

MAKING APPROPRIATIONS FOR THE DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES FOR FISCAL YEAR ENDING JUNE 30, 1973, AND FOR OTHER PURPOSES

JULY 26, 1972.—Ordered to be printed

Mrs. HANSEN of Washington, from the committee of conference, submitted the following

CONFERENCE REPORT

[To accompany H.R. 15417]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 15418) making appropriations for the Department of the Interior and related agencies for the fiscal year ending June 30, 1973, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 5, 8, 16, 17, and 20.

That the House recede from its disagreement to the amendments of the Senate numbered 1, 6, 22, 24, 30, 31, 32, 36, 37, and 38, and agree to the same.

Amendment numbered 2:

That the House recede from its disagreement to the amendment of the Senate numbered 2, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$301,056,000; and the Senate agree to the same.

Amendment numbered 3:

That the House recede from its disagreement to the amendment of the Senate numbered 3, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$83,141,000; and the Senate agree to the same.

Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$150,450,000; and the Senate agree to same.

Amendment numbered 13:

That the House recede from its disagreement to the amendment of the Senate numbered 13, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$43,490,000; and the Senate agree to the same.

Amendment numbered 14:

That the House recede from its disagreement to the amendment of the Senate numbered 14, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$73,489,500; and the Senate agree to the same.

Amendment numbered 18:

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$42,701,000; and the Senate agree to the same.

Amendment numbered 25:

That the House recede from its disagreement to the amendment of the Senate numbered 25, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$255,604,000; and the Senate agree to the same.

Amendment numbered 27:

That the House recede from its disagreement to the amendment of the Senate numbered 27, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$32,760,000; and the Senate agree to the same.

Amendment numbered 29:

That the House recede from its disagreement to the amendment of the Senate numbered 29, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$172,748,000; and the Senate agree to the same.

Amendment numbered 33:

That the House recede from its disagreement to the amendment of the Senate numbered 33, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$74,514,000; and the Senate agree to the same.

Amendment numbered 34:

That the House recede from its disagreement to the amendment of the Senate numbered 34, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$27,825,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 4, 7, 9, 10, 12, 15, 19, 21, 23, 26, 28, 35, and 39.

JULIA BUTLER HANSEN,
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JOSEPH M. MCDADE,
WENDELL WYATT,

Managers on the Part of the House.

ALAN BIBLE,
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GALE W. MCGEE,
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ALLEN J. ELLENDER,
TED STEVENS,
MILTON R. YOUNG,
MARK O. HATFIELD,

Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 15418), making appropriations for the Department of the Interior and Related Agencies for the fiscal year ending June 30, 1973, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

TITLE I—DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

Amendment No. 1: Appropriates \$78,065,000 for management of lands and resources as proposed by the Senate instead of \$77,980,000 as proposed by the House.

BUREAU OF INDIAN AFFAIRS

Amendment No. 2: Appropriates \$301,056,000 for education and welfare services instead of \$298,968,000 as proposed by the House and \$302,706,000 as proposed by the Senate. The decrease below the amount proposed by the Senate includes reductions of \$750,000 for housing assistance for California rural Indians; \$1,000,000 of Johnson-O'Malley funds for education of Indian children; \$500,000 for upgrading dormitory living and quality of personnel and programs of boarding schools; and an increase of \$600,000 for the pre-kindergarten pilot program. Of the additional amount provided for scholarships, \$50,000 shall be designated for Navajo scholarships.

Amendment No. 3: Appropriates \$83,141,000 for resources management instead of \$84,316,000 as proposed by the House and \$82,645,000 as proposed by the Senate. The reduction of \$1,175,000 below the amount proposed by the House includes increases of \$25,000 for a study of the feasibility of developing an Alaskan Native Arts and Crafts Institute; \$60,000 for soil and moisture conservation; and reductions of \$900,000 for tribal government development programs; and \$360,000 for environmental quality services.

Amendment No. 4: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur with an amendment providing \$55,960,000 for construction instead of \$55,384,000 as proposed by the House and \$55,575,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The increase over the amount proposed by the Senate includes additions of \$1,000,000 for the Colorado River Irrigation Project,

Arizona; \$500,000 for construction and equipment, Navajo Community College, Arizona; \$750,000 for planning and design of the Chemawa Indian School, Oregon; \$135,000 for the Middle Gila Phreatophyte Control Project, San Carlos Indian Reservation, Arizona; \$70,000 for planning and design, Brockton High School, Montana; and reductions of \$1,500,000 for the Navajo Indian Irrigation Project, New Mexico; \$320,000 for school facilities, Lame Deer, Montana, Public School District; and \$250,000 for school facilities, Lower Brule Sioux Indian Reservation, South Dakota.

The 1972 conference report on the Interior and Related Agencies Appropriation Bill (H. Rept. 92-386) contained the following language:

The managers agree that the allocation of Federal funds for the East Charles Mix School District 102, Wagner, South Dakota shall be in the same ratio as the number of Indian children to the non-Indian children projected to be enrolled for the first school year following essential completion of construction.

The managers are in agreement that this language should be rescinded and that funds appropriated for public schools shall be available for construction when it has been determined that local school authorities have incurred bonded indebtedness for the construction of local schools to the fullest possible extent, in accordance with applicable State law and have otherwise levied maximum school taxes as permitted by State law.

Amendment No. 5: Restores language providing not to exceed \$70,000 for assistance to the Brockton High School on the Fort Peck Indian Reservation, Montana, as proposed by the House and stricken by the Senate.

Amendment No. 6: Deletes language providing not to exceed \$85,000 for assistance to the Lodge Grass School on the Crow Indian Reservation, Montana, as proposed by the House and stricken by the Senate.

Amendment No. 7: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which provides language that not to exceed \$450,000 shall be for assistance to the Rocky Boy School District, Rocky Boy Indian Reservation, Montana.

Amendment No. 8: Deletes language proposed by the Senate providing that not to exceed \$320,000 shall be for assistance to the Lame Deer Public School District No. 6, Northern Cheyenne Reservation, Montana.

Amendment No. 9: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which provides language that not to exceed \$465,000 shall be for assistance to the Dunseith, North Dakota, Public School District No. 1.

Amendment No. 10: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which proposes language relating to the Alaska Native Fund and provides that \$500,000 can be advanced to Regional Corporations; and that an additional advance of \$1,000,000 may be distributed among the Regional Corporations.

GEOLOGICAL SURVEY

Amendment No. 11: Appropriates \$150,450,000 for surveys, investigations, and research instead of \$150,000,000 as proposed by the House and \$151,200,000 as proposed by the Senate. The increase of \$450,000 over the amount proposed by the House includes additions of \$600,000 for topographic surveys and mapping; \$150,000 for the earth resources observation systems (EROS); and a reduction of \$300,000 for initiation of a land resource analysis program.

BUREAU OF MINES

Amendment No. 12: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur with an amendment providing \$60,091,000 for conservation and development of mineral resources instead of \$58,491,000 as proposed by the House and \$57,891,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The increase over the amount proposed by the House includes \$500,000 for research at Boulder City, Nevada, on geothermal resources (\$150,000) and sulphur utilization (\$350,000); \$800,000 for research at Rock Springs, Wyoming, on filling critical mine void areas; and \$300,000 for planning and designing of a pilot plant to convert wood wastes to low-sulphur oil.

OFFICE OF COAL RESEARCH

Amendment No. 13: Appropriates \$43,490,000 for salaries and expenses instead of \$42,330,000 as proposed by the House and \$46,990,000 as proposed by the Senate. The increase over the amount provided by the House includes \$500,000 for magnetohydrodynamic power generation; \$500,000 for a Coal-Oil-Gas project; and \$160,000 for a contract with the University of Utah.

The managers are concerned about the lack of utilization of a facility involving such a large government investment in the Cresap plant. The Department of the Interior is directed to determine, at the earliest applicable date, the exact future use of the Cresap, West Virginia, pilot plant. If it is determined that this facility can be utilized, at an advantageous cost to the Government, to permit continuation of coal research, the Department will be expected to submit to the Congress a viable program for Cresap and to request the funds needed for implementation.

BUREAU OF SPORT FISHERIES AND WILDLIFE

Amendment No. 14: Appropriates \$73,489,500 for management and investigations of resources instead of \$73,529,500 as proposed by the House and \$73,477,000 as proposed by the Senate. The reduction under the amount proposed by the House includes an addition of \$110,000 for the San Francisco Bay National Wildlife Refuge; and a decrease of \$150,000 for technical assistance to foreign countries in connection with endangered species.

The managers on the part of the House and the Senate are in agreement that \$250,000 shall be transferred from wildlife services (animal damage control) to management and enforcement.

The managers on the part of the House and the Senate agree to a total construction program for the Bureau of Sport Fisheries and Wildlife of \$9,070,100 which shall be funded from the unobligated balance available as of July 1, 1972 of funds originally appropriated for construction of the National Fisheries Center and Aquarium. In addition to the \$6,258,000 for projects in the budget estimate, the 1973 construction program shall include the following projects: National Fishery Research Laboratory, La Crosse, Wisconsin, \$575,000; Wolf Creek National Fish Hatchery, Kentucky, \$504,900; Makah National Fish Hatchery, Washington, \$350,000; Northern Plains Fishery Station, Valentine, Nebraska, \$225,000; Muscatatuck National Wildlife Refuge, Indiana, \$173,200; St. Marks National Wildlife Refuge, Florida (Otter Lake), \$170,000; Site selection, land acquisition, and preliminary engineering, Northeast Fisheries Development Center, Pennsylvania, \$200,000; Salton Sea Feasibility Study, California, \$100,000; San Marcos National Fish Hatchery, Texas, \$90,000; Horicon National Wildlife Refuge, Wisconsin, \$83,000; Nashua National Fish Hatchery, New Hampshire, \$76,000; Improvement, Tewaukon, North Dakota, National Wildlife Refuge, \$140,000; Planning and land acquisition, salmon hatchery, White River, Vermont, \$125,000.

NATIONAL PARK SERVICE

Amendment No. 15: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur with an amendment providing \$89,421,000 for management and protection instead of \$88,671,000 as proposed by the House and \$89,385,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate. The increase over the amount proposed by the House includes \$750,000 for the establishment and operation of a regional ecological services laboratory at the Mississippi Test Facility/Slidell Computer Center.

Amendment No. 16: Appropriates \$73,312,000 for maintenance and rehabilitation of physical facilities as proposed by the House instead of \$73,362,000 as proposed by the Senate.

Amendment No. 17: Deletes language proposed by the Senate to provide not to exceed \$50,000 for reconstruction of certain streets in Harpers Ferry, West Virginia.

Amendment No. 18: Appropriates \$42,701,000 for construction instead of \$41,711,000 as proposed by the House and \$43,026,000 as proposed by the Senate. The increase over the amount provided by the House includes \$170,000 for the Lake Mead National Recreation Area, Nevada; \$90,000 for planning a sewage disposal facility at Harpers Ferry National Historical Park; \$50,000 for reconstruction of Bent's Old Fort, Colorado; \$280,000 for employees' quarters and operating facilities, Canyonlands National Park, Utah; and \$400,000 for planning of an office building at Denver, Colorado. The managers

agree that actual construction of the building and the cost thereof shall be the responsibility of the General Services Administration.

Amendment No. 19: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which includes language to provide \$90,000 for planning a sewage system and treatment plant in cooperation with the towns of Harpers Ferry and Bolivar, West Virginia.

Amendment No. 20: Deletes language proposed by the Senate which would authorize \$550,000 for construction of facilities at the Golden Spike National Historic Site.

Amendment No. 21: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur with an amendment providing \$5,416,000 for parkway and road construction (liquidation of contract authority) instead of \$5,766,000 as proposed by the House and \$13,416,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Conference action on this item provides a \$20,416,000 program, which includes the budgeted program, less \$500,000 for Constitution Gardens, National Capital Parks Area, plus the additions of the House and the Senate.

Funds to liquidate contract authority are reduced by \$15,000,000 in view of the large unexpended balance of prior appropriations and the lag in obligation of available funds as a result of delays in final preparation of environmental impact statements.

The managers direct that no approved project be delayed unduly or abandoned without having first notified the Committees on Appropriations of the Senate and the House of Representatives and having secured the specific approval of each Committee with respect to each project involved.

Amendment No. 22: Appropriates \$11,559,000 for preservation of historic properties as proposed by the Senate instead of \$11,624,000 as proposed by the House.

OFFICE OF THE SECRETARY

Amendment No. 23: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur with an amendment providing \$15,295,100 for salaries and expenses instead of \$15,419,000 as proposed by the House and \$15,470,100 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The reduction below the amount proposed by the House includes an increase of \$160,000 for four area management offices in Albuquerque, Atlanta, San Francisco, and Portland; and reductions of \$191,900 for cooperative programs with Japan and Germany and \$92,000 for new positions in Public Land Management.

Amendment No. 24: Appropriates \$500,000 for salaries and expenses (special foreign currency program) as proposed by the Senate instead of \$750,000 as proposed by the House.

TITLE II—RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

Amendment No. 25: Appropriates \$255,604,000 for forest land management instead of \$257,872,000 as proposed by the House and \$252,899,000 as proposed by the Senate. The decrease below the amount proposed by the House includes a reduction of \$2,500,000 for Project FALCON; and an increase of \$232,000 for stream rehabilitation in Alaska.

Amendment No. 26: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur with an amendment providing \$61,143,000 for forest research instead of \$59,268,000 as proposed by the House and \$60,833,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The increase over the amount proposed by the House includes: pinyon-juniper research, Reno, Nevada, \$315,000; intensive culture of southern pines, Alexandria, Louisiana, \$420,000; intensive culture of southern hardwoods (\$150,000 timber management research and \$200,000 wildlife habitat research), Stoneville, Mississippi, \$350,000; research in Alaska: watershed management (\$100,000); forest recreation (\$100,000); and fire and atmospheric science (\$100,000), \$300,000; management of upland wildlife habitat in the Lake States, St. Paul, Minnesota, \$300,000; black walnut tree research, Carbondale, Illinois, (\$120,000 insect research and \$120,000 disease research), \$240,000; and a reduction of \$50,000 for strip mining research at Logan, Utah.

Amendment No. 27: Appropriates \$32,760,000 for State and private forestry cooperation instead of \$27,760,000 as proposed by the House and \$37,760,000 as proposed by the Senate. The increase over the amount proposed by the House includes \$5,000,000 for cooperation in forest fire control as authorized by section 2 of the Clarke-McNary Act.

Amendment No. 28: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur with an amendment providing \$48,581,900 for construction and land acquisition instead of \$43,953,900 as proposed by the House and \$44,203,900 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The increase over the amount proposed by the Senate includes: laboratory construction, Corvallis, Oregon, \$1,500,000; construction of Redwoods laboratory, Arcata, California, \$800,000; construction of shrub improvement laboratory, Provo, Utah, \$760,000; construction of headhouse-greenhouse, Rhinelander, Wisconsin, \$335,000; La Croix Ranger District, Minnesota, \$293,500; Lava Lands Visitor Center and Benham Falls Camp Ground, Oregon, \$239,500; water-related development construction, Allegheny National Forest, Pennsylvania, \$300,000; and development of recreation-public use areas, Deschutes National Forest, Oregon, \$150,000.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE
HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION

Amendment No. 29: Appropriates \$172,748,000 for Indian health services instead of \$169,787,000 as proposed by the House and \$173,398,000 as proposed by the Senate. The reduction of \$650,000 below the amount proposed by the Senate includes \$150,000 for the Indian mental health program; and \$500,000 for additional positions for ambulatory care clinics.

Amendment No. 30: Appropriates \$44,549,000 for Indian health facilities as proposed by the Senate instead of \$44,099,000 as proposed by the House.

INDIAN CLAIMS COMMISSION

Amendment No. 31: Appropriates \$1,075,000 for salaries and expenses as proposed by the Senate instead of \$1,090,000 as proposed by the House.

Amendment No. 32: Provides a limitation of \$10,000 for expenses of travel as proposed by the Senate instead of \$25,000 as proposed by the House.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

Amendment No. 33: Appropriates \$74,514,000 for salaries and expenses instead of \$74,714,000 as proposed by the House and \$74,314,000 as proposed by the Senate.

Amendment No. 34: Appropriates \$27,825,000 to the National Endowment for the Arts for the support of projects and productions in the arts through assistance to groups and individuals pursuant to Section 5(c) of the Act instead of \$28,025,000 as proposed by the House and \$27,625,000 as proposed by the Senate.

SMITHSONIAN INSTITUTION

Amendment No. 35: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur with an amendment providing \$51,633,000 for salaries and expenses instead of \$51,682,000 as proposed by the House and \$52,243,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The decrease below the amount proposed by the Senate includes reductions of \$350,000 for research on the pulsed lighting project and \$300,000 for the Hirshhorn Museum; and an increase of \$40,000 for public service.

Amendment No. 36: Appropriates \$3,500,000 for museum programs and related research (special foreign currency program) as proposed by the Senate instead of \$4,000,000 as proposed by the House.

Amendment No. 37: Appropriates \$5,014,000 for restoration and renovation of buildings as proposed by the Senate instead of \$5,064,000 as proposed by the House.

NATIONAL GALLERY OF ART

Amendment No. 38: Technical correction of printing error as proposed by the Senate.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

Amendment No. 39: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing \$1,500,000 for operation and maintenance costs of the John F. Kennedy Center for the Performing Arts for fiscal year 1972 which are attributable to the non-performing functions of the Center as provided in Public Law 92-313.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1973 recommended by the Committee of Conference, with comparisons to the fiscal year 1972 total amount, the 1973 budget estimate, and the House and the Senate bills for 1973 follows:

| | |
|--|-------------------------------|
| New budget (obligational) authority, fiscal year 1972..... | \$2, 436, 659, 035 |
| Budget estimates of new (obligational) authority, fiscal year 1973 (as amended)..... | ¹ 2, 527, 154, 000 |
| House bill, fiscal year 1973..... | 2, 529, 558, 200 |
| Senate bill, fiscal year 1973..... | 2, 550, 922, 800 |
| Conference agreement..... | 2, 548, 935, 300 |
| Conference agreement compared with: | |
| New budget (obligational) authority, fiscal year 1972..... | + 112, 276, 265 |
| Budget estimates of new (obligational) authority, fiscal year 1973 (as amended)..... | ² + 21, 781, 300 |
| House bill, fiscal year 1973..... | + 19, 377, 100 |
| Senate bill, fiscal year 1973..... | - 1, 987, 500 |

¹ Includes \$6,814,000 for American Revolution Bicentennial Commission not considered by the House.

² Including reduction in liquidation of contract authority, the excess over the budget amounts to \$6,975,300.

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