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pg 34

[COMMITTEE PRINT]

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91ST CONGRESS } HOUSE OF REPRESENTATIVES { REPORT  
1st Session } } No. —

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATION BILL, 1970

JULY 10, 1969.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mrs. HANSEN of Washington, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. —]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Department of the Interior and related agencies for the fiscal year 1970. The bill provides regular annual appropriations for the Department of the Interior (except Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, Alaska Power Administration, and the Federal Water Pollution Control Administration) and for other related agencies including the U.S. Forest Service.

SUMMARY OF BILL

Item	Budget estimates, fiscal year 1970	Recommended in bill	Comparison
<b>Title I, Department of the Interior:</b>			
New budget (obligational) authority.....	\$957, 078, 500	\$940, 462, 000	-\$16, 616, 500
Appropriations to liquidate contract authorization.....	65, 028, 000	62, 028, 000	-3, 000, 000
<b>Title II, Related Agencies:</b>			
New budget (obligational) authority.....	433, 018, 000	433, 972, 000	+954, 000
Appropriations to liquidate contract authorization.....	113, 570, 000	103, 870, 000	-9, 700, 000
<b>Grand total, new budget (obligational authority) and appropriations to liquidate contract authorization.....</b>	<b>1, 568, 694, 500</b>	<b>1, 540, 332, 000</b>	<b>-28, 362, 500</b>

## SUMMARY OF INCREASES AND DECREASES

Following is a summary by activity of the major increases and decreases in funding for the 1970 fiscal year, compared to fiscal year 1969:

### Major increases:

Education and welfare services and other assistance to the American Indians.....	+\$35,395,000
Construction of roads.....	+16,070,000
Administration of Territories.....	+11,615,000
Management, protection, and maintenance of National Parks.....	+11,528,000
Conservation and development of natural resources.....	+4,759,000
Geological surveys, investigations, and research.....	+4,711,000
Smithsonian Institution and related activities.....	+2,586,000
Mine health and safety.....	+2,448,000
Arts and humanities.....	+1,500,000
Subtotal, major increases.....	+90,612,000

### Major decreases:

Acquisition of land under the Land and Water Conservation Fund (1969 base included \$65,000,000 for liquidation of contract authorization for Redwood National Park).....	-40,500,000
Forest fire-fighting costs.....	-20,118,000
Construction of facilities.....	-5,858,000
Helium fund.....	-5,200,000
Construction of fishing vessels.....	-3,000,000
Migratory bird conservation fund.....	-2,500,000
Solid waste disposal.....	-1,067,000
Prototype desalting plant.....	-1,000,000
Subtotal, major decreases.....	-79,243,000

Other increases and decreases (net)..... -1,203,135

Net total increase over fiscal year 1969..... +10,165,865

## REVENUE GENERATED BY AGENCIES IN BILL

The following tabulation indicates total appropriations to date for fiscal years 1968 and 1969, and the amount recommended in the bill for fiscal year 1970. It compares receipts generated by activities in this bill on an actual basis for 1968 and on an estimated basis for fiscal years 1969 and 1970.

Item	Fiscal year 1968	Fiscal year 1969	Fiscal year 1970
Appropriations.....	\$1,485,712,350	\$1,530,166,135	\$1,540,332,000
Receipts:			
Department of the Interior.....	1,343,372,205	805,580,636	1,013,719,096
Forest Service.....	218,323,000	262,170,000	341,625,000
Total receipts.....	1,561,695,205	1,067,750,636	1,355,344,096

## EXTENT OF ACTIVITIES FUNDED IN BILL

There follows a listing of selected items which indicate the extent of activities funded in this bill:

Management of Public Lands (acres):	
Bureau of Land Management-----	453, 075, 091
U.S. Forest Service-----	186, 921, 196
Bureau of Indian Affairs-----	55, 426, 645
Bureau of Sport Fisheries and Wildlife-----	29, 217, 587
National Park Service-----	27, 940, 849

Total acres----- 752, 581, 368

Road Construction (miles):	Current inventory	1970 construction
Bureau of Land Management-----	52, 000	385
Bureau of Indian Affairs-----	18, 054	427
National Park Service-----	9, 979	15
Bureau of Sport Fisheries and Wildlife-----	6, 015	—
U.S. Forest Service-----	202, 794	8, 758

Total miles----- 288, 842 9, 585

Recreation Visitation (millions):	1968 actual	1970 estimate
National Park Service-----	145	171
Bureau of Sport Fisheries and Wildlife-----	18	23
Bureau of Land Management-----	57	82
U.S. Forest Service-----	156	171

Total visitations----- 376 447

### Timber Production

**Forest Service**—An estimated harvest of 13 billion board feet is anticipated for 1970, with receipts from sales of approximately \$327 million. The timber harvest provides the raw material base for over one million jobs, \$11.5 billion in gross national product, and \$2.4 billion in returns to the Treasury under the present tax rates. This volume represents about one-fourth of the total timber and 40 percent of the softwood timber cut for industrial purposes annually, and is equivalent to the construction of about 1.6 million average-sized homes.

**Bureau of Land Management**—Administers the sale of over 1.5 billion board feet of timber annually.

### Grazing

**Bureau of Land Management**—Administers grazing of more than 10 million head of livestock and 2.7 million big game animals.

**Forest Service**—Administers the grazing of 7.2 million head of livestock. This provides a continued and necessary source of grazing required by 20,000 family-size ranch units.

### Indian Education and Welfare

Indian children in Federal Day and Boarding Schools—55,000

Indian children in Public Schools—75,000

Indians provided with welfare guidance services—39,000

Operation and maintenance of 300 Indian irrigation systems

### Mineral Resources

**Bureau of Land Management**—Administers mining and mineral leasing on approximately 760 million acres of land in the continental United States and more than 250 million acres of submerged lands of the Outer Continental Shelf with estimated receipts of \$944,300,000 in 1970.

**Geological Survey**—Provides the basic scientific and engineering data concerning water, land, and mineral resources; and supervises the development and production of minerals and mineral fuels on leased Federal, Indian, and Outer Continental Shelf lands. The annual value

of production on Federal, Indian, and Outer Continental Shelf mineral leases is \$2.8 billion, with royalties accruing to the Government of \$360 million. Bonuses from lease sales this fiscal year will approximate \$200 million.

#### EFFECT OF COMMITTEE ACTION ON PROJECTED BUDGET EXPENDITURES (OUTLAYS) IN FISCAL YEAR 1970

The accompanying bill recommends reductions of \$15,662,500 in new budget (obligational) authority below the revised budget requests.

This reduction in new budget (obligational) authority together with proposed reductions of \$12,700,000 in appropriations to liquidate contract authorization will reduce expenditures projected for fiscal year 1970 by approximately \$15,160,000.

#### INCREASED PAY COSTS

The appropriations recommended in the accompanying bill do not include amounts required for the third step of the Federal pay raise which is effective beginning with the first pay period in July, 1969, pursuant to the Postal Revenue and Federal Salary Act of 1967. The budget carries a contingency estimate of \$2,800,000,000 for military and civilian pay increases not identified by department for which supplemental estimates are anticipated for submission next session.

#### PERMANENT OBLIGATIONAL AUTHORITY—FEDERAL FUNDS AND TRUST FUNDS

Permanent legislation authorizes the continuation of certain Government activities without consideration by the Congress during the annual appropriations process. Details of these activities are reflected in appropriate tables appearing at the end of this report.

In fiscal year 1969, these activities are estimated to total \$703,134,729. The estimate for fiscal year 1970 is \$633,412,682, or a net decrease of \$69,722,047.

The principal item in this category involves \$246,000,000 of contract authorization for the construction of roads.

#### LIMITATION ON UNIT COST OF EMPLOYEE HOUSING

The limitation on the unit cost of employee housing (regardless of the source of financing) in the Continental United States, Alaska, Hawaii, and the Territories shall be \$29,000. This limitation includes engineering and design costs, but excludes provision of utilities to the lot line. Any exceptions to this monetary limitation shall be submitted to the Committee for its advance review and approval. Employee houses shall not exceed the standards outlined by the Committee in House Conference Report No. 2049, 87th Congress, 2nd Session.

## BUDGET ESTIMATE FOR NATIONAL COUNCIL ON MARINE RESOURCES AND ENGINEERING DEVELOPMENT

After the Committee completed its hearings on the 1970 budget estimates in this bill, a budget amendment was received from the President (House Document 91-117), which proposed an appropriation of \$760,000 for the National Council on Marine Resources and Engineering Development.

Public Law 91-15 approved May 23, 1969, authorizing the continuance of this program beyond June 30, 1969, was enacted too late to permit consideration of this estimate by the Committee.

In view of the foregoing, the Committee has passed over this request without prejudice.

### CONSERVATION OF NATURAL RESOURCES

A major portion of the funds provided in this bill are expended for the conservation of our natural resources. These include timber, water, minerals, oil, fish, and wildlife.

After listening to testimony during many days of hearings, the Committee is seriously concerned that the Federal Government is not placing as great emphasis on the conservation and development of our natural resources as the situation warrants. During the past several years, total expenditures for natural resources, including resource activities other than those funded in this bill, have ranged from about one to one and one-half percent of total budget expenditures.

We find ourselves in the position today where the availability of sufficient water supplies is becoming more critical each year.

During calendar year 1968 the United States imported 71 percent of the fish products it consumed. In calendar year 1969 we imported 75 percent of our fish products.

The current timber shortage which has contributed in some degree to the drastic increase in lumber prices during the past year is a good example of what can happen when a nation does not properly husband its resources.

Testimony developed during the hearing with regard to our mineral resources indicated that in 1950 this country produced and consumed well over half of all the mineral commodities that were being produced and consumed in the world. In the short span of twenty years, we have lost our position of dominance as a mineral resources producer and consumer. We are now producing between 25 and 30 percent of the world's requirements and consuming slightly less than 30 percent of the world's requirements. Translated into dollars, this means we are producing about \$25 billion worth of mineral resources and consuming about \$31 billion worth. By the end of the century, it is predicted we will be consuming about \$90 billion worth annually and producing something in the range of \$45 billion worth annually. In other words, the present deficit of \$6 or \$6.5 billion would increase to \$45 billion by the end of the century. To summarize, our deficit was only about 9 percent of our consumption requirements in 1950; our deficit now is in the range of 25 percent of our consumption requirements; and

it is predicted by the end of the century our deficit will be in the range of 50 percent of our consumption requirements.

These are some of the considerations that cause the Committee to be concerned with the future of our country's natural resources. It is the earnest hope of the Committee that those in the Executive Department responsible for our natural resources will seriously analyze our position now and what it might be within the next 20 years and do everything possible in the development of our renewable resources and the conservation of our depletable resources.

## TITLE I, DEPARTMENT OF THE INTERIOR PUBLIC LAND MANAGEMENT

### BUREAU OF LAND MANAGEMENT

#### MANAGEMENT OF LANDS AND RESOURCES

Appropriation, 1969.....	\$62, 964, 000
Estimate, 1970.....	53, 640, 000
Recommended, 1970.....	52, 600, 000
Comparison:	
Appropriation, 1969.....	— 10, 364, 000
Estimate, 1970.....	— 1, 040, 000

The amount recommended by the Committee compared with the 1970 budget estimate by activity is as follows:

Activity	Committee bill, 1970	Bill compared with estimate, 1970
<b>Realty and mineral leasing services:</b>		
Title, lease, and records service.....	\$6, 311, 000	
Records improvement.....	781, 000	
<b>Resource management conservation and protection:</b>		
Land classification and mineral examination.....	5, 009, 000	
Range management.....	5, 234, 000	
Forestry.....	6, 876, 000	—\$700, 000
Soil and watershed conservation.....	12, 727, 000	—300, 000
Fire protection.....	4, 229, 000	
Recreation and wildlife.....	2, 885, 000	
<b>Cadastral survey:</b>		
Alaska.....	2, 004, 000	
Other States.....	3, 381, 000	
<b>Firefighting and rehabilitation.....</b>	1, 000, 000	
<b>General administration.....</b>	2, 163, 000	—40, 000
<b>Total, management of lands and resources.....</b>	<b>52, 600, 000</b>	<b>—1, 040, 000</b>

The reduction of \$1,040,000 below the budget estimate includes \$700,000 for Forest Management in Western Oregon; \$300,000 for Soil and Watershed Conservation; and \$40,000 for General Administration.

The Committee has deleted the proposed language in the Administrative provisions which would have limited the distribution of receipts in fiscal year 1970 under Section (a) of Title II of the Act of August 28, 1937 (50 Stat. 875) to \$25,500,000.

The imposition of such a limitation is a legislative matter and should be accomplished through the usual legislative channels of the Congress, if such action is deemed proper and desirable.

Testimony developed during the hearings in this connection reflects the Committee's aversion to amending, by administrative language, legislative policy which has been enacted by the Congress.

#### CONSTRUCTION AND MAINTENANCE

Appropriation, 1969	\$3,081,000
Estimate, 1970	2,936,000
Recommended, 1970	2,925,000
Comparison:	
Appropriation, 1969	-156,000
Estimate, 1970	-11,000

The reduction of \$11,000 below the budget estimate represents a decrease in the amount requested for survey and design of recreation facilities.

#### PUBLIC LANDS DEVELOPMENT, ROADS AND TRAILS (LIQUIDATION OF CONTRACT AUTHORIZATION)

Appropriation, 1969	\$3,500,000
Estimate, 1970	3,500,000
Recommended, 1970	3,500,000
Comparison:	
Appropriation, 1969	
Estimate, 1970	

This appropriation is required to liquidate the obligations incurred under contract authority provided in the Federal-Aid Highway Act for development of roads and trails on public lands.

#### OREGON AND CALIFORNIA GRANT LANDS

The bill continues the indefinite appropriation of 25% of the gross receipts from sales of timber and other products, representing one-third of the 75% of the revenues due the Oregon and California counties.

It is estimated that a total of \$13,750,000 will be available during fiscal year 1970 for construction, acquisition, and operation and maintenance of access roads and improvements, and for forest protection and development on the re-vested lands and on other Federal lands in the Oregon and California land-grant counties of Oregon.

#### RANGE IMPROVEMENTS

Appropriation, 1969	\$1,460,000
Estimate, 1970	1,788,000
Recommended, 1970	1,788,000
Comparison:	
Appropriation, 1969	+328,000
Estimate, 1970	

The Committee recommends an indefinite appropriation of \$1,788,000 to be derived from public lands and Bankhead-Jones Farm Tenant Act Lands grazing receipts for construction, purchase, and maintenance of range improvements.

BUREAU OF INDIAN AFFAIRS  
EDUCATION AND WELFARE SERVICES

Appropriation, 1969-----	\$147,769,000
Estimate, 1970-----	184,445,000
Recommended, 1970-----	176,000,000
Comparison:	
Appropriation, 1969-----	+28,231,000
Estimate, 1970-----	-8,445,000

The amount recommended by the Committee compared with the estimate for 1970 by activity is as follows:

Activity	Committee bill, 1970	Bill compared with estimate, 1970
Educational assistance, facilities, and services-----	\$110,600,000	-\$2,300,000
Welfare and guidance services-----	23,778,000	-----
Relocation and adult vocational training-----	36,881,000	-6,145,000
Maintaining law and order-----	4,741,000	-----
<b>Total, education and welfare services-----</b>	<b>176,000,000</b>	<b>-8,445,000</b>

The reduction of \$8,445,000 recommended by the Committee includes the following:

*Assistance to Pupils in Non-Federal Schools, \$2,300,000.*—An increase of \$2.3 million was requested for the establishment and operation of kindergartens in public schools which serve Indian children. While the Committee is aware of the benefits to be derived by Indian children from their attendance in kindergarten classes and in fact, espouses the provision of kindergarten facilities for all Indian children, it has serious question with the proposed administration figures and projected cost of this particular phase of the program, particularly daily attendance estimates.

As presented to the Committee in the hearings, this program was to have been conducted in several states with a total of 107 kindergarten classrooms accommodating 3,200 students. An analysis of the proposed locations raised the question as to whether or not this supplementary financial assistance was necessary in public schools, some of which either already have kindergarten facilities or are capable of providing them, especially in view of Federal education grants received under other programs.

The Committee, subsequent to the hearings, requested additional data from the Department in this connection, but did not receive supplementary information sufficient to convince the Committee of the feasibility of this request.

The Committee will be agreeable to giving this matter further consideration in the future if adequate information on unit costs, inability of local schools to provide a portion of the facilities, and more specific justifications for administration of the program are made available to the Committee.

The Committee has recommended elsewhere in the bill \$4,000,000 for the construction of 59 kindergarten classrooms and employee quarters in Bureau schools.

The Committee directs that within available funds, an additional \$300,000 be allocated for additional dormitory personnel, includ-



ing trained counselors at various dormitories where the ratio of counselors to students is extremely low particularly during night hours.

*Relocation Services, \$6,145,000.*—An increase of \$9,468,000 was requested for relocation services. This would have provided total funding of \$18,026,000 for this activity in fiscal year 1970, or an increase over 1969 of approximately 100%. Although there have been some satisfactory results achieved through this program in the past, and there are many who feel that the opportunities afforded by this program can be of major general assistance to the Indians, the Committee questions the ability of the Department to expand this program at such an accelerated rate in one year and still maintain the integrity of a properly administered and efficient activity. Even with the reduction recommended by the Committee there will be total funding of \$11,881,000 for this activity in fiscal year 1970 compared to \$8,558,000 in 1969.

On numerous occasions the Committee has urged the Bureau of Indian Affairs to develop a straight-line educational administrative organization. Under the current system of administration, the Washington headquarters office can introduce new educational policies, but there is not sufficient authority in the headquarters office to follow through and see that the new policies are implemented properly. Instead, the current educational system is a fragmented organization with each area office having more or less latitude to adopt or reject recommendations from the Washington office as it is inclined. This is not conducive to an efficient educational system that is administered on a Nation-wide basis, which should be comparable to the best State department of education in the Nation.

In view of the scant progress that has been made to correct this situation, the Committee again recommends that the Bureau give this matter its immediate attention. In the course of hearings to be held on future appropriation requests, the Committee will expect the Bureau to be able to report substantial progress in this connection.

The Committee also urges the Bureau of Indian Affairs to accelerate its efforts to place a maximum number of Indian students in public schools. The Bureau and the State of Alaska are to be commended for the progress achieved in this connection.

As a further means of improving the educational system, the Bureau should make increasing efforts to develop Indian tribal advisory boards to participate in the operation of Indian schools.

The Bureau of Indian Affairs should exert every possible effort in promoting genuine family relationships between pupils in boarding schools and their parents. Concerted action should be taken to program schedules to increase the frequency and lengths of visits of parents with children in the boarding schools.

It is also the recommendation of the Committee that immediate consideration be given to the elimination of many research and study programs included in the budget estimate with the view toward using funds so released to finance costs of operating one experimental school at near optimum conditions so that evaluated measurement of proper programing can be obtained.

In its administration of the adult vocational education program, the Bureau of Indian Affairs should give serious consideration to the establishment of a training center within an urban area. If this can be accomplished, it is felt that many problems experienced in training centers in isolated areas can be reduced or eliminated.

## RESOURCES MANAGEMENT

Appropriation, 1969	\$52,940,000
Estimate, 1970	55,692,000
Recommended, 1970	55,692,000
Comparison:	
Appropriation, 1969	+2,752,000
Estimate, 1970	

The amount recommended by the Committee compared with the 1970 budget estimate by activity is as follows:

Activity	Committee bill, 1970	Bill compared with estimate, 1970
Forest and range lands	\$6,860,000	
Fire suppression	140,000	
Agricultural and industrial assistance	10,700,000	
Soil and moisture conservation	5,975,000	
Maintenance of roads	4,286,000	
Development of Indian arts and crafts	579,000	
Management of Indian trust property	7,774,000	
Repair and maintenance of buildings and utilities	17,988,000	
Operation, repair, and maintenance of Indian irrigation systems	1,390,000	
<b>Total, resources management</b>	<b>55,692,000</b>	

Within total funds available under this appropriation account, the Committee directs that an additional \$100,000 be allocated for the work-learn programs which have been so successful during the past year. It is expected that these programs will be continued on the Makah, Quinault, and Rosebud Sioux Reservations and extended to other locations deemed appropriate by the Department.

The Committee also endorses the use of funds for summer programs which provide a major contribution to the total remedial approach to Indian education problems.

## CONSTRUCTION

Appropriation, 1969	\$25,471,000
Estimate, 1970	23,373,000
Recommended, 1970	25,373,000
Comparison:	
Appropriation, 1969	-98,000
Estimate, 1970	+2,000,000

The Committee recommends an increase of \$2,000,000 over the budget estimate to accelerate progress on the Navajo irrigation project. Total funding of \$5,500,000 will be available for this project in fiscal year 1970.

Although the Navajo irrigation project was authorized in 1962, with construction scheduled to be completed in 1969, it is now only 16% completed. At the rate of funding included in the 1970 budget estimate, completion of the project will not be achieved until 1995. Completion of this project will greatly enhance the economic resources of the Navajos.

Construction of the Sisseton High School at Sisseton, South Dakota reportedly will be completed prior to the end of the 1970 fiscal year. The Bureau is directed to reprogram \$250,000 of unobligated construction funds to provide necessary equipment for the school.

The Committee is concerned with the unobligated balances carried in the general construction account as a result of delays for various reasons in project completions. A more effective construction program could be administered if definite long-range plans were made over a five or ten year period for a coordinated construction program of all Indian facilities.

In carrying out the planned construction program, budget estimates should first include only those funds necessary for project planning and design. Budget estimates for actual construction costs should not be submitted until the necessary planning and design work has been accomplished. This procedure will materially improve accuracy of construction estimates and will, to a larger degree, identify construction problems which tend to delay completion of projects at a later date.

Urgent recommendations were made to the Committee to fund construction of facilities for the Navajo Community College. The college is temporarily occupying space in the Many Farms High School in Arizona. Reports of its accomplishments during the short period it has been operating are encouraging.

The Committee is favorably inclined toward the construction of a community college, and under different circumstances would have recommended construction funds in this bill. However, even though it is contended by some that the Bureau of Indian Affairs has adequate legislative authorization for the construction of the college, there are many policy questions to be settled before engaging in an undertaking of this magnitude.

The Committee on Interior and Insular Affairs has recommended that Federal participation in this project be the subject of a specific authorization bill, the same procedure followed when the Adult Vocational Training program was initiated. There is merit to this recommendation. Consequently the Committee has not recommended the inclusion of funds in this bill for the project.

However, the Committee urges the Bureau to continue all possible efforts toward making more higher education opportunities available, particularly in the locale of Indian reservations.

#### ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORIZATION)

Appropriation, 1969	\$18, 000, 000
Estimate, 1970	20, 000, 000
Recommended, 1970	20, 000, 000
Comparison:	
Appropriation, 1969	+2, 000, 000
Estimate, 1970	

This appropriation is required to liquidate obligations incurred for Indian road construction under contract authorization provided in the Federal-Aid Highway Act.

#### GENERAL ADMINISTRATIVE EXPENSES

Appropriation, 1969	\$5, 013, 000
Estimate, 1970	5, 113, 000
Recommended, 1970	5, 013, 000
Comparison:	
Appropriation, 1969	
Estimate, 1970	-100, 000

The Committee recommends a reduction of \$100,000 below the budget estimate for general administrative expenses. This amount will provide funding for this account at the same level as fiscal year 1969. This reduction should be considered as an indication of the Committee's concern that more funds appropriated for the welfare of the Indians should be used for that purpose instead of increasing the bureaucratic domain of the Washington and Regional offices.

#### TRIBAL FUNDS

##### (LIMITATION ON USE OF TRUST FUNDS)

Appropriation, 1969	\$3,000,000
Estimate, 1970	3,000,000
Recommended, 1970	3,000,000
Comparison:	
Appropriation, 1969	
Estimate, 1970	

The Committee recommends an appropriation of \$3,000,000, the budget estimate, for tribal funds.

Included in the bill, is language recommended by the Committee which would exempt land transactions of the Swinomish Indian Tribal Community, as provided in Public Law 90-534, approved September 28, 1968, from the provision in the bill which provides that no part of tribal funds shall be used for acquisition of land or water rights within the states of Nevada, Oregon and Washington, if such acquisition results in the property being exempted from local taxation.

#### BUREAU OF OUTDOOR RECREATION

##### SALARIES AND EXPENSES

Appropriation, 1969	\$4,315,000
Estimate, 1970	4,290,000
Recommended, 1970	3,500,000
Comparison:	
Appropriation, 1969	—815,000
Estimate, 1970	—790,000

The total reduction of \$790,000 recommended by the Committee includes decreases of \$100,000 for the Bureau's outdoor recreation research program; \$100,000 for resource area studies; and \$590,000 for nationwide planning.

The Committee has also deleted proposed appropriation language which would make funds under this appropriation account available for the expenses of the Environmental Quality Council and the Citizens' Advisory Committee on Environmental Quality.

The Committee's action in this connection should not be interpreted as lack of appreciation for the need of strong Federal guidance in environmental control. On the contrary, the Committee is seriously concerned with environmental problems facing our Nation today and feels that immediate and drastic action is needed to combat the deterioration of all phases of our environment.

However, a patchwork approach such as envisioned by the Executive Order establishing this council and committee would be little better than nothing.

Several bills have been introduced in the Congress providing for the creation of an environmental council. This is proper procedure. Upon the creation of an organization which will be in a position to take concerted action, as the result of enactment of such legislation, this Committee will be receptive and sympathetic to the fund requirements necessary to achieve the objectives.

### LAND AND WATER CONSERVATION FUND

#### (APPROPRIATION OF RECEIPTS)

Appropriation, 1969	\$99, 500, 000
Estimate, 1970	108, 472, 000
Recommended, 1970	108, 472, 000
Comparison:	
Appropriation, 1969	+8, 972, 000
Estimate, 1970	

#### (LIQUIDATION OF CONTRACT AUTHORIZATION)

Appropriation, 1969	\$65, 000, 000
Estimate, 1970	15, 528, 000
Recommended, 1970	15, 528, 000
Comparison:	
Appropriation, 1969	-49, 472, 000
Estimate, 1970	

The following table reflects the action recommended by the Committee on the budget request:

Activity	Budget estimate	Committee bill, 1970	Change
1. Assistance to States	\$77, 000, 000	\$75, 000, 000	-\$2, 000, 000
2. Federal land acquisition program:			
National Park Service:			
Assateague Island National Seashore	1, 789, 718	1, 789, 718	
Biscayne National Monument	1, 000, 000	1, 650, 000	+650, 000
Delaware Water Gap National Recreation Area		2, 000, 000	+2, 000, 000
Indiana Dunes National Lakeshore	1, 500, 000	2, 000, 000	+500, 000
North Cascades National Park	250, 000	250, 000	
Ozark National Scenic Riverway	558, 100	558, 100	
Inholdings	674, 182	674, 182	
Grand Teton National Park	1, 050, 000	1, 050, 000	
Padre Island National Seashore (court awards)	7, 800, 000	7, 800, 000	
Wild and scenic rivers	100, 000		-100, 000
National trails system	50, 000		-50, 000
Subtotal	14, 772, 000	17, 772, 000	+3, 000, 000
Liquidation of contract authority:			
Assateague Island National Seashore	3, 500, 000	3, 500, 000	
Biscayne National Monument	2, 500, 000	2, 500, 000	
Carl Sandburg Home National Historic Site	203, 000	203, 000	
Delaware Water Gap National Recreation Area	2, 561, 000	2, 561, 000	
Guadalupe Mountains National Park	1, 015, 000	1, 015, 000	
Herbert Hoover National Historic Site	150, 000	150, 000	
Indiana Dunes National Lakeshore	4, 000, 000	4, 000, 000	
Ozark National Scenic Riverway	500, 000	500, 000	
Pictured Rocks National Lakeshore	420, 000	420, 000	
San Juan Island National Historic Park	33, 000	33, 000	
Saugus Iron Works National Historic Site	47, 500	47, 500	
Whiskeytown National Recreation Area	239, 000	239, 000	
Inholdings	359, 500	359, 500	
Total, liquidation of contract authority	15, 528, 000	15, 528, 000	
Total, National Park Service	30, 300, 000	33, 300, 000	+3, 000, 000

Activity	Budget estimate	Committee bill, 1970	Change
<b>2. Federal land acquisition program—Continued</b>			
Forest Service:			
Wilderness areas.....	\$330,000	\$330,000	-----
Other recreation areas.....	11,170,000	11,170,000	-----
<b>Total, Forest Service.....</b>	<b>11,500,000</b>	<b>11,500,000</b>	-----
Bureau of Sport Fisheries and Wildlife:			
Endangered species:			
Mason Neck Wildlife Refuge.....	375,000	375,000	-----
Patuxent Wildlife Research Center.....	375,000	375,000	-----
<b>Total, endangered species.....</b>	<b>750,000</b>	<b>750,000</b>	-----
National refuge and hatchery systems:			
McNary National Wildlife Refuge.....	50,000	50,000	-----
Tennessee National Wildlife Refuge.....	200,000	200,000	-----
<b>Total, national refuge and hatchery systems.....</b>	<b>250,000</b>	<b>250,000</b>	-----
<b>Total, Bureau of Sport Fisheries and Wildlife.....</b>	<b>1,000,000</b>	<b>1,000,000</b>	-----
Bureau of Outdoor Recreation: Emergency planning and acquisition.....			
Administrative expenses.....	1,000,000	-----	-\$1,000,000
-----	3,200,000	3,200,000	-----
<b>Total, Federal program.....</b>	<b>47,000,000</b>	<b>49,000,000</b>	<b>+2,000,000</b>
<b>Total, 1970.....</b>	<b>124,000,000</b>	<b>124,000,000</b>	-----

## 1970 CONTRACT AUTHORIZATION

Contract authorization for fiscal year 1970 is approved for the following land acquisitions:

National Park Service:		Forest Service—Continued	
Assateague Island National Seashore.....	\$1,000,000	Michigan:	
Biscayne National Monument.....	4,000,000	Hiawatha National Forest.....	\$40,000
Delaware Water Gap National Recreation Area.....	2,550,000	Manistee National Forest.....	200,000
Indiana Dunes National Lakeshore.....	8,500,000	Minnesota: Chippewa National Forest.....	50,000
North Cascades National Park.....	250,000	Missouri:	
Pictured Rocks National Lakeshore.....	1,000,000	Clark National Forest.....	400,000
Wild and Scenic Rivers.....	500,000	Mark Twain National Forest.....	439,000
Inholdings.....	5,000,000	Nebraska: Nebraska National Forest.....	121,000
<b>Total, National Park Service.....</b>	<b>22,800,000</b>	Nevada: Toiyabe National Forest.....	2,200,000
Forest Service:		North Carolina:	
Arkansas:		Nantahala National Forest.....	34,000
Ouachita National Forest.....	6,400	Pisgah National Forest.....	150,450
Ozark National Forest.....	30,794	Ohio: Wayne National Forest.....	110,000
Colorado:		Oklahoma: Ouachita National Forest.....	92,245
Pike National Forest.....	15,000	Oregon: Siskiyou National Forest.....	350,000
Roosevelt National Forest.....	173,000	South Carolina:	
Georgia: Chattahoochee National Forest.....	314,508	Francis Marion National Forest.....	250,000
Idaho:		Sumter National Forest.....	47,000
Clearwater National Forest.....	100,000	Utah: Flaming Gorge National Recreation Area.....	400,000
Salmon National Forest.....	150,000	Virginia:	
Sawtooth National Forest.....	102,000	George Washington National Forest.....	30,128
Illinois: Shawnee National Forest.....	150,000	Jefferson National Forest.....	379,200
Indiana: Hoosier National Forest.....	200,000	Wisconsin: Chequamegon National Forest.....	100,000
Kentucky:		<b>Total, Forest Service.....</b>	<b>7,200,000</b>
Daniel Boone National Forest.....	479,000	<b>Total contract authorization.....</b>	<b>30,000,000</b>
Jefferson National Forest.....	86,275		

## LAND AND WATER CONSERVATION FUND POLICY

In its report on the 1968 Appropriation Bill (House Report 206), the Committee indicated it felt states should place emphasis on acquisition of land rather than development. As a general guideline, the Committee suggested that "a proper ratio between development and acquisition for the states would be about one-third for development and two-thirds for acquisition".

In the meantime, the Committee has received information indicating that rigid adherence to the proposed guideline for acquisition

and development in some cases may have resulted in hardships for certain states because of conditions peculiar to those states where ample land was available for recreation but a deficiency of funds to provide adequate facilities existed.

In order to alleviate these situations, the Committee directs the Bureau of Outdoor Recreation to give particular consideration to these situations with a view to exercising some flexibility in its interpretation of the proposed guideline where individual circumstances merit such action.

The Committee wishes it to be clearly understood that all acquisitions under contract authority, and all acquisitions of inholdings by the National Park Service must have the prior approval of this Committee before any action is taken to obligate funds provided by this appropriation.

#### OFFICE OF TERRITORIES

##### ADMINISTRATION OF TERRITORIES

Appropriation, 1969	\$14,697,000
Estimate, 1970	14,921,400
Recommended, 1970	14,700,000
Comparison:	
Appropriation, 1969	+3,000
Estimate, 1970	-221,400

This appropriation account provides for the expense of the Office of Territories and for support of the Governments of the Virgin Islands, Guam, and American Samoa.

The reduction of \$221,400 relating to grants to American Samoa is recommended on the basis of information furnished to the Committee which indicates an estimated unobligated balance of \$607,255 as of June 30, 1969.

##### TRUST TERRITORY OF THE PACIFIC ISLANDS

Appropriation, 1969	\$30,000,000
Estimate, 1970	41,612,000
Recommended, 1970	41,612,000
Comparison:	
Appropriation, 1969	+11,612,000
Estimate, 1970	

Funds provided under this appropriation account are for the continuation of the accelerated development program in the fields of education, health, public works, and resources management of the Trust Territory of the Pacific Islands.

The primary thrust of this program should continue to be directed toward the accomplishment of practical projects which will provide immediate and effective improvement of educational and public facilities.

## MINERAL RESOURCES

## GEOLOGICAL SURVEY

## SURVEYS, INVESTIGATIONS, AND RESEARCH

Appropriation, 1969-----	\$90,917,000
Estimate, 1970-----	95,628,000
Recommended, 1970-----	95,628,000
Comparison:	
Appropriation, 1969-----	+4,711,000
Estimate, 1970-----	

The total amount recommended by the Committee as compared with the estimate for 1970 by activity is as follows:

Activity	Committee bill, 1970	Bill compared with estimate, 1970
Topographic surveys and mapping-----	\$26,011,000	
Geologic and mineral resource surveys and mapping-----	27,762,000	-\$240,000
Minerals discovery loan program-----	239,000	
Water resources investigations-----	28,276,600	+240,000
Soil and moisture conservation-----	217,000	
Conservation of lands and minerals-----	6,907,000	
Earth Resource Observation Satellite (EROS)-----	3,800,000	
General administration-----	2,415,400	
<b>Total, Geological Survey-----</b>	<b>95,628,000</b>	

While the total amount recommended for this activity in the bill is the same as the budget estimate, the Committee recommends an increase of \$240,000 for artificial ground-water recharge and a decrease of \$240,000 in funds available for the heavy metals program.

Included in the total amount recommended, is \$3,800,000 for project EROS. The Committee believes that both time and money will be saved by proceeding initially with construction of a dedicated data reception center as an element of the Interior Department's EROS program. Accordingly, the Committee directs that within available funds, \$125,000 be allocated for immediate studies to determine an appropriate location and plan for the central data reception facility, which should support both the initial earth resources experiment and subsequent operational system.

## BUREAU OF MINES

## CONSERVATION AND DEVELOPMENT OF MINERAL RESOURCES

Appropriation, 1969-----	\$38,001,000
Estimate, 1970-----	39,683,000
Recommended, 1970-----	39,000,000
Comparison:	
Appropriation, 1969-----	+999,000
Estimate, 1970-----	-683,000

The amount recommended by the Committee compared with the estimate for 1970 by activity is as follows:



Activity	Committee bill, 1970	Bill compared with estimate, 1970
<b>Research:</b>		
Coal.....	\$6,163,000	-\$200,000
Petroleum.....	2,494,000	
Oil shale.....	2,267,000	
Metallurgy.....	11,303,000	-190,000
Mining.....	5,936,000	
Marine mineral mining.....	600,000	-278,000
Explosives.....	606,000	
<b>Resource development:</b>		
Statistics.....	1,915,000	
Economic analysis.....	482,000	
Bituminous coal.....	856,000	
Anthracite.....	697,000	
Petroleum.....	941,000	-10,000
Minerals.....	4,135,000	-5,000
International activities.....	605,000	
<b>Total, conservation and development of mineral resources.....</b>	<b>39,000,000</b>	<b>-683,000</b>

The total reduction of \$683,000 below the budget estimate includes the following decreases:

#### Research

Coal, \$200,000—Research on conversion of coal to liquid forms.

Metallurgy, \$190,000—Waste minerals research formerly under Solid Waste Disposal appropriations.

Marine Mineral Mining, \$278,000—Development of Marine Mining Technology.

#### Resource development

Petroleum, \$10,000—Study on petroleum energy supply problems.

Minerals, \$5,000—Nationwide program for mine subsidence inventories and mapping.

#### HEALTH AND SAFETY

Appropriation, 1969.....	\$12,334,000
Estimate, 1970.....	14,782,000
Recommended, 1970.....	14,782,000
Comparison:	
Appropriation, 1969.....	+2,448,000
Estimate, 1970.....	

The Committee recommends appropriation of the total amount of the budget estimate, \$14,782,000, an increase of \$2,448,000 over funds available in fiscal year 1969.

The Bureau of Mines has a primary responsibility for the promulgation and enforcement of safety regulations affecting 395,000 miners of this Nation.

#### GENERAL ADMINISTRATIVE EXPENSES

Appropriation, 1969.....	\$1,647,000
Estimate, 1970.....	1,647,000
Recommended, 1970.....	1,647,000
Comparison:	
Appropriation, 1969.....	
Estimate, 1970.....	

The Committee recommends an appropriation of \$1,647,000, the budget estimate, for general administrative expenses.

## HELIUM FUND

Committee bill, 1970	Bill compared with estimate, 1970	(BORROWING AUTHORIZATION)	
		Borrowing Authority, 1969	\$26, 200, 000
		Estimate, 1970	26, 200, 000
		Recommended, 1970	21, 000, 000
		Comparison:	
		Appropriation, 1969	-5, 200, 000
		Estimate, 1970	-5, 200, 000

This borrowing authority is required to finance helium purchases under existing contracts for the conservation of helium.

When the helium fund was originally activated, it was anticipated this program would be more or less self supporting through sales of helium to various consumers. This has not occurred. For the past few years the Committee has been called on to approve requests for more and more loan authority to offset increasing deficits in program operations due to the decline in helium sales.

The Committee is becoming concerned with regard to the practicality of the continuance of this program on its present basis. In an effort to learn what corrective action was anticipated, the Committee questioned the witnesses closely in hearings on this program. The only information the Committee received was that the program was being studied. To date, the Committee has received no reports on study results.

An overall review in depth of this program should be made, primarily to redetermine what the national policy should be with regard to the conservation program for helium in the coming years.

## OFFICE OF COAL RESEARCH

Appropriation, 1969	\$13, 700, 000
Estimate, 1970	13, 300, 000
Recommended, 1970	13, 300, 000
Comparison:	
Appropriation, 1969	-400, 000
Estimate, 1970	

While the Committee has recommended an appropriation of \$13,300,000, the budget request for this activity, it has provided \$10,000,000 for "Project Gasoline", a reduction of \$652,000, and has approved the appropriation of \$652,000 for the continuance of the contract with the Pittsburgh and Midway Coal Mining Company to demonstrate the technical feasibility of producing a very low-ash, low-sulphur fuel from a wide range of coals at low cost.

## OFFICE OF OIL AND GAS

Appropriation, 1969	\$866, 900
Estimate, 1970	1, 081, 900
Recommended, 1970	994, 000
Comparison:	
Appropriation, 1969	+127, 100
Estimate, 1970	-87, 900

The reduction of \$87,900 below the budget estimate recommended by the Committee, is for application to the funding of activities of the Oil Import Program.

## FISH AND WILDLIFE, PARKS, AND MARINE RESOURCES

## BUREAU OF COMMERCIAL FISHERIES

## MANAGEMENT AND INVESTIGATIONS OF RESOURCES

Appropriation, 1969	\$25,225,000
Estimate, 1970	25,543,000
Recommended, 1970	26,400,000
Comparison:	
Appropriation, 1969	+1,175,000
Estimate, 1970	+857,000

The amount recommended by the Committee compared with the 1970 budget estimate by activity is as follows:

Activity	Committee bill, 1970	Bill compared with estimate, 1970
Management	\$580,000	
Marketing and technology	7,816,000	
Research	13,498,000	+\$477,000
Research on fish migration over dams	1,454,000	+200,000
Fishing vessel mortgage insurance	48,000	
Columbia River fishery development	3,004,000	+180,000
Total, management and investigations of resources	26,400,000	+857,000

The increase of \$857,000 recommended by the Committee consists of the following:

## Coastal and Offshore Research

\$250,000—For general research to partially restore fund availability due to reduction in fiscal year 1970 of availability of S-K funds.

\$42,000—Jellyfish

\$13,000—Menhaden

Inland Fisheries Research, \$152,000—Catfish

Designing Fish Protective Devices, \$20,000

Research on Fish Migration Over Dams, \$200,000

Columbia River Fishery Development, \$180,000—Production of fingerlings at hatcheries.

## MANAGEMENT AND INVESTIGATIONS OF RESOURCES

## (SPECIAL FOREIGN CURRENCY PROGRAM)

Appropriation, 1969	\$15,000
Estimate, 1970	15,000
Recommended, 1970	15,000
Comparison:	
Appropriation, 1969	
Estimate, 1970	

The Committee recommends an appropriation of \$15,000, the budget estimate, to continue the research program conducted in foreign countries (primarily Israel) with excess foreign currencies.

## CONSTRUCTION

Appropriation, 1969	-----	
Estimate, 1970	-----	\$1, 625, 000
Recommended, 1970	-----	2, 025, 000
Comparison:		
Appropriation, 1969	-----	+ 2, 025, 000
Estimate, 1970	-----	+ 400, 000

The Committee recommends an appropriation of \$2,025,000 for construction of Bureau of Commercial Fisheries facilities. Of the total amount recommended, \$1,625,000 is for the third and final phase of the construction of the Willamette Falls Fishway.

In addition, the Committee recommends an appropriation of \$400,000, and the use of any other available funds, for the construction of a fish protein concentrate plant.

## CONSTRUCTION OF FISHING VESSELS

Appropriation, 1969	-----	\$6, 000, 000
Estimate, 1970	-----	6, 000, 000
Recommended, 1970	-----	3, 000, 000
Comparison:		
Appropriation, 1969	-----	- 3, 000, 000
Estimate, 1970	-----	- 3, 000, 000

Funds recommended under this appropriation item are required to carry out the provisions of Public Law 88-498, approved August 30, 1964, which amended and extended the act of June 12, 1960, authorizing the payment of construction differential subsidies for fishing vessels constructed under certain restrictive conditions.

Current existing legislation provides for the acceptance of applications received by June 30, 1969. In the absence of new legislation extending the time for the acceptance of new applications, the Committee is recommending an appropriation of \$3,000,000, a reduction of \$3,000,000 below the budget estimate, for the processing of applications already on hand.

## FEDERAL AID FOR COMMERCIAL FISHERIES RESEARCH AND DEVELOPMENT

Appropriation, 1969	-----	\$4, 327, 000
Estimate, 1970	-----	4, 027, 000
Recommended, 1970	-----	4, 590, 000
Comparison:		
Appropriation, 1969	-----	+ 263, 000
Estimate, 1970	-----	+ 563, 000

Funds provided under this appropriation are to implement the program authorized by the Commercial Fisheries Research and Development Act of 1964, Public Law 88-309, as amended.

The purpose of the program is to stimulate research and development projects by the several states in development of the Nation's commercial fisheries on a matching fund basis with Federal funding of up to 75% of the costs; to assist in the reestablishment of a commercial fishery due to a resource disaster arising from natural or undetermined causes; and to assist in development of new commercial fisheries.

The Committee recommends an increase of \$563,000 over the budget estimate to provide additional funds under authority contained in

Section 4(b) of the Act, for research on pollock fishing off the Northeast coast of the United States. Previously, haddock fishing was one of the primary sources of income to fishermen of this area, but for various reasons the supply of haddock has severely dwindled. It is most urgent that a substitute resource in the form of pollock be developed with the least possible delay.

#### ANADROMOUS AND GREAT LAKES FISHERIES CONSERVATION

Appropriation, 1969	\$2,307,000
Estimate, 1970	2,307,000
Recommended, 1970	2,307,000
Comparison:	
Appropriation, 1969	
Estimate, 1970	

The Committee recommends an appropriation of \$2,307,000 to carry out the provisions of Public Law 89-304, approved October 30, 1965.

Under this program, State and other non-Federal cooperators are reimbursed up to 50% of the costs of projects to conserve, develop, and enhance the anadromous fishery resources of the Nation and the fish in the Great Lakes that ascend streams to spawn.

Of the amount provided, \$2,150,000 is for payment to cooperators, and \$157,000 is for program administration.

#### FISHERMEN'S PROTECTIVE FUND

Appropriation, 1969	\$60,000
Estimate, 1970	60,000
Recommended, 1970	60,000
Comparison:	
Appropriation, 1969	
Estimate, 1970	

The Committee recommends an appropriation of \$60,000, the budget estimate, to implement the Fishermen's Protective Act (Public Law 90-482). This legislation authorizes the Secretary of the Interior to enter into agreements to indemnify the owners and crews of American fishing vessels seized or detained by a foreign country under certain conditions.

#### GENERAL ADMINISTRATIVE EXPENSES

Appropriation, 1969	\$765,000
Estimate, 1970	765,000
Recommended, 1970	765,000
Comparison:	
Appropriation, 1969	
Estimate, 1970	

The Committee recommends an appropriation of \$765,000, the budget estimate, for general administrative expenses.

#### ADMINISTRATION OF THE PRIBILOF ISLANDS (INDEFINITE APPROPRIATION OF RECEIPTS)

Appropriation, 1969	\$2,653,400
Estimate, 1970	2,654,000
Recommended, 1970	2,654,000
Comparison:	
Appropriation, 1969	+600
Estimate, 1970	

These funds are derived from the sale of fur skins and other wildlife products of the Islands and are used to provide schooling, medical attention, and other services to the natives of the Islands, for operation and maintenance of facilities, and management of the Alaska fur-seal herd.

The Department is urged to initiate whatever action is necessary to assure every humane consideration possible in the harvest of seals in the vicinity of the islands.

**FISHERIES LOAN FUND (LIMITATION ON ADMINISTRATIVE EXPENSES)**

Appropriation, 1969	\$360, 200
Estimate, 1970	360, 000
Recommended, 1970	360, 000
Comparison:	
Appropriation, 1969	— 200
Estimate, 1970	

The Committee recommends a limitation of \$360,000, the budget estimate, on administrative expenses for the Fisheries Loan Fund.

**BUREAU OF SPORT FISHERIES AND WILDLIFE**

**MANAGEMENT AND INVESTIGATIONS OF RESOURCES**

Appropriation, 1969	\$47, 246, 000
Estimate, 1970	47, 923, 000
Recommended, 1970	48, 503, 000
Comparison:	
Appropriation, 1969	+ 1, 257, 000
Estimate, 1970	+ 580, 000

The amount recommended by the Committee compared with the 1970 budget estimate by activity is as follows:

Activity	Committee bill, 1970	Bill compared with estimate, 1970
Fish hatcheries	\$9, 686, 000	+\$600, 000
Wildlife refuges	14, 675, 000	— 50, 000
Soil and moisture conservation	728, 000	
Management and enforcement	4, 105, 000	
Fishery research	4, 040, 000	+30, 000
Wildlife research	7, 981, 000	
Fishery services	1, 984, 000	
Wildlife services	3, 487, 000	
River basin studies	1, 419, 000	
Pesticides review	398, 000	
<b>Total, management and investigations of resources</b>	<b>48, 503, 000</b>	<b>+580, 000</b>

The net increase of \$580,000 above the budget estimate consists of a decrease of \$50,000, and increases of \$630,000 as follows:

Wildlife Refuges, —\$50,000—National interpretive planning capability.

Fishery Research, +\$30,000—Equipment for the fisheries research laboratory at Cortland, New York.

Fish Hatcheries, +\$600,000—Operational research and exhibit design for the National Fishery Center and Aquarium.

## CONSTRUCTION

Appropriation, 1969	\$1, 891, 000
Estimate, 1970	1, 082, 000
Recommended, 1970	1, 686, 000
Comparison:	
Appropriation, 1969	- 205, 000
Estimate, 1970	+ 604, 000

This appropriation finances the construction of fish hatchery and wildlife refuge facilities, and fishery and wildlife research facilities.

The Committee recommends an appropriation of \$1,686,000, an increase of \$604,000 over the budget estimate. Additional funding is provided for the following projects:

\$150,000—Wildlife Refuge, Wichita Mountains, Oklahoma.

\$136,000—Wolf Creek Hatchery, Kentucky.

\$133,000—Quinault Hatchery, Washington.

\$100,000—San Marcos Hatchery (Planning), Texas.

\$50,000—Fishery Research Facilities, Port Aransas, Texas.

\$35,000—Allegheny Hatchery, Pennsylvania.

## MIGRATORY BIRD CONSERVATION ACCOUNT

Appropriation, 1969	\$7, 500, 000
Estimate, 1970	5, 000, 000
Recommended, 1970	5, 000, 000
Comparison:	
Appropriation, 1969	- 2, 500, 000
Estimate, 1970	

The recommended amount, together with an estimated \$5,000,000 to be available in receipts from Federal hunting stamps, will provide a total in the migratory bird conservation fund of \$10,000,000 for fiscal year 1970 to continue the expanded Wetlands Acquisition Program authorized by Public Law 90-205. In addition, it is estimated that as of June 30, 1969, there will be an unobligated balance of \$1,850,000 in this account.

Under the provisions of the Wetlands legislation, the appropriation advances to the fund for acquisition of refuges are to be repaid from receipts beginning in fiscal year 1977.

## ANADROMOUS AND GREAT LAKES FISHERIES CONSERVATION

Appropriation, 1969	\$2, 294, 000
Estimate, 1970	2, 294, 000
Recommended, 1970	2, 294, 000
Comparison:	
Appropriation, 1969	
Estimate, 1970	

Funds provided under this appropriation are to carry out the provisions of Public Law 89-304, approved October 30, 1965. The purpose of this program is to preserve, develop, and enhance anadromous fishery resources within the several States and in the Great Lakes.

## GENERAL ADMINISTRATIVE EXPENSES

Appropriation, 1969	\$1, 699, 000
Estimate, 1970	1, 699, 000
Recommended, 1970	1, 699, 000
Comparison:	
Appropriation, 1969	
Estimate, 1970	

The Committee recommends an appropriation of \$1,699,000, the budget estimate, for general administrative expenses.

### NATIONAL PARK SERVICE

#### MANAGEMENT AND PROTECTION

Appropriation, 1969-----	\$45,740,000
Estimate, 1970-----	49,475,000
Recommended, 1970-----	49,000,000
Comparison:	
Appropriation, 1969-----	+3,260,000
Estimate, 1970-----	-475,000

The amount recommended by the Committee compared with the 1970 budget estimate by activity is as follows:

Activity	Committee bill, 1970	Bill compared with estimate, 1970
Management of park and other areas-----	\$42,069,800	-\$475,000
Forestry and fire control-----	2,250,000	
Park and recreation programs-----	4,680,200	
<b>Total, management and protection-----</b>	<b>49,000,000</b>	<b>-475,000</b>

The reduction of \$475,000 below the budget estimate includes \$195,000 for Biscayne National Monument, Florida; \$180,000 for promotion of domestic travel; and \$100,000 for operations at acceptable standards in all parks during the intensive park visitor season.

To furnish adequate services for the ever-increasing visitations to the National Parks, the bill provides \$2,700,000 over the amount available in fiscal year 1969.

#### MAINTENANCE AND REHABILITATION OF PHYSICAL FACILITIES

Appropriation, 1969-----	\$32,918,000
Estimate, 1970-----	40,152,000
Recommended, 1970-----	40,000,000
Comparison:	
Appropriation, 1969-----	+7,082,000
Estimate, 1970-----	-152,000

The reduction of \$152,000 below the budget estimate includes \$115,000 for the Biscayne National Monument, Florida. Testimony developed during the hearings indicated this budget request was premature.

There is also a decrease of \$37,000 below the amount requested to provide acceptable standards of maintenance in the National Parks during the intensive park visitor season. Notwithstanding this decrease, the bill provides \$5,743,000 over the amount available in fiscal year 1969 to upgrade maintenance and rehabilitation of National Park facilities, and to permit the operation of the parks on a seven-day-week basis.

#### CONSTRUCTION

Appropriation, 1969-----	\$5,471,000
Estimate, 1970-----	7,805,000
Recommended, 1970-----	7,600,000
Comparison:	
Appropriation, 1969-----	+2,129,000
Estimate, 1970-----	-205,000



The reduction of \$205,000 below the budget estimate includes the following decreases:

- \$100,000—National Visitor Center, D.C.
- \$80,000—Virgin Islands
- \$25,000—Anacostia Park (Kenilworth) D.C.

PARKWAY AND ROAD CONSTRUCTION (LIQUIDATION OF  
CONTRACT AUTHORIZATION)

Appropriation, 1969.....	\$17, 000, 000
Estimate, 1970.....	24, 500, 000
Recommended, 1970.....	21, 500, 000
Comparison:	
Appropriation, 1969.....	+4, 500, 000
Estimate, 1970.....	-3, 000, 000

This appropriation provides for liquidation of obligations incurred for construction of parkways and roads and trails by the National Park Service under contract authority provided in the Federal-Aid Highway Act.

The reduction of \$3,000,000 below the budget estimate includes the following items designated as lower priority by the Park Service or where controversies exist:

- \$720,000—Assateague Island, Maryland and Virginia
- \$440,000—Foothills Parkway, Tennessee
- \$711,000—Natchez Trace Parkway, Mississippi
- \$240,000—Canyon de Chelly, Arizona
- \$160,000—Big Horn Canyon, Wyoming
- \$300,000—Sculpture Garden, D.C.
- \$125,000—Walt Whitman Park, D.C.
- \$14,000—C&O Canal (Tow Path), Maryland
- \$290,000—Columbia Island (Trail System), D.C.

It is the continued opinion of the Committee that priority should be given to those road construction projects urgently required because of heavy traffic count; need to accommodate increased park visitations; or to facilitate the management and protection of park areas.

PRESERVATION OF HISTORIC PROPERTIES

Appropriation, 1969.....	\$604, 000
Estimate, 1970.....	1, 604, 000
Recommended, 1970.....	1, 600, 000
Comparison:	
Appropriation, 1969.....	+996, 000
Estimate, 1970.....	-4, 000

Funds provided in this appropriation are required to carry out the provisions of Public Law 89-665, approved October 15, 1966. This legislation was enacted to establish a program for the preservation of additional historic properties throughout the nation.

The total amount provided includes: \$969,000 for matching grants-in-aid; \$153,900 for maintenance of the National Register and administration of the grants-in-aid program; \$75,100 for the Advisory Council on Historic Preservation Support; \$173,800 for the Historic Sites Survey; \$170,800 for Historic American Buildings Survey; and \$57,400 for administrative and technical support.

## GENERAL ADMINISTRATIVE EXPENSES

Appropriation, 1969	\$3, 127, 000
Estimate, 1970	3, 127, 000
Recommended, 1970	3, 317, 000
Comparison:	
Appropriation, 1969	+190, 000
Estimate, 1970	+190, 000

The proposed increase of \$190,000 over the budget estimate is for the establishment of a Regional Office in Seattle, Washington in lieu of the currently existing District Office.

## OFFICE OF SALINE WATER

## SALINE WATER CONVERSION

Appropriation, 1969	\$24, 642, 835
Estimate, 1970	26, 000, 000
Recommended, 1970	25, 000, 000
Comparison:	
Appropriation, 1969	+357, 165
Estimate, 1970	-1, 000, 000

The Committee recommends an appropriation of \$25,000,000, a reduction of \$1,000,000 below the budget estimate, for the Saline Water program. The total amount recommended provides the following:

\$16,223,000—Research and development.

\$5,355,000—Design, construction, acquisition, modification, operation, and maintenance of saline water conversion test beds and test facilities.

\$1,450,000—Design, construction, acquisition, modification, operation, and maintenance of saline water conversion modules.

\$1,972,000—Administration and coordination.

## OFFICE OF WATER RESOURCES RESEARCH

## SALARIES AND EXPENSES

Appropriation, 1969	\$11, 181, 000
Estimate, 1970	11, 229, 000
Recommended, 1970	11, 229, 000
Comparison:	
Appropriation, 1969	+48, 000
Estimate, 1970	

The Committee recommends an appropriation of \$11,229,000, the budget estimate, for administration of the Water Resources Research Act of 1964 (Public Law 88-379), as amended. This will provide:

\$5,100,000 for assistance to States.

\$3,000,000 for matching grants to Institutes.

\$2,000,000 for water resources research to be performed by any qualified entity or individual as provided under Title II of the Act.

\$1,129,000 for administrative expenses.

## OFFICE OF THE SOLICITOR

Appropriation, 1969	\$5, 683, 000
Estimate, 1970	5, 625, 800
Recommended, 1970	5, 530, 000
Comparison:	
Appropriation, 1969	-153, 000
Estimate, 1970	-95, 800

The Committee recommends an appropriation of \$5,530,000, a reduction of \$95,800 below the budget estimate. The reduction includes \$25,800 requested for pay increase costs and \$70,000 requested for new positions.

## OFFICE OF THE SECRETARY

Appropriation, 1969	\$8, 755, 000
Estimate, 1970	10, 187, 400
Recommended, 1970	9, 887, 000
Comparison:	
Appropriation, 1969	+1, 132, 000
Estimate, 1970	-300, 400

The Committee recommends an appropriation of \$9,887,000, a reduction of \$300,400 below the budget estimate. The reduction includes the following decreases:

\$70,000—Departmental direction.

\$43,400—Program direction and coordination.

\$60,400—Administrative management. (The Committee allowance includes \$65,000 for 3 additional budget analysts. Immediate action should be taken to strengthen this phase of the department's budgetary organization.)

\$1,200—Commissioner of fish and wildlife.

\$98,400—Natural resources library.

\$27,000—General services.

## SALARIES AND EXPENSES (SPECIAL FOREIGN CURRENCY PROGRAM)

Appropriation, 1969	
Estimate, 1970	\$25, 000
Recommended, 1970	25, 000
Comparison:	
Appropriation, 1969	+25, 000
Estimate, 1970	

The Committee recommends an appropriation of \$25,000, the budget estimate, for translation of technical and scientific material from various foreign languages into English.

## TITLE II—RELATED AGENCIES

## DEPARTMENT OF AGRICULTURE—FOREST SERVICE

## FOREST PROTECTION AND UTILIZATION

The Committee recommends under this heading a total appropriation of \$259,451,000, a decrease of \$9,754,000 below the 1969 appropriation, and an increase of \$6,961,000 above the budget estimate. On a comparative basis, the decrease in funding below fiscal year 1969 is due to the fact that fire fighting costs for 1970 will not be totally funded until later in the fiscal year.

The following is a summary of action taken on the programs included under this appropriation.

## FOREST LAND MANAGEMENT

Appropriation, 1969	\$208, 818, 000
Estimate, 1970	190, 978, 000
Recommended, 1970	195, 042, 000
Comparison:	
Appropriation, 1969	-13, 776, 000
Estimate, 1970	+4, 064, 000

The amount recommended by the Committee in comparison with the 1970 budget estimate by activity is indicated in the following table:

Activity	Committee bill, 1970	Bill compared with estimate, 1970
Forest land management:		
National forest protection and management:		
Timber resource management:		
Sales administration and management	\$44, 651, 000	
Reforestation and stand improvement	16, 013, 000	
Recreation-public use	38, 353, 000	+\$1, 272, 000
Wildlife habitat management	4, 403, 000	
Range resource management:		
Management	6, 001, 000	
Revegetation	3, 148, 000	+200, 000
Improvements	4, 364, 000	+800, 000
Soil and water management	5, 994, 000	
Mineral claims, leases, and special uses	4, 299, 000	
Land classification, adjustments, and surveys	6, 653, 000	+300, 000
Forest fire protection	27, 966, 000	
Construction and maintenance of improvements for fire and general purposes (including communications)	9, 879, 000	+750, 000
Payments to Employees' Compensation Fund	1, 100, 000	
Subtotal	172, 824, 000	+3, 322, 000
Amount advanced from Cooperative range improvements	-700, 000	
Subtotal, National Forest protection and management	172, 124, 000	+3, 322, 000
Water resource development related activities	7, 770, 000	+742, 000
Fighting forest fires	4, 275, 000	
Insect and disease control	9, 573, 000	
Acquisition of lands, Weeks Act	1, 300, 000	
Total, forest land management	195, 042, 000	+4, 064, 000

During the past year, the Nation has experienced major increases in the price of lumber. Since the U.S. Forest Service is a major timber producer in the United States, many individuals and groups have been vociferous in their demands that the Forest Service be given the opportunity to increase timber production on national forest lands by utilizing improved management techniques.

The Committee agrees with this contention and accordingly has approved the funds requested in the budget estimate to accomplish this purpose. The Committee has also recommended an increase of \$4, 064, 000 over the revised budget estimate. A portion of the increase involves restoration of funds reduced in the revised budget estimate, with the remainder of the increase representing additional activities which the Committee feels should be funded.

## RESTORATION OF REDUCTIONS IN REVISED BUDGET ESTIMATE

Range Resource Management—\$200,000 for revegetation and \$800,000 for improvements.

Recreation-Public Use—\$797,000.

Construction and Maintenance of Improvements for Fire and General Purposes—\$500,000.

Land Classification, Adjustments and Surveys—\$300,000.

Water Resource Development Related Activities—\$742,000.

The Committee has also included funding for the following additional projects:

Recreation-Public Use, \$475,000—Blanchard Springs, Arkansas.

Construction and Maintenance of Improvements for Fire and General Purposes, \$250,000—Ely, Minnesota.

The Committee recommends that any funds becoming available during the fiscal year that are not urgently needed for other purposes be used for planning and design of facilities at Timberline Lodge on Mount Hood, Washington.

There is substantial controversy regarding the eventual use to be made of what is known as the Lincoln-Scapegoat back-country in the National Forests in Montana. Until a mutual understanding on this matter is reached, the Committee recommends that none of the funds contained in this bill be used for development of facilities and roads in this area.

#### FOREST RESEARCH

Appropriation, 1969	\$40,430,000
Estimate, 1970	40,983,000
Recommended, 1970	41,880,000
Comparison:	
Appropriation, 1969	+1,450,000
Estimate, 1970	+897,000

The amount recommended by the Committee in comparison with the 1970 budget estimate by activity is indicated in the following table:

Activity	Committee bill, 1970	Bill compared with estimate, 1970
Forest research:		
Forest and range management research:		
Timber management research	\$9,483,000	+\$45,000
Watershed management research	4,076,000	+45,000
Range management research	1,318,000	
Wildlife habitat research	1,182,000	+164,000
Forest recreation research	855,000	
Subtotal, Forest and range management research	16,914,000	+254,000
Forest protection research:		
Forest fire research	3,618,000	
Forest insect research	4,504,000	+32,000
Forest disease research	2,634,000	+40,000
Subtotal, Forest protection research	10,756,000	+72,000
Forest products and engineering research:		
Forest products utilization research	7,595,000	
Forest engineering research	893,000	
Subtotal, Forest products and engineering research	8,488,000	
Forest resource economics research:		
Forest survey	2,520,000	
Forest products marketing research	1,561,000	
Forest economics research	1,070,000	
Subtotal, Forest resource economics research	5,151,000	
Forest research construction	571,000	+571,000
Total, forest research	41,880,000	+897,000

The Committee recommends an increase of \$897,000 over the budget estimate for Forest Research which consists of the following:

RESTORATION OF REDUCTIONS IN THE REVISED BUDGET ESTIMATE

Wildlife Habitat Research, \$89,000—La Grande, Oregon.

Forest Insect Research, \$32,000—Delaware, Ohio.

Forest Disease Research: \$10,000—Delaware, Ohio, and \$30,000—Athens, Georgia.

In addition, the Committee recommends funding of the following projects:

Forest Research Construction:

\$500,000—Forest Sciences Laboratory, Corvallis, Oregon,

\$71,000—Forest Service Timber Marketing and Utilization Research Laboratory, Duluth, Minnesota (Planning).

Wildlife Habitat Research, \$75,000—Berkeley, California.

Timber Management Research, \$45,000—Arcata, California.

Watershed Management Research, \$45,000—Arcata, California.

STATE AND PRIVATE FORESTRY COOPERATION

Appropriation, 1969	\$19,957,000
Estimate, 1970	20,529,000
Recommended, 1970	22,529,000
Comparison:	
Appropriation, 1969	+2,572,000
Estimate, 1970	+2,000,000

This program, carried on in cooperation with the States encourages private timber management.

The Committee recommends an appropriation of \$22,529,000, an increase of \$2,000,000 above the budget estimate for this activity.

Public Law 392 (81st Cong.), commonly referred to as the Clarke-McNary Act, authorizes annual appropriations of \$20,000,000 for forest fire control. The budget estimate for this activity for fiscal year 1970 was \$14,396,000. The Committee recommends \$16,396,000.

Although legislation authorizes Federal matching funds up to 50% of the cost of fire protection, testimony developed during the hearings indicated that at the current budget level Federal participation would amount to only 15% of the total cost of state and private forest protection.

These state and private woodlands not only give protection to critical watersheds, but also provide a valuable natural resource for timber and recreation. It was reported that the number of incendiary fires rose from 19,000 in 1948 to over 32,000 in 1967. Likewise, the number of man-caused fires has increased from about 60,000 in 1948 to nearly 100,000 in 1967.

It is in the best interest of the Nation to provide more adequate protection for 517 million acres of State and privately owned forest land.

FOREST ROADS AND TRAILS (LIQUIDATION OF CONTRACT AUTHORIZATION)

Appropriation, 1969	\$91,000,000
Estimate, 1970	107,570,000
Recommended, 1970	100,570,000
Comparison:	
Appropriation, 1969	+9,570,000
Estimate, 1970	-7,000,000

These funds are required to liquidate obligations incurred under contract authorization contained in the Federal-Aid Highway Act.

Substantially increased forest receipts in fiscal year 1969 will provide additional funds for this appropriation account in excess of the reduction recommended by the Committee. Therefore, although the appropriation is for a lesser amount than that requested in the budget estimate, the forest roads and trails planned program for fiscal year 1970 will not be reduced.

#### ASSISTANCE TO STATES FOR TREE PLANTING

Appropriation, 1969	\$1, 000, 000
Estimate, 1970	1, 000, 000
Recommended, 1970	1, 000, 000
Comparison:	
Appropriation, 1969	
Estimate, 1970	

These funds are used to provide advice, technical assistance, and financial contribution under Title IV of the Agricultural Act, 1956, to carry out increased tree planting and reforestation work on non-Federal forest lands. Grants must be matched by the States and the work is conducted in accordance with the plans submitted by the States and approved by the Secretary of Agriculture.

#### FEDERAL COAL MINE SAFETY BOARD OF REVIEW

##### SALARIES AND EXPENSES

Appropriation, 1969	\$157, 000
Estimate, 1970	148, 000
Recommended, 1970	148, 000
Comparison:	
Appropriation, 1969	—9, 000
Estimate, 1970	

The Federal Coal Mine Safety Board of Review is an independent quasi-judicial agency created by Title II of the Federal Coal Mine Safety Act (30 U.S.C. 471-483). The principal function of the Board is to determine the propriety of findings and mine closing or classification orders, issued by representatives of the U.S. Bureau of Mines upon request for relief submitted to the Board by coal mine operators affected by those orders.

#### COMMISSION OF FINE ARTS

##### SALARIES AND EXPENSES

Appropriation, 1969	\$115, 000
Estimate, 1970	115, 000
Recommended, 1970	115, 000
Comparison:	
Appropriation, 1969	
Estimate, 1970	

The Commission of Fine Arts is a permanent advisory agency created to give advice concerning aesthetic standards and matters of civic design involved in the orderly development of the City of Washington; and to furnish expert opinion on questions of art to the President, to the Congress, and its committees, and to the heads of various departments and agencies of the Federal and District governments.

## DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

## HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION

## INDIAN HEALTH SERVICES

Appropriation, 1969	\$94,350,000
Estimate, 1970	99,581,000
Recommended, 1970	98,581,000
Comparison:	
Appropriation, 1969	+4,231,000
Estimate, 1970	-1,000,000

The amount recommended by the Committee in comparison with the 1970 budget estimate by activity is indicated in the following table:

Activity	Committee bill, 1970	Bill compared with estimate, 1970
Patient medical care	\$71,249,000	-\$500,000
Field health services	25,055,000	-500,000
Special assistance to Menominee Indian people	350,000	
Administration	1,927,000	
Total, Indian health activities	98,581,000	-1,000,000

The total reduction of \$1,000,000 below the budget estimate recommended by the Committee consists of a decrease of \$500,000 for patient medical care and \$500,000 for field health services.

Testimony developed during the hearings indicated construction on the hospital at Phoenix, Arizona will be completed several months before the end of the fiscal year. Notwithstanding, no funds were included in the budget estimate for staffing of the hospital. The Committee therefore directs that \$100,000 of available funds be allocated for staffing of this hospital.

The Committee also directs that within available funds, an additional \$100,000 be allocated for community health representatives.

## INDIAN HEALTH FACILITIES

Appropriation, 1969	\$18,156,000
Estimated, 1970	20,000,000
Recommended, 1970	19,000,000
Comparison:	
Appropriation, 1969	+844,000
Estimate, 1970	-1,000,000

The recommended reduction of \$1,000,000 below the budget estimate will provide \$16,950,000 for sanitation facilities rather than \$17,950,000 as requested in the budget estimate. The Committee directs that \$1,500,000 of the total amount available for sanitation facilities be allocated for the installation of necessary sanitation facilities in the State of California.



During the course of the hearings it was revealed that a severe shortage of employee quarters exists at Neah Bay, Washington. To correct this situation, the Committee directs that \$70,000 of unobligated construction funds be reprogrammed for the construction of three units of employee quarters at Neah Bay.

### INDIAN CLAIMS COMMISSION

#### SALARIES AND EXPENSES

Appropriation, 1969	\$619, 000
Estimate, 1970	800, 000
Recommended, 1970	800, 000
Comparison:	
Appropriation, 1969	+181, 000
Estimate, 1970	

The Committee recommends an appropriation of \$800,000, the budget estimate, for the Indian Claims Commission. The increased funding for the 1970 fiscal year is for five additional attorneys and a secretary.

There are 318 cases remaining before the Commission for adjudication, and in accordance with instructions of Congress, the Commission has prepared a trial calendar which sets a date not later than December 31, 1970, for the trial of each claim pending before the Commission.

### NATIONAL CAPITAL PLANNING COMMISSION

Appropriation, 1969	\$1, 047, 000
Estimate, 1970	1, 248, 000
Recommended, 1970	1, 070, 000
Comparison:	
Appropriation, 1969	+23, 000
Estimate, 1970	-178, 000

The amount recommended in the bill for this activity provides an increase of \$23,000 over fiscal year 1969 for annualization of pay increase costs for the National Capital Planning Commission.

The Committee wishes to reemphasize its policy that expenditure of funds in this appropriation must be in accordance with the general guidelines contained in the budget justifications. Any major deviation from this budget pattern must have the prior approval of the Committee.

### NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

#### SALARIES AND EXPENSES

Appropriation, 1969	\$14, 500, 000
Estimate, 1970	16, 744, 000
Recommended, 1970	16, 000, 000
Comparison:	
Appropriation, 1969	+1, 500, 000
Estimate, 1970	-744, 000

The Committee recommends an appropriation of \$16,000,000, a reduction of \$744,000 below the budget estimate for this activity.

The total amount recommended will provide to the National Foundation on the Arts, \$4,250,000 for grants-in-aid to groups or

individuals; \$2,000,000 for grants-in-aid to states; and \$1,000,000 for matching grants.

For the National Foundation on the Humanities, the appropriation will provide \$6,250,000 for grants and loans to individuals and groups; and \$1,000,000 for matching grants.

In addition, \$1,500,000 is provided for general administration.

### PUBLIC LAND LAW REVIEW COMMISSION

#### SALARIES AND EXPENSES

Appropriation, 1969	\$944,000
Estimate, 1970	922,000
Recommended, 1970	922,000
Comparison:	
Appropriation, 1969	— 22,000
Estimate, 1970	

The Public Land Law Review Commission was created by Public Law 88-606, enacted September 19, 1964, to review the laws, policies, and practices governing the public lands of the United States, and their administration and application by Federal agencies.

The Commission is charged with reporting to the President and the Congress and with recommending such modifications in law, regulation, policy and practice as will, in the judgment of the Commission, assure that the public lands of the United States be retained and managed or disposed of in a manner to provide maximum benefits for the general public.

### SMITHSONIAN INSTITUTION

#### SALARIES AND EXPENSES

Appropriation, 1969	\$26,443,000
Estimate, 1970	28,955,000
Recommended, 1970	28,200,000
Comparison:	
Appropriation, 1969	+ 1,757,000
Estimate, 1970	— 755,000

The Committee recommends an appropriation of \$28,200,000, an increase of \$1,757,000 over funds available for fiscal year 1969, and a decrease of \$755,000 below the budget estimate. The recommended reduction includes the following decreases:

- United States National Museum—\$75,000
- Museum of Natural History—\$130,000
- National Air and Space Museum—\$45,000
- National Armed Forces Museum Advisory Board—\$5,000
- National Collection of Fine Arts—\$15,000
- National Portrait Gallery—\$7,000

Joseph H. Hirshhorn Museum and Sculpture Garden—\$74,000  
 Smithsonian Tropical Research Institute—\$45,000  
 Smithsonian Office of Ecology—\$37,000  
 Office of Academic Programs—\$50,000  
 International Activities—\$40,000  
 Administrative and Central Support Activities—\$200,000  
 Building Management Department—\$32,000

MUSEUM PROGRAMS AND RELATED RESEARCH

(SPECIAL FOREIGN CURRENCY PROGRAM)

Appropriation, 1969	\$2,316,000
Estimate, 1970	4,500,000
Recommended, 1970	3,000,000
Comparison:	
Appropriation, 1969	+684,000
Estimate, 1970	-1,500,000

This appropriation item is to provide for the Special Foreign Currency Program of awarding grants to American universities, museums, or other institutions of higher learning, interested in conducting research and excavation in archeology and related disciplines in foreign countries.

The increase of \$684,000 over the 1969 funding level includes \$99,000 for archeology and related disciplines; \$265,000 for systematic and environmental biologies; \$35,000 for museum programs; and \$285,000 for astrophysics.

CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

Appropriation, 1969	\$300,000
Estimate, 1970	600,000
Recommended, 1970	600,000
Comparison:	
Appropriation, 1969	+300,000
Estimate, 1970	

The amount recommended under this appropriation item is for the capital improvements program at the National Zoological Park. The District of Columbia will continue to finance the operation and maintenance of the Zoo.

The total amount provided includes \$300,000 for repair and renovation of various facilities at the National Zoological Park, and \$300,000 for installation of heating plants.

RESTORATION AND RENOVATION OF BUILDINGS

Appropriation, 1969	\$400,000
Estimate, 1970	755,000
Recommended, 1970	425,000
Comparison:	
Appropriation, 1969	+25,000
Estimate, 1970	-330,000

The total appropriation of \$425,000 recommended by the Committee includes \$300,000 for relocation of the Radiation Biology Laboratory; \$100,000 for restoration of the Renwick Gallery of Art; and \$25,000 for minimum essential repairs of buildings at the Tropical Research Institute.

## CONSTRUCTION

Appropriation, 1969	\$2,000,000
Estimate, 1970	200,000
Recommended, 1970	200,000
Comparison:	
Appropriation, 1969	-1,800,000
Estimate, 1970	

The amount recommended by the Committee is for the relocation to temporary quarters of the Armed Forces Institution of Pathology until permanent quarters for this activity are constructed at the Walter Reed Army Medical Center.

## CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORIZATION)

Appropriation, 1969	
Estimate, 1970	\$6,000,000
Recommended, 1970	3,300,000
Comparison:	
Appropriation, 1969	+3,300,000
Estimate, 1970	-2,700,000

Funds provided under this appropriation item are for the construction of the Joseph H. Hirshhorn Museum and Sculpture Garden authorized by Public Law 89-788, approved November 7, 1966.

The Committee recommends an appropriation of \$3,300,000, a reduction of \$2,700,000 below the budget estimate, for liquidation of contract authorization.

Information received by the Committee indicates there has been a delay in the completion of plans and design for construction of the museum. Therefore, the total amount of the budget estimate is not required at this time.

Funds provided in this bill will be used for construction of the Sculpture Garden and other related projects but are not for application to construction of the museum.

## NATIONAL GALLERY OF ART

## SALARIES AND EXPENSES

Appropriation, 1969	\$3,230,000
Estimate, 1970	3,410,000
Recommended, 1970	3,350,000
Comparison:	
Appropriation, 1969	+120,000
Estimate, 1970	-60,000

The reduction of \$60,000 recommended by the Committee relates to various increases requested in the budget estimate for personnel services.

## FEDERAL FIELD COMMITTEE FOR DEVELOPMENT PLANNING IN ALASKA

## SALARIES AND EXPENSES

Appropriation, 1969	-----	\$235, 000
Estimate, 1970	-----	235, 000
Recommended, 1970	-----	150, 000
Comparison:		
Appropriation, 1969	-----	- 85, 000
Estimate, 1970	-----	- 85, 000

The Committee recommends an appropriation of \$150,000, a reduction of \$85,000 below the budget estimate for this activity.

Legislative authorization for the continuance of this program expires March 31, 1970. In the opinion of the Committee, the amount included in the bill should be sufficient for liquidation of the program.

## LEWIS AND CLARK TRAIL COMMISSION

## SALARIES AND EXPENSES

Appropriation, 1969	-----	\$25, 000
Estimate, 1970	-----	10, 000
Recommended, 1970	-----	5, 000
Comparison:		
Appropriation, 1969	-----	- 20, 000
Estimate, 1970	-----	- 5, 000

Current legislative authority for this program will expire October 6, 1969. The Committee has provided \$5,000 for the cost of printing the final report and various costs incidental to closing out the program.

## AMERICAN REVOLUTION BICENTENNIAL COMMISSION

## SALARIES AND EXPENSES

Appropriation, 1969	-----	
Estimate, 1970	-----	\$225, 000
Recommended, 1970	-----	175, 000
Comparison:		
Appropriation, 1969	-----	+ 175, 000
Estimate, 1970	-----	- 50, 000

The Committee recommends an appropriation of \$175,000, a reduction of \$50,000 below the budget estimate for the American Revolution Bicentennial Commission.

This Commission was authorized by Public Law 89-491, July 4, 1966, to plan, encourage, develop, and coordinate the commemoration of the American Revolution Bicentennial. The celebration of this Bicentennial should be a momentous occasion. In order that this be achieved, a great deal of effective planning and coordination must be accomplished in the immediate future.

The Committee is not content with the progress to date, and views with serious concern the long delay in appointing the full membership of the Commission. It is hoped that indecision in the operation of this Commission will not detract from this Nation's celebration of its founding 200 years ago.

NATIONAL COUNCIL ON INDIAN OPPORTUNITY

SALARIES AND EXPENSES

Appropriation, 1969	-----	\$100,000
Estimate, 1970	-----	300,000
Recommended, 1970	-----	
Comparison:		
Appropriation, 1969	-----	100,000
Estimate, 1970	-----	300,000

The National Council on Indian Opportunity was created by Executive Order 11399 on March 6, 1968. The purpose of the Council as stated in the Order was to encourage full use of Federal programs to benefit the Indian population; encourage interagency coordination and cooperation in carrying out Federal programs as they relate to Indians; appraise the impact and progress of Federal programs for Indians; and suggest ways to improve such programs.

While the Committee on numerous occasions has indicated its interest in improving the welfare of the American Indians, at the same time it feels maximum results must be obtained from the expenditure of Federal funds. Based on information the Committee has received, it has serious doubts as to the actual need for the continuance of the Council. Many of the objectives of the Council as described in the Executive Order, are also the well-defined responsibilities of the Bureau of Indian Affairs. The Committee understands that a formal meeting of the Council has not been held since January 1969.

In view of the foregoing, the Committee has not approved any funds for the operation of the Council in fiscal year 1970.

## LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 9, line 11, in connection with Tribal Funds:

*and September 28, 1968 (82 Stat. 884).*

On page 26, line 9, in connection with National Park Service, administrative provisions:

*and acquisition from excess sources without reimbursement of two additional aircraft; and to provide, notwithstanding any other provision of law, at a cost not exceeding \$50,000, transportation for children in nearby communities to and from any unit of the National Park System in connection with organized recreation and interpretive programs of the National Park: Provided, That the cost of the passenger motor vehicles to be purchased under this authorization and the cost of certain currently owned passenger motor vehicles may exceed the general purchase price limitation to the extent of the cost of equipping them with air-conditioning units when in the discretion of the Director, National Park Service, subject to the prior approval of the Bureau of the Budget, such equipment is necessary to improve operating efficiency.*

On page 40, line 9, in connection with the Smithsonian Institution, salaries and expenses:

*not to exceed \$200,000 for necessary expenses of the Woodrow Wilson International Center for Scholars;*

On page 42, line 1, in connection with the Smithsonian Institution, construction:

*including expenses of relocating the Armed Forces Institute of Pathology in order to clear the construction site,*

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND THE BUDGET ESTIMATES FOR 1970**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Agency and item (1)	New budget (obligational) authority, 1969 <sup>1</sup> (2)	Budget estimate of new (obligational) authority, 1970 (3)	Increase (+) or decrease (-) (4)
Department of the Interior—Indefinite: <sup>2</sup>			
Payments to State and local governments:			
Leasing of grazing lands-----	\$1, 000	\$1, 000	
Payments to States (proceeds of sales)-----	240, 000	280, 000	+ \$40, 000
Payment of royalties to Oklahoma-----		5, 000	+ 5, 000
Payments to States (grazing fees)-----	2, 000	4, 000	+ 2, 000
Payments to States from grazing receipts, public lands-----	690, 000	866, 000	+ 176, 000
Coos Bay Wagon Road grant lands, payments to Coos Bay and Douglas Counties, Oreg., in lieu of taxes-----	525, 000	750, 000	+ 225, 000
Oregon and California grant lands, payment to counties-----	25, 567, 167	25, 500, 000	- 67, 167
Mineral leasing, payment to States-----	50, 000, 000	53, 425, 000	+ 3, 425, 000
Payment to counties, national grasslands, Bureau of Land Management-----	195, 000	196, 000	+ 1, 000
Claim and treaty obligations, Bureau of Indian Affairs-----	161, 000	161, 000	
Acquisition of lands and loans to Indians in Oklahoma, act of June 26, 1936-----	10, 000	10, 000	
Education expenses, children of employees, Yellowstone National Park-----	96, 000	113, 700	+ 17, 700
Payments to State of Wyoming, in lieu of taxes on lands in Grand Teton National Park, National Park Service-----	23, 800	12, 000	- 11, 800
Internal Revenue collections for Virgin Islands, Office of Territories-----	12, 867, 871	13, 500, 000	+ 632, 129
Administration of territories-----	162, 200	239, 400	+ 77, 200
Payment to Alaska from Pribilof Islands receipts-----	309, 507	104, 000	- 205, 507
Payment to counties under Migratory Bird Conservation Act-----	1, 917, 542	2, 000, 000	+ 82, 458
Subtotal-----	92, 768, 087	97, 167, 100	+ 4, 399, 013



Receipts applied to operations:

Expenses, sale of timber, etc., on reclamation land	1, 000	1, 000	
Expenses, Public Land Administration Act	1, 200, 000	1, 200, 000	
Operation and maintenance revenue, Indian irrigation systems	4, 130, 000	4, 230, 000	+ 100, 000
Power revenues, Indian irrigation projects	3, 180, 000	3, 280, 000	+ 100, 000
Migratory bird conservation fund	5, 000, 000	5, 000, 000	
Management of national wildlife refuges and enforcement activities	2, 164, 458	2, 000, 000	- 164, 458
Expenses, incident to sale of refuge products	500, 000	500, 000	

Subtotal 16, 175, 458 16, 211, 000 + 35, 542

Mixed receipts:

Federal aid in wildlife restoration:

Payments to States	29, 771, 605	29, 472, 000	- 299, 605
Applied to operations	1, 600, 000	1, 600, 000	

Federal aid in fish restoration and management:

Payments to States	8, 678, 299	8, 628, 000	- 50, 299
Applied to operations	550, 000	600, 000	+ 50, 000

Subtotal 40, 599, 904 40, 300, 000 - 299, 904

Contract authorization:

Public lands development roads and trails, Bureau of Land Management	3, 500, 000	5, 000, 000	+ 1, 500, 000
Education and welfare services, Bureau of Indian Affairs (Indefinite)	1, 500, 000	1, 500, 000	
Road construction, Bureau of Indian Affairs	30, 000, 000	30, 000, 000	
Land and water conservation, Bureau of Outdoor Recreation	115, 000, 000	30, 000, 000	- 85, 000, 000
Parkway and road construction, National Park Service		41, 000, 000	+ 41, 000, 000

Subtotal 150, 000, 000 107, 500, 000 - 42, 500, 000

Total, Department of the Interior 299, 543, 449 261, 178, 100 - 38, 365, 349

See footnotes at end of table, p. 42.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND THE BUDGET ESTIMATES FOR 1970—Continued**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS—Continued**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Agency and item  (1)	New budget (obligational) authority, 1969 <sup>1</sup>  (2)	Budget estimate of new (obligational) authority, 1970  (3)	Increase (+) or decrease (-)  (4)
Department of Agriculture—Forest Service—Definite:			
Forest roads and trails (contract authorization)-----	\$170,000,000	\$170,000,000	
Payments to States and local governments:			
Payments to States, national forests funds (25 percent fund)-----	52,325,638	63,314,000	+\$10,988,362
Payments to Minnesota (Cook, Lake, and St. Louis Counties)-----	146,232	146,300	+68
Payments to counties, national grasslands-----	462,000	450,000	-12,000
Payments to school funds, Arizona and New Mexico-----	90,193	100,000	+9,807
Subtotal-----	223,024,063	234,010,300	+10,986,237
Receipts applied to operations:			
Expenses, brush disposal (indefinite)-----	10,400,000	10,400,000	
Roads and trails for States (10 percent fund) (definite)-----	20,931,005	25,330,500	+4,399,495
Forest fire prevention (Smokey Bear) (indefinite)-----	60,000	75,000	+15,000
Restoration of forest lands and improvements (indefinite)-----	25,000	25,000	
Subtotal-----	31,416,005	35,830,500	+4,414,495
Total, Department of Agriculture—Forest Service-----	254,440,068	269,840,800	+15,400,732
Total, permanent new budget (obligational) authority, federal funds-----	553,983,517	531,018,900	-22,964,617

42

<sup>1</sup> Some amounts are estimated and therefore subject to change.  
<sup>2</sup> Exclusive of Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, Alaska Power Administration, and the Federal Water Pollution Control Administration (which will be considered in connection with the Public Works for Water and Power Resources Development and Atomic Energy Commission Appropriation Bill).

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS**

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill]

Agency and Item (1)	New budget (obligational) authority, 1969 (2)	Budget estimate of new (obligational) authority, 1970 (3)	Increase (+) or decrease (-) (4)
Department of the Interior-Indefinite: <sup>1</sup>	148,121,313	103,383,185	-44,738,128
Deposits by individuals for surveying public lands-----	\$60,000	\$60,000	-----
Administration and protection of grazing districts-----	600,000	600,000	-----
Trust funds, Alaska townsites, Bureau of Land Management-----	5,000	5,000	-----
Indian moneys, proceeds of labor, agencies, school, etc-----	3,579,090	3,798,090	+\$219,000
Funds contributed for Indian projects-----	20,000	39,000	+19,000
Bequest of George C. Edgeter, relief of indigent Indians-----	910	910	-----
Miscellaneous trust funds of Indian tribes <sup>2</sup> -----	90,120,880	45,861,000	-44,259,880
Donations, National Park Service-----	2,800,000	1,200,000	-1,600,000
Advances from District of Columbia, National Park Service-----	8,540,742	9,062,242	+521,500
Birthplace of Abraham Lincoln, preservation of, National Park Service-----	2,540	2,540	-----
Contributed funds, Bureau of Mines-----	1,000,000	1,000,000	-----
Contributed funds, Bureau of Commercial Fisheries-----	843,000	762,000	-81,000
Inspection and grading of fishing products, Bureau of Commercial Fisheries-----	788,300	800,000	+11,700
Contributed funds, Bureau of Sport Fisheries and Wildlife-----	100,000	100,000	-----
Cooperation with foreign agencies, Office of Saline Water-----	286,750	-----	-286,750
<b>Total, Department of the Interior-----</b>	<b>108,747,212</b>	<b>63,252,782</b>	<b>-45,494,430</b>
Department of Agriculture—Forest Service cooperative work (indefinite)-----	33,000,000	34,000,000	+1,000,000

See footnotes at end of table, p. 44.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND THE BUDGET ESTIMATES FOR 1970—Continued**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS—Continued**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Agency and item (1)	New budget (obligational) authority, 1969 (2)	Budget estimate of new (obligational) authority, 1970 (3)	Increase (+) or decrease (-) (4)
Other agencies—Indefinite:			
National Capital Planning Commission:			
Contributed funds	\$100, 000	\$2, 000	-\$98, 000
Advances from the District of Columbia	242, 000	265, 000	+23, 000
National Foundation on the Arts and the Humanities: Donations	4, 244, 000	2, 000, 000	-2, 244, 000
Smithsonian Institution:			
Canal Zone biological area fund	36, 000	36, 000	
Advances from the District of Columbia	2, 572, 000	2, 698, 000	+126, 000
Contributions, Indian sanitation facilities	210, 000	140, 000	-70, 000
Total, other agencies	7, 404, 000	5, 141, 000	-2, 263, 000
Grand total, permanent new budget (obligational) authority, trust funds	149, 151, 212	102, 393, 782	-46, 757, 430

<sup>1</sup> Exclusive of Bonneville Power Administration, Bureau of Reclamation, South-eastern Power Administration, Southwestern Power Administration, Alaska Power Administration and the Federal Water Pollution Control Administration (which will be

considered in connection with the Public Works for Water and Power Resources Development and Atomic Energy Commission appropriation bill).

<sup>2</sup> Annual appropriation required.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND BUDGET ESTIMATES  
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1970**

[NOTE.—All amounts are in the form of “appropriations” unless otherwise indicated.]

Agency and item  (1)	New budget (obligational) authority enacted to date, fiscal year 1969  (2)	Budget estimates of new (obligational) authority, fiscal year 1970  (3)	New budget (obligational) authority recom- mended in bill  (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1969  (5)	Budget estimates of new (obligational) authority, fiscal year 1970  (6)
<b>TITLE I—DEPARTMENT OF THE INTERIOR</b>					
<b>PUBLIC LAND MANAGEMENT</b>					
<b>BUREAU OF LAND MANAGEMENT</b>					
Management of lands and resources-----	\$62, 964, 000	\$53, 640, 000	\$52, 600, 000	-\$10, 364, 000	-\$1, 040, 000
Construction and maintenance-----	3, 081, 000	2, 936, 000	2, 925, 000	-156, 000	-11, 000
<i>Public lands development roads and trails (appropriation to liquidate contract author- ization)</i> -----	(3, 500, 000)	(3, 500, 000)	(3, 500, 000)		
Oregon and California grant lands (indefi- nite, appropriation of receipts)-----	12, 750, 000	13, 750, 000	13, 750, 000	+1, 000, 000	
Range improvements (indefinite, appro- priation of receipts)-----	1, 460, 000	1, 788, 000	1, 788, 000	+328, 000	
<b>Total, Bureau of Land Management</b>	<b>80, 255, 000</b>	<b>72, 114, 000</b>	<b>71, 063, 000</b>	<b>-9, 192, 000</b>	<b>-1, 051, 000</b>

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND BUDGET ESTIMATES  
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1970—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item  (1)	New budget (obligational) authority enacted to date, fiscal year 1969  (2)	Budget estimates of new (obligational) authority, fiscal year 1970  (3)	New budget (obligational) authority recom- mended in bill  (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1969  (5)	Budget estimates of new (obligational) authority, fiscal year 1970  (6)
<b>TITLE I—DEPARTMENT OF THE INTERIOR—Continued</b>					
<b>PUBLIC LAND MANAGEMENT—Continued</b>					
<b>BUREAU OF INDIAN AFFAIRS</b>					
Education and welfare services-----	\$146, 476, 000	\$182, 945, 000	\$174, 500, 000	+\$28, 024, 000	-\$8, 445, 000
<i>Education and welfare services (appropriation to liquidate contract authorization)</i> -----	(1, 293, 000)	(1, 500, 000)	(1, 500, 000)	(+207, 000)	-----
Resources management-----	52, 940, 000	55, 692, 000	55, 692, 000	+2, 752, 000	-----
Construction-----	25, 471, 000	23, 373, 000	25, 373, 000	-98, 000	+2, 000, 000
<i>Road construction (appropriation to liquidate contract authorization)</i> -----	(18, 000, 000)	(20, 000, 000)	(20, 000, 000)	(+2, 000, 000)	-----
Revolving fund for loans-----	450, 000	-----	-----	-450, 000	-----
General administrative expenses-----	5, 013, 000	5, 113, 000	5, 013, 000	-----	-100, 000
<b>Total, Bureau of Indian Affairs, exclusive of tribal funds-----</b>	<b>230, 350, 000</b>	<b>267, 123, 000</b>	<b>260, 578, 000</b>	<b>+30, 228, 000</b>	<b>-6, 545, 000</b>

<i>Tribal funds (limitations on use of trust funds)</i> -----	(3, 000, 000)	(3, 000, 000)	(3, 000, 000)		
<b>BUREAU OF OUTDOOR RECREATION</b>					
Salaries and expenses-----	4, 315, 000	4, 290, 000	3, 500, 000	- 815, 000	- 790, 000
Land and water conservation:					
<i>Appropriation (repayable advance to the fund)</i> -----	(53, 000, 000)			(- 53, 000, 000)	
Appropriation of receipts (indefinite)-----	92, 500, 000	108, 472, 000	108, 472, 000	+ 15, 972, 000	
Appropriation out of the fund (not including liquidation cash)-----	7, 000, 000			- 7, 000, 000	
<i>Appropriation out of the fund to liquidate contract authorization</i> -----	(65, 000, 000)	(15, 528, 000)	(15, 528, 000)	(- 49, 472, 000)	
Total, Bureau of Outdoor Recreation-----	103, 815, 000	112, 762, 000	111, 972, 000	+ 8, 157, 000	- 790, 000
<b>OFFICE OF TERRITORIES</b>					
Administration of territories-----	14, 697, 000	14, 921, 400	14, 700, 000	+ 3, 000	- 221, 400
<i>Permanent appropriation (special fund)</i> -----	(162, 200)	(239, 400)	(239, 400)	(+ 77, 200)	
<i>Transferred from other accounts (special fund)</i> -----	(240, 000)	(292, 700)	(292, 700)	(+ 52, 700)	
Trust Territory of the Pacific Islands-----	30, 000, 000	41, 612, 000	41, 612, 000	+ 11, 612, 000	
Total, Office of Territories-----	44, 697, 000	56, 533, 400	56, 312, 000	+ 11, 615, 000	- 221, 400
Total, Public Land Management-----	459, 117, 000	508, 532, 400	499, 925, 000	+ 40, 808, 000	- 8, 607, 400

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND BUDGET ESTIMATES  
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1970—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item (1)	New budget (obligational) authority enacted to date, fiscal year 1969 (2)	Budget estimates of new (obligational) authority, fiscal year 1970 (3)	New budget (obligational) authority recom- mended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1969 (5)	Budget estimates of new (obligational) authority, fiscal year 1970 (6)
<b>TITLE I—DEPARTMENT OF THE INTERIOR—Continued</b>					
<b>MINERAL RESOURCES</b>					
<b>GEOLOGICAL SURVEY</b>					
Surveys, investigations, and research	\$90,917,000	\$95,628,000	\$95,628,000	+\$4,711,000	
<b>BUREAU OF MINES</b>					
Conservation and development of mineral resources	38,001,000	39,683,000	39,000,000	+1,999,000	-\$683,000
Health and safety	12,334,000	14,782,000	14,782,000	+2,448,000	
Solid waste disposal	1,067,000			-1,067,000	
General administrative expenses	1,647,000	1,647,000	1,647,000		
Helium fund (authorization to spend from public debt receipts)	26,200,000	26,200,000	21,000,000	-5,200,000	-5,200,000
<b>Total, Bureau of Mines</b>	<b>79,249,000</b>	<b>82,312,000</b>	<b>76,429,000</b>	<b>-2,820,000</b>	<b>-5,883,000</b>



OFFICE OF COAL RESEARCH					
Salaries and expenses	13,700,000	13,300,000	13,300,000	-400,000	
OFFICE OF OIL AND GAS					
Salaries and expenses	866,900	1,081,900	994,000	+127,100	-87,900
Total, Mineral Resources	184,732,900	192,321,900	186,351,000	+1,618,100	-5,970,900
FISH AND WILDLIFE, PARKS, AND MARINE RESOURCES					
BUREAU OF COMMERCIAL FISHERIES					
Management and investigations of resources	25,225,000	25,543,000	26,400,000	+1,175,000	+857,000
Management and investigations of resources (special foreign currency program)	15,000	15,000	15,000		
Construction		1,625,000	2,025,000	+2,025,000	+400,000
Construction of fishing vessels	6,000,000	6,000,000	3,000,000	-3,000,000	-3,000,000
Federal aid for commercial fisheries research and development	4,327,000	4,027,000	4,590,000	+263,000	+563,000
Anadromous and Great Lakes fisheries conservation	2,307,000	2,307,000	2,307,000		
Administration of Pribilof Islands (indefinite, appropriation of receipts)	2,653,400	2,654,000	2,654,000	+600	
Fishermen's protective fund	60,000	60,000	60,000		
General administrative expenses	765,000	765,000	765,000		

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND BUDGET ESTIMATES  
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1970—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item  (1)	New budget (obligational) authority enacted to date, fiscal year 1969  (2)	Budget estimates of new (obligational) authority, fiscal year 1970  (3)	New budget (obligational) authority recom- mended in bill  (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1969  (5)	Budget estimates of new (obligational) authority, fiscal year 1970  (6)
<b>TITLE I—DEPARTMENT OF THE INTERIOR—Continued</b>					
<b>FISH AND WILDLIFE, PARKS, AND MARINE RESOURCES—Continued</b>					
<b>BUREAU OF COMMERCIAL FISHERIES—CON.</b>					
<i>Limitation on administrative expenses, Fisheries loan fund</i> -----	(\$360, 200)	(\$360, 000)	(\$360, 000)	(- \$200)	-----
<b>Total, Bureau of Commercial Fisheries</b> -----	41, 352, 400	42, 996, 000	41, 816, 000	+463, 600	-\$1, 180, 000
<b>BUREAU OF SPORT FISHERIES AND WILDLIFE</b>					
<b>Management and investigations of resources</b> -----	47, 246, 000	47, 923, 000	48, 503, 000	+1, 257, 000	+580, 000
<b>Construction</b> -----	1, 891, 000	1, 082, 000	1, 686, 000	-205, 000	+604, 000
<b>Migratory bird conservation account (defi- nite, repayable advance)</b> -----	7, 500, 000	5, 000, 000	5, 000, 000	-2, 500, 000	-----

Anadromous and Great Lakes fisheries conservation-----	2, 294, 000	2, 294, 000	2, 294, 000	+ 00' 202' 802	- 11' 110' 200
General administrative expenses-----	1, 699, 000	1, 699, 000	1, 699, 000		
<b>Total, Bureau of Sport Fisheries and Wildlife-----</b>	<b>60, 630, 000</b>	<b>57, 998, 000</b>	<b>59, 182, 000</b>	<b>- 1, 448, 000</b>	<b>+ 1, 184, 000</b>
<b>NATIONAL PARK SERVICE</b>					
Management and protection-----	45, 740, 000	49, 475, 000	49, 000, 000	+ 3, 260, 000	- 475, 000
Maintenance and rehabilitation of physical facilities-----	32, 918, 000	40, 152, 000	40, 000, 000	+ 7, 082, 000	- 152, 000
Construction-----	5, 471, 000	7, 805, 000	7, 600, 000	+ 2, 129, 000	- 205, 000
<i>Parkway and road construction (appropriation to liquidate contract authorization)-----</i>	<i>(17, 000, 000)</i>	<i>(24, 500, 000)</i>	<i>(21, 500, 000)</i>	<i>(+ 4, 500, 000)</i>	<i>(- 3, 000, 000)</i>
Preservation of historic properties-----	604, 000	1, 604, 000	1, 600, 000	+ 996, 000	- 4, 000
General administrative expenses-----	3, 127, 000	3, 127, 000	3, 317, 000	+ 190, 000	+ 190, 000
<b>Total, National Park Service-----</b>	<b>87, 860, 000</b>	<b>102, 163, 000</b>	<b>101, 517, 000</b>	<b>+ 13, 657, 000</b>	<b>- 646, 000</b>
<b>Total, Fish and Wildlife, Parks, and Marine Resources-----</b>	<b>189, 842, 400</b>	<b>203, 157, 000</b>	<b>202, 515, 000</b>	<b>+ 12, 672, 600</b>	<b>- 642, 000</b>
<b>OFFICE OF SALINE WATER</b>					
Saline water conversion-----	24, 642, 835	26, 000, 000	25, 000, 000	+ 357, 165	- 1, 000, 000
Prototype desalting plant-----	1, 000, 000			- 1, 000, 000	
<b>Total, Office of Saline Water-----</b>	<b>25, 642, 835</b>	<b>26, 000, 000</b>	<b>25, 000, 000</b>	<b>- 642, 835</b>	<b>- 1, 000, 000</b>

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND BUDGET ESTIMATES  
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1970—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item (1)	New budget (obligational) authority enacted to date, fiscal year 1969 (2)	Budget estimates of new (obligational) authority, fiscal year 1970 (3)	New budget (obligational) authority recom- mended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1969 (5)	Budget estimates of new (obligational) authority, fiscal year 1970 (6)
<b>TITLE I—DEPARTMENT OF THE INTERIOR—Continued</b>					
<b>OFFICE OF WATER RESOURCES RESEARCH</b>					
Salaries and expenses-----	\$11, 181, 000	\$11, 229, 000	\$11, 229, 000	+\$48, 000	-----
<b>OFFICE OF THE SOLICITOR</b>					
Salaries and expenses-----	5, 683, 000	5, 625, 800	5, 530, 000	-153, 000	-\$95, 800
<b>OFFICE OF THE SECRETARY</b>					
Salaries and expenses-----	8, 755, 000	10, 187, 400	9, 887, 000	+1, 132, 000	-300, 400
Salaries and expenses (special foreign cur- rency program)-----		25, 000	25, 000	+25, 000	-----
Total, Office of the Secretary-----	8, 755, 000	10, 212, 400	9, 912, 000	+1, 157, 000	-300, 400
Total, new budget (obligational) authority, Department of the Interior-----	884, 954, 135	957, 078, 500	940, 462, 000	+55, 507, 865	-16, 616, 500
Consisting of—					
Appropriations-----	858, 754, 135	930, 878, 500	919, 462, 000	+60, 707, 865	-11, 416, 500
Definite appropriations-----	(749, 390, 735)	(804, 214, 500)	(792, 798, 000)	(+43, 407, 265)	(-11, 416, 500)

Indefinite appropriations-----	(109,363,400)	(126,664,000)	(126,664,000)	(+17,300,600)	-----
Authorization to spend from public debt receipts-----	26,200,000	26,200,000	21,000,000	-5,200,000	-5,200,000
<i>Memoranda</i> —					
Appropriations to liquidate contract authorization-----	(104,793,000)	(65,028,000)	(62,028,000)	(-42,765,000)	(-3,000,000)
Total, new budget (obligational) authority and appropriations to liquidate contract authorization-----	(989,747,135)	(1,022,106,500)	(1,002,490,000)	(+12,742,865)	(-19,616,500)
<b>TITLE II—RELATED AGENCIES</b>					
DEPARTMENT OF AGRICULTURE					
FOREST SERVICE					
Forest protection and utilization:					
Forest land management-----	208,818,000	190,978,000	195,042,000	-13,776,000	+4,064,000
Forest research-----	40,430,000	40,983,000	41,880,000	+1,450,000	+897,000
State and private forestry cooperation-----	19,957,000	20,529,000	22,529,000	+2,572,000	+2,000,000
Total, forest protection and utilization-----	269,205,000	252,490,000	259,451,000	-9,754,000	+6,961,000
<i>Forest roads and trails (appropriation to liquidate contract authorization)</i> -----	(91,000,000)	(107,570,000)	(100,570,000)	(+9,570,000)	(-7,000,000)
Acquisition of lands for national forests:					
Special acts (special fund, indefinite)-----	80,000	80,000	80,000		

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND BUDGET ESTIMATES  
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1970—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item  (1)	New budget (obligational) authority enacted to date, fiscal year 1969  (2)	Budget estimates of new (obligational) authority, fiscal year 1970  (3)	New budget (obligational) authority recom- mended in bill  (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1969  (5)	Budget estimates of new (obligational) authority, fiscal year 1970  (6)
<b>TITLE II—RELATED AGENCIES—Continued</b>					
<b>DEPARTMENT OF AGRICULTURE—Con.</b>					
<b>FOREST SERVICE—continued</b>					
Cooperative range improvements (special fund, indefinite)-----	\$700, 000	\$700, 000	\$700, 000		
Assistance to States for tree planting-----	1, 000, 000	1, 000, 000	1, 000, 000		
Total, new budget (obligational) author- ity, Forest Service-----	270, 985, 000	254, 270, 000	261, 231, 000	-\$9, 754, 000	+\$6, 961, 000
<b>FEDERAL COAL MINE SAFETY BOARD OF REVIEW</b>					
Salaries and expenses-----	157, 000	148, 000	148, 000	-9, 000	
<b>COMMISSION OF FINE ARTS</b>					
Salaries and expenses-----	115, 000	115, 000	115, 000		

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE					
HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION					
Indian health services-----	94,350,000	99,581,000	98,581,000	+4,231,000	-1,000,000
Indian health facilities-----	18,156,000	20,000,000	19,000,000	+844,000	-1,000,000
Total, Health Services and Mental Health Administration-----	112,506,000	119,581,000	117,581,000	+5,075,000	-2,000,000
INDIAN CLAIMS COMMISSION					
Salaries and expenses-----	619,000	800,000	800,000	+181,000	-----
NATIONAL CAPITAL PLANNING COMMISSION					
Salaries and expenses-----	1,047,000	1,248,000	1,070,000	+23,000	-178,000
NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES					
Salaries and expenses-----	1,400,000	1,744,000	1,500,000	+100,000	-244,000
Endowment for the arts-----	7,400,000	7,500,000	7,250,000	-150,000	-250,000
Endowment for the humanities-----	5,700,000	7,500,000	7,250,000	+1,550,000	-250,000
Total, National Foundation on the Arts and the Humanities-----	14,500,000	16,744,000	16,000,000	+1,500,000	-744,000
PUBLIC LAND LAW REVIEW COMMISSION					
Salaries and expenses-----	944,000	922,000	922,000	-22,000	-----

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND BUDGET ESTIMATES  
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1970—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item (1)	New budget (obligational) authority enacted to date, fiscal year 1969 (2)	Budget estimates of new (obligational) authority, fiscal year 1970 (3)	New budget (obligational) authority recom- mended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1969 (5)	Budget estimates of new (obligational) authority, fiscal year 1970 (6)
<b>TITLE II—RELATED AGENCIES—Continued</b>					
<b>SMITHSONIAN INSTITUTION</b>					
Salaries and expenses-----	\$26, 443, 000	\$28, 955, 000	\$28, 200, 000	+\$1, 757, 000	-\$755, 000
Museum programs and related research (special foreign currency program)-----	2, 316, 000	4, 500, 000	3, 000, 000	+684, 000	-1, 500, 000
Construction and improvements, National Zoological Park-----	300, 000	600, 000	600, 000	+300, 000	-----
Restoration and renovation of buildings---	400, 000	755, 000	425, 000	+25, 000	-330, 000
Construction-----	2, 000, 000	200, 000	200, 000	-1, 800, 000	-----
Construction (appropriation to liquidate con- tract authorization)-----	-----	(6, 000, 000)	(3, 300, 000)	(+3, 300, 000)	(-2, 700, 000)
Construction (new contract authorization)---	12, 197, 000	-----	-----	-12, 197, 000	-----
Salaries and expenses, National Gallery of Art-----	3, 230, 000	3, 410, 000	3, 350, 000	+120, 000	-60, 000
Total, Smithsonian Institution-----	46, 886, 000	38, 420, 000	35, 775, 000	-11, 111, 000	-2, 645, 000



EXECUTIVE OFFICE OF THE PRESIDENT				
Salaries and expenses, National Council on Marine Resources and Engineering Development, and Commission on Marine Science, Engineering, and Resources-----	1,300,000			-1,300,000
<b>FEDERAL FIELD COMMITTEE FOR DEVELOPMENT PLANNING IN ALASKA</b>				
Salaries and expenses-----	235,000	235,000	150,000	-85,000
<b>HISTORICAL AND MEMORIAL COMMISSIONS</b>				
<b>LEWIS AND CLARK TRAIL COMMISSION</b>				
Salaries and expenses-----	25,000	10,000	5,000	-20,000
<b>AMERICAN REVOLUTION BICENTENNIAL COMMISSION</b>				
Salaries and expenses-----		225,000	175,000	+175,000
<b>NATIONAL COUNCIL ON INDIAN OPPORTUNITY</b>				
Salaries and expenses-----	100,000	300,000		-100,000
Total, new budget (obligational) authority, related agencies-----	449,419,000	433,018,000	433,972,000	-15,447,000
Consisting of—				
Appropriations-----	437,222,000	433,018,000	433,972,000	-3,250,000
Definite appropriations-----	(436,442,000)	(432,238,000)	(433,192,000)	(-3,250,000)
Indefinite appropriations-----	(780,000)	(780,000)	(780,000)	
New contract authorization-----	12,197,000			-12,197,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1969 AND BUDGET ESTIMATES  
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1970—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item  (1)	New budget (obligational) authority enacted to date, fiscal year 1969  (2)	Budget estimates of new (obligational) authority, fiscal year 1970  (3)	New budget (obligational) authority recom- mended in bill  (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1969  (5)	Budget estimates of new (obligational) authority, fiscal year 1970  (6)
<b>TITLE II—RELATED AGENCIES—Continued</b>					
<i>Memoranda—</i>					
Appropriations to liquidate con- tract authorization	(\$91, 000, 000)	(\$113, 570, 000)	(\$103, 870, 000)	(+\$12, 870, 000)	(-\$9, 700, 000)
Total, new budget (obligational) authority and appropriations to liquidate contract authorization	(540, 419, 000)	(546, 588, 000)	(537, 842, 000)	(-2, 577, 000)	(-8, 746, 000)
<b>RECAPITULATION</b>					
Grand total, new budget (obligational) authority, all titles	1, 334, 373, 135	1, 390, 096, 500	1, 374, 434, 000	+40, 060, 865	-15, 662, 500

Consisting of—					
1. Appropriations-----	1, 295, 976, 135	1, 363, 896, 500	1, 353, 434, 000	+ 57, 457, 865	— 10, 462, 500
Definite appropriations----	(1, 185, 832, 735)	(1, 236, 452, 500)	(1, 225, 990, 000)	(+ 40, 157, 265)	(— 10, 462, 500)
Indefinite appropriations--	(110, 143, 400)	(127, 444, 000)	(127, 444, 000)	(+ 17, 300, 600)	-----
2. Authorization to spend from public debt receipts-----	26, 200, 000	26, 200, 000	21, 000, 000	— 5, 200, 000	— 5, 200, 000
3. New contract authorization----	12, 197, 000	-----	-----	— 12, 197, 000	-----
Appropriations to liquidate contract author- ization-----	(195, 793, 000)	(178, 598, 000)	(165, 898, 000)	(— 29, 895, 000)	(— 12, 700, 000)
Grand total, new budget (obligational) authority <i>and</i> appropriations to liquidate contract authorization-----	(1, 530, 166, 135)	(1, 568, 694, 500)	(1, 540, 332, 000)	(+ 10, 165, 865)	(— 28, 362, 500)

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contracts appropriation антпротр. антз абробротронтс то ипнтронтс (сонтронтс тоетр, нонтс пронтс) (орнтронтс)	(1, 230, 100, 132)	(1, 202, 004, 200)	(1, 240, 335, 000)	(+10, 102, 202)	(-52)
taxation Абробротронтс то ипнтронтс контронтс антпронтс	(102, 503, 000)	(112, 202, 000)	(102, 202, 000)	(-50, 202, 000)	(-15)
3. Non contract appropriation 3. Антпротронтс то антсонтс	13, 107, 000			-13, 107, 000	
Public debt receipts Антпротронтс то антсонтс	30, 500, 000	30, 500, 000	31, 000, 000	-2, 500, 000	-2
Indefinite appropriations Антпротронтс то антсонтс	(110, 143, 400)	(135, 444, 000)	(135, 444, 000)	(+17, 300, 000)	
Definite appropriations Антпротронтс то антсонтс	(1, 122, 235, 532)	(1, 330, 425, 200)	(1, 552, 000, 000)	(+40, 127, 562)	(-10, 403, 200)
Connecting of—	1, 502, 010, 132	1, 303, 200, 200	1, 323, 434, 000	+27, 424, 202	-10, 403, 200