

Increased Pay Costs - Pg. 54

Miss Holman

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89TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT
1st Session } } No. 224

SECOND SUPPLEMENTAL APPROPRIATION BILL, 1965

APRIL 2, 1965.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed.

Mr. MAHON, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 7091]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making supplemental appropriations for the fiscal year ending June 30, 1965, and for other purposes.

The estimates on which the bill is based are contained in House Documents numbered 80, 98, 110, 111, 112, 113, 114, and 119. The bill is divided into four titles. Title I deals with previously authorized programs and includes funds for the pay increase enacted last year for those items. All other pay act costs are contained in title III. Title II deals with financing the Appalachian Regional Development Act of 1965. Title IV is for the usual payment of claims and judgments rendered against the United States.

SCOPE AND SUMMARY OF THE BILL

Budget estimates considered by the Committee total \$2,226,456,933. Appropriations recommended by the Committee total \$2,125,833,083. This is a reduction of \$100,623,850 in the budget estimates.

The table following summarizes by title and chapter the budget estimates considered and the amounts recommended in the bill.

| Report page No. | Chapter | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-----------------|---------|--|------------------|---------------------|------------------------------|
| | | TITLE I | | | |
| 5 | I | Agriculture----- | \$22,563,000 | \$22,083,000 | -\$480,000 |
| 9 | II | District of Columbia----- | (1,563,600) | (1,563,600) | ----- |
| 11 | III | Foreign operations----- | 250,000,000 | 250,000,000 | ----- |
| 13 | IV | Independent offices----- | 226,972,500 | 188,925,400 | -38,047,100 |
| 18 | V | Interior----- | 72,527,000 | 69,602,000 | -2,925,000 |
| 26 | VI | Labor, and Health, Education, and Welfare----- | 527,900,000 | 496,900,000 | -31,000,000 |
| 30 | VII | Legislative----- | 130,000 | 130,000 | ----- |
| 32 | VIII | Public works----- | 14,229,000 | 13,369,000 | -860,000 |
| 35 | IX | State, Justice, Commerce, and the Judiciary----- | 141,769,000 | 136,890,000 | -4,879,000 |
| 40 | X | Treasury----- | 271,000 | 271,000 | ----- |
| | | Total, Title I----- | 1,256,361,500 | 1,178,170,400 | -78,191,100 |

| TITLE II | | | | |
|----------------------------------|---------------------------------|--------------------------|---------------|--------------|
| APPALACHIAN REGIONAL DEVELOPMENT | | | | |
| 42 | Agriculture | 42,840,000 | 30,560,000 | -12,280,000 |
| 45 | Commerce | 248,000,000 | 247,500,000 | -500,000 |
| 45 | Defense—Civil | 17,271,000 | 15,778,000 | -1,493,000 |
| 48 | Health, Education, and Welfare | 34,775,000 | 32,000,000 | -2,775,000 |
| 48 | Interior | 19,250,000 | 18,000,000 | -1,250,000 |
| 49 | Appalachian Regional Commission | 500,000 | 490,000 | -10,000 |
| | Total, title II | 362,636,000 | 344,328,000 | -18,308,000 |
| TITLE III | | | | |
| 54 | Increased pay costs | ¹ 583,815,938 | 579,691,188 | -4,124,750 |
| TITLE IV | | | | |
| 57 | Claims and judgments | 23,643,495 | 23,643,495 | |
| | Grand total: | | | |
| | Direct appropriations | 2,208,041,933 | 2,107,418,083 | -100,623,850 |
| | Appropriation of receipts | 16,012,000 | 16,012,000 | |
| | Special accounts | 1,435,000 | 1,435,000 | |
| | Indefinite appropriations | 968,000 | 968,000 | |
| | Total | 2,226,456,933 | 2,125,833,083 | -100,623,850 |

¹ Exclusive of Senate items.

TITLE I

A total appropriation of \$1,178,170,400 is recommended for the various agencies and departments within this title for supplemental requirements for programs funded in regular annual appropriation acts for 1965. The requests were made primarily for mandatory payments under existing law, various kinds of emergency assistance, and to carry out legislation enacted at the last session of the Congress. A total of \$29,604,500 is included to cover the cost of pay increases for those items considered in this title of the bill. The major portion of the increased pay costs are included in title III. The amount recommended is a reduction of \$78,191,100 in the budget estimates totaling \$1,256,361,500 and submitted in House Documents Numbered 80, 111, 112, 114, and 119. The title is divided into chapters corresponding to the subcommittees considering the estimates. Action on the requests is discussed on a corresponding chapter basis.

| | | |
|-----|--|---------------|
| 1 | Department of Defense | 1,148,566,900 |
| 2 | Department of State | 29,604,500 |
| 3 | Department of Justice | 1,178,170,400 |
| 4 | Department of Health, Education and Welfare | 1,178,170,400 |
| 5 | Department of Agriculture | 1,178,170,400 |
| 6 | Department of Housing and Urban Development | 1,178,170,400 |
| 7 | Department of Transportation | 1,178,170,400 |
| 8 | Department of Labor | 1,178,170,400 |
| 9 | Department of Social Security Administration | 1,178,170,400 |
| 10 | Department of Veterans Affairs | 1,178,170,400 |
| 11 | Department of the Interior | 1,178,170,400 |
| 12 | Department of Energy | 1,178,170,400 |
| 13 | Department of Environmental Protection | 1,178,170,400 |
| 14 | Department of Economic Affairs | 1,178,170,400 |
| 15 | Department of International Development | 1,178,170,400 |
| 16 | Department of Information | 1,178,170,400 |
| 17 | Department of Administration | 1,178,170,400 |
| 18 | Department of General Administration | 1,178,170,400 |
| 19 | Department of Personnel | 1,178,170,400 |
| 20 | Department of Finance | 1,178,170,400 |
| 21 | Department of Procurement | 1,178,170,400 |
| 22 | Department of Information Management | 1,178,170,400 |
| 23 | Department of Research and Development | 1,178,170,400 |
| 24 | Department of Technical Assistance | 1,178,170,400 |
| 25 | Department of International Organizations | 1,178,170,400 |
| 26 | Department of International Development | 1,178,170,400 |
| 27 | Department of International Development | 1,178,170,400 |
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| 97 | Department of International Development | 1,178,170,400 |
| 98 | Department of International Development | 1,178,170,400 |
| 99 | Department of International Development | 1,178,170,400 |
| 100 | Department of International Development | 1,178,170,400 |

CHAPTER I

SUBCOMMITTEE

JAMIE L. WHITTEN, Mississippi, *Chairman*

WILLIAM H. NATCHER, Kentucky
W. R. HULL, Jr., Missouri
THOMAS G. MORRIS, New Mexico

ROBERT H. MICHEL, Illinois
ODIN LANGEN, Minnesota

DEPARTMENT OF AGRICULTURE

AGRICULTURAL RESEARCH SERVICE

SALARIES AND EXPENSES

The Committee recommends a supplemental appropriation of \$6,083,000, including \$550,000 for the screwworm eradication program in the Southwest and \$5,533,000 for increased pay costs for the various programs of this agency. The reduction of \$480,000 in the budget estimate is applied in full to the requests for additional pay act funds.

In recommending this supplemental amount for the screwworm program for the balance of the current fiscal year, the Committee takes note of the proposal in the 1966 Budget that, beginning next July 1, the Federal Government assume the full cost of the artificial barrier zone in northern Mexico. In this connection the Department of Agriculture should consider the inclusion of programs for control of fruit flies, citrus black flies and other insect pests which migrate into the United States from Mexico under a broad program to be financed jointly by the two countries concerned.

AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

SUGAR ACT PROGRAM

Under provisions of the Sugar Act of 1948, as amended, payments are required to be made to sugar producers who comply with certain requirements, such as non-employment of child labor and payment of fair and reasonable wages. Such payments are more than offset by taxes on beet and cane sugar processed in or imported into the continental United States. Since 1938, tax collections have exceeded payments by nearly \$542 million.

The full supplemental request of \$6,000,000 is recommended to cover payments on the 1964 crop to those producers who are eligible for such payments before June 30, 1965. Production estimates have changed since consideration of the 1965 Budget and current forecasts indicate increased production of approximately 144,000 short tons.

EMERGENCY CONSERVATION MEASURES

In December, 1964, heavy rains in the States of California, Idaho, Nevada, Oregon and Washington resulted in severe flooding through-

out the area, leaving farmland severely damaged and unfit for agricultural purposes. Additional cost-sharing assistance is urgently needed for such restoration measures as removing debris, smoothing gullies and field washouts, restoring ponds, levees, sod waterways, drainage and irrigation ditches, and stabilizing stream banks.

In view of the serious damage to farmlands in the area and the need for immediate restoration of such land to production, the Committee recommends the full supplemental request of \$10,000,000 to provide emergency assistance to farmers in the 5 states affected.

LIMITATIONS ON THE ALTERATION OF FEDERALLY OWNED BUILDINGS

For many years appropriations for the Department have carried limitations on the amounts which may be spent for alteration of Federally-owned buildings. The committee agrees with the interpretation of the Department that these limitations apply only to costs involved in structural or physical changes in a building, but not to the cost of special equipment and facilities, and appurtenances necessary to their operation, needed to provide the controlled conditions necessary for the conduct of research and other programs of the Department. In the installation of such equipment and facilities, only those costs occasioned by actual physical change in the structure of the building should be charged to the limitation.

PROPOSED REDUCTIONS IN RESEARCH ACTIVITIES

On December 31, 1964, the Secretary of Agriculture announced the closing of 20 small research stations and the reduction or elimination of research projects at other locations during the current fiscal year. The supplemental appropriation bill for the Commodity Credit Corporation adopted February 11, 1965 included a provision which called for postponing action on these closings or reductions until May 1, 1965, giving to the Congress an opportunity to develop the facts.

A majority of the members of the Committee believe that provision should be made for the continuation of this research, either by the Department of Agriculture or by appropriate State or private research institutions. The importance of these research projects warrants their continued operation in order to preserve and extend the benefits of past years of research and to meet new problems as they arise. The Department should consult with State and private research agencies to effectuate the transfer of these activities, along with their pertinent facilities, to such organizations whenever possible.

With the present situation concerning sugar supplies from Cuba for example, another look should be given to the continuation of research on sugar sorghum. This research offers promise of developing a new source of sugar from upland areas in the United States. At present, nearly 68,000 farmers in 29 States receive an annual total of \$79 million from this crop.

Further, the history of World War II and Korea, plus our present threat in Southeast Asia, make it imperative that research on such important crops as tung oil and castorbeans be continued. During World War II, the necessity to find alternative sources for such indispensable materials obtained in normal times from abroad resulted in the initiation of research programs to expand domestic production.

Such research resulted in the creation of a domestic tung nut industry which presently returns \$6.5 million annually to 2,400 growers. It also enabled domestic production of castorbeans which returns \$3 million to the growers annually. For both crops, domestic production provides only about one-third of the quantity consumed in the United States.

Another example of the valuable research proposed to be eliminated is the work which has been carried on for years on textiles and clothing. Findings from such research have created the world's most comprehensive system of standards for clothing, one which many other countries have adopted. These standards have nationwide use and have resulted in significant savings to the consumers of the United States by limiting alterations required. The discontinuance of this type of research and the loss of further research findings does not appear to be in the national interest.

The proposed elimination of wholesaling and retailing research would cut out work on the largest segment of food cost, that between the producer and consumer. The total food marketing bill in 1964 was around \$47 billion, of which the group between the farmer and consumer received \$25 billion. The amount paid by consumers in 1964 would have been \$9 billion more if increased hourly wages had not been offset in part by increased efficiency. Continued research in this area under the leadership of the Department of Agriculture is important to both the consumer and the producer.

Also, utilization research of benefit to the maple sirup industry which returns about \$10 million annually to some 10,000 producers; and research on fur animals which benefits many small and part-time farmers in almost every State, should be continued by some competent research agency—Federal, State or private.

These are only a few of the examples of the important research programs which the Secretary proposes to eliminate. Others have merit and have been supported by both the Executive and Legislative branches in the past. They certainly are of sufficient value to warrant their continued operation by the Department until they can be transferred to states, to private concerns, or to other agencies. Legislation to authorize transfers of land, buildings, and equipment should be obtained where present laws and regulation are inadequate to meet the need.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|----------------|--|------------------|---------------------|---------------------------------|
| | DEPARTMENT OF AGRICULTURE | | | |
| | AGRICULTURAL RESEARCH SERVICE | | | |
| 80 | Salaries and expenses: | | | |
| | ^F Research (increased pay costs)----- | \$3, 109, 000 | \$2, 860, 000 | -\$249, 000 |
| | Plant and animal disease and pest control: | | | |
| | Increased pay costs----- | 1, 767, 000 | 1, 626, 000 | -141, 000 |
| | Screw-worm eradication----- | 550, 000 | 550, 000 | ----- |
| | Meat inspection (Increased pay costs)----- | 2, 317, 000 | 2, 176, 000 | -141, 000 |
| | | 1, 137, 000 | 1, 047, 000 | -90, 000 |
| | Total, Agricultural Research Service----- | 6, 563, 000 | 6, 083, 000 | -480, 000 |
| | AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE | | | |
| 80 | Sugar Act program----- | 6, 000, 000 | 6, 000, 000 | ----- |
| 80 | Emergency conservation measures----- | 10, 000, 000 | 10, 000, 000 | ----- |
| | Total, Agricultural Stabilization and Conservation Service----- | 16, 000, 000 | 16, 000, 000 | ----- |
| | Total, chapter I----- | 22, 563, 000 | 22, 083, 000 | -480, 000 |

CHAPTER II

SUBCOMMITTEE

WILLIAM H. NATCHER, Kentucky, *Chairman*

ROBERT N. GIAIMO, Connecticut
NEAL SMITH, Iowa
JOHN J. McFALL, California

GLENN R. DAVIS, Wisconsin
JOSEPH M. McDADE, Pennsylvania

DISTRICT OF COLUMBIA

The Committee considered budget estimates totaling \$1,563,600 for fiscal year 1965 submitted in House Documents Numbered 80 and 114 and recommends the appropriation of the full amount requested, payable from District of Columbia Funds. Latest estimates of revenues indicate sufficient funds are available to cover these amounts.

OPERATING EXPENSES

The recommendation of \$592,600 includes \$478,100 to meet the cost of pay increases under Public Law 88-426, \$27,700 for costs of wage-board increases, and \$80,000 to provide for a higher level of unemployment compensation payments than had been anticipated. Also included is the sum of \$6,800 for the payment of claims.

CAPITAL OUTLAY

The Committee recommends approval of the \$971,000 requested for the purchase of additional land for the proposed new central library at Ninth and G Streets, Northwest. The 1965 District of Columbia Appropriation Act included \$2,351,000 for a site to be determined by the Commissioners. The site chosen consists of 76,000 square feet. Due to rising costs of land in the area only 54,000 square feet of land could be purchased. The amount recommended would be for the purchase of the remaining 22,000 square feet of land which it is felt is necessary in order to provide adequate parking for both library patrons and for official use. The Committee has requested that definite plans be submitted giving assurance that parking privileges will be limited to those actually using the library.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|----------------|--|------------------|---------------------|---------------------------------|
| | DISTRICT OF COLUMBIA (DISTRICT OF COLUMBIA FUNDS) | | | |
| | Operating expenses: | | | |
| 80 | General operating expenses----- | (\$585, 800) | (\$585, 800) | ----- |
| 80 | Settlement of claims and suits----- | (6, 800) | (6, 800) | ----- |
| | Total, operating expenses----- | (592, 600) | (592, 600) | ----- |
| 114 | Capital outlay----- | 971, 000 | 971, 000 | ----- |
| | Total, chapter II----- | (1, 563, 600) | (1, 563, 600) | ----- |

CHAPTER III

SUBCOMMITTEE

OTTO E. PASSMAN, Louisiana, *Chairman*

JOHN J. ROONEY, New York
WILLIAM H. NATCHER, Kentucky
JULIA BUTLER HANSEN, Washington
JEFFERY COHELAN, California
CLARENCE D. LONG, Maryland

GARNER E. SHRIVER, Kansas
SILVIO O. CONTE, Massachusetts
MARK ANDREWS, North Dakota

FOREIGN OPERATIONS

FUNDS APPROPRIATED TO THE PRESIDENT

INVESTMENT IN INTER-AMERICAN DEVELOPMENT BANK

The Committee has approved the budget estimate of \$250,000,000, the first increment of a 3-year program to increase the resources of the Bank's Fund for Special Operations. This Fund makes loans to the 19 Latin American countries for economic and social development purposes on easy repayment terms. A total U.S. appropriation of \$750,000,000 was authorized by P.L. 89-6, approved March 24, 1965. The balance of the authorization, \$500,000,000, will be requested in equal installments of \$250,000,000 in the fiscal years 1966 and 1967 Budgets. The 19 Latin American countries will contribute \$50,000,000 annually in their own currencies during the same three fiscal years.

PEACE CORPS

The Committee has approved the Budget language authorizing the transfer of \$1,858,000 within the 1965 Peace Corps appropriation to finance increased administrative and program support costs.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|---|------------------|---------------------|------------------------------|
| | FUNDS APPROPRIATED TO THE PRESIDENT | | | |
| 112 | Investment in Inter-American Development Bank----- | \$250, 000, 000 | \$250, 000, 000 | ----- |
| 80 | Peace Corps (<i>Limitation on administrative expenses</i>)----- | (1, 858, 000) | (1, 858, 000) | ----- |
| | Total, chapter III----- | 250, 000, 000 | 250, 000, 000 | ----- |

CHAPTER IV

SUBCOMMITTEE

ALBERT THOMAS, Texas, *Chairman*

JOE L. EVINS, Tennessee
EDWARD P. BOLAND, Massachusetts
GEORGE E. SHIPLEY, Illinois
ROBERT N. GIAIMO, Connecticut

CHARLES R. JONAS, North Carolina
WILLIAM E. MINSHALL, Ohio
JOHN J. RHODES, Arizona

INDEPENDENT OFFICES

CIVIL AERONAUTICS BOARD

The bill contains a supplemental appropriation of \$1,932,000 for payments to air carriers. Subsidy obligations are running higher than originally estimated and the additional sum will therefore be needed to make payments to local service carriers as they become due in the latter part of the fiscal year.

The Committee has denied the additional \$942,000 requested by the Board for helicopter operations. After wrestling for many years with the problem of continuing subsidies for helicopter services for three cities to the exclusion of about fifty others, the Congress at the beginning of this fiscal year finally served notice that the \$3,358,000 provided for 1965 was to be the last money recommended for these projects exclusively. The Committee expects the Board to heed the guidance Congress has previously given in this matter.

CIVIL SERVICE COMMISSION

The Committee recommends the budget estimate of \$1,560,000 to cover the cost of an increased Government payment for annuitants to the Employees health benefits fund. The enactment of Public Law 88-284, approved March 17, 1964, liberalizes the health benefits program for Federal civilian employees. A larger government payment is therefore required.

FUNDS APPROPRIATED TO THE PRESIDENT

DISASTER RELIEF

An appropriation of \$25,000,000 is recommended to replenish the President's fund for disaster relief for use in major disasters to assist States and local governments. It is estimated that declared disasters will require \$20,000,000, leaving \$5,000,000 for disasters that may occur during the balance of the fiscal year.

ALASKA MORTGAGE INDEMNITY GRANTS

The Committee considered a budget estimate of \$5,500,000 for a new matching grant program to retire or adjust individual mortgages

on homes destroyed or severely damaged in the earthquake last year in Alaska. The Federal government for many years has provided assistance in major disasters to States and local public bodies, but it was testified that in no instance has such relief been extended to individuals as is proposed here. Under this request the individual who owned his home and lost it would not be entitled to five cents. The Committee has disallowed this item even though it is sympathetic to the plight of the individuals involved.

GENERAL SERVICES ADMINISTRATION

An appropriation of \$11,300,900 is recommended for construction of public buildings projects. This includes \$4,055,000 for a new Internal Revenue Service building at Ogden, Utah, which the Treasury Department says it will need early in 1967. The Committee reduced appropriations \$16,446,400 below the budget estimates last year believing that GSA could save this sum within the total program. The Committee now finds that GSA without too much effort to make such savings has come up with a deficit of \$7,245,900, ranging from a few dollars up to over \$200,000 for six of the projects. The sum included will permit all projects to proceed without delay, and even at that the Committee saved over \$9,200,000.

The committee recommends \$1,331,500 for operating expenses of the Federal Supply Service to cover the cost of pay increases under Public Law 88-426, and increased pay for wage board employees whose salaries are determined in accordance with prevailing rates. The Committee has denied \$2,835,000 requested for additional staff and related expenses to handle continuing increases in sales in the supply system and to develop new automotive safety standards. The Committee is of the opinion that GSA can administer this new law with its present staff and increased efficiency can be achieved to take care of the increased volume of business.

HOUSING AND HOME FINANCE AGENCY

The Committee recommends the budget estimate of \$10,180,000 to initiate a program of rehabilitation loans authorized by section 312 of the Housing Act of 1964. This payment to a revolving fund established by such section will be used to provide loans to owners or tenants of residential or business property in urban renewal areas at low rates of interest to finance rehabilitation of such properties.

The Committee has again denied the request for \$5,050,000 to begin a program of matching grants for training technical and professional people for housing and community development programs at the State and local level. A budget estimate of \$515,000 for a new program of fellowships for city planning and urban studies has also been disallowed. Many States are already providing for or are prepared to provide for such training, and the Committee is of the opinion this is not a Federal responsibility, but one solely for the States and cities themselves.

The Committee has disallowed the request of \$30,000,000 for additional disbursements on urban renewal projects. There is no certainty that such amount will be required this fiscal year and any requests for disbursement on capital grants can be carried forward into 1966 if necessary.

The bill includes \$13,000,000 as contained in the budget estimate for payments to local public housing authorities under annual contribution contracts. This brings the total subsidy payments for public housing to \$213,000,000 in the current fiscal year.

VETERANS ADMINISTRATION

The Committee considered five items for the Veterans Administration totaling \$124,621,000, and recommends that the budget estimate in each instance be approved.

A supplemental of \$7,745,000 is provided for General operating expenses, including \$4,936,000 to cover the costs of pay increases under Public Law 88-426, and \$2,809,000 to administer four other new laws passed in the last session of Congress relating to insurance, educational assistance, and pension programs.

An additional \$108,000,000 is recommended for compensation and pensions due to the enactment of Public Law 88-664, approved October 13, 1964, and increases above the projected trends in average disability compensation and number of veterans survived by an eligible widow or child.

The additional \$8,800,000 proposed for readjustment benefits is due to the passage of Public Law 88-361, which extends educational benefits to children of permanently and totally disabled veterans having a service-connected disability, and an increase in average cost per trainee since the beginning of the fiscal year.

The bill includes \$76,000 for Grants to the Republic of the Philippines for the medical care and treatment of eligible Philippine Commonwealth Army veterans. The patient per diem rate to be paid is agreed upon each year and the new rate for 1965 is \$1.30 higher than the rate used in preparing the original budget estimate.

The bill also includes language as proposed in the budget estimate to implement Public Law 88-664, approved October 13, 1964, which reopened the National Service Life Insurance program for certain disabled veterans, and established the Veterans reopened insurance fund. Initial capital, estimated at \$1,650,000 in 1965 and \$4,000,000 in 1966, will be made available by borrowing from the Veterans special term insurance fund, and will be repaid to the Treasury with interest. Payments and all administrative costs are to be financed from premium receipts and interest income from investments.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|----------------|--|------------------|---------------------|---------------------------------|
| | INDEPENDENT OFFICES | | | |
| | CIVIL AERONAUTICS BOARD | | | |
| 80 | Payments to air carriers (liquidation of contract authori- zation)----- | \$2, 874, 000 | \$1, 932, 000 | -\$942, 000 |
| | CIVIL SERVICE COMMISSION | | | |
| 80 | Government payment for annuitants, employees health benefits fund----- | 1, 560, 000 | 1, 560, 000 | ----- |
| | FUNDS APPROPRIATED TO THE PRESIDENT | | | |
| 80 | Disaster relief----- | 25, 000, 000 | 25, 000, 000 | ----- |
| 80 | Alaska mortgage indemnity grants----- | 5, 500, 000 | ----- | -\$5, 500, 000 |
| | Total, Funds appropriated to the President----- | 30, 500, 000 | 25, 000, 000 | -\$5, 500, 000 |
| | GENERAL SERVICES ADMINISTRATION | | | |
| 80 | Construction, public buildings projects----- | 4, 506, 000 | 11, 300, 900 | +6, 794, 900 |
| 80 | Operating expenses, Federal Supply Service----- | 4, 166, 500 | 1, 331, 500 | -2, 835, 000 |
| | Total, General Services Administration----- | 8, 672, 500 | 12, 632, 400 | +3, 959, 900 |

| HOUSING AND HOME FINANCE AGENCY | | | |
|---|---|---------------|----------------|
| OFFICE OF THE ADMINISTRATOR | | | |
| 80 | Rehabilitation loan fund..... | 10, 180, 000 | 10, 180, 000 |
| 80 | Federal-State training programs..... | 5, 050, 000 | — 5, 050, 000 |
| 80 | Fellowships for city planning and urban studies..... | 515, 000 | — 515, 000 |
| 119 | Urban renewal fund (liquidation of contract authorization) .. | 30, 000, 000 | — 30, 000, 000 |
| PUBLIC HOUSING ADMINISTRATION | | | |
| 119 | Annual contributions..... | 13, 000, 000 | 13, 000, 000 |
| Total, Housing and Home Finance Agency..... | | 58, 745, 000 | 23, 180, 000 |
| VETERANS ADMINISTRATION | | | |
| 80 | General operating expenses..... | 7, 745, 000 | 7, 745, 000 |
| 80 | Compensation and pensions..... | 108, 000, 000 | 108, 000, 000 |
| 80 | Readjustment benefits..... | 8, 800, 000 | 8, 800, 000 |
| 80 | Grants to the Republic of the Philippines..... | 76, 000 | 76, 000 |
| 80 | Veterans reopened insurance fund..... | Language | Language |
| Total, Veterans Administration..... | | 124, 621, 000 | 124, 621, 000 |
| Total, chapter IV..... | | 226, 972, 500 | 188, 925, 400 |
| | | | — 38, 047, 100 |

CHAPTER V

SUBCOMMITTEE

WINFIELD K. DENTON, Indiana, *Chairman*

MICHAEL J. KIRWAN, Ohio
JULIA BUTLER HANSEN, Washington
JOHN O. MARSH, JR., Virginia

BEN REIFEL, South Dakota
JOSEPH M. McDADE, Pennsylvania

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

The Committee has approved the amount of \$3,950,000, which includes \$3,200,000 to cover emergency fire suppression expenses and \$750,000 to cover the cost of pay increases under Public Law 88-426.

PUBLIC LANDS DEVELOPMENT, ROADS AND TRAILS

(LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee has approved the amount of \$500,000 for liquidation of contract authority made available in the Federal-Aid Highway Act of 1964 for repair and construction of roads on the public lands in California, eastern Oregon, and Idaho, which were heavily damaged by the floods which struck the Pacific Northwest during December, 1964, and January and February, 1965.

OREGON AND CALIFORNIA GRANT LANDS

The Committee has approved \$8,500,000 to complete emergency repair and reconstruction of roads administered by the Bureau of Land Management in western Oregon which were damaged by the floods in December of 1964 and January and February of 1965. However, the Committee expects that every effort will be made to absorb any additional requirement through reprogramming of the \$14,543,918 available in 1965, and the \$8,545,000 approved for 1966.

BUREAU OF INDIAN AFFAIRS

EDUCATION AND WELFARE SERVICES

The Committee has approved \$600,000 to provide additional general assistance payments, and to purchase hay for Indian livestock due to the severe winter blizzards in the States of Montana, South Dakota, and North Dakota.

RESOURCES MANAGEMENT

The Committee has approved \$1,031,000 which includes \$307,000 to cover fire suppression costs, and \$724,000 to cover the costs of pay increases under Public Law 88-426.

CONSTRUCTION

The Committee has approved the budget estimate of \$1,910,000 to replace or repair Indian homes and irrigation and other facilities in the Western and Northwestern United States that were damaged or destroyed by severe floods during December, 1964.

ROAD CONSTRUCTION

(LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee has approved \$1,000,000, a reduction of \$115,000 in the budget request, for the reconstruction of Indian reservation roads and bridges in the States of California and Oregon that were damaged or destroyed by severe floods during December, 1964. In view of the current unobligated balances existing in this appropriation item, it is the Committee's feeling that \$115,000 of the additional costs could be absorbed out of the currently available funds.

NATIONAL PARK SERVICE

MANAGEMENT AND PROTECTION

The Committee has approved the budget request of \$897,000 which consists of \$265,000 to cover emergency fire suppression expenses, and \$632,000 to cover the costs of pay increases under Public Laws 88-426 and 88-575.

CONSTRUCTION

The Committee has approved \$580,000, a reduction of \$720,000 in the budget request to fund the costs of repairing damage to facilities incurred as a result of emergencies including storms and associated floods, and hurricanes.

Included in the budget estimate was \$711,000 for the construction of roads and trails. It is the feeling of the Committee that the costs of this work is properly chargeable against the regular construction item for the construction of parkways, roads and trails.

The additional reduction of \$9,000 made in this request represents the Committee's disallowance of the request for increased travel funds.

BUREAU OF OUTDOOR RECREATION

LAND AND CONSERVATION FUND

The Committee has approved the budget request of \$16,000,000 for the Land and Water Conservation Fund. However, in consonance with action already taken by the Committee on the 1966 appropriations bill, it is recommended that grants to States under this fund shall be on a fifty-fifty basis, rather than the 60% State-40% Federal basis proposed in the budget estimate.

In addition the Committee has reduced the amount available for acquisition of in-holdings in 40 park areas by the National Park Service from the \$2,970,750 recommended in the budget to \$2,595,750, a decrease of \$375,000. This reduction includes \$260,000 requested for the golf course at Scotts Bluff National Monument, Nebraska, and

\$115,000 for the Silver Spur Guest Ranch, Arizona. The Committee recommends transfer of this amount to supplement the grants-in-aid to States, providing a total of \$10,375,000.

The following table summarizes action taken by the Committee in this connection:

| Activity | Budget estimate | Recommended in bill | Change |
|--|-----------------|---------------------|------------|
| 1. Grants-in-aid to States..... | \$10,000,000 | \$10,375,000 | +\$375,000 |
| 2. Federal land acquisition: | | | |
| National Park Service: For recently authorized areas: | | | |
| Allegheny Portage Railroad National Historic Site and Johnstown Flood National Memorial, Pa..... | 125,000 | 125,000 | ----- |
| Fire Island National Seashore, N. Y..... | 1,000,000 | 1,000,000 | ----- |
| Fort Bowie National Historic Site, Arizona..... | 20,250 | 20,250 | ----- |
| Fort Larned National Historic Site Kanass..... | 125,000 | 125,000 | ----- |
| John Muir National Historic Site, Cal..... | 169,000 | 169,000 | ----- |
| Ozark National Scenic Riverways, Mo..... | 500,000 | 500,000 | ----- |
| Subtotal, new areas..... | 1,939,250 | 1,939,250 | ----- |
| For deficiency payment in condemnation judgment to be satisfied for imposing a scenic easement—George Washington Memorial Parkway, Va..... | 270,000 | 270,000 | ----- |
| Inholdings in 40 park areas..... | 2,970,750 | 2,595,750 | -375,000 |
| Subtotal, National Park Service..... | 5,180,000 | 4,805,000 | -375,000 |
| Forest Service: | | | |
| Upper Priest Lake, Northern Idaho, 417 acres..... | 500,000 | 500,000 | ----- |
| Seneca Rocks-Spruce Knob area, W. Va., 110 acres..... | 250,000 | 250,000 | ----- |
| Subtotal, Forest Service..... | 750,000 | 750,000 | ----- |
| Administrative expenses..... | 70,000 | 70,000 | ----- |
| Total..... | 16,000,000 | 16,000,000 | ----- |

OFFICE OF TERRITORIES

CLAIMS OF INHABITANTS OF RONGELAP ATOLL

The Committee has approved the budget estimate of \$950,000 to provide funds for full settlement of claims by the residents of Rongelap Atoll for radiation exposure as a result of fall-out from a thermonuclear test conducted at Bikini Atoll on March 1, 1954. The payment of such claims was authorized by Public Law 88-485, approved August 22, 1964.

THE ALASKA RAILROAD

PAYMENT TO THE ALASKA RAILROAD REVOLVING FUND

The Committee has approved the budget estimate of \$1,300,000 to rebuild and rehabilitate the Seward dock facilities of the Alaska Railroad which were destroyed or damaged by the earthquake which struck Alaska on March 27, 1964.

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

The Committee has approved \$550,000, a reduction of \$250,000 in the budget request for funds to replace and repair stream gaging installations destroyed or damaged by floods in December, 1964 in the Pacific Northwest, and to obtain data on flood stages and discharges

needed for future planning of reservoirs, spillways, flood control works, bridges, culverts, and other water-ways structures in the region.

The decrease of \$250,000 includes \$200,000 requested for additional supplies and equipment, and a reduction of \$50,000 for travel costs. For supplies and equipment there is available \$5,945,000 in 1965, and it is opinion of the Committee that these additional costs can be absorbed in these funds. The same is true for travel funds of which \$3,145,000, is available in 1965.

BUREAU OF COMMERCIAL FISHERIES

CONSTRUCTION

The Committee has approved the budget estimate of \$1,125,000 requested for the rehabilitation of, or repairs to facilities and equipment damaged or destroyed in the floods that occurred in the Pacific Northwest during June and December, 1964.

BUREAU OF SPORT FISHERIES AND WILDLIFE

CONSTRUCTION

The Committee has approved the budget request of \$1,200,000 for rehabilitation of facilities damaged as follows:

| | |
|---|------------|
| Alaska earthquake of March 27, 1964..... | \$100, 000 |
| Hurricanes Cleo, Dora, Isabell, and Hilda in the fall of 1964..... | 583, 000 |
| Severe floods in the Pacific Northwest in December 1964 and January 1965..... | 517, 000 |

OFFICE OF SALINE WATER

SALARIES AND EXPENSES

The Committee has approved the budget request of \$3,900,000 for initiation of preliminary studies necessary to develop short and long range plans, and to reduce to actual practice existing technical knowledge now available for the engineering design of intermediate and large-scale water conversion facilities.

OFFICE OF WATER RESOURCES RESEARCH

SALARIES AND EXPENSES

The Committee has approved \$985,000, a reduction of \$1,840,000 in the budget request, for grants to support water resources research institutes, and for administration of the program.

Of the approved amount, \$925,000 is for grants to 37 State Research Centers, and \$60,000 is for administration. The amount recommended for allotments to 37 water resources research centers which were not funded in the previous supplemental, is based on \$25,000 per state, one-third of the authorized annual grant of \$75,000 for the first year each state is in the program. In view of the fact that these funds will be available for only about two months in 1965, and the regular bill has provided an additional \$87,500 for each of these states in 1966, the amount provided in this bill should be adequate.

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

FOREST PROTECTION AND UTILIZATION

FOREST LAND MANAGEMENT

The Committee approves the total budget request of \$21,362,000 contained in House Documents numbered 80 and 111.

Of the amount included in H. Doc. 80, \$14,000,000 is for emergency firefighting costs, and \$3,162,000 is for additional pay costs under Public Law 88-426.

Included in H. Doc. 111 is the amount of \$4,200,000 to fund the repair, replacement, or restoration of various government owned improvements and facilities lost or damaged as a result of the floods which occurred in the northwestern states during December 1964 and January 1965.

FOREST RESEARCH

The Committee recommends approval of the budget estimate of \$704,000 for increased pay costs under Public Law 88-426.

STATE AND PRIVATE FORESTRY COOPERATION

The Committee recommends approval of the budget request of \$58,000 for increased pay costs under Public Law 88-426.

FOREST ROADS AND TRAILS

(LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee recommends approval of the budget request of \$2,000,000 for the liquidation of obligations to repair, replace, and restore National Forest roads, trails, bridges, and culverts destroyed or damaged by disastrous floods which struck large areas of California, Idaho, Montana, Oregon, and Washington during December, 1964 and January, 1965.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

PUBLIC HEALTH SERVICE

CONSTRUCTION OF INDIAN HEALTH ACTIVITIES

The Committee recommends approval of the budget estimate of \$500,000 for construction of Indian sanitation facilities damaged by the severe floods and resultant mud and rock slides during the months of December, 1964 and January, 1965 in Washington, Oregon, Idaho, California, and Nevada.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|--|------------------|---------------------|------------------------------|
| | DEPARTMENT OF THE INTERIOR | | | |
| | BUREAU OF LAND MANAGEMENT | | | |
| 80 | Management of lands and resources----- | \$3, 950, 000 | \$3, 950, 000 | ----- |
| 111 | Public lands development roads and trails (liquidation of contract authorization)----- | 500, 000 | 500, 000 | ----- |
| 111 | Oregon and California grant lands (<i>indefinite appropriation of receipts</i>)----- | 8, 500, 000 | 8, 500, 000 | ----- |
| | Total, Bureau of Land Management----- | 12, 950, 000 | 12, 950, 000 | ----- |
| | BUREAU OF INDIAN AFFAIRS | | | |
| 111 | Education and welfare services----- | 600, 000 | 600, 000 | ----- |
| 80 | Resources management----- | 1, 031, 000 | 1, 031, 000 | ----- |
| 111 | Construction----- | 1, 910, 000 | 1, 910, 000 | ----- |
| 111 | Road construction (liquidation of contract authorization)----- | 1, 115, 000 | 1, 000, 000 | -\$115, 000 |
| | Total, Bureau of Indian Affairs, exclusive of tribal funds----- | 4, 656, 000 | 4, 541, 000 | -115, 000 |
| | NATIONAL PARK SERVICE | | | |
| 80 | Management and protection----- | 897, 000 | 897, 000 | ----- |
| 111 | Construction----- | 1, 300, 000 | 580, 000 | -720, 000 |
| | Total, National Park Service----- | 2, 197, 000 | 1, 477, 000 | -720, 000 |

SECOND SUPPLEMENTAL APPROPRIATION BILL, 1965

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|---|------------------|---------------------|------------------------------|
| | DEPARTMENT OF THE INTERIOR—Continued | | | |
| | BUREAU OF OUTDOOR RECREATION | | | |
| 80 | <i>Land and water conservation (indefinite appropriation of receipts)</i> ----- | (\$16, 000, 000) | (\$16, 000, 000) | ----- |
| | OFFICE OF TERRITORIES | | | |
| 80 | Claims of inhabitants of Rongelap Atoll----- | 950, 000 | 950, 000 | ----- |
| | THE ALASKA RAILROAD | | | |
| 111 | Payment to the Alaska Railroad revolving fund----- | 1, 300, 000 | 1, 300, 000 | ----- |
| | GEOLOGICAL SURVEY | | | |
| 111 | Surveys, investigations, and research----- | 800, 000 | 550, 000 | -\$250, 000 |
| | FISH AND WILDLIFE SERVICE | | | |
| | BUREAU OF COMMERCIAL FISHERIES | | | |
| 111 | Construction----- | 1, 125, 000 | 1, 125, 000 | ----- |
| | BUREAU OF SPORT FISHERIES AND WILDLIFE | | | |
| 111 | Construction----- | 1, 200, 000 | 1, 200, 000 | ----- |
| | Total, Fish and Wildlife Service----- | 2, 325, 000 | 2, 325, 000 | ----- |
| | OFFICE OF SALINE WATER | | | |
| 80 | Salaries and expenses----- | 3, 900, 000 | 3, 900, 000 | ----- |

OFFICE OF WATER RESOURCES RESEARCH

| | | | | |
|----|--|------------|------------|------------|
| 80 | Salaries and expenses----- | 2,825,000 | 985,000 | -1,840,000 |
| | Total, direct appropriations----- | 31,903,000 | 28,978,000 | -2,925,000 |
| | Total, appropriation of receipts----- | 16,000,000 | 16,000,000 | ----- |
| | Total, Department of the Interior----- | 47,903,000 | 44,978,000 | -2,925,000 |

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

Forest protection and utilization:

| | | | | |
|---------|--|------------|------------|-------|
| 80, 111 | Forest land management----- | 21,362,000 | 21,362,000 | ----- |
| 80 | Forest research----- | 704,000 | 704,000 | ----- |
| 80 | State and private forestry cooperation----- | 58,000 | 58,000 | ----- |
| | Total, forest protection and utilization----- | 22,124,000 | 22,124,000 | ----- |
| 111 | Forest roads and trails (liquidation of contract authorization)----- | 2,000,000 | 2,000,000 | ----- |
| | Total, Forest Service, Department of Agriculture----- | 24,124,000 | 24,124,000 | ----- |

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

PUBLIC HEALTH SERVICE

| | | | | |
|-----|---|------------|------------|------------|
| 111 | Construction of Indian health activities----- | 500,000 | 500,000 | ----- |
| | Total, chapter V----- | 72,527,000 | 69,602,000 | -2,925,000 |
| | Consisting of: | | | |
| | Direct appropriations----- | 56,527,000 | 53,602,000 | -2,925,000 |
| | Appropriation of receipts----- | 16,000,000 | 16,000,000 | ----- |

CHAPTER VI

SUBCOMMITTEE

JOHN E. FOGARTY, Rhode Island, *Chairman*

WINFIELD K. DENTON, Indiana
DANIEL J. FLOOD, Pennsylvania
D. R. (BILLY) MATTHEWS, Florida
ROBERT B. DUNCAN, Oregon
BILLIE S. FARNUM, Michigan

MELVIN R. LAIRD, Wisconsin
ROBERT H. MICHEL, Illinois
GARNER E. SHRIVER, Kansas

DEPARTMENT OF LABOR

MANPOWER ADMINISTRATION

MANPOWER DEVELOPMENT AND TRAINING ACTIVITIES

The bill includes \$75,000,000, a reduction of \$28,000,000 in the request of \$103,000,000. The request in the President's Budget for 1965 was for \$411,000,000 and the Congress appropriated \$307,906,000 or a reduction of \$103,094,000. Thus the supplemental request was, for practical purposes, simply a request for restitution of the cut made by Congress last year. However, the major part of the cut originated in the House, and was made because it appeared during last year's hearings that the Department was overly optimistic regarding the speed with which the program would move forward. This still appears to be so but not nearly to the extent that it did then. When the supplemental request was submitted to Congress on February 8 it was estimated that funds would be exhausted by March 1. When hearings were held the Committee was told that over \$9,000,000 was still unobligated on March 1. Thus it is quite obvious that additional funds will be required, but it also appears that program momentum is overestimated. The Committee believes that the amount in the bill will be sufficient to assure that no person will be deprived of training because of lack of funds during 1965.

LIMITATION IN GRANTS TO STATES FOR UNEMPLOYMENT COMPENSATION AND EMPLOYMENT SERVICE ADMINISTRATION

The bill includes \$560,000, the full amount requested in order to establish an expanded program for recruitment and better utilization of domestic farm labor. The Committee is convinced that this is an absolute necessity if a critical situation is to be avoided as a result of loss of foreign agricultural labor due to the expiration of the Mexican Farm Labor Program and the tightening of regulations relating to importation of other foreign labor. The Committee agrees that foreign labor should not be imported if there is capable domestic labor available to do the job. However, the timely availability of labor for the harvesting of perishable agricultural products is essential. Lack of it can mean bankruptcy for individual farmers and shortages and higher prices for consumers. Timely availability of labor under

current circumstances cannot be assured with the domestic farm labor programs we have had in the past. The Committee strongly urges that this matter be given high priority by the Secretary and all in the Department of Labor with responsibilities in this area.

UNEMPLOYMENT COMPENSATION FOR FEDERAL EMPLOYEES AND EX-SERVICEMEN

The bill includes \$14,000,000, a reduction of \$3,000,000 in the request for \$17,000,000. The reduction was volunteered by the Department on the basis of expenditure trends since the formal estimate was prepared. The appropriation already made is \$126,000,000. This increase of approximately 10 percent is required in large part because of implementation of State extended benefits programs.

LIMITATION ON SALARIES AND EXPENSES, BUREAU OF EMPLOYMENT SECURITY

The bill includes \$627,500, the full amount of the request. \$449,500 is for mandatory pay costs under P.L. 88-426 and the remainder is exclusively for administering and assisting in carrying out the intensified domestic farm labor program referred to in more detail in connection with the preceding grants to States item.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

WELFARE ADMINISTRATION

GRANTS TO STATES FOR PUBLIC ASSISTANCE

The bill includes \$407,900,000, the amount of the request. While it distresses the Committee that these costs continue to increase every year, in spite of the 1962 amendments to the Social Security Act and many other programs and activities aimed at reducing dependency, the fact is that they are still increasing.

Under the law Federal matching is calculated by mathematical formulas and is practically mandatory. The Committee sees no recourse but to appropriate the funds estimated to be required for this purpose.

ADJUSTMENTS IN LIMITATIONS

Due to certain abuses of the legal right to reprogram funds within an appropriation, Congress included language in the Labor and Health, Education, and Welfare Appropriation Act for 1965 which prohibited the shifting of funds between activities set forth in the budget schedules under each appropriation. In connection with four appropriations Congress is requested to allow specific adjustments. The Committee believes such adjustments will permit more efficient use of the funds and so has approved each. None of these involve any additional appropriation. The four items are: (1) Defense educational activities, Office of Education, (2) Salaries and expenses, National Labor Relations Board, (3) Salaries and expenses, National Mediation Board, and (4) Limitation on salaries and expenses, Railroad Retirement Board.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|---|------------------|---------------------|------------------------------|
| | DEPARTMENT OF LABOR | | | |
| | MANPOWER ADMINISTRATION | | | |
| 80 | Manpower development and training activities----- | \$103,000,000 | \$75,000,000 | -\$28,000,000 |
| 80 | Limitation on grants to States for unemployment compensation and employment service administration----- | (560,000) | (560,000) | ----- |
| 80 | Unemployment compensation for Federal employees and ex-servicemen----- | 17,000,000 | 14,000,000 | -\$3,000,000 |
| 80 | Limitation on salaries and expenses, Bureau of Employment Security----- | (627,500) | (627,500) | ----- |
| | Total, Department of Labor----- | 120,000,000 | 89,000,000 | -\$31,000,000 |

| | | | |
|--|--|---------------|---------------------------------|
| DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE | | | |
| OFFICE OF EDUCATION | | | |
| 80 | Defense educational activities----- | language | language----- |
| WELFARE ADMINISTRATION | | | |
| 80 | Grants to States for public assistance----- | 407, 900, 000 | 407, 900, 000----- |
| | Total, Department of Health, Education, and Welfare----- | 407, 900, 000 | 407, 900, 000----- |
| NATIONAL LABOR RELATIONS BOARD | | | |
| 80 | Salaries and expenses----- | language | language----- |
| NATIONAL MEDIATION BOARD | | | |
| 80 | Salaries and expenses----- | language | language----- |
| RAILROAD RETIREMENT BOARD | | | |
| 80 | Salaries and expenses----- | language | language----- |
| | Total, chapter VI----- | 527, 900, 000 | 496, 900, 000 - 31, 000, 000 |

CHAPTER VII

SUBCOMMITTEE

GEORGE W. ANDREWS, Alabama, *Chairman*

TOM STEED, Oklahoma
MICHAEL J. KIRWAN, Ohio
JOHN M. SLACK, JR., West Virginia
JOHN J. FLYNT, JR., Georgia

ODIN LANGEN, Minnesota
BEN REIFEL, South Dakota

LEGISLATIVE BRANCH

The only money in this chapter of the bill is \$130,000 for rendering rooms on the gallery floor (west) of the Capitol—just vacated by the Committee on Foreign Affairs—suitable to the specialized needs and growing demands of the House Radio and Television Gallery now squeezed into a single room nearby.

The most cursory examination of presently cramped quarters immediately suggests the need. There has been a substantial growth in gallery membership in recent years.

Detailed plans and specifications have been drawn by an architectural firm and used as a basis for the cost estimate. Over half the expense estimate is occasioned by extensive electrical and air-conditioning work said to be necessary in the attic space above the rooms, arising from the unusual heat given off by high intensity TV lighting. The basic facility requirements were set by the users; the architects translated the requirements into engineering plans and then priced them out. More details are set out on pages 39-48 of the printed hearings.

TRANSFER LANGUAGE

The bill includes some facilitating language—good only for the current fiscal year—which will permit shifts of funds between appropriation heads to the extent necessary to accommodate decisions made by the Committee on House Administration under the recently enacted House Employees Position Classification Act (Public Law 88-652). Position regroupings and reclassifications from an hourly or voucher basis to a “statutory” basis resulted in shifting payments, for example, beginning January 1, 1965, of some employees from appropriations different from those under which they were funded in the regular 1965 bill. The Committee expects to be advised promptly of all transfers made under the limited permission granted. And likewise as to any shifts under the transfer authority included for appropriations of the House in the pay cost title of the bill.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|----------------|-------------------------------|------------------|---------------------|---------------------------------|
| | LEGISLATIVE BRANCH | | | |
| | ARCHITECT OF THE CAPITOL | | | |
| | CAPITOL BUILDINGS AND GROUNDS | | | |
| 80 | Capitol buildings----- | \$130,000 | \$130,000 | ----- |
| | Total, chapter VII----- | 130,000 | 130,000 | ----- |

CHAPTER VIII

SUBCOMMITTEE

MICHAEL J. KIRWAN, Ohio, *Chairman*

JOHN E. FOGARTY, Rhode Island
JOE L. EVINS, Tennessee
EDWARD P. BOLAND, Massachusetts
JAMIE L. WHITTEN, Mississippi

JOHN J. RHODES, Arizona
GLENN R. DAVIS, Wisconsin
HOWARD W. ROBISON, New York

PUBLIC WORKS

DEPARTMENT OF THE ARMY

CEMETERIAL EXPENSES

The Committee has approved the budget request of \$1,869,000, including \$1,770,000 for the Federal portion of the cost of design and construction of a permanent resting place at Arlington National Cemetery for the late President John F. Kennedy. In keeping with the rules and traditions of all national cemeteries, including Arlington, the funds were requested for the Government to pay the cost of all necessary work except in the immediate area surrounding the grave. The estimated cost is primarily for walkways, platforms, and other facilities, to accommodate the large number of visitors to the grave. The cost of work in the immediate area of the grave, estimated at \$321,000, will be paid by the family.

The balance of the amount recommended, \$99,000, is required to cover the cost of pay increases authorized by Public Law 88-426, approved August 14, 1964 for the civilian personnel of the Memorial Division.

CORPS OF ENGINEERS—CIVIL

Construction, General

The Committee has approved, within available funds, the budget request of \$600,000 to initiate construction of the Lower Granite project, Washington. Since the 1965 regular bill was considered a treaty has been signed with Canada on the storage and use of the Columbia River water and an agreement has been reached by Federal, State, public and private utility interests on power interconnections between the Pacific Northwest and the Pacific Southwest. As a result, the firm energy requirements of the Bonneville Power Administration are much different than were anticipated when the 1965 budget was transmitted to the Congress. To meet these requirements in 1971 and beyond an immediate start on construction of the Lower Granite project is necessary. In lieu of the direct appropriation of \$600,000 requested in the budget estimate, the Committee recommends that this amount be made available from existing funds.

WEST COAST FLOOD DAMAGE

General Investigations

The budget estimate proposed \$25,000 to initiate three new flood control studies as a result of the disastrous floods of last December and January on the West Coast, as follows: Smith River, California, \$10,000; Klamath River, California, \$10,000; and the John Day River, Oregon, \$5,000. The Committee has approved the request but directs that it be financed within available funds in lieu of an additional direct appropriation.

Operation and Maintenance

The Committee has approved \$1,500,000, a reduction of \$235,000 in the estimate, for additional operation and maintenance costs incurred on facilities maintained by the Corps of Engineers as a result of the recent West Coast floods. The funds are required for special snagging and clearing, dredging, debris removal, and rehabilitation and repair of facilities. The Committee believes that the recommended reduction of \$235,000 can be absorbed readily within available funds.

Flood Control, Hurricane and Shore Protection, Emergencies

The Committee recommends the budget request of \$10,000,000 to cover the deficit in the emergency fund authorized by Public Law 99. Emergency costs to be financed by the fund during the current fiscal year for flood fighting and rescue operations, emergency repair and restoration of flood control facilities, and other emergency protection work are estimated to total about \$23,000,000 for which only \$13,000,000 has been available. The total estimated cost includes the emergency costs of \$16,000,000 for the recent west coast floods; \$4,000,000 for emergency requirements that have developed in other areas; and \$2,500,000 for additional requirements anticipated during the latter part of the current fiscal year.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|---|---------------------|---------------------|------------------------------|
| | PUBLIC WORKS | | | |
| | DEPARTMENT OF THE ARMY | | | |
| | CEMETERIAL EXPENSES | | | |
| 80 | Salaries and expenses----- | \$1, 869, 000 | \$1, 869, 000 | ----- |
| | CORPS OF ENGINEERS—CIVIL | | | |
| 80 | Construction, general----- | 600, 000 | ----- | ---\$600, 000 |
| 111 | General investigations----- | 25, 000 | ----- | ---25, 000 |
| 111 | Operation and maintenance, general----- | 1, 735, 000 | 1, 500, 000 | ---235, 000 |
| 111 | Flood control, hurricane, and shore protection emergencies----- | 10, 000, 000 | 10, 000, 000 | ----- |
| | Total, chapter VIII----- | 14, 229, 000 | 13, 369, 000 | ---860, 000 |

CHAPTER IX

SUBCOMMITTEE

JOHN J. ROONEY, New York, *Chairman*

ROBERT L. F. SIKES, Florida
JOHN M. SLACK, JR., West Virginia
NEAL SMITH, Iowa
JOHN J. FLYNT, JR., Georgia
CHARLES S. JOELSON, New Jersey

FRANK T. BOW, Ohio
GLENARD P. LIPSCOMB, California
ELFORD A. CEDERBERG, Michigan

DEPARTMENT OF STATE

SALARIES AND EXPENSES

The supplemental request for this item totaled \$7,645,000, of which \$6,745,000 was to cover increased pay costs pursuant to Public Law 88-426 and \$900,000 was for the improvement of the Department's security program, both in Washington and overseas. The Committee has included in the bill for these purposes \$6,255,000 in new appropriations plus \$890,000 by way of transfer for a total of \$7,145,000 which is a reduction of \$500,000 in the amount of the budget estimate.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

The full amount of the budget estimate, \$500,000, is provided in the bill to finance unanticipated emergencies particularly in connection with the evacuation of American personnel overseas.

DEPARTMENT OF JUSTICE

LEGAL ACTIVITIES AND GENERAL ADMINISTRATION

FEES AND EXPENSES OF WITNESSES

A provision is included in the bill to increase by \$65,000 the limitation on the amount that may be paid to expert witnesses. This increase is \$10,000 less than the amount requested in House Document No. 119 dated March 16, 1965.

FEDERAL BUREAU OF INVESTIGATION

SALARIES AND EXPENSES

The Committee recommends \$10,635,000 additional, the full amount of the budget estimate, for this Bureau. Of the total recommended, \$5,605,000 is for increased pay costs due to Public Law 88-426 and \$5,030,000 is to cover workload increases resulting from enactment of the Civil Rights Act of 1964, Public Law 88-362; to permit the extension of name check procedures and to provide for an increased number of personnel security investigations.

A total of 415 additional full-year employees are provided of which 228 are agents and 187 are clerks.

FEDERAL PRISON SYSTEM

BUILDINGS AND FACILITIES

The Congress has heretofore appropriated \$15,810,000 for the construction of a psychiatric prison-hospital in North Carolina which was represented to be the total amount required. An additional \$4,300,000 was requested in House Doc. No. 80 and alleged to be due principally to under estimation of costs by the architect and a considerable escalation of building costs in North Carolina.

Of the additional amount requested, the bill includes \$3,750,000, a reduction of \$550,000 in the amount of the request. This additional amount together with the previous appropriations totals, \$19,560,000. The Committee expects the construction to be completed within that amount.

DEPARTMENT OF COMMERCE

BUREAU OF THE CENSUS

REGISTRATION AND VOTING STATISTICS

The full amount requested by the Bureau of the Budget, \$7,500,000, is included in the bill for "Registration and voting statistics," Bureau of the Census.

BUREAU OF PUBLIC ROADS

FEDERAL-AID HIGHWAYS (TRUST FUND)

The Committee recommends an additional \$250,000,000, the full amount of the budget estimate, for "Federal-aid Highways" to be derived from the Highway Trust Fund.

These additional funds are necessary to liquidate contractual obligations coming due in fiscal year 1965. The increase results from an acceleration of authorized highway construction in various States.

THE JUDICIARY

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

FEES OF JURORS AND COMMISSIONERS

The Committee recommends, \$250,000 additional for fees of jurors and commissioners. The sum of \$5,500,000 was previously appropriated, making a total of \$5,750,000 available for this purpose in the current fiscal year. These funds are not available for any other purposes and any unobligated balance will remain in the Treasury.

RELATED AGENCIES

COMMISSION ON INTERNATIONAL RULES OF JUDICIAL PROCEDURE

The request for \$79,000 for salaries and expenses for the Commission on International Rules of Judicial Procedure is denied.

This Commission was originally established pursuant to Public Law 85-906, approved September 2, 1958. That Act provided:

"The Committee shall submit its final report and the Commission and the Advisory Committee shall terminate and wind up their affairs prior to December 31, 1959."

When the authorization for this Committee was being considered in the House the following statements were made:

"I could not imagine the costs exceeding \$5,000 at the most"

"the cost would be very nominal"—

To date over \$50,000 of the taxpayers' money has been expended by this Commission. In addition, it received support from a grant in the amount of \$350,000 made by the Carnegie Corporation to the Columbia University law school.

This Commission which originally was to wind up its affairs prior to December 31, 1959 and for which the cost was to be nominal, has now testified that their work would take at least 5 years more at an average cost of \$200,000 per year, which would be \$1,000,000.

The only way to terminate these so called temporary commissions is to deny the funds, which the Committee has done.

SMALL BUSINESS ADMINISTRATION

REVOLVING FUND

The full amount of the budget estimate, \$100,000,000, is included in the bill for additional capital for the revolving fund as authorized by the Small Business Act of 1953, as amended. This additional amount is needed because of the demand for business and disaster loans which was not anticipated by the Administrator of the Small Business Administration when the 1965 budget was submitted to the Congress. These funds will enable the Small Business Administration to resume normal levels of lending activity and to meet disaster loan requirements.

UNITED STATES INFORMATION AGENCY

SPECIAL INTERNATIONAL EXHIBITIONS

The bill includes the sum of \$8,000,000 for the United States participation in the Canadian Universal and International Exhibition to be held in Montreal, Canada in 1967. The amount allowed is a reduction of \$3,700,000 in the amount requested for this purpose.

Funds requested for representation and entertainment have been denied.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|----------------|---|------------------|---------------------|---------------------------------|
| | DEPARTMENT OF STATE | | | |
| 80 | Salaries and expenses----- | 1 \$6, 755, 000 | 1 \$6, 255, 000 | -\$500, 000 |
| 80 | Emergencies in the diplomatic and consular service----- | 500, 000 | 500, 000 | ----- |
| | Total, Department of State----- | 7, 255, 000 | 6, 755, 000 | ----- -500, 000 |
| | DEPARTMENT OF JUSTICE | | | |
| | LEGAL ACTIVITIES AND GENERAL ADMINISTRATION | | | |
| 119 | Fees and expenses of witnesses----- | (2) | (3) | ----- |
| | FEDERAL BUREAU OF INVESTIGATION | | | |
| 80 | Salaries and expenses----- | 10, 635, 000 | 10, 635, 000 | ----- |
| | FEDERAL PRISON SYSTEM | | | |
| 80 | Buildings and facilities----- | 4, 300, 000 | 3, 750, 000 | ----- -550, 000 |
| | Total, Department of Justice----- | 14, 935, 000 | 14, 385, 000 | ----- -550, 000 |
| | DEPARTMENT OF COMMERCE | | | |
| | BUREAU OF THE CENSUS | | | |
| 80 | Registration and voting statistics----- | 7, 500, 000 | 7, 500, 000 | ----- |

| | | | |
|----|--|-----------------|-----------------|
| | BUREAU OF PUBLIC ROADS | | |
| 80 | Federal-aid Highways (Trust fund)----- | (250, 000, 000) | (250, 000, 000) |
| | Total, Department of Commerce----- | 7, 500, 000 | 7, 500, 000 |
| | THE JUDICIARY | | |
| 80 | Fees of jurors and commissioners----- | 300, 000 | 250, 000 |
| | RELATED AGENCIES | | |
| | COMMISSION ON INTERNATIONAL RULES OF JUDICIAL PROCEDURE | | |
| 80 | Salaries and expenses----- | 79, 000 | -79, 000 |
| | SMALL BUSINESS ADMINISTRATION | | |
| 80 | Revolving fund----- | 100, 000, 000 | 100, 000, 000 |
| | UNITED STATES INFORMATION AGENCY | | |
| 80 | Special international exhibitions----- | 11, 700, 000 | 8, 000, 000 |
| | Total, related agencies----- | 111, 779, 000 | 108, 000, 000 |
| | Total, chapter IX----- | 141, 769, 000 | 136, 890, 000 |

¹ Plus \$890,000 to be derived by transfer.

² Language increasing limitation by \$75,000.

³ Language increasing limitation by \$65,000.

CHAPTER X

SUBCOMMITTEE

TOM STEED, Oklahoma, *Chairman*

OTTO E. PASSMAN, Louisiana
JOSEPH P. ADDABBO, New York
JEFFERY COHELAN, California
SIDNEY R. YATES, Illinois

SILVIO O. CONTE, Massachusetts
HOWARD W. ROBISON, New York

TREASURY DEPARTMENT

UNITED STATES SECRET SERVICE

SALARIES AND EXPENSES

The Committee recommends appropriation of \$271,000 and the transfer of \$539,000 from the appropriation for "Retired pay", Coast Guard, for a total of \$810,000 as requested in the budget estimates. This request was originally contained in House Document No. 80, which was cancelled and replaced by the estimate contained in House Document No. 119.

The amount recommended will provide \$215,000 to cover increased pay costs under Public Law 88-426 and \$595,000 to expand the protective capabilities of the Service.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|----------------|------------------------------|-------------------------|-------------------------|---------------------------------|
| | CHAPTER X | | | |
| | TREASURY DEPARTMENT | | | |
| | UNITED STATES SECRET SERVICE | | | |
| 80, 119 | Salaries and expenses ----- | ¹ \$271, 000 | ¹ \$271, 000 | ----- |
| | Total, chapter X ----- | 271, 000 | 271, 000 | ----- |

¹ Plus \$539,000 to be derived by transfer.

TITLE II

APPALACHIAN REGIONAL DEVELOPMENT

The Committee considered estimates totaling \$362,636,000 as submitted in House Document Numbered 110 to finance the Appalachian Regional Development Act of 1965. A total of \$344,328,000 is recommended for the various agencies involved and for the most part will remain available for obligation until June 30, 1966. This is a reduction of \$18,308,000 in the requests.

In the opinion of the Committee, the full amount of appropriations provided in this portion of the bill should be charged to the applicable limitations contained in the Appalachian Regional Development Act of 1965.

DEPARTMENT OF AGRICULTURE

(EXCLUSIVE OF FOREST SERVICE)

The Committee recommends appropriations totaling \$24,085,000 for the various agencies of the Department participating in the Appalachian Regional Development Program authorized by Public Law 89-4, approved March 9, 1965. This is a reduction of \$10,270,000 in the budget estimates submitted in House Document No. 110, dated March 15, 1965.

For the research and extension activities, the Committee has approved additional funds of \$900,000, a reduction of \$3,020,000 in the budget request. All of these agencies have been carrying on programs in this area, as well as the rest of the country, for many years. The additional funds are provided to enable them to coordinate research and extension work in the area, bring together the research findings already available, and supply such information to those engaged in agriculture in the region. The Committee has taken into account the difficulties and delays usually involved in locating qualified research and extension technicians to meet expanded program needs. It believes that the immediate needs of this area can be met best by making full use of information now available, rather than embarking on new research which may take several years or more to produce results which apparently would duplicate existing information.

The appropriations recommended for the Soil Conservation Service, Agricultural Stabilization and Conservation Service, and the Farmers Home Administration in the amount of \$23,150,000 should adequately meet the land stabilization, conservation, and erosion control problems in the Appalachian area. These funds will be utilized to undertake additional watershed projects, make conservation and development loans, and carry out conservation programs to be developed by State Governments in the area. These State plans are expected to be received around June 1st. In the opinion of the Committee, no funds should be released until such plans have been received and approved by the Department.

Economic conditions and the extent of need for special assistance under this program will vary greatly among the many counties and

communities located in this vast region. Prosperous areas as well as low income areas exist here as in most other parts of the country. The Department must issue stringent regulations relative to the use of the funds contained herein to make certain that the benefits are provided for those with lowest income and limited financial resources, and where lands are badly eroded and in need of special attention.

In view of recruitment problems and delays, as outlined above, the amounts provided for administrative expenses of the Farmers Home Administration should be adequate. Transfer authority provided in the regular bill for 1965 to meet unusual or heavy workload increases can also be used to the extent necessary.

The \$35,000 included in the bill for the Rural Community Development Service will provide for one regional specialist, a secretary, and related costs, to coordinate the activities of the various agencies of the Department engaged in this program. This representative should be located at a central and convenient point in the Appalachian region.

FOREST SERVICE

FOREST PROTECTION AND UTILIZATION

Forest Land Management

The Committee has recommended \$1,500,000, a reduction of \$1,000,000 in the budget request, primarily for the rehabilitation of strip-mined areas.

A decrease of \$500,000 is recommended in the request of \$1,500,000 for soil and water management. The Federal Government is currently expending a total of about \$5,000,000 on a National basis for this activity, and approximately \$372,000 for soil and water management work is currently being expended in the Appalachian Region.

The Committee also recommends a decrease of \$500,000 in the \$1,000,000 requested for the acquisition of lands under the Weeks Act. Testimony developed during the hearings indicated that a considerable portion of this acreage would be to enhance the recreation benefits within the Cumberland and Monongahela National Forests in Kentucky and West Virginia. The Committee has just approved large sums under the Land and Water Conservation fund in the regular 1966 appropriation bill for the acquisition of recreational areas and therefore believes that \$500,000 will be adequate for this purpose in view of the fact that only \$680,000 was approved for the entire nation in the regular 1966 appropriation bill for purchase of land under the Weeks Act.

Forest Research

The Committee has approved \$1,125,000, a reduction of \$660,000 in the budget request, for the acceleration of forestry research to help resolve the economic, social, and other problems of the Appalachian Region.

The Committee recommends a reduction of \$325,000 in the \$825,000 requested for forest products utilization research. A total of \$5.8 million is currently being expended on the national level for this activity, with \$805,000 of that amount applicable to the Appalachian area. In addition the 1966 appropriation bill recently approved by

the Committee, provided for an increase of \$489,000 in this activity in 1966.

The Committee also recommends a decrease of \$200,000 in the \$400,000 requested for forest engineering research. Total expenditures for this activity on the national level amount to only \$409,000, and the total amount requested under this item would appear to be disproportionate to the national effort.

The Committee also recommends a reduction of \$50,000 in the \$175,000 requested for forest survey. Total funds amounting to \$1,903,000 are currently being expended for this activity on a national level with \$130,000 of that amount applicable to the Appalachian area.

The Committee also recommends a decrease of \$85,000 in the \$385,000 requested for forest products marketing research. For this activity a total of \$1,464,000 is currently being expended on a national level with \$702,000 of that amount already being used for research in the Appalachian area.

State and Private Forestry Cooperation

The Committee recommends the budget estimate of \$350,000 to improve the present and future growth and quality of the timber resource through technical assistance to woodland owners.

FOREST ROADS AND TRAILS

(LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee recommends the budget estimate of \$2,500,000 to provide for liquidation of contract authorization for timber access road construction in the Appalachian Region.

TIMBER DEVELOPMENT ORGANIZATION LOANS AND TECHNICAL ASSISTANCE

The Committee has approved \$1,000,000, a reduction of \$350,000 in the budget request, to provide technical assistance and loans to timber development organizations to improve development and utilization of timber stands in the Appalachian Region. The reduction includes a decrease of \$300,000 for loans and related expenses, and \$50,000 for technical assistance.

At the time the hearings were held on this appropriation item, it was evident from the testimony that the planning for the administration of this program was in the very initial stages, and there would undoubtedly be considerable delay before operation of this program would begin. Considering the tentative nature of this program and the lack of specific plans, it is the opinion of the Committee that the recommended amount will be sufficient to finance operations of the program for the next 14 months.

DEPARTMENT OF COMMERCE

GRANTS FOR LOCAL DEVELOPMENT DISTRICTS AND FOR RESEARCH AND
DEMONSTRATION

The Committee has included in the bill \$2,500,000 for grants for administrative expenses of local development districts and for research and demonstration projects, as well as related administrative expenses as authorized by section 302 of the Appalachian Regional Development Act of 1965.

SUPPLEMENTAL GRANTS-IN-AID

The sum of \$45,000,000, the full amount of the budget estimate is provided in the bill for supplementing grants-in-aid for the Appalachian Region and for related administrative expenses, as authorized by section 214 of the Appalachian Regional Development Act of 1965.

These funds will supplement grants-in-aid programs for construction or equipment of facilities. They will permit the Secretary of Commerce, acting on recommendations of the Appalachian Regional Commission, and after consultation with appropriate Federal officials, to increase the Federal share of such grants to a maximum of 80 percent of cost.

BUREAU OF PUBLIC ROADS

APPALACHIAN DEVELOPMENT HIGHWAY SYSTEM

The Committee recommends the full amount of the budget estimate, \$200,000,000, for the necessary expenses for construction of an Appalachian Development Highway System, including local access roads, as authorized by the Appalachian Regional Development Act of 1965.

Section 201 of the Appalachian Development Act of 1965 authorizes the construction of an Appalachian Development Highway System including local access roads. This system, which is not to exceed a total of 3,350 miles in length, is designed to improve the accessibility of Appalachia, to reduce highway transportation costs to and within Appalachia, to provide the highway transportation facilities necessary to accelerate the overall development of Appalachia, and to provide not more than 1,000 miles of local access roads to specific development facilities. Funds in the amount of \$840 million are authorized to be appropriated over the period of this program.

DEPARTMENT OF DEFENSE—CIVIL

DEPARTMENT OF THE ARMY

CORPS OF ENGINEERS—CIVIL

General Investigations

The Committee recommends an appropriation of \$2,000,000, \$271,000 less than the budget request, to accelerate the investigations work of the Corps of Engineers in the Appalachian region. The Committee has approved the total study program presented but believes the reduction of \$271,000 can be absorbed within available

funds. The approved program includes \$1,700,000 to initiate the special Water Resource Survey of the Appalachian region for which \$5,000,000 is authorized in Section 206 of the Appalachian Regional Development Act of 1965; \$209,000 to initiate eight new studies; and \$362,000 to accelerate nine current studies. The studies are as follows:

| <i>Project</i> | <i>Allowance</i> |
|---|------------------|
| 1. Appalachian Region Water Resource Study----- | \$1, 700, 000 |
| 2. New Studies: | |
| Paint Creek at Chillicothe, Ohio----- | 13, 000 |
| Conneaut Creek at Conneautville, Pennsylvania----- | 10, 000 |
| Connoquenessing Creek below Butler, Pennsylvania----- | 48, 000 |
| Girtys Run, Pennsylvania----- | 40, 000 |
| Reedy River, South Carolina----- | 20, 000 |
| Collins River, Tennessee----- | 10, 000 |
| Mill Creek at Ripley, West Virginia----- | 20, 000 |
| West Fork River and Tributaries, Clarksburg, W. Va----- | 48, 000 |
| Total, New Studies----- | 209, 000 |
| 3. Accelerate Studies: | |
| Apalachicola River (308) Report, Florida and Georgia----- | 50, 000 |
| Warrior River and Tributaries, Alabama----- | 14, 000 |
| Yadkin—Pee Dee River Basin, North Carolina----- | 75, 000 |
| Muskingum River Basin, Ohio----- | 35, 000 |
| Johnstown Channel Ext., Pennsylvania----- | 10, 000 |
| Neshannock Creek, Pennsylvania----- | 23, 000 |
| Walnut Bottom Run, Pennsylvania----- | 17, 000 |
| James River, Virginia----- | 108, 000 |
| Middle Island Creek Basin, West Virginia----- | 30, 000 |
| Total, Accelerate Studies----- | 362, 000 |
| Total, approved study program----- | 2, 271, 000 |

Construction, General

The Committee recommends \$13,778,000, a reduction of \$1,222,000 in the estimate, for accelerating the planning and construction on navigation and flood control projects in the Appalachian region.

In approving this supplemental estimate which covers the approximately 15 month period ending June 30, 1966, the Subcommittee wishes to make clear that its action represents an exception, and not a precedent for changing, to its long established policy that public works projects should be funded only on a 12 month basis in the regular annual appropriation bill. The Committee has made this exception only because of the expressed policy of the Congress to accelerate economic development in the Appalachian Region and the assurances given by the Corps of Engineers that the request was confined to those projects on which the completion date would be materially advanced, or delays avoided which could not be foreseen when the regular 1965 Bill was considered, by the availability of supplemental funds during the 1965 spring and summer construction season.

The approved projects and the amounts allowed are as follows:

| <i>Project</i> | <i>Allowance</i> |
|---|------------------|
| Advance Engineering and Design: | |
| New Starts, planning: | |
| Fall Brook Reservoir, Pennsylvania..... | \$60,000 |
| Cowanesque Reservoir, Pennsylvania..... | 100,000 |
| Burnsville Reservoir, West Virginia..... | 200,000 |
| Total, new starts, planning..... | 360,000 |
| Accelerate planning: | |
| Booneville Reservoir, Kentucky..... | 69,000 |
| Bloomington Reservoir, Maryland and West Virginia..... | 400,000 |
| Raystown Reservoir, Pennsylvania..... | 200,000 |
| Tocks Island Reservoir, Pennsylvania..... | 390,000 |
| Gathright Reservoir, Virginia..... | 209,000 |
| Total, accelerate planning..... | 1,268,000 |
| Construction: | |
| New starts: | |
| Paint Creek Reservoir, Ohio..... | 1,000,000 |
| Willow Island Locks and Dam, Ohio and West Virginia.... | 1,500,000 |
| Total, new starts, construction..... | 2,500,000 |
| Accelerate, construction: | |
| West Point Reservoir, Alabama and Georgia ¹ | 1,000,000 |
| Cave Run Reservoir, Kentucky..... | 500,000 |
| Blanchard Reservoir, Pennsylvania..... | 1,000,000 |
| Scranton, Pennsylvania ¹ | 50,000 |
| Union City Reservoir, Pennsylvania ¹ | 100,000 |
| Lump sum for allocation to the following projects as warranted: Carters Dam, Georgia; Hannibal locks and Dam ¹ and Racine Locks and Dam, Ohio and West Virginia, Beltzville Reservoir ¹ and Shenango River Reservoir, Pennsylvania; Cordell Hull Lock and Dam, Tennessee; and Opekiska Lock and Dam, West Virginia..... | 4,000,000 |
| Total, accelerate, construction..... | 6,650,000 |
| Small Flood Control Projects (Evarts, Inez, and Manchester (Goose Creek)), Kentucky..... | 500,000 |
| Recreation at 18 completed projects..... | 2,500,000 |
| Total, construction, general..... | 13,778,000 |

¹ New starts included in 1966 budget.

The Committee has approved the lump sum of \$4,000,000 for acceleration, as warranted, of the seven projects suggested in the estimate with the understanding that the Corps of Engineers will report promptly to the Committee each allocation made within the 15 percent flexibility allowed by the Committee. Any amounts proposed in excess of 15 percent shall be submitted for advance approval by the Committee in line with the established practice.

The reduction of \$1,222,000 made by the Committee includes \$300,000 in the lump sum proposed for acceleration on the seven projects and \$547,000 in the estimate for recreation facilities on completed projects. The amounts allowed should provide adequately for the additional requirements until June 30, 1966. The balance of the reduction, \$375,000, has been made in the supplemental estimate for small flood control projects in the light of the large unallocated balance of current funds available for this purpose.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

The bill includes three appropriation items for the Department of Health, Education, and Welfare, each of which is specifically authorized by the Appalachian Regional Development Act of 1965. These are \$8,000,000 for grants for construction of vocational education school facilities, authorized by section 211 of the Act; \$21,000,000 for grants for construction and operation of demonstration health facilities, authorized by section 202 of the Act; and \$3,000,000 for grants for construction of sewage treatment works, authorized by section 212 of the Act. In each instance the amount carried in the bill is the full amount requested.

The Committee has not allowed any of the request for an additional \$975,000 for air pollution, nor the request for an additional \$1,800,000 for water supply and water pollution control. There is no specific authorization for these programs in the Appalachian Regional Development Act of 1965. The authority for these programs is contained in the Public Health Service Act and appropriations, therefor, are carried in the annual appropriations for the Departments of Labor and Health, Education, and Welfare. These needs will be taken into consideration when the 1966 Bill for these Departments is acted upon.

DEPARTMENT OF THE INTERIOR

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

The Committee has approved \$500,000, a reduction of \$250,000 in the budget request, for the conduct of intensified programs of geologic and mineral resources investigations and topographic surveys in the Appalachian area.

\$3,504,000 is currently being spent in this area on this work, and \$3,598,000 has been approved in the 1966 Bill. The additional \$500,000 should provide sufficient funds for the next 14 months.

BUREAU OF MINES

CONSERVATION AND DEVELOPMENT OF MINERAL RESOURCES

The Committee has approved \$300,000, a reduction of \$200,000 in the budget request to finance a conduct of studies, in close cooperation with the geological survey in the states, of the feasibility of starting selected mining and mineral processing industry within the region defined under the Appalachian Regional Development Act of 1965. This activity is a companion study to that described above under geological survey.

APPALACHIAN REGION MINING RESTORATION

The Committee has approved \$15,850,000, a reduction of \$400,000 in the budget request, to provide for the Federal share for restoration of areas in the Appalachian Region damaged by mining, and for a nationwide study of problems created by strip and surface mining activity, as authorized under the Appalachian Regional Development Act of 1965. Of this amount, \$11,800,000 is for subsidence, caving, and mine fire control, and \$4,050,000 is for strip and surface mine area restoration.

Included in the budget request was the amount of \$750,000 for an evaluation study. Much study has already been completed on this subject, and in the opinion of the Committee, the \$350,000 recommended will be sufficient to provide for the accumulation of data already available in this connection during the next fourteen months.

BUREAU OF SPORT FISHERIES AND WILDLIFE

APPALACHIAN REGION FISH AND WILDLIFE RESTORATION PROJECTS

The Committee has approved \$1,350,000, a reduction of \$400,000 in the budget request, for carrying out a fish and wildlife restoration program, as authorized by Section 205 of the Appalachian Regional Development Act of 1965. Action on this request by the Committee is summarized below:

| Activity | Budget estimate | Allowance | Decrease |
|-------------------------|-----------------|-------------|------------|
| Payments to States..... | \$1,300,000 | \$1,000,000 | -\$300,000 |
| Administration..... | 200,000 | 150,000 | -50,000 |
| Planning..... | 250,000 | 200,000 | -50,000 |
| Total..... | 1,750,000 | 1,350,000 | -400,000 |

APPALACHIAN REGIONAL COMMISSION

The Committee recommends \$490,000 for salaries and expenses of the Commission and the Federal cochairman provided by the Appalachian Regional Development Act of 1965. This amount and the \$800,000 previously appropriated are made available to cover administrative expenses through fiscal year 1966. The Commission's responsibility is to develop comprehensive plans and programs for the economic development of the region and make recommendations for actions to be undertaken by the Federal, State and local governments.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|---|--|------------------|---------------------|------------------------------|
| <p>TITLE II APPALACHIAN REGIONAL DEVELOPMENT DEPARTMENT OF AGRICULTURE</p> | | | | |
| 110 | Agricultural Research Service: | | | |
| | Salaries and expenses ----- | \$520, 000 | \$100, 000 | -\$420, 000 |
| 110 | Cooperative State Research Service: | | | |
| | Payments and expenses ----- | 1, 000, 000 | 100, 000 | - 900, 000 |
| 110 | Extension Service: | | | |
| | Cooperative extension work ----- | 2, 000, 000 | 500, 000 | -1, 500, 000 |
| 110 | Soil Conservation Service: | | | |
| | Conservation operations ----- | 1, 950, 000 | 1, 500, 000 | - 450, 000 |
| | Watershed planning ----- | 600, 000 | 400, 000 | - 200, 000 |
| | Watershed protection ----- | 10, 220, 000 | 8, 000, 000 | - 2, 220, 000 |
| | Total, Soil Conservation Service ----- | 12, 770, 000 | 9, 900, 000 | - 2, 870, 000 |
| 110 | Economic Research Service: | | | |
| | Salaries and expenses ----- | 400, 000 | 200, 000 | - 200, 000 |
| 110 | Agricultural Stabilization and Conservation Service: | | | |
| | Appalachian Region conservation program ----- | 8, 500, 000 | 7, 000, 000 | - 1, 500, 000 |

| | | | | |
|-----|---|------------|------------|-------------|
| 110 | Farmers Home Administration: | | | |
| | Salaries and expenses ----- | 500,000 | 250,000 | -250,000 |
| | Direct loan account ----- | 8,600,000 | 6,000,000 | -2,600,000 |
| | Total, Farmers Home Administration ----- | 9,100,000 | 6,250,000 | -2,850,000 |
| 110 | Rural Community Development Service: | | | |
| | Salaries and expenses ----- | 65,000 | 35,000 | -30,000 |
| | Subtotal, Department of Agriculture (exclusive of Forest Service) ----- | 34,355,000 | 24,085,000 | -10,270,000 |
| | FOREST SERVICE | | | |
| 110 | Forest protection and utilization: | | | |
| | Forest land management ----- | 2,500,000 | 1,500,000 | -1,000,000 |
| | Forest research ----- | 1,785,000 | 1,125,000 | -660,000 |
| | State and private forestry cooperation ----- | 350,000 | 350,000 | ----- |
| | Total, forest protection and utilization ----- | 4,635,000 | 2,975,000 | -1,660,000 |
| 110 | Forest roads and trails (liquidation of contract authorization) ----- | 2,500,000 | 2,500,000 | ----- |
| | Timber development: | | | |
| 110 | Organization loans and technical assistance ----- | 1,350,000 | 1,000,000 | -350,000 |
| | Total, Forest Service ----- | 8,485,000 | 6,475,000 | -2,010,000 |
| | Grand total, Department of Agriculture ----- | 42,840,000 | 30,560,000 | -12,280,000 |

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|---|------------------|---------------------|------------------------------|
| | TITLE II—Continued | | | |
| | APPALACHIAN REGIONAL DEVELOPMENT—Con. | | | |
| | DEPARTMENT OF COMMERCE | | | |
| 110 | Grants for local development districts and for research and demonstration | \$3,000,000 | \$2,500,000 | —\$500,000 |
| 110 | Supplemental grants-in-aid | 45,000,000 | 45,000,000 | |
| | BUREAU OF PUBLIC ROADS | | | |
| 110 | Appalachian development highway system | 200,000,000 | 200,000,000 | |
| | Total, Department of Commerce | 248,000,000 | 247,500,000 | —500,000 |
| | DEPARTMENT OF DEFENSE—CIVIL | | | |
| | DEPARTMENT OF THE ARMY | | | |
| | Corps of Engineers—Civil | | | |
| 110 | General investigations | 2,271,000 | 2,000,000 | —271,000 |
| 110 | Construction, general | 15,000,000 | 13,778,000 | —1,222,000 |
| | Total, Corps of Engineers—Civil | 17,271,000 | 15,778,000 | —1,493,000 |
| | DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE | | | |
| 110 | Office of Education: Expansion and improvement of vocational education | 8,000,000 | 8,000,000 | |

| | | | | |
|-----|---|-------------|-------------|-------------|
| 110 | Public Health Service: | | | |
| | Hospital construction activities----- | 21,000,000 | 21,000,000 | ----- |
| | Air pollution----- | 975,000 | | -975,000 |
| | Water supply and water pollution control----- | 1,800,000 | | -1,800,000 |
| | Grants for waste treatment works construction----- | 3,000,000 | 3,000,000 | ----- |
| | Total, Public Health Service----- | 26,775,000 | 24,000,000 | -2,775,000 |
| | Total, Department of Health, Education, and Wel- fare----- | 34,775,000 | 32,000,000 | -2,775,000 |
| | DEPARTMENT OF THE INTERIOR | | | |
| | GEOLOGICAL SURVEY | | | |
| 110 | Surveys, investigations, and research----- | 750,000 | 500,000 | -250,000 |
| | BUREAU OF MINES | | | |
| 110 | Conservation and development of mineral resources----- | 500,000 | 300,000 | -200,000 |
| 110 | Appalachian region mining restoration----- | 16,250,000 | 15,850,000 | -400,000 |
| | Total, Bureau of Mines----- | 16,750,000 | 16,150,000 | -600,000 |
| | BUREAU OF SPORT FISHERIES AND WILDLIFE | | | |
| 110 | Appalachian region fish and wildlife restoration projects----- | 1,750,000 | 1,350,000 | -400,000 |
| | Total, Department of the Interior----- | 19,250,000 | 18,000,000 | -1,250,000 |
| | APPALACHIAN REGIONAL COMMISSION | | | |
| 110 | Salaries and expenses----- | 500,000 | 490,000 | -10,000 |
| | Grand total, title II, Appalachian Regional Develop- ment----- | 362,636,000 | 344,328,000 | -18,308,000 |

TITLE III

INCREASED PAY COSTS

This title of the bill deals exclusively with additional funds to help meet increased pay costs—military and civilian—authorized by or pursuant to law in all three branches of the Government. Some additional but comparatively minor amounts for these purposes are also blended into various of the appropriations included in Title I.

An abbreviated resume of estimates of these pay costs during the current fiscal year 1965, the estimated absorptions, and the additional appropriations budgeted follows (all amounts were anticipated and included in the 1965 totals of the 1966 budget in January; the specific requests are in H. Docs. 80 and 98, plus a \$10,000 legislative item in H. Doc. 119):

[In millions of dollars rounded]

| | Total esti- mated costs | Absorptions proposed | Budget re- quests for added funds |
|---|----------------------------|--------------------------|---|
| Military pay (Public Law 88-422)----- | \$173.5 | \$73.3 (42%) | \$100.2 |
| Civilian pay (Public Laws 88-426; 88-575; 88-631; wage board employees and other administrative actions pur- suant to law)----- | 796.3 | ¹ 278.6 (35%) | ² 517.7 |
| Total----- | 969.8 | 351.9 (36%) | ² 617.9 |

¹ Roughly \$30 million depends on Congressional approval of various language provisions recharacterizing or relocating funds heretofore appropriated.

² \$30.1 million in H. Doc. 80, dealt with in Title I; remainder in H. Doc. 98, dealt with in Title III.

\$579,691,188 is included in Title III, a reduction of \$4,124,750 from the budget requests accounted for under that title. Additionally, various items in Title I include approximately \$29,604,500 of the requests of \$30,084,500 for increased pay costs submitted and considered in connection with supplements for other than increased pay costs.

Each subcommittee concerned with the applicable programs and activities has reviewed the related pay cost supplementals. Reductions aggregating \$410,750 were possible in the legislative branch items partly because, unlike those for the executive branch, they had not been centrally screened. And one of the other requests—for postal operations—has been scaled down by \$3,714,000.

As noted in the summary table, the executive branch proposed absorption of substantial portions—42% of the military pay and 35% of the civilian pay, overall. The increased civilian pay costs have been running since last July 1st; the military since Sept. 1st. As a general proposition, it would be unduly disruptive to the many on-going functions if substantial further absorptions were pressed for this late in the fiscal year.

One other point needs mentioning. Congress attached provisions to the general civilian pay raise (Public Law 88-426, Title I) requiring the executive branch to absorb at least 10 percent of the 1965 cost within the regular fiscal 1965 appropriations and putting an overriding ceiling of \$544 million on the supplemental appropriations permitted to meet that cost—the ceiling being exactly the lump-sum civilian pay cost allowance in the 1965 budget. The amounts in the

accompanying bill for the title I costs under Public Law 88-426 are well within those two limitations.

It is not possible to identify separately how much of title I costs are being absorbed within available funds because, in most instances, such costs are being met along with the costs of other pay increases from the same appropriation. Therefore, for the purpose of demonstrating compliance with the law the extent of the absorption must be arrived at by deduction. The most conservative assumption is that the costs of all other civilian pay increases are to be met completely from presently available funds before any of these funds are applied to the absorption of title I costs. Using this assumption and the estimates as submitted to Congress, about \$155 million, or some 24 percent of title I costs in the executive branch—in contrast to the 10% minimum required by the statute—is being absorbed, and slightly less than \$500 million of the supplementals requested—contrasted to the \$544 million statute ceiling—is assignable to these costs. Committee reductions put the situation in slightly better standing.

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

| H. Doc. No. | Department or activity | Budget estimates | Recommended in bill | Bill compared with estimates |
|-------------|---------------------------------------|------------------------------|---------------------|------------------------------|
| | TITLE III | | | |
| | INCREASED PAY COSTS | | | |
| 98, 119 | Various departments and agencies----- | ¹ \$583, 815, 938 | \$579, 691, 188 | -\$4, 124, 750 |
| | Consisting of— | | | |
| | Direct appropriations----- | 581, 400, 938 | 577, 276, 188 | -4, 124, 750 |
| | Special accounts----- | 1, 435, 000 | 1, 435, 000 | ----- |
| | Appropriation of receipts----- | 12, 000 | 12, 000 | ----- |
| | Indefinite appropriations----- | 968, 000 | 968, 000 | ----- |

¹ Includes \$10,000 in H. Doc. 119 and all items in H. Doc. 98, exclusive of those for the Senate. As noted in text of this report, various amounts in H. Doc. 80 are dealt with in Title I of this bill.

GENERAL PROVISIONS

A section has been added to the bill to extend, from January 31, 1965, to June 30, 1965, the period during which the Secretary of Agriculture may make indemnity payments to dairy farmers whose milk was removed from commercial markets because it contained residues of chemicals registered and approved for use by the Federal Government, as authorized by section 331 of the Economic Opportunity Act. Funds were made available for this purpose in the Supplemental Appropriation Act, 1965, enacted October 7, 1964. These funds by the terms of the latter act are available through June 30, 1965. Thus this action will bring the expiration date of the authorization and appropriation into agreement, and will make it possible to avoid discriminating against farmers who would be eligible for reimbursement except for the fact that their applications had not been processed by the Department of Agriculture by January 31, 1965.

TITLE IV

CLAIMS AND JUDGMENTS

The Committee recommends the appropriation of \$23,643,495, the amount of the request, for claims and judgments rendered against the United States. Of this amount, \$20,262,773 represents claims the payments of which are due under various laws, and \$3,380,722 represents judgments by the U.S. Court of Claims and U.S. district courts. Details concerning these claims and judgments are contained in House Document numbered 113, Eighty-ninth Congress.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitation not heretofore carried in connection with any appropriation bill is recommended:

On page 6, line 11, in connection with the General Services Administration:

: Provided further, That the maximum construction cost for construction of the Post Office and Federal Office Building, Clovis, New Mexico, provided in the Independent Offices Appropriation Act, 1964, is hereby increased by \$212,100 and the maximum construction improvement cost for construction of the Border Station, Del Rio, Texas, provided in the Independent Offices Appropriation Act, 1963, is hereby increased by \$66,000, and an additional amount of \$7,245,900 is hereby appropriated for the purposes of construction of public buildings projects for which appropriations were made under this head in the Independent Offices Appropriation Act, 1965, to remain available until expended, and such amount may be expended for such projects without regard to the limits on maximum improvement construction costs established in such Act for such projects.

On page 8, line 11, in connection with the Veterans Administration:

, and all payments on such insurance and on any total disability provision attached thereto shall be made from that fund, notwith-

standing any provisions of that section: Provided, That for actuarial and accounting purposes, the assets and liabilities (including liability for repayment of advances hereinafter authorized, and adjustment of premiums) attributable to each insured group established under said section 725, shall be separately determined: Provided further, That such amounts of the "Veterans special term insurance fund" as may hereafter be determined by the Administrator of Veterans' Affairs to be in excess of the actuarial liabilities of that fund, including contingency reserves, shall be available for transfer to the "Veterans reopened insurance fund" as needed to provide initial capital: Provided further, That any amounts so transferred shall be repaid to the Treasury, and shall bear interest payable to the Treasury at rates established in accordance with section 725(d)(1) of title 38, United States Code.

On page 18, line 4, in connection with the House of Representatives:

Such amounts as may be necessary during the current fiscal year may be transferred between applicable current appropriations of the House to the extent made necessary by actions of the Committee on House Administration pursuant to the House Employees Position Classification Act, Public Law 88-652.

On page 19, line 17, in connection with the Department of State:

including expenses necessary to provide maximum physical security in Government-owned and leased properties abroad,

On page 31, line 8, in connection with the Appalachian Regional Commission:

: Provided, That the appropriation granted under this head in the Supplemental Appropriation Act, 1965, shall remain available until June 30, 1966.

COMPLIANCE WITH RULE XIII—CLAUSE 3

The following is submitted in compliance with clause 3 of Rule XIII:

PENDING BILL

EXISTING LAW

(On page 58 in connection with
General Provisions)

(Economic Opportunity Act
(Public Law 88-452))

Sec. 303. Section 331(c) of Public Law 88-452 is hereby amended by striking out "January 31, 1965" and inserting in lieu thereof "June 30, 1965."

SEC. 331(c) The authority granted under this section shall expire on January 31, 1965.

SUPPLEMENTAL VIEWS OF THE MINORITY

The minority members of the Public Works subcommittee desire to point out the unusual nature of the spending proposed in the section dealing with the civil works of the Corps of Engineers.

We will raise no objection to the \$1,700,000 allocated to surveys and investigations, or even to some new starts, but we are emphatically opposed to a procedure whereby funds are made available to "accelerate" work on existing projects.

We remain unconvinced that the Corps has the capability of putting this money to use in fiscal 1965. We regard this as another example of charging items in a new program to fiscal '65, to pad up that figure so that next year's final aggregate won't look so outrageous by comparison.

Furthermore, we think this report should reflect the assurance of the subcommittee chairman that this allowance of money beyond the usual obligation period is not to be considered an open invitation to the Corps or any other agency to repeat this type of request.

Some precedents for this unusual method of funding were cited during the markup, but the minority prefers to regard it in this instance as an exception, and Appalachia or no Appalachia, Great Society or no Great Society, our strong displeasure is noted herewith.

JOHN J. RHODES.

GLENN R. DAVIS.

HOWARD W. ROBISON.



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