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85TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT  
2d Session } } No. 2221

## SUPPLEMENTAL APPROPRIATION BILL, 1959

JULY 18, 1958.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. CANNON, from the Committee on Appropriations, submitted the following

### REPORT

[To accompany H. R. 13450]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations to supply certain regular and supplemental appropriations for the fiscal year ending June 30, 1959, and for other purposes.

The estimates upon which the bill is based are contained in House Documents Nos. 266, 388, 394, and 418. The bill is divided into chapters corresponding to the subcommittees considering the estimates. The recommendations contained in the bill are a result of deliberations of the several subcommittees as approved by the full Committee.

#### SUMMARY OF BILL

Budget estimates considered by the Committee total \$3,226,315,440. Appropriations recommended total \$3,131,094,797, a decrease of \$95,220,643. Amounts of the estimates and recommendations are distributed by chapters of the bill as indicated in the following table.

Report page No.	Chapter	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
4	I	Agriculture.....	\$287, 900, 000	\$278, 750, 000	-\$9, 150, 000
7	II	Commerce.....	86, 203, 000	81, 932, 500	-4, 270, 500
14	III	Defense.....	35, 000, 000	9, 000, 000	-26, 000, 000
18	IV	District of Columbia.....	(208, 626)	(122, 626)	(-86, 000)
20	V	Foreign operations.....	9, 150, 000	3, 350, 000	-5, 800, 000
23	VI	Independent offices.....	27, 603, 000	23, 127, 500	-4, 475, 500
28	VII	Interior.....	37, 340, 050	16, 042, 800	-21, 297, 250
38	VIII	Labor—Health, Education, and Welfare.....	89, 024, 000	95, 042, 000	+6, 018, 000
45	IX	Legislative.....		262, 800	+262, 800
47	X	Atomic Energy Commission.....	2, 622, 000, 000	2, 605, 401, 000	-16, 599, 000
53	XI	State, Justice.....	9, 516, 302	8, 012, 302	-1, 504, 000
56	XII	Treasury, Post Office.....	14, 054, 000	1, 650, 000	-12, 404, 000
60	XIII	Claims and judgments.....	8, 525, 088	8, 523, 895	-1, 193
		Total.....	3, 226, 315, 440	3, 131, 094, 797	-95, 220, 643

INCREASED PAY COSTS

The estimate transmitted to the Congress, printed as House Document No. 394, contained amounts in excess of \$21 million for various pay increases granted by wage boards, increased pay for engineers and scientists, and the general pay increase recently granted to military personnel outside the Department of Defense. The military pay supplemental for Defense is contained in Senate Document 103.

Except for those instances surrounded by special circumstances noted in the text of this report, pay cost items in House Document 394 have been omitted from this bill. The recently enacted general pay raise laws will require consideration in the next session of supplemental funds to cover such portion of the cost thereof as cannot be absorbed within regular 1959 appropriations.

## CHAPTER I

### SUBCOMMITTEE

**JAMIE L. WHITTEN, Mississippi, *Chairman***

FRED MARSHALL, Minnesota

WILLIAM H. NATCHER, Kentucky

ALFRED E. SANTANGELO, New York

H. CARL ANDERSEN, Minnesota

WALT HORAN, Washington

CHARLES W. VURSELL, Illinois

## DEPARTMENT OF AGRICULTURE

### AGRICULTURAL RESEARCH SERVICE

#### SALARIES AND EXPENSES

House Document No. 394, dated June 9, 1958, proposes an appropriation of \$3,000,000 to undertake a program for the control and eradication of a new plant pest known as "witchweed." This is a serious disease which attacks corn, sorghum, sugarcane, wheat, oats, barley, rice and numerous grasses. It was first found in the Carolinas in the late summer of 1956 and recent surveys show infestations on 1743 farms in 17 counties in that area. The Committee recommends an appropriation of \$2,000,000 to initiate this program. The Department of Agriculture is expected to work out arrangements which will assure full cooperation and participation in the program by the States and local interests involved.

The same House Document also includes a supplemental estimate of \$2,100,000 for meat inspection for fiscal year 1959. An appropriation of \$1,750,000 is approved for this purpose by the Committee. This amount, together with an increase of \$500,000 included in the regular bill, will provide a total increase of \$2,250,000 for fiscal year 1959. This increase should be adequate to finance the program at the rate at which additional meat inspectors can be recruited during the balance of the fiscal year.

The additional amount approved for meat inspection is an increase of more than 10 percent over the amount approved in the regular 1959 Appropriation Act. Large increases have been provided for this activity during the past two years. Appropriations have grown from \$15,650,000 in fiscal year 1957 to \$19,076,000 for fiscal year 1959, including the additional amount provided in the accompanying bill, an increase of over 20 percent.

The 1958 Appropriation Act included funds and authority to establish facilities for various research programs of the Department. Due to increased construction costs, the final bids received exceeded the total authorization, making it impossible to award contracts for all of the facilities authorized. The Committee has included language in this bill to continue the necessary funds available during fiscal year 1959, and to adjust the construction authority accordingly, in order that the facilities not yet contracted for may be constructed during the current year.

## AGRICULTURAL CONSERVATION PROGRAM SERVICE

## EMERGENCY CONSERVATION MEASURES

During fiscal years 1957 and 1958, Congress provided \$24 million for cost-sharing assistance to farmers for carrying out emergency conservation measures on agricultural lands made necessary by natural disasters, such funds to be available through June 30, 1958. Due to adverse weather conditions in 1957 and the early months of 1958, it has been impossible to complete many of the projects approved and initiated under this program. In order to take care of these commitments and to provide for future emergencies, House Document No. 394 proposes to continue available the unobligated balances.

The Committee has included language in the bill to carry forward the unobligated balance of these funds—estimated at between \$18 and \$19 million. In order to obviate the necessity of extending the availability each year as emergencies arise, the Committee has made them available until expended. This action appears to be fully justified in view of the rigid restrictions surrounding the use of these funds and the careful manner in which they have been administered by the Department. The use of this money is limited to portions of the country which have been designated as disaster areas and to conservation work which is necessary to prevent serious damage to or loss of land.

## SOIL BANK PROGRAMS

## ACREAGE RESERVE PROGRAM

In the Second Supplemental Appropriation Act, 1958, Congress authorized an increase in the 1958 acreage reserve program from \$500 million to \$750 million, due to the unexpectedly large sign-ups last spring. Payments under this increased authorization are estimated to run slightly less than \$700 million, which will bring total costs of the program for the three fiscal years, 1956 through 1958, to an estimated total of \$1,640 to \$1,645 million.

A total of \$1,363,058,415 has been appropriated to date to meet these commitments. House Document No. 394 proposes an appropriation of \$282,800,000 to cover the balance of the program payments. This figure represents total commitments as of May 16, 1958. Since that date, however, this figure has been scaled downward by the Department, due to contract cancellations. Doubtless, further reductions in commitments will occur before final payments are made. In view of these facts, the Committee has included only \$275,000,000 in the accompanying bill, which it believes will be adequate to pay all contracts. However, it stands ready to recommend any additional funds needed to meet all obligations.

Comparative statement of budget estimates and amounts recommended in the bill

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	<b>DEPARTMENT OF AGRICULTURE</b>			
	<b>AGRICULTURAL RESEARCH SERVICE</b>			
	<b>SALARIES AND EXPENSES</b>			
394	Plant and animal disease and pest control.....	\$3, 000, 000	\$2, 000, 000	-\$1, 000, 000
	Meat inspection.....	2, 100, 000	1, 750, 000	-350, 000
	Total, salaries and expenses.....	5, 100, 000	<sup>1</sup> 3, 750, 000	-1, 350, 000
	<b>AGRICULTURAL CONSERVATION PROGRAM SERVICE</b>			
394	Emergency conservation measures.....	(2)	(2)	-----
	<b>SOIL BANK PROGRAMS</b>			
394	Acreage reserve program.....	282, 800, 000	275, 000, 000	-7, 800, 000
	Total, chapter I.....	287, 900, 000	278, 750, 000	-9, 150, 000

<sup>1</sup> In addition, language included to extend funds and authority for construction, alteration and repair of buildings through June 30, 1959.

<sup>2</sup> Language continuing available unobligated balances remaining as of June 30, 1958.

## CHAPTER II

### SUBCOMMITTEE

#### PRINCE H. PRESTON, Georgia, *Chairman*

ALBERT THOMAS, Texas  
JOHN J. ROONEY, New York  
SIDNEY R. YATES, Illinois  
JOHN F. SHELLEY, California  
DANIEL J. FLOOD, Pennsylvania

CLIFF CLEVINGER, Ohio  
FRANK T. BOW, Ohio  
WALT HORAN, Washington  
MELVIN R. LAIRD, Wisconsin

### DEPARTMENT OF COMMERCE

Requests of the various agencies under Commerce are generally divided between program support and statutory salary increases. The salary increases represent \$2,065,000 of the total request of \$86,203,000 or approximately 2 percent. These items have been disallowed as discussed previously.

#### CIVIL AERONAUTICS ADMINISTRATION

##### OPERATION AND REGULATION

Request was made for \$12,750,000 including \$11,735,000 for increased workload and operation of new facilities to be commissioned during fiscal year 1959. The Committee has already indicated its complete support of the program to improve air safety by approving the full amounts requested in the regular budget for 1959 for major programs of the CAA. It was stated that failure to approve the additional amount of \$11,735,000 would delay operation of facilities programmed for the coming year. The Committee, therefore, recommends approval of this amount. Action is deferred on \$1,015,000 requested for statutory pay increases.

The Committee, having reviewed the organizational structure of the Field Offices of the Civil Aeronautics Administration, is of the opinion that an additional Regional Office will contribute greatly to the ability of the Civil Aeronautics Administration to discharge its responsibilities. It therefore directs the Civil Aeronautics Administration to take steps to establish one additional Regional Office during fiscal year 1959.

##### CONSTRUCTION AND DEVELOPMENT, ADDITIONAL WASHINGTON AIRPORT

Request was made for \$53,500,000 to complete an adequate airport for requirements through fiscal year 1965 except for hangars and an access road. This amount plus \$12,500,000 appropriated in fiscal year 1958 makes the total of \$66,000,000 planned for this phase. Provision is made in the planning for future construction to meet operational needs beyond 1965. Hangars and shops will be built on a self-amortizing basis under agreement with individual airlines.

In view of the normal delays encountered in projects of this type it is unlikely that the full amount proposed will be obligated in fiscal year 1959. The Committee recommends, therefore, that the amount be set at \$50,000,000, a reduction of \$3,500,000.

One of the more serious problems to be overcome will be the location and completion of an access road to the airport. The Committee feels that construction of the road and the airport should be carefully coordinated and that the road should be ready for use upon completion of the airport. Discussions of location of the road should be entered into with the State of Virginia and local authorities and organizations as soon as possible in order to remove any obstacles to completion as planned.

Testimony in the hearing brought out the fact that the Chantilly Airport will not be designed to accommodate two simultaneous instrument landings. It appears that this capability may be essential to achieve maximum utilization of airport facilities in the years beyond 1965. The Committee recommends that CAA consider every foreseeable requirement for land at the Chantilly site in order to provide for the full application of modern airport design.

## BUREAU OF FOREIGN COMMERCE

### SALARIES AND EXPENSES

The \$200,000 requested for this item includes \$101,510 for staff support of a Trade Policy Committee chaired by the Secretary of Commerce, \$37,690 for promotion of United States private foreign investment and \$60,800 for other objects. The Committee feels that the need for these additional funds has not been satisfactorily established and recommends that the request be disallowed.

The proposal by the Department is not based on new information or altered circumstances. It is noted, also, that Executive Order 10741 establishing the Trade Policy Committee was signed on November 25, 1957. There is no reason why the functions of this Committee should not have been discussed during consideration of the regular bill. The Committee apparently has policy jurisdiction in areas which are or should have been covered by existing agencies.

### EXPORT CONTROL

The life of the Export Control program was extended until 1960 through legislation enacted on June 25, 1958. The amount requested, \$3,060,000, is the same as the allowance for fiscal year 1958. This program carries out the purposes of the Export Control Act of 1949, as amended, through the application of strategic controls on exports and the short-supply control of critical commodities. The recommended amount will permit continued operation at approximately the fiscal year 1958 level.



## COAST AND GEODETIC SURVEY

## SALARIES AND EXPENSES

The Committee recommends approval of \$322,000 for administrative adjustment of pay scales for crews of vessels. The adjustment of crew pay will bring rates approximately into line with maritime industry scales. In addition to providing the benefit of equitable pay this action should help materially to reduce turnover.

Approval is also recommended for appropriation of \$21,500 to make a hydrographic survey of Lake Coeur D'Alene, Idaho. This large body of water in the northwestern part of the state carries both logging and water transport operations which would be assisted by such a survey. Within the terms of paragraph 504 of the Act governing the Coast and Geodetic Survey (61 Stat 788) the expenditure of the funds included herein is contingent upon the contribution of an equivalent amount by state and/or local authorities benefitting from this project.

## CONSTRUCTION AND EQUIPMENT, GEOMAGNETIC STATION

The Committee recommends approval of the request for \$400,000 to construct a new geomagnetic station in Honolulu, T. H. The present location will not be useable because of construction of an oil refinery on neighboring property. The information collected at our geomagnetic stations is used in the compilation of both nautical and aeronautical charts.

## MARITIME ACTIVITIES

## MARITIME TRAINING

The requested amount of \$68,000 covers the costs of increased average attendance and the associated realignment of staff at the Maritime Academy. The Committee is gratified that the new system of Congressional appointments has helped to reduce attrition at the Academy, and recommends approval of the amount requested.

## BUREAU OF PUBLIC ROADS

## INTER-AMERICAN HIGHWAY

Request was made for \$10,000,000 to complete construction of the Inter-American Highway. The Committee has considered this project of sufficient importance to appropriate far beyond the original estimate to complete which was presented in 1950. At that time \$32,000,000 had been authorized and it was estimated that an additional \$64,000,000 would be required for completion. Between 1950 and 1958 a total of \$88,730,000 has been spent by the United States for the Highway. Another \$20,000,000 was spent prior to 1950.

The United States has contributed approximately two-thirds of the total cost, the remainder being paid by the Latin-American countries. The Committee feels that it is time to close the book on this project. This request is approved, therefore, with the clear understanding that no further requests will be considered.

## NATIONAL BUREAU OF STANDARDS

### PLANT AND EQUIPMENT

The amount of \$186,000 is required for emergency modifications to electric utility services in the Washington laboratories. In view of the urgent need for acceleration of scientific effort and the 4- to 5-year lead-time for new facilities the Committee recommends approval of this item.

### CONSTRUCTION OF FACILITIES

Request was made for \$3,000,000 to cover costs of design and engineering of the proposed new facility at Gaithersburg, Maryland. The oldest buildings in the present group were constructed nearly 60 years ago. Aside from normal deterioration their design imposes serious limitations on modern scientific research. Critical programs have been held up, not for lack of funds but due to the lack of properly designed working space. It has become amply clear that the nation cannot afford to lag in the field of standards and measurement. The Committee recommends approval of the full amount in order to expedite the design and construction of a new, modern facility.

## WEATHER BUREAU

### SALARIES AND EXPENSES

The request for \$840,000 includes \$680,000 for hurricane research and \$160,000 for costs of operating 15 new long range weather search radars. In recommending approval the Committee continues its active support of Weather Bureau programs designed to improve forecasting and minimize loss of life and property due to hurricanes and tornadoes.

The Committee is concerned about the deficiencies in basic Weather Bureau services to aviation. Some of these deficiencies such as those in standard aviation weather forecasting are being felt now. Others relating to high-altitude, high-speed transport will be felt within the next year or two. The Weather Bureau cannot afford to neglect these basic services in favor of research or special projects, as desirable as these may be.

One program in particular which is considered to be an immediate necessity is high altitude forecasting for international flights. In order to establish this program at the earliest possible time the Committee recommends approval of \$1,000,000 to cover operation of seven high altitude forecast centers during fiscal year 1959.

## ESTABLISHMENT OF METEOROLOGICAL FACILITIES

Request was made for \$1,300,000 for instrumentation of aircraft to be used for hurricane research. In fiscal year 1959 the Weather Bureau assumes responsibility for equipping the three aircraft loaned to them by the Air Force. In addition the Bureau plans to install meteorological instruments on ten Air Weather Service aircraft used in "hurricane hunter" flights. The Committee recommends approval to continue this important research.

Comparative statement of budget estimates and amounts recommended in the bill

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF COMMERCE			
	CIVIL AERONAUTICS ADMINISTRATION			
394	Operation and regulation.....	\$12,750,000	\$11,735,000	-\$1,015,000
394	Construction and development, additional Washington airport.....	53,500,000	50,000,000	-3,500,000
	BUREAU OF FOREIGN COMMERCE			
394	Salaries and expenses.....	200,000	-----	-200,000
394	Export control.....	3,060,000	3,060,000	-----
	COAST AND GEODETIC SURVEY			
394	Salaries and expenses.....	491,000	343,500	-147,500
394	Construction and equipment, geomagnetic station.....	400,000	400,000	-----
	MARITIME ACTIVITIES			
394	Salaries and expenses.....	25,000	-----	-25,000
394	Maritime training.....	175,000	68,000	-107,000
	BUREAU OF PUBLIC ROADS			
394	General administrative expenses.....	(550,000)	-----	-(550,000)
394	Inter-American Highway.....	10,000,000	10,000,000	-----

NATIONAL BUREAU OF STANDARDS

394	Expenses-----	262, 000		- 262, 000
394	Plant and equipment-----	200, 000	186, 000	- 14, 000
394	Construction of facilities-----	3, 000, 000	3, 000, 000	-----
WEATHER BUREAU				
394	Salaries and expenses-----	840, 000	1, 840, 000	+ 1, 000, 000
394	Establishment of meteorological facilities-----	1, 300, 000	1, 300, 000	-----
	Total, chapter II-----	86, 203, 000	81, 932, 500	- 4, 270, 500

## CHAPTER III

### SUBCOMMITTEE

**GEORGE H. MAHON, Texas, *Chairman***

HARRY R. SHEPPARD, California  
ROBERT L. F. SIKES, Florida  
W. F. NORRELL, Arkansas  
JAMIE L. WHITTEN, Mississippi  
GEORGE W. ANDREWS, Alabama  
JOHN J. RILEY, South Carolina  
DANIEL J. FLOOD, Pennsylvania  
ALBERT THOMAS, Texas  
CHARLES A. BOYLE, Illinois

RICHARD B. WIGGLESWORTH, Massachusetts  
ERRETT P. SCRIVNER, Kansas  
GERALD R. FORD, JR., Michigan  
EDWARD T. MILLER, Maryland  
HAROLD C. OSTERTAG, New York  
HAMER H. BUDGE, Idaho  
MELVIN R. LAIRD, Wisconsin

## DEPARTMENT OF DEFENSE—MILITARY FUNCTIONS

### INTERSERVICE ACTIVITIES

#### RETIRED PAY

Additional appropriations for retired pay of military personnel were requested for fiscal years 1958 and 1959 as indicated in House Document 394, in the amounts of \$9,000,000 and \$18,000,000, respectively. The Committee has approved the \$9,000,000 requested for fiscal year 1958 but has not allowed the request for fiscal year 1959.

In justifying the additional funds for retired pay it was explained that the need resulted from unanticipated increases in the numbers of annuitants on the retired rolls. The increased numbers of annuitants resulted from reductions in planned military strength which were not given full consideration, when the original estimates for retired pay for 1958 and 1959 were prepared. Accordingly, the revised estimates for both years reflected in House Document 394 were based on projected reductions in military strengths presented in the Budget for 1959. These projected strengths as they apply to fiscal 1959 were revised by the House of Representatives in acting on appropriation requests for the Department of Defense for that year. Funds were provided to maintain Marine Corps strength at 200,000 men at the end of fiscal 1959 instead of 175,000 men projected in the budget and to maintain the Army strength at 900,000 men at the end of fiscal 1959 instead of 870,000 projected in the budget. Since the revised estimate for retired pay under consideration for 1959 is based on the projected military strengths at the end of fiscal year 1959, as reflected in the President's budget request, it is apparent that the supplemental amount of \$18,000,000 may not be required if the House action in maintaining military strengths at the higher levels prevails. Accordingly, the Committee has deleted the \$18,000,000 requested for 1959.

## DEPARTMENT OF THE ARMY

## MILITARY PERSONNEL

An estimate for the fiscal year 1956 military personnel appropriation of the Army, in the amount of \$8,000,000, was submitted by the President on June 9, 1958. This estimate is for an incurred deficiency of long standing which, according to the justification, is not covered by exceptions in law and which, to the time of Committee action, has not been reported to the Congress as required by the provisions of the antideficiency law. Under the circumstances the Committee is in no position to recommend approval, and accordingly, has denied the requested funds.

It was testified that the deficiency did not become known until seven months after the close of fiscal year 1956 and that the deficiency resulted from underestimating the final cost of military pay legislation enacted in 1955. Army witnesses stated that the reason for delaying the submission of a supplemental request to the Congress was that it had been hoped that subsequent adjustments in other obligations carried forward under this account, such as for travel and transportation, would offset the requirements for increased pay. This expectation did not materialize.

It is disturbing to the Committee that such a deficiency could develop many months after the close of the fiscal year. It is even more disturbing that the required reporting of this violation of the antideficiency law has been so long delayed in the apparent hope that the matter would work itself out. There is indication of a serious weakness in the fiscal processes by which the appropriation was managed.

The law requires that antideficiency violations be reported immediately. All responsible officials must see to it that the provisions and penalties of the law are observed. Responsibility for complying with the provisions of the law are provided therein. The law must be enforced.

## DEPARTMENT OF THE NAVY

## MEDICAL CARE

The request for authority to transfer \$8,000,000 from the fiscal year 1958 Navy appropriation for "Ships and facilities" to the fiscal year 1958 appropriation to the Navy for "Medical care" is denied. As in the case of the request for Army "Military personnel," discussed above, this estimate results from an apparent violation of section 3679, Revised Statutes, as amended, (the Antideficiency Act) for which no report establishing responsibility has been submitted to the Congress.

It was stated to the Committee that the additional funds for medical care were necessary to meet the costs of an increased patient load and higher rates for medical care of dependents of military personnel in non-Naval medical facilities. Because of the lack of proper regulations, the cost of caring for dependents of military personnel up to this time have not been controlled by the Navy, nor have such costs been controlled by the other service Departments. Last year in its report on the annual Defense appropriation bill, the Committee expressed concern over the wide-open aspects of "free choice" under Department of Defense regulations. No action was taken to correct the situation.

This year the Committee put a limitation in the 1959 appropriation bill for the Department of Defense, on the amount of money that could be obligated for the medical care of dependents in civilian facilities

and by civilian physicians. As a result of this limitation it is expected that hereafter costs for dependent medical care outside of military medical facilities will be closely controlled. It is understood that new regulations are being issued and that consequently deficiencies of this type will not be likely to develop in the future.

The Secretary of Defense must see that steps are taken to assure compliance with the law and to fix responsibility for violations. In the present case, the Department was given a clear directive on the particular problem of controlling Medicare costs last year and yet no effective action was taken.

Appropriations to any agency of Government covering expenditures for purposes subject to administrative discretion and control do not, generally speaking, qualify under the limited exceptions set out in the antideficiency statute. This is a fact well known to all administrative officials of the Government.



Comparative statement of budget estimates and amounts recommended in the bill

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	DEPARTMENT OF DEFENSE—MILITARY FUNCTIONS			
	INTERSERVICE ACTIVITIES			
394	Retired pay, 1958.....	\$9, 000, 000	\$9, 000, 000	-----
394	Retired pay, 1959.....	18, 000, 000	-----	-\$18, 000, 000
	DEPARTMENT OF THE ARMY			
394	Military personnel, 1956.....	8, 000, 000	-----	- 8, 000, 000
	DEPARTMENT OF THE NAVY			
394	Medical care, 1958.....	<sup>1</sup> (8, 000, 000)	-----	-(8, 000, 000)
	Total chapter III.....	35, 000, 000	9, 000, 000	-26, 000, 000

<sup>1</sup> To be derived by transfer from the Navy appropriation for "Ships and facilities", 1958.

## CHAPTER IV

### SUBCOMMITTEE

**LOUIS C. RABAUT, Michigan, *Chairman***

OTTO E. PASSMAN, Louisiana  
WILLIAM H. NATCHER, Kentucky

EARL WILSON, Indiana  
—————, ———

## DISTRICT OF COLUMBIA

### OPERATING EXPENSES

#### DEPARTMENT OF PUBLIC HEALTH

House Document 394 included \$86,000 for payment to St. Elizabeths Hospital for costs due to increased patient load and for a wage-scale employee pay increase which became effective on April 1, 1958. In a letter dated June 12, 1958, the Board of Commissioners withdrew their request for funds for this Department as the Board anticipates the absorption of these costs.

#### PERSONAL SERVICES, WAGE-SCALE EMPLOYEES

Included in the bill is the budget estimate of \$75,000 for fiscal year 1958 to finance the cost of an average increase of 13½ cents per hour in wages paid for trade, craft, material handling, and industrial-type manual laboring jobs. The Board of Commissioners approved this increase on May 8, 1958. The total cost to the District Government of this blue-collar employee wage increase is \$230,000 for fiscal year 1958 and the amount recommended in the bill is to supplement the following 4 appropriation accounts which cannot absorb the total cost of the increase:

Department of Buildings and Grounds.....	\$6, 000
Department of Highways.....	4, 000
Department of Sanitary Engineering.....	52, 000
National Capital Parks.....	13, 000

#### MISCELLANEOUS

The Committee recommends the budget estimates totaling \$47,626 for the payment of Claims and Suits, Judgments, and Audited Claims.

*Comparative statement of budget estimates and amounts recommended in the bill*

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	<b>DISTRICT OF COLUMBIA</b>			
	<b>OPERATING EXPENSES</b>			
394	Department of Public Health.....	(\$86,000)		(- \$86,000)
394	Personal services, wage-scale employees (fiscal year 1958).....	(75,000)	(\$75,000)	
	<b>MISCELLANEOUS</b>			
394	Settlement of claims and suits.....	(26,701)	(26,701)	
394	Judgments.....	(1,280)	(1,280)	
394	Audited claims.....	(19,645)	(19,645)	
	Total, chapter IV.....	(208,626)	(122,626)	(- 86,000)

## CHAPTER V

### SUBCOMMITTEE

#### **OTTO E. PASSMAN, Louisiana, *Chairman***

J. VAUGHAN GARY, Virginia  
JOHN J. ROONEY, New York  
WILLIAM H. NATCHER, Kentucky  
WINFIELD K. DENTON, Indiana  
HUGH Q. ALEXANDER, North Carolina  
GEORGE W. ANDREWS, Alabama

JOHN TABER, New York  
RICHARD B. WIGGLESWORTH, Massachusetts  
GERALD R. FORD JR., Michigan  
EDWARD T. MILLER, Maryland

### FOREIGN OPERATIONS

#### DEPARTMENT OF THE ARMY, CIVIL FUNCTIONS

##### ADMINISTRATION, RYUKYU ISLANDS

The Department of the Army serves as executive agent for the United States Civil Administration, Ryukyu Islands. The budget request for the related administrative costs for the fiscal year 1959 is \$3,150,000. Appropriations for this purpose are authorized pursuant to the provisions of Article 3 of the Treaty of Peace with Japan, dated April 28, 1952.

The Committee recommends an appropriation of \$2,750,000, a reduction of \$400,000 from the budget request and an increase of \$275,000 over the appropriation for the fiscal year 1958.

The Committee is in sympathy with the program for control of tuberculosis, and has allowed sufficient funds to provide for the United States contribution to the enlarged program for the fiscal year 1959.

##### CONSTRUCTION OF UTILITY SYSTEMS, RYUKYU ISLANDS

The budget request of \$6,000,000 for the construction of utility systems included funds for a conventional electric powerplant and a water system. Authorization for this proposed appropriation also is based on the provisions of Article 3 of the Treaty of Peace with Japan, dated April 28, 1952.

The Committee recommends an appropriation of \$600,000, a reduction of \$5,400,000 from the budget request.

The Committee's action allows funds for the proposed addition to the water system of Okinawa. The Committee has denied funds for the proposed electric powerplant, and intends to make a thorough study of the necessity for this construction before the next session of Congress convenes.

## EXPORT-IMPORT BANK

## ADMINISTRATIVE EXPENSE LIMITATION

The estimate of administrative expense requirements for the fiscal year ending June 30, 1959, totals \$2,055,000. This is the amount of the limitation requested of the Congress on the use of funds to cover the cost of administering the Bank's lending, guaranty, and insurance programs.

The Committee recommends the full amount requested. The Bank is rendering a certain amount of service to other government agencies without reimbursement, and the Committee feels a proper charge should be made for such services.

The Committee has included in the bill language making available not to exceed the equivalent of \$200,000 of foreign currencies obtained by the bank as a result of Public Law 85-128, for expenses incurred in foreign countries incident to the making of loans contemplated by such legislation.

Comparative statement of budget estimates and amounts recommended in the bill

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	FOREIGN OPERATIONS			
	DEPARTMENT OF THE ARMY—CIVIL FUNCTIONS			
266	Administration, Ryukyu Islands -----	\$3, 150, 000	\$2, 750, 000	—\$400, 000
266	Construction of utility systems, Ryukyu Islands -----	6, 000, 000	600, 000	—5, 400, 000
	Subtotal -----	9, 150, 000	3, 350, 000	—5, 800, 000
	EXPORT-IMPORT BANK			
266	Administrative expense limitation -----	(2, 055, 000)	(2, 055, 000)	(-----)
	Total, chapter V -----	9, 150, 000	3, 350, 000	—5, 800, 000

## CHAPTER VI

### SUBCOMMITTEE

**ALBERT THOMAS, Texas, *Chairman***

SIDNEY R. YATES, Illinois

JOE L. EVINS, Tennessee

EDWARD P. BOLAND, Massachusetts

CHARLES W. VURSELL, Illinois

HAROLD C. OSTERTAG, New York

CHARLES RAPER JONAS, North Carolina

### INDEPENDENT OFFICES

#### FEDERAL COMMUNICATIONS COMMISSION

The bill contains \$142,000 as proposed in the budget estimate for financing the salaries of certain engineers at the rates approved by the Civil Service Commission on December 29, 1957. Supplemental funds have been provided in a previous bill to cover such added cost for the last half of fiscal 1958. The amount in the bill finances such costs in 1959.

#### FEDERAL POWER COMMISSION

The Committee has approved a supplemental appropriation of \$120,000 for salaries and expenses for the added cost of salaries of engineers in the Commission as explained in the previous item.

#### GENERAL SERVICES ADMINISTRATION

##### PUBLIC BUILDINGS SERVICE

The bill contains \$3,800,000 for operating expenses of the Public Buildings Service, a reduction of \$2,600,000 in the budget estimate. Included in the approved amount is \$300,000 for increased rental costs for certain buildings, \$2,000,000 for the additional cost of wage board salary increases put into effect during the last fiscal year, and \$1,500,000 for maintaining a larger number of machine tools and industrial manufacturing equipment than was anticipated earlier. The Committee has not allowed funds for activating a new warehouse for the storage of machine tools. Furthermore, the Committee is doubtful of the value of the present machine tool program and is going to call for an investigation of it. As the General Services Administration is an agent for the Department of Defense, the entire machine tool reserve programs of both agencies will be reviewed.

##### CONSTRUCTION, PUBLIC BUILDINGS

The bill contains an additional \$323,000 for construction of border stations at San Ysidro, Calif., and Madawaska, Maine. An appropriation of \$2,125,000 was made in 1958 for the purpose of constructing five border stations. However, the need to expand the accommodations in California from 4 to 19 lanes requires a larger site than was anticipated and an increase in site cost for the Maine station have made it necessary to provide the additional funds recommended before the projects can be started.

## EXPENSES, SUPPLY DISTRIBUTION

An appropriation of \$160,000 has been approved to pay wage board employee salary increases approved during the last fiscal year for employees of the GSA supply depots. This is a reduction of \$17,000 in the budget estimate.

The Committee has allowed \$32,500 for a similar item for the National Archives and Records Service, which is \$3,500 less than the budget estimate.

## HOUSING AND HOME FINANCE AGENCY

## FEDERAL NATIONAL MORTGAGE ASSOCIATION

The Committee has approved an increase of \$700,000 for administrative expenses of the Federal National Mortgage Association. The limitation on such expenses in the regular bill is \$4,750,000 and the increase is for handling the anticipated increase in its mortgage purchase activity resulting from the recent enactment of Public Law 85-364.

## PUBLIC HOUSING ADMINISTRATION

The bill provides a supplemental appropriation of \$3,900,000 for payments to local housing authorities on annual contributions contracts, a reduction of \$400,000 in the budget estimate. The amount recommended is based on current information and is the amount the agency says will actually be required to pay audited claims for the fiscal year just completed.

The bill also contains a \$500,000 increase in the nonadministrative expense limitation for the Public Housing Administration, a reduction of \$250,000 in the request, to provide additional staff to inspect projects being placed under construction at an accelerated rate.

## NATIONAL SCIENCE FOUNDATION

The Committee recommends an appropriation of \$4,000,000 to complete funding for the construction of the National Radio Astronomy Observatory at Green Bank, W. Va. This is a reduction of \$400,000 in the budget estimate but is in addition to \$5,130,000 previously appropriated for construction.

All the additional funds requested for a 140-foot radio telescope and the scientific equipment necessary for its operation have been allowed. There are other ancillary items which can be reduced, however, and the National Science Foundation is expected to exercise strict supervision over costs for site acquisition, roads, housing and supporting buildings. The Foundation should also carefully review future maintenance and operation costs so the Government will finance only necessary and essential facilities and services.

## INTERNATIONAL GEOPHYSICAL YEAR

The Committee recommends a \$2,500,000 appropriation for the International Geophysical Year, which is a reduction of \$450,000 in the supplemental estimate. This will complete the funding for the United States International Geophysical Year Program.



The additional amount will provide for unexpected costs in the Arctic and Antarctic programs, accelerate processing of the mass of data accumulated in the last year, and capitalize on some of the major discoveries that have already been made.

#### VETERANS ADMINISTRATION

##### GENERAL OPERATING EXPENSES

The Committee has approved \$4,750,000, a reduction of \$519,000 in the budget estimate, to provide additional staff to administer the loan guaranty and direct loan activity. Since enactment of the Emergency Housing Act of 1958 in April, housing appraisal requests have increased by 268 percent, and the additional staff recommended is to enable the Veterans Administration to service the increased volume of business.

##### INPATIENT CARE

The bill contains \$3,400,000 for inpatient care in Veterans Administration hospitals, a reduction of \$86,000 in the budget estimate. The additional amount will continue to finance in 1959 the wage board employee pay increases which were granted in fiscal year 1958.

Comparative statement of budget estimates and amounts recommended in the bill

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
<b>INDEPENDENT OFFICES</b>				
<b>FEDERAL COMMUNICATIONS COMMISSION</b>				
394	Salaries and expenses-----	\$142, 000	\$142, 000	-----
<b>FEDERAL POWER COMMISSION</b>				
394	Salaries and expenses-----	120, 000	120, 000	-----
<b>GENERAL SERVICES ADMINISTRATION</b>				
394	Public Buildings Service, operating expenses-----	6, 400, 000	3, 800, 000	-\$2, 600, 000
394	Construction, public buildings-----	323, 000	323, 000	-----
394	Expenses, supply distribution-----	177, 000	160, 000	-17, 000
394	National Archives and Records Service-----	36, 000	32, 500	-3, 500
<b>HOUSING AND HOME FINANCE AGENCY</b>				
394	Federal National Mortgage Association (limitation on administrative expenses)-----	(800, 000)	(700, 000)	(-100, 000)
Public Housing Administration:				
394	Annual contributions (fiscal year 1958)-----	4, 300, 000	3, 900, 000	-400, 000
394	Limitation on nonadministrative expenses-----	(750, 000)	(500, 000)	(-250, 000)

NATIONAL SCIENCE FOUNDATION				
394	Salaries and expenses-----	4,400,000	4,000,000	-400,000
394	International Geophysical Year-----	2,950,000	2,500,000	-450,000
VETERANS ADMINISTRATION				
394	General operating expenses-----	5,269,000	4,750,000	-519,000
394	Inpatient care-----	3,486,000	3,400,000	-86,000
	Total, chapter VI-----	27,603,000	23,127,500	-4,475,500

## CHAPTER VII

### SUBCOMMITTEE

**MICHAEL J. KIRWAN, Ohio, *Chairman***

W. F. NORRELL, Arkansas  
ALFRED D. SIEMINSKI, New Jersey  
DON MAGNUSON, Washington

BEN F. JENSEN, Iowa  
IVOR D. FENTON, Pennsylvania  
HAMER H. BUDGE, Idaho

## DEPARTMENT OF THE INTERIOR

### OFFICE OF SALINE WATER

#### SALARIES AND EXPENSES

The Committee has allowed \$345,000 of the supplemental request of \$530,000 for the Saline Water Program. The amount recommended will provide for the engineering designs, drawings, and specifications for a medium size pilot plant for a distillation process; preliminary engineering designs for a small plant utilizing low temperature differences; construction of two small pilot plants for freeze-evaporation and solvent extraction processes; and improvements and operations at the test facility near Port Orange, Fla. The Committee has approved these increases with the hope that through practical experiments the program, for which \$3,675,000 has been appropriated to date, can begin to show some tangible results in reducing the cost of obtaining fresh water from salt and brackish waters.

The Committee has denied the request for an additional \$185,000 for research and administration. The full budget estimate of \$825,000, including an increase of \$100,000 over fiscal year 1958, has just recently been appropriated by the Congress for fiscal year 1959 and no satisfactory evidence was presented during the hearings on the supplemental request to the effect that this amount was inadequate. The Department assured the Committee during the hearings on the regular 1959 bill in January of this year that the budget request was "sufficient." The chief reasons set forth for the additional request were that there was increased congressional interest in the program and the Department's Advisory Committee had met and recommended acceleration of the program through stepped-up appropriations. Testimony developed during the hearings disclosed that the Advisory Committee was merely a group of individuals who met for one day at the request of the Department and whose formal report consisted of a one-page press release issued by the Department.

The Committee fully appreciates, perhaps more than any other group, the importance and urgency for provision of fresh water supplies. However, it believes that the efficient use of the amount already made available for the current fiscal year for research and administration together with the additional amount recommended herein for pilot-plants represents the maximum funds that are warranted for this program at this time.

## BUREAU OF LAND MANAGEMENT

## MANAGEMENT OF LANDS AND RESOURCES

The Committee has allowed \$200,000 of the requested increase of \$270,000 to handle the increase in applications for oil and gas leases in Alaska. This amount, together with proper utilization of available resources, should adequately handle the current backlog of applications.

The Committee has been advised that passage of the statehood bill for Alaska will not have any significant effect on the need for the amount allowed as it pertains to the leasing of only 4,000,000 acres compared with a total of over 186,000,000 acres which will remain in Federal ownership.

The Committee has not approved the request of \$80,000 for salary increases granted to professional engineers and certain scientists. The Bureau offered to absorb \$33,700 of the request during the hearings and it is believed the balance can also be financed readily within the \$22,190,000 already available for the current fiscal year.

## BUREAU OF INDIAN AFFAIRS

## ROAD CONSTRUCTION AND MAINTENANCE (LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee recommends an appropriation of \$1,500,000 of the supplemental request of \$4,000,000 to liquidate obligations incurred under the contract authority granted in the Federal-Aid Highway Act of 1956 for construction and maintenance of Indian roads. This additional amount, together with the \$8,000,000 appropriated in the regular annual bill for 1959 and estimated carryover funds available of \$2,708,000 will provide adequate funds until March 1, 1959. This will permit the Committee to review at the beginning of the next session such additional requirements as may be necessary for the remainder of the fiscal year.

The Committee expects that the \$10,000,000 of the 1959 contract authorization remaining available for obligation will be carefully programmed to provide a balanced program throughout the fiscal year without any advance from the 1960 authorization.

## GEOLOGICAL SURVEY

## SURVEYS, INVESTIGATIONS, AND RESEARCH

The Committee recommends an increase of \$1,500,000, or 31 percent over the appropriation available for mineral studies for additional geologic and mineral resource surveys and mapping to meet the developing demands upon our domestic mineral resources. The funds will be used to expand current geologic mapping and research in areas known to be potentially favorable for occurrences of new ore deposits and for additional laboratory research in geochemistry and geophysics to develop new tools and new methods to assist in minerals exploration and discovery. None of the increase allowed is for "General administration," for which \$1,154,000 is already available.

The Bureau currently has \$4,780,000 available for this fiscal year for mineral studies, including an increase of \$1,000,000 over fiscal year

1958. In addition, a transfer of \$627,000 from the Atomic Energy Commission is planned. Therefore, although an increase of \$3,000,000 was proposed in the supplemental request, the Committee is of the opinion that the additional amount allowed, which will provide total funds available of approximately \$7,000,000, is the maximum that can be efficiently and effectively expended during the current fiscal year on a long-range program of this nature.

The Committee has deferred action on the supplemental request of \$983,000 for pay increases granted certain engineers and scientists. The Committee notes that the Geological Survey was able to absorb these costs amounting to \$300,000 in 1958 and as noted previously believes that review of any requirements for added costs in the current fiscal year should be deferred until next session when other pay increase costs are to be considered.

## BUREAU OF MINES

### CONSERVATION AND DEVELOPMENT OF MINERAL RESOURCES

The Committee has allowed \$1,250,000 of the supplemental request of \$2,500,000 to expand research to meet new defense demands for mineral resources and to determine new uses for metals. The Bureau already has available for the current fiscal year over \$9,000,000 for metals research and will receive large additional amounts by transfer for work in this general field from other sources including approximately \$1,000,000 from the Atomic Energy Commission. In the light of this the Committee believes that the \$1,250,000 recommended represents the maximum additional amount that can be efficiently and effectively expended during the current fiscal year.

The Committee was concerned to discover the large research expenditures also being made in this general field by the Air Force and the Atomic Energy Commission. The Air Force, for example, has \$3 million for research contracts on high-temperature metals and alloys and the Atomic Energy Commission has budgeted several millions of dollars for minerals research. The Committee directs that the proposed new work as well as current projects be carefully coordinated with the work of other agencies to assure that duplication of effort is avoided.

The Committee has deferred consideration of the request for \$350,000 for salary increases granted to certain engineers and scientists until next session. The Bureau has already absorbed this cost during a portion of fiscal year 1958.

### HEALTH AND SAFETY

The Committee has disallowed the \$50,000 requested for salary increases granted certain engineers and scientists effective December 29, 1957. This cost represents less than 1 percent of the funds appropriated for this activity for the current fiscal year. The Bureau absorbed \$25,000 of this cost during fiscal year 1958 and the Committee sees no reason why the small added cost in fiscal year 1959 cannot be readily provided for out of existing funds without curtailment of any essential services.

## CONSTRUCTION

The Committee recommends the supplemental request for an appropriation of \$10,905,000, which together with carryover funds available of \$1,120,000, will provide a total of \$12,025,000 for the construction of a new helium production plant with a capacity of about 290 million cubic feet a year. The Bureau of Mines is the sole producer of helium and the proposed additional production capacity is needed to meet the increasing requirements of the Department of Defense, Atomic Energy Commission, and the defense industry. The Committee expects that the new plant will be operated and maintained on a self-supporting basis through helium sales as is the case with existing facilities.

The Committee has disallowed the budget request of \$375,000 for the construction of an administrative, engineering, and service building for the helium activity at Amarillo, Tex. As no emergency is involved in this requirement, the Committee sees no justification for requesting a special supplemental appropriation for this purpose and has deferred action for appropriate consideration in connection with the regular annual bill for fiscal year 1960.

## NATIONAL PARK SERVICE

## MANAGEMENT AND PROTECTION

The Committee has disallowed the supplemental request of \$88,000, \$11,000 of which is for salary increases for architects and \$77,000 is for reimbursement to the District of Columbia for benefit payments made to United States Park Police. These added costs represent only one-half of 1 percent of the \$14,632,000 appropriated for this activity in the Department of the Interior and Related Agencies Appropriation Act for Fiscal Year 1959. The Committee believes that these small additional costs can be readily financed within available funds without curtailing any essential activities.

Language, as recommended in the budget estimate, has been included in the bill to make current funds available for reimbursements to the District of Columbia for the benefit payments made for prior fiscal years pursuant to the Act of August 21, 1957.

## CONSTRUCTION

The Committee recommends disapproval of the supplemental request of \$1,200,000 to purchase 2.53 acres of land within the boundaries of the East Capitol Street Site for possible use in connection with the proposed stadium for the District of Columbia. Public Law 85-300, approved September 7, 1957, which authorized construction of a stadium by the Armory Board of the District of Columbia, authorized the Secretary of Interior to acquire the subject land and provided that the Armory Board through issuance of bonds should provide for payment of the cost of the stadium including the land upon which it is located.

H. R. 12162, now pending, amends Public Law 85-300 to provide that the stadium be built on Government land under a concession contract arrangement, with provision that the land would remain in Government ownership. The exact location of the stadium in the

East Capitol Street area has not been finally determined. There are already over 250 acres of Government-owned land in this area. As only about 145 acres are required for the stadium, including the parking area, the Committee sees no reason why a site cannot be selected which will obviate the necessity of acquiring additional land for this purpose. The Praeger-Kavanagh-Waterbury Engineering and Economic Study of the District of Columbia Stadium prepared for the District of Columbia Armory Board recommends as the "most suitable and most desirable" a stadium location which does not require the 2.53 acres for which funds are requested. One of the disadvantages given in the study for an alternate site involving the land in question was the additional real estate cost of privately owned land.

The Committee agrees with the sponsors of the stadium legislation that the project should not be a burden upon the United States Treasury or the taxpayers of the country. It is expected that any appropriations that might become necessary in addition to bond revenues for the purchase of land or any other requirement will be the responsibility of the Government of the District of Columbia.

#### CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee recommends disallowance at this time of the \$10,000,000 requested to liquidate obligations under the contract authorizations provided by the Federal-Aid Highway Act of 1956 for parkways and park roads and trails. The Park Service has advised that the \$22,000,000 provided in the regular annual bill for fiscal year 1959 together with estimated carryover funds from fiscal year 1958 of \$15,740,000 will be adequate to meet cash commitments until March 1, 1959. This will permit the Committee to review at the beginning of the next session any additional requirements for the remainder of the fiscal year based on current cost estimates. The Committee expects that the \$19,000,000 of the 1959 contract authority remaining for obligation will be so programed as to provide a balanced program throughout the fiscal year without any advance from the 1960 authorization.

#### FISH AND WILDLIFE SERVICE

##### BUREAU OF SPORT FISHERIES AND WILDLIFE

*Management and investigations of resources.*—The Department of the Interior and Related Agencies Appropriation Act for 1959 provides that 12½ percent of the proceeds from the sales of fur sealskins and byproducts during fiscal year 1958 shall be available for "administration of the Alaska game law." It was originally contemplated that this would provide \$454,625. However, due to a postponement of the spring sale until June 7, 1958, so that the proceeds were not available for deposit into the Treasury before the close of fiscal year 1958, and a decline in sealskin prices, only \$154,000 will be available from this provision. In lieu of the direct appropriation of \$300,625 requested in the supplemental estimate to make up this unforeseen shortage, the Committee has included language in the bill to appropriate a like amount from the proceeds of the spring sale in accordance with the intent of the basic law.



The Committee has disallowed the proposed increase of \$25,000 to finance 2 additional employees for inspection of oil company operations in Alaska. The Committee believes that this small amount can readily be absorbed within the \$11,616,000 appropriated to the Bureau for fiscal year 1959 for "Management and investigations of resources."

#### BUREAU OF COMMERCIAL FISHERIES

*Management and investigations of resources.*—The Committee has allowed \$85,000 of the request of \$125,000 to finance for six months the inspection and certification services for fish, shellfish, and related products transferred July 1, 1958, from the Department of Agriculture to the Bureau by the Bureau of the Budget in accordance with the Fish and Wildlife Act of 1956. As the inspection and grading services will be provided on a self-financing basis, the \$85,000 allowed will adequately finance the initiation of the program until sufficient monthly fee collections become available to cover operating expenses.

As explained above under the Bureau of Sport Fisheries and Wildlife, in lieu of a similar supplemental appropriation request for "administration of Alaska Fisheries" to offset a deficit of \$300,625 in the proceeds from sales of fur sealskins, the Committee has included language in the bill appropriating a like amount from the proceeds of the 1958 spring sale in accordance with the intent of the basic law.

#### INDEPENDENT OFFICES

##### NATIONAL CAPITAL PLANNING COMMISSION

##### LAND ACQUISITION, NATIONAL CAPITAL PARK, PARKWAY, AND PLAYGROUND SYSTEM

The Committee has disallowed the budget request of \$2,000,000 for acquisition of a portion of the 1,150 acres of land proposed for the George Washington Memorial Parkway extending from District line to Fort Washington in Prince Georges County, Md. The request consists of \$1 million representing the Federal Government's share of the cost and \$1 million for an advance to Prince Georges County for its share repayable in 8 years without interest.

Acquisition of land for this Parkway was authorized in 1930. Although such a Parkway would be desirable from an aesthetic standpoint, adequate roads now service this general area and the Committee feels strongly that the Federal expenditure of over \$10,000,000 that would be required to complete the project cannot be justified in the light of the many essential demands on the Federal treasury.

The Committee is concerned over the confusion and unsettled conditions that have prevailed among the property owners in the area during the period that Federal appropriations have been under consideration and wishes it clearly understood that it does not plan to consider any further request for appropriation for this purpose.

## SMITHSONIAN INSTITUTION

## SALARIES AND EXPENSES

The Committee has allowed the supplemental request of \$52,800 to cover the additional cost during fiscal year 1959 of wage-board pay increases granted May 18, 1958.

## HISTORICAL AND MEMORIAL COMMISSIONS

## CIVIL WAR CENTENNIAL COMMISSION

The Committee recommends the full amount of the supplemental request, \$63,000, to provide for the Commission's expenses during fiscal year 1959 in preparing plans and programs for the nationwide observance during the period 1961-1965 of the one hundredth anniversary of the Civil War. In addition to the amount provided, language has been included in the bill continuing the availability of the June 30, 1958, unobligated balance of \$14,652.

## LINCOLN SESQUICENTENNIAL COMMISSION

The supplemental request of \$142,000 has been allowed to finance the Commission's activities in fiscal year 1959 in connection with the celebration of the 150th anniversary of the birth of Abraham Lincoln.

*Comparative statement of budget estimates and amounts recommended in the bill*

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimate
	<b>DEPARTMENT OF THE INTERIOR</b>			
	DEPARTMENTAL OFFICES			
	OFFICE OF SALINE WATER			
394	Salaries and expenses-----	\$530, 000	\$345, 000	-\$185, 000
	BUREAU OF LAND MANAGEMENT			
394	Management of Lands and Resources-----	350, 000	200, 000	-150, 000
	BUREAU OF INDIAN AFFAIRS			
394	Road construction and maintenance (liquidation of contract authorization)-----	4, 000, 000	1, 500, 000	-2, 500, 000
	GEOLOGICAL SURVEY			
394	Surveys, investigations, and research-----	3, 983, 000	1, 500, 000	-2, 483, 000
	BUREAU OF MINES			
394	Conservation and development of mineral resources-----	2, 850, 000	1, 250, 000	-1, 600, 000
394	Health and safety-----	50, 000	-----	-50, 000
394	Construction-----	11, 280, 000	10, 905, 000	-375, 000

Comparative statement of budget estimates and amounts recommended in the bill—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
DEPARTMENT OF THE INTERIOR—Continued				
NATIONAL PARK SERVICE				
394	Management and protection-----	\$88, 000	-----	-\$88, 000
394	Construction-----	1, 200, 000	-----	-1, 200, 000
394	Construction (liquidation of contract authorization)-----	10, 000, 000	-----	-10, 000, 000
FISH AND WILDLIFE SERVICE				
BUREAU OF SPORT FISHERIES AND WILDLIFE				
394	Management and investigations of resources-----	325, 625	(1)	-325, 625
BUREAU OF COMMERCIAL FISHERIES				
394	Management and investigations of resources-----	425, 625	1 \$85, 000	-340, 625
	Subtotal, Department of the Interior-----	35, 082, 250	15, 785, 000	-19, 297, 250
INDEPENDENT OFFICES				
NATIONAL CAPITAL PLANNING COMMISSION				
394	Land acquisition, National Capital Park, Parkway, and Playground System-----	2, 000, 000	-----	-2, 000, 000
SMITHSONIAN INSTITUTION				
394	Salaries and expenses-----	52, 800	52, 800	-----

HISTORICAL AND MEMORIAL COMMISSIONS			
394	Civil War Centennial Commission.....	63, 000	63, 000
394	Lincoln Sesquicentennial Commission.....	142, 000	142, 000
	Total, chapter VII.....	37, 340, 050	16, 042, 800
			-21, 297, 250

<sup>1</sup> Language has been included in the bill appropriating \$300,625 from the proceeds of the June 7, 1958, sale of sealskins and other products from the Pribilof Island operations.

## CHAPTER VIII

### SUBCOMMITTEE

**JOHN E. FOGARTY, Rhode Island, *Chairman***

WINFIELD K. DENTON, Indiana  
FRED MARSHALL, Minnesota

MELVIN R. LAIRD, Wisconsin  
ELFORD A. CEDERBERG, Michigan

### DEPARTMENT OF LABOR

#### OFFICE OF THE SOLICITOR

##### SALARIES AND EXPENSES

The bill includes an additional amount of \$110,000 to cover the cost of making an increased number of wage determinations and an increase in enforcement activities required under the accelerated Federal construction program, especially under the Federal-Aid Highway Act of 1958.

#### BUREAU OF EMPLOYMENT SECURITY

##### SALARIES AND EXPENSES

The Committee has included \$300,000 in the bill, a reduction of \$47,000 from the amount of \$347,000 requested. The regular 1959 appropriation provides funds for 37 additional positions and funds have been separately provided for the Bureau's administrative expenses in connection with the Temporary Unemployment Compensation Program. The additional amount provided in this bill should be sufficient to enable the Bureau to adequately administer the 1959 programs under the revised estimates of higher unemployment.

#### GRANTS TO STATES FOR UNEMPLOYMENT COMPENSATION AND EMPLOYMENT SERVICE ADMINISTRATION

The bill includes the full amount of \$10,600,000 requested plus an additional \$10,000,000 for the contingency fund.

There is a contingency fund of \$10,000,000 in the regular bill for 1959. The main purpose of this fund is to provide for increased workloads that were not included in the formulation of the budget. Since the 1959 budget was prepared, insured unemployment has increased to unprecedented levels. By the middle of April insured unemployment had reached 3,334,200, the greatest number since the program was initiated, and would have been even higher were it not for the fact that many thousands of unemployed persons had exhausted their insurance benefits. As a result of this situation emergency legislation was passed by Congress in the form of the Temporary Unemployment Compensation Act of 1958. However, several States chose to make major changes in their own laws to meet this situation rather than participate in the new Federal program. The changes in State legislation will add significantly to workloads in these States

and the contingency fund is the source of financing this additional work. It seems quite obvious that the \$10,000,000 included in the regular bill will be exhausted long before the end of the fiscal year and quite likely before an appropriation could be made by the 86th Congress. A very serious backlogging of claims could occur in these States if the contingency fund were exhausted.

The amount of \$10,600,000 is included to handle the increased number of claims resulting from the predicted increase in insured unemployment. The House report on the regular bill for 1959, which included an appropriation of \$305,000,000, contained the following:

The budget was based on the assumption that insured unemployment in 1959 would average about 2 million per week. This assumption now appears to be quite unrealistic. The Committee attempted both during the hearings and through a written request to the Secretary after the hearings, to secure a better estimate on this and other programs in the Department. Inasmuch as the Committee has not been able to secure the current estimates, the Committee action is based on the same economic assumptions as were used by the Department in the preparation of the request. It thus almost goes without saying that a supplemental request will be necessary and the Committee will give consideration to it using as a base the difference between an average of 2 million of insured unemployment per week and the new estimate.

It is now estimated that insured unemployment will average 2,900,000 per week with the consequent necessity for providing additional funds for administration of the program. The amount recommended in this bill plus the regular 1959 appropriation, will provide \$325,600,000, including the contingency fund, for 1959 compared with \$295,013,000 used during 1958 for the same purposes.

The Committee is at a complete loss to reconcile the recent optimistic pronouncements of some in high places in the Administration with the official estimates of unemployment for the fiscal year 1959. The official estimates, which have been cleared by the Executive Office of the President and were used as the basis for this appropriation request which is concurred in by the President himself, are that unemployment will be considerably greater in 1959 than during 1958. The average insured unemployment for 1958 was 2,225,000 and the official estimate for 1959 is 2,900,000, an increase of over 30 percent. The official estimate is that the peak of insured unemployment will be about 3,500,000 in 1959 compared with 3,334,200 in 1958, and as pointed out earlier in this report, the peak in 1958 was the highest in the history of the program. The Committee fails to see the optimism in the official forecast.

#### UNEMPLOYMENT COMPENSATION FOR VETERANS

The original request for this program, included in the President's Budget for 1959, was \$19,000,000. This amount was approved in full by both the House and the Senate. Due to increased difficulty veterans are encountering in securing employment, and the prediction by the Administration that this difficulty will continue for some time, a request was made for a supplemental appropriation of \$37,700,000. Thus, the original estimate was only one-third of the amount now

estimated to be required because of the change in the economic outlook for 1959.

The Committee has approved the full amount of the request.

#### UNEMPLOYMENT COMPENSATION FOR FEDERAL EMPLOYEES

The original request for this item was also based on an over-optimistic forecast of the economic situation in 1959. The request in the President's budget was for \$27,800,000. The Department now estimates that \$64,100,000 will be required to pay claims during 1959.

It is significant that, even though separations from the Government during 1959 are estimated to be fewer than during 1958, the funds estimated to be necessary to pay unemployment claims in 1959 exceed the amount required in 1958 by over \$10,000,000. In other words, even though the number of persons potentially eligible is going to be less, the degree of difficulty in securing employment is estimated to be so much greater in 1959 that the number of unemployment compensation claims will be considerably greater.

The Committee has approved the full amount of the additional \$36,300,000 requested.

### DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

#### PUBLIC HEALTH SERVICE

##### SALARIES AND EXPENSES, HOSPITAL CONSTRUCTION SERVICES

The request was for an additional \$150,000. After this request was transmitted to the Congress the amount of \$1,300,000, passed by the House in the regular bill for 1959, was increased by the Senate to \$1,650,000. The House conferees have taken into consideration the additional needs, presented in connection with this supplemental request, in arriving at a compromise between the House and Senate figures in the regular bill. No funds for this item are, therefore, included in this supplemental bill.

##### MILITARY PAY INCREASES

The requests under this head, which total \$2,270,000, were to cover the cost of increased salaries (under Public Law 85-422) for commissioned officers under 19 of the Public Health Service's appropriations. After this request was submitted to Congress the Senate acted on the regular appropriations for 1959 and increased the appropriations for the Public Health Service by amounts which, in most cases, were many times the amounts of the supplemental requests. The House conferees have taken the costs of military pay increases into account in adjusting the differences in the regular bill, so no funds are included for the purpose in this supplemental bill.

#### SAINT ELIZABETHS HOSPITAL

##### SALARIES AND EXPENSES

The bill includes \$32,000, the amount of the request, to cover the costs of wage-board pay increases.



## SOCIAL SECURITY ADMINISTRATION

## LIMITATION ON SALARIES AND EXPENSES, BUREAU OF OLD-AGE AND SURVIVORS INSURANCE

The bill includes an authorization to use an additional amount of \$5,831,000 from the trust fund to cover costs of administration. This is the full amount of the request which was primarily based on an increase of 200,000 in the estimated number of claims to be filed during 1959, due to the change in the outlook for employment.

The Social Security Administration also requested language to authorize the hiring of hearing examiners without regard to the provisions of the Administrative Procedure Act. This language was proposed on the basis that, under the established procedures for hiring examiners, recruitment had fallen so far short of needs that there is now a backlog of approximately 14,000 cases for hearings and the average person has to wait from 8 to 10 months after their appeal is filed before a hearing can be had.

On the other hand, the American Bar Association opposed the request on the basis that it is contrary to the principles of sound administrative practice and due process. Their representative presented cogent arguments to the Committee in support of their position.

The Committee has given this matter much serious consideration. In the opinion of the Committee the current situation under which a person, appealing their case, must wait from 8 to 10 months for a hearing is intolerable and some special provision for correction must be made; however, it is also of the opinion that the objections of the American Bar Association are well founded and that the requested authority was broader than warranted by the situation, even though it is unquestionably a very serious one. The language in the bill grants special authority for hiring hearing examiners but with limitations which, in the opinion of the Committee, will offer much greater protection for the principles of sound administrative practice and due process than would have been by the original proposal. For ready comparison, the language of the original proposal and the language carried in the bill are set forth below.

## ORIGINAL PROPOSAL

## BILL

*Provided, That persons may be temporarily appointed without regard to the provisions of the Administrative Procedures Act, as amended (5 U. S. C. 1001-1011), to serve as hearing examiners to hold hearings under title II of the Social Security Act, as amended, but such temporary appointments shall terminate not later than December 31, 1959.*

*Provided, That persons who have been admitted to practice before a Federal or State Court of Record who have had a minimum of three years' experience in the adjudication or consideration of claims for retirement, survivors, or disability benefits may be temporarily appointed by the Commissioner of Social Security to hold hearings under Title II of the Social Security Act, as amended, but such temporary appointments shall terminate not later than December 31, 1959: *Provided further,* That no person shall hold a hearing in any case with which he has been concerned previously in the administration of such Title II.*

## OFFICE OF THE SECRETARY

## SALARIES AND EXPENSES, OFFICE OF FIELD ADMINISTRATION

The bill includes authority for the use of an additional amount of \$18,000 from the old-age and survivors insurance trust fund, the amount estimated to be necessary to carry out such functions as payrolling, personnel services and voucher examination for additional employees to be hired by the Social Security Administration with the additional funds provided in the bill under that head.

## NATIONAL LABOR RELATIONS BOARD

## SALARIES AND EXPENSES

None of the \$1,515,000 requested by the Board is included in this bill since the expenses to be covered by the request are now adequately cared for by the regular 1959 appropriation which was acted on by the Senate subsequent to the submission of this request.

## UNITED STATES SOLDIERS' HOME

## LIMITATION ON OPERATION AND MAINTENANCE AND CAPITAL OUTLAY

The bill includes authority for the use of an additional amount of \$232,000 from the Soldiers' Home permanent fund. Of this amount \$107,000 was requested to cover wage-board pay increases and \$125,000 was requested for the preliminary planning of a new and much needed domiciliary building.

*Comparative statement of budget estimates and amounts recommended in the bill*

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	<b>DEPARTMENT OF LABOR</b>			
	OFFICE OF THE SOLICITOR			
394	Salaries and expenses-----	\$110, 000	\$110, 000	-----
	BUREAU OF EMPLOYMENT SECURITY			
394	Salaries and expenses-----	347, 000	300, 000	-\$47, 000
394	Grants to States for unemployment compensation and employ- ment service administration-----	10, 600, 000	20, 600, 000	+ 10, 000, 000
394	Unemployment compensation for veterans-----	37, 700, 000	37, 700, 000	-----
394	Unemployment compensation for Federal employees-----	36, 300, 000	36, 300, 000	-----
	Total, Department of Labor-----	85, 057, 000	95, 010, 000	+ 9, 953, 000
	<b>DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE</b>			
	PUBLIC HEALTH SERVICE			
394	Salaries and expenses, hospital construction services-----	150, 000	-----	-150, 000
394	Military pay increases, various appropriations-----	2, 270, 000	-----	-2, 270, 000
	SAINT ELIZABETHS HOSPITAL			
394	Salaries and expenses-----	32, 000	32, 000	-----

Comparative statement of budget estimates and amounts recommended in the bill—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	<b>DEPARTMENT OF HEALTH EDUCATION, AND WELFARE—Continued</b>			
	[ SOCIAL SECURITY ADMINISTRATION			
394	Limitation on salaries and expenses, Bureau of Old-Age and Survivors Insurance-----	(\$5, 831, 000)	(\$5, 831, 000)	-----
	OFFICE OF THE SECRETARY			
394	Salaries and expenses, office of field administration-----	(18, 000)	(18, 000)	-----
	Total, Department of Health, Education, and Welfare--	2, 452, 000	32, 000	-\$2, 420, 000
	<b>NATIONAL LABOR RELATIONS BOARD</b>			
394	Salaries and expenses-----	1, 515, 000	-----	- 1, 515, 000
	<b>UNITED STATES SOLDIERS' HOME</b>			
394	Limitation on operation and maintenance and capital outlay---	(232, 000)	(232, 000)	-----
	Total, chapter VIII-----	89, 024, 000	95, 042, 000	+ 6, 018, 000

CHAPTER IX

SUBCOMMITTEE

**W. F. NORRELL, Arkansas, *Chairman***

MICHAEL J. KIRWAN, Ohio  
JOHN J. ROONEY, New York

WALT HORAN, Washington  
FRANK T. BOW, Ohio

LEGISLATIVE BRANCH

The bill includes \$262,800 to supply the funds to implement House Resolution 628, agreed to in the House on July 10, 1958, providing an additional stationery allowance of \$600 for the second session of the Eighty-fifth Congress.

*Comparative statement of budget estimates and amounts recommended in the bill*

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	LEGISLATIVE BRANCH HOUSE OF REPRESENTATIVES CONTINGENT EXPENSES			
-----	Stationery (revolving fund)-----	-----	\$262, 800	+\$262, 800

## CHAPTER X

### SUBCOMMITTEE

#### CLARENCE CANNON, Missouri, *Chairman*

LOUIS C. RABAUT, Michigan  
 MICHAEL J. KIRWAN, Ohio  
 JOHN E. FOGARTY, Rhode Island  
 JOHN J. RILEY, South Carolina  
 JOE L. EVINS, Tennessee  
 EDWARD P. BOLAND, Massachusetts  
 DON MAGNUSON, Washington

BEN F. JENSEN, Iowa  
 H. CARL ANDERSEN, Minnesota  
 JOHN TABER, New York  
 IVOR D. FENTON, Pennsylvania  
 HAMER H. BUDGE, Idaho

### ATOMIC ENERGY COMMISSION

Budget estimates for the Atomic Energy Commission are \$2,622,000,000. The Committee recommends appropriations totaling \$2,605,401,000, a reduction of \$16,599,000 in the budget estimates. The amount recommended together with unobligated balances available through reappropriation and otherwise will give the Commission a new obligation program of \$2,831,362,000 which is \$377,534,779 more than the estimated obligations for fiscal year 1958.

Action taken on the estimates for the separate activities of the Commission are detailed in the following paragraphs.

#### OPERATING EXPENSES

The Committee recommends a new appropriation of \$2,375,972,000, a reduction of \$42,028,000 in the budget estimate of \$2,418,000,000. The reductions made are distributed as follows:

Program	1958 appropriation	1959 estimate	Amount recommended	Committee reduction
Raw materials.....	\$596,901,000	\$680,000,000	\$674,232,000	-\$5,768,000
Special nuclear materials.....	569,800,000	580,400,000	570,000,000	-10,400,000
Weapons.....	448,000,000	547,600,000	542,000,000	-5,600,000
Reactor development.....	329,300,000	420,300,000	410,000,000	-10,300,000
Physical research.....	71,471,000	90,000,000	85,000,000	-5,000,000
Biology and medicine.....	36,000,000	43,000,000	43,000,000	-----
Training, education, and information.....	16,850,000	21,225,000	17,125,000	-4,100,000
Community.....	17,921,000	15,000,000	15,000,000	-----
Program direction and administration.....	44,704,000	46,600,000	46,000,000	-600,000
Security investigations.....	7,374,000	6,242,000	6,242,000	-----
Other costs.....	7,298,000	6,687,000	6,687,000	-----
Selected resources.....	85,892,221	38,260,000	38,000,000	-260,000
Less revenues applied.....	-30,502,000	-27,720,000	-27,720,000	-----
<b>Total obligations.....</b>	<b>2,201,009,221</b>	<b>2,467,594,000</b>	<b>2,425,566,000</b>	<b>-42,028,000</b>
<b>Adjustment for unobligated balances.....</b>	<b>+14,460,779</b>	<b>-49,594,000</b>	<b>-49,594,000</b>	<b>-----</b>
<b>Total appropriation.....</b>	<b>2,215,470,000</b>	<b>2,418,000,000</b>	<b>2,375,972,000</b>	<b>-42,028,000</b>

The reductions in the foregoing table, with a few exceptions, are related to the amounts by which costs can be expected to underrun estimates, based on experience in the last five years.

*Raw materials.*—Costs in this program have underrun estimates by \$6,000,000 or more in each of the four years prior to 1958, and have been as much as \$37,000,000 below estimates. A reduction of \$5,000,000 has been made on the basis of this experience. The additional reduction of \$768,000 deletes funds programmed for bonus payments to operators of uranium ore mines expected to be newly certified for bonus payment eligibility in fiscal year 1959. In view of the testimony received concerning uranium ore reserves available to the Commission, and the rate of delivery of ore to domestic processing mills, the need to stimulate the production of additional ore with bonus payments at this time is not apparent. A total of \$2,232,000 has been allowed to continue payments where commitments have already been acknowledged through partial payments under the bonus payment plan.

*Special nuclear materials.*—Costs have underrun estimates by more than \$23,000,000 in each of the previous five years. A reduction of \$10,400,000 has been made on the basis of this experience. Of the amount budgeted for Process Development (\$37,159,000), \$2,000,000 is to be used for development work on a convertible plutonium production reactor at Hanford, Wash.

*Weapons.*—The reduction of \$5,600,000 is related to an anticipated underrun of costs in this program. Except for a special circumstance in 1957, costs have been more than \$14,000,000 below estimates in the last five years.

*Reactor development program.*—The reduction of \$10,300,000 is based on a slippage of more than \$25,000,000 in this program in fiscal year 1958. The budgeted program includes \$1,250,000 for development work on fast reactor systems. In keeping with the position taken by the conferees on the bill last year none of these funds are to be charged against the contract between the AEC and the Power Reactor Development Company.

*Physical research.*—The amount recommended is an increase of \$13,529,000 over the program for fiscal year 1958 and will require an appropriation increase of \$6,000,000 to \$7,000,000 in 1960 to annualize the program level contemplated by the \$85,000,000 appropriation recommended. The reduction of \$5,000,000 in the estimate has been made in light of the very sizeable increases allowed in recent years.

*Training, education, and information.*—The reduction of \$4,100,000 in this program is distributed as follows: (1) Industrial isotope development, \$3,000,000; (2) exhibits in foreign countries, \$1,000,000; (3) Puerto Rican Training Center, \$100,000. On the basis of testimony received as to the limitless value of isotopes in industrial processes, it would appear that industry could be expected to shoulder most of the development and training costs incident to wider use. The Committee has allowed \$2,000,000 of the requested \$5,000,000 so that the Federal government will participate to a reasonable extent



in this new program. A total of \$1,500,000 was requested to finance four foreign exhibits in 1959 and two in 1960 at locations unknown and for purposes only partly defined. The Committee recommends \$500,000 which is sufficient to cover a minimum of two such exhibits according to the testimony. The projected breakdown of costs for operation of the Puerto Rican training center indicated that costs of administration were going to be more than 25 percent of total operating costs. The reduction of \$100,000 in this \$500,000 program should pose no problem.

The Committee fails to see the justification for charging admission to Atomic Energy Commission educational exhibits and museums in the United States, particularly in view of the enormous investments being made to exhibit this new art to foreign nationals free of charge. The Commission is directed to remove immediately all such admission charges in this country.

PLANT ACQUISITION AND CONSTRUCTION

The Committee recommends an appropriation of \$229,429,000, an increase of \$25,429,000 in the budget estimate of \$204,000,000. The amount allowed together with unobligated balances available from prior years will provide a total obligation program of \$405,796,000. This compares with an obligation program of \$252,818,000 in the current fiscal year. Action on the separate activities under this heading are summarized as follows:

Program	1958 appropriation	1959 estimate	Amount recommended	Committee increase (+) decrease (-)
Raw materials.....	\$902,000	\$300,000	\$300,000	-----
Special nuclear materials.....	45,540,000	84,190,000	129,190,000	+\$45,000,000
Weapons.....	53,206,000	52,799,000	52,799,000	-----
Reactor development.....	123,748,000	208,722,000	163,972,000	-44,750,000
Physical research.....	15,886,000	24,606,000	50,785,000	+26,179,000
Biology and medicine.....	1,272,000	2,200,000	2,200,000	-----
Training, education, and information.....	2,000,000	5,100,000	4,100,000	-1,000,000
Community.....	5,934,000	2,050,000	2,050,000	-----
Administrative.....	4,330,000	400,000	400,000	-----
Total obligations.....	252,818,000	380,367,000	405,796,000	+25,429,000
Adjustment for unobligated balances.....	-144,655,500	-176,367,000	-176,367,000	-----
Total appropriation.....	108,162,500	204,000,000	229,429,000	+25,429,000

*Special nuclear materials.*—The Committee recommends the addition of \$45,000,000 for beginning construction of a convertible plutonium production reactor at Hanford, Wash., with the understanding that modifications to produce electric power will not be financed unless and until there is further congressional authorization. In view of the testimony on this item, the Committee is of the opinion that the only prudent course of action at this time is to assure the United States of an adequate weapons material capacity in the future.

*Reactor development.*—The Committee has deleted \$51,000,000 for a proposed gas-cooled, graphite moderated reactor and \$500,000 for

a research reactor for the Philippine Government. The authorizing legislation provides a maximum of six months for development of a cooperative agreement with power utilities, power cooperatives, or industry for financing a gas-cooled power reactor. The Committee endorses this time limitation and desires to see such a reactor move forward at the earliest practical date. When the Commission is in a position of readiness to begin actual construction, the Committee will gladly consider a supplemental estimate for the necessary construction funds. The total request of \$6,000,000 for engineering and design of the reactor has been allowed in the operating expenses program. Testimony with respect to the research reactor for the Philippine Government indicated that there is no definite assurance that funds will be needed in fiscal year 1959 for this purpose.

The Committee endorses the funding of a Metals and Ceramics building at Oak Ridge (Project 59-d-15) at a cost of \$6,500,000, and a Metals Development building at Ames, Iowa (Project 59-d-16) at a cost of \$1,900,000. Unobligated balances available in the plant acquisition and construction appropriation are to be used for these purposes.

Funds have been provided for unbudgeted reactor design studies as follows:

59-d-13	Design studies on 3 reactors.....	\$6,000,000
59-d-14	Design study, advanced reactor.....	750,000
	Total.....	6,750,000

*Physical research.*—The Committee recommends an increase of \$26,179,000 above the budget for facilities needed to stepup the physical research program which is the foundation stone in the development of the atomic energy art. The Committee believes that an additional investment of this magnitude is a small price to pay to maintain international leadership in nuclear science. The increase includes the following projects:

57-h-1	Permanent research buildings, Oak Ridge.....	\$5,780,000
57-h-2	Physics Building, Brookhaven Laboratory.....	2,140,000
57-h-3	Engineering Building, Brookhaven Laboratory.....	1,879,000
57-h-4	Engineering Service Building, University of California Radiation Laboratory.....	1,080,000
57-d-4	Conversion of Accelerator Design Building, University of California Radiation Laboratory.....	300,000
59-e-1	Accelerator improvements, UCRL.....	} 15,000,000
59-e-3	2 accelerator improvements, Penn State University.....	
59-e-4	Cyclotron, University of California Radiation Laboratory.....	
59-e-5	Central Research Laboratory addition, Oak Ridge.....	
59-e-6	Chemistry building addition, UCRL.....	
59-e-7	Chemistry hot laboratory, Argonne.....	
59-e-8	Expansion of stable isotopes production capacity, Oak Ridge.....	
59-e-9	High energy physics building, Columbia University.....	
59-e-10	Particle accelerator program addition, Harvard-MIT accelerator.....	
59-e-11	High flux research reactor, Brookhaven.....	
59-e-12	Research and engineering reactor, Argonne.....	
59-e-13	Van de Graaff accelerator, Argonne.....	
59-e-14	Cyclotron, Oak Ridge.....	
59-e-15	Research reactor, Ames Laboratory.....	
	Total.....	

The total cost of the projects 59-e-1 through 59-e-15 in the foregoing list is estimated at \$30,650,000. It is the Committee's opinion that there will be sufficient slippage in the total plant acquisition and construction program to permit full financing of all items in this group that can be put under construction in fiscal year 1959.

*Training, education, and information.*—The Committee recommends a reduction of \$1,000,000 in the \$2,000,000 estimate for the International Atomic Energy Agency. Witnesses of the Commission were unable to indicate specific purposes for which the \$2,000,000 is requested. The Committee wishes to indicate its general support of the Agency but does not expect to appropriate large sums of money for its benefit without knowledge of the specific purposes for which the money is to be used.

*Comparative statement of budget estimates and amounts recommended in the bill*

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
<b>ATOMIC ENERGY COMMISSION</b>				
266-388	Operating expenses -----	<sup>1</sup> \$2, 418, 000, 000	<sup>1</sup> \$2, 375, 972, 000	-\$42, 028, 000
388	Plant acquisition and construction -----	204, 000, 000	229, 429, 000	+25, 429, 000
	Total, chapter X -----	2, 622, 000, 000	2, 605, 401, 000	-16, 599, 000

<sup>1</sup> And in addition reappropriation of \$49,594,000.

## CHAPTER XI

### SUBCOMMITTEE

**JOHN J. ROONEY, New York, *Chairman***

PRINCE H. PRESTON, Georgia  
ROBERT L. F. SIKES, Florida  
DON MAGNUSON, Washington

FREDERIC R. COUDERT, Jr., New York  
FRANK T. BOW, Ohio  
CLIFF CLEVENGER, Ohio

### DEPARTMENT OF STATE

#### ADMINISTRATION OF FOREIGN AFFAIRS

##### SALARIES AND EXPENSES

The Committee considered a supplemental request of \$854,000 contained in House Document Numbered 394 to expand the science program of the Department of State, to provide for disarmament activities which have recently been transferred to the Department, and to provide for tour guides and interpreters for Soviet bloc groups touring the United States under the increased East-West exchange program.

The Committee has included the sum of \$450,000 in the accompanying bill for these three activities, feeling that any additional required funds can be absorbed within the \$101,750,000 previously appropriated under this heading.

##### PAYMENT TO GOVERNMENT OF DENMARK

The bill includes the sum of \$5,296,302, the full amount of the budget estimate, to provide full and final settlement of all claims of the Government of Denmark against the United States for compensation for the use or loss of 40 privately owned Danish ships requisitioned by the United States in 1941 pursuant to the provisions of Public Law 101, 77th Congress, approved June 6, 1941. Payment of this amount was authorized by Public Law 85-450, approved June 6, 1958.

### DEPARTMENT OF JUSTICE

#### LEGAL ACTIVITIES AND GENERAL ADMINISTRATION

##### SALARIES AND EXPENSES, GENERAL LEGAL ACTIVITIES

A request for \$200,000 additional for this item was contained in House Document Numbered 394 to continue in the fiscal year 1959 the recently announced drive of the Attorney General against organized criminals who have taken advantage of modern communication and transportation facilities to expand and coordinate their felonious activities. The Committee was assured that a vigorous law-enforcement drive would be conducted in this area. Accordingly, the Committee has included in the bill the full amount requested, the

sum of \$200,000 for the Criminal Division. In allowing these additional funds, the Committee expects that indictments and prosecutions will ensue in the near future.

#### SALARIES AND EXPENSES, UNITED STATES ATTORNEYS AND MARSHALS

The Committee has also included in the bill the language proposed in House Document Numbered 394 providing that not to exceed \$100,000 may be transferred to this item from any appropriation available to the Department of Justice during 1958 to meet the increased expenses of litigation.

#### FEDERAL PRISON SYSTEM

##### SALARIES AND EXPENSES, BUREAU OF PRISONS

The Committee has recommended \$2,066,000, the full amount of the budget estimate, for this item. The sum of \$1,753,000 is for reclassification of positions as the result of new standards issued by the Civil Service Commission applicable to correctional personnel, and the transfer of positions in crafts and trades to the wage-board system. The sum of \$139,000 is to provide for an estimated increase in the prison population and \$174,000 is for replacement of depleted inventory. It is understood that any portion of the above funds not specifically used for the purposes specified in the justifications are to be returned to the Treasury.

#### GENERAL PROVISION

The general provision proposed in House Document Numbered 394 relative to the purchase of special features or equipment for automobiles used in law enforcement or police-type activities is not approved. It is expected that purchases in fiscal year 1959 will be made in the same manner as in fiscal year 1958.

#### UNITED STATES INFORMATION AGENCY

##### SALARIES AND EXPENSES

A supplemental request for \$1,100,000 was contained in House Document Numbered 394 to cover the costs of this country's exhibits next year in Moscow and Leningrad on the peaceful uses of atomic energy. Shortly after the hearings on this item, the Committee was advised by letter dated June 27, 1958, from the Director of the United States Information Agency that the supplemental request should be considered withdrawn. In accordance with the terms of that letter, and upon a review of the testimony in the printed hearings, no funds are recommended for this item in the instant bill by the Committee.

*Comparative statement of budget estimates and amounts recommended in the bill*

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	<b>DEPARTMENT OF STATE</b>			
	ADMINISTRATION OF FOREIGN AFFAIRS			
394	Salaries and expenses-----	\$854, 000	\$450, 000	-\$404, 000
	PAYMENT TO GOVERNMENT OF DENMARK			
394	Payment to Government of Denmark-----	5, 296, 302	5, 296, 302	-----
	Total, Department of State-----	6, 150, 302	5, 746, 302	- 404, 000
	<b>DEPARTMENT OF JUSTICE</b>			
	LEGAL ACTIVITIES AND GENERAL ADMINISTRATION			
394	Salaries and expenses, general legal activities-----	200, 000	200, 000	-----
394	Salaries and expenses, United States attorneys and marshals (1958)-----	(1)	(1)	-----
	FEDERAL PRISON SYSTEM			
394	Salaries and expenses, Bureau of Prisons-----	2, 066, 000	2, 066, 000	-----
	GENERAL PROVISIONS			
394	General provisions-----	(2)	-----	-----
	Total, Department of Justice-----	2, 266, 000	2, 266, 000	-----
	<b>UNITED STATES INFORMATION AGENCY</b>			
394	Salaries and expenses-----	1, 100, 000	-----	-1, 100, 000
	Total, chapter XI-----	9, 516, 302	8, 012, 302	-1, 504, 000

<sup>1</sup> Not to exceed \$100,000 to be derived by transfer.

<sup>2</sup> Language submitted.

## CHAPTER XII

### SUBCOMMITTEE

**J. VAUGHAN GARY, Virginia, *Chairman***

OTTO E. PASSMAN, Louisiana  
ALFRED D. SIEMINSKI, New Jersey  
TOM STEED, Oklahoma

GORDON CANFIELD, New Jersey  
EARL WILSON, Indiana  
———, ———

### TREASURY DEPARTMENT

#### BUREAU OF THE PUBLIC DEBT

##### ADMINISTERING THE PUBLIC DEBT

The bill includes \$1,500,000 for this item, the amount of the budget estimate. Supplemental funds have been provided for 1958 because of increases in costs in Federal Reserve Banks (acting as fiscal agents of the Treasury), increases in redemptions of savings bonds subject to fee payments, and increases in processing Treasury securities in general resulting from heavier public debt financing than had been anticipated. These same reasons apply to the supplemental presently recommended for fiscal year 1959. With the amount herein recommended, the Bureau will have available in 1959 a total of \$46,000,000 as compared with 1958 appropriations and transfers totaling \$46,946,000.

#### BUREAU OF CUSTOMS

##### SALARIES AND EXPENSES

The bill does not include any additional amount for this Bureau. The budget estimate had proposed an increase of \$150,000 over an existing appropriation of \$48,000,000, or approximately three-tenths of one percent, to cover certain wage board pay increases. The general basis for the rejection of estimates of this type has been discussed previously under "Increased pay costs."

#### UNITED STATES SECRET SERVICE

##### SALARIES AND EXPENSES, WHITE HOUSE POLICE

The budget request for \$54,000 for this item has been disapproved. The estimate was predicated upon the establishment of posts of duty for the White House Police force for the protection of offices and files in the Executive Office Building (old State Department Building). It is the opinion of the Committee that this police force is clearly not authorized to engage in the protection of a building not a part of the "Executive Mansion and grounds in the District of Columbia."



The denial of the request extends only to the proposal to protect files and property in another building (which is already protected by the General Services Administration building guard service) and is in no wise to be construed to diminish the power and authority of the Chief of the Secret Service to assign to the White House police such additional duties as he may deem necessary for the protection of the President, the President's immediate family, the President-elect, and the Vice President.

#### COAST GUARD

##### OPERATING EXPENSES

The Committee has denied the request for \$6,900,000 based on the recently enacted military pay increase law (Public Law 85-422), for the reasons set forth under "Increased pay costs". Language is included, as requested, making funds under this head available to pay claims authorized by Public Law 85-255.

##### RETIRED PAY

The Committee has also rejected the request for an increase of \$700,000 in pay in this account.

##### ACQUISITION, CONSTRUCTION, AND IMPROVEMENTS

The bill includes the amount of the budget estimate, \$150,000, for repairs to the Coast Guard facility, Manhattan Island, N. Y., so that the project may be completed. Damage occurred during construction, and investigations are under way which may lead to claims seeking to restore this amount to the Treasury.

##### GENERAL PROVISION

The Committee disapproves the proposed language relating to the purchase of automobiles for police-type activity, as previously noted under "Department of Justice."

#### POST OFFICE DEPARTMENT

##### ADMINISTRATION, REGIONAL OPERATION, AND RESEARCH

The proposed appropriation of \$1,600,000 for this title has been denied. The basis for the request was said to be that a transfer, under the existing authority, would not be permitted because of the technical deficiency existing in the proposed source appropriation. The Committee is loath to require, or even urge, the use of transfer authority which exists; however, it would appear that the exercise of authority to apportion on a deficiency basis is not of itself a bar to transfers assuming such transfers are found required for good and sufficient reason.

## TRANSPORTATION

The estimate of \$3,000,000 for this item for fiscal year 1958 was based on increased costs resulting from rate increases granted, to western and southern railroads, by the Interstate Commerce Commission.

Subsequent to the hearing on the estimate, the Committee was informally advised that a transfer of the amount involved from the "Operations" appropriation had been approved. Thus the purpose is accomplished, and an appropriation to this title at this time is not required.

*Comparative statement of budget estimates and amounts recommended in the bill*

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	<b>TREASURY DEPARTMENT</b>			
	<b>BUREAU OF THE PUBLIC DEBT</b>			
394	Administering the public debt-----	\$1, 500, 000	\$1, 500, 000	-----
	<b>BUREAU OF CUSTOMS</b>			
394	Salaries and expenses-----	150, 000	-----	-\$150, 000
	<b>UNITED STATES SECRET SERVICE</b>			
394	Salaries and expenses, White House Police-----	54, 000	-----	- 54, 000
	<b>COAST GUARD</b>			
394	Operating expenses-----	6, 900, 000	(1)	-6, 900, 000
394	Retired pay-----	700, 000	-----	-700, 000
394	Acquisition, construction, and improvements-----	150, 000	150, 000	-----
	Total, Treasury Department-----	9, 454, 000	1, 650, 000	-7, 804, 000
	<b>POST OFFICE DEPARTMENT</b>			
394	Administration, regional operation, and research-----	1, 600, 000	-----	-1, 600, 000
394	Transportation, 1958-----	3, 000, 000	-----	-3, 000, 000
	Total, Post Office Department-----	4, 600, 000	-----	-4, 600, 000
	Total, chapter XII-----	14, 054, 000	1, 650, 000	-12, 404, 000

<sup>1</sup> Language making funds available to pay certain claims.

## CHAPTER XIII

### CLAIMS, AUDITED CLAIMS, AND JUDGMENTS

The Committee recommends the appropriation of \$8,523,895 as compared with the estimate of \$8,525,088 contained in the House Document Numbered 418 to cover claims for damages, audited claims, and judgments rendered against the United States. Of this amount, \$1,208,638 represents judgments of the Court of Claims and the United States district courts. The amount provided for claims is \$7,315,257. The reduction of \$1,193 represents the elimination of an item duplicated in the estimate.

## LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 5, beginning on line 15, in connection with the National Bureau of Standards:

*for improvement and modification of utilities and plant facilities as authorized by section 2 of the Act of July 21, 1950 (15 U. S. C. 286) at a cost of not to exceed \$100,000 for any one improvement,*

On page 13, beginning on line 5, in connection with the Export-Import Bank:

*and, in addition, not to exceed the equivalent of \$200,000 of the aggregate amount of foreign currencies made available to the Export-Import Bank for loans pursuant to the Agricultural Trade Development and Assistance Act of 1954, as amended, shall be available during the current fiscal year for expenses incurred by the Export-Import Bank in foreign countries incident to such loans:*

On page 18, beginning on line 3, in connection with National Park Service:

*The appropriation under this head in the Department of the Interior and Related Agencies Appropriation Act, 1959 (Public Law 85-439), shall be available for reimbursements to the District of Columbia for benefit payments made for prior fiscal years pursuant to the Act of August 21, 1957 (71 Stat. 399).*

On page 18, beginning on line 15, in connection with Administration, Pribilof Islands:

*In addition to the appropriation under this head in the Department of the Interior and Related Agencies Appropriation Act, 1959 (Public Law 85-439), there is hereby appropriated \$601,250 of the proceeds covered into the Treasury during the fiscal year 1959 from the June 7, 1958, sale of sealskins: Provided, That of said appropriation not to exceed \$300,625 shall be transferred to and merged with the appropriation "Management and investigations of resources, Bureau of Sport Fisheries and Wildlife," for fiscal year 1959 and not to exceed \$300,625 shall be transferred to and merged with the appropriation "Management and investigations of resources, Bureau of Commercial Fisheries," for fiscal year 1959.*

On page 21, beginning on line 14, in connection with Social Security Administration:

*Provided, That persons who have been admitted to practice before a Federal or State court of record who have had a minimum of three years' experience in the adjudication or consideration of claims for retirement, survivors, or disability benefits may be temporarily appointed by the Commissioner of Social Security to hold hearings under title II of the Social Security Act, as amended, but such temporary appointments shall terminate not later than December 31, 1959: Provided further, That no person shall hold a hearing in any case with which he has been concerned previously in the administration of such title II.*





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