 over the House allowance. This recommendation restores a portion of the House reduction for general repairs and improvements and adds \$100,000 for planning.

The amount recommended by the Committee will provide for the following projects:

General building and facility repairs and improvements	\$825,000
Mount Hopkins, Arizona, observatory road and water system improvements	250,000
Fire detection and control systems	250,000
Arts and industries building renovation (roof replacement)	950,000
History and technology building terrace repairs	100,000
Renwick Gallery building exterior repairs	200,000
Building improvements for the handicapped	175,000
Building equipment monitoring systems installation	200,000
Planning	100,000
Total	3,050,000

## CONSTRUCTION

Appropriation, 1976	-----	-----
Budget estimate, 1977	-----	\$500, 000
House allowance	-----	-----
Committee recommendation	-----	-----

The Committee recommends no appropriation for this budget estimate in agreement with the House. The proposed funds were to begin planning for an extensive museum support facility. Because of the high costs involved, the Committee suggests that the Smithsonian use available funds to review the project scope in an effort to curb estimated spending needs.

## NATIONAL GALLERY OF ART

## Salaries and Expenses

Appropriation, 1976	-----	\$7, 759, 000
Budget estimate, 1977	-----	12, 309, 000
House allowance	-----	12, 309, 000
Committee recommendation	-----	11, 546, 000

The Committee recommends an appropriation of \$11,546,000, reducing the budget estimate and House allowance by \$763,000. Most of the Gallery's \$4,550,000 requested increase of fiscal year 1976 funding is for furnishing and equipping the new East Building and related facilities. A total of 89 new positions were included in the request, 72 of them for staffing the new structure. Recommended changes in the budget estimates are detailed below:

Reduction of 10 new positions	-----	-\$113, 000
Equipping and landscaping new public areas	-----	-210, 000
Ground maintenance facilities	-----	-10, 000
Installment of new art registration and shipping facilities	-----	-425, 000
Travel expenses	-----	-5, 000

## WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

## SALARIES AND EXPENSES

Appropriation, 1976	-----	\$975, 000
Budget estimate, 1977	-----	1, 120, 000
House allowance	-----	1, 120, 000
Committee recommendation	-----	1, 120, 000

The Committee recommends an appropriation of \$1,120,000, the same as the budget estimate and the House allowance.

## NATIONAL FOUNDATION ON THE ARTS AND HUMANITIES

## SALARIES AND EXPENSES

Appropriation, 1976	-----	\$157, 410, 000
Budget estimate, 1977	-----	170, 000, 000
House allowance	-----	166, 000, 000
Committee recommendation	-----	166, 000, 000

The Committee recommends an appropriation of \$166,000,000, the same as the House allowance and \$4,000,000 below the budget request.

The recommended amount will provide equal funding of \$77,500,000 each to the National Endowment for the Arts and National Endowment for the Humanities, increases of \$3,000,000 and \$5,500,000 respectively over fiscal year 1976 levels. An appropriation of \$11,000,000, the budget estimate, is recommended for joint administrative expenses.

Within funds available for administrative expenses, \$50,000 is available to the Federal Council on Arts and Humanities to implement the Arts and Artifacts Indemnity Act.

The Committee recognizes the value of the long term study currently underway regarding the problems of disseminating scholarly knowledge, and the Humanities Endowment's partial support of this venture. Nevertheless, the Committee strongly believes that some financial assistance must be afforded now to those scholarly publishers that have accepted the meritorious research sponsored by NEH. The Committee therefore, directs NEH to follow the precedents and policies which have been established and traditionally followed by other Government supported foundations and agencies such as the National Science Foundation and the National and Historical publications and Records Commission to help defray partially the cost of publishing research which has been sponsored by NEH. NEH is directed to provide the Committee with specific details on implementing these directions within 90 days.

The Committee suggests that the National Endowment for the Arts and Humanities support a pilot program at a university in the Nation's capital to train and educate undergraduate students in the artistic, scientific and technical aspects of conservation and restoration of culturally significant works of art. This would be a national exemplar which would establish a pool of trained undergraduates to preserve our Nation's art works, in accordance with testimony submitted to this Committee.

#### MATCHING GRANTS

Appropriation, 1976	\$15,000,000
Budget estimate, 1977	15,000,000
House allowance	14,000,000
Committee recommendation	14,500,000

The Committee recommends an appropriation of \$14,500,000, a decrease of \$500,000 in the budget estimate and an increase of \$500,000 in the House allowance.

The recommended amount will provide \$7,500,000 for the National Endowment for the Arts and \$7,000,000 for the National Endowment for the Humanities.

#### COMMISSION OF FINE ARTS

Appropriation, 1976	\$202,000
Budget estimate, 1977	215,000
House allowance	214,000
Committee recommendation	214,000

The Committee recommends an appropriation of \$214,000, a decrease of \$1,000 in the budget estimate and the same as the House allowance. The reduction below the budget estimate is in pay and personnel costs.

## NATIONAL CAPITAL PLANNING COMMISSION

## Salaries and Expenses

Appropriation, 1976	\$1, 871, 000
Budget estimate, 1977	1, 904, 000
House allowance	1, 904, 000
Committee recommendation	1, 904, 000

The Committee recommends an appropriation of \$1,904,000, the same as the budget estimate and House allowance.

## AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION

## SALARIES AND EXPENSES

Appropriation, 1976	\$9, 462, 000
Budget estimate, 1977	1, 965, 000
House allowance	65, 000
Committee recommendation	65, 000

The Committee recommends an appropriation of \$65,000, the same as the House allowance and a \$1,900,000 reduction in the budget estimate. In concurrence with the House, the Committee directs that phase-out costs of the ARBA be financed primarily from an estimated \$2.6 million in receipts to be derived from sales and commemorative medals and other activities.

## FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION

## SALARIES AND EXPENSES

Appropriation, 1976	
Budget estimate, 1977	\$29, 000
House allowance	29, 000
Committee recommendation	29, 000

The Committee recommends an appropriation of \$29,000, the same as the budget estimate and the House allowance.

JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR  
ALASKA

## SALARIES AND EXPENSES

Appropriation, 1976	\$764, 000
Budget estimate, 1977	540, 000
House allowance	540, 000
Committee recommendation	737, 000

The Committee recommends an appropriation of \$737,000, increasing the budget estimate and House allowance by \$197,000. The additional funding is recommended so that the Federal share will full match the appropriation approved by the Alaska legislature.

## PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

## SALARIES AND EXPENSES

Appropriation, 1976	\$824, 000
Budget estimate, 1977	1, 425, 000
House allowance	
Committee recommendation	1, 318, 000

The Committee recommends an appropriation of \$1,318,000, contingent upon the enactment of suitable authorizing legislation. This is a \$107,000 reduction in the budget estimate. The House did not consider this request because of the continuing uncertainty of the agency's authorization.

The Committee has recommended reductions of \$30,000 in executive direction, including \$5,000 in travel, and \$77,000 in planning.

The following two accounts, also dependent upon authorizing legislation, will enable the Corporation to begin implementing the Pennsylvania Avenue redevelopment plan previously approved by the Congress.

#### LAND ACQUISITION AND DEVELOPMENT

##### (Borrowing Authority)

Appropriation, 1976	-----	
Budget estimate, 1977	-----	\$25, 000, 000
House allowance	-----	
Committee recommendation	-----	25, 000, 000

The Committee recommends approval of \$25,000,000 in borrowing authority available to the Corporation. These funds, pending enactment of the Corporation's authorization, will be utilized for land acquisitions, appraisals, payments in lieu of property taxes, site clearance and utility preparation as the first stage of implementing the development plan.

#### PUBLIC DEVELOPMENT

Appropriation, 1976	-----	
Budget estimate, 1977	-----	<sup>1</sup> \$11, 450, 000
House allowance	-----	
Committee recommendation	-----	10, 450, 000

<sup>1</sup> S. Doc. 94-222, not considered by House.

The Committee recommends an appropriation of \$10,450,000, a reduction of \$1,000,000 in the budget estimate, to begin funding the public development and historical preservation phase of the Pennsylvania Avenue development plan. This budget request was not before the House Committee when it completed consideration of the bill, and it is not yet authorized. This appropriation is recommended with language making it unavailable until enactment of a suitable authorization.

Of the total amount recommended, an estimated \$7,300,000 would be obligated for Public development projects and for project management. The balance would be utilized for relocation and property management, temporary operation of acquired property, and interest on short-term financing.

#### SPENDING CEILING

The Committee's recommendations were carefully developed to keep budget authority amounts well within the ceiling it has set for the Department of Interior and related agencies appropriation for fiscal year 1977. As displayed in the following, the recommended total is more than \$700 million below target, but the balance will be needed to accommodate anticipated supplementals and possible new energy program authorizations.

A sharp increase in budget outlay estimates, however, has driven the total calculated for the bill just above the Committee's \$6.1 billion target. This has been caused largely by outlay increases in the Administration's budget requests brought on partly by a series of unanticipated budget amendments and partly by Congressional Budget Office re-estimates. Those changes have greater impact than the increases recommended by the Committee.

This is a matter of serious concern to the Committee. A careful analysis of CBO outlay estimates is needed to determine if all the upward revisions are required. Some adjustment in estimates or in the bill outlay target will clearly be required to provide for spending needs through the balance of the fiscal year.

On a budget function basis, the Committee's recommendations would appear to be well within ceilings established under the budget resolution.

BUDGETARY IMPACT OF H.R. 14231<sup>1</sup>  
(Dollars in millions)

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
I. Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1977:				
SUBCOMMITTEE ON INTERIOR AND RELATED AGENCIES				
	\$6,700	\$5,998 (under target)	<sup>2</sup> \$6,100	<sup>2</sup> \$6,159 (over target)
II. Summary by functional category of 1977 budget amounts recommended in the bill:				
250 - General Science, Space, and Technology-----		2		22
300 - Natural Resources, Environment, and Energy-----		4,184		<sup>2</sup> 4,363
450 - Community and Regional Development-----		528		<sup>2</sup> 557
500 - Education, Training, Employment, and Social Services-----		597		<sup>2</sup> 578
550 - Health-----		520		<sup>2</sup> 478
750 - Law Enforcement and Justice-----		2		22
800 - General Government-----		166		<sup>2</sup> 179
III. Financial assistance to state and local governments for 1977 in the bill-----		500		<sup>3</sup> 269
IV. Projections of outlays associated with budget authority recommended in the bill:				
1977-----				<sup>3</sup> 3,976
1978-----				1,691
1979-----				201
1980-----				64
1981-----				29
Future year-----				36

<sup>1</sup> Prepared by the Congressional Budget Office pursuant to Section 308a, Public Law 93-344.

<sup>2</sup> Includes outlays from prior year budget authority.

<sup>3</sup> Excludes outlays from prior year budget authority.



COMPLIANCE WITH PARAGRAPH 8, RULE XVI, STANDING RULES  
OF THE SENATE

The following amendments recommended by the Committee, not made to carry out the provision of an existing law, are brought to the attention of the Senate in accordance with Rule XVI:

Under "Federal Energy Administration: Salaries and Expenses" on page 38, line 16:

*in the event of the expiration of such Administration, the funds provided herein shall be available for obligation by any other entity or entities established to carry out substantially the same functions as such Administration*

Under "Funds Appropriated to the President: Petroleum Reserves" on page 39, line 11.

*: Provided, That, notwithstanding any other provision of law, in the event the Secretary of the Navy should be unable to dispose of the petroleum produced from Naval Petroleum Reserve Numbered 1 at public sale, he shall submit to the Congress a certification so stating; and within 30 days after such submission, if neither House of the Congress adopts a resolution disapproving termination of production or a portion of production, such production or a portion of such production will cease*

Under "Pennsylvania Avenue Development Corporation" on page 48, line 10

PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

SALARIES AND EXPENSES

*For necessary expenses, as authorized by section 17 of Public Law 92-578 as amended, \$1,318,000: Provided, That this appropriation shall be available only upon enactment of authorizing legislation.*

LAND ACQUISITION AND DEVELOPMENT

*The Pennsylvania Avenue Development Corporation is authorized to borrow from the Treasury of the United States \$25,000,000 pursuant to the terms and conditions specified in paragraph 10, section 6, of Public Law 92-578: Provided, That this authority shall be available only upon the enactment of S. 1689, Ninety-Fourth Congress, or similar legislation.*

PUBLIC DEVELOPMENT

*For public development activities and projects in accordance with the development plan approved under section 5 of Public Law 92-578, as amended, \$10,450,000: Provided, That this appropriation shall be available only upon enactment of authorizing legislation.*

Continuation of the Report of the Committee on the Administration of the Government of the District of Columbia, 1901-1902

The following recommendations are submitted for the consideration of the Board of Commissioners of the District of Columbia, in accordance with the provisions of the Act of March 3, 1901, Chapter 103, Section 1, which provides that the Board of Commissioners shall be organized on or before the 1st day of July, 1901.

In the event of the expiration of the term of office of any Commissioner, the Board of Commissioners shall be organized on or before the 1st day of July, 1901, and shall continue to function until the expiration of the term of office of the last Commissioner to be elected.

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)  
AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES FOR 1977

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—  
FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Item	1976 appropriation	Budget estimate	Increase (+) or decrease (-)
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY FEDERAL FUNDS			
Department of the Interior-Indefinite:			
Payments to State and local governments:			
Payments to States (proceeds of sales).....	\$1,045,000	\$300,000	-\$745,000
Payments to States from grazing receipts, public lands.....	1,373,000	175,000	-1,198,000
Coos Bay Wagon Road grant lands, payments to Coos Bay and Douglas Counties, Oreg., in lieu of taxes.....	1,250,000	1,700,000	+450,000
Oregon and California grant lands, payment to counties.....	49,348,000	17,500,000	-31,848,000
Mineral leasing, payment to States.....	126,114,000	106,735,000	-19,379,000
Payments to counties, national grasslands, Bureau of Land Management.....	261,000	390,000	+129,000
Payments to Oklahoma, (Royalties).....	8,000	---	-8,000
Payment to counties under national wildlife refuge fund.....	2,400,000	3,300,000	+900,000
Educational expenses, children of employees, Yellowstone National Park.....	295,000	295,000	---
Payments to State of Wyoming, in lieu of taxes on lands in Grand Teton National Park, National Park Service.....	25,000	25,000	---
Alaska native fund (Alaska).....	2,000,000	2,000,000	---
Claim and treaty obligations, Bureau of Indian Affairs.....	200,000	200,000	---
Office of Comptroller for Guam.....	600,000	256,000	-344,000
Internal Revenue collections for Virgin Islands, Territorial Affairs.....	19,500,000	19,000,000	-500,000
Total.....	204,419,000	151,876,000	-52,543,000
Receipts applied to operations:			
Leasing of grazing lands.....	1,000	---	-1,000
Expenses, Public Land Administration Act.....	1,500,000	1,500,000	---
Migratory bird conservation fund.....	12,000,000	12,000,000	---
Management of national wildlife refuges and enforcement activities.....	800,000	---	-800,000
Expenses, incident to sale of refuge products.....	1,000,000	1,000,000	---
Proceeds from sales, water resources development projects.....	45,000	45,000	---
Operations and maintenance revenue, Indian irrigation systems.....	6,850,000	6,850,000	---

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)  
AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES FOR 1977  
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—  
FEDERAL FUNDS**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Item	1976 appropriation	Budget estimate	Increase (+) or decrease (-)
Power revenues, Indian irrigation projects....	\$5,816,000	\$5,816,000	---
Litter prevention and cleanup.....	25,000	25,000	---
Total.....	28,037,000	27,236,000	-\$801,000
Mixed receipts:			
Federal aid in fish restoration management:			
Payments to States.....	20,234,000	21,834,000	+1,600,000
Applied to operations.....	1,660,000	1,660,000	---
Federal aid in wildlife restoration:			
Payments to States.....	59,019,000	62,347,000	+3,328,000
Applied to operations.....	4,028,000	4,100,000	+72,000
Total.....	84,941,000	89,941,000	+5,000,000
Contract authority:			
Land and water conservation, Bureau of Outdoor Recreation.....	30,000,000	30,000,000	---
Helium fund, Bureau of Mines.....	---	47,500,000	+47,500,000
Total.....	30,000,000	77,500,000	+47,500,000
Total, Dept. of Interior.....	347,397,000	346,553,000	-844,000
American Revolution Bicentennial Administration: Commerative activities fund (indefinite).....	11,400,000	3,200,000	-8,200,000
Department of Agriculture-Forest Service-Definite:			
Payments to States and local governments (indefinite):			
Payments to States, national forest fund (25 percent fund).....	89,770,055	35,600,000	-54,170,055
Payment to Minnesota (Cook, Lake, and St. Louis Counties).....	259,038	65,000	-194,038
Payments to counties, national grasslands.....	875,000	950,000	+75,000
Payments to school funds, Arizona and New Mexico.....	76,827	25,000	-51,827
Total.....	90,980,920	36,640,000	-54,340,920
Receipts applied to operations:			
Expenses, brush disposal (indefinite).....	33,000,000	33,000,000	---
Roads and trails for States (10 percent fund) (indefinite).....	35,908,943	14,250,000	-21,658,943
Licensee programs (Smokey Bear-Woodsy Owl) (indefinite).....	250,000	280,000	+30,000
Restoration of forest lands and improvements (indefinite).....	50,000	50,000	---
Total.....	69,208,943	47,580,000	-21,628,943
Total, Dept. of Agriculture-Forest Serv..	160,189,863	84,220,000	-75,969,863
Total, FEDERAL FNDS.....	518,986,863	433,973,000	-85,013,863

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)  
AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES FOR 1977

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—  
FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Item	1976 appropriation	Budget estimate	Increase (+) or decrease (-)
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY TRUST FUNDS			
Department of Interior-Indefinite			
Deposits by individuals for surveying public lands.....	\$159,000	\$159,000	---
Administration and protection of grazing districts.....	540,000	540,000	---
Trustee funds, Alaska townsites, Bureau of Land Management.....	1,000	1,000	---
Contributed funds, Fish and Wildlife Service.....	2,063,000	2,063,000	---
Donations, National Park Service.....	2,997,000	2,997,000	---
Birthplace of Abraham Lincoln, preservation of National Park Service.....	3,000	3,000	---
Contributed funds, Bureau of Mines.....	485,000	600,000	+\$115,000
Indian moneys, proceeds of labor, agencies, schools, etc. ....	5,200,000	5,200,000	---
Funds contributed for Indian projects.....	400,000	400,000	---
Bequest of George C. Edgeter, relief of indigent Indians.....	2,200	2,200	---
Miscellaneous trust funds of Indian tribes.....	221,555,800	223,099,800	+1,544,000
Total.....	233,406,000	235,065,000	+1,659,000
Department of Agriculture-Forest Service, cooperative work (indefinite).....	72,900,000	72,900,000	---
Other agencies-Indefinite:			
American Revolution Bicentennial Administration: Gifts and donations.....	7,000	---	-7,000
Contributed funds, Energy Research and Development Administration.....	40,000	40,000	---
Cosponsor funds, Energy Research and Development Administration.....	10,000,000	10,000,000	---
National Foundation on the Arts and the Humanities: Gifts and donations.....	20,660,000	15,000,000	-5,660,000
Smithsonian Institution: Canal Zone biological area fund.....	55,000	55,000	---
Joint Federal-State Land Use Planning Commission for Alaska: Cooperative funds.....	711,000	60,000	-651,000
Contributions, Indian Health Facilities.....	1,250,000	1,250,000	---
Total.....	105,623,000	99,305,000	-6,318,000
Total, TRUST FUNDS.....	339,029,000	334,370,000	-4,659,000

# COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATION) BUDGET ESTIMATES AND AMOUNTS RECOMMENDED

Item	1976 Appropriation	Budget estimate
<b>TITLE I-DEPARTMENT OF THE INTERIOR</b>		
<b>LAND AND WATER RESOURCES</b>		
<b>Bureau of Land Management</b>		
Management of lands and resources.....	\$215,463,000	\$220,240,000
Construction and maintenance.....	9,404,000	9,884,000
Public lands development roads and trails (appropriation to liquidate contract authority).....	3,183,000)	5,000,000)
Oregon and California grant lands (indefinite, appropriation of receipts).....	28,000,000	30,000,000
Range improvements (indefinite, appropriation of receipts).....	5,435,000	7,235,000
Recreation development and operation of recreation facilities (indefinite, special fund).....	300,000	300,000
Subtotal.....	258,602,000	267,659,000
<b>Office of Water Research and Technology</b>		
Salaries and expenses.....	18,180,000	22,273,000
Total.....	276,782,000	289,932,000
<b>FISH AND WILDLIFE AND PARKS</b>		
<b>Bureau of Outdoor Recreation</b>		
Salaries and expenses.....	5,889,000	6,187,000
<b>Land and Water Conservation Fund</b>		
Appropriation of receipts (indefinite).....	316,986,000	300,000,000
<b>United States Fish and Wildlife Service</b>		
Resource management.....	120,750,000	122,821,000
Construction and anadromous fish.....	19,311,000	6,727,000
Migratory bird conservation account (definite, repayable advance).....	7,500,000	---
Subtotal.....	147,561,000	129,548,000
<b>National Park Service</b>		
Operation of the national park system.....	255,203,000	272,864,000
Planning and construction.....	27,457,000	33,200,000
Road construction (appropriation to liquidate contract authority).....	40,115,000)	18,000,000)
Preservation of historic properties.....	24,666,000	14,500,000
Planning, development and operation of recreation facilities (indefinite, special fund).....	14,000,000	14,000,000
John F. Kennedy Center for the Performing Arts.....	2,645,000	3,072,000
Subtotal.....	323,971,000	337,636,000
Total.....	794,407,000	773,371,000

IONAL) AUTHORITY FOR FISCAL YEAR 1976 AND  
IN THE BILL FOR FISCAL YEAR 1977

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$216,299,000	\$223,829,000	+\$8,366,000	+\$3,589,000	+\$7,530,000
7,510,000	9,970,000	+566,000	+86,000	+2,460,000
( 5,000,000)	( 5,000,000)	( +1,817,000)	( ----)	( ----)
30,000,000	30,000,000	+2,000,000	---	---
7,235,000	7,235,000	+1,800,000	---	---
300,000	300,000	---	---	---
-----	-----	-----	-----	-----
261,344,000	271,334,000	+12,732,000	+3,675,000	+9,990,000
21,003,000	21,553,000	+3,373,000	-720,000	+550,000
-----	-----	-----	-----	-----
282,347,000	292,887,000	+16,105,000	+2,955,000	+10,540,000
5,961,000	5,961,000	+72,000	-226,000	---
307,056,000	430,461,000	+113,475,000	+130,461,000	+123,405,000
127,799,000	129,169,000	+8,419,000	+6,348,000	+1,370,000
14,493,000	15,330,000	-3,981,000	+8,603,000	+837,000
7,500,000	---	-7,500,000	---	-7,500,000
-----	-----	-----	-----	-----
149,792,000	144,499,000	-3,062,000	+14,951,000	-5,293,000
272,685,000	280,437,000	+25,234,000	+7,573,000	+7,752,000
37,228,000	40,237,000	+12,780,000	+7,037,000	+3,009,000
( 19,100,000)	( 23,495,000)	( -16,620,000)	( +5,495,000)	( +4,395,000)
19,500,000	24,500,000	-166,000	+10,000,000	+5,000,000
14,000,000	14,000,000	---	---	---
3,072,000	3,072,000	+427,000	---	---
-----	-----	-----	-----	-----
346,485,000	362,246,000	+38,275,000	+24,610,000	+15,761,000
-----	-----	-----	-----	-----
808,237,000	943,167,000	+148,760,000	+169,796,000	+134,930,000

# COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONS) BUDGET ESTIMATES AND AMOUNTS RECOMMENDED

Item	1976 Appropriation	Budget estimate
<b>ENERGY AND MINERALS</b>		
Geological Survey		
Surveys, investigations, and research.....	\$272,836,000	\$297,858,000
Mining Enforcement and Safety Administration		
Salaries and expenses.....	84,465,000	91,040,000
Bureau of Mines		
Mines and minerals.....	158,818,000	157,170,000
Total.....	516,119,000	546,068,000
<b>INDIAN AFFAIRS</b>		
Bureau of Indian Affairs		
Operation of Indian Programs.....	566,118,000	589,510,000
Construction.....	80,672,000	46,263,000
Road construction.....	---	37,205,000
Road construction (appropriation to liquidate contract authority).....	(76,705,000)	(46,795,000)
Revolving fund for loans.....	3,000,000	---
Indian loan guaranty and insurance fund.....	10,000,000	20,000,000
Alaska native fund.....	70,000,000	30,000,000
Trust funds (definite).....	3,000,000	3,000,000
Trust funds (indefinite).....	31,200,000	35,387,000
Total.....	763,990,000	761,365,000
<b>TERRITORIAL AFFAIRS</b>		
Office of Territorial Affairs		
Administration of territories.....	27,753,000	44,046,000
Permanent appropriation (special fund).....	(600,000)	(256,000)
Transferred from other accounts (special fund).....	(975,000)	(620,000)
Trust Territory of the Pacific Islands.....	86,438,000	82,321,000
Micronesian claims fund, Trust Territory of the Pacific Islands.....	10,000,000	---
Ex gratia payment, Bikini Atoll.....	3,000,000	---
Total.....	127,191,000	126,367,000
<b>SECRETARIAL OFFICES</b>		
Office of the Solicitor		
Salaries and expenses.....	11,598,000	12,658,000



ATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND  
IN THE BILL FOR FISCAL YEAR 1977—Continued

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$296,146,000	\$306,516,000	+\$33,680,000	+\$8,658,000	+\$10,370,000
91,098,000	93,740,000	+9,275,000	+2,700,000	+2,642,000
163,315,000	158,037,000	-781,000	+867,000	-5,278,000
-----	-----	-----	-----	-----
550,559,000	558,293,000	+42,174,000	+12,225,000	+7,734,000
602,610,000	602,113,000	+35,995,000	+12,603,000	-497,000
70,969,000	82,406,000	+1,734,000	+36,143,000	+11,437,000
37,205,000	39,405,000	+39,405,000	+2,200,000	+2,200,000
( 36,795,000)	( 36,795,000)	( -39,910,000)	( -10,000,000)	( ----)
-----	-----	-----	-----	-----
15,000,000	15,000,000	+5,000,000	-5,000,000	-----
30,000,000	40,000,000	-30,000,000	+10,000,000	+10,000,000
3,000,000	3,000,000	-----	-----	-----
35,387,000	35,387,000	+4,187,000	-----	-----
-----	-----	-----	-----	-----
794,171,000	817,311,000	+53,321,000	+55,946,000	+23,140,000
43,846,000	43,846,000	+16,093,000	-200,000	---
( 256,000)	( 256,000)	( -344,000)	( ----)	( ----)
( 620,000)	( 620,000)	( -355,000)	( ----)	( ----)
84,566,000	81,277,000	-5,161,000	-1,044,000	-3,289,000
---	---	-10,000,000	---	---
---	---	-3,000,000	---	---
-----	-----	-----	-----	-----
128,412,000	125,123,000	-2,068,000	-1,244,000	-3,289,000
12,371,000	12,371,000	+773,000	-287,000	---

## COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) BUDGET ESTIMATES AND AMOUNTS RECOMMENDED

Item	1976 Appropriation	Budget estimate
Office of the Secretary		
Salaries and expenses.....	\$19,256,000	\$21,097,000
Departmental operations.....	12,366,000	14,425,000
Salaries and expenses (special foreign currency program).....	1,494,000	907,000
Subtotal.....	33,116,000	36,429,000
Total.....	44,714,000	49,087,000
Total, new budget (obligational) authority, Department of the Interior.....	2,523,203,000	2,546,190,000
Consisting of-		
Appropriations.....	2,523,203,000	2,546,190,000
Definite Appropriations.....	2,127,282,000	2,159,268,000
Indefinite Appropriations.....	395,921,000	386,922,000
Memoranda-		
Appropriations to liquidate contract authority.....	120,003,000	69,795,000
Total, new budget (obligational) authority and appropriations to liquidate contract authority.....	2,643,206,000	2,615,985,000
TITLE II-RELATED AGENCIES		
DEPARTMENT OF AGRICULTURE		
Forest Service		
Forest protection and utilization:		
Forest land management.....	489,658,000	388,621,000
Forest research.....	82,280,000	84,691,000
State and private forestry cooperation.....	33,158,000	24,800,000
Subtotal.....	605,096,000	498,112,000
Construction and land acquisition.....	18,523,000	14,414,000
Youth conservation corps.....	35,098,000	---
Forest roads.....	---	200,000,000
Forest roads and trails (appropriation to liquidate contract authority).....	( 112,857,000)	( 170,104,000)
Acquisition of lands for national forests:		
Special acts (special fund, indefinite).....	161,000	160,000
Acquisition of lands to complete land exchanges.....	35,000	54,000
Cooperative range improvements (special fund, indefinite).....	700,000	700,000
Assistance to States for tree planting.....	1,368,000	1,373,000
Construction and operation of recreation facilities (indefinite, special fund).....	3,674,000	2,475,000
Total.....	664,655,000	717,288,000

**TIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND  
IN THE BILL FOR FISCAL YEAR 1977—Continued**

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$20,430,000	\$21,060,000	+\$1,804,000	-\$37,000	+\$630,000
11,812,000	13,770,000	+1,404,000	-655,000	+1,958,000
907,000	907,000	-587,000	---	---
33,149,000	35,737,000	+2,621,000	-692,000	+2,588,000
45,520,000	48,108,000	+3,394,000	-979,000	+2,588,000
2,610,303,000	2,784,889,000	+261,686,000	+238,699,000	+174,586,000
2,610,303,000	2,784,889,000	+261,686,000	+238,699,000	+174,586,000
2,216,325,000	2,267,506,000	+140,224,000	+108,238,000	+51,181,000
393,978,000	517,383,000	+121,462,000	+130,461,000	+123,405,000
60,895,000	65,290,000	-54,713,000	-4,505,000	+4,395,000
2,671,198,000	2,850,179,000	+206,973,000	+234,194,000	+178,981,000
395,911,000	399,248,000	-90,410,000	+10,627,000	+3,337,000
83,311,000	88,537,000	+6,257,000	+3,846,000	+5,226,000
33,254,000	33,254,000	+96,000	+8,454,000	---
512,476,000	521,039,000	-84,057,000	+22,927,000	+8,563,000
16,674,000	17,244,000	-1,279,000	+2,830,000	+570,000
28,000,000	35,000,000	-98,000	+35,000,000	+7,000,000
173,000,000	173,000,000	+173,000,000	-27,000,000	---
( 216,104,000)	( 200,104,000)	( +87,247,000)	( +30,000,000)	( -16,000,000)
160,000	160,000	-1,000	---	---
54,000	54,000	+19,000	---	---
700,000	700,000	---	---	---
1,373,000	1,373,000	+5,000	---	---
2,475,000	2,475,000	-1,199,000	---	---
734,912,000	751,045,000	+86,390,000	+33,757,000	+16,133,000

# COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATION) BUDGET ESTIMATES AND AMOUNTS RECOMMENDED

Item	1976 Appropriation	Budget estimate
<b>ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION</b>		
Operating expenses, fossil fuels.....	\$431,266,000	\$493,230,000
Plant and capital equipment, fossil fuels.....	21,025,000	57,220,000
Special foreign currency program, fossil fuels.....	6,650,000	---
Total.....	458,941,000	550,450,000
<b>FEDERAL ENERGY ADMINISTRATION</b>		
Salaries and expenses.....	153,077,000	193,157,000
Strategic petroleum reserve.....	313,375,000	557,684,000
Total.....	466,452,000	750,841,000
<b>FUNDS APPROPRIATED TO THE PRESIDENT</b>		
Petroleum reserves.....	141,852,000	421,366,000
<b>DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE</b>		
Health Services Administration		
Indian health services.....	294,809,000	354,451,000
Indian health facilities.....	55,616,000	40,345,000
Total.....	350,425,000	394,796,000
Office of Education		
Indian education.....	57,055,000	42,055,000
<b>INDIAN CLAIMS COMMISSION</b>		
Salaries and expenses.....	1,411,000	1,530,000
<b>NAVAJO AND HOPI RELOCATION COMMISSION</b>		
Salaries and expenses.....	12,700,000	500,000
<b>SMITHSONIAN INSTITUTION</b>		
Salaries and expenses.....	81,673,000	85,100,000
Museum programs and related research (special foreign currency program).....	500,000	4,481,000
Science information exchange.....	1,940,000	1,900,000
Construction and improvements, National Zoological Park.....	8,390,000	6,800,000
Restoration and renovation of buildings.....	1,192,000	3,300,000
Construction.....	---	500,000
Construction (appropriation to liquidate contract authority).....	( 2,500,000)	( ---)
Salaries and expenses, National Gallery of Art.....	7,759,000	12,309,000
Salaries and expenses, Woodrow Wilson International Center for Scholars.....	975,000	1,120,000
Total.....	102,429,000	115,510,000

ATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND  
IN THE BILL FOR FISCAL YEAR 1977—Continued

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$544,275,000	\$541,611,000	+\$110,345,000	+\$48,381,000	-\$2,664,000
68,570,000	63,920,000	+42,895,000	+6,700,000	-4,650,000
---	---	-6,650,000	---	---
612,845,000	605,531,000	+146,590,000	+55,081,000	-7,314,000
148,458,000	185,220,000	+32,143,000	-7,937,000	+36,762,000
447,684,000	447,684,000	+134,309,000	-110,000,000	---
596,142,000	632,904,000	+166,452,000	-117,937,000	+36,762,000
406,116,000	406,116,000	+264,264,000	-15,250,000	---
314,562,000	349,413,000	+54,604,000	-5,038,000	+34,851,000
70,663,000	76,499,000	+20,883,000	+36,154,000	+5,836,000
385,225,000	425,912,000	+75,487,000	+31,116,000	+40,687,000
40,933,000	58,983,000	+1,928,000	+16,928,000	+18,050,000
1,525,000	1,525,000	+114,000	-5,000	---
400,000	400,000	-12,300,000	-100,000	---
82,635,000	82,616,000	+943,000	-2,484,000	-19,000
2,500,000	3,481,000	+2,981,000	-1,000,000	+981,000
1,900,000	1,900,000	-40,000	---	---
6,580,000	6,580,000	-1,810,000	-220,000	---
2,700,000	3,050,000	+1,858,000	-250,000	+350,000
---	---	---	-500,000	---
( --- )	( --- )	( -2,500,000 )	( --- )	( --- )
12,309,000	11,546,000	+3,787,000	-763,000	-763,000
1,120,000	1,120,000	+145,000	---	---
109,744,000	110,293,000	+7,864,000	-5,217,000	+549,000

## COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATION) BUDGET ESTIMATES AND AMOUNTS RECOMMENDED

Item	1976 Appropriation	Budget estimate
<b>NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES</b>		
Salaries and Expenses		
Endowment for the arts.....	\$74,500,000	\$79,500,000
Endowment for the humanities.....	72,000,000	79,500,000
Administrative expenses.....	10,910,000	11,000,000
Subtotal.....	157,410,000	170,000,000
Matching Grants		
Endowment for the arts (indefinite).....	7,500,000	7,500,000
Endowment for the humanities (indefinite).....	7,500,000	7,500,000
Subtotal.....	15,000,000	15,000,000
Total.....	172,410,000	185,000,000
<b>COMMISSION OF FINE ARTS</b>		
Salaries and expenses.....	202,000	215,000
<b>NATIONAL CAPITAL PLANNING COMMISSION</b>		
Salaries and expenses.....	1,871,000	1,904,000
<b>AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION</b>		
Salaries and expenses.....	9,462,000	1,965,000
<b>FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION</b>		
Salaries and expenses.....	---	29,000
<b>LOWELL HISTORIC CANAL DISTRICT COMMISSION</b>		
Salaries and expenses.....	120,000	---
<b>JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA</b>		
Salaries and expenses.....	764,000	540,000
<b>PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION</b>		
Salaries and expenses.....	824,000	1,425,000
Land acquisition and development (borrowing authority)	---	25,000,000
Public development.....	---	11,450,000
Total.....	824,000	37,875,000

IONAL) AUTHORITY FOR FISCAL YEAR 1976 AND  
 IN THE BILL FOR FISCAL YEAR 1977—Continued

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$77,500,000	\$77,500,000	+\$3,000,000	-\$2,000,000	---
77,500,000	77,500,000	+5,500,000	-2,000,000	---
11,000,000	11,000,000	+90,000	---	---
-----	-----	-----	-----	-----
166,000,000	166,000,000	+8,590,000	-4,000,000	---
7,000,000	7,500,000	---	---	+\$500,000
7,000,000	7,000,000	-500,000	-500,000	---
-----	-----	-----	-----	-----
14,000,000	14,500,000	-500,000	-500,000	+500,000
-----	-----	-----	-----	-----
180,000,000	180,500,000	+8,090,000	-4,500,000	+500,000
214,000	214,000	+12,000	-1,000	---
1,904,000	1,904,000	+33,000	---	---
65,000	65,000	-9,397,000	-1,900,000	---
29,000	29,000	+29,000	---	---
---	---	-120,000	---	---
540,000	737,000	-27,000	+197,000	+197,000
---	1,318,000	+494,000	-107,000	+1,318,000
---	25,000,000	+25,000,000	---	+25,000,000
---	10,450,000	+10,450,000	-1,000,000	+10,450,000
-----	-----	-----	-----	-----
---	36,768,000	+35,944,000	-1,107,000	+36,768,000

## COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) BUDGET ESTIMATES AND AMOUNTS RECOMMENDED

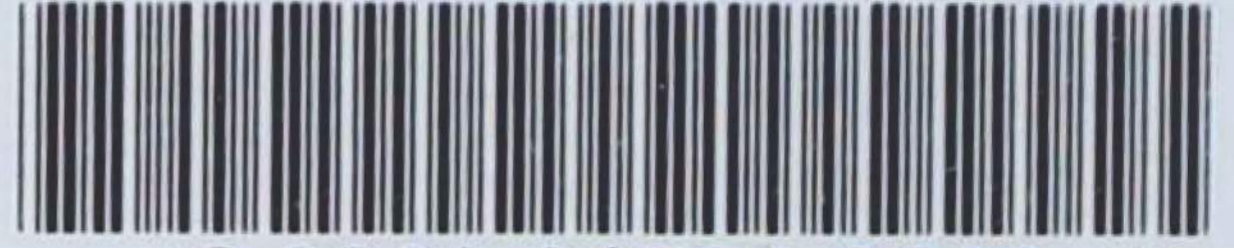
Item	1976 Appropriation	Budget estimate
Total, new budget (obligational) authority, Related Agencies.....	\$2,441,573,000	\$3,221,864,000
Consisting of-		
Appropriations.....	2,441,573,000	3,196,864,000
Definite appropriations.....	2,422,038,000	3,178,529,000
Indefinite appropriations.....	19,535,000	18,335,000
Borrowing Authority.....	---	25,000,000
Memoranda-		
Appropriations to liquidate contract authority.....	115,357,000	170,104,000
Total, new budget (obligational) authority and appropriations to liquidate contract authority.....	2,556,930,000	3,391,968,000
RECAPITULATION		
Total, new budget (obligational) authority, all titles.....	4,964,776,000	5,768,054,000
Consisting of-		
Appropriations.....	4,964,776,000	5,743,054,000
Definite appropriations.....	4,549,320,000	5,337,797,000
Indefinite appropriations.....	415,456,000	405,257,000
Borrowing Authority.....	---	25,000,000
Memoranda-		
Appropriations to liquidate contract authority.....	235,360,000	239,899,000
Grand total, new budget (obligational) authority and appropriations to liquidate contract authority.....	5,200,136,000	6,007,953,000



IONAL) AUTHORITY FOR FISCAL YEAR 1976 AND  
IN THE BILL FOR FISCAL YEAR 1977—Continued

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$3,070,594,000	\$3,212,926,000	+\$771,353,000	-\$8,938,000	+\$142,332,000
3,070,594,000	3,187,926,000	+746,353,000	-8,938,000	+117,332,000
3,053,259,000	3,170,091,000	+748,053,000	-8,438,000	+116,832,000
17,335,000	17,835,000	-1,700,000	-500,000	+500,000
---	25,000,000	+25,000,000	---	+25,000,000
216,104,000	200,104,000	+84,747,000	+30,000,000	-16,000,000
3,286,698,000	3,413,030,000	+856,100,000	+21,062,000	+126,332,000
5,680,897,000	5,997,815,000	+1,033,039,000	+229,761,000	+316,918,000
5,680,897,000	5,972,815,000	+1,008,039,000	+229,761,000	+291,918,000
5,269,584,000	5,437,597,000	+888,277,000	+99,800,000	+168,013,000
411,313,000	535,218,000	+119,762,000	+129,961,000	+123,905,000
---	25,000,000	+25,000,000	---	+25,000,000
276,999,000	265,394,000	+30,034,000	+25,495,000	-11,605,000
5,957,896,000	6,263,209,000	+1,063,073,000	+255,256,000	+305,313,000

SMITHSONIAN INSTITUTION LIBRARIES



3 9088 01761 0080