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91ST CONGRESS }
1st Session }

HOUSE OF REPRESENTATIVES

{ REPORT
{ No. 91-252

SI p. 116

SECOND SUPPLEMENTAL APPROPRIATION BILL, 1969

MAY 15, 1969.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. MAHON, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 11400]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making supplemental appropriations for the fiscal year ending June 30, 1969, and for other purposes.

SUMMARY OF THE BILL

The bill is divided into five titles:

- I—Military operations in Southeast Asia,
- II—General supplementals (various),
- III—Increased pay costs,
- IV—Ceiling on 1970 expenditures, and
- V—General provisions.

The grand total of new budget (obligational) authority recommended in the bill is \$3,783,212,766, a reduction of about 13%, or \$580,794,190, from the revised budget requests of \$4,364,006,956 considered.

In addition, under title II there are proposed increases of \$82,500,000 in limitations on annual contract authorizations involving interest subsidies for homeownership and rental housing assistance and college housing. The budget requests for these total \$104,500,000, so there is a reduction of \$22,000,000. Also, numerous provisions in the bill would release \$82,766,000 held in reserve under the cutback provisions of Public Law 90-364.

The amounts in the bill are within the overall totals of budget authority for 1969 shown in the administration's budget review released April 15th. That is, they are well within the totals contemplated in that review. And they are also well below the supplemental provisions contemplated for fiscal 1969 in the budget last January.

The January budget projected fiscal 1969 budget authority supplementals of \$4,813,000,000, inclusive of \$198,000,000 dependent on legislation which is not yet enacted. Of the remainder (\$4,615,000,000), a total of \$4,365,000,000 in new budget authority was submitted to the House and considered in connection with the accompanying bill. An additional \$221,000,000 in new budget authority requests for 1969—finalized after House Committee hearings were closed out—was submitted to the Senate (S. Doc. 91-18) for consideration in connection with this bill. Thus the total of such budget authority requests now indicated is \$4,586,000,000, or, in round figures, \$29,000,000 below the \$4,615,000,000 mentioned above.

This is the way the total picture stands on 1969 supplementals as of this date. It is a net result; the new administration reviewed and revised many of the supplemental requests submitted by the previous administration and made a number of reductions. But as the totals now stand, increases submitted have offset all but \$29,000,000 of the decreases from the January budget that were projected on April 15 (again, not counting the \$198,000,000 that hinges on legislation).

SUMMARY BY TITLES

Title I, Defense military, includes \$1,234,000,000 for military operations in Southeast Asia. This compares with the revised request of \$1,496,900,000, a reduction of \$262,900,000, or about 17 percent. The explanation begins on page 11.

Title II, for sundry general supplementals, includes \$1,365,914,312, a reduction of \$39,736,850, or just under 3% from the budget requests of \$1,405,651,162 in new budget (obligational) authority. Some releases of reserves and other non-add provisions are involved. Increases of \$82,500,000—a reduction of \$22,000,000 from the request—are also proposed in limitations on annual contract authorizations in certain interest subsidy programs in the housing field.

The details are set forth under the various chapters in the report, but the great bulk of title II relates to items not subject to effective discretionary control in the annual bills. Some 83%, or \$1,132,000,000, of the total, for example, is involved in grants to states for public assistance; veterans compensation, medical, and other costs; unemployment compensation payments; military retired pay; and disaster relief.

Title III, for increased pay costs, includes \$1,183,298,454 in new budget (obligational) authority, an overall reduction of \$278,157,340, or about 19 percent from the revised budget requests of \$1,461,455,794. Release of \$62,277,000 of P. L. 90-364 reserves is also involved, plus numerous transfers between appropriations to enable greater absorption of pay costs.

These supplementals relate to unabsorbed portions of pay raises generally effective last July 1 that were not taken into account in the regular 1969 appropriations. A resume with more details is on page 73 of this report.

Title IV, limitation on 1970 budget outlays, proposes an overall ceiling on expenditures of the government during the fiscal year 1970 that begins on July 1, 1969. The proposal is explained in considerable detail beginning on page 118 of this report.

Title V, general provisions, contains general provisions customarily carried.

APPROXIMATE EFFECT ON 1969 EXPENDITURES (BUDGET OUTLAYS)

It is the committee's tentative estimate that the reduction of \$580,794,190 in new budget (obligational) authority requests, plus the relatively minor changes in requested transfers between appropriations, and reserve releases, will translate into a reduction of approximately \$464,000,000 in budget outlays previously projected *for fiscal year 1969*, by titles of the bill roughly as follows: title I, \$165,000,000; title II, \$26,000,000; and title III, \$273,000,000. The reductions in the interest subsidy contract authorizations limitations would not affect projected 1969 outlays.

The outlay effect of the remainder of the reduction in new budget authority and interest subsidy contract authorization limitations would be of some consideration in determining the impact of congressional actions on fiscal 1970 budget outlays; perhaps to a minor extent, even on fiscal 1971 outlays.

TABULAR SUMMARY

The following table summarizes the revised budget requests and the amounts in the bill by titles and chapters. The estimates on which it is based will be found in H. Docs. 91-15; 50; 85; 94; 98; 99; and 101:

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL**

SUMMARY

Report page No.	Chapter No.		Budget estimates	Recommended in bill	Bill compared with estimates
		TITLE I			
11		Military operations in Southeast Asia:			
		New budget (obligational) authority-----	\$1, 496, 900, 000	\$1, 234, 000, 000	-\$262, 900, 000
		TITLE II			
16	I	Agriculture:			
		New budget (obligational) authority-----	9, 118, 000	9, 118, 000	-----
19	II	Defense:			
		New budget (obligational) authority-----	249, 682, 000	226, 050, 000	-23, 632, 000
24	III	District of Columbia:			
		Federal funds: New budget (obligational) authority----	11, 000, 000	10, 365, 000	-635, 000
		<i>District of Columbia funds:</i>			
		New budget (obligational) authority-----	(25, 871, 000)	(25, 353, 000)	(-518, 000)
27	IV	Foreign operations:			
		New budget (obligational) authority-----	2, 853, 000	2, 700, 000	-153, 000
		<i>By transfer</i> -----	(38, 000)	(35, 000)	(-3, 000)

29	V	Independent offices—Housing and Urban Development:			
		New budget (obligational) authority:			
		1968-----	7, 168, 000	7, 168, 000	
		1969-----	314, 291, 000	306, 062, 000	- 8, 229, 000
		Total-----	321, 459, 000	313, 230, 000	- 8, 229, 000
		<i>New annual contract authorizations, increase in limitations.</i>	(104, 500, 000)	(82, 500, 000)	(- 22, 000, 000)
		<i>Release of P.L. 90-364 reserves</i> -----	(15, 248, 000)	(15, 248, 000)	
38	VI	Interior:			
		New budget (obligational) authority-----	59, 302, 000	54, 227, 000	- 5, 075, 000
		<i>Release of P.L. 90-364 reserves</i> -----	(2, 886, 000)	(2, 886, 000)	
		<i>By transfer</i> -----	(1, 628, 000)	(1, 628, 000)	
		<i>Liquidation cash</i> -----	(19, 000, 000)	(19, 000, 000)	
46	VII	Labor—Health, Education, and Welfare:			
		New budget (obligational) authority-----	713, 707, 000	713, 707, 000	
		<i>Release of P.L. 90-364 reserves</i> -----	(292, 000)	(292, 000)	
		<i>By transfer</i> -----	(9, 346, 000)	(9, 346, 000)	

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

SUMMARY—Continued

Report page No.	Chapter No.		Budget estimates	Recommended in bill	Bill compared with estimates
		TITLE II—Continued			
52	VIII	Legislative branch-----		\$30, 000	+\$30, 000
55	IX	State, Justice, Commerce, and Judiciary:			
		New budget (obligational) authority:			
		1968-----	\$10, 000	10, 000	
		1969-----	16, 756, 350	15, 013, 500	-1, 742, 850
		Total-----	16, 766, 350	15, 023, 500	-1, 742, 850
		Release of P.L. 90-364 reserves-----	(1, 701, 000)	(1, 701, 000)	
		By transfer-----	(220, 000)	(220, 000)	
66	X	Transportation:			
		New budget (obligational) authority-----	2, 598, 000	2, 298, 000	-300, 000
		Release of P.L. 90-364 reserves-----	(28, 000)	(28, 000)	

68	XI	Treasury-Post Office:			
		New budget (obligational) authority-----	2, 285, 000	2, 285, 000	-----
		Release of P.L. 90-364 reserves-----	(334, 000)	(334, 000)	-----
71	XII	Claims and judgments-----	16, 880, 812	16, 880, 812	-----
		Total, title II:			
		New budget (obligational) authority:			
		1968-----	7, 178, 000	7, 178, 000	-----
		1969-----	1, 398, 473, 162	1, 358, 736, 312	-39, 736, 850
		Total-----	1, 405, 651, 162	1, 365, 914, 312	-39, 736, 850
		New annual contract authorizations, increase in limitations-----	(104, 500, 000)	(82, 500, 000)	(-22, 000, 000)
		Release of P.L. 90-364 reserves-----	(20, 489, 000)	(20, 489, 000)	-----
		By transfer-----	(11, 232, 000)	(11, 229, 000)	(-3, 000)
		Liquidation cash-----	(19, 000, 000)	(19, 000, 000)	-----
		Increased pay costs (included above):			
		Budget authority-----	(127, 767, 400)	(116, 435, 400)	(-11, 332, 000)
		Release of reserves-----	(18, 589, 000)	(18, 589, 000)	-----
		By transfer-----	(1, 386, 000)	(1, 383, 000)	(-3, 000)
		Total-----	(147, 742, 400)	(136, 407, 400)	(-11, 335, 000)

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued
SUMMARY—Continued**

Report page No.	Chapter No.		Budget estimates	Recommended in bill	Bill compared with estimates
73		<p align="center">TITLE III</p> <p align="center">INCREASED PAY COSTS</p> <p>New budget (obligational) authority-----</p> <p><i>Release of P.L. 90-364 reserves</i>-----</p> <p><i>By transfer</i>-----</p> <p><i>Limitations on administrative and nonadministrative expenses</i>-----</p> <p align="center">TITLE V</p> <p align="center">GENERAL PROVISIONS</p> <p><i>Increases in limitations and transfers from trust funds for personal services pursuant to section 502 of bill (H. Doc. 91-50)</i>-----</p>	<p>\$1, 461, 455, 794</p> <p>(61, 974, 000)</p> <p>(75, 233, 000)</p> <p>(24, 395, 000)</p> <hr/> <p>(630, 000)</p>	<p>\$1, 183, 298, 454</p> <p>(62, 277, 000)</p> <p>(81, 676, 000)</p> <p>(22, 223, 000)</p> <hr/> <p>(630, 000)</p>	<p>-\$278, 157, 340</p> <p>(+303, 000)</p> <p>(+6, 443, 000)</p> <p>(-2, 172, 000)</p> <hr/> <p>-----</p>

RECAPITULATION

Grand total, titles I, II, III, and V:

New budget (obligational) authority:

1968-----	7, 178, 000	7, 178, 000	-----
1969-----	4, 356, 828, 956	3, 776, 034, 766	- 580, 794, 190
Total-----	4, 364, 006, 956	3, 783, 212, 766	- 580, 794, 190
<i>New annual contract authorizations, increase in limitations</i> -----	(104, 500, 000)	(82, 500, 000)	(- 22, 000, 000)
<i>Release of P.L. 90-364 reserves</i> -----	(82, 463, 000)	(82, 766, 000)	(+ 303, 000)
<i>By transfer</i> -----	(86, 465, 000)	(92, 905, 000)	(+ 6, 440, 000)
<i>Liquidation cash</i> -----	(19, 000, 000)	(19, 000, 000)	-----
<i>Limitations on administrative and nonadministrative expenses</i> -----	(24, 395, 000)	(22, 223, 000)	(- 2, 172, 000)
<i>Increases in limitations and transfers from trust funds for personal services pursuant to section 502 of bill</i> -----	(630, 000)	(630, 000)	-----

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

SUMMARY—Continued

Report page No.	Chapter No.		Budget estimates	Recommended in bill	Bill compared with estimates
		RECAPITULATION—Continued			
		Grand total, titles I, II, III, V—Continued			
		<i>Increased pay costs (included above):</i>			
		<i>Budget authority</i> -----	(\$1, 589, 223, 194)	(\$1, 299, 733, 854)	(- \$289, 489, 340)
		<i>Release of reserves</i> -----	(80, 563, 000)	(80, 866, 000)	(+ 303, 000)
		<i>By transfer</i> -----	(76, 619, 000)	(83, 059, 000)	(+ 6, 440, 000)
		<i>Limitations on administrative and nonadministrative expenses</i> -----	(24, 395, 000)	(22, 223, 000)	(- 2, 172, 000)
		<i>Increases in limitations and transfers from trust funds for personal services pursuant to section 502 of bill</i> -----	(630, 000)	(630, 000)	-----
		Total -----	(1, 771, 430, 194)	(1, 486, 511, 854)	(- 284, 918, 340)

TITLE I

SUBCOMMITTEE ON DEPARTMENT OF DEFENSE

GEORGE H. MAHON, TEXAS, *Chairman*

ROBERT L. F. SIKES, FLORIDA
JAMIE L. WHITTEN, MISSISSIPPI
GEORGE W. ANDREWS, ALABAMA
DANIEL J. FLOOD, PENNSYLVANIA
JOHN M. SLACK, WEST VIRGINIA
JOSEPH P. ADDABBO, NEW YORK

GLENARD P. LIPSCOMB,
CALIFORNIA
WILLIAM E. MINSHALL, OHIO
JOHN J. RHODES, ARIZONA
GLENN R. DAVIS, WISCONSIN

MILITARY OPERATIONS IN SOUTHEAST ASIA

DEPARTMENT OF DEFENSE—MILITARY

The Committee considered amended estimates totalling \$1,496,900,000 as requested in House Document No. 91-94 for military operations in Southeast Asia. The original supplemental estimates for this effort had been \$1,631,500,000, as requested in House Document No. 91-50. The Committee recommends appropriations totalling \$1,234,000,000 which will be used generally for the following purposes:

<i>Purpose</i>	<i>Amount</i>
Military pay cost for additional personnel-----	\$239, 500, 000
Operational support, and maintenance of equipment-----	354, 400, 000
Procurement of additional equipment-----	640, 100, 000
Total-----	<u>1, 234, 000, 000</u>

NEED FOR SUPPLEMENTAL

Subsequent to the preparation of the Department of Defense fiscal year 1969 budget estimates and their presentation to the Congress, two significant events took place which had not been contemplated in preparing those estimates. First, in January 1968, the enemy Tet offensive required the deployment of additional forces to Vietnam to strengthen U.S. and Allied forces already deployed. Such an action, of course, required increasing support operations including (1) the purchase and shipment of additional materials and supplies, (2) the maintenance and overhaul of additional equipment and (3) other general increases required by additional troop deployments. Also, the Tet offensive caused considerable damage to materiel and equipment which had to be either repaired or replaced. The losses sustained were much greater than anticipated as routine replacements in preparing the budget estimates.

Secondly, the seizure of the PUEBLO by the North Koreans shortly after the Tet offensive resulted in the call-up of Reserve forces to meet the possible military threat from North Korea and to generally strengthen our military posture. Certain improvements were required and additional troops and equipment were deployed.

In an effort to make abundantly clear that the Congress desired to provide whatever funds might be required for the conduct of military operations in Southeast Asia, Congress specifically exempted the costs of operations in Southeast Asia from provisions of the Revenue and Expenditure Control Act of 1968 otherwise limiting obligations and expenditures. Language in the Appropriation Act for fiscal year 1969 made yet another exemption for certain civilian employees.

The Department of Defense was, of course, constrained by the Revenue and Expenditure Control Act of 1968 in areas of operations other than those directly related to Southeast Asia. For a detailed description of the determination of costs and approach to the budget see pages 448-457 of the Hearings on the Second Supplemental, 1969.

The President's budget for fiscal year 1969 had proposed Defense expenditures in the amount of \$25.8 billion for special support of Vietnam operations. As has been stated in testimony before the Committee and in debate on the Floor of the House, there are not separate sets of accounts for the conduct of war operations in Vietnam. The amounts set forth in the President's budget and in testimony before the Appropriations Committee are the best available statistical approximation of the cost of the war in Vietnam.

As a result of military actions, and the exemption available, estimates for special support of military operations in Southeast Asia now total \$27.5 billion in obligational authority and \$28.8 billion in expenditures. These amounts include the estimates submitted in connection with the pending bill. As a result of the recommendations of the Committee in reducing obligational authority from \$1.5 billion to \$1.2 billion, it is probable that expenditures related to Southeast Asia in fiscal year 1969 will be reduced by approximately \$165 million.

VALIDITY OF ESTIMATES

Although the Committee recognizes the need for additional funds for Southeast Asia operations, considerable time was devoted to analyzing the request to assure that only those funds are recommended which are actually required. In this review, several areas were noted where, in the opinion of the Committee, stated requirements appeared to be in excess of current need. All such items were deleted. The Committee is of the firm opinion that, though every valid requirement in support of our effort (and that of our Allies) in Southeast Asia should be honored, a supplemental request should not provide for unessential items or items not related to Southeast Asia. The specific reasons for the various reductions are discussed below under the appropriation item for which funds are requested.

The Committee believes that the funds provided in this Title of the bill will be sufficient to meet the requirements as presented by the Department of Defense. In the opinion of the Committee all the funds being recommended are necessary and should be appropriated.

MILITARY PERSONNEL

The Committee reduced these items by \$64,200,000 from requests totalling \$303,700,000 to recommended amounts totalling \$239,500,000 as shown in detail on the table appearing on page 15. The reductions recommended generally represent the deletion of items not directly related to Southeast Asia operations such as winter underwear, enlisted women's clothing, subdued insignia, change of station travel, and the cost of shipment of household effects. In addition, a reduction was made on the basis of estimated overfunding generally included in Military Personnel requests as evidenced by the overstatement of man-year requirements and the costs associated with operational rations and subsistence and other allowances.

OPERATION AND MAINTENANCE

The amended requests for operation and maintenance accounts amount to \$476,200,000. The Committee recommends appropriations of \$354,400,000, a reduction of \$121,800,000. The Committee's action on each of the amounts requested is shown in the table on page 15.

The principal reason for this large reduction was the apparent overstatement of requirements for the purchase of supplies, spare parts, and associated transportation cost. In addition, the Committee believes that the funds requested were greatly in excess of need for the repair, overhaul, modification, and conversion of equipment and aircraft. Funds for the rental of additional Automatic Data Processing Equipment are denied on the basis that the request did not appear to be required or germane to the intent of the supplemental.

PROCUREMENT OF EQUIPMENT AND MISSILES, ARMY

The Committee recommends the supplemental appropriation of \$640,100,000 for this account. The sum recommended is \$76,900,000 less than the request of \$717,000,000.

The \$62,200,000 requested under "Aircraft" and "Aircraft Spares and Repair Parts" is denied since the required authorizing legislation has not been enacted. The request did not include any new aircraft. The funds requested were for modifications and spare parts.

The \$3,300,000 requested for quick erectable antennas is denied since engineering tests have revealed deficiencies in this item which have not yet been corrected.

A reduction of \$11,400,000 is recommended in the \$31,700,000 requested for "Production Base Support". The Army is requesting the initiation of a substantial multi-year modernization of ammunition plants in fiscal 1970. The Committee wants to review the whole requirement in this area before the appropriation of additional large sums.

SUMMARY OF DEFENSE FUNDS IN BILL

Funds were requested for Department of Defense activities in each of the three titles of the accompanying bill. The following table summarizes the estimates and recommendations.

Title of bill	Estimate, H. Doc. 91-50	Revised estimate, H. Doc. 91-94	Recommended in bill	Bill compared to revised estimate
Title I Military Operations in Southeast Asia.....	\$1,631,500,000	\$1,496,900,000	\$1,234,000,000	-\$262,900,000
Title II Other Proposed Supplemental Appropriations.....	252,782,000	249,682,000	226,050,000	-23,632,000
Title III Increased Pay Costs.....	1,127,618,000	1,124,618,000	852,018,000	-272,600,000
Total, Defense.....	3,011,900,000	2,871,200,000	2,312,068,000	-559,132,000

For purposes of comparison with the regular annual appropriations for 1969, the following summary table may be useful.

Title of regular annual bill	Regular annual act appropriated	Supplemental appropriations recommended	Total to be available
PUBLIC LAW 90-580			
Title I—Military personnel.....	\$22,571,600,000	\$1,085,150,000	\$23,656,750,000
Title II—Operation and maintenance.....	21,765,000,000	586,818,000	22,351,818,000
Title III—Procurement.....	19,981,900,000	640,100,000	20,622,000,000
Title IV—Research, development, test, and evaluation.....	7,551,328,000	-----	7,551,328,000
Total.....	71,869,828,000	2,312,068,000	74,181,896,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL

TITLE I

MILITARY OPERATIONS IN SOUTHEAST ASIA

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	DEPARTMENT OF DEFENSE—MILITARY			
	MILITARY PERSONNEL			
91-94	Military personnel, Army-----	\$136,200,000	\$110,000,000	-\$26,200,000
91-94	Military personnel, Navy-----	21,500,000	14,500,000	-7,000,000
91-94	Military personnel, Air Force-----	146,000,000	115,000,000	-31,000,000
	Total, military personnel-----	303,700,000	239,500,000	-64,200,000
	OPERATION AND MAINTENANCE			
91-94	Operation and maintenance, Army-----	144,600,000	96,310,000	-48,290,000
91-50	Operation and maintenance, Marine Corps-----	24,300,000	15,390,000	-8,910,000
91-94	Operation and maintenance, Air Force-----	307,300,000	242,700,000	-64,600,000
	Total, operation and maintenance-----	476,200,000	354,400,000	-121,800,000
	PROCUREMENT			
91-94	Procurement of equipment and missiles, Army-----	717,000,000	640,100,000	-76,900,000
	Total, title I, Military operations in Southeast Asia, Department of Defense, military-----	1,496,900,000	1,234,000,000	-262,900,000

TITLE II

CHAPTER I

SUBCOMMITTEE ON DEPARTMENT OF AGRICULTURE AND RELATED AGENCIES

JAMIE L. WHITTEN, MISSISSIPPI, *Chairman*

WILLIAM H. NATCHER, KENTUCKY ODIN LANGEN, MINNESOTA
W. R. HULL, JR., MISSOURI ROBERT H. MICHEL, ILLINOIS
GEORGE E. SHIPLEY, ILLINOIS JACK EDWARDS, ALABAMA
FRANK E. EVANS, COLORADO

DEPARTMENT OF AGRICULTURE

AGRICULTURAL RESEARCH SERVICE

SALARIES AND EXPENSES

The Committee recommends the full budget request of \$1,400,000 to combat a serious outbreak of screwworms in the southwestern part of the United States which could not be foreseen when the regular 1969 appropriation bill was enacted.

Weather conditions have been unusually favorable for the increase in screwworm populations since Hurricane Beulah in the fall of 1967. To meet a serious buildup of infestation last fall, it became necessary to increase production of sterile flies for control purposes beyond the level expected. Under authority of Section 3679 of the Revised Statutes, as amended (31 U.S.C. 665), screwworm funds were apportioned by the Director of the Bureau of the Budget on a deficiency basis, and they have been obligated at a rate which will exhaust them by mid-May.

The proposed supplemental will permit continued production of sterile flies at a level of about 150 million flies per week, the minimum number considered necessary to meet this threat and to maintain a barrier zone against further infestation from Mexico. It is expected that Federal funds will be matched by State and local funds for eradication of sporadic outbreaks north of the barrier.

EXTENSION SERVICE

COOPERATIVE EXTENSION WORK, PAYMENTS AND EXPENSES

The full budget estimate of \$218,000 is proposed to meet the mandatory Federal contribution to the retirement fund for State extension personnel. These payments are related to increased funds provided by Congress in the regular 1969 appropriation bill to place extension agents on a salary basis more comparable with other agricultural personnel.

AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

SUGAR ACT PROGRAM

A supplemental appropriation of \$7,500,000 is recommended for fiscal year 1969 to complete payments on the 1968 crop. These payments are mandatory to producers who comply with the requirements of the Sugar Act. The additional amount is due primarily to increased beet sugar production resulting from better-than-average yields and larger sugarbeet plantings than originally contemplated. Current forecasts indicate a total increase in 1968 sugar production of some 716,000 short tons.

FARMERS HOME ADMINISTRATION

EMERGENCY CREDIT REVOLVING FUND

The Emergency Credit Revolving Fund is faced with a serious shortage of funds in the next 5 or 6 months. Recent floods, heavy snows, and other natural disasters throughout the country have created an immediate demand for around \$10,000,000 of emergency farm credit which cannot be met with funds available to the Department through next June 30. In addition, it now appears likely that the additional emergency credit demands during the early part of the next fiscal year will exceed estimated collections from loan repayments by \$15,000,000 or more.

To meet this indicated deficit in emergency loan funds and enable as many farmers as possible who have suffered losses from natural disasters to continue their farming operations during the present crop season, the Committee has included language in the bill to authorize the transfer of \$25,000,000 of unobligated funds from the FHA Direct Loan Account to the Emergency Credit Revolving Fund. The proposed language requires this temporary advance to be repaid in full to the Direct Loan Account from repayments of loans made from the Emergency Credit Revolving Fund.

INCREASED PAY COSTS

Under title III of the bill, the Committee recommends a total of \$28,330,000 for increased pay costs of the Department during fiscal year 1969. Of this amount, \$12,905,000 is provided by supplemental appropriations contained in this bill, \$10,243,000 is provided by the release of P.L. 90-364 reserves, and \$5,182,000 is provided by transfers among funds within the Department.

The amounts proposed, as compared with the budget requests, represent a reduction of \$1,047,000 in appropriated funds and an increase of \$500,000 in releases from P.L. 90-364 reserves. The net decrease of \$547,000 results primarily from personnel cut-backs imposed by section 201 of P.L. 90-364.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL**

TITLE II

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER I			
	DEPARTMENT OF AGRICULTURE			
	AGRICULTURAL RESEARCH SERVICE			
91-94	Salaries and expenses-----	\$1, 400, 000	\$1, 400, 000	-----
	EXTENSION SERVICE			
91-94	Cooperative extension work, payments and expenses-----	218, 000	218, 000	-----
	AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE			
91-50	Sugar Act program-----	7, 500, 000	7, 500, 000	-----
	FARMERS HOME ADMINISTRATION			
-----	Emergency credit revolving fund-----	-----	(1)	-----
	Total, chapter I: New budget (obligational) authority-----	9, 118, 000	9, 118, 000	-----

¹ Language authorizing advance of \$25,000,000 from Direct Loan Account, subject to reimbursement from loan repayments.

CHAPTER II

SUBCOMMITTEE ON DEPARTMENT OF DEFENSE

GEORGE H. MAHON, TEXAS, *Chairman*

ROBERT L. F. SIKES, FLORIDA

JAMIE L. WHITTEN, MISSISSIPPI

GEORGE W. ANDREWS, ALABAMA

DANIEL J. FLOOD, PENNSYLVANIA

JOHN M. SLACK, WEST VIRGINIA

JOSEPH P. ADDABBO, NEW YORK

GLENARD P. LIPSCOMB,

CALIFORNIA

WILLIAM E. MINSHALL, OHIO

JOHN J. RHODES, ARIZONA

GLENN R. DAVIS, WISCONSIN

DEPARTMENT OF DEFENSE—MILITARY

The Committee recommends appropriations totalling \$226,050,000, a reduction of \$23,632,000 below the revised request of \$249,682,000.

The largest part of the funds requested in this Title (\$175 million) is for Retired Pay, Defense. The requirement for additional funds results from increased benefits paid in accordance with cost of living allowances previously authorized by law. No reductions were made in this request because the funds can only be used for the payment of retirement benefits and will lapse if not utilized by the end of the fiscal year.

The reductions of \$23.6 million were made against the balance of the request (\$74.7 million) on the basis that funds could not be effectively utilized prior to the end of the fiscal year, or that requirements stated were in excess of actual needs of the services involved. The Committee allowed only that portion of the funding which is necessary for the remainder of the fiscal year.

The specific reasons for the various reductions are outlined in the paragraphs which follow.

MILITARY PERSONNEL

As indicated above, no reduction is recommended in the estimate for Retired Pay, Defense. The funds requested for Reserve Personnel, Navy and Reserve Personnel, Marine Corps, appear to be generally overstated. For example, both requested additional funding for increased per diem costs for Reservists in travel status during training cycles. The request was based on the new per diem allowance authorized by Public Law 90-168. However, the Committee noted that the numbers used in computing the requirements appear to be far in excess of the number of personnel that would be in actual travel status and reduced the request proportionately.

A reduction was levied against all requests for funds to meet increased pay costs. Testimony before the Committee disclosed that the supplemental requests for increased pay costs both in Titles II and III were based on the total annual requirements. These requirements had been prepared on the basis of first-quarter obligation rates. Many of the estimates have proven to be overstated when reviewed at this point in time as evidenced by a 5300 man-year reduction made by the Army and a 600 man-year reduction made by the Marine Corps.

OPERATION AND MAINTENANCE

All requests for increased pay costs were reduced for the reasons stated above. Details as to each appropriation item appear in the tables immediately following. In addition, reductions were made in the request for premium pay and employee benefits for National Guard technicians; depot overhaul of Guard equipment and aircraft; and in funds for training and other operational costs.

Included in this Title is a request for a change in the language of the Operation and Maintenance appropriations for the Navy and Marine Corps for fiscal year 1969, which would reduce the floor for the maintenance of real property facilities by \$17 million and \$1.5 million, respectively. The Committee is of the opinion that the minimum amounts specified in the Appropriation Act for fiscal year 1969 should be retained and the request for revision is denied.

GENERAL PROVISION

The Committee recommends the inclusion of Section 201 relating to deficiency authorities provided in Revised Statute 3732 (41 U.S.C. 11) for the Departments of the Army, Navy, and Air Force.

Over the past several years, the Departments of the Army, Navy, and Air Force, acting under directions from the Department of Defense, have found it necessary from time to time to exercise this deficiency authority. The Committee is of the opinion that at times this authority has been more generously construed than was intended. However, since it is approaching the end of the fiscal year, rather than to attempt at this point to redefine intent, a general provision is recommended which simply limits the amount of the deficiencies that might be incurred. The objective is to hold to the amounts which are included in the justifications presented in support of this supplemental for each of the authorized deficiency purposes (clothing, subsistence, forage, fuel, etc.) less reductions made by the Committee in reporting the bill.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL

TITLE II

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared wi estimates
	CHAPTER II			
	DEPARTMENT OF DEFENSE—MILITARY			
	MILITARY PERSONNEL			
91-50	Reserve personnel, Navy-----	\$8,500,000	\$4,150,000	--\$4,350,000
	<i>Increased pay costs (included above)—budget authority</i> -----	<i>(3,500,000)</i>	<i>(3,150,000)</i>	<i>(-350,000)</i>
91-94	Reserve personnel, Marine Corps-----	6,800,000	4,500,000	-2,300,000
	<i>Increased pay costs (included above)—budget authority</i> -----	<i>(1,600,000)</i>	<i>(800,000)</i>	<i>(-800,000)</i>
91-50	Retired pay, Defense-----	175,000,000	175,000,000	-----
	<i>Increased pay costs (included above)—budget authority</i> -----	<i>(13,000,000)</i>	<i>(13,000,000)</i>	-----
	Total, military personnel-----	190,300,000	183,650,000	-6,650,000
	<i>Increased pay costs (included above)—budget authority</i> -----	<i>(18,100,000)</i>	<i>(16,950,000)</i>	<i>(-1,150,000)</i>

OPERATION AND MAINTENANCE

91-50	Operation and maintenance, Navy-----	¹ 26, 100, 000	20, 000, 000	-6, 100, 000
	<i>Increased pay costs (included above)—budget authority</i> -----	(26, 100, 000)	(20, 000, 000)	(-6, 100, 000)
91-50	Operation and maintenance, Marine Corps-----	² 4, 600, 000	3, 600, 000	-1, 000, 000
	<i>Increased pay costs (included above)—budget authority</i> -----	(4, 600, 000)	(3, 600, 000)	(-1, 000, 000)
91-50	Operation and maintenance, Army National Guard-----	13, 000, 000	10, 000, 000	-3, 000, 000
	<i>Increased pay costs (included above)—budget authority</i> -----	(7, 600, 000)	(6, 000, 000)	(-1, 600, 000)
91-50	Operation and maintenance, Air National Guard-----	15, 682, 000	8, 800, 000	-6, 882, 000
	<i>Increased pay costs (included above)—budget authority</i> -----	(6, 682, 000)	(5, 200, 000)	(-1, 482, 000)
	Total, operation and maintenance-----	59, 382, 000	42, 400, 000	-16, 982, 000
	<i>Increased pay costs (included above)—budget authority</i> -----	(44, 982, 000)	(34, 800, 000)	(-10, 182, 000)
	Total, chapter II:			
	New budget (obligational) authority-----	249, 682, 000	226, 050, 000	-23, 632, 000
	<i>Increased pay costs (included above)—budget authority</i> -----	(63, 082, 000)	(51, 750, 000)	(-11, 332, 000)

¹ Also proposes that \$17,000,000 now earmarked for maintenance of real property be utilized for the general purposes of this appropriation.

² Also proposes that \$1,500,000 now earmarked for maintenance of real property be utilized for the general purposes of this appropriation.

CHAPTER III

SUBCOMMITTEE ON DISTRICT OF COLUMBIA

WILLIAM H. NATCHER, KENTUCKY, *Chairman*

ROBERT N. GIAIMO, CONNECTICUT GLENN R. DAVIS, WISCONSIN
EDWARD J. PATTEN, NEW JERSEY DONALD W. RIEGLE, JR., MICHIGAN
DAVID PRYOR, ARKANSAS WENDELL WYATT, OREGON

DISTRICT OF COLUMBIA

The Committee recommends a total of \$10,365,000 in Federal funds and \$31,681,000 in District of Columbia funds of which \$25,353,000 is in title II and \$6,328,000 is in title III of the bill. Comparable estimates submitted in House Documents Numbered 91-50 and 91-99 total \$11,000,000 in Federal funds and \$32,309,000 in District of Columbia funds. The Committee has not considered the request of \$18,736,000 for the balance of the District's share for the capital outlay program of the Washington Metropolitan Area Transit Authority, as well as the proposed loan from the Federal Treasury to finance that contribution. The proposed additional Federal payment will provide a total of \$89,365,000 for fiscal year 1969.

INCREASED PAY COSTS

The major portion of the additional \$31,681,000 in District of Columbia funds is to meet the cost of pay increases for civilian employees under Public Law 90-206, police and firemen under Public Law 90-320, judges under Public Law 90-579, teachers under Public Law 90-319, reallocations, reclassifications, and the District government's conversion to the Coordinated Federal Wage System, and wage increases for wage-board employees. The total cost of the pay increases enumerated is \$29,905,000, of which \$1,186,000 is being absorbed, leaving a total of \$28,719,000 as recommended in the bill—\$22,391,000 in title II and \$6,328,000 in title III.

PROGRAM RECOMMENDATIONS

The Committee has approved a number of program and/or mandatory increases in addition to the pay items, as follows: School transit subsidy, \$130,000; reimbursement of Federal accounts for police and fire overtime and increased U.S. courts costs incurred during the civil disturbances in April 1968, \$1,302,000; Metropolitan Police overtime, November 29-December 24, 1968, \$190,000; fire damage and overtime in correctional institutions in October 1968, \$300,000; President's Crime Program (including 10 community based centers under the work release program, intensified inservice training and training academy, 36 correctional officers at the jail, 10 correctional officers at the women's detention center, an assistant steward at the jail, and improved health services), \$129,000, to provide one month's funding for the remainder of the fiscal year. The recommendation also includes \$846,000 for the food services program in the public schools as required by Public Law 90-640, as well as \$50,000 for the settlement of claims and suits.

The Committee has not approved the additional positions and funds requested for the Police and Firemen's Clinic. It is understood that these positions are already filled on a temporary basis through the use of savings from other activities and can be continued in this manner for the remainder of the fiscal year. The additional positions and funds requested by the Court of General Sessions have also been denied inasmuch as they relate to two new judges that have not yet been appointed.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

TITLE II

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER III			
	DISTRICT OF COLUMBIA			
	FEDERAL FUNDS			
91-50	Federal payment to the District of Columbia-----	\$11, 000, 000	\$10, 365, 000	-\$635, 000
	DISTRICT OF COLUMBIA FUNDS			
91-50	<i>General operating expenses</i> -----	1, 070, 000	975, 000	-95, 000
	<i>Increased pay costs (included above)—budget authority</i> -----	(940, 000)	(845, 000)	(-95, 000)
91-99	<i>Public safety</i> -----	10, 457, 000	10, 034, 000	-423, 000
	<i>Increased pay costs (included above)—budget authority</i> -----	(8, 098, 000)	(8, 098, 000)	
91-50	<i>Education</i> -----	13, 931, 000	13, 931, 000	
	<i>Increased pay costs (included above)—budget authority</i> -----	(13, 085, 000)	(13, 085, 000)	
91-99	<i>Health and welfare</i> -----	111, 000	111, 000	
	<i>Increased pay costs (reallocations) (included above)—budget authority</i> -----	(111, 000)	(111, 000)	

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

TITLE II—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER III—Continued			
	DISTRICT OF COLUMBIA—Continued			
	DISTRICT FUNDS—Continued			
91-99	<i>Sanitary engineering</i> -----	\$252,000	\$252,000	-----
	<i>Increased pay costs (reclassifications) (included above)—budget authority</i> -----	(252,000)	(252,000)	-----
91-99	<i>Settlement of claims and suits</i> -----	50,000	50,000	-----
	<i>Total, District of Columbia funds</i> -----	25,871,000	25,353,000	-\$518,000
	<i>Increased pay costs (included above)—budget authority</i> ¹ -----	(22,486,000)	(22,391,000)	(-95,000)
	<i>Total, chapter III, new budget (obligational) authority</i> -----	11,000,000	10,365,000	-635,000

¹ Includes reallocations under Department of Public Health (\$111,000), and reclassifications under Department of Sanitary Engineering (\$252,000).

CHAPTER IV

SUBCOMMITTEE ON FOREIGN OPERATIONS

OTTO E. PASSMAN, LOUISIANA, *Chairman*

JOHN J. ROONEY, NEW YORK
JULIA BUTLER HANSEN, WASHINGTON
JEFFERY COHELAN, CALIFORNIA
CLARENCE D. LONG, MARYLAND
JOHN J. McFALL, CALIFORNIA

GARNER E. SHRIVER, KANSAS
SILVIO O. CONTE, MASSACHUSETTS
CHARLOTTE T. REID, ILLINOIS
DONALD W. RIEGLE, JR., MICHIGAN

FOREIGN OPERATIONS

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE (CUBAN REFUGEE PROGRAM)

The Committee considered a supplemental estimate of \$2,891,000 for the "Cuban Refugee Program," of which \$2,853,000 was in new obligational authority and \$38,000 was to be derived by transfer from reserves created in the Public Health Service Appropriations by section 201 of the Revenue and Expenditure Control Act of 1968 (Public Law 90-364).

The proposed supplemental would provide for the following expenses:

- (a) \$1,254,000 for unanticipated welfare costs of refugees resettled outside the Miami, Florida area,
- (b) \$755,000 for increased per-pupil rates for Cuban children in the Dade County, Florida school system,
- (c) \$844,000 for costs of transporting refugees from Cuba to Miami. This cost was previously financed by appropriations to the Department of State, and
- (d) \$38,000 for increased pay and related costs.

The Committee recommends the appropriation of \$2,700,000 in new obligational authority, a reduction of \$153,000 in the estimate, and has also approved the transfer and release of \$35,000 appropriated to the Public Health Service which were reserved pursuant to section 201 of Public Law 90-364.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL**

TITLE II

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
91-50	CHAPTER IV FOREIGN OPERATIONS DEPARTMENT OF HEALTH, EDUCATION AND WELFARE SOCIAL AND REHABILITATION SERVICE Assistance to refugees in the United States----- (Cuban Refugee Program). <i>By transfer—increased pay costs</i> ----- Total, chapter IV: New budget (obligational) authority----- <i>By transfer—increased pay costs</i> -----	\$2, 853, 000 (38, 000)	\$2, 700, 000 (35, 000)	-\$153, 000 (-3, 000)

CHAPTER V

SUBCOMMITTEE ON INDEPENDENT OFFICES AND DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

JOE L. EVINS, TENNESSEE, *Chairman*

EDWARD P. BOLAND, MASSACHUSETTS

GEORGE E. SHIPLEY, ILLINOIS

ROBERT N. GIAIMO, CONNECTICUT

JOHN O. MARSH, JR., VIRGINIA

DAVID PRYOR, ARKANSAS

CHARLES R. JONAS, NORTH CAROLINA

LOUIS C. WYMAN, NEW HAMPSHIRE

BURT L. TALCOTT, CALIFORNIA

JOSEPH M. McDADE, PENNSYLVANIA

EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF EMERGENCY PREPAREDNESS

The Committee considered a request for \$777,000 to enable the Office of Telecommunications Management to undertake urgently required experimentation into frequency sharing between communication satellites and terrestrial microwave systems. The Committee recommends an appropriation of \$500,000, which is \$277,000 less than the budget estimate. The Department of Commerce and the National Aeronautics and Space Administration will collect additional data to supplement the experimentation provided for by this appropriation.

FUNDS APPROPRIATED TO THE PRESIDENT

DISASTER RELIEF

The Committee recommends the budget estimate of \$35,000,000 to replenish the President's disaster relief fund to assist States and local governments in situations of major disasters. The Committee approved the full funding requested because of the recent disastrous floods in California and the midwest.

INDEPENDENT OFFICES

FEDERAL TRADE COMMISSION

A supplemental appropriation of \$600,000 and the release of \$81,000 held in reserve under P.L. 90-364 is recommended for the work of this Commission. This is \$50,000 less than the budget estimate.

A recently revised agreement with the Food and Drug Administration delegates to the Federal Trade Commission the responsibility for monitoring safety and efficacy claims for some 3,300 drugs that are sold over the counter. In addition, the work of this Commission has been increased by the Truth in Lending Act, and \$521,000 is needed for pay act increases provided by law.

NATIONAL SCIENCE FOUNDATION

The Committee has denied the request for language to authorize purchase of an additional aircraft to replace one that crashed last fall. Two government-owned aircraft are currently in use by the Foundation and another is being operated under lease arrangements. Total aircraft requirements of the National Science Foundation are being considered in connection with the 1970 regular budget.

SELECTIVE SERVICE SYSTEM

An appropriation of \$2,573,000 is recommended for certain additional expenses of the Selective Service System, including the budget estimate of \$2,139,000 for civilian and military pay increase costs, and \$434,000 for selectee travel related to an estimated induction of 20,000 selectees over earlier estimates. The Committee has denied a request of \$566,000 for 93 additional positions with the Selective Service System at this time.

VETERANS ADMINISTRATION

The Committee recommends the budgeted amounts for a number of supplemental items in the Veterans Administration. These include \$179,000,000 for increased compensation and pension payments; \$14,200,000 for readjustment benefits; and \$61,356,000 for medical care costs. An appropriation of \$12,000,000 is provided for general operating expenses, which is \$500,000 less than the amount requested.

The total recommended by the Committee is \$268,675,000. This sum includes \$253,146,000 in new budget authority and \$15,529,000 from the release of reserves established pursuant to provisions of the Revenue and Expenditure Control Act of 1968. The sum of \$198,722,000 is provided to finance benefits authorized by new legislation enacted since the 1969 budget was considered. These increases are primarily for increased disability compensation and veterans education and training programs. Another \$56,581,000 is for increased pay act costs. The sum of \$13,372,000 is for added workloads and administrative expenses to implement the new legislation.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

MORTGAGE CREDIT

The budget estimates include \$50,000,000 to increase the annual contract authorizations for the homeownership assistance program (sec. 235) and \$50,000,000 for the rental housing assistance program (sec. 236), authorized by the Housing and Urban Development Act of 1968.

An initial annual contract authorization of \$25,000,000 was provided for each of these sections last fall shortly after the legislation was enacted to give the Department an opportunity to develop and implement the programs. The demand for assistance has been such that the initial contract authorizations have been exhausted and additional amounts are needed now for both of these active programs.

The Committee recommends \$40,000,000 additional annual contract authorization for the homeownership program, and \$40,000,000 for the rental housing assistance program. Contract authorizations for these programs run over a period of 40 years and are designed to assist in providing housing for lower income families.

Further increases of \$100,000,000 annual contract authority for each program are being considered in connection with the 1970 regular budget estimates. The additional sums recommended for 1969 will enable both programs to continue until deliberations on the 1970 budget are concluded.

RENEWAL AND HOUSING ASSISTANCE

The college housing program for many years has been funded by borrowings from the Treasury, but an alternative method of interest subsidies was provided by amendments in the Housing and Urban Development Act of 1968. An initial annual contract authorization of \$3,000,000 was provided for the current fiscal year, and the budget estimate proposes that this be increased by \$4,500,000.

The Committee is recommending \$2,500,000, which is \$2,000,000 less than the budget estimate. The Committee believes that this sum will be adequate inasmuch as a number of commitments will continue to be financed by Treasury borrowing. The direct loan program is particularly applicable to smaller educational institutions, private colleges and new colleges which have little or no established credit and which experience difficulty in obtaining private financing for their requirements.

Appropriations of \$7,168,000 for the fiscal year 1968 and \$16,000,000 for 1969 are recommended for low rent public housing annual contributions contracts as proposed in the budget. These supplemental amounts are made necessary by the increasing number of low-rent public housing units becoming available and contractual commitments for which payments are required by law.

DEPARTMENTAL MANAGEMENT

The Committee considered a budget estimate of \$4,836,000 for payment of participation sales insufficiencies. The Committee has denied this amount until more accurate and precise amounts are determined as needed at the close of the fiscal year.

The Committee considered a supplemental estimate of \$2,000,000 for the fair housing program. No additional funding is recommended at this time. A supplemental appropriation of \$2,000,000 has previously been provided to initiate the program and the Committee is currently considering the funding needs for this activity in the 1970 budget estimates.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

TITLE II

20-240-69-3

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER V			
	EXECUTIVE OFFICE OF THE PRESIDENT			
	Office of Emergency Preparedness			
91-94	Salaries and expenses, telecommunications-----	\$777, 000	\$500, 000	-\$277, 000
	FUNDS APPROPRIATED TO THE PRESIDENT			
	Disaster Relief			
91-94	Disaster relief-----	35, 000, 000	35, 000, 000	-----
	INDEPENDENT OFFICES			
	FEDERAL TRADE COMMISSION			
91-94	Salaries and expenses-----	650, 000	600, 000	- 50, 000
	<i>Release of P.L. 90-364 reserves</i> -----	(81, 000)	(81, 000)	-----
	<i>Increased pay costs (included above):</i>			
	<i>Budget authority</i> -----	(500, 000)	(500, 000)	-----
	<i>Release of reserves</i> -----	(21, 000)	(21, 000)	-----
	<i>Total</i> -----	(521, 000)	(521, 000)	-----

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

TITLE II—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER V—Continued			
	INDEPENDENT OFFICES—Continued			
	NATIONAL SCIENCE FOUNDATION			
91-50	Salaries and expenses----- <i>1 Language</i>			
91-50	Salaries and expenses----- <i>Increased pay costs (included above)—budget authority</i>	\$3, 139, 000 (2, 139, 000)	\$2, 573, 000 (2, 139, 000)	—\$566, 000
	SELECTIVE SERVICE SYSTEM			
91-50	Compensation and pensions-----	179, 000, 000	179, 000, 000	
91-50	Readjustment benefits-----	14, 200, 000	14, 200, 000	
91-50	Medical care----- <i>Release of P. L. 90-364 reserves</i>	46, 189, 000 (15, 167, 000)	46, 189, 000 (15, 167, 000)	
	<i>Increased pay costs (included above):</i>			
	Budget authority-----	(31, 395, 000)	(31, 395, 000)	
	Release of reserves-----	(15, 167, 000)	(15, 167, 000)	
	Total-----	(46, 562, 000)	(46, 562, 000)	

91-50	General operating expenses-----	12,500,000	12,000,000	-500,000
	Increased pay costs (included above)—budget authority-----	(7,900,000)	(7,900,000)	
	Total, Veterans Administration-----	251,889,000	251,389,000	-500,000
	Release of P.L. 90-364 reserves-----	(15,167,000)	(15,167,000)	
	Increased pay costs (included above):			
	Budget authority-----	(39,295,000)	(39,295,000)	
	Release of reserves-----	(15,167,000)	(15,167,000)	
	Total-----	(54,462,000)	(54,462,000)	
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
MORTGAGE CREDIT				
91-50	Homeownership and rental housing assistance (annual contract authorizations, increase in limitations):			
	Homeownership assistance-----	(50,000,000)	(40,000,000)	(-10,000,000)
	Rental housing assistance-----	(50,000,000)	(40,000,000)	(-10,000,000)
RENEWAL AND HOUSING ASSISTANCE				
91-50	College housing (annual contract authorization, increase in limitation)-----	(4,500,000)	(2,500,000)	(-2,000,000)
91-50	Low rent public housing annual contributions:			
	1968-----	7,168,000	7,168,000	
	1969-----	16,000,000	16,000,000	
	Total, renewal and housing assistance-----	23,168,000	23,168,000	

¹ To permit purchase of one replacement aircraft from available funds at an estimated cost of \$300,000.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

TITLE II—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER V—Continued			
	DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT—Continued			
	DEPARTMENTAL MANAGEMENT			
91-50	Payment of participation sales insufficiencies-----	\$4,836,000		(\$4,836,000)
91-50	Fair housing program-----	2,000,000		-2,000,000
	Total, departmental management-----	6,836,000		-6,836,000
	Total, Department of Housing and Urban Development:			
	1968-----	7,168,000	\$7,168,000	
	1969-----	22,836,000	16,000,000	-6,836,000
	Total-----	30,004,000	23,168,000	-6,836,000
	<i>New annual contract authorizations, increase in limitations-----</i>	<i>(104,500,000)</i>	<i>(82,500,000)</i>	<i>(-22,000,000)</i>
	Total, chapter V:			
	New budget (obligational) authority:			
	1968-----	7,168,000	7,168,000	
	1969-----	314,291,000	306,062,000	-8,229,000
	Total-----	321,459,000	313,230,000	-8,229,000

New annual contract authorizations, increase in limitations-----	(104,500,000)	(82,500,000)	(-22,000,000)
Release of P.L. 90-364 reserves-----	(15,248,000)	(15,248,000)	
Increased pay costs (included above):			
Budget authority-----	(41,934,000)	(41,934,000)	
Release of reserves-----	(15,188,000)	(15,188,000)	
Total-----	(57,122,000)	(57,122,000)	

CHAPTER VI

Subcommittee on Department of the Interior and Related Agencies, Committee on Appropriations, U.S. House of Representatives

JOHN J. FLYNN, Chairman
 JOHN O. MARSHALL, Vice Chairman
 CHARLES S. JOHNSON, New Jersey
 MICHAEL J. KIRWAN, Ohio
 JOLA BUTLER BANSLEY, Washington

DEPARTMENT OF THE INTERIOR

Budget of 1991

The Committee recommends an appropriation of \$104,500,000 for the Department of the Interior for the fiscal year 1991. This amount is \$10,000,000 more than the amount available for the Department in fiscal year 1990. The increase is due to the following:

Bureau of Geologic Survey

The Committee recommends an appropriation of \$10,000,000 for the Bureau of Geologic Survey for the fiscal year 1991. This amount is \$1,000,000 more than the amount available for the Bureau in fiscal year 1990. The increase is due to the following:

Bureau of Land Management

The Committee recommends an appropriation of \$15,248,000 for the Bureau of Land Management for the fiscal year 1991. This amount is \$1,248,000 more than the amount available for the Bureau in fiscal year 1990. The increase is due to the following:

Bureau of Reclamation

The Committee recommends an appropriation of \$15,188,000 for the Bureau of Reclamation for the fiscal year 1991. This amount is \$1,188,000 more than the amount available for the Bureau in fiscal year 1990. The increase is due to the following:

CHAPTER VI

SUBCOMMITTEE ON DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES

JULIA BUTLER HANSEN, WASHINGTON, *Chairman*

MICHAEL J. KIRWAN, OHIO

JOHN O. MARSH, JR., VIRGINIA

JOHN J. FLYNT, JR., GEORGIA

CHARLES S. JOELSON, NEW JERSEY

BEN REIFEL, SOUTH DAKOTA

JOSEPH M. McDADE,

PENNSYLVANIA

WENDELL WYATT, OREGON

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

The Committee recommends funding of \$12,488,000, the budget request, for this activity. Of the total amount provided, \$10,860,000 is for the cost of emergency fire suppression and rehabilitation of burned-over lands during the 1968 fire season, and for similar anticipated expenses in the remainder of the current fiscal year; and \$1,628,000 is for increased pay and related costs under Public Law 90-206.

BUREAU OF INDIAN AFFAIRS

RESOURCES MANAGEMENT

The Committee recommends funding of \$3,195,000, the budget request, for this activity. Of the total amount provided, \$1,000,000 is for the suppression and emergency prevention of fires affecting forest range lands of Indian reservations, as well as the emergency rehabilitation of burned-over areas to prevent further damage from weather conditions; \$150,000 is for management of timber resources on Indian lands to assist in increased production of timber; \$1,238,000 is for increased pay costs under Public Law 90-206; and \$807,000 is for wage board pay increases.

BUREAU OF OUTDOOR RECREATION

LAND AND WATER CONSERVATION

The Committee recommends an appropriation of \$19,000,000, the budget request, to liquidate obligations incurred as a result of the legislative taking of right, title, and interest in certain real property within the boundaries of the Redwood National Park, California, as provided by Public Law 90-545.

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

The Committee recommends an appropriation of \$2,092,000, the budget request, for this activity. The total amount provided includes \$300,000 to repair and replace stream-gaging installations damaged and destroyed during the record-breaking and destructive floods which occurred in southern and central California during the period

January 11-27, 1969; and \$1,792,000 for increased pay and related costs under Public Law 90-206.

BUREAU OF MINES

CONSERVATION AND DEVELOPMENT OF MINERAL RESOURCES

The budget estimate (House Doc. 91-50) proposed the transfer of \$1,183,000 from "Solid Waste Disposal" to fund the additional pay costs for "Conservation and Development of Mineral Resources".

\$750,000 of the proposed transfer represents funds earmarked and specifically appropriated for the extinguishment of culm bank fires in Pennsylvania.

The Committee is unable to agree with this proposal in view of the fact that there is no question as to the seriousness of the situation; the Committee has investigated the matter extensively and testimony of Departmental expert witnesses consistently has supported the Committee's opinion in this connection; and funds were appropriated expressly for this purpose.

The Committee has accordingly reduced the amount to be transferred by \$750,000 with an offsetting increase of \$750,000 in new obligational authority for increased pay costs in Title III of this bill.

It is hoped this action will reaffirm to those in the Executive Branch the Committee's determination that immediate action be taken to extinguish these culm bank fires which have been a severe hazard to life and property for so many years.

HELIUM FUND

The Committee recommends an appropriation of \$5,000,000, a reduction of \$5,000,000 below the budget request, to finance purchases of helium already contracted for by the Fund.

Testimony developed during the hearings indicated the Federal government already has quite an ample supply of helium in underground storage and it is the feeling of the Committee that those responsible for the administration of this program should make a more concerted effort to increase government sales of helium which is being acquired under the four existing purchasing contracts.

OFFICE OF OIL AND GAS

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$48,000, a reduction of \$75,000 below the budget request, for increased pay and related costs under Public Law 90-206. The decrease of \$75,000 relates to funding requested for facility surveillance and inspection programs to assure compliance with oil import regulations. The Committee is of the opinion that it is too late in the fiscal year to acquire the additional personnel to perform the additional work.

BUREAU OF COMMERCIAL FISHERIES

PAYMENT TO FISHERMEN'S PROTECTIVE FUND

The Committee recommends an appropriation of \$60,000, the budget request, to implement, within the 180 days specified by the statute, the Fishermen's Protective Act (Public Law 90-482). This law

authorizes the Secretary of the Interior to enter into agreements to indemnify the owners and crews of American fishing vessels seized or detained by a foreign country under certain conditions.

BUREAU OF SPORT FISHERIES AND WILDLIFE

MANAGEMENT AND INVESTIGATION OF RESOURCES

The Committee recommends funding of \$1,492,000, the budget request, for this activity. Of the total amount provided, \$250,000 is for the initiation of a study of estuarine resources required by Public Law 90-454; and \$1,242,000 is for increased pay and related costs under Public Law 90-206.

CONSTRUCTION

The Committee recommends an appropriation of \$200,000, the budget request, for repair of storm damaged facilities at six wildlife refuges in California.

NATIONAL PARK SERVICE

MANAGEMENT AND PROTECTION

The Committee recommends funding of \$2,674,000, the budget request, for this activity. The amount provided includes \$800,000 for actual and anticipated costs of emergency fire suppression and rehabilitation in national parks; \$1,652,000 for increased pay costs under Public Law 90-206; and \$222,000 for increased pay costs under Public Law 90-320.

CONSTRUCTION

The Committee recommends an appropriation of \$100,000, the budget request, for the Washington Channel Parking Study required by Public Law 90-483.

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

FOREST PROTECTION AND UTILIZATION

The Committee recommends funding of \$28,392,000, the budget request, for this activity. The amount provided includes \$21,000,000 for expenses of fighting forest fires; \$460,000 for additional sale preparation of an estimated 270 million board feet of stumpage from National Forest land in fiscal year 1969; and \$6,932,000 for increased pay and related costs under Public Law 90-206.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

SALARIES AND EXPENSES

The Committee recommends an appropriation of not to exceed \$3,000,000, the budget request, to provide Federal funds to match private gifts made to the Foundation.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL

TITLE II

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER VI DEPARTMENT OF THE INTERIOR BUREAU OF LAND MANAGEMENT			
91-94	Management of land and resources-----	\$10,410,000	\$10,410,000	-----
	<i>By transfer</i> -----	(1,628,000)	(1,628,000)	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(275,000)	(275,000)	-----
	<i>Release of P.L. 90-364 reserves (and transfer hereto)</i> -----	(175,000)	(175,000)	-----
	<i>Increased pay costs (included above):</i>			
	<i>By transfer</i> -----	(1,178,000)	(1,178,000)	-----
	<i>Release of reserves</i> -----	(450,000)	(450,000)	-----
	<i>Total</i> -----	(1,628,000)	(1,628,000)	-----
	BUREAU OF INDIAN AFFAIRS			
91-94	Resources management-----	2,769,000	2,769,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(426,000)	(426,000)	-----
	<i>Increased pay costs (included above):</i>			
	<i>Budget authority</i> -----	(1,619,000)	(1,619,000)	-----
	<i>Release of reserves</i> -----	(426,000)	(426,000)	-----
	<i>Total</i> -----	(2,045,000)	(2,045,000)	-----

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

TITLE II—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER VI—Continued			
	DEPARTMENT OF THE INTERIOR—Continued			
	BUREAU OF OUTDOOR RECREATION			
91-94	Land and water conservation:			
	<i>Repayable advance to the Land and Water Conservation Fund</i> -----	(\$19,000,000)	(\$19,000,000)	-----
	<i>Liquidation of obligations out of the Land and Water Conservation Fund</i> -----	(19,000,000)	(19,000,000)	-----
	GEOLOGICAL SURVEY			
91-94	Surveys, investigations, and research-----	2,092,000	2,092,000	-----
	<i>Increased pay costs (included above)—budget authority</i> -----	(1,792,000)	(1,792,000)	-----
	BUREAU OF MINES			
91-50	Helium fund (borrowing authorization)-----	10,000,000	5,000,000	-\$5,000,000
	OFFICE OF OIL AND GAS			
91-50	Salaries and expenses-----	123,000	48,000	-75,000
	<i>Increased pay costs (included above)—budget authority</i> -----	(48,000)	(48,000)	-----
	BUREAU OF COMMERCIAL FISHERIES			
91-50	Payment to Fishermen's Protective Fund-----	60,000	60,000	-----

91-94	BUREAU OF SPORT FISHERIES AND WILDLIFE		
	Management and investigations of resources-----	1, 353, 000	1, 353, 000
	Release of P.L. 90-364 reserves-----	(139, 000)	(139, 000)
91-94	Construction-----	200, 000	200, 000
	Total, Bureau of Sport Fisheries and Wildlife-----	1, 553, 000	1, 553, 000
	Release of P.L. 90-364 reserves-----	(139, 000)	(139, 000)
	Increased pay costs (included above):		
	Budget authority-----	(1, 103, 000)	(1, 103, 000)
	Release of reserves-----	(139, 000)	(139, 000)
	Total-----	(1, 242, 000)	(1, 242, 000)
	NATIONAL PARK SERVICE		
91-94	Management and protection-----	2, 479, 000	2, 479, 000
	Release of P.L. 90-364 reserves-----	(195, 000)	(195, 000)
	Increased pay costs (included above):		
	Budget authority-----	(1, 679, 000)	(1, 679, 000)
	Release of reserves-----	(195, 000)	(195, 000)
	Total-----	(1, 874, 000)	(1, 874, 000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

TITLE II—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
91-50	CHAPTER VI—Continued			
	DEPARTMENT OF THE INTERIOR—Continued			
	NATIONAL PARK SERVICE—Continued			
	Construction.....	\$100,000	\$100,000	-----
	Total, National Park Service.....	2,579,000	2,579,000	-----
	Release of P.L. 90-364 reserves.....	(195,000)	(195,000)	-----
	Increased pay costs (included above):			
	Budget authority.....	(1,679,000)	(1,679,000)	-----
	Release of reserves.....	(195,000)	(195,000)	-----
	Total.....	(1,874,000)	(1,874,000)	-----
	Total, Department of the Interior.....	29,586,000	24,511,000	--\$5,075,000
	Release of P.L. 90-364 reserves.....	(1,210,000)	(1,210,000)	-----
	By transfer.....	(1,628,000)	(1,628,000)	-----
	Liquidation cash.....	(19,000,000)	(19,000,000)	-----
	Increased pay costs (included above):			
	Budget authority.....	(6,241,000)	(6,241,000)	-----
	Release of reserves.....	(1,210,000)	(1,210,000)	-----
	By transfer.....	(1,178,000)	(1,178,000)	-----
	Total.....	(8,629,000)	(8,629,000)	-----

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

91-94	Forest protection and utilization:			
	Forest land management	25,028,000	25,028,000	
	Forest research	1,564,000	1,564,000	
	State and private forestry cooperation	124,000	124,000	
	Release of P.L. 90-364 reserves	(1,676,000)	(1,676,000)	
	Increased pay costs (included above)—budget authority	(6,932,000)	(6,932,000)	
	Total, Department of Agriculture, Forest Service	26,716,000	26,716,000	
	Release of P.L. 90-364 reserves	(1,676,000)	(1,676,000)	
	Increased pay costs (included above)—budget authority	(6,932,000)	(6,932,000)	

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

91-50	Salaries and expenses	3,000,000	3,000,000	
	Total, chapter VI:			
	New budget (obligational) authority	59,302,000	54,227,000	-5,075,000
	Release of P.L. 90-364 reserves	(2,886,000)	(2,886,000)	
	By transfer	(1,628,000)	(1,628,000)	
	Liquidation cash	(19,000,000)	(19,000,000)	
	Increased pay costs (included above):			
	Budget authority	(13,173,000)	(13,173,000)	
	Release of reserves	(1,210,000)	(1,210,000)	
	By transfer	(1,178,000)	(1,178,000)	
	Total	(15,561,000)	(15,561,000)	

CHAPTER VII

SUBCOMMITTEE ON DEPARTMENTS OF LABOR, AND HEALTH, EDUCATION, AND WELFARE, AND RELATED AGENCIES

DANIEL J. FLOOD, PENNSYLVANIA, *Chairman*

WILLIAM H. NATCHER, KENTUCKY
NEAL SMITH, IOWA
W. R. HULL, JR., MISSOURI
BOB CASEY, TEXAS

ROBERT H. MICHEL, ILLINOIS
GARNER E. SHRIVER, KANSAS
CHARLOTTE T. REID, ILLINOIS

DEPARTMENT OF LABOR

The Committee considered two items for the Department of Labor, a request of \$20,000,000 for "Unemployment compensation for Federal employees and ex-servicemen" and \$15,900,000 for "Employees compensation claims and expenses." Both of these are for expenses that are beyond administrative control and are strictly mathematical calculations. The Committee has included these amounts in the bill.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

OFFICE OF EDUCATION

HIGHER EDUCATIONAL ACTIVITIES

The requested supplemental appropriation of \$11,161,000 included \$3,920,000 for interest subsidy grants for construction of higher education facilities and \$7,241,000 as a lump-sum payment in lieu of a land grant for the Federal City College of the District of Columbia.

The amount requested for interest subsidy grants represents the first annual interest payment on loans from non-Federal sources estimated at \$145,000,000. These loans will replace an equivalent amount of direct Federal loans that would otherwise be made. This change in the method of financing the construction of higher education facilities is authorized by Public Law 90-575, approved October 16, 1968. The Committee has approved this request.

The lump-sum payment for the Federal City College of the District of Columbia is authorized by Public Law 90-354, approved June 20, 1968. The amount was calculated to give this new land grant college the same proportionate amount as was granted the last land grant college which was established—the University of Hawaii. The University of Hawaii was granted \$6,000,000. To arrive at the recommended appropriation for the D.C. school, this amount was divided by the 1960 population of Hawaii and the resulting per capita amount multiplied by the 1960 population of the District of Columbia. The Committee has approved this portion of the request.

The bill also includes authority to release \$160,000 of reserved funds for increased pay and related costs under Public Law 90-206.

PUBLIC HEALTH SERVICE

OFFICE OF THE SURGEON GENERAL

Comprehensive Health Planning and Services.—The bill includes authority to release reserves and transfer funds already appropriated in the amount of \$9,728,000, as requested. This includes \$128,000 for increased pay and related costs under Public Laws 90-206 and 90-207, and \$9,600,000 for the initiation of a program to combat a major epidemic of German measles expected in 1970.

The last German measles epidemic occurred in 1964 and resulted in over 20,000 children being born with birth defects ranging from relatively minor deficiencies, such as a missing finger or toe, to children born with severe mental retardation and those born both deaf and blind. The total eventual cost of that epidemic has been estimated as high as 2.8 billion dollars. The U.S. Public Health Service's estimate is that the cost of the 1964 epidemic will be at least one billion dollars. All indications are that an effective vaccine will be licensed within the next few weeks. This appropriation will allow the Public Health Service to start planning a vaccination program and contract for vaccine immediately after a license (or licenses) is issued.

DISTRICT OF COLUMBIA MEDICAL FACILITIES

The 1970 budget included an item of \$15,000,000 to initiate grants and loans under the District of Columbia Medical Facilities Construction Act of 1968, Public Law 90-457. In the opinion of the Committee this matter is of sufficient urgency that it should be included in this supplemental appropriation bill rather than awaiting the regular Labor and Health, Education, and Welfare appropriation bill for fiscal year 1970, which will likely not be enacted until a few months after the beginning of that fiscal year due to the unusual circumstance of having major revisions of the budget requests submitted to Congress on May 5.

This request is well justified both in the written material submitted to the Committee and in the hearings with government witnesses and representatives of medical interests in the District of Columbia. These hearings appear on pages 197 through 230 of the hearing record. However, the Committee was quite disturbed concerning one portion of the testimony of the U.S. Public Health Service official who is in charge of administering this program. The most pertinent portion of this testimony is as follows:

Mr. FLOOD. I am sure you, being who you are, would know enough about the situation to have what I hope is a definite opinion as to whether or not those projects already under construction and in very serious financial difficulty would be given priority if the regular procedure is followed. What is your opinion on that?

Dr. GRANING. If a project is already under construction, it is my interpretation of the enabling legislation that such a project would not be eligible for any financial assistance under this program.

This is obviously at variance with the facts. Anyone in doubt need only refer to page 12 of the report of the House Committee on the District of Columbia on the authorization bill (House Report No. 1753, 90th Congress, Second Session). The pertinent excerpt from this report follows:

The amendment to S. 1228 adopted by your Committee involves two substantive changes in the bill as it was approved by the Senate on December 15, 1967.

The first of these changes is an increase in the total authorization of grants under the bill from \$36,227,000 to \$40,052,000. The reason for this increase is that since the Senate approved the bill, the Georgetown University Medical

Center has started the construction of diagnostic and treatment facilities as a planned part of their hospital bed renovation program. Also, they have started construction of associated clinical instruction space for the professors and medical and dental students.

The cost of these facilities at Georgetown Medical Center, undertaken as part of its planned efforts to help provide adequate health services to the District of Columbia and the entire metropolitan area, is \$12,461,000. Of this amount, Georgetown University is in critical need of \$3,825,000 which your Committee feels should be provided in the grant portion of this bill.

The bill was enacted in the form reported by the House Committee on the District of Columbia. There is nothing, whatsoever, in the Act itself to prohibit the use of funds for a project on which construction had already begun. The Committee will expect the Department and the District of Columbia to follow the obvious intent of Congress rather than the personal prejudices of any individual connected with the administration of this law.

SOCIAL AND REHABILITATION SERVICES

GRANTS TO STATES FOR PUBLIC ASSISTANCE

The Committee considered requests of \$373,524,000 for "Grants to States for maintenance payments" and \$278,022,000 for "Grants to States for medical assistance." After the formal requests were submitted, and after hearings on them, the Committee received a letter from John G. Veneman, Under Secretary, in which he advised the Committee that these estimates appeared to be slightly more than would be required, but that the estimates from the States indicated that the appropriation "Social services, administration, training, and demonstration projects" would be deficient by approximately \$30,000,000. He stated, "We have been continuing to monitor the State expenditures very closely in these three appropriations, and we now have their estimates of requirements for the fourth quarter of fiscal year 1969. On the basis of this information, we now believe that the total of the funds requested will be adequate but not excessive to cover the requirements of the three appropriations." These expenses were financed from one appropriation, "Grants to States for public assistance", until the Executive Branch submitted them as three separate items in the 1969 budget. The Committee has not seen any advantage to having them broken out into three appropriations, and has seen some disadvantages, of which this situation is an example. The Committee has approved the total amount requested since this is beyond administrative control and appears to be as accurate an estimate as can be made at this time. However, the Committee is combining these under one heading, "Grants to States for public assistance", and intends to combine the three separate appropriation requests for 1970 when action is taken on the regular Labor-HEW appropriation bill for fiscal year 1970.

ASSISTANCE FOR REPATRIATED UNITED STATES NATIONALS

The bill includes \$100,000, the amount of the request, for increased costs under this appropriation for temporary assistance for destitute American citizens whose repatriation from Cuba has recently been agreed to by the Cuban government.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL**

TITLE II

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER VII			
	DEPARTMENT OF LABOR			
	BUREAU OF EMPLOYMENT SECURITY			
91-94	Unemployment compensation for Federal employees and ex-service- men-----	\$20, 000, 000	\$20, 000, 000	
	WAGE AND LABOR STANDARDS			
	BUREAU OF EMPLOYEES' COMPENSATION			
91-94	Employees' compensation claims and expenses-----	15, 900, 000	15, 900, 000	
	Total, Department of Labor-----	35, 900, 000	35, 900, 000	
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE			
	OFFICE OF EDUCATION			
91-50	Higher educational activities-----	11, 161, 000	11, 161, 000	
	<i>By transfer</i> -----	(160, 000)	(160, 000)	
	<i>Increased pay costs (included above)—by transfer</i> -----	(160, 000)	(160, 000)	

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL**

TITLE II—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER VII—Continued			
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE— Continued			
	PUBLIC HEALTH SERVICE			
	OFFICE OF THE SURGEON GENERAL			
91-50	Comprehensive health planning and services:			
	<i>By transfer</i> -----	¹ (\$9, 186, 000)	¹ (\$9, 186, 000)	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(292, 000)	(292, 000)	-----
	<i>Increased pay costs (included above)—release of reserves</i> -----	(128, 000)	(128, 000)	-----
91-15	District of Columbia Medical Facilities-----	15, 000, 000	15, 000, 000	-----
	SOCIAL AND REHABILITATION SERVICE			
91-50	Grants to States for maintenance payments-----	373, 524, 000	² 373, 524, 000	-----
91-50	Grants to States for medical assistance-----	278, 022, 000	² 278, 022, 000	-----
91-50	Assistance for repatriated United States Nationals-----	100, 000	100, 000	-----
	Total, Department of Health, Education, and Welfare -----	677, 807, 000	677, 807, 000	-----

<i>Release of P.L. 90-364 reserves</i> -----	(292,000)	(292,000)	-----
<i>By transfer</i> -----	(9,346,000)	(9,346,000)	-----
<i>Increased pay costs:</i>			
<i>Release of reserves</i> -----	(128,000)	(128,000)	-----
<i>By transfer</i> -----	(160,000)	(160,000)	-----
<i>Total</i> -----	(288,000)	(288,000)	-----
Total, chapter VII:			
New budget (obligational) authority-----	713,707,000	713,707,000	-----
<i>Release of P.L. 90-364 reserves</i> -----	(292,000)	(292,000)	-----
<i>By transfer</i> -----	(9,346,000)	(9,346,000)	-----
<i>Increased pay costs (included above):</i>			
<i>Release of reserves</i> -----	(128,000)	(128,000)	-----
<i>By transfer</i> -----	(160,000)	(160,000)	-----
<i>Total</i> -----	(288,000)	(288,000)	-----

¹ And an additional \$250,000 proposed to be made available through congressional action to reduce funds earmarked for planning grants.
² Combined under the heading "Grants to States for public assistance" in the bill. This is explained on page 48 of this report.

CHAPTER VIII

SUBCOMMITTEE ON LEGISLATIVE BRANCH

GEORGE W. ANDREWS, ALABAMA, *Chairman*

TOM STEED, OKLAHOMA
MICHAEL J. KIRWAN, OHIO
SIDNEY R. YATES, ILLINOIS
BOB CASEY, TEXAS

MARK ANDREWS, NORTH DAKOTA
ODIN LANGEN, MINNESOTA
BEN REIFEL, SOUTH DAKOTA
LOUIS C. WYMAN, NEW HAMPSHIRE

LEGISLATIVE BRANCH

\$30,000 of new budget (obligational) authority is recommended in this chapter of the bill to pay the customary gratuity in connection with the death of a Member last January. There are also three language provisions.

Office of the Speaker.—The committee has inserted language, as requested, to raise, by \$2,230, the basic lump-sum ceiling allowance—now at \$30,025—applicable under this appropriation. No increase in the actual appropriation is necessary on this account. Counting in the general pay supplemental in title III, a small surplus on the present basis is projected.

Contingent fund.—The bill includes language to transfer \$36,000 of existing contingent funds of the House to the Architect of the Capitol to piece out the amount estimated to be needed to continue operations of House dining facilities for the remainder of fiscal 1969. It supplements the \$175,000 interim allocation in the regular 1969 bill last year, for a total of \$211,000.

This \$211,000 sharply contrasts with the \$478,000 (or \$536,000, if the effect of the pending Coordinated Wage Board system is counted) in prospect for fiscal 1969 when the bill was considered last year. And this was on the heels of an operating loss of \$366,000 in fiscal 1968.

The request last year was sharply cut back; steps were ordered to bring in more revenue and reduce expenses; and an in-depth study by the General Accounting Office of the entire food service operation was ordered. The \$175,000 interim allocation for 1969 was regarded as probably sufficient for 6 to 7 months. Through February 8 (the 8th and 13 accounting periods), \$130,000 was used. \$81,000, roughly, is estimated from then to June 30, and with only \$45,000 available, \$36,000 additional was indicated as necessary to continue to June 30.

It is the committee's present plan to go into the GAO study, which has been completed, in connection with hearings on the 1970 budget. In the meantime, the Architect should take advantage of any additional economy measures that may suggest themselves as reasonable and acceptable.

House office buildings.—The committee has inserted language, in accord with the request of the Select Committee on Parking, to adjust the basis for compensating the Superintendent of Garages.

This position, and the current rate for it, was specifically set by action in the appropriation bill. The proposition here is to put the compensation on the same "basic" rate footing like many House employees generally, rather than at a specified gross rate, and to adjust the annual compensation from the present \$14,000 to \$16,509.

The normal spread between the top job and the assistant was considerably narrowed when the latter, which is under the wage-board system, was reclassified last fall. The language is intended to restore the situation.

ITEMS IN TITLE III (PAY COSTS)

Title III of the bill, relating to increased pay costs throughout the government generally (where not specifically provided in title II), includes \$9,929,970 in new budget (obligational) authority for fiscal 1969 for those activities of the Legislative Branch considered by the committee. This is \$1,247,340, or about 11%, below the corresponding pay increase budget requests of \$11,177,310 not counting \$3,397,602 in 1969 and \$126,900 for 1968, pertaining solely to the other body inasmuch as the practice is to leave those items for consideration by that body.

Under the law, Legislative Branch requests are not subject to amendment by the President. What the committee did was to have a summary analysis made of the various legislative supplemental requests, taking account of reestimates based on later expenditure experience—generally in the principal items. The results are reflected in the several amounts in the bill.

The extent of practical ability to absorb the increased costs varies considerably. Many of the appropriations are small, involving specific complements of varying numbers of personnel in offices where the workload is more or less steady and the positions are statutory. Item-by-item allowances are shown in the detailed table of this report related to title III, but generally, the Architect's items involve about 18% absorption of costs; the Library, about 32%; the office of Superintendent of Documents, about 28%; the General Accounting Office, about 20%. Reductions of \$214,565 were made in requests directly relating to the House. Two of the joint items were deleted, another reduced.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER VIII LEGISLATIVE BRANCH HOUSE OF REPRESENTATIVES			
	Gratuity to mother of a deceased Member-----		\$30, 000	+\$30, 000
	SALARIES, OFFICERS, AND EMPLOYEES			
	Office of the Speaker-----		(1)	
	CONTINGENT EXPENSES			
	Miscellaneous items-----		(1)	
	ARCHITECT OF THE CAPITOL			
	House office buildings-----		(1)	
	Total, chapter VIII— New budget (obligational) authority---	(2)	30, 000	+30, 000

¹ Language provision.

² Excludes \$126,900 for 1968 relating to a Senate item. (H. Doc. 91-94)

CHAPTER IX

SUBCOMMITTEE ON DEPARTMENTS OF STATE, JUSTICE, COMMERCE, THE JUDICIARY, AND RELATED AGENCIES

JOHN J. ROONEY, NEW YORK, *Chairman*

ROBERT L. F. SIKES, FLORIDA

JOHN M. SLACK, WEST

VIRGINIA

NEAL SMITH, IOWA

JOHN J. FLYNT, JR., GEORGIA

CHARLES S. JOELSON, NEW

JERSEY

FRANK T. BOW, OHIO

GLENARD P. LIPSCOMB,

CALIFORNIA

ELFORD A. CEDERBERG,

MICHIGAN

MARK ANDREWS, NORTH DAKOTA

DEPARTMENT OF JUSTICE

LEGAL ACTIVITIES AND GENERAL ADMINISTRATION

SALARIES AND EXPENSES, GENERAL ADMINISTRATION

The Committee recommends an additional \$65,000 for this item of which \$25,000 is for executive level salary increases and \$40,000 is for the data processing project within the Customs section of the Civil Division.

Language is also included in the bill which provides an additional \$233,000, to be derived by transfer, to cover pay act costs and wage board increases.

SALARIES AND EXPENSES, GENERAL LEGAL ACTIVITIES

Included in the bill is the additional sum of \$1,314,000 for this item which is a reduction of \$353,000 in the amount of the budget estimate. Of the amount allowed, \$840,000 is for classified employee pay increases; \$38,000 is for executive pay increases; \$298,000 is for revised standards of attorney positions, and \$138,000 is to provide for all of the additional positions requested for the Tax, Criminal and Civil Rights Divisions for approximately one month of the 1969 fiscal year. The reductions recommended in this item as well as position requests in other Department of Justice supplemental appropriations are due to the fact that the requests for funds for additional positions were for a period of three months whereas it now appears it will only be possible to fill the positions for approximately one month during the current fiscal year.

Language is also included providing an additional \$100,000 to be derived by transfer and for the release of \$100,000 reserved pursuant to section 201 of Public Law 90-364, to defray costs of the pay act.

SALARIES AND EXPENSES, ANTITRUST DIVISION

The Committee recommends the full amount of the budget estimate, \$99,000, as well as language providing for an additional \$262,000 to be derived by transfer and the release of \$90,000 reserved pursuant to Section 201 of Public Law 90-364. The additional funds provided are for increased pay costs and for revised standards of attorney positions.

SALARIES AND EXPENSES, UNITED STATES ATTORNEYS AND MARSHALS

An additional \$2,505,000 plus language providing for the release of \$150,000 reserved pursuant to Section 201 of P.L. 90-364 is included in the accompanying bill for this item. Of the additional amount allowed, \$1,468,000 is for classified and executive pay increases; \$175,000 for revised standards for attorneys and deputy marshals; \$300,000 for increased volume and cost of transcripts; \$400,000 for increases in premium pay costs, overtime costs and guard hire; and \$162,000 for 43 assistant United States attorneys, 43 clerks, and 30 additional deputy marshals. All of the requested positions have been allowed.

FEDERAL PRISON SYSTEM

SALARIES AND EXPENSES, BUREAU OF PRISONS

The full amount of the budget estimate, \$2,319,000, and language providing for the release of \$250,000 reserved pursuant to Section 201 of Public Law 90-364, is included in the bill. The amount allowed is to provide for pay act costs and for keeping a larger than anticipated number of prisoners confined in Federal institutions.

SUPPORT OF UNITED STATES PRISONERS

The bill also includes \$2,500,000, the full amount of the budget estimate, for keeping a larger than anticipated number of Federal prisoners confined in non-Federal institutions and also to cover increased rates.

BUREAU OF NARCOTICS AND DANGEROUS DRUGS

SALARIES AND EXPENSES

The Committee recommends an additional \$1,187,000 plus language providing for the release of \$400,000 reserved under section 201 of Public Law 90-364 for this item. The amount allowed by the Committee provides for the full amount requested for laboratory supplies and equipment. It also provides for the additional positions requested. The full amount requested for pay act costs is also included. The sum of \$37,000 is provided for rent and installation of additional radio communications.

DEPARTMENT OF COMMERCE

ECONOMIC DEVELOPMENT ASSISTANCE

OPERATIONS AND ADMINISTRATION

Language is included in the bill reducing the amount required to be advanced from "Operations and Administration" to the Small Business Administration from \$2,000,000 to \$1,200,000 and also providing for the release of \$116,000 reserved pursuant to section 201 of Public Law 90-364. These funds are to be used to defray pay act costs.

MARITIME ADMINISTRATION

STATE MARINE SCHOOLS

Language is recommended providing for the transfer of \$210,000 to this item from the fiscal year 1969 appropriation "Ship Construction." This amount is for liquidation of obligations incurred for payment of allowances for uniforms, textbooks, and subsistence of cadets at State Marine Schools. This transfer will in no way affect the actual construction of ships inasmuch as the transfer is from funds provided for administrative and warehouse expenses.

THE JUDICIARY

SUPREME COURT OF THE UNITED STATES

PRINTING AND BINDING SUPREME COURT REPORTS

Included in the bill is an additional \$27,000 for fiscal year 1969 and an additional \$10,000 for fiscal year 1968 for printing and binding Supreme Court reports. These additional funds are required as a result of increased printing costs.

CUSTOMS COURT

SALARIES AND EXPENSES

The sum of \$113,000 is included in the bill for this item of which \$92,900 is for increased pay costs and \$20,100 is for salaries for temporary and part-time employees.

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

SALARIES OF JUDGES

The sum of \$1,975,000, a reduction of \$100,000 in the request, is provided in the bill to cover increased pay costs and to provide the salary for nine new circuit judges and three additional senior judges.

SALARIES OF SUPPORTING PERSONNEL

A total of \$2,412,000, a reduction of \$453,000 in the amount requested, is provided for this item. Of the amount allowed, \$2,165,000 is for pay act costs; \$42,000 is for the salaries of secretaries and law clerks for the new circuit judges; \$130,000 is for reclassification of law clerks; and \$75,000 is for 83 additional deputy clerks. The funds for the additional deputy clerks are provided for the administration of the new jury system and for the issuance of passports.

TRAVEL AND MISCELLANEOUS EXPENSES

Also included in the bill, is the sum of \$400,000 of which \$150,000 is for expenses relating to the nine new circuit judges and \$250,000 is for administration of the new jury system.

ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS

The Committee recommends an additional \$97,500 for this office of which \$87,500 is for pay act costs and \$10,000 is to cover costs of 5 additional positions.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL**

TITLE II

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER IX			
	DEPARTMENT OF JUSTICE			
	LEGAL ACTIVITIES AND GENERAL ADMINISTRATION			
91-98	Salaries and expenses, general administration-----	\$127, 000	\$65, 000	-\$62, 000
	<i>Release of P.L. 90-364 reserves (and transfer hereto)</i> -----	<i>(233, 000)</i>	<i>(233, 000)</i>	
	<i>Increased pay costs (included above):</i>			
	<i>Budget authority</i> -----	<i>(25, 000)</i>	<i>(25, 000)</i>	
	<i>Release of reserves</i> -----	<i>(233, 000)</i>	<i>(233, 000)</i>	
91-98	Salaries and expenses, general legal activities-----	1, 667, 000	1, 314, 000	-353, 000
	<i>Release of P.L. 90-364 reserves (and transfer hereto)</i> -----	<i>(100, 000)</i>	<i>(100, 000)</i>	
	<i>Release of P.L. 90-364 reserves</i> -----	<i>(100, 000)</i>	<i>(100, 000)</i>	
	<i>Increased pay costs (included above):</i>			
	<i>Budget authority</i> -----	<i>(878, 000)</i>	<i>(878, 000)</i>	
	<i>Release of reserves</i> -----	<i>(200, 000)</i>	<i>(200, 000)</i>	

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

TITLE II—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER IX—Continued			
	DEPARTMENT OF JUSTICE—Continued			
	LEGAL ACTIVITIES AND GENERAL ADMINISTRATION—Continued			
91-98	Salaries and expenses, Antitrust Division-----	\$99,000	\$99,000	-----
	Release of P.L. 90-364 reserves (and transfer hereto)-----	(262,000)	(262,000)	-----
	Release of P.L. 90-364 reserves-----	(90,000)	(90,000)	-----
	Increase pay costs (included above):			
	Budget authority-----	(5,000)	(5,000)	-----
	Release of reserves-----	(352,000)	(352,000)	-----
91-98	Salaries and expenses, United States attorneys and marshals-----	2,833,000	2,505,000	-\$328,000
	Release of P.L. 90-364 reserves-----	(150,000)	(150,000)	-----
	Increase pay costs (included above):			
	Budget authority-----	(1,468,000)	(1,468,000)	-----
	Release of reserves-----	(150,000)	(150,000)	-----
	Total, legal activities and general administration-----	4,726,000	3,983,000	-743,000

	Release of P.L. 90-364 reserves	(935,000)	(935,000)	
	Increased pay costs (included above):			
	Budget authority	(2,376,000)	(2,376,000)	
	Release of reserves	(935,000)	(935,000)	
	Total	(3,311,000)	(3,311,000)	
	FEDERAL PRISON SYSTEM			
91-50	Salaries and expenses, Bureau of Prisons	2,319,000	2,319,000	
	Release of P.L. 90-364 reserves	(250,000)	(250,000)	
	Increased pay costs (included above):			
	Budget authority	(1,842,000)	(1,842,000)	
	Release of reserves	(250,000)	(250,000)	
91-98	Support of United States Prisoners	2,500,000	2,500,000	
	Total, Federal Prison System	4,819,000	4,819,000	
	Release of P.L. 90-364 reserves	(250,000)	(250,000)	
	Increased pay costs (included above):			
	Budget authority	(1,842,000)	(1,842,000)	
	Release of reserves	(250,000)	(250,000)	
	Total	(2,092,000)	(2,092,000)	

TABLE II—Continued

AMOUNTS RECOMMENDED IN THE BUDGET

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONS) AND ESTIMATES AND

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND
AMOUNTS RECOMMENDED IN THE BILL—Continued

TITLE II—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER IX—Continued			
	DEPARTMENT OF JUSTICE—Continued			
	BUREAU OF NARCOTICS AND DANGEROUS DRUGS			
91-94	Salaries and expenses-----	\$1,422,000	\$1,187,000	—\$235,000
	Release of P.L. 90-364 reserves-----	(400,000)	(400,000)	-----
	Increased pay costs (included above):			
	Budget authority-----	(450,000)	(450,000)	-----
	Release of reserves-----	(400,000)	(400,000)	-----
	Total-----	(850,000)	(850,000)	-----
	Total, Department of Justice-----	10,967,000	9,989,000	—978,000
	Release of P.L. 90-364 reserves-----	(1,585,000)	(1,585,000)	-----
	Increased pay costs (included above):			
	Budget authority-----	(4,668,000)	(4,668,000)	-----
	Release of reserves-----	(1,585,000)	(1,585,000)	-----
	Total-----	(6,253,000)	(6,253,000)	-----

DEPARTMENT OF COMMERCE			
ECONOMIC DEVELOPMENT ASSISTANCE			
91-94	Operations and administration (<i>release of P.L. 364 reserves</i>)-----	¹ (116, 000)	¹ (116, 000)-----
	<i>Increased pay costs (included above)—release of reserves</i> -----	(116, 000)	(116, 000)-----
MARITIME ADMINISTRATION			
91-50	<i>State marine schools (liquidation of obligations—by transfer)</i> -----	(210, 000)	(210, 000)-----
THE JUDICIARY			
SUPREME COURT OF THE UNITED STATES			
91-94	Printing and binding Supreme Court reports:		
	1969-----	27, 000	27, 000-----
	1968-----	10, 000	10, 000-----
	Total, Supreme Court of the United States-----	37, 000	37, 000-----
CUSTOMS COURT			
91-94	Salaries and expenses-----	155, 850	113, 000 -42, 850
	<i>Increased pay costs (included above)—budget authority</i> -----	(92, 900)	(92, 900)-----
COURTS OF APPEALS, DISTRICT COURTS AND OTHER JUDICIAL SERVICES			
91-94	Salaries of judges-----	2, 075, 000	1, 975, 000 -100, 000
	<i>Increased pay costs (included above)—budget authority</i> -----	(1, 830, 000)	(1, 830, 000)-----
91-50	Salaries of supporting personnel-----	2, 865, 000	2, 412, 000 -453, 000
	<i>Increased pay costs (included above)—budget authority</i> -----	(2, 165, 000)	(2, 165, 000)-----

¹ Also language reducing by \$800,000 the amount to be advanced from this appropriation to the Small Business Administration for loan processing services.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	TITLE II—Continued			
	CHAPTER IX—Continued			
	THE JUDICIARY—Continued			
	Courts of Appeals, District Courts and Other Judicial Services—Con.			
91-50	Travel and miscellaneous expenses-----	\$525, 000	\$400, 000	-\$125, 000
91-94	Administrative Office of the United States Courts-----	141, 500	97, 500	-44, 000
	By transfer-----	(10, 000)	(10, 000)	-----
	Increased pay costs (included above):			
	Budget authority-----	(87, 500)	(87, 500)	-----
	By transfer-----	(10, 000)	(10, 000)	-----
	Total-----	(97, 500)	(97, 500)	-----
	Total, courts of appeals, district courts, and other judicial services-----	5, 606, 500	4, 884, 500	-722, 000
	By transfer-----	(10, 000)	(10, 000)	-----
	Increased pay costs (included above):			
	Budget authority-----	(4, 082, 500)	(4, 082, 500)	-----
	By transfer-----	(10, 000)	(10, 000)	-----
	Total-----	(4, 092, 500)	(4, 092, 500)	-----
	Total, the Judiciary:			
1969-----		5, 789, 350	5, 024, 500	-764, 850

1968-----	10,000	10,000	-----
Total-----	5,799,350	5,034,500	-764,850
<i>By transfer</i> -----	(10,000)	(10,000)	-----
<i>Increased pay costs (included above):</i>			
<i>Budget authority</i> -----	(4,175,400)	(4,175,400)	-----
<i>By transfer</i> -----	(10,000)	(10,000)	-----
Total-----	(4,185,400)	(4,185,400)	-----
Total, chapter IX:			
New budget (obligational) authority:			
1969-----	16,756,350	15,013,500	-1,742,850
1968-----	10,000	10,000	-----
Total-----	16,766,350	15,023,500	-1,742,850
<i>Release of P.L. 90-364 reserves</i> -----	(1,701,000)	(1,701,000)	-----
<i>By transfer</i> -----	(220,000)	(220,000)	-----
<i>Increased pay costs (included above):</i>			
<i>Budget authority</i> -----	(8,843,400)	(8,843,400)	-----
<i>Release of reserves</i> -----	(1,701,000)	(1,701,000)	-----
<i>By transfer</i> -----	(10,000)	(10,000)	-----
Total-----	(10,554,400)	(10,554,400)	-----

CHAPTER X

SUBCOMMITTEE ON DEPARTMENT OF TRANSPORTATION

EDWARD P. BOLAND, MASSACHUSETTS, *Chairman*

JOHN J. McFALL, CALIFORNIA
SIDNEY R. YATES, ILLINOIS

WILLIAM E. MINSHALL, OHIO
SILVIO O. CONTE, MASSACHUSETTS

DEPARTMENT OF TRANSPORTATION

NATIONAL TRANSPORTATION SAFETY BOARD

SALARIES AND EXPENSES

The Committee recommends the budget estimate of \$298,000 and the release of \$28,000 now in reserve for the National Transportation Safety Board. The funds recommended will enable the Board to investigate the increased number of catastrophic accidents which have occurred during fiscal 1969 and to meet increased pay costs. The current rate of major aviation accident investigations is three times that of fiscal year 1968.

COAST GUARD

RETIRED PAY

The Committee considered a budget request of \$2,300,000 for payments to retired Coast Guard personnel. Recent recomputations indicate that a \$2,000,000 appropriation will be sufficient.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL

TITLE II

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER X DEPARTMENT OF TRANSPORTATION NATIONAL TRANSPORTATION SAFETY BOARD			
91-94	Salaries and expenses-----	\$298, 000	\$298, 000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(28, 000)	(28, 000)	-----
	<i>Increased pay costs (included above):</i>			
	<i>Budget authority</i> -----	(150, 000)	(150, 000)	-----
	<i>Release of reserves</i> -----	(28, 000)	(28, 000)	-----
	<i>Total</i> -----	(178, 000)	(178, 000)	-----
	COAST GUARD			
91-50	Retired pay-----	2, 300, 000	2, 000, 000	-\$300, 000
	Total, chapter X:			
	New budget (obligational) authority-----	2, 598, 000	2, 298, 000	-300, 000
	<i>Release of P.L. 90-364 reserves</i> -----	(28, 000)	(28, 000)	-----
	<i>Increased pay costs (included above):</i>			
	<i>Budget authority</i> -----	(150, 000)	(150, 000)	-----
	<i>Release of reserves</i> -----	(28, 000)	(28, 000)	-----
	<i>Total</i> -----	(178, 000)	(178, 000)	-----

CHAPTER XI

SUBCOMMITTEE ON DEPARTMENTS OF TREASURY AND POST OFFICE AND EXECUTIVE OFFICE

TOM STEED, OKLAHOMA, *Chairman*

OTTO E. PASSMAN, LOUISIANA
JOSEPH P. ADDABBO, NEW YORK
JEFFERY COHELAN, CALIFORNIA

SILVIO O. CONTE, MASSACHUSETTS
HOWARD W. ROBISON, NEW YORK
JACK EDWARDS, ALABAMA

TREASURY DEPARTMENT

BUREAU OF THE PUBLIC DEBT

ADMINISTERING THE PUBLIC DEBT

The Committee recommends the full amount of the request for new funds of \$1,978,000, together with the release of \$334,000 of funds in reserve.

These additional funds are required for reimbursement to paying agents in connection with redemption of securities (\$572,000); reimbursement to Federal Reserve Banks for operating expenses incurred as Treasury Department's fiscal agents (\$863,000); and the remainder of \$543,000 in new funds plus the \$334,000 of funds in reserve for pay act increases.

EXECUTIVE OFFICE OF THE PRESIDENT

COUNCIL OF ECONOMIC ADVISERS

SALARIES AND EXPENSES

The Committee recommends the full amount of the request of \$107,000.

Of the \$107,000 recommended, \$65,000 is for increased economic studies, \$31,000 is for increased pay under Public Law 90-206 and \$11,000 is to fund the new executive pay increase.

NATIONAL SECURITY COUNCIL

SALARIES AND EXPENSES

The Committee recommends the full amount of the request of \$200,000.

These additional funds are required because of increased utilization of the Council by the President. The President announced that he intends to revitalize the Council and make it a principal forum for the consideration of national problems.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

TITLE II

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER XI			
	TREASURY DEPARTMENT			
	BUREAU OF THE PUBLIC DEBT			
91-50	Administering the public debt.....	\$1, 978, 000	\$1, 978, 000	-----
	<i>Release of P.L. 90-364 reserves</i>	(334, 000)	(334, 000)	-----
	<i>Increased pay costs (included above):</i>			
	<i>Budget authority</i>	(543, 000)	(543, 000)	-----
	<i>Release of reserves</i>	(334, 000)	(334, 000)	-----
	<i>Total</i>	(877, 000)	(877, 000)	-----

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

TITLE II—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER XI—Continued			
	EXECUTIVE OFFICE OF THE PRESIDENT			
	COUNCIL OF ECONOMIC ADVISERS			
91-94	Salaries and expenses-----	\$107, 000	\$107, 000	-----
	<i>Increased pay costs (included above)—budget authority</i> -----	(42, 000)	(42, 000)	-----
	NATIONAL SECURITY COUNCIL			
91-94	Salaries and expenses-----	200, 000	200, 000	-----
	Total, Executive Office of the President-----	307, 000	307, 000	-----
	Total, chapter XI:			
	New budget obligational authority-----	2, 285, 000	2, 285, 000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(334, 000)	(334, 000)	-----
	<i>Increased pay costs (included above):</i>			
	<i>Budget authority</i> -----	(585, 000)	(585, 000)	-----
	<i>Release of reserves</i> -----	(334, 000)	(334, 000)	-----
	<i>Total</i> -----	(919, 000)	(919, 000)	-----

CHAPTER XII

CLAIMS AND JUDGMENTS

The Committee recommends the appropriation of \$16,880,812, the amount of the estimate, for claims and judgments rendered against the United States. Of this amount, \$13,081,416 represents damage and other type claims, the payments of which are due under various laws, and \$3,799,396 represents judgments rendered by the U.S. Court of Claims and U.S. District Courts. Details concerning these claims and judgments are contained in House Document No. 101, 91st Congress.

CHAPTER XII
CLAIMS AND JUDGMENTS

COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

TITLE II

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
91-101	CHAPTER XII Claims and judgments-----	\$16, 880, 812	\$16, 880, 812	-----

TITLE III

INCREASED PAY COSTS

This title of the bill includes the bulk of the supplemental funds to meet the unabsorbed portion of increased pay and related costs which have been incurred during fiscal 1969 under several enactments of the last session. There are some funds for this purpose intermingled with non-pay supplementals in title II. The regular 1969 appropriations did not include specific allowance for these costs; agencies have been running on a deficiency basis as the law allows in such instances.

The greatest portion of the costs and added funds stem from the so-called second phase comparability pay adjustments generally effective last July 1st, under Public Laws 90-206 and 90-207, with respect to postal, other civilian employees, and military personnel. District of Columbia teachers and school officers, police, and firemen pay increases under Public Laws 90-319 and 90-320 are also involved, as are wage-board prevailing wage adjustments and certain other administratively adjusted salaries. Also, provision is made for executive, legislative, and judicial salary increases pursuant to P.L. 90-206.

When the pay supplementals for 1969 were first formulated and reflected in the January budget, the aggregate cost for 1969 was estimated at \$2,069,000,000, and in the aggregate the Executive Branch proposed to absorb nearly 25 percent from previously appropriated funds.

The new administration reviewed the supplementals and submitted a number of revisions, the revised budget requests for new budget (obligational) authority—in titles II and III combined—being \$1,589,223,194. Details are reflected in H. Docs. 91-50; 85; 94; and 98. The committee has made a number of reductions from that total; the details are reflected item-by-item in the tabular pages that follow. The total committee cut in this figure is \$289,489,340, or about 18 percent, by far the largest portion—\$272,600,000—being in the Defense Department. The total committee allowance is \$1,299,733,854.

The Executive Branch had combed the estimates initially and the new administration had also reexamined them. Since the estimates are for mandatory-type costs that have been running all fiscal year, the Committee could not make drastic additional cuts all across the boards this late in the fiscal year without creating unacceptable disruption to operations.

There are many transfer and reserve release provisions throughout title III of the bill, all of which help to hold down the amount of new budget authority that would otherwise be necessary.

Here is a capsule of the totals of new budget (obligational) authority involved for pay cost increases in both titles:

	Budget authority requests	In bill	Reduction
Title II.....	\$127,767,400	\$116,435,400	-\$11,332,000
Title III.....	1,461,455,794	1,183,298,454	-278,157,340
Total.....	1,589,223,194	1,299,733,854	-289,489,340

¹ In addition, releases of P.L. 90-364 reserves and transfers, etc. in existing funds. See page 10 for a summary of these.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL
TITLE III—INCREASED PAY COSTS**

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	LEGISLATIVE BRANCH			
	HOUSE OF REPRESENTATIVES			
	COMPENSATION OF MEMBERS			
91-94	Compensation of members-----	\$1, 975, 000	\$1, 975, 000	-----
	SALARIES, OFFICERS AND EMPLOYEES			
91-50	Office of the Speaker-----	4, 015	4, 015	-----
91-94	Office of the Parliamentarian-----	12, 935	12, 935	-----
91-50	Compilation of precedents of House of Representatives-----	670	670	-----
91-50	Office of the Chaplain-----	1, 250	1, 250	-----
91-50	Office of the Clerk-----	110, 000	110, 000	-----
91-50	Office of the Sergeant at Arms-----	192, 000	192, 000	-----
91-50	Office of the Doorkeeper-----	115, 000	65, 000	--\$50, 000
91-94	Office of the Postmaster-----	40, 875	40, 875	-----
91-50	Committee employees-----	500, 000	400, 000	--100, 000
91-50 91-94	Special and minority employees (several items)-----	37, 550	36, 485	--1, 065
91-50	Official reporters of debates-----	27, 000	27, 000	-----

91-50	Official reporters to committees-----	24, 760	24, 760	-----
91-94	Office of the Legislative Counsel-----	49, 100	25, 600	- 23, 500
	Total, salaries, officers and employees-----	1, 115, 155	940, 590	- 174, 565
MEMBERS' CLERK HIRE				
91-94	Clerk hire-----	3, 090, 000	3, 050, 000	- 40, 000
CONTINGENT EXPENSES OF THE HOUSE				
91-50	Special and select committees-----	129, 000	129, 000	-----
91-94	Revision of laws-----	1, 490	1, 490	-----
91-50	Speaker's automobile-----	665	665	-----
91-50	Majority leader's automobile-----	665	665	-----
91-50	Minority leader's automobile-----	665	665	-----
	Total, contingent expenses of the House-----	132, 485	132, 485	-----
	Total, House of Representatives-----	6, 312, 640	6, 098, 075	- 214, 565
JOINT ITEMS				
91-50	Joint Committee on Reduction of Federal Expenditures-----	3, 100	-----	- 3, 100
CONTINGENT EXPENSES OF THE SENATE				
91-94	Joint Economic Committee-----	22, 025	13, 500	- 8, 525
91-94	Joint Committee on Atomic Energy-----	17, 820	17, 820	-----
91-94	Joint Committee on Printing-----	12, 425	12, 425	-----

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
 RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS —Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	LEGISLATIVE BRANCH—Continued			
	JOINT ITEMS—Continued			
	CONTINGENT EXPENSES OF THE HOUSE			
91-94	Joint Committee on Internal Revenue Taxation.....	\$27, 250	-----	-\$27, 250
91-50	Joint Committee on Defense Production.....	7, 950	\$7, 950	-----
	Total, joint items.....	90, 570	51, 695	-38, 875
	ARCHITECT OF THE CAPITOL			
	OFFICE OF THE ARCHITECT OF THE CAPITOL			
91-50	Salaries.....	36, 000	36, 000	-----
	CAPITOL BUILDINGS AND GROUNDS			
91-50	Capitol buildings.....	74, 500	74, 500	-----
91-50	Capitol grounds.....	25, 600	25, 600	-----
91-50	House office buildings.....	320, 000	300, 000	-20, 000
91-50	Capitol power plant.....	27, 500	27, 500	-----
	LIBRARY BUILDINGS AND GROUNDS			
91-50	Structural and mechanical care.....	28, 000	28, 000	-----
	Total, Architect of the Capitol.....	511, 600	491, 600	-20, 000

91-94	BOTANIC GARDEN	Salaries and expenses-----	22,500	22,500	-----
		LIBRARY OF CONGRESS			
91-94		Salaries and expenses-----	766,000	579,300	-186,700
91-50		Copyright Office: Salaries and expenses-----	122,000	109,800	-12,200
91-94		Legislative Reference Service: Salaries and expenses-----	220,000	170,000	-50,000
		<i>By transfer</i> -----	-----	(50,000)	(+50,000)
91-50		Distribution of catalog cards: Salaries and expenses-----	150,000	-----	-150,000
91-50		Books for the blind and physically handicapped: Salaries and expenses-----	23,000	-----	-23,000
91-50		Organizing and microfilming the papers of the Presidents: Salaries and expenses-----	6,000	6,000	-----
91-50		Collection and distribution of library materials (special foreign currency program)-----	11,000	9,000	-2,000
		Total, Library of Congress-----	1,298,000	874,100	-423,900
		GOVERNMENT PRINTING OFFICE			
91-50		Office of Superintendent of Documents: Salaries and expenses-----	228,000	178,000	-50,000
		GENERAL ACCOUNTING OFFICE			
91-50		Salaries and expenses-----	2,714,000	2,214,000	-500,000
		Total, Legislative Branch: New budget (obligational) authority-----	1,111,177,310	9,929,970	-1,247,340
		<i>By transfer</i> -----	-----	(50,000)	(+50,000)

¹ Excludes \$3,397,602 for 1969 relating to Senate items under that heading and under the Architect of the Capitol.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	THE JUDICIARY			
	SUPREME COURT OF THE UNITED STATES			
91-94	Salaries-----	\$120, 000	\$120, 000	-----
91-50	Care of the buildings and grounds-----	15, 900	15, 900	-----
	Total, Supreme Court of the United States-----	135, 900	135, 900	-----
	COURT OF CUSTOMS AND PATENT APPEALS			
91-50	Salaries and expenses-----	16, 000	16, 000	-----
	COURT OF CLAIMS			
91-94	Salaries and expenses-----	64, 000	64, 000	-----
	COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES			
91-50	Expenses of referees-----	248, 000	248, 000	-----
91-94	Salaries of referees-----	404, 000	404, 000	-----
	Total, Courts of appeals, district courts, and other judicial services-----	652, 000	652, 000	-----
	Total, the Judiciary: New budget (obligational) authority-----	867, 900	867, 900	-----

EXECUTIVE OFFICE OF THE PRESIDENT

COMPENSATION OF THE PRESIDENT

91-50 Compensation of the President----- 44, 584 44, 584-----

BUREAU OF THE BUDGET

91-50 Salaries and expenses----- 178, 000 50, 000 ---\$128, 000

Release of P.L. 90-364 reserves----- (355, 000) (355, 000)-----

OFFICE OF EMERGENCY PREPAREDNESS

91-50 Salaries and expenses----- 100, 000 100, 000-----

Release of P.L. 90-364 reserves----- (70, 000) (70, 000)-----

91-50 Salaries and expenses, Telecommunications (*release of P.L. 90-364 reserves*)----- (40, 000) (40, 000)-----

91-50 Civil defense and defense mobilization functions of Federal agencies----- 30, 000 30, 000-----

Release of P.L. 90-364 reserves----- (40, 000) (40, 000)-----

Total, Office of Emergency Preparedness----- 130, 000 130, 000-----

Release of P.L. 90-364 reserves----- (150, 000) (150, 000)-----

OFFICE OF SCIENCE AND TECHNOLOGY

91-50 Salaries and expenses (*reserves of P.L. 90-364 reserves*)----- (28, 000) (28, 000)-----

SPECIAL REPRESENTATIVE FOR TRADE NEGOTIATIONS

91-94 Salaries and expenses----- 32, 000 32, 000-----

Total, Executive Office of the President:

New budget (obligational) authority----- 384, 584 256, 584 ---128, 000

Release of P.L. 90-364 reserves----- (533, 000) (533, 000)-----

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
 RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	FUNDS APPROPRIATED TO THE PRESIDENT			
	ECONOMIC ASSISTANCE			
91-50	Administrative expenses, Agency for International Development (by transfer)-----	(\$2, 137, 000)	(\$1, 500, 000)	(-\$637, 000)
91-50	Administrative and other expenses, Department of State (by transfer)-----	(95, 000)	(75, 000)	(-20, 000)
	Total, funds appropriated to the President, economic assistance (by transfer)-----	(2, 232, 000)	(1, 575, 000)	(-657, 000)
	DEPARTMENT OF AGRICULTURE			
	AGRICULTURAL RESEARCH SERVICE			
91-50	Salaries and expenses (release of Public Law 90-364 reserves)-----	(6, 615, 000)	(6, 615, 000)	-----
	COOPERATIVE STATE RESEARCH SERVICE			
91-94	Payments and expenses (release of Public Law 90-364 reserves)-----	(81, 000)	(81, 000)	-----
	FEDERAL EXTENSION SERVICE			
91-50	Cooperative extension work, payments and expenses (release of Public Law 90-364 reserves)-----	(135, 000)	(135, 000)	-----
	FARMER COOPERATIVE SERVICE			
91-50	Salaries and expenses-----	73, 000	73, 000	-----

SOIL CONSERVATION SERVICE

91-50	Conservation operations-----	3,980,000	3,980,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(1,000,000)	(1,000,000)	-----
91-50	Watershed planning-----	254,000	254,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(90,000)	(90,000)	-----
91-50	River basin surveys and investigations-----	306,000	306,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(90,000)	(90,000)	-----
91-50	Watershed works of improvement-----	688,000	688,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(300,000)	(300,000)	-----
91.50	Flood prevention-----	224,000	224,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(128,000)	(128,000)	-----
91-50	Great Plains conservation program-----	160,000	160,000	-----
91-50	Resource conservation and development-----	111,000	111,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(100,000)	(100,000)	-----
	Total, Soil Conservation Service-----	5,723,000	5,723,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(1,708,000)	(1,708,000)	-----
	ECONOMIC RESEARCH SERVICE			-----
91-50	Salaries and expenses-----	684,000	684,000	-----
	STATISTICAL REPORTING SERVICE			-----
91-50	Salaries and expenses-----	527,000	527,000	-----

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF AGRICULTURE—Continued			
	CONSUMER AND MARKETING SERVICE			
91-85	Consumer protective, marketing, and regulatory programs-----	\$2, 897, 000	\$2, 300, 000	-\$597, 000
	<i>Release of P.L. 90-364 reserves</i> -----	(400, 000)	(600, 000)	(+200, 000)
91-50	Special milk program (<i>release of P.L. 90-364 reserves</i>)-----	(15, 000)	(15, 000)	-----
	FOREIGN AGRICULTURAL SERVICE			
91-50	Salaries and expenses (<i>by transfer</i>)-----	(362, 000)	(362, 000)	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(68, 000)	(68, 000)	-----
	COMMODITY EXCHANGE AUTHORITY			
91-50	Salaries and expenses-----	65, 000	65, 000	-----
	AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE			
91-50	Expenses, Agricultural Stabilization and Conservation Service (<i>by transfer</i>)-----	(4, 508, 000)	(4, 108, 000)	(-400, 000)
	<i>Release of P.L. 90-364 reserves</i> -----	(251, 000)	(551, 000)	(+300, 000)
	RURAL COMMUNITY DEVELOPMENT SERVICE			
91-50	Salaries and expenses-----	18, 000	18, 000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(9, 000)	(9, 000)	-----

91-50	OFFICE OF THE INSPECTOR GENERAL Salaries and expenses	568,000	568,000	568,000
	PACKERS AND STOCKYARDS ADMINISTRATION			
91-50	Salaries and expenses	49,000	49,000	49,000
	<i>Release of P.L. 90-364 reserves</i>	(64,000)	(64,000)	(64,000)
	OFFICE OF THE GENERAL COUNSEL			
91-50	Salaries and expenses	239,000	239,000	239,000
	OFFICE OF INFORMATION			
91-50	Salaries and expenses	58,000	58,000	58,000
	NATIONAL AGRICULTURAL LIBRARY			
91-50	Salaries and expenses	40,000	40,000	40,000
	<i>Release of P.L. 90-364 reserves</i>	(35,000)	(35,000)	(35,000)
	OFFICE OF MANAGEMENT SERVICES			
91-50	Salaries and expenses	116,000	116,000	116,000
	<i>Release of P.L. 90-364 reserves</i>	(9,000)	(9,000)	(9,000)
	GENERAL ADMINISTRATION			
91-94	Salaries and expenses	188,000	188,000	188,000
	<i>By transfer</i>	(36,000)	(36,000)	(36,000)
	<i>Release of P.L. 90-364 reserves</i>	(30,000)	(30,000)	(30,000)
	RURAL ELECTRIFICATION ADMINISTRATION			
91-50	Salaries and expenses	624,000	624,000	624,000
	<i>Release of P.L. 90-364 reserves</i>	(11,000)	(11,000)	(11,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
 RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF AGRICULTURE			
	FARMERS HOME ADMINISTRATION			
91-94	Salaries and expenses-----	\$1, 809, 000	\$1, 359, 000	-\$450, 000
	By transfer-----	(276, 000)	(676, 000)	(+400, 000)
	Release of P.L. 90-364 reserves (and transfer hereto)-----	(215, 000)	(215, 000)	-----
	FEDERAL CROP INSURANCE CORPORATION			
91-50	Administrative and operating expenses-----	274, 000	274, 000	-----
	Release of P.L. 90-364-----	(97, 000)	(97, 000)	-----
	Total, Department of Agriculture:			
	New budget (obligational authority)-----	13, 952, 000	12, 905, 000	-1, 047, 000
	Release of P.L. 90-364 reserves-----	(9, 743, 000)	(10, 243, 000)	(+500, 000)
	By transfer-----	(5, 182, 000)	(5, 182, 000)	-----
	DEPARTMENT OF COMMERCE			
	GENERAL ADMINISTRATION			
91-94	Salaries and expenses-----	218, 000	218, 000	-----
	By transfer-----	(75, 000)	(75, 000)	-----

OFFICE OF BUSINESS ECONOMICS

91-94 Salaries and expenses (by transfer)----- (75,000) -----
 Release of P.L. 90-364 reserves----- (59,000) -----

BUREAU OF THE CENSUS

91-50 Salaries and expenses----- 567,000 -----
 91-50 1967 economic censuses----- 285,000 -----
 Total, Bureau of the Census----- 852,000 -----

BUSINESS AND DEFENSE SERVICES ADMINISTRATION

91-50 Salaries and expenses----- 206,000 -----
 Release of P.L. 90-364 reserves----- (36,000) -----

INTERNATIONAL ACTIVITIES

91-50 Salaries and expenses----- 200,000 -----
 Release of P.L. 90-364 reserves----- (163,000) -----
 91-50 Export control----- 136,000 -----
 Release of P.L. 90-364 reserves----- (60,000) -----
 Total, International activities----- 336,000 -----
 Release of P.L. 90-364 reserves----- (223,000) -----

OFFICE OF FIELD SERVICES

91-50 Salaries and expenses----- 142,000 -----
 Release of P.L. 90-364 reserves----- (77,000) -----

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
 RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF COMMERCE—Continued			
	ENVIRONMENTAL SCIENCE SERVICES ADMINISTRATION			
91-94	Salaries and expenses-----	\$3,254,000	\$3,254,000	-----
	Release of P.L. 90-364 reserves-----	(786,000)	(786,000)	-----
91-50	Research and development-----	614,000	614,000	-----
	Release of P.L. 90-364 reserves-----	(117,000)	(117,000)	-----
	Total, Environmental Science Services Administration-----	3,868,000	3,868,000	-----
	Release of P.L. 90-364 reserves-----	(903,000)	(903,000)	-----
91-50	PATENT OFFICE			
	Salaries and expenses-----	1,240,000	1,240,000	-----
	Release of P.L. 90-364 reserves-----	(321,000)	(321,000)	-----
91-50	NATIONAL BUREAU OF STANDARDS			
	Research and technical services-----	1,100,000	1,100,000	-----
	MARITIME ADMINISTRATION			
91-50	Salaries and expenses, for administrative expenses-----	261,000	261,000	-----

91-94	Maritime training-----	100,000	100,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(99,000)	(99,000)	-----
	Total, Maritime Administration-----	361,000	361,000	-----
	FOREIGN DIRECT INVESTMENT CONTROL			
91-50	Salaries and expenses-----	173,000	173,000	-----
	Total, Department of Commerce:			
	New budget (obligational) authority-----	8,496,000	8,496,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(1,718,000)	(1,718,000)	-----
	<i>By transfer</i> -----	(150,000)	(150,000)	-----
	DEPARTMENT OF DEFENSE—MILITARY			
	MILITARY PERSONNEL			
91-50	Military personnel, Army-----	331,000,000	230,000,000	-\$101,000,000
91-50	Military personnel, Navy-----	198,700,000	160,000,000	-38,700,000
91-94	Military personnel, Marine Corps-----	61,500,000	45,000,000	-16,500,000
91-50	Military personnel, Air Force-----	267,600,000	214,000,000	-53,600,000
91-50	Reserve personnel, Army-----	5,600,000	-----	-5,600,000
91-50	Reserve personnel, Air Force-----	1,900,000	-----	-1,900,000
91-50	National Guard personnel, Army-----	16,400,000	13,000,000	-3,400,000
91-50	National Guard personnel, Air Force-----	3,400,000	-----	-3,400,000
	Total, military personnel-----	886,100,000	662,000,000	-224,100,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF DEFENSE—MILITARY—Continued			
	OPERATION AND MAINTENANCE			
91-50	Operation and maintenance, Army -----	\$106,800,000	\$85,000,000	-\$21,800,000
91-50	Operation and maintenance, Air Force -----	91,200,000	73,000,000	-18,200,000
91-50	Operation and maintenance, Defense agencies -----	40,500,000	32,000,000	-8,500,000
91-50	Court of Military Appeals -----	18,000	18,000	-----
	Total, operation and maintenance -----	238,518,000	190,018,000	-48,500,000
	Total, Department of Defense—Military:			
	New budget (obligational) authority -----	1,124,618,000	852,018,000	-272,600,000

DEPARTMENT OF DEFENSE—CIVIL

DEPARTMENT OF THE ARMY

CORPS OF ENGINEERS—CIVIL

91-50	Operation and maintenance, general-----	1, 731, 000	1, 731, 000	-----
	<i>Release of P.L. 90-364 reserves (and transfer hereto)</i> -----	(1, 869, 000)	(1, 869, 000)	-----
91-50	General expenses (<i>release of P.L. 90-364 reserves and transfer hereto</i>)-----	(1, 131, 000)	(1, 000, 000)	(-131, 000)
	Total, Corps of Engineers—Civil-----	1, 731, 000	1, 731, 000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(3, 000, 000)	(2, 869, 000)	(-131, 000)
UNITED STATES SOLDIERS' HOME				
91-50	Operation and maintenance (<i>release of P.L. 90-364 reserves</i>)-----	(181, 000)	(181, 000)	-----
	Total, Department of the Army-----	1, 731, 000	1, 731, 000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(3, 181, 000)	(3, 050, 000)	(-131, 000)
THE PANAMA CANAL				
CANAL ZONE GOVERNMENT				
91-50	Operating expenses-----	1, 085, 000	1, 085, 000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(120, 000)	(120, 000)	-----

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
91-85	DEPARTMENT OF DEFENSE—CIVIL—Continued			
	The PANAMA CANAL—Continued			
	PANAMA CANAL COMPANY FUND			
	<i>Limitation on general and administrative expenses</i> -----	(\$130,000)	(\$130,000)	-----
	<i>Release of P.L. 90-364 reserves (limitation on expenses)</i> -----	(20,000)	(20,000)	-----
	Total, The Panama Canal-----	1,085,000	1,085,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(120,000)	(120,000)	-----
	<i>Limitation on general and administrative expenses</i> -----	(130,000)	(130,000)	-----
	<i>Release of P.L. 90-364 reserves (limitation on expenses)</i> -----	(20,000)	(20,000)	-----
	Total, Department of Defense—Civil:			
New budget (obligational) authority-----	2,816,000	2,816,000	-----	
<i>Release of P.L. 90-364 reserves</i> -----	(3,321,000)	(3,190,000)	(—\$131,000)	
<i>Limitation on general and administrative expenses</i> -----	(130,000)	(130,000)	-----	

DEPARTMENT OF HEALTH, EDUCATION AND WELFARE

FOOD AND DRUG ADMINISTRATION

91-50	Salaries and expenses (by transfer)-----	(1, 589, 000)	(1, 589, 000)	-----
	Release of P.L. 90-364 reserves-----	(835, 000)	(835, 000)	-----

OFFICE OF EDUCATION

91-50	School assistance in federally affected areas (by transfer)-----	(16, 000)	(16, 000)	-----
	Release of P.L. 90-364 reserves-----	(12, 000)	(12, 000)	-----
91-50	Salaries and expenses (by transfer)-----	(694, 000)	(694, 000)	-----
	Release of P.L. 90-364 reserves-----	(1, 123, 000)	(1, 123, 000)	-----
91-50	Civil rights educational activities (by transfer)-----	(67, 000)	(67, 000)	-----

Total, Office of Education:

	By transfer-----	(777, 000)	(777, 000)	-----
	Release of P.L. 90-364 reserves-----	(1, 135, 000)	(1, 135, 000)	-----

PUBLIC HEALTH SERVICE

OFFICE OF THE SURGEON GENERAL

91-50	Salaries and expenses (by transfer)-----	(307, 000)	(307, 000)	-----
	Release of P.L. 90-364 reserves-----	(80, 000)	(80, 000)	-----

HEALTH MANPOWER

91-85	Health manpower education and utilization (release of P.L. 90-364 reserves)-----	(201, 000)	(201, 000)	-----
91-85	Dental health activities (release of P.L. 90-364 reserves)-----	(102, 000)	(102, 000)	-----
	Total, Health manpower (release of P.L. 90-364 reserves)-----	(303, 000)	(303, 000)	-----

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE—Continued			
	PUBLIC HEALTH SERVICE—Continued			
	DISEASE PREVENTION AND ENVIRONMENTAL CONTROL			
91-50	Chronic diseases (by transfer) -----	(\$436,000)	(\$436,000)	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(130,000)	(130,000)	-----
91-50 and 91-85	Air pollution (release of P.L. 90-364 reserves) -----	(519,000)	(519,000)	-----
91-50	Urban and industrial health (release of P.L. 90-364 reserves) -----	(492,000)	(492,000)	-----
91-50	Radiological health (by transfer) -----	(407,000)	(407,000)	-----
	Total, disease prevention and environmental control:			
	<i>By transfer</i> -----	(843,000)	(843,000)	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(1,141,000)	(1,141,000)	-----

HEALTH SERVICES			
91-85	Community health services (release of P.L. 90-364 reserves)-----	(590,000)	(590,000)
91-85	Patient care and special health services (by transfer):-----	(2,193,000)	(1,993,000)
	Release of P.L. 90-364 reserves-----	(91,000)	(91,000)
91-85	Hospital construction activities (release of P.L. 90-364 reserves)-----	(169,000)	(169,000)
91-50	Indian health activities (release of P.L. 90-364 reserves and transfer hereto)-----	(2,640,000)	(2,640,000)
	Release of P.L. 90-364 reserves-----	(214,000)	(214,000)
	Total, health services:-----		
	By transfer-----	(2,193,000)	(1,993,000)
	Release of P.L. 90-364 reserves-----	(3,704,000)	(3,704,000)
			(-200,000)
	NATIONAL INSTITUTES OF HEALTH		
91-50	Biologics standards (release of P.L. 90-364 reserves)-----	(114,000)	(114,000)
91-50	Regional medical programs (release of P.L. 90-364 reserves)-----	(67,000)	(67,000)
91-50	Environmental health sciences (release of P.L. 90-364 reserves)-----	(137,000)	(137,000)
	Total, National Institutes of Health (release of P.L. 90-364 reserves)-----	(318,000)	(318,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
 RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE—Continued			
	PUBLIC HEALTH SERVICE—Continued			
	NATIONAL INSTITUTE OF MENTAL HEALTH			
91-50	Mental health research and services (<i>by transfer</i>)	(\$401, 000)	(\$401, 000)	-----
	Release of P.L. 90-364 reserves	(801, 000)	(801, 000)	-----
91-50	Saint Elizabeths Hospital, salaries and expenses (<i>by transfer</i>)	(1, 984, 000)	(1, 984, 000)	-----
	Total National Institute of Mental Health:			
	<i>By transfer</i>	(2, 385, 000)	(2, 385, 000)	-----
	Release of P.L. 90-364 reserves	(801, 000)	(801, 000)	-----
	OTHER PUBLIC HEALTH SERVICE			
91-50	National health statistics (<i>release of P.L. 90-364 reserves</i>)	(271, 000)	(271, 000)	-----
91-50	National Library of Medicine (<i>release of P.L. 90-364 reserves</i>)	(162, 000)	(162, 000)	-----
	Total, other Public Health Service (<i>release of P.L. 90-364 reserves</i>)	(433, 000)	(433, 000)	-----

	Total, Public Health Service	(5,728,000)	(5,528,000)	(-\$200,000)
	<i>By transfer</i>	(6,780,000)	(6,780,000)	
	<i>Release of P.L. 90-364 reserves</i>			
	SOCIAL AND REHABILITATION SERVICE			
91-50	Salaries and expenses (<i>by transfer</i>)	(1,234,000)	(1,234,000)	
	SOCIAL SECURITY ADMINISTRATION			
91-50	<i>Limitation on salaries and expenses (trust fund)</i>	(18,147,000)	(18,147,000)	
	SPECIAL INSTITUTIONS			
91-50	Gallaudet College, salaries and expenses (<i>by transfer</i>)	(56,000)	(56,000)	
91-50	Howard University, salaries and expenses (<i>by transfer</i>)	(401,000)	(401,000)	
91-50	Freedmen's Hospital, salaries and expenses (<i>by transfer</i>)	(291,000)	(291,000)	
	Total, special institutions (<i>by transfer</i>)	(748,000)	(748,000)	
	OFFICE OF THE SECRETARY			
91-50	Salaries and expenses (<i>by transfer</i>)	(216,000)	(216,000)	
	<i>Release of P.L. 90-364 reserves</i>	(232,000)	(232,000)	
91-50	Office of Field Coordination, salaries and expenses (<i>by transfer</i>)	(215,000)	(215,000)	
91-50	Office of the Comptroller, salaries and expenses (<i>release of P.L. 90-364 reserves</i>)	(458,000)	(458,000)	
91-50	Office of Administration, salaries and expenses (<i>by transfer</i>)	(233,000)	(233,000)	
	<i>Release of P.L. 90-364 reserves</i>	(10,000)	(10,000)	
91-50	Surplus property utilization (<i>by transfer</i>)	(57,000)	(57,000)	

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE—Continued			
	OFFICE OF THE SECRETARY—Continued			
91-50	Office of the General Counsel, salaries and expenses <i>(by transfer)</i> -----	(\$56, 000)	(\$56, 000)	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(61, 000)	(61, 000)	-----
	Total, Office of the Secretary:			
	<i>By transfer</i> -----	(777, 000)	(777, 000)	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(761, 000)	(761, 000)	-----
	Total, Department of Health, Education, and Welfare:			
	<i>Release of P.L. 90-364 reserves</i> -----	(9, 511, 000)	(9, 511, 000)	-----
	<i>By transfer</i> -----	(10, 853, 000)	(10, 653, 000)	(-\$200, 000)
	<i>Limitation on salaries and expenses (trust fund)</i> -----	(18, 147, 000)	(18, 147, 000)	-----
	DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
	RENEWAL AND HOUSING ASSISTANCE			
91-50	Salaries and expenses-----	1, 407, 000	1, 407, 000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(387, 000)	(387, 000)	-----

METROPOLITAN DEVELOPMENT

91-85	Salaries and expenses	280,000	280,000
91-50	Release of P.L. 90-364 reserves	(73,000)	(73,000)
	DEMONSTRATIONS AND INTERGOVERNMENTAL RELATIONS		
91-50	Salaries and expenses	66,000	66,000
	Release of P.L. 90-364 reserves (and transfer hereto)	(34,000)	(34,000)
	By transfer	(137,000)	(137,000)
	Release of P.L. 90-364 reserves	(15,000)	(15,000)
91-50	Urban research and technology (release of P.L. 90-364 reserves)	(6,000)	(6,000)
	Total, Demonstrations and Intergovernmental Relations	66,000	66,000
	Release of P.L. 90-364 reserves	(55,000)	(55,000)
	By transfer	(137,000)	(137,000)
	DEPARTMENTAL MANAGEMENT		
91-50	General administration	230,000	230,000
	Release of P.L. 90-364 reserves	(51,000)	(51,000)
91-50	Regional management and services	278,000	278,000
	Release of P.L. 90-364 reserves	(80,000)	(80,000)
	Total, Departmental management	508,000	508,000
	Release of P.L. 90-364 reserves	(131,000)	(131,000)

COMPILED BY THE BUREAU OF PUBLIC AFFAIRS, U.S. DEPARTMENT OF THE INTERIOR

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
91-85	DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT—Continued MORTGAGE CREDIT Federal Housing Administration: <i>Limitation on administrative expenses</i> <i>Limitation on nonadministrative expenses</i> Total, Department of Housing and Urban Development: New budget (obligational) authority <i>Release of P.L. 90-364 reserves</i> <i>By transfer</i> <i>Limitation on administrative expenses</i> <i>Limitation on nonadministrative expenses</i>	(\$465,000) (2,000,000)	(\$465,000) (1,000,000)	(-\$1,000,000)
91-50	DEPARTMENT OF THE INTERIOR BUREAU OF INDIAN AFFAIRS Education and welfare services <i>Release of P.L. 90-364 reserves</i>	2,843,000 (415,000)	2,843,000 (415,000)	(-1,000,000)

91-50	Construction (release of P.L. 90-364 reserves)-----	(39, 000)	(39, 000)	-----
91-50	Road construction (liquidation of contract authorization) (release of P.L. 90-364 reserves)-----	(38, 000)	(38, 000)	-----
91-50	General administrative expenses (by transfer)-----	(246, 000)	(246, 000)	-----
91-50	Operation and maintenance, Indian irrigation systems (release of P.L. 90-364 reserves)-----	(117, 000)	(117, 000)	-----
91-50	Power systems, Indian irrigation projects (release of P.L. 90-364 reserves)-----	(39, 000)	(39, 000)	-----
91-50	Indian moneys, proceeds of labor, agencies, schools, etc. (release of P.L. 90-364 reserves)-----	(40, 000)	(40, 000)	-----
91-50	Tribal funds (release of P.L. 90-364 reserves)-----	(48, 000)	(48, 000)	-----
	Total, Bureau of Indian Affairs-----	2, 843, 000	2, 843, 000	-----
	Release of P.L. 90-364 reserves-----	(736, 000)	(736, 000)	-----
	By transfer-----	(246, 000)	(246, 000)	-----
	BUREAU OF OUTDOOR RECREATION			
91-50	Salaries and expenses-----	175, 000	175, 000	-----
	BUREAU OF MINES			
91-50	Conservation and development of mineral resources-----	750, 000	750, 000	+750, 000
	(By transfer)-----	(1, 183, 000)	(433, 000)	(-750, 000)
91-50	Health and safety (by transfer)-----	(347, 000)	(347, 000)	-----
91-50	General administrative expenses (by transfer)-----	(70, 000)	(70, 000)	-----
	Total, Bureau of Mines-----	750, 000	750, 000	+750, 000
	(By transfer)-----	(1, 600, 000)	(850, 000)	(-750, 000)

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF THE INTERIOR—Continued			
	BUREAU OF COMMERCIAL FISHERIES			
91-94	Management and investigations of resources-----	\$628, 000	\$628, 000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	<i>(59, 000)</i>	<i>(59, 000)</i>	-----
91-50	Federal aid for commercial fisheries research and development-----	8, 000	8, 000	-----
91-50	Anadromous and Great Lakes fisheries conservation-----	7, 000	7, 000	-----
91-50	General administrative expenses-----	45, 000	45, 000	-----
91-50	Administration of Pribilof Islands-----	20, 000	20, 000	-----
91-50	Promote and develop fishery products and research pertaining to American fisheries (<i>release of P.L. 90-364 reserves</i>)-----	<i>(10, 000)</i>	<i>(10, 000)</i>	-----
91-50	Limitation on administrative expenses, fisheries loan fund (<i>increase in limitation on administrative expenses</i>)-----	<i>(13, 000)</i>	<i>(13, 000)</i>	-----
	Total, Bureau of Commercial Fisheries-----	708, 000	708, 000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	<i>(69, 000)</i>	<i>(69, 000)</i>	-----

	(13, 000)	(13, 000)
<i>Limitation on administrative expenses</i> -----		
BUREAU OF SPORT FISHERIES AND WILDLIFE		
91-94 Anadromous and Great Lakes fisheries conservation (release of P.L. 90-364 reserves and transfer hereto)-----	(9, 000)	(9, 000)
91-94 General administrative expenses-----	78, 000	78, 000
Release of P.L. 90-364 reserves (and transfer hereto)-----	(4, 000)	(4, 000)
Total, Bureau of Sport Fisheries and Wildlife-----	78, 000	78, 000
Release of P.L. 90-364 reserves-----	(13, 000)	(13, 000)
NATIONAL PARK SERVICE		
91-94 Maintenance and rehabilitation of physical facilities-----	668, 000	668, 000
Release of P.L. 90-364 reserves-----	(115, 000)	(115, 000)
91-50 General administrative expenses-----	186, 000	186, 000
91-50 Preservation of historic properties-----	21, 000	21, 000
Total, National Park Service-----	875, 000	875, 000
Release of P.L. 90-364 reserves-----	(115, 000)	(115, 000)
BUREAU OF RECLAMATION		
91-50 General investigations-----	371, 000	371, 000
91-50 Operation and maintenance-----	787, 000	630, 000
91-50 General administrative expenses-----	503, 000	450, 000
Total, Bureau of Reclamation-----	1, 661, 000	1, 451, 000
		-157, 000
		-53, 000
		-210, 000

COMMISSIONER OF RECLAMATION, WASHINGTON, D. C.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued
TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF THE INTERIOR—Continued			
	BONNEVILLE POWER ADMINISTRATION			
91-50	Construction (release of P.L. 90-364 reserves)-----	(\$998,000)	(\$998,000)	-----
91-50	Operation and maintenance (release of P.L. 90-364 reserves)-----	(643,000)	(643,000)	-----
91-50	Construction of electric transmission lines and substations, contribu- tions, Bonneville Power Project (release of P.L. 90-364 reserves)-----	(1,000)	(1,000)	-----
	Total, Bonneville Power Administration (release of P.L. 90-364 reserves)-----	(1,642,000)	(1,642,000)	-----
	OFFICE OF THE SOLICITOR			
91-50	Salaries and expenses-----	298,000	298,000	-----
	OFFICE OF THE SECRETARY			
91-94	Salaries and expenses-----	454,000	454,000	-----
	OFFICE OF WATER RESOURCES RESEARCH			
91-50	Salaries and expenses-----	31,000	31,000	-----
	Total, Department of the Interior:			
	New budget (obligational) authority-----	7,123,000	7,663,000	+\$540,000
	Release of P.L. 90-364 reserves)-----	(2,575,000)	(2,575,000)	-----

	By transfer-----	(1, 846, 000)	(1, 096, 000)	(-750, 000)
	Limitation on administrative expenses-----	(13, 000)	(13, 000)	
	DEPARTMENT OF JUSTICE			
	LEGAL ACTIVITIES AND GENERAL ADMINISTRATION			
91-50	Salaries and expenses, Community Relations Service (release of P.L. 90-364 reserves)-----	(88, 000)	(88, 000)	
	FEDERAL BUREAU OF INVESTIGATION			
91-50	Salaries and expenses-----	9, 220, 000	9, 220, 000	
	IMMIGRATION AND NATURALIZATION SERVICE			
91-98	Salaries and expenses-----	3, 276, 000	3, 276, 000	
	Release of P.L. 90-364 reserves-----	(270, 000)	(270, 000)	
	LAW ENFORCEMENT ASSISTANCE ADMINISTRATION			
91-50	Salaries and expenses (release of P.L. 90-364 reserves)-----	(57, 000)	(57, 000)	
	Total, Department of Justice:			
	New budget (obligational) authority-----	12, 496, 000	12, 496, 000	
	Release of P.L. 364 reserves-----	(415, 000)	(415, 000)	

91-20

Information furnished

Department of Justice

Compendium of 1970

Budget and Accounting

LIFE IN, INCURRED BY COLLEGE-GRADUATES

RECOMMENDED IN THE BUT-CORRUPT

CONSTITUTIONAL REVISIONS OF THE HOUSE (OCTOBER 1970) VOLUNTARILY ESTABLISHED AND THOMAS

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
 RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF LABOR			
	MANPOWER ADMINISTRATION			
91-50	Manpower development and training activities, salaries and expenses (release of P.L. 90-364 reserves)-----	(\$92,000)	(\$92,000)	-----
91-94	Office of Manpower Administrator, salaries and expenses (release of P.L. 90-364 reserves)-----	(313,000)	(313,000)	-----
91-50	Bureau of Apprenticeship and Training, salaries and expenses: Release of P.L. 90-364 reserves----- Release of P.L. 90-364 reserves (and transfer hereto)-----	(50,000) (363,000)	(50,000) (363,000)	----- -----
	Total, Manpower Administration (release of P.L. 90-364 reserves)-----	(818,000)	(818,000)	-----
	BUREAU OF EMPLOYMENT SECURITY			
91-50	Bureau of Employment Security, salaries and expenses: (Increase in amount available for administrative expenses)----- Release of P.L. 90-364 reserves-----	(865,000) (125,000)	(865,000) (125,000)	----- -----
	LABOR-MANAGEMENT RELATIONS			
91-50	Labor-Management Services Administration, salaries and expenses (release of P.L. 90-364 reserves)-----	(448,000)	(448,000)	-----

WAGE AND LABOR STANDARDS			
91-50	Wage and Labor Standards Administration, salaries and expenses: Release of P.L. 90-364 reserves----- Release of P.L. 90-364 reserves (and transfer hereto)----- Wage and Hour Division, salaries and expenses (release of P.L. 90-364 reserves)----- Total, Wage and Labor Standards (release of P.L. 90-364 reserves)-----	(120, 000) (152, 000) (992, 000) (1, 264, 000)	(120, 000) (152, 000) (992, 000) (1, 264, 000)
BUREAU OF LABOR STATISTICS			
91-94	Salaries and expenses----- Release of P.L. 90-364 reserves----- Release of P.L. 90-364 reserves (and transfer hereto)-----	93, 000 (700, 000) (87, 000)	93, 000 (700, 000) (87, 000)
BUREAU OF INTERNATIONAL LABOR AFFAIRS			
91-50	Salaries and expenses: Release of P.L. 90-364 reserves----- Release of P.L. 90-364 reserves (and transfer hereto)-----	(60, 000) (14, 000)	(60, 000) (14, 000)
OFFICE OF THE SOLICITOR			
91-50	Salaries and expenses: Release of P.L. 90-364 reserves----- Release of P.L. 90-364 reserves (and transfer hereto)-----	(200, 000) (21, 000)	(200, 000) (21, 000)

RECORDED IN THE DISTRICT COURT OF THE DISTRICT OF COLUMBIA

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
 RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF LABOR—Continued			
	OFFICE OF THE SECRETARY			
91-50	Salaries and expenses:			
	Release of P. L. 90-364 reserves	(\$110,000)	(\$110,000)	-----
	Release of P. L. 90-364 reserves (and transfer hereto)	(121,000)	(121,000)	-----
	OFFICE OF FEDERAL CONTRACT COMPLIANCE AND CIVIL RIGHTS PROGRAM			
91-50	Salaries and expenses:			
	Release of P. L. 90-364 reserves	(3,000)	(3,000)	-----
	Release of P. L. 90-364 reserves (and transfer hereto)	(39,000)	(39,000)	-----
	Total, Department of Labor:			
	New budget (obligational) authority	93,000	93,000	-----
	Release of P. L. 90-364 reserves	(4,010,000)	(4,010,000)	-----
	Limitation on administrative expenses	(865,000)	(865,000)	-----
	POST OFFICE DEPARTMENT (OUT OF POSTAL FUND)			
91-50	Administration and regional operations	3,304,000	-----	-\$3,304,000
	Release of P. L. 90-364 reserves	(2,107,000)	(2,107,000)	-----

91-50	Research, development, and engineering-----	500,000	500,000	-----
91-50	Operations-----	191,300,000	195,071,000	+3,771,000
	<i>By transfer</i> -----	(54,000,000)	(62,000,000)	(+8,000,000)
91-50	Supplies and services-----	467,000	-----	-467,000
	Total, Post Office Department:			
	New budget (obligational) authority-----	195,571,000	195,571,000	-----
	<i>Release of P.L. 90-364 reserves</i> -----	(2,107,000)	(2,107,000)	-----
	<i>By transfer</i> -----	(54,000,000)	(62,000,000)	(+8,000,000)
	DEPARTMENT OF STATE			
	ADMINISTRATION OF FOREIGN AFFAIRS			
91-94	Salaries and expenses-----	6,787,000	6,787,000	-----
	<i>By transfer</i> -----	(833,000)	(833,000)	-----
	INTERNATIONAL ORGANIZATIONS AND CONFERENCES			
91-94	Missions to international organizations-----	153,000	153,000	-----
	INTERNATIONAL COMMISSIONS			
91-50	International Boundary and Water Commission, United States and Mexico:			
	Salaries and expenses-----	43,000	43,000	-----
	Operation and maintenance-----	29,000	29,000	-----
91-50	American sections, international commissions-----	19,000	19,000	-----
	Total, international commissions-----	91,000	91,000	-----

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
 RECOMMENDED IN THE BILL—Continued
 TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF STATE—Continued			
	EDUCATIONAL EXCHANGE			
91-50	Mutual educational and cultural exchange activities-----	\$425, 000	\$425, 000	-----
	OTHER			
91-50	Migration and refugee assistance-----	26, 000	26, 000	-----
	Total, Department of State:			
	New budget (obligational) authority-----	7, 482, 000	7, 482, 000	-----
	By transfer-----	(833, 000)	(833, 000)	-----
	DEPARTMENT OF TRANSPORTATION			
	OFFICE OF THE SECRETARY			
91-50	Salaries and expenses-----	445, 000	100, 000	-\$345, 000
	COAST GUARD			
91-50	Operating expenses-----	10, 000, 000	9, 500, 000	-500, 000
	Release of P. L. 90-364 reserves-----	(82, 000)	(82, 000)	-----

91-50	Acquisition, construction, and improvements (release of P.L. 90-364 reserves)-----	(51, 000)	(51, 000)	-----
91-50	Reserve training-----	1, 000, 000	900, 000	-100, 000
	Release of P.L. 90-364 reserves-----	(40, 000)	(40, 000)	-----
	Total, Coast Guard-----	11, 000, 000	10, 400, 000	-600, 000
	Release of P.L. 90-364 reserves-----	(173, 000)	(173, 000)	-----
	FEDERAL AVIATION ADMINISTRATION			
91-50	Operations-----	30, 800, 000	30, 400, 000	-400, 000
91-50	Operation and maintenance, National Capital airports-----	254, 000	220, 000	-34, 000
	Total, Federal Aviation Administration-----	31, 054, 000	30, 620, 000	-434, 000
	FEDERAL HIGHWAY ADMINISTRATION			
91-50	Highway beautification-----	64, 000	64, 000	-----
91-50	Traffic and highway safety (release of P.L. 90-364 reserves)-----	(210, 000)	-----	(-210, 000)
91-50	Motor carrier safety-----	68, 000	68, 000	-----
	Release of P.L. 90-364 reserves-----	(22, 000)	(22, 000)	-----
91-50	Limitation on general expenses:			
	Increase in limitation on administrative expenses-----	(1, 875, 000)	(875, 000)	(-1, 000, 000)
	Release of P.L. 90-364 reserves-----	(641, 000)	(641, 000)	-----
	Total, Federal Highway Administration-----	132, 000	132, 000	-----
	Release of P.L. 90-364 reserve-----	(873, 000)	(663, 000)	(-210, 000)
	Limitation on administrative expenses-----	(1, 875, 000)	(875, 000)	(-1, 000, 000)

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF TRANSPORTATION—Continued			
	FEDERAL RAILROAD ADMINISTRATION			
91-50	Salaries and expenses (<i>release of P. L. 90-364 reserves</i>)-----	(\$35,000)	(\$35,000)	-----
91-50	Bureau of railroad safety-----	140,000	90,000	-\$50,000
	<i>Release of P. L. 90-364 reserves</i> -----	(39,000)	(83,000)	(+44,000)
	Total, Federal Railroad Administration-----	140,000	90,000	-50,000
	<i>Release of P. L. 90-364 reserves</i> -----	(74,000)	(118,000)	(+44,000)
	URBAN MASS TRANSPORTATION ADMINISTRATION			
91-50	Salaries and expenses-----	31,000	-----	-31,000
	Total, Department of Transportation:			
	New budget (obligational) authority-----	42,802,000	41,342,000	-1,460,000
	<i>Release of P. L. 90-364 reserves</i> -----	(1,120,000)	(954,000)	(-166,000)
	<i>Limitation on administrative expenses</i> -----	(1,875,000)	(875,000)	(-1,000,000)

TREASURY DEPARTMENT

OFFICE OF THE SECRETARY

91-85	Salaries and expenses	257,000	257,000
	<i>Release of P.L. 90-364 reserves</i>	(134,000)	(134,000)

BUREAU OF CUSTOMS

91-50	Salaries and expenses	2,637,000	2,637,000
	<i>Release of P.L. 90-364 reserves</i>	(1,550,000)	(1,550,000)

BUREAU OF THE MINT

91-50	Salaries and expenses	630,000	500,000
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INTERNAL REVENUE SERVICE

91-85	Salaries and expenses	450,000	425,000
	<i>Release of P.L. 90-364 reserves</i>	(564,000)	(564,000)
91-50	Revenue accounting and processing	5,592,000	4,500,000
91-85	Compliance	3,300,000	2,800,000
	<i>Release of P.L. 90-364 reserves</i>	(20,360,000)	(20,360,000)
	Total, Internal Revenue Service	9,342,000	7,725,000
	<i>Release of P.L. 90-364 reserves</i>	(20,924,000)	(20,924,000)

TABLE III—INCREASING BY A CORRECTION—CONTINUED
 RECOMMENDED IN THE BUDGET—COMPILED
 CONGRESSVILLE ALYSEWERA ON HER BUDGET (OBITRYLIONYE) VILHOVILLA BILNYLES VAD VRODIA

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
 RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	TREASURY DEPARTMENT—Continued			
	OFFICE OF THE TREASURER			
91-50	Salaries and expenses-----	\$167, 000	\$167, 000	-----
	Release of P.L. 90-364 reserves-----	(85, 000)	(85, 000)	-----
	UNITED STATES SECRET SERVICE			
91-50	Salaries and expenses-----	1, 338, 000	1, 338, 000	-----
	Total, Treasury Department:			
	New budget (obligational) authority-----	14, 371, 000	12, 624, 000	-\$1, 747, 000
	Release of P.L. 90-364 reserves-----	(22, 693, 000)	(22, 693, 000)	-----
	GENERAL SERVICES ADMINISTRATION			
91-50	Operating expenses, Public Buildings Service-----	3, 671, 000	3, 671, 000	-----
	Release of P.L. 90-364 reserves-----	(677, 000)	(677, 000)	-----
91-94	Operating expenses, National Archives and Records Service-----	300, 000	300, 000	-----
	Release of P.L. 90-364 reserves-----	(95, 000)	(95, 000)	-----
91-50	Operating expenses, Transportation and Communications Service (release of P.L. 90-364 reserves)-----	(5, 000)	(5, 000)	-----

91-50	Operating expenses, Property Management and Disposal Service (release of P.L. 90-364 reserves)-----	(38,000)	(38,000)	-----
91-94	Salaries and expenses, Office of Administrator-----	119,000	119,000	-----
91-50	Administrative operations fund (release of P.L. 90-364 reserves)-----	(107,000)	(107,000)	-----
	Total, General Services Administration:			
	New budget (obligational) authority-----	4,090,000	4,090,000	-----
	Release P.L. 90-364 reserves-----	(922,000)	(922,000)	-----
	VETERANS ADMINISTRATION			
91-50	Medical and prosthetic research-----	1,168,000	1,168,000	-----
	Release of P.L. 90-364 reserves-----	(362,000)	(362,000)	-----
91-50	Medical administration and miscellaneous operating expenses-----	589,000	589,000	-----
	Total, Veterans Administration: New budget (obligational) authority-----	1,757,000	1,757,000	-----
	Release of P.L. 90-364 reserves-----	(362,000)	(362,000)	-----
	OTHER INDEPENDENT AGENCIES			
91-50	American Battle Monuments Commission: Salaries and expenses-----	33,000	33,000	-----
91-50	Arms Control and Disarmament Agency: Arms control and disarma- ment activities (release of P.L. 90-364 reserves)-----	(15,000)	(15,000)	-----
91-50	Civil Aeronautics Board: Salaries and expenses-----	500,000	500,000	-----
91-94	Civil Service Commission: Salaries and expenses-----	1,364,000	1,364,000	-----
	Release of P.L. 90-364 reserves-----	(89,000)	(89,000)	-----

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL—Continued**

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	OTHER INDEPENDENT AGENCIES—Continued			
91-50	Equal Employment Opportunity Commission: Salaries and expenses--	\$370, 000	\$370, 000	-----
91-50	Export-Import Bank: <i>Increase in limitation on administrative expenses</i> -----	(172, 000)	-----	(-\$172, 000)
91-85	Farm Credit Administration: Limitation on administrative expenses: <i>Increase in limitation on administrative expenses</i> -----	(97, 000)	(97, 000)	-----
91-94	Federal Communications Commission: Salaries and expenses----- <i>Release of P.L. 90-364 reserves</i> -----	970, 000 (16, 000)	970, 000 (16, 000)	-----
91-50	Federal Home Loan Bank Board: Limitation on administrative and nonadministrative expenses: <i>Increase in limitation on administrative expenses</i> ----- <i>Release of P.L. 90-364 reserves</i> -----	102, 000 (115, 000) (102, 000)	102, 000 (115, 000) (102, 000)	-----
91-94	Federal Maritime Commission: Salaries and expenses----- <i>Release of P.L. 90-364 reserves</i> -----	90, 000 (76, 000)	90, 000 (76, 000)	-----

91-50	Federal Mediation and Conciliation Service: Salaries and expenses	125, 000	125, 000	125, 000
	<i>Release of P.L. 90-364 reserves</i>	(8, 000)	(8, 000)	(8, 000)
91-50	Federal Power Commission: Salaries and expenses	778, 000	778, 000	778, 000
91-50	Foreign Claims Settlement Commission: Salaries and expenses	32, 000	32, 000	32, 000
91-50	Interstate Commerce Commission: Salaries and expenses	818, 000	818, 000	818, 000
	<i>Release of P.L. 90-364 reserves</i>	(382, 000)	(382, 000)	(382, 000)
91-50	National Capital Planning Commission: Salaries and expenses	30, 000	30, 000	30, 000
	<i>Release of P.L. 90-364 reserves</i>	(20, 000)	(20, 000)	(20, 000)
91-50	National Commission on Product Safety: Salaries and expenses	25, 000	25, 000	25, 000
91-85	National Labor Relations Board: Salaries and expenses	400, 000	250, 000	— 150, 000
	<i>Release of P.L. 90-364 reserves</i>	(848, 000)	(848, 000)	(848, 000)
91-50	Railroad Retirement Board: Limitation on salaries and expenses (increase in limitation on administrative expenses)	(516, 000)	(516, 000)	(516, 000)
91-50	Renegotiation Board: Salaries and expenses	140, 000	140, 000	140, 000
91-94	Securities and Exchange Commission: Salaries and expenses	694, 000	594, 000	— 100, 000
	<i>Release of P.L. 90-364 reserves</i>	(199, 000)	(299, 000)	(+ 100, 000)
91-50	Small Business Administration: Salaries and expenses	418, 000	200, 000	— 218, 000
	<i>Release of P.L. 90-364 reserves</i>	(265, 000)	(265, 000)	(265, 000)

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DATE 11-19-2010 BY 60322 UCBAW/STP

COMPTROLLER GENERAL OF THE UNITED STATES (OFFICE OF THE COMPTROLLER GENERAL OF THE UNITED STATES)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
 RECOMMENDED IN THE BILL—Continued

TITLE III—INCREASED PAY COSTS—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	OTHER INDEPENDENT AGENCIES—Continued			
91-50	Smithsonian Institution:			
	Salaries and expenses-----	\$695,000	\$695,000	-----
	Release of P.L. 90-364 reserves-----	(125,000)	(125,000)	-----
91-94	Salaries and expenses, National Gallery of Art-----	30,000	30,000	-----
	Release of P.L. 90-364 reserves-----	(23,000)	(23,000)	-----
	Total, Smithsonian Institution-----	725,000	725,000	-----
	Release of P.L. 90-364 reserves-----	(148,000)	(148,000)	-----
91-85	Tariff Commission: Salaries and expenses (release of P.L. 90-364 reserves)-----	(53,000)	(53,000)	-----
91-94	Tax Court of the United States: Salaries and expenses-----	86,000	86,000	-----
	Release of P.L. 90-364 reserves-----	(77,000)	(77,000)	-----
91-94	United States Information Agency: Salaries and expenses-----	3,500,000	3,500,000	-----
	Total, other independent agencies: New budget (obligational authority)-----	11,098,000	10,630,000	-\$468,000
	Release of P.L. 90-364 reserves-----	(2,298,000)	(2,398,000)	(+100,000)
	Limitation on administrative expenses-----	(900,000)	(728,000)	(-172,000)

DISTRICT OF COLUMBIA

(Out of District of Columbia Funds)

91-50	Parks and recreation.....	(392, 000)	(322, 000)	(-70, 000)
91-50	Health and welfare.....	(2, 437, 000)	(2, 437, 000)	-----
91-50	Highways and traffic.....	(203, 000)	(163, 000)	(-40, 000)
91-50	Sanitary engineering.....	(227, 000)	(227, 000)	-----
91-50	Personal services, wage-board employees.....	(3, 179, 000)	(3, 179, 000)	-----
	Total, District of Columbia.....	(6, 438, 000)	(6, 328, 000)	(-110, 000)
	Total, title III:			
	New budget (obligational) authority.....	1, 461, 455, 794	1, 183, 298, 454	-278, 157, 340
	Release of P.L. 90-364 reserves.....	(61, 974, 000)	(62, 277, 000)	(+303, 000)
	By transfer.....	(75, 233, 000)	(81, 676, 000)	(+6, 443, 000)
	Limitation on administrative and nonadministrative expenses.....	(24, 395, 000)	(22, 223, 000)	(-2, 172, 000)

TITLE IV

LIMITATION ON FISCAL YEAR 1970 BUDGET OUTLAYS

The committee has included a provision in the bill that would place an overall ceiling on budget expenditures during the fiscal year 1970 that begins on July 1, 1969. The precise terminology is "Expenditures and net lending"—which, taken together, constitute "budget outlays".

The amount specifically stated in the provision, \$192,900,000,000, is a beginning figure, not an ending figure. It is the revised projection of 1970 budget outlays announced by the President on April 12 and summarized in the Review of the 1970 Budget released on April 15. That summary appears in the Congressional Record of April 16, 1969, at pages E2993-2996.

Coupled to the \$192.9 billion figure is language providing—

** * * That whenever action, or inaction, by the Congress on requests for appropriations and other budgetary proposals varies from the President's recommendations thereon, the Director of the Bureau of the Budget shall report to the President and to the Congress his estimate of the effect of such action or inaction on expenditures and net lending, and the limitation set forth herein shall be correspondingly adjusted.*

In other words, Congress would work from the President's proposed total spending estimate. It would do so through its actions, or its inactions, on requests for appropriations and other budget obligational authority and outlay proposals in the various appropriation bills and certain other bills affecting the budget.

The language would operate continuously to adjust the ceiling, as appropriate, to comport with the estimated expenditure effect of specific congressional actions or inactions having budgetary impact.

It is a flexible provision—but in terms of aggregate spending, flexible only on the action of the Congress, not the Executive.

It does not seek to declare something of the end from the beginning; it sets a beginning point against which Congress would work in deciding, through its various spending actions, what the ultimate total should be, and supplies a mechanism for resetting the ceiling accordingly.

Unlike last year's ceiling provision, it does not impose an arbitrary broad-axe type ceiling cutback that would leave to the Executive the allocation of any congressional expenditure reduction to specific agencies and programs.

It would be the first ceiling ever to place directly in the hands of Congress the specific decision as to the maximum amount to be taken out of the Treasury for payment of the Government's bills in a given 12-month period.

POTENTIAL REDUCTIONS AND COMPARISON TO LAST YEAR'S CEILING

It is a rigid ceiling; it cannot be exceeded except upon action by the Congress. And as indicated above, the ceiling would decrease if congressional actions on the budget so provide.

It lays the basis for potentially very significant retrenchment in expenditures. If such a ceiling had been adopted—and strictly adhered to—over the last many years, billions of expenditures would have been avoided.

More specifically, taking all 14 budgets for the post-Korea fiscal years 1955 through 1968, the projected expenditure totals in the original annual budgets were cumulatively exceeded by about \$50 billion. In 11 of the 14 years, the overruns aggregated \$53.3 billion. In 3 years, there were underruns aggregating \$3.5 billion. But overall for the 14 years, the government actually expended—for a variety of reasons—about \$50 billion more than the sum total of what was projected in the original budgets. That averages to about \$3.4 billion a year. So the potential is great, if the ceiling is adopted and adhered to.

Unlike the expenditure ceiling provisions enacted in the last session applicable to fiscal 1969, nothing would be exempt from the ceiling. Last year's ceiling provisions had a very significant impact on government spending in fiscal 1969. They significantly restrained the growth of spending that undoubtedly would have otherwise occurred. And on the latest figures, it seems beyond reasonable debate that in the absence of the ceiling provisions, a much needed budget surplus for 1969 would not now be in prospect. But even with the ceiling and the \$6 billion cutback Congress did not, by its actions, diminish the originally projected budget expenditure (outlay) total of \$186.1 billion. It did prevent that total from being exceeded. And it did restrain growth of spending.

More specifically, Congress exempted 50%—\$92.6 billion—of the \$186.1 billion from the \$6 billion cutback, and expressly permitted overruns to the extent determined necessary in the exempted programs. Those overruns were reestimated in the April 15 budget review at \$6.1 billion. The overruns in exempted areas wiped out the \$6 billion cutback in non-exempt areas.

In its specific actions on the individual appropriation and other spending bills, Congress last year contributed roughly \$3.7 to \$3.9 billion (depending on variable calculations) to the \$6 billion overall cutback, leaving the remainder to be allocated by the Executive. The April 15 Review reflects a total cutback of \$7.3 billion from the original estimates for non-exempted areas. Offsetting this gross cutback are the \$6.1 billion overruns in exempted areas leaving a net estimated cutback, as of April 15 of \$1.2 billion from the originally projected total.

Thus the latest estimate of spending for 1969 is \$184.9 billion, \$1.2 billion less than the \$186.1 billion projected in the original 1969 budget. But it should be noted that about \$1.5 billion of the \$7.3 billion reduction now shown in non-exempted areas is not a cut in the more conventional sense, but rather financing adjustments because the Banks for Cooperatives, the Federal Intermediate Credit Banks, and the Federal National Mortgage Association secondary market operations, which were in the original \$186.1 billion budget total, subsequently became 100% privately owned and thus dropped from the Federal totals.

Of course, the \$7.3 billion reduction figure is a composite of the specific congressional actions, the financing adjustments, actual curtailments of outlays, and administrative reestimates of expenditures—both up and down—in many items as conditions changed. There are signs that further reestimates upward in certain programs will substantially diminish the \$7.3 billion figure and thus in turn the \$1.2 billion figure.

The ceiling proposed in this bill would afford opportunity for maximum flexibility within the overall total to meet, as fully as reasonably possible, changed and changing expenditure requirements in certain specific programs that cannot be foreseen with great precision. The new administration has variously indicated that it intends to seek, on a continuing basis, economies in operations and to look for lower-priority areas when it needs room for increases within its stated policy of strict fiscal restraint. An aggregate ceiling would be facilitating in this regard.

Of course, the President can seek supplemental relief to meet necessary but unforeseen and unavoidable outlay increases which he finds cannot be accommodated within the overall total.

Setting a beginning ceiling in this fashion should in no way discourage the Executive Branch from its continuing commitment—and responsibility—for seeking to conduct the day-to-day management of government programs at the very minimum cost consistent with the public necessities, refraining from spending every dollar that can reasonably be saved. Constructive economy in public spending is not only a matter of legislative decision. It is also a matter of administration. The new administration has attached high priority to quality of performance in administering the government. Wasteful and needless expenditures often do not become so until funds are poorly managed. The primary burden of getting a dollar's value for every dollar justifiably appropriated to the purposes of government lies mainly with those who administer, not with those who legislate.

THE ARITHMETIC AND MECHANICS OF THE CEILING

The ceiling begins by legislating a *net* reduction of \$2,372,000,000 in budget outlays projected for 1970 in the original (January) budget—from \$195.3 billion down to the \$192.9 billion April 15 revised projection of the present administration. But the *gross* ceiling reduction is \$4,020,000,000; this was offset by \$1.6 billion in the recent budget review by upward “corrections” in several specific projections in the original budget.

The \$4 billion cutback in outlays includes \$1.1 billion in defense, \$1 billion for a modification of the previously proposed \$1.6 billion increase in social security benefits, and \$1.9 billion for programs affecting almost every Federal agency.

In the April 15 review in which the \$4 billion cutback in outlays was projected the administration also proposed *gross* cutbacks of \$5.5 billion (\$4.2 billion, net after the “correcting” adjustments of \$1.3 billion) in appropriation and other budget obligational authority requests. \$3 billion of this is in defense and \$2.5 billion in all other areas of the budget. Budget obligational authority (appropriations, essentially) is the traditional basis on which appropriation and authorization bills are stated and voted on regardless of the year or

years in which the funds are to be actually disbursed in the form of budget outlays.

The gross total for new budget authority for 1970 in the January budget is \$210.1 billion, and in the April 15 revision, \$205.9 billion—including so-called permanent budget authority, such as interest, trust funds, etc., which does not actually appear in the annual bills.

The Committee on Appropriations and several other committees have before them for consideration these revised appropriation requests and other budgetary recommendations for fiscal 1970. What Congress does in the bills dealing with these various budget authority proposals plus a handful of other proposals involving outlays but not budget authority basically determines what happens to the \$192.9 billion beginning ceiling in the accompanying bill.

For example, net reductions made through the appropriation bills would translate into net downward adjustments to the \$192.9 billion figure. And in this general connection, some \$38 billion of the appropriation budget requests are first subject to processing through the various annual authorization bills.

In the area of proposed legislation for which the outlay budget includes specific sums, several have the effect of holding the outlay total lower than it otherwise would be. Several, of course, involve additional outlays. For example, if Congress does not enact the proposed postal rate increase, the outlay ceiling, according to the latest estimate available, would be adjusted *upward* by some \$600 million. This is because postal revenues are counted as offsets to expenditures, not as budget receipts.

If the budget proposal to authorize the Farmers Home Administration to make insured rather than direct operating loans is not enacted, the outlay ceiling, according to the budget, would be adjusted *upward* by \$292 million.

If the budget proposal for legislation to restrict public assistance medical aid for patients in mental institutions to 120 days is not enacted, the outlay ceiling, according to the budget, would be adjusted *upward* by \$126 million.

Several legislative proposals designed to diminish budget outlays by the Veterans Administration are priced in the outlay total to save some \$288 million in 1970. Failure of those, according to the budget figures, would be the basis for an equivalent *upward* adjustment in the ceiling.

These four examples aggregate \$1.3 billion. On the other hand, again for example, if the President's proposal for social security benefit increases is not enacted, the \$600 million (of the original budget amount of \$1.6 billion) in the revised budget outlay figure would not now be needed for that purpose, in which case the outlay ceiling would *drop* by \$600 million.

As to the mechanics for adjusting the ceiling, timeliness in accommodating government programs to congressional changes is essential to orderly administration. Congress will be processing budgetary recommendations in many different bills, passing through various legislative stages over a period of several months—virtually all after the fiscal year begins. And it seems essential in the interest of consistency and otherwise to center responsibility in one place for at least tentative determination of congressional action impact.

The Director of the Budget is probably in the best position to make such determinations. The monthly reports submitted by the Director

under subsection (b) of the ceiling provision can be evaluated currently. They can be checked for consistency and reasonableness with tentative estimates frequently made through the budget "score-keeping" reports of the Joint Committee on Reduction of Federal Expenditures and with those of the Committees on Appropriations. Amendatory action can be taken if that seems to be necessary in the circumstances.

UNEXPENDED CARRYOVER BALANCES AND THE DIMENSIONS OF ANNUAL ACTIONS

The proposed ceiling provision, being all-inclusive, covers expenditures in fiscal 1970 from budget authority to be newly granted in this session; expenditures from so-called permanent appropriations that flow automatically from earlier laws; and expenditures from unexpended carryover balances of prior years. Very substantial portions of the \$192.9 billion beginning ceiling figure spring from each of these three general sources of expenditure availability.

For example, total unexpended carryover balances at the beginning of fiscal 1970 will approximate \$226 billion—about \$100 billion in social security and other trust funds and \$126 billion in Federal funds. But some \$77 billion of the \$126 billion of Federal funds will have been obligated for programs across the government but not yet actually paid out. The remaining \$49 billion, not obligated and not expended, is in many accounts across the government; there is a comprehensive and informative special analysis of it in the January budget, Special Analysis G, pp. 78–93.

But of the \$226 billion total beginning carryover, trust and federal funds combined, roughly \$86 billion is projected for expenditure (disbursement, that is) in fiscal 1970, and roughly that amount is thus counted in the \$192.9 billion ceiling figure. The remainder—some \$138 billion after a small lapse amount—becomes part of the total unexpended carryover projected into the following year, fiscal 1971.

Roughly then, it can be seen that only about \$107 billion of the newly projected outlay total for 1970 (\$192.9 billion, less the \$86 billion from carryovers) is estimated to come from the \$205.9 billion new budget authority requested or estimated for that same year of 1970. Funds appropriated in a given year are expended partly in that year and partly in subsequent years because of long lead-times, construction time, and other factors.

To put the relationship of budget authority and outlays in some better focus by way of extreme illustration, if the whole \$205 billion of new budget authority for 1970 failed, the expenditure outlay reduction *in 1970*, based on the budget, would be only \$107 billion. The remainder would be an expenditure avoided in subsequent years.

But to put the picture in sharper focus, it must be noted that Congress does not *annually* act on anywhere near the entire new budget authority total. Some of it is in the form of requests and some of it is in the form of estimates. Roughly \$66 billion, net, of the new budget authority total is estimated to go on the books in 1970 automatically—so-called permanent appropriations—under earlier laws, mainly trust funds, interest on the debt, and several others. The other \$139 billion goes through the annual bill process—mostly the appropriation bills—but it involves projected expenditures, as to 1970, of

roughly only \$90 billion, more or less, which means that *Congress, in the various annual bills, normally deals with new budget authority amounts that, in total, relate to less than half of the budget outlays projected for that same year.* As noted, more than half of budget outlays in a given year now derive from carryover balances and from new budget authority that goes on the books automatically under various permanent appropriation arrangements enacted over the years.

The size of the unexpended carryover pipeline, of course, depends on what is put in and what is taken out. Addition of more new budget authority than is expended in a year increases the pipeline. During fiscal 1970, based on the recent budget projections, the total unexpended pipeline would increase from \$226 billion to \$237 billion, but all of the increase is more than accounted for in trust fund accumulations of balances. In Federal funds, there is a drop of \$1 billion, from \$126 billion to \$125 billion. Depending on congressional actions, this could drop further.

CONTROLLABLE VS UNCONTROLLABLE EXPENDITURES

All expenditures are, of course, controllable by the Congress. All expenditures *are* controlled by Congress, because they flow from laws enacted by Congress. But as a very practical matter, not all are subject to effective discretionary control through the normal *annual* budget and appropriations process.

Very considerable expenditures arise from so-called permanent appropriations that do not pass through the annual appropriation bills. Interest on the debt and trust funds are examples.

Several programs that do pass through the annual bill process involve mandated-type expenditures fixed in basic law, which unless changed through legislation operate as a practical limit on the discretionary power to control them annually. Veterans pensions and public assistance matching grants are examples.

Payments for prior year contracts and obligations falling due cannot effectively be avoided. These run across the whole government.

There are a number of others. The January budget classifies some \$98 billion, or about half of the 1970 outlay budget, as "relatively uncontrollable civilian outlays under present law". The figure for the April 15 budget review under this classification is \$100 billion, meaning that better than half of the outlay budget for the year is not, as a practical matter, subject to the normal discretionary powers of appropriation without changes in the basic laws that more or less ordain them.

Similarly, though the makeup in detail does not exactly correspond, in the \$6 billion cutback provision of the Revenue and Expenditure Control Act last session, Congress exempted from the ceiling and from the cutback, programs involving about half of total outlays, in effect recognizing their relative uncontrollability without changes in the basic laws applicable or other compelling circumstances giving rise to them.

Looking at the matter in terms of increases rather than totals, about 75% of the outlay increase, 1970 over 1969, projected in the January budget was in these so-called relatively uncontrollable items. The proportion applicable to the \$8 billion outlay increase, 1970 over 1969, projected in the new administration's budget review is even greater.

The outlay ceiling proposed by the committee for 1970, while rigid and all-encompassing, does not and cannot of course come to grips with these fundamentals of basic laws. But by covering both controllable and "uncontrollable" outlays, it will focus on the total, and keep it in focus.

It will tend to force attention on possible alternatives and substitutions when upward pressures are exerted on the ceiling.

It will keep the hands of Congress on it.

While there are some grounds for doubt that the outlay (bill-paying) stage of the fiscal process is the most logical or the most effective point at which the Congress should seek to control government spending, an overall ceiling on outlays in a given year has some usefulness as a short-run regulating device, especially when the economic and fiscal situations are under great stress as at present. But there is room for great doubt that such a ceiling can realistically be regarded as an effective long-run control procedure.

As today is the consequence of yesterday, so tomorrow is the consequence of today. Legislative authorizations are the seedbeds of future expenditure growth. Initial authorization of a program or project is the beginning point in the legislative spending process. If the program or project, whatever it may be, is not authorized by the Congress, then no appropriation is in order. But the facts are that virtually every year new programs and projects are authorized, and old programs are often extended and expanded. Seldom are existing programs and activities deauthorized via the basic legislative route. Fiscally, the cumulative result is increasing demands on the Federal Treasury.

In the long range sense as distinguished from any particular fiscal year, too much emphasis is attached to controlling growth of government spending by applying the control at the *end* of the spending process. It is more logically and effectively applicable at the authorization and appropriation stages.

Appropriations are not in order unless there is first a legislative authorization. No funds can be withdrawn from the Treasury but in consequence of valid authority granted by the Congress to first create an obligation in behalf of the Government. That is the key to the situation. The most consistently accurate barometer to future spending levels is the dimensions of budget authority enacted by the Congress to enter into obligations on behalf of the Government.

Authorize something new or enlarge an existing authorization and a request for new obligating authority is almost certain to follow.

Denial of authority to obligate precludes a subsequent expenditure.

Curtail the input of new appropriations (and other forms of obligating authority) and spending will come down.

Grant authority to obligate and the obligation inevitably will follow in due time.

Once the obligation is made and the bill comes due, the check to pay it (the outlay) must also inevitably follow in due time.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 5, in connection with the Department of Defense:

SEC. 201. Deficiencies incurred under the terms of section 3732 of the Revised Statutes, as amended (41 U.S.C. 11), shall not exceed the amounts of the estimates in House Documents Numbered 91-50 and 91-94, or the amounts provided herein, whichever is lower, for each such authorized purpose.

On page 16, in connection with the Office of the Speaker of the House:

From and after March 1, 1969, the basic annual lump-sum ceiling allowance applicable under this appropriation is hereby increased by \$2,230.

On page 17, in connection with the House office buildings:

From and after March 1, 1969, the compensation of the Superintendent of Garages shall be at the basic annual rate of \$5,270.

On page 61, in connection with a limitation on government outlays:

SEC. 401. (a) Expenditures and net lending (budget outlays) of the Federal Government during the fiscal year ending June 30, 1970, shall not exceed \$192,900,000,000: Provided, That whenever action, or inaction, by the Congress on requests for appropriations and other budgetary proposals varies from the President's recommendations thereon, the Director of the Bureau of the Budget shall report to the President and to the Congress his estimate of the effect of such action or inaction on expenditures and net lending, and the limitation set forth herein shall be correspondingly adjusted.

(b) The Director of the Bureau of the Budget shall report periodically to the President and to the Congress on the operation of this section. The first such report shall be made at the end of the first month which begins after the date of approval of this Act; subsequent reports shall be made at the end of each calendar month during the first session of the Ninety-first Congress, and at the end of each calendar quarter thereafter.

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