

DEFERRALS OF BUDGET AUTHORITY

---

MESSAGE

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

A REPORT OF SIX DEFERRALS OF BUDGET AUTHORITY,  
PURSUANT TO 2 U.S.C. 684(a)



OCTOBER 29, 1987.—Message and accompanying papers referred to the  
Committee on Appropriations and ordered to be printed

---

U.S. GOVERNMENT PRINTING OFFICE



*To the Congress of the United States:*

In accordance with the Impoundment Control Act of 1974, I herewith report six deferrals of budget authority totaling \$96,285,288.

The deferrals affect programs in the Departments of Energy, Health and Human Services, and Justice.

The details of these deferrals are contained in the attached report.

RONALD REAGAN.

THE WHITE HOUSE, *October 29, 1987.*

(1)

To the Congress of the United States

In accordance with the Impoundment Control Act of 1974, I herewith report six details of budget authority totaling \$24,232,282. The details affect programs in the Departments of Energy, Health and Human Services and Justice. The details of these details are contained in the attached report.

Ronald Reagan

The White House, October 29, 1987

**CONTENTS OF SPECIAL MESSAGE**  
(in thousands of dollars)

<u>DEFERRAL NO.</u>	<u>ITEM</u>	<u>BUDGET AUTHORITY</u>
	<b>Department of Energy</b>	
	Power Marketing Administration	
D88-14	Alaska Power Administration, Operation and maintenance.....	120
D88-15	Southeastern Power Administration, Operation and maintenance.....	2,000
D88-16	Southwestern Power Administration, Operation and maintenance.....	6,000
D88-17	Western Area Power Administration, Construction, rehabilitation, operation and maintenance.....	774
	<b>Department of Health and Human Services:</b>	
D88-18	Office of Assistant Secretary for Health: Scientific activities overseas (special (foreign currency).....	2,391
	<b>Department of Justice:</b>	
D88-19	Office of Justice Program: Crime victims fund.....	85,000
		=====
	Total, deferrals.....	96,285

**SUMMARY OF SPECIAL MESSAGES  
FOR FY 1988**  
(in thousands of dollars)

	<u>RESCISSIONS</u>	<u>DEFERRALS</u>
Second special message:		
New items.....	---	96,285
Revisions to previous special messages.....	---	---
	---	---
Effects of second special message.....	---	96,285
Amounts from previous special messages that are changed by this message (changes noted above).....	---	---
	---	---
Subtotal, rescissions and deferrals.....	---	96,285
Amounts from previous special messages that are not changed by this message.....	---	1,776,738
	-----	-----
Total amount proposed to date in all special messages.....	---	1,873,023

DEFERRAL OF BUDGET AUTHORITY  
Report Pursuant to Section 1013 of P.L. 93-344

<b>AGENCY:</b>	
Department of Energy	New budget authority..... \$ _____ (P.L. _____)
<b>Bureau:</b> Power Marketing Administration	Other budgetary resources.. 630,000
<b>Appropriation title and symbol:</b>	Total budgetary resources.. 630,000
Alaska Power Administration, Operation and maintenance <u>1</u> /  89X0304	<b>Amount to be deferred:</b> Part of year..... \$ _____  Entire year..... 120,000
<b>OMB identification code:</b>  89-0304-0-1-271	<b>Legal authority (in addition to sec. 1013):</b> <input checked="" type="checkbox"/> Antideficiency Act
<b>Grant program:</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
<b>Type of account or fund:</b>  <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-Year	<b>Type of budget authority:</b>  <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

**Justification:** This account funds the activities of the Alaska Power Administration (APA), an agency that operates and sells power from two hydroelectric projects located in Alaska. The law requires APA to deliver power to its customers at the lowest cost consistent with sound business practice. Further, the law requires APA to recover all costs from its customers, thus mandating that APA carefully examine proposed costs to avoid unnecessary spending. In 1987, appropriated funds were in excess of the levels needed for procurements because several procurements were made at a lower cost than originally assumed. Consequently, the level of unobligated funds carried into 1988 was higher than previously planned. There currently is no plan to use these funds in 1988, although the funds will be released later this year if a significant, unplanned need arises. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

**Estimated Program Effect:** None

**Outlay Effect:** None

1/ This account was the subject of a similar deferral in 1987 (D87-9).

DEFERRAL OF BUDGET AUTHORITY  
Report Pursuant to Section 1013 of P.L. 93-344

<b>AGENCY:</b>	New budget authority..... \$ _____
Department of Energy	(P.L. _____)
Bureau:	Other budgetary resources.. 2,100,000
Power Marketing Administration	
Appropriation title and symbol:	Total budgetary resources.. 2,100,000
Southeastern Power Administration, Operation and maintenance	<b>Amount to be deferred:</b>
89X0302	Part of year..... \$ _____
	Entire year..... 2,000,000
<b>OMB identification code:</b>	Legal authority (in addition to sec. 1013):
89-0302-0-1-271	<input checked="" type="checkbox"/> Antideficiency Act
Grant program: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
<b>Type of account or fund:</b>	<b>Type of budget authority:</b>
<input type="checkbox"/> Annual	<input checked="" type="checkbox"/> Appropriation
<input type="checkbox"/> Multiple-year _____ (expiration date)	<input type="checkbox"/> Contract authority
<input checked="" type="checkbox"/> No-Year	<input type="checkbox"/> Other _____

Justification: This account funds the marketing activities of the Southeastern Power Administration (SEPA), an agency that sells wholesale hydroelectric power produced at Corps of Engineers dams in 10 southeastern states. The law requires SEPA to deliver power to its customers at the lowest cost consistent with sound business practice. Further, the law requires SEPA to recover all costs from its customers, thus mandating that SEPA carefully examine proposed costs to avoid unnecessary spending. In 1987, appropriations were in excess of amounts required to purchase power and pay non-Federal utilities to deliver it because these costs were lower than the level assumed previously. As a result, the level of unobligated funds carried into 1988 for purchasing power was higher than previously assumed. There currently is no plan to use these funds in 1988, although the funds will be released later this year if a significant, unplanned need arises. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None



DEFERRAL OF BUDGET AUTHORITY  
Report Pursuant to Section 1013 of P.L. 93-344

<b>AGENCY:</b> Department of Energy <b>Bureau:</b> Power Marketing Administration <b>Appropriation title and symbol:</b>  Southwestern Power Administration, Operation and maintenance 1/  89X0303	New budget authority..... \$ _____ (P.L. _____) Other budgetary resources.. <u>26,006,000</u> Total budgetary resources.. <u>26,006,000</u>  <b>Amount to be deferred:</b> Part of year..... \$ _____  Entire year..... <u>6,000,000</u>
<b>OMB identification code:</b>  89-0303-0-1-271 <b>Grant program:</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<b>Legal authority (in addition to sec. 1013):</b> <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
<b>Type of account or fund:</b>  <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year (expiration date) <input checked="" type="checkbox"/> No-Year	<b>Type of budget authority:</b>  <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

**Justification:** This account funds the activities of the Southwestern Power Administration (SWPA), an agency that markets wholesale hydroelectric power produced at Corps of Engineers dams in six southwestern states. SWPA activities also include construction, operation and maintenance of approximately 1,660 miles of transmission lines over which power is distributed to customers. The law requires SWPA to deliver power to its customers at the lowest cost consistent with sound business practice. Further, the law requires SWPA to recover all costs from its customers, thus mandating that SWPA carefully examine proposed costs to avoid unnecessary spending. In 1987, available funds were in excess of amounts required to purchase power and pay non-Federal utilities to deliver it because higher rainfall resulted in higher power generation from the Federal dams. As a result, the level of unobligated funds carried into 1988 for purchasing power was higher than assumed when the 1988 Budget was prepared. There currently is no plan to use these funds in 1988, although the funds will be made available if a significant, unplanned need arises. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

**Estimated Program Effect:** None

**Outlay Effect: None**

1/ This account was the subject of a similar deferral in 1987 (D87-10A).

Account Number	88-100-10000-1000
Type of Budget Authority	<input checked="" type="checkbox"/> Appropriation
Type of Account	<input checked="" type="checkbox"/> Discretionary
Category	<input checked="" type="checkbox"/> Other
Account Description	...

The account was the subject of a similar deferral in 1987 (D87-10A). The account is a discretionary account and is classified as 'Other'. The account number is 88-100-10000-1000. The type of budget authority is 'Appropriation' and the type of account is 'Discretionary'. The account description is as follows: ...

...

Deferral No: D88-17

DEFERRAL OF BUDGET AUTHORITY  
Report Pursuant to Section 1013 of P.L. 93-344

<b>AGENCY:</b>	New budget authority..... \$ _____ (P.L. _____)
Department of Energy	Other budgetary resources... 128,815,000
<b>Bureau:</b> Power Marketing Administration	Total budgetary resources... 128,815,000
<b>Appropriation title and symbol:</b>	<b>Amount to be deferred:</b>
Western Area Power Administration, Construction, rehabilitation, operation and maintenance 1/ 89X5068	Part of year..... \$ _____
	Entire year..... 774,000
<b>OMB identification code:</b>	<b>Legal authority (in addition to sec. 1013):</b>
89-5068-0-2-271	<input checked="" type="checkbox"/> Antideficiency Act
<b>Grant program:</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
<b>Type of account or fund:</b>	<b>Type of budget authority:</b>
<input type="checkbox"/> Annual	<input checked="" type="checkbox"/> Appropriation
<input type="checkbox"/> Multiple-year _____ (expiration date)	<input type="checkbox"/> Contract authority
<input checked="" type="checkbox"/> No-Year	<input type="checkbox"/> Other _____

**Justification:** This account funds the activities of the Western Area Power Administration (WAPA), an agency that markets wholesale hydroelectric power produced at projects principally operated by the Bureau of Reclamation and the Corps of Engineers in 15 western states. WAPA activities also include construction, operation and maintenance of approximately 16,000 miles of transmission lines over which power is distributed to customers. The law requires WAPA to deliver power to its customers at the lowest cost consistent with sound business practice. Further, the law requires WAPA to recover all costs from its customers, thus mandating that WAPA carefully examine proposed costs to avoid unnecessary spending. In 1987, available construction funds were in excess of amounts required due to contract slippage. As a result, the level of unobligated funds carried into 1988 was higher than assumed when the 1988 Budget was prepared. There currently is no plan to use these funds in 1988, although the funds will be made available if a significant, unplanned need arises. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

**Estimated Program Effect:** None

**Outlay Effect:** None

1/ This account was the subject of a similar deferral in 1987 (D87-29).

DEFERRAL OF BUDGET AUTHORITY  
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Health and Human Services	New budget authority..... \$ _____ (P.L. _____)
Bureau: Office of Assistant Secretary for Health	Other budgetary resources.. 4,791,288
Appropriation title and symbol:	Total budgetary resources.. 4,791,288
Scientific activities overseas (special foreign currency) 1/ 75X1102	Amount to be deferred: Part of year..... \$ _____ Entire year..... 2,391,288
OMB identification code: 75-1102-0-1-552	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Grant program: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year (expiration date) <input checked="" type="checkbox"/> No-Year	

Justification: The Scientific activities overseas program is funded with appropriations which consist of excess foreign currencies owned by the United States. The currencies of Burma and Poland held by the Treasury have been designated as excess to normal U.S. needs in 1983. Funds for this program, which remain available until expended, are used for scientific research projects in those countries.

The amount of funds to be obligated during 1988 and the amount to be deferred for the entire year were determined after a careful review of the scientific merit of project proposals in the countries for which excess currency is available. The research projects in those countries that will contribute toward meeting U.S. scientific needs have been selected for funding in 1988. The amount being deferred is excess to current program requirements and is being reserved for contingencies under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1987 (D87-11).

DEFERRAL OF BUDGET AUTHORITY  
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY:		New budget authority..... \$ <u>85,000,000</u> (P.L. 98-473)
Department Justice		Other budgetary resources... <u>84,733,000</u>
Bureau:		Total budgetary resources... <u>169,733,000</u>
Office of Justice Programs		
Appropriation title and symbol:		
Crime victims fund <u>1/</u>		Amount to be deferred:
		Part of year..... \$ _____
15X5041		Entire year..... <u>85,000,000</u>
OMB identification code:		Legal authority (in addition to sec. 1013):
15-5041-0-2-754		<input checked="" type="checkbox"/> Antideficiency Act
Grant program:	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund:		Type of budget authority:
<input type="checkbox"/> Annual		<input checked="" type="checkbox"/> Appropriation
<input type="checkbox"/> Multiple-year _____ (expiration date)		<input type="checkbox"/> Contract authority
<input checked="" type="checkbox"/> No-Year		<input type="checkbox"/> Other _____

**Justification:** This appropriation is a special fund which is credited with Federal criminal fines, forfeited appearance bonds, and penalties not to exceed \$110 million each fiscal year. From these funds, grants are provided to states for crime victim compensation programs and crime victim assistance programs. Each state receives a small amount fixed by law plus additional amounts based on actual program performance. The carryover from 1987 will be obligated early in 1988. The estimated 1988 collections of \$85 million are deferred and will be disbursed early in 1989. This allows the Office of Justice Programs to know precisely how much money is available for award and avoid overobligating or underobligating fund collections. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

**Estimated Program Effect:** None

**Outlay Effect:** None

1/ This account was the subject of a similar deferral in 1987 (D87-13).



SMITHSONIAN INSTITUTION LIBRARIES



3 9088 01760 7961