

DEPARTMENT OF THE INTERIOR AND RELATED
 AGENCIES APPROPRIATION BILL, 1975

July 18, 1974.—Committed to the Committee of the Whole House on the State
 of the Union and ordered to be printed

Mrs. HANSEN of Washington, from the Committee on Appropriations,
 submitted the following

REPORT

[To accompany H.R. 16027]

The Committee on Appropriations submits the following report in
 explanation of the accompanying bill making appropriations for the
 Department of the Interior and related agencies for the fiscal year 1975.
 The bill provides regular annual appropriations for the Department
 of the Interior (except Bonneville Power Administration, Bureau of
 Reclamation, Southeastern Power Administration, Southwestern
 Power Administration, Alaska Power Administration, and Under-
 ground Electric Power Transmission Research) and for other related
 agencies, including the U.S. Forest Service.

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SUMMARY OF BILL

Item	Budget estimates, fiscal year 1975	Recommended in bill	Comparison
Title I, Department of the Interior: New budget (obligational) authority.....	\$2,060,643,000	\$2,067,645,000	+\$7,002,000
Title II, Related Agencies: New budget (obligational) authority.....	1,073,951,710	1,085,870,310	+11,918,600
Subtotal, this bill.....	3,134,594,710	3,153,515,310	+18,920,600
Special energy research and development appropriation act.....	(561,633,000)	(543,166,000)	(-18,467,000)
Grand total, new budget (obligational) authority ..	(3,696,227,710)	(3,696,681,310)	(+453,600)

**TOTAL APPROPRIATIONS FOR THE DEPARTMENT OF THE INTERIOR
AND RELATED AGENCIES**

In addition to the amounts in the accompanying bill, which are reflected in the table above, permanent legislation authorizes the continuation of certain Government activities without consideration by the Congress during the annual appropriations process.

Details of these activities are listed in appropriate tables appearing at the end of this report. In fiscal year 1974 these activities are estimated to total \$1,191,950,176. The estimate for fiscal year 1975 is \$970,391,038.

The following table reflects the total budget (obligational) authority contained both in this bill and in permanent appropriations for fiscal years 1974 and 1975:

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES TOTAL BUDGET AUTHORITY FOR FISCAL
YEARS 1974-75

Item	Fiscal year 1974	Fiscal year 1975	Change
Interior and related agencies appropriation bill.....	\$2,577,876,200	\$3,153,515,310	+\$575,639,110
Permanent appropriations, Federal funds.....	944,534,176	774,528,038	-170,006,138
Permanent appropriation, Trust funds.....	247,416,000	195,863,000	-51,553,000
Total, budget authority.....	3,769,826,376	4,123,906,348	+354,079,972

REVENUE GENERATED BY AGENCIES IN BILL

The following tabulation indicates total new obligational authority to date for fiscal years 1973 and 1974, and the amount recommended in the bill for fiscal year 1975. It compares receipts generated by activities in this bill on an actual basis for fiscal year 1973 and on an estimated basis for fiscal years 1974 and 1975.

Item	Fiscal year 1973	Fiscal year 1974	Fiscal year 1975
New obligational authority.....	\$2,649,406,300	\$2,577,876,200	\$3,153,515,310
Receipts:			
Department of the Interior.....	4,431,759,000	8,563,017,000	8,703,740,000
Forest Service.....	469,747,535	417,320,000	458,785,000
Total receipts.....	4,901,506,535	8,980,337,000	9,162,525,000

SUMMARY OF INCREASES AND DECREASES

Following is a summary by bureau of the major increases and decreases in new obligational authority recommended for fiscal year 1975, including the reduction for agencies normally funded in this bill but included this year in the Special Energy Research and Development Appropriation Act, 1975, compared with the budget estimates:

Major increases:

Forest Service	+ \$32, 306, 000
Bureau of Indian Affairs (excluding Revolving Fund for Loans)	+17, 685, 000
U.S. Fish and Wildlife Service	+5, 421, 000
Trust Territory of the Pacific Islands	+2, 500, 000
Bureau of Mines	+2, 164, 000
Office of Water Resources Research	+1, 095, 000
Subtotal, major increases	+61, 171, 000

Major decreases:

Decrease below the budget in the energy appropriations bill	-18, 467, 000
National Foundation on the Arts and the Humanities	-16, 000, 000
Bureau of Indian Affairs, Revolving Fund for Loans	-12, 000, 000
National Park Service	-4, 458, 000
Smithsonian Institution	-3, 986, 000
Geological Survey	-2, 381, 000
Bureau of Land Management	-1, 773, 000
Office of the Secretary	-748, 000

Subtotal, major decreases	-59, 813, 000
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Other decreases	-904, 400
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Net total, increase above budget estimates	+453, 600
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EFFECT OF COMMITTEE ACTION ON PROJECTED BUDGET EXPENDITURES
(OUTLAYS) IN FISCAL YEAR 1975

The budget estimates for bureaus and agencies funded in this bill projected new obligational authority of \$3,134,594,710, and total expenditures of \$3,153,367,000.

The Committee has recommended total new budget (obligational) authority of \$3,153,515,310, an increase of \$18,920,600 above the budget estimate. In the Special Energy Research and Development Appropriation Act, 1975, the Congress approved a net reduction of \$18,467,000 in new budget (obligational) authority, making a net increase for agencies normally funded in this bill of \$453,600. Concurrent with its recommendation of an increase in new budget (obligational) authority, the Committee has also recommended a reduction of \$2,410,000 in appropriations to liquidate contract authority.

The estimated net effect of Committee action on expenditures for all bureaus and agencies normally funded in this bill for fiscal year 1975 will be a decrease of about \$1,300,000, consisting of a decrease of about \$9,600,000 in the special energy bill and an increase of about \$8,300,000 in this bill.

EXTENT OF ACTIVITIES FUNDED IN BILL

There follows a listing of selected items which indicate the extent of activities funded in this bill, and in the Special Energy Research

and Development Appropriation Act, 1975 (for agencies normally funded in this bill) :

Management of public lands:

Acres onshore:

Bureau of Land Management	451,043,353
U.S. Forest Service	187,255,013
Bureau of Indian Affairs	52,635,948
U.S. Fish and Wildlife Service	31,148,846
National Park Service	29,117,412

Subtotal, acres onshore 751,200,572

Acres offshore:

Under 200 meters	515,000,000
Over 200 meters	631,680,000

Subtotal, acres offshore 1,146,680,000

Total acres 1,897,880,572

Road construction (miles):

	<i>Current inventory</i>	<i>1975 construction</i>
Bureau of Land Management	44,330	182
Bureau of Indian Affairs	22,000	725
National Park Service	10,204	17
U.S. Fish and Wildlife Service	6,022	
U.S. Forest Service	201,317	8,000

Total miles 283,873 8,924

1973 actual 1975 estimate

Recreation visitation (millions):

National Park Service	216	236
U.S. Fish and Wildlife Service	25	20
Bureau of Land Management	50	60
U.S. Forest Service	188	202

Total visitations (millions) 479 518

TIMBER PRODUCTION

Forest Service

An estimated harvest of 12.6 billion board feet is anticipated for 1975, with receipts from sales of approximately \$437 million. This volume represents about one-fourth of the total timber and 30 percent of the softwood timber cut for industrial purposes annually, and is equivalent to the construction of about 1.2 million average sized homes.

Bureau of Land Management

Administers the sale of over 1.3 billion board feet of timber annually. Timber receipts are estimated to be \$126.2 million in 1975.

SOIL AND WATER CONSERVATION

Forest Service

The National Forests of the West, about 20 percent of the area, produce about 50 percent of the water, conservatively estimated at a value of over one billion dollars annually.

Bureau of Land Management

Administers an active program of soil stabilization practices on 160 million acres of public lands covering about 2,200 watersheds.

Practices are designed to conserve and develop public land soil and water resources and include construction of small water control structures, contouring and cultivation, revegetation, protective fencing, and water developments.

GRAZING

Bureau of Land Management

Administers grazing of approximately 9.1 million head of livestock and 2.4 million big game animals. Grazing receipts are estimated to be about \$14 million in 1975.

Forest Service

Administers the grazing of 6.1 million head of livestock, including offspring. This provides a continued and necessary source of grazing required by 16,600 family-type ranch units. In addition, an estimated 4.1 million big game animals graze on National Forest lands.

MINERAL RESOURCES

Bureau of Land Management

Administers mining and mineral leasing on approximately 819 million acres of land in the continental United States and more than 515 million acres of submerged lands of the Outer Continental Shelf within 200 meter water depth.

Geological Survey

Provides the basic scientific and engineering data concerning water, land, and mineral resources; and supervises the development and production of minerals and mineral fuels on leased Federal, Indian, and Outer Continental Shelf lands. The value of production expected in fiscal year 1975 on Federal, Indian, and Outer Continental Shelf mineral leases is \$6.1 billion, with royalties accruing to the Government of \$880 million. Bonuses from lease sales this fiscal year will approximate \$7.1 billion.

FISH AND WILDLIFE RESOURCES

Fish and Wildlife Service

Produces in excess of 7.6 million pounds of fish a year. The cumulative effect is estimated to support approximately 44 million fisherman-days annually. In addition, this Bureau's refuges accommodate about 1.6 billion waterfowl-use-days, not including Alaska. These refuges also support almost 6.3 million hunting and fishing-use-days.

ADMINISTRATION OF TERRITORIES

The Department of the Interior is responsible for the administration of the Trust Territory of the Pacific Islands (over 2,000 islands covering about 3 million square miles of the Western Pacific Ocean), American Samoa, and Guam. This involves the management of about 985 square miles of land with a total native population of approximately 222,000.

INDIAN EDUCATION AND WELFARE

Indian children in Federal Day and Boarding Schools, 57,500.

Indian children in Public Schools, 98,000.

Indians provided with welfare guidance service, 96,100.

Operation and maintenance of 300 Indian irrigation systems.

ENERGY ACTIVITIES FUNDED IN THIS BILL

In the Special Energy Research and Development Appropriation Act, 1975, a total of more than \$543 million was provided for agencies normally funded in this bill. Energy research programs funded in that bill were those of the Office of Coal Research, the Geological Survey, and the Bureau of Mines. Funding was also provided for the petroleum allocation and energy conservation and analysis activities now transferred to the Federal Energy Administration.

A large number of activities included in this bill also relate to energy but were not included in the Energy Research and Development Appropriation Act because they did not relate directly to energy research or were so closely tied to related non-energy programs of the various bureaus that they were difficult to separate. In addition, budget amendments in some of these programs were received after the bill was considered by the House. Energy related activities included in this bill total approximately \$122.5 million, of which the principal components, along with the 1974 funding and the recommended funding for fiscal year 1975, are as follows:

[In thousands of dollars]

Bureau/appropriation/activity	Fiscal year 1974	Committee bill, 1975
BUREAU OF LAND MANAGEMENT		
Management of lands and resources:		
Land-use planning in energy areas.....	1,317	2,367
Environmental analysis for energy areas:		
Oil and gas.....		1,400
Arctic gaslines.....		3,500
Other non-Bureau energy initiatives.....	1,500	5,400
BLM initiatives.....	505	505
Energy leasing activities:		
OCS leasing.....	3,460	18,585
Coal.....	770	1,820
Oil shale.....	765	865
Geothermal steam.....	550	1,200
Upland oil and gas.....	1,550	1,860
Surface protection:		
Stipulations and compliance.....	1,050	1,700
Energy minerals rehabilitation inventory and analysis.....		1,400
Trans-Alaska pipeline inspection.....	7,214	8,714
Total, energy programs, Bureau of Land Management.....	18,681	49,316
U.S. GEOLOGICAL SURVEY		
Surveys, investigations, and research:		
Special projects:		
Geothermal investigations.....	288	1,095
Energy impact evaluation.....		2,600
Arctic-environmental studies.....		400
Alaska pipeline.....	905	347
Water resources: Hydrologic studies.....	1,100	1,200
Conservation:		
Lease management.....	10,603	16,010
Resource evaluation and classification.....	6,040	16,228
EROS.....	225	50
Total, energy programs, Geological Survey.....	19,161	38,030

[In thousands of dollars]

Bureau/appropriation/activity	Fiscal year 1974	Committee bill, 1975
BUREAU OF MINES		
Mines and minerals:		
Mining research:		
Health-related research in coal mines.....	3,509	3,566
Safety research in coal mines.....	23,482	24,110
Data collection and analysis.....	2,850	3,000
Total, energy programs, Bureau of Mines.....	29,841	30,676
U.S. FISH AND WILDLIFE SERVICE		
Resources management:		
Coal and oil shale research.....	200	1,100
Trans-Alaska pipeline.....	450	500
Powerplant siting.....		700
Total, energy programs, U.S. Fish and Wildlife Service.....	650	2,300
Subtotal, Department of the Interior.....	68,333	120,322
DEPARTMENT OF AGRICULTURE—FOREST SERVICE		
Forest protection and utilization:		
Surface Environment and Mining.....	1,750	2,200
Grand total.....	70,083	122,522

OUTER CONTINENTAL SHELF LEASING

The Committee held extensive hearings on numerous budget proposals relating to the proposed accelerated oil and gas leasing program on the Outer Continental Shelf. The Administration has proposed, as a part of Project Independence, to go from a current program of about three million acres leased in calendar year 1974 to a target program of ten million acres leased in calendar year 1975.

The Committee supports the objective of greater self-sufficiency in energy. However, the Committee has grave reservations about the practical aspects of such a vastly accelerated OCS leasing program in one year. The Committee believes that several ramifications of the effort to achieve this goal indicate that the public interest may be sacrificed. Specifically, the Committee is concerned about the following:

For those lands which are leased, there must be assurances that there is expeditious exploration and development. The Committee does not want the United States to find itself in a situation, similar to the previous coal leasing program, where millions of acres are leased to companies which defer development on them in order to reap greater profits from future price increases. The Committee understands that OCS leasing is under a different law than coal leasing, but the Committee is concerned that through lease extensions, etc. a similar situation could result.

The Committee wants assurances that the environmental impact of proposed OCS leasing actions is carefully and fully assessed before the leases are made. The Committee understands that this is now a requirement under the Environmental Policy Act. However, the Committee believes that environmental assessments must not be made merely to provide strict compliance with the procedures and the policy established by that Act but also to gain a full understanding of the

total impact of these leasing actions. In addition there should be the fullest public participation and dialog so that there is a complete knowledge by the Government and the U.S. public of the consequences of leasing activity or the lack of leasing activity on the relationship between production, consumption and U.S. energy needs.

There must be assurances that the prices paid for the leases reflect fair market value and a fair return to the United States Government. The Committee is concerned that private sector capital might diminish as a result of continuing large sales. In this case, the companies might fail to make bids which reflect the actual worth of the resource and that, with a stated "ten million acre target," bids could be accepted at much less than fair market value in order to attain the target. The Committee believes that it might be a far wiser policy to lease fewer acres in 1975 and extend the program into future years so that fair market values and environmental values may be attained.

The Committee is also concerned that a lack of availability of materials such as drilling rigs and pipelines, particularly in deep water areas, could serve as a deterrent to the development of OCS leases and that there could be unwarranted lease extensions.

In summary, the Committee believes that a "target of leasing ten million acres" may be a reasonable one. However, the Committee emphatically believes that this objective should be treated for what it actually is—a goal. In the pursuit of this goal, the United States must not sacrifice the public interest, for these are resources that belong to all the people, and all of the people are entitled to protection and consultation in their disposition.

The Committee has not made substantial reductions in the budget requests that relate to the proposed ten million acre leasing program. With the funds provided, the Department should pursue its stated objective and prepare for a sound leasing program. The Committee directs the Department to appear expeditiously before the Committee and justify the leasing of additional acreage before further calls are made for nominations of tracts which would lead to leasing in excess of three million acres.

The acquisition and evaluation of data under studies proposed in the budget pertaining to the level of leasing should be completed before a final decision is made on the level of an expanded offshore leasing program. This would include, at a minimum, justification of the proposed leasing level in terms of (a) the role of offshore oil and gas in a comprehensive energy strategy or plan; (b) the availability of drilling rigs, steel pipe, and personnel to support an expanded leasing program; (c) the availability of capital to make the bonus bids and finance the exploration and development of the leases; (d) the ability of the Bureau of Land Management and Geological Survey effectively to administer the program; (e) the effect on revenues returned to the Federal Government of leasing the proposed acreage; (f) the relative environmental risks involved in each of the areas proposed for lease; (g) the onshore environmental, social, and economic impacts; and (h) the relationship of potential offshore production to total reserves, total consumption, and energy conservation practices.

PROGRAMS OF THE U.S. FOREST SERVICE

For many years, the Committee has been concerned that budget constraints have resulted in inadequate budget resources for the United States Forest Service. The Forest Service is charged by law with multipurpose management of the 187 million acres under its jurisdiction. Not only must it provide a sustained yield of timber and fiber, but it must protect wildlife, provide recreation opportunities for all the people of the country, manage rangelands, and provide soil and water conservation.

Last year, the Committee directed the Forest Service to develop a long-range, multi-year budget and management plan to bring the management of Forest Service lands up to standards consistent with multi-use objectives. In response to this request, the Forest Service has developed an "Environmental Program for the Future". The Committee held lengthy hearings on this plan and supports the current objectives and means to achieve them which the Forest Service has proposed. The Forest Service should now provide the widest opportunity for public comment on the plan's contents. When these comments are secured, the Committee expects to have further discussions with the Forest Service so that the Congress can begin to implement its recommendations.

To further the solution to the coming problems which the years hold for our forests, and realizing that there is an obvious world-wide wood fiber shortage, the Committee is moving ahead with expanded funding for the Forest Service.

A tree planted today obviously cannot be harvested tomorrow. More than three million acres of unreforested National Forest lands are capable of growth for commercial use. Since trees are a renewable resource, to leave these areas unreforested is a waste to both the people and the Federal Government. It has been clearly established that for every dollar invested in reforestation and timber stand improvement several dollars are returned to the Treasury. We have inflation in the value of wood products. We have an ever-shrinking land base. Future demand is going to increase. The one and the obvious relief is to expand the fiber supply.

Broad, bold, comprehensive action is required now if we are to prevent an acceleration in softwood lumber and plywood prices, and if, in fact, we are to provide fiber at any cost to meet the housing needs of the Nation in the years ahead.

The Committee, therefore, proposes to institute this year a ten-year reforestation and timber stand improvement program. The Committee is adding \$15 million to the Administration's requested \$35 million to make a total of \$50 million available in the first year of this undertaking. This additional funding will provide planting for an additional 30,000 acres and the Committee understands that this is the maximum amount the Forest Service can utilize. If these 30,000 acres had been planted years ago and were now forested with mature timber, that timber would be worth more than \$100 million. The Committee believes that if this program is pursued for another nine years, the entire 3.3 million acres of backlog can be completely reforested.

Costs of the program during the last nine years will be even greater than that of this first year. Inflation will add more to the future costs. But whatever the cost, the job must be done. It is a sound investment and will help solve the inflationary prices of softwood lumber, plywood and homebuilding.

We urgently request that the Forest Service proceed immediately with the expansion of necessary nursery capacity and we urge that this program be vigorously pursued until completed. The Committee is fully aware that the start of this program will not result in an immediate increase in the allowable cut, and must not be used as an excuse for such an increase in the cut. The entire goal and purpose would be defeated.

Not only is the Committee concerned about the production of timber but also with the well-being of watersheds, the solution which trees can provide for environmental betterment, adequate provision for visitor use, and protection of fish and wildlife.

Therefore, the Committee has, in this critical budget year, also provided additional funds, over the Forest Service budget, to accelerate work in these areas. Specifically, the Committee has added \$739,000 for recreation use, \$1,000,000 for rangeland management, \$900,000 for soil and water management, \$360,000 for trees and timber management research, \$2,500,000 for watershed management research, \$760,000 for wildlife, range, and fish habitat research, \$570,000 for insect and disease research and \$4,921,000 for cooperation in forest fire control. It is expected that with these additions to the budget estimates, a basis for the expanded program in future years will be made so that the management of Forest Service lands may be brought to a level which is consistent with its multiple use objectives and with national needs. The Committee makes no apology for meeting a problem before it becomes a crisis and urges the new Committee on the Budget to hold adequate hearings to determine our natural resources budget requirements and responsibilities.

LOG EXPORTS

The Committee has renewed a limitation on the use of funds available under this Act for sales of unprocessed timber made by the Secretaries of the Interior and Agriculture where timber will be sold for export, or to be used as a substitute for timber exported by the purchaser. The limitation would not apply to the use of such funds for activities under sales made prior to the effective date of the fiscal year 1974 Interior Appropriations Act. The Committee expects that the Secretaries shall include provisions in future timber sales contracts that will assure that the timber involved will not be exported, or used by the purchaser as a substitute for timber he exports, or sells for export.

Some confusion has existed as to what the Committee meant by the term substitution. The Committee defines substitution as the purchase of a greater volume of public timber by an individual purchaser than his historic pattern within a reasonable time of the sale by such purchaser of a greater volume of his private timber than has been his historic pattern. The Committee also requests that the Secretaries shall include in future contracts a provision preventing a purchaser from selling timber to another person who would use the said timber as a substitute for timber he exports.

The Committee has noted that there has been a substantial traffic in so-called cants. A cant is produced by slicing a log lengthwise into pieces which are slightly greater than eight inches. This practice permits a purchaser to take a log from Federal land, to slice it two or more times, to do no more manufacturing, and then to export the resultant cant. The Committee views this as a clear attempt to circumvent the intention of the Congress to embargo the export of whole logs from Federal lands. The Secretaries are, therefore, directed to require a purchaser to perform a greater amount of manufacture of logs from Federal lands before the product can be exported. The Committee recommends the manufacturing requirements of the British Columbia Regulation R as such additional manufacture. It is not intended that this additional manufacturing requirement apply to the State of Alaska which has a long-established trade in cants.

INDIAN SELF-DETERMINATION

The Committee held extensive hearings on the current Administration policy of Indian self-determination, and will continue to be interested in the progress of this program. The Committee fully supports this policy and has approved funds to continue it in fiscal year 1975. However, the Committee requests that this policy be implemented very carefully so that the Indian community achieves maximum benefit from it and is not disappointed by possible adverse side effects of implementation.

The policy of self-determination is implemented, in part, by contracting with the various tribes for services previously supplied by the Bureau of Indian Affairs. Budget justifications reviewed by the Committee revealed that the Bureau of Indian Affairs anticipated that it would provide approximately \$155 million to the tribes in such contracts during fiscal year 1975 and that they would be able to reduce the total permanent positions in the Bureau by approximately 1,000. Further, the Bureau has allocated specific funds to be used by the tribes in managing these contracts. The Committee wants to be sure that, in assuming responsibilities for programs formerly operated by the Bureau, the various tribes have the administrative capability to manage them effectively. It is incumbent upon BIA to assure that this capability exists and that adequate technical and management assistance is provided to the tribes in transition. The Committee wants to insure a full accounting of the funds used and the programs operated so that there is maximum program effectiveness. In short, the Committee wants to be sure that self-determination is not implemented so hastily that there is a net decrease in services to the Indian people, with resulting disappointment to all concerned.

In addition, it is clear to the Committee that as the tribes assume more responsibility for Indian program operation, there is a fundamental need for the development of more sophisticated tribal administrative machinery than has heretofore existed. In particular, the Committee believes that there will be a need for the establishment of well-managed personnel, retirement, auditing, and budget and accounting systems, and other facets of modern organizational management, adapted, of course, to meet the unique and special requirements of the Indian people.

The Committee expects a full review of the Bureau's response to its concerns in the 1976 budget hearings.

This year, as in past years, the Committee was confronted with a flood of requests for numerous unbudgeted projects by various tribes and Indian groups. Those totaled more than half a billion dollars. The Committee listened carefully and patiently for two days as various projects were described by outside witnesses. The Committee believes that most if not all of these projects were meritorious. It has done its best, within the overall parameters of a constrained budget, to accommodate as many as possible. The Committee has added more than \$17 million above the budget estimates of the Bureau of Indian Affairs, exclusive of the Indian Revolving Loan Fund. The Committee is pleased that the Congress has passed and the Administration has requested funding for the Indian Financing Act, which authorizes grants, direct loans, and loan guarantees and interest subsidies. This bill includes \$68 million to implement that act. It is expected that many of the very meritorious projects described to the Committee by outside witnesses and Members can be provided for with these funds. In the case of the direct loan program (Revolving Fund for Loans) the Committee realized that there would be many demands and little repayment of loans after the end of the first year. Since the \$50 million requested was a one-time authorization, the Committee decided it would be wiser to defer appropriation of part of the authorized amount. This will provide available authorization for appropriation in future years.

The Committee continues to be concerned about the various Federal programs affecting Indian education. After months of delay, the Department of the Interior and the Department of Health, Education and Welfare have finally formed a joint study of the programs which provide grants or other assistance to public schools with Indian children. It is hoped that this study will identify needed changes in legislation and regulations so that the funds provided for these programs are distributed fairly and equitably to the Indian community. In addition to those programs which provide assistance to the operation of schools with Indian children, the Committee continues to be concerned with the funding of construction of public schools with Indian children. The Committee is aware that P.L. 815 does not operate to provide safe, modern school facilities in wide areas of the country. Yet the list of construction needs grows longer each year. It is the opinion of the Committee that some solution should be found. Indian children are entitled to protection from fire and disaster.

REPROGRAMMING PROCEDURES

The House Committee on Appropriations for many years has had an informal agreement with the various agencies and bureaus funded in the Department of Interior and Related Agencies appropriation bill with respect to guidelines and procedures for reprogramming funds by deferring approved projects and utilizing funds appropriated for these projects to accomplish others.

It has come to the attention of the Committee that the practice of requesting approval for reprogramming or notifying the Committee about reprogramming actions is not uniformly understood by the 27 various agencies funded in this bill.

The Committee is well aware of the need of the administering agencies to reprogram funds to carry out an effective program. Changing conditions due to various factors may result in variations of cost estimates. However to maintain integrity in the appropriation process the Committee must be kept fully appraised of all proposed reprogrammings of projects and programs within each activity undertaken by the agency involved.

It is with this thought in mind that the Committee has established the following criteria, generally parallel to those guidelines established in Senate Report No. 971, 88th Congress, 2d session for all reprogrammings:

(1) No funds shall be reprogrammed from approved projects and programs within activities without a written request from the agency involved requesting specific approval.

(2) Such proposal should be made only when an unforeseen situation arises; and then only if postponement of the project or the activity until the next appropriation year will result in actual loss or damage. Mere convenience or desire should not be factors for consideration.

(3) Any project or activity which may be deferred through reprogramming shall not later be accomplished by means of further reprogramming; but, instead, funds should again be sought for the deferred project or activity through regular appropriation processes.

(4) Greater care should be expended in both legislative and appropriation processes to estimate costs more accurately and realistically in order to avoid situations wherein costs are underestimated to such an extent that requests for additional authorizations or for authority to expend greatly increased amounts must be made.

(5) It is desirable that in every possible instance funds for a project or activity should be expended or obligated during the fiscal year for which the appropriation is made.

The criteria pertaining to reprogramming for land acquisition under the Land and Water Conservation Fund contained in Senate Report No. 172, 89th Congress, 1st session, shall remain in effect.

The Committee is highly displeased at the manner in which budget amendments have been submitted by the Administration. The Committee has had to consider almost \$500,000,000 in budget amendments submitted after the original budget was presented, and the Committee is aware that there are still proposals languishing at the Office of Management and Budget. For the most part, these amendments have had to be considered out of context of the regular budget justifications. The Committee expects that the Administration will process these amendments more expeditiously in the future.

GSA SPACE RENTAL

The Committee has included a provision in the bill, identical to provisions in other appropriations bills for fiscal year 1975, which limits the payment for GSA space and services to 90% of the GSA billing. The Committee recommendations for the various appropriations in the bill include reductions to implement this provision. These reductions total \$7,787,000.

PROGRAMS NOT INCLUDED IN THE BILL

The budget estimates for fiscal year 1975 included funding for the following activities:

Saline Water Research.....	\$3,029,000
Youth Conservation Corps.....	10,240,000
National Museum Act.....	1,000,000
Pennsylvania Avenue Development Corporation.....	831,000
Total.....	15,100,000

Existing legislation authorizing these appropriations expired June 30, 1974, or is insufficient to cover the amount requested in the budget.

Hearings were held on the budget estimates, but in absence of authorizing legislation for these activities in fiscal year 1975, the Committee has decided to pass over these items without prejudice.

LIMITATION ON UNIT COST OF EMPLOYEE HOUSING

The limitation on the unit cost of employee housing (regardless of the source of financing) in the continental United States, Alaska, Hawaii, and the Territories shall be \$45,000. This limitation includes engineering and design costs, but excludes provision of utilities to the lot line. Any exceptions to this monetary limitation shall be submitted to the Committee for its advance review and approval. Employee houses shall not exceed the standards outlined by the Committee in House Conference Report No. 2049, 87th Congress, 2d Session.

TITLE I—DEPARTMENT OF THE INTERIOR

LAND AND WATER RESOURCES

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

Appropriation, 1974.....	\$116,682,000
Estimate, 1975.....	142,469,000
Recommended, 1975.....	140,696,000
Comparison:	
Appropriation, 1974.....	+24,014,000
Estimate, 1975.....	-1,773,000

The amount recommended by the Committee, compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 appropriation	Estimate, 1975
Resource management, conservation, and protection.....	\$113,244,000	+\$34,733,000	-\$1,080,000
Cadastral survey.....	11,889,000	+3,265,000	-----
Firefighting and rehabilitation.....	5,400,000	-20,300,000	-----
General administration.....	3,853,000	+430,000	-20,000
GSA space costs.....	5,160,000	+4,736,000	-573,000
Pay cost increases.....	1,150,000	+1,150,000	-100,000
Total, management of lands and resources.....	140,696,000	+24,014,000	-1,773,000

The Bureau of Land Management is responsible for the conservation, management, and development of about 451 million acres of the Nations' public lands, including 278 million acres in Alaska.

In addition, the Bureau administers mining and mineral leasing on other federally owned lands, or former Federal lands where minerals have been reserved in public ownership, and on the submerged lands of the Outer Continental Shelf.

The reduction of \$1,773,000 below the budget estimate consists of the following decreases:

Environmental impact of proposed Arctic gaslines.....	-\$1,000,000
GSA space costs.....	-573,000
Increased pay costs.....	-100,000
Oil and gas leasing onshore.....	-50,000
Geothermal leasing.....	-30,000
General administration.....	-20,000

The budget estimate for this account reflected an increase in forest management programs on public domain lands. The increase was offset by a decrease in the funds provided in this account for the management of the Oregon and California grant lands. The justification for this diversion was that increased revenues from timber sales in the O&C counties provided adequate funds for the management of these lands. While the Committee has approved this one-time diversion, the Committee does not approve of the continuing use of O&C earmarked funds for management of public domain lands, other than O&C lands. This year's budget should in no way be considered a precedent for future years. The O&C lands are among the most efficiently managed in the country, and should be a model for other areas to follow. The Committee in no way supports any action which will have the effect of diminishing the intensity of management of these lands.

The Committee is aware and concerned about the rate of destruction of cultural treasures in certain areas of our public domain lands. The 300% increase in the budget for protection of these items will enhance the protection but will not approximate in any manner the job that needs to be done. Although the Committee has recommended no additional funds above the budget for this activity, it would give sympathetic consideration of a reprogramming request if the Bureau is able to identify savings in other areas.

The Committee bill provides an increase of \$24,014,000 over the 1974 budget. Despite this increase, the budget for the Bureau of Land Management remains lamentably small given the vast responsibilities the Bureau has over one-third of our Nation's land, particularly in view of the enormous growth in recreation use as well as natural resource demands.

CONSTRUCTION AND MAINTENANCE

Appropriation, 1974.....	\$6,800,000
Estimate, 1975.....	6,655,000
Recommended, 1975.....	6,655,000
Comparison:	
Appropriation, 1974.....	-145,000
Estimate, 1975.....	

The Committee recommends an appropriation of \$6,655,000, the budget estimate, for construction and maintenance of various facilities

necessary for the proper administration of public lands under the jurisdiction of the Bureau of Land Management.

PUBLIC LANDS DEVELOPMENT ROADS AND TRAILS

(LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1974	-----	\$4, 000, 000
Estimate, 1975	-----	4, 070, 000
Recommended, 1975	-----	4, 070, 000
Comparison:		
Appropriation, 1974	-----	+70, 000
Estimate, 1975	-----	

This appropriation is required to liquidate obligations incurred under contract authority provided in the Federal-Aid Highway Act for development of roads and trails on public domain lands.

The Bureau of Land Management is responsible for maintaining about 44,000 miles of roads on the 451 million acres administered by the Bureau. Of the 32,000 miles of roads which are classed as primitive, 30,000 are in need of up-grading. There is an additional need of 6,700 miles of road construction and surfacing in order to serve the long-term management needs of the public lands.

OREGON AND CALIFORNIA GRANT LANDS

(INDEFINITE APPROPRIATION OF RECEIPTS)

Appropriation, 1974	-----	\$28, 750, 000
Estimate, 1975	-----	28, 750, 000
Recommended, 1975	-----	28, 750, 000
Comparison:		
Appropriation, 1974	-----	
Estimate, 1975	-----	

The bill continues the indefinite appropriation of 25 percent of the gross receipts from sales of timber and other products, representing one-third of the 75 percent of revenues due the Oregon and California counties.

It is estimated that a total of \$28,750,000 will be available during fiscal year 1975 for construction, acquisition, and operation and maintenance of access roads and improvements, and for forest protection and development on the revested lands and on other Federal lands in the Oregon and California land grant counties of Oregon.

RANGE IMPROVEMENTS

(INDEFINITE APPROPRIATION OF RECEIPTS)

Appropriation, 1974	-----	\$3, 242, 000
Estimate, 1975	-----	4, 503, 000
Recommended, 1975	-----	4, 503, 000
Comparison:		
Appropriation, 1974	-----	+1, 261, 000
Estimate, 1975	-----	

The Committee recommends an indefinite appropriation of \$4,503,000 to be derived from public lands and Bankhead-Jones Farm Tenant Act Lands grazing receipts for construction, purchase, and maintenance of range improvements.

RECREATION DEVELOPMENT AND OPERATION OF RECREATION FACILITIES
(INDEFINITE, SPECIAL FUND)

Appropriation, 1974.....	\$165, 000
Estimate, 1975.....	242, 000
Recommended, 1975.....	242, 000
Comparison:	
Appropriation, 1974.....	+77, 000
Estimate, 1975.....

The Committee recommends an appropriation of \$242,000, the budget estimate. This is an appropriation of receipts from admission fees and user charges from recreation users of lands administered by the Bureau of Land Management. The funds will be used to perform corrective and preventative maintenance at recreation facilities and to construct and improve facilities in support of the BLM off-road vehicle management program.

OFFICE OF WATER RESOURCES RESEARCH

SALARIES AND EXPENSES

Appropriation, 1974.....	\$13, 769, 000
Estimate, 1975.....	12, 700, 000
Recommended, 1975.....	13, 795, 000
Comparison:	
Appropriation, 1974.....	+26, 000
Estimate, 1975.....	+1, 095, 000

The objective of this program is to stimulate, sponsor, provide for, and supplement present programs for the conduct of research, investigations, experiments, and the training of scientists in the fields of water and resources which affect water, in order to assist in assuring the Nation of a supply of water sufficient in quantity and quality to meet the requirements of its expanding population.

The Committee recommends an appropriation of \$13,795,000, a net increase of \$1,095,000 over the budget estimate, consisting of an increase of \$1,101,000 for State institutes and a decrease of \$6,000 for GSA space costs. The increase will provide \$110,000 per State for the 50 States and Puerto Rico where institutes have already been established. In addition, \$10,000 each is provided for newly authorized institutes in the Virgin Islands, Guam, and the District of Columbia. The Committee regrets that budget constraints prevent the recommendation of greater increases. Witnesses appearing before the Committee stated that this is far more than just a "land grant college assistance" program. The Committee understands that water is a vital factor in our national life and knowledge of our water resources is necessary if we are to maintain an adequate supply in the future.

The amount included in the bill provides the following:

Assistance to States for institutes.....	\$5, 640, 000
Matching grants to institutes.....	3, 000, 000
Water resources research to be performed by any qualified entity or individual as provided under Title II of the Act.....	3, 170, 000
Scientific information center.....	940, 000
Administration.....	992, 000
GSA space.....	53, 000
Total.....	13, 795, 000

FISH AND WILDLIFE AND PARKS

BUREAU OF OUTDOOR RECREATION

SALARIES AND EXPENSES

Appropriation, 1974	\$4,696,000
Estimate, 1975	5,040,000
Recommended, 1975	5,010,000
Comparison:	
Appropriation, 1974	+314,000
Estimate, 1975	-30,000

The Bureau of Outdoor Recreation serves as the focal point in the Federal government for activities relating to outdoor recreation. In addition, a liaison is maintained with State and local governments and with the private sector with a view toward developing and executing a nationwide coordinated effort in the provision of outdoor recreation opportunities.

The Bureau also administers a program of matching grants to States for recreation planning, for acquisition of land and water areas, and for the development of such areas.

The Committee recommends an appropriation of \$5,010,000, a reduction of \$30,000 below the budget estimate. The reduction consists of \$9,000 for pay costs and \$21,000 for GSA space costs.

LAND AND WATER CONSERVATION FUND

Appropriation, 1974	\$76,223,000
Estimate, 1975	300,000,000
Recommended, 1975	300,000,000
Comparison:	
Appropriation, 1974	+223,777,000
Estimate, 1975	

The following table reflects the action recommended by the Committee on the budget request:

Activity	Budget estimate	Committee bill	Change
Assistance to States	\$196,000,000	\$180,000,000	-\$16,000,000
Federal programs:			
National Park Service:			
Recently Authorized Areas:			
Bighorn Canyon NRA	447,000	447,000	
Biscayne NM	1,000,000	1,000,000	
Buffalo NR	7,000,000	7,000,000	
Capitol Reef NP	375,000	375,000	
C. & O. Canal NHP	7,190,000	7,190,000	
Cowpens NB	1,000,000	1,000,000	
Cumberland Island NS	9,925,000	9,925,000	
Delaware Water Gap NRA	4,183,000	4,183,000	
Effigy Mounds NM	13,000	13,000	
Fort Donelson NHP	150,000	150,000	
Golden Gate NRA	10,000,000	15,000,000	+5,000,000
Gulf Islands NS	342,000	342,000	
Lincoln Home NHS	500,000	500,000	
Minute Man NHP	3,000,000	3,000,000	
Muir Woods NM	400,000	400,000	
Perry's Victory IPM	250,000	250,000	
Piscataway Park	825,000	825,000	
Sleeping Bear Dunes NL	1,150,000	1,150,000	
Subtotal	47,750,000	52,750,000	+5,000,000

Activity	Budget Estimate	Committee bill	Change
Federal programs—Continued			
National Park Service—Continued			
Wild and scenic rivers:			
Lower St. Croix.....	\$1,450,000	\$1,450,000	-----
Upper St. Croix.....	800,000	800,000	-----
Subtotal.....	2,250,000	2,250,000	-----
Deficiency awards.....	1,500,000	1,500,000	-----
Inholdings.....	20,000,000	16,200,000	-\$3,800,000
Total, National Park Service.....	71,500,000	72,700,000	+1,200,000
Forest Service:			
Whiskeytown-Shasta-Trinity NRA.....	550,000	550,000	-----
Sawtooth NRA.....	2,000,000	2,000,000	-----
Oregon Dunes NRA.....	800,000	800,000	-----
Flaming Gorge NRA.....	250,000	250,000	-----
Mt. Rogers NRA.....	1,100,000	1,100,000	-----
Spruce Knob-Seneca Rocks NRA.....	1,100,000	1,100,000	-----
Appalachian Trail.....	3,550,000	3,550,000	-----
Wilderness and primitive areas.....	2,000,000	2,000,000	-----
Specially designated recreation areas.....	4,650,000	18,550,000	+13,900,000
Deficiency awards and inholdings.....	1,000,000	1,000,000	-----
Total, Forest Service.....	17,000,000	30,900,000	+13,900,000
U.S. Fish and Wildlife Service:			
Special legislation:			
San Francisco Bay NWR.....	6,000,000	6,000,000	-----
Tinicum Environmental Center.....	200,000	1,200,000	+1,000,000
Endangered species.....	1,300,000	1,300,000	-----
Recreation additions:			
National Elk NWR.....	750,000	750,000	-----
Mason Neck NWR.....	250,000	250,000	-----
Total, U.S. Fish and Wildlife Service.....	8,500,000	9,500,000	+1,000,000
Bureau of Land Management:			
King Range NCA.....	445,000	445,000	-----
Pacific Crest Trail.....	55,000	55,000	-----
Total, Bureau of Land Management.....	500,000	500,000	-----
Administration.....	6,033,000	5,980,000	-53,000
GSA space costs.....	467,000	420,000	-47,000
Total.....	300,000,000	300,000,000	-----

The Committee recommends the full budget request of \$300,000,000 for the Land and Water Conservation Fund, but has made several adjustments within the total.

The total recommended for assistance to States is \$180 million, or 60% of the total appropriation. This level of funding is consistent with funding levels recommended by the Committee in past years and will provide the States with adequate funding resources to carry out recreation land acquisition and development programs. Funds provided to the States shall be available to assist in the acquisition of properties at fair market values existing prior to the occurrence of Hurricane Agnes which are authorized by Pennsylvania State law to be acquired without consideration of any loss in value attributable to that disaster and which are acquired by the Borough of Tunkhannock, Pennsylvania, for the River Street Park Land and Water Conservation Fund project. No person otherwise eligible for any kind of replacement housing payments under the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646), with regard to this project shall be denied such eligibility as a result of his being unable to meet the occupancy requirements set by that Act because of that disaster.

The Committee recommends an allocation of \$16,200,000 for acquisition of National Park Service inholdings. During hearings on the 1975 proposed Land and Water Conservation Fund program, the Park Service identified numerous inholding opportunities, which are currently available or might be available in the near future. The Committee expects the Department to submit these requests to the Committee for approval using the normal procedure. The Committee has indicated its interest in expediting payments to landowners who have offered to sell their property to the National Park Service under its Opportunity Inholding Program. In furtherance of this effort, this Committee approves the following procedures with respect to this program:

As has been the custom in the past, periodically proposed acquisitions are to be consolidated and submitted for consideration by the Committee. The Committee will make every effort to take action on any of the proposed acquisitions within 30 days of the date of the transmittal of the program to the Committee.

The Department of the Interior has already initiated action to expedite processing of these programs. The Office of Management and Budget is also requested and encouraged to take similar action to improve the processing of offers taken under this program in order to expedite payments to the landowners. It is therefore suggested that the Office of Management and Budget give simultaneous consideration to these proposed acquisitions so that total processing time may not exceed 30 days.

The Committee has recommended an increased allocation of \$13,900,000 for land acquisition of the United States Forest Service. The increase is to be divided as follows: \$10,000,000 for acquisition of lands in the Lake Tahoe basin, California; \$2,000,000 for acquisition of lands in the Sabine, Sam Houston, and Angelina National Forests, Texas; \$1,500,000 for acquisition of lands in the Green Mountain National Forest, Vermont; and \$400,000 for land acquisition at the Council Bluffs project, Clark National Forest, Missouri.

The premise on which the 1975 budget estimate was submitted would permit the Forest Service to acquire land for national recreation areas, wilderness and primitive areas, and the Appalachian Trail but would restrict land acquisition in specially designated recreation areas within National Forests to only \$4,650,000. Recreation use on the lands of the National Forest System continues to grow at a rate in excess of many past projections.

The Committee disagrees with this proposed policy especially in view of the fact that additional recreation lands could be acquired in the Eastern portion of the Nation where there are numerous areas of dense population. In addition, adherence to the proposed policy would drastically interfere with coordinated recreation plans of the Forest Service and the various States.

The Forest Service requires an annual program of about \$70 million for the remaining sixteen years of the Fund to accomplish the purchase program envisioned initially over the 25-year period of the Fund. In preparing future budgets the Forest Service program should reflect this need, with adequate attention given to land acquisition in specially designated recreation areas.

The Committee recommendation includes an additional \$1,000,000 for land acquisition at the Tinicum Environmental Center, Pennsyl-

vania for a total 1975 program of \$1,200,000. The Center is administered by the U.S. Fish and Wildlife Service.

UNITED STATES FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

Appropriation, 1974.....	\$86, 537, 000
Estimate, 1975.....	101, 095, 000
Recommended, 1975.....	100, 666, 000
Comparison:	
Appropriation, 1974.....	+14, 129, 000
Estimate, 1975.....	-429, 000

The amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 Appropriation	Estimate, 1975
Habitat preservation.....	\$16, 158, 000	+\$3, 750, 000	-----
Wildlife resources.....	43, 329, 000	+4, 668, 391	-----
Fishery resources.....	21, 760, 000	+420, 000	-----
Endangered species.....	5, 318, 000	+658, 000	-----
Interpretation and recreation.....	5, 830, 000	+210, 000	+\$50, 000
Administration.....	3, 623, 000	-----	-----
GSA space costs.....	3, 798, 000	+3, 622, 609	-422, 000
Pay cost increases.....	800, 000	+800, 000	-57, 000
Total, resource management.....	100, 666, 000	+14, 129, 000	-429, 000

The net decrease of \$429,000 below the budget estimate consists of an increase of \$50,000 for recreation use at the Wichita Mountains National Wildlife Refuge, and decreases of \$57,000 for pay costs and \$422,000 for GSA space. Within the funds provided in the bill for "Fishery resources" the Committee directs that the production level of 4.6 million lake trout per year from the Jordan River National Fish Hatchery be maintained in fiscal year 1975.

The Committee continues to be concerned about proposals by the Fish and Wildlife Service to turn over the operation of certain Federal fish hatcheries to State governments. In the course of its hearings, the Committee learned that a special task force of outside fisheries experts has been established to consider the whole question of the Federal role in the Nationwide fisheries program. In the meantime, however, the Service continues to negotiate with States for transfer of certain hatcheries. The Committee is concerned that in its haste to achieve a certain numerical objective in its hatchery transfer program, important Federal interests will be sacrificed. Specifically, the Committee wants to be sure that the Federal investment in land and capital equipment in these hatcheries is maintained and that the States which assume responsibility for operating them have adequate budget resources to do a proper maintenance and management job. The Committee directs that the Department secure the approval of the Committee before any agreement is entered into for the transfer of ownership and/or operation of a Federal fish hatchery.

The Committee is also concerned about certain proposals to realign the regional boundaries and regional cities of the Service. Such pro-

posals are often advocated for the principal purpose of making regional boundaries and cities conform to the so-called Standard Federal Regions and often have no relationship to efficiency and effectiveness in the operations of the Service. The Committee directs that no realignment of regional boundaries and cities of the Service be made without prior approval of the Committee.

The Committee continues to be concerned about curtailment of recreation use on wildlife refuges. The Committee understands that the primary purpose of these refuges is wildlife protection and that recreation should be controlled when public use becomes harmful to the primary purpose of the refuge. However, the Committee believes that recreation use should not be unnecessarily curtailed and directs the Service to continue to provide adequate recreation use where it is not inconsistent with wildlife protection.

The Committee is recommending an increase of \$14,129,000 over last year's appropriation to carry out the many important responsibilities with which the Service is charged. The recommended allowance will provide for an additional 123 positions. The Committee believes that the important work of the Service has to be focused in the field and not in the Washington office. The Committee directs that to the maximum extent possible, the new positions provided in this bill be assigned to the field and not be used to increase the staff of the Washington office.

The Committee is sympathetic to the appeal from the Service on the effects of the 1967 limitation of \$25,000 for rehabilitation and improvement projects funded in this account. In the future, the cost of each rehabilitation and improvement project at any one of the Service's installations shall not exceed \$60,000. Should the cost of any such project exceed \$60,000, it is not to be undertaken without the prior approval of the Committee.

CONSTRUCTION AND ANADROMOUS FISH

Appropriation, 1974.....	\$8, 126, 500
Estimate, 1975.....	8, 597, 000
Recommended, 1975.....	13, 447, 000
Comparison:	
Appropriation, 1974.....	+5, 320, 500
Estimate, 1975.....	+4, 850, 000

This appropriation finances the construction and rehabilitation of fish hatcheries and wildlife refuge facilities, and fishery and wildlife research facilities. It also provides funds to carry out the provisions of the Anadromous Fish Conservation Act, to preserve, develop, and enhance anadromous fishery resources within the several States and the Great Lakes.

In addition to those projects included in the budget estimate, the Committee recommendation includes the following projects:

Hatchery building, Allegheny National Fish Hatchery, Pennsylvania.....	+ \$300, 000
Canal rehabilitation and flood damage repair, Okefenokee National Wildlife Refuge, Georgia.....	+200, 000
Visitor facilities, Horicon National Wildlife Refuge, Wisconsin.....	+400, 000
Site work, Makah National Fish Hatchery, Washington.....	+940, 000
Hatchery facilities, White River National Fish Hatchery, Vermont.....	+1, 523, 000
Hatchery facilities, Warm Springs National Fish Hatchery, Oregon.....	+1, 187, 000

In addition, the Committee has provided \$300,000 over the budget estimate in the Anadromous Fish program for matching with the State of Washington. These funds are to be used to assist in the implementation of the recent decision by U.S. District Court Judge George H. Boldt concerning Indian fishing rights. The Committee understands that a budget amendment for this activity will be shortly coming from the Administration, but it was not received in time for Committee action on the bill.

The 1975 program recommended by the Committee will provide \$2,633,000 for the Anadromous Fish program and \$10,814,000 for construction and maintenance.

MIGRATORY BIRD CONSERVATION ACCOUNT

(DEFINITE, REPAYABLE ADVANCE)

Appropriation, 1974.....	\$3, 500, 000
Estimate, 1975.....	-----
Recommended, 1975.....	1, 000, 000
Comparison:	
Appropriation, 1974.....	-2, 500, 000
Estimate, 1975.....	+1, 000, 000

Under the provisions of the Wetlands legislation, this appropriation provides advances to the fund for acquisition of refuges. The advances are to be repaid from receipts beginning in fiscal year 1977. The Congressional intent in approving advance funding was to enable purchase of wetlands before land price escalation. The budget policy of eliminating this advance funding is short sighted. Last year the Congress approved funds in this appropriation over the objection of the Administration and this year the Committee is recommending funds when none have been requested by the Administration.

In addition to funds provided in this appropriation, receipts from the sale of duck stamps, estimated at \$11,000,000 in fiscal year 1974 and \$12,000,000 in fiscal year 1975, will be available for acquisition of wetland areas.

NATIONAL PARK SERVICE

OPERATION OF THE NATIONAL PARK SYSTEM

Appropriation, 1974.....	\$193, 752, 000
Estimate, 1975.....	210, 058, 000
Recommended, 1975.....	209, 437, 000
Comparison:	
Appropriation, 1974.....	+15, 685, 000
Estimate, 1975.....	-621, 000

The amount recommended by the Committee, compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 Appropriation	Estimate, 1975
Park management.....	\$195, 894, 000	+\$8, 444, 000	-----
Forest fire suppression and rehabilitation of burned areas.....	700, 000	-----	-----
Executive direction.....	5, 342, 000	+59, 000	-\$40, 000
GSA space costs.....	4, 601, 000	+4, 282, 000	-511, 000
Pay cost increases.....	2, 900, 000	+2, 900, 000	-70, 000
Total, operation of the National Park System.....	209, 437, 000	+15, 685, 000	-621, 000

The reduction of \$621,000 below the budget estimate consists of decreases of \$70,000 for pay cost increases, \$511,000 for GSA space, and \$40,000 for executive direction.

The Committee directs that within available funds, the National Park Service assist Indian tribes in planning museums and culture centers. The Indian community has recently shown an increased interest in developing its cultural resources and providing the American public an opportunity to learn more about the cultural heritage of the American Indian. The Committee believes that the National Park Service has expertise in this area and can provide valuable technical assistance.

PLANNING AND CONSTRUCTION

Appropriation, 1974.....	\$20,012,000
Estimate, 1975.....	57,303,000
Recommended, 1975.....	53,466,000
Comparison:	
Appropriation, 1974.....	+33,454,000
Estimate, 1975.....	-3,837,000

The Committee recommends reductions below the budget estimate of \$5,874,000 for Constitution Gardens (providing a total program of \$2,000,000) and \$1,000,000 for advance planning (providing a total program of \$1,700,000). In addition, the Committee directs that the National Park Service utilize, by reprogramming, \$2,800,000 included in previous appropriations for projects which cannot now be carried out or must be delayed until future years. Including this reprogramming and the decreases noted above, the National Park Service will be able to carry out the following unbudgeted projects within the \$53,466,000 which the Committee recommends:

Reconstruction and restoration, Bent's Old Fort, Colo.....	+\$2,336,000
Reconstruction and restoration, Fort Vancouver, Wash.....	+225,000
Visitors Center, George Rogers Clark National Historical Park, Ind.....	+532,000
Road construction and visitor facility planning, Grant Kohrs National Historic Site, Mont.....	+30,000
Project planning, Newhalem campground facilities, North Cascades National Park, Wash.....	+270,000
Park development, Bailly Homestead Area, Indiana Dunes National Lakeshore, Ind.....	+319,000
Visitors center and exhibits, Lincoln Home National Historic Site, Ill.....	+746,000
Fort stabilization and restoration, Gulf Islands National Seashore, Fla.....	+700,000
Fort stabilization and restoration, Gulf Islands National Seashore, Miss.....	+250,000
Fort reconstruction, Fort Scott National Historical Site, Kansas..	+429,000

ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1974.....	\$35,000,000
Estimate, 1975.....	23,000,000
Recommended, 1975.....	24,126,000
Comparison:	
Appropriation, 1974.....	-10,874,000
Estimate, 1975.....	+1,126,000

This appropriation provides for liquidation of obligations incurred for construction of parkways and roads and trails by the National Park Service under contract authority provided in the Federal-Aid Highway Act.

The Committee recommends the following reductions in the program proposed in the budget:

Constitution Gardens (leaving a total appropriation in this account of \$2,000,000)-----	-\$1, 941, 000
Advance planning (leaving a total appropriation in this account of \$2,100,000)-----	-1, 000, 000

The Committee recommends the following additional projects not included in the budget request:

Natchez Trace Parkway:	
Section 3-C (Mississippi)-----	+\$2, 400, 000
Planning, section 3-P-6 (Mississippi)-----	+100, 000
Planning, sections 3-V-2, 3-V-1, and 3-U-2 (Mississippi)-----	+450, 000
Section 2-D (Alabama)-----	+1, 000, 000
Grant Kohrs National Historic Site, Mont.-----	+100, 000
Park development, Indiana Dunes National Lakeshore, Ind.-----	+17, 000

In addition, the Committee directs the National Park Service to accelerate work on the Alabama segment of the Natchez Trace Parkway to the maximum extent possible using available contract authority and liquidating cash. The Alabama segment will provide a direct connection with the Mississippi segment already under construction. The Committee also urges that construction on the northern Mississippi segment be accelerated.

PRESERVATION OF HISTORIC PROPERTIES

Appropriation, 1974-----	\$15, 842, 000
Estimate, 1975-----	24, 375, 000
Recommended, 1975-----	24, 375, 000
Comparison:	
Appropriation, 1974-----	+8, 533, 000
Estimate, 1975-----	

The Committee recommends an appropriation of \$24,375,000, the budget estimate. The amount provided includes the following activities:

Grants-in-aid-----	\$16, 000, 000
Special Bicentennial grants-in-aid-----	4, 000, 000
Maintenance of the National Register-----	751, 000
Advisory Council on Historic Preservation Support-----	543, 000
Historic Sites Survey-----	578, 000
Historic American Buildings Survey-----	448, 000
Historic American Engineering Record-----	236, 000
Archeological Investigation and Salvage-----	1, 819, 000
Total-----	24, 375, 000

The Committee directs that within the funds available for archeological investigation and salvage, \$175,000 be included for continuation of work at the Makah-Ozette diggings.

PLANNING, DEVELOPMENT AND OPERATION OF RECREATION FACILITIES

(INDEFINITE, SPECIAL FUND)

Appropriation, 1974-----	\$30, 378, 000
Estimate, 1975-----	11, 900, 000
Recommended, 1975-----	11, 900, 000
Comparison:	
Appropriation, 1974-----	-18, 478, 000
Estimate, 1975-----	

The Committee recommends an appropriation of \$11,900,000, the budget estimate. Authority for this program originates from Public Law 92-347, approved July 11, 1972, whereby fees collected by the National Park Service for admission to designated units of the System and for special recreation-use facilities are earmarked for appropriation for its own use.

The Committee recommendation will provide for the following activities:

Enhancement of fee collection systems	\$6,000,000
Alternate transportation systems	4,608,000
Planning, rehabilitation and repair of recreation facilities	1,292,000
Total	11,900,000

The Committee directs that, within the funds available for transportation systems, \$150,000 shall be used for a field study of the Golden Gate National Recreation Area Travel Study.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

Appropriation, 1974	\$2,400,000
Estimate, 1975	2,420,000
Recommended, 1975	2,420,000
Comparison:	
Appropriation, 1974	+20,000
Estimate, 1975	

The Committee recommends an appropriation of \$2,420,000, the budget estimate, for the cost of the nonperforming arts functions of the John F. Kennedy Center for the Performing Arts. These funds will provide for maintenance, security, information, interpretation, janitorial, and all other services necessary to the nonperforming arts functions of the Center.

ENERGY AND MINERALS

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

Appropriation, 1974	¹ \$160,240,000
Estimate, 1975	² 205,576,000
Recommended, 1975	203,195,000
Comparison:	
Appropriation, 1974	+42,955,000
Estimate, 1975	-2,381,000

¹ Excludes \$10,642,000 base for budget estimate considered in the Special Energy Research and Development Appropriation Act, 1975.

² Excludes \$43,125,000 budget estimate considered in the Special Energy Research and Development Appropriation Act, 1975.

The total amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 Appropriation	Estimate 1975
Special resource and environmental projects.....	\$5,363,000	+\$3,790,000	-----
Alaska pipeline related investigations.....	347,000	-558,000	-----
Topographic surveys and mapping.....	41,525,000	+4,741,000	-\$160,000
Geologic and mineral resource surveys and mapping.....	41,408,000	+2,691,000	-6,000
Minerals discovery loan program.....	198,000	-93,000	-----
Water resources investigations.....	46,426,000	+946,000	-----
Conservation of lands and minerals.....	32,323,000	+14,550,000	-300,000
Facilities.....	10,800,000	+5,068,000	-171,000
Earth resources observation systems.....	7,549,000	-1,405,000	-----
Resource and land investigations program.....	944,000	-----	-----
Land use data and analysis.....	2,000,000	+2,000,000	-509,000
General administration.....	3,000,000	-87,000	-87,000
GSA space costs.....	9,412,000	+9,412,000	-1,045,000
Pay costs increases.....	1,900,000	+1,900,000	-103,000
Total, geological survey.....	203,195,000	+42,955,000	-2,381,000

The Geological Survey provides the basic scientific data concerning water, land, and mineral resources and supervises the prospecting, development, and production of minerals and mineral fuels on leased Federal, Indian, and Outer Continental Shelf lands.

The reduction of \$2,381,000 below the budget estimate consists of the following decreases:

Small scale and special mapping.....	-\$160,000
Land resource surveys.....	-6,000
General administration.....	-87,000
Headquarters operation, Reston, Va.....	-71,000
Movement of personnel and goods.....	-100,000
Land use data and analysis.....	-509,000
Pay cost increases.....	-103,000
GSA space.....	-1,045,000
OCS lease supervision.....	-250,000
Oil shale lease supervision.....	-50,000

MINING ENFORCEMENT AND SAFETY ADMINISTRATION

SALARIES AND EXPENSES

Appropriation, 1974.....	¹ \$59,040,000
Estimate, 1975.....	68,146,000
Recommended, 1975.....	67,803,000
Comparison:	
Appropriation, 1974.....	+8,763,000
Estimate, 1975.....	-343,000

¹ Included under the heading "Mines and minerals," Bureau of Mines.

This is a new appropriation, reflecting a recent reorganization in the Interior Department which split from the Bureau of Mines responsibilities relating to mine health and safety enforcement. A new agency, the Mining Enforcement and Safety Administration, now carries out these responsibilities in the Department.

The amount recommended by the Committee compared with the comparable 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 appropriation	Estimate, 1975
Coal mine health and safety inspections.....	\$38,883,000	+\$4,220,000	-----
Metal and nonmetal mine health and safety inspections.....	10,109,000	+2,100,000	-----
Education and training.....	5,564,000	-1,500,000	-----
Technical support.....	8,823,000	+1,235,000	-----
Program administration.....	1,417,000	+28,000	-----
GSA space costs.....	2,307,000	+1,980,000	-\$256,000
Pay cost increases.....	700,000	+700,000	-87,000
Total, mining enforcement and safety administration.....	67,803,000	+8,763,000	-343,000

BUREAU OF MINES

MINES AND MINERALS

Appropriation, 1974.....	¹ \$71,989,000
Estimate, 1975.....	² 75,539,000
Recommended, 1975.....	77,703,000
Comparison:	
Appropriation, 1974.....	+5,714,000
Estimate, 1975.....	+2,164,000

¹ Excludes \$33,611,000 base for budget estimates considered in the Special Energy Research and Development Appropriation Act, 1975.

² Excludes \$137,108,000 budget estimate considered in the Special Energy Research and Development Appropriation Act, 1975.

The amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 appropriation	Estimate, 1975
Metallurgy research.....	\$15,672,000	+\$200,000	-----
Mining research.....	36,283,000	+6,000	-----
Data collection and analysis.....	11,619,000	+1,762,000	-\$238,000
Engineering, evaluation, and demonstration.....	9,996,000	+1,004,000	+2,700,000
Program administration.....	1,419,000	+28,000	-----
GSA space costs.....	2,214,000	+2,214,000	-246,000
Pay cost increases.....	500,000	+500,000	-52,000
Total, bureau of mines.....	77,703,000	+5,714,000	+2,164,000

The net increase of \$2,164,000 above the budget estimate consists of decreases of \$238,000 for world mineral consumption and recycling statistics, \$52,000 for pay costs, and \$246,000 for GSA space, and increases of \$2,000,000 for mined land investigations and demonstrations—anthracite area and \$700,000 for filling mine void areas at Rock Springs, Wyoming.

INDIAN AFFAIRS

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAMS

Appropriation, 1974.....	\$415,271,000
Estimate, 1975.....	464,107,000
Recommended, 1975.....	467,096,000
Comparison:	
Appropriation, 1974.....	+51,825,000
Estimate, 1975.....	+2,989,000

The amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 appropriation	Estimate, 1975
Education.....	\$221,934,000	+\$22,989,000	+\$2,918,000
Indian services.....	97,199,000	+3,290,000	+895,000
Tribal resources development.....	67,609,000	+13,284,000	-----
Trust responsibilities.....	17,885,000	+3,441,000	-----
General management and facilities operation.....	57,746,000	+4,098,000	-300,000
GSA space costs.....	4,723,000	+4,723,000	-524,000
Total, operation of Indian programs.....	467,096,000	+51,825,000	+2,989,000

The net increase of \$2,989,000 above the budget estimate consists of decreases of \$524,000 for GSA space and \$300,000 for transfer of functions of the National Council on Indian Opportunity, and the following increases:

Higher education scholarships.....	+\$1,000,000
Law enforcement and safety, including \$120,000 for the Ute Mountain Ute Tribe, Colorado; \$120,000 for the Southern Ute Tribe, Colorado; and \$100,000 for the Lower Elwa Tribe, Washington.....	+370,000
Work-learn program.....	+25,000
Operation of the Busby School, Montana.....	+125,000
Operation of the Ojibway School, North Dakota.....	+218,000
Operation of the St. Francis School, South Dakota.....	+75,000
Operation of the Navajo Community College, Arizona.....	+1,400,000
Pilot experimental program in early childhood education.....	+100,000
Indian fishing rights, Washington, including \$75,000 for law enforcement, \$175,000 for resources management, and \$120,000 for tribal operations for the Quinault Tribe, Washington.....	+500,000

The Committee considered carefully the budget request of \$300,000 to provide assistance to Indian tribes and organizations in making their views known to a proposed Domestic Council committee on Indian policy. At the time of the hearings, the Bureau of Indian Affairs had only very vague ideas concerning the structure and operation of the process and did not subsequently provide the Committee with further information concerning the views of the Indian community,

as requested. As noted above, the Committee has disallowed the budget request but will consider this proposal in the future when the plans and procedures are more definite.

The Committee is concerned about the slowdown in the Indian housing program. The housing needs of the Indian people are increasing each year. According to a recent survey, there are about 106,900 Indian homes of which only 40,600 existing dwellings are in standard condition. About 47,100 can be renovated to standard condition and about 47,100 new homes are required to replace existing substandard dwellings. The Committee expects the Department of Housing and Urban Development, the Department of Health, Education, and Welfare, the Department of the Interior, and other agencies involved to jointly make every possible effort to alleviate the Indian housing situation. Within the funds provided in this appropriation, the Committee directs that \$240,000 be used for repair and restoration of homes on the Papago reservation.

Within funds available under the Adult vocational training program, the Committee directs that the training program at the Lummi School of Aquiculture be continued.

Within funds available for Indian services, the Committee directs that \$24,000 be used for social services for the Ute Mountain Ute Tribe, Colorado and \$26,000 be provided for the Squaxin Island Tribal Government Development Program, Washington.

Within funds available for Tribal resources development, the Committee directs that \$20,000 be provided for the Papago travel study, \$40,000 be available for road maintenance for the Ute Mountain Ute Tribe, Colorado, \$400,000 be provided for forestry programs of the Quinault Tribe, Washington; \$300,000 be provided for purchase of road equipment for the Los Coyotes Reservation, California; and necessary funds be included for continuation of Indian Action Teams for the Northern Cheyenne Resources Development Corporation and the Colville Confederated Tribes.

The Committee believes that there are valuable services being performed by the Intermountain Indian School and the National Indian Training Center at Brigham City, Utah. Accordingly, the Committee directs that no action be taken to transfer personnel and equipment or close or transfer this facility without the consent of the Committee. The Committee further directs that the school shall have an enrollment of no less than 800 students and that no less than \$3,475,000 be expended on the Intermountain Indian School at Brigham City, Utah by the BIA in fiscal year 1975. At least \$304,000 shall be expended for the National Indian Training Center programs in fiscal year 1975, unless otherwise approved by the Committee. The Committee has no objection to the transfer of the administration of National Indian Training Center programs to Haskell Indian Junior College so long as N.I.T.C. functions remain headquartered in Brigham City, Utah.

CONSTRUCTION

Appropriation, 1974	\$54,723,000
Estimate, 1975	51,875,000
Recommended, 1975	66,571,000
Comparison:	
Appropriation, 1974	+11,848,000
Estimate, 1975	+14,696,000

The Committee recommends an appropriation of \$66,571,000, an increase of \$14,696,000 above the budget estimate. The increase above the budget estimate includes the following projects:

On farm developments related to the Navajo irrigation project.....	+ \$2, 000, 000
Power and irrigation construction, Colorado River Indian irrigation project.....	+2, 000, 000
Surveys and planning, land leveling, and canal lining, San Carlos Indian irrigation project.....	+1, 000, 000
Construction of San Simon School, Arizona.....	+4, 000, 000
Dormitory construction, Riverside Indian School, Oklahoma.....	+2, 225, 000
Design of new high school, Fort Totten, N. Dak.....	+375, 000
School construction, Brockton, Mont.....	+1, 300, 000
School construction planning, Hays/Lodgepole, Mont.....	+145, 000
Big Springs Domestic Water System, Uintah and Ouray Reservation, Utah.....	+1, 433, 000
Planning and construction of school facilities at Keshena and planning of facilities at Neopit, Wisconsin.....	+218, 000

The Committee continues to be concerned about the proposed replacement facility for the Chemawa School in Oregon. The Committee believes that before funds are appropriated for this facility there needs to be an assessment of the educational needs of Indian children in the Northwest area, with specific reference to the need for a boarding facility, and with specific attention to the amount of remedial education needs that can be provided for in public schools. There should also be a study of the possible use of other facilities which could be converted for use for Indian education.

ROAD CONSTRUCTION

(LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1974.....	\$43, 000, 000
Estimate, 1975.....	59, 000, 000
Recommended, 1975.....	59, 000, 000
Comparison:	
Appropriation, 1974.....	+16, 000, 000
Estimate, 1975.....	-----

This appropriation is required to liquidate obligations incurred for Indian road construction under contract authority provided in the Federal-Aid Highway Act.

INDIAN LOAN GUARANTY AND INSURANCE FUND

Appropriation, 1974.....	-----
Estimate, 1975.....	\$20, 000, 000
Recommended, 1975.....	20, 000, 000
Comparison:	
Appropriation, 1974.....	+20, 000, 000
Estimate, 1975.....	-----

This program was established by the Indian Financing Act of 1974 (P.L. 93-262). The funds provided in this appropriation are part of the \$68,000,000 recommended in this bill for implementation of that Act.

The funds recommended will provide for the following activities:

Reserve for losses on guaranteed and insured loans.....	\$6, 635, 000
Interest subsidies.....	12, 065, 000
Technical assistance.....	500, 000
Administrative expenses.....	800, 000
Total.....	20, 000, 000

REVOLVING FUND FOR LOANS

Appropriation, 1974	\$900,000
Estimate, 1975	50,000,000
Recommended, 1975	38,000,000
Comparison:	
Appropriation, 1974	+37,100,000
Estimate, 1975	-12,000,000

This program was established by the Indian Financing Act of 1974 (P.L. 93-262). The funds provided in this appropriation are part of the \$68,000,000 recommended in this bill for implementation of the Act. This appropriation will provide for direct loans to Indian tribes and individuals at interest rates and terms established by the Act.

The Indian Financing Act provided a one-time authorization for this program of \$50,000,000. During the hearings, it was learned that there will be little repayment of loans in the first year of the program. Since this is a revolving loan fund, appropriation and obligation of the full \$50,000,000 authorized for this program in fiscal year 1975 would leave only very small amounts for loans in future years. The Committee believes that it would be more prudent to appropriate less in the first fiscal year of the program and reserve some of the authorization for appropriation in future years.

The committee wishes to emphasize that it fully supports this program, as well as the other programs of the Indian Financing Act, and believes that these programs can make a large contribution to the goal of Indian self-determination.

ALASKA NATIVE FUND

Appropriation, 1974	\$70,000,000
Estimate, 1975	70,000,000
Recommended, 1975	70,000,000
Comparison:	
Appropriation, 1974	-----
Estimate, 1975	-----

Section 6 of the Alaska Native Claims Settlement Act, (Public Law 92-203) provides for the establishment in the United States Treasury of an Alaska Native Fund into which \$462,500,000 shall be deposited over a period of 11 years.

After completion of an Alaskan Native roll, all money in the Alaska Native Fund, except for certain fees as provided in section 20 of the Act, will be distributed among the regional corporations (organized pursuant to section 7 of the Act) for the benefit of Alaskan Natives.

The bill includes \$70,000,000, the budget estimate, which is the amount specified in the authorizing legislation for deposit in the Alaska Native Fund in fiscal year 1975.

MISCELLANEOUS TRIBAL FUNDS

Appropriation, 1974	\$18,500,000
Estimate, 1975	18,500,000
Recommended, 1975	18,500,000
Comparison:	
Appropriation, 1974	-----
Estimate, 1975	-----

Funds held in trust for Indian tribes under the provisions of various acts are used for expenses of tribal governments, administration of Indian tribal affairs, employment of tribal attorneys, establishment and operation of tribal enterprises, investments, and the welfare of Indians.

TERRITORIAL AFFAIRS

OFFICE OF TERRITORIAL AFFAIRS

ADMINISTRATION OF TERRITORIES

Appropriation, 1974.....	\$14, 500, 000
Estimate, 1975.....	15, 000, 000
Recommended, 1975.....	14, 950, 000
Comparison:	
Appropriation, 1974.....	+ 450, 000
Estimate, 1975.....	- 50, 000

The Secretary of the Interior is charged with responsibility of promoting the economic and political development of those territories which are under the United States' jurisdiction and within the responsibility of the Interior Department.

In addition to certain funds available to the Virgin Islands and Guam under permanent appropriations, this bill provides \$1,000,000 for the Guam Economic Development Fund.

The \$13,950,000 included in the bill for American Samoa will provide for priority programs in education, public health, public works operations, and administrative services. The Committee calls attention to the progress made by the legislative branch of the government of American Samoa in accepting more responsibility and providing additional funds for various construction programs in American Samoa. This year, for the first time, all construction projects in American Samoa are being financed by local revenues.

The decrease of \$50,000 below the budget estimate for American Samoa includes decreases of \$25,000 for the Governor's office, \$4,000 for the Chief Justice and High Court, and \$21,000 for administrative services.

The Committee held extensive hearings on the use of educational TV in the school system of American Samoa. The Committee understands and appreciates the contribution which television can make to the educational process. However, the Committee believes that television can never replace the teacher as a focal point in the classroom. The Committee is concerned that too much reliance is being placed on educational TV in the educational system in American Samoa and directs that all available steps be taken to assure that TV does not become a substitute for the classroom teacher.

TRUST TERRITORY OF THE PACIFIC ISLANDS

Appropriation, 1974.....	\$59, 386, 000
Estimate, 1975.....	61, 000, 000
Recommended, 1975.....	63, 500, 000
Comparison:	
Appropriation, 1974.....	+ 4, 114, 000
Estimate, 1975.....	+ 2, 500, 000

Funds provided under this appropriation account are for the continuation of the accelerated development program in the fields of education, health, public works, and resource management of the Trust Territory of the Pacific Islands.

The total appropriation recommended in the bill will provide \$1,112,100 in direct appropriations for the High Commissioner, the Judiciary, and the Federal Comptroller, \$49,730,900 for grants for

operations, \$9,157,000 for grants for capital improvements, and \$1,000,000 for the Economic Development Loan Fund. This allocation corresponds to the budget estimate. In addition, the Committee recommends an appropriation of up to \$2,500,000 to replace categorical grant programs which have been phased out in recent years.

MICRONESIAN CLAIMS FUND

Appropriation, 1974	-----	
Estimate, 1975	-----	\$1, 400, 000
Recommended, 1975	-----	1, 400, 000
Comparison:		
Appropriation, 1974	-----	+1, 400, 000
Estimate, 1975	-----	

Public Law 92-39 authorizes *ex gratia* payments to certain inhabitants of the Trust Territory of the Pacific Islands who suffered damages arising out of the hostilities of the Second World War and prior to July 1, 1951. Title II of that Act provides \$20,000,000 for Post Secure claims to personal or real property that arose prior to July 1, 1951.

The \$1,400,000 provided in this bill is the first portion of Title II monies needed to settle Post Secure claims. The Micronesian Claims Commission estimates it will adjudicate 300 Title II cases in fiscal year 1975.

SECRETARIAL OFFICES

OFFICE OF THE SOLICITOR

SALARIES AND EXPENSES

Appropriation, 1974	-----	\$9, 089, 000
Estimate, 1975	-----	11, 870, 000
Recommended, 1975	-----	11, 790, 000
Comparison:		
Appropriation, 1974	-----	+2, 701, 000
Estimate, 1975	-----	-80, 000

The Committee recommends an appropriation of \$11,790,000, a decrease of \$80,000 below the budget estimate. The reduction consists of \$12,000 for the Word Processing Center and \$68,000 for GSA space.

OFFICE OF THE SECRETARY

SALARIES AND EXPENSES

Appropriation, 1974	-----	\$17, 225, 000
Estimate, 1975	-----	20, 047, 000
Recommended, 1975	-----	19, 629, 000
Comparison:		
Appropriation, 1974	-----	+2, 404, 000
Estimate, 1975	-----	-418, 000

The Committee recommends an appropriation of \$19,629,000, a reduction of \$418,000 below the budget estimate, for the operating expenses of the Office of the Secretary. The reduction consists of \$40,000 for International Activities; \$40,000 for Communications; \$27,000 for Assistant Secretary, Congressional and Legislative Affairs; \$19,000 for Assistant Secretary, Land and Water Resources; \$20,000

for Personnel Management; \$172,000 for GSA space; and \$100,000 for General Services.

DEPARTMENTAL OPERATIONS

Appropriation, 1974	\$6,620,000
Estimate, 1975	10,954,000
Recommended, 1975	10,954,000
Comparison:	
Appropriation, 1974	+4,334,000
Estimate, 1975	

The Committee recommends an appropriation of \$10,954,000, the budget estimate. The amount provided includes \$5,255,800 for the Office of Hearings and Appeals, \$1,794,500 for the Natural Resources Library, \$253,700 for the Johnny Horizon program, \$250,000 for the International Geothermal Symposium, \$2,000,000 for the Office of Research and Development, and \$1,400,000 for the Office of Minerals Policy Development.

SALARIES AND EXPENSES

(SPECIAL FOREIGN CURRENCY PROGRAM)

Appropriation, 1974	\$670,000
Estimate, 1975	522,000
Recommended, 1975	192,000
Comparison:	
Appropriation, 1974	-478,000
Estimate, 1975	-330,000

The Committee recommends an appropriation of \$192,000, a reduction of \$330,000 below the budget estimate. The amount recommended will provide for research in Poland on coal gasification and liquifaction, and geology.

TITLE II—RELATED AGENCIES

DEPARTMENT OF AGRICULTURE—FOREST SERVICE

FOREST PROTECTION AND UTILIZATION

The bill includes under this heading a total appropriation of \$416,403,000, a decrease of \$53,303,000 below the 1974 appropriation and an increase of \$24,996,000 above the budget estimate. The Committee has noted earlier in this report the basis and justification for these and other increases in the budget of the Forest Service.

The following is a summary of actions taken on the programs included under this appropriation:

FOREST LAND MANAGEMENT

Appropriation, 1974	\$377,884,000
Estimate, 1975	291,136,000
Recommended, 1975	306,278,000
Comparison:	
Appropriation, 1974	-71,606,000
Estimate, 1975	+15,142,000

The amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 appropriation	Estimate, 1975
FOREST LAND MANAGEMENT			
National forest protection and management:			
Timber resource management:			
Sales administration and management	\$81,437,000	+\$1,974,000	
Reforestation and stand improvement	48,289,000	+14,958,000	+\$15,000,000
Recreation use	45,422,000	+819,000	+739,000
Wildlife and fish habitat management	8,903,000	+209,000	
Rangeland management	16,809,000	+996,000	+1,000,000
Soil and water management	15,583,000	+246,000	+900,000
Minerals management	3,436,000	-1,000,000	-1,000,000
Forest fire protection	34,345,000	-2,014,000	
General land management activities	25,421,000	+680,000	
Subtotal	279,645,000	+16,868,000	+16,639,000
Amount advanced from cooperative range improvements	-700,000		
Subtotal, national forest protection and management	278,945,000	+16,868,000	+16,639,000
Water resource development related activities		-159,000	
Fighting forest fires	4,275,000	-90,800,000	
Forest insect and disease control	10,969,000	-6,463,000	
Cooperative law enforcement program	1,575,000	-1,007,000	
GSA space costs	8,214,000	+7,655,000	-1,343,000
Pay cost increases	2,300,000	+2,300,000	-154,000
Total, forest land management	306,278,000	-71,606,000	+15,142,000

The net increase of \$15,142,000 above the budget estimate consists of reductions of \$154,000 for pay costs, \$1,343,000 for GSA space, and \$1,000,000 for Project SEAM (which has been transferred to "Forest research"), and the following increases:

Reforestation and stand improvement	+ \$15,000,000
Recreation use, including \$150,000 for operation of campgrounds in the White Mountain National Forest, N.H.	+ 739,000
Rangeland management	+ 1,000,000
Soil and water management	+ 900,000

FOREST RESEARCH

Appropriation, 1974	\$63,800,000
Estimate, 1975	70,525,000
Recommended, 1975	75,487,000
Comparison:	
Appropriation, 1974	+ 11,687,000
Estimate, 1975	+ 4,962,000

The amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 appropriation	1975 Estimate
Trees and timber management research.....	\$13,447,000	+\$360,000	+\$360,000
Forest watershed management research.....	8,760,000	+1,800,000	+2,000,000
Wildlife, range, and fish habitat research.....	4,467,000	-15,000	+760,000
Forest recreation research.....	1,176,000	-150,000	-----
Fire and atmospheric sciences research.....	7,847,000	-----	-----
Forest insects and disease research.....	17,011,000	+6,250,000	+570,000
Forest products utilization research.....	9,723,000	-----	-----
Forest engineering research.....	1,547,000	-----	-----
Forest resources evaluation.....	3,649,000	-----	-----
Forest economics and marketing research.....	3,653,000	-----	-----
Project SEAM.....	2,200,000	+1,450,000	+1,500,000
GSA space costs.....	1,487,000	+1,472,000	-169,000
Pay cost increases.....	520,000	+520,000	-59,000
Total, Forest research.....	75,487,000	+11,687,000	+4,962,000

The net increase of \$4,962,000 above the budget estimate consists of decreases of \$59,000 for pay costs and \$169,000 for GSA space and the following increases:

Maximum fiber yield research, Rhinelander, Wis.....	+\$360,000
Soils and reforestation research, Wenatchee, Wash.....	+300,000
Strip mining research (Project SEAM), Berea, Ky.....	+500,000
New England forest environment research, Durham, N.H.....	+100,000
Project SEAM (transferred from "forest land management").....	+1,000,000
Western environmental forestry research (Eisenhower consortium).....	+700,000
Urban forestry research, Northeast Pennsylvania.....	+450,000
Urban forestry research, Syracuse, N.Y.....	+450,000
Shrub research, Provo, Utah.....	+100,000
Wildlife habitat research, Stoneville, Miss.....	+100,000
Wildlife habitat research, Orono, Maine.....	+50,000
Wildlife habitat research, Olympia, Wash.....	+100,000
Wildlife habitat research, Fresno, Calif.....	+50,000
Management of upland wildlife, St. Paul, Minn.....	+100,000
Research on acute bovine pulmonary emphysema, LaGrande, Oreg.....	+60,000
Forest research in the Idaho Batholith, Boise, Idaho.....	+100,000
Trout habitat research, Blacksburg, Va. and Franklin, N.C.....	+100,000
Black walnut research, Carbondale, Ill.....	+120,000
Air pollution research, Delaware, Ohio.....	+450,000

Within the funds available for Forest recreation research, the Committee directs that \$100,000 be provided for recreation research in the North Central Region. Within the funds available for Forest resources evaluation, the Committee directs that \$100,000 be available for forest survey, North Central Region.

STATE AND PRIVATE FORESTRY COOPERATION

Appropriation, 1974.....	\$28,022,000
Estimate, 1975.....	29,746,000
Recommended, 1975.....	34,638,000
Comparison:	
Appropriation, 1974.....	+6,616,000
Estimate, 1975.....	+4,892,000

This program, carried out in cooperation with the States, encourages private timber management.

The net increase of \$4,892,000 above the budget estimate consists of decreases of \$9,000 for pay costs and \$20,000 for GSA space and an increase of \$4,921,000 for Cooperation in Forest Fire Control.

CONSTRUCTION AND LAND ACQUISITION

Appropriation, 1974.....	\$27,093,000
Estimate, 1975.....	24,147,000
Recommended, 1975.....	31,459,000
Comparison:	
Appropriation, 1974.....	+4,366,000
Estimate, 1975.....	+7,312,000

The amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 appropriation	Estimate, 1975
Forest land management construction:			
Development of recreation—public use areas.....	\$4,866,000	+\$3,791,000	+\$3,075,000
Water resources development construction.....	2,118,000	+1,949,000	-----
Construction for fire, administration, and other purposes.....	1,643,000	+540,000	-----
Research construction.....	4,355,000	-1,353,000	+4,355,000
Water pollution abatement.....	15,704,000	-2,034,000	-----
Land acquisition, Weeks Act.....	1,560,000	+260,000	-----
GSA space costs.....	393,000	+393,000	-66,000
Pay cost increases.....	820,000	+820,000	-52,000
Total, construction and land acquisition.....	31,459,000	+4,366,000	+7,312,000

The net increase of \$7,312,000 above the budget estimate consists of decreases of \$52,000 for pay costs and \$66,000 for GSA space and the following increases:

Recreation construction, Council Bluffs Project, Clark National Forest, Missouri.....	+\$1,325,000
Visitors facilities, Blanchard Springs Caverns, Arkansas.....	+900,000
Laboratory construction, Auburn University, Alabama.....	+816,000
Laboratory construction, Arcata, Calif.....	+564,000
Public facilities, Kerr Aboretum, Okla.....	+450,000
Laboratory construction (west wing), Corvallis, Oreg.....	+2,800,000
Planning and design, Forest Research Laboratory, Fresno, Calif.....	+175,000
Recreation construction, Mueller Park, Cache NF, Utah.....	+100,000
Water systems and sanitation facilities for group-type camping area at Jackson Flat, Angeles National Forest, Calif.....	+300,000

FOREST ROADS AND TRAILS

(LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1974	\$97,700,000
Estimate, 1975	121,000,000
Recommended, 1975	120,464,000
Comparison:	
Appropriation, 1974	+22,764,000
Estimate, 1975	-536,000

These funds are required to liquidate obligations incurred under contract authority contained in the Federal-Aid Highway Act. The reduction of \$536,000 below the budget estimate is for GSA space. Within the funds provided, the Committee directs that \$175,000 be used for construction of access roads for a group-type camping area at Jackson Flat in the Angeles National Forest, California.

The Committee reemphasizes its strong opposition to the road policy which is currently in effect for the Forest Service. Requiring timber purchasers to construct timber access roads has the effect of reducing total receipts to the Federal Government, and therefore to the State and county governments which also share the revenues. Furthermore, it encourages construction of roads whose quality is not consistent with the multiple use objectives of Forest Service lands. In addition, it discourages the small timber operator from competing for timber contracts and depletes the fine engineering staff presently employed by the Forest Service. The Committee expects the appropriate authorizing committees to address this policy and recommend to the Congress necessary changes.

The Committee is concerned that the entire road program for fiscal year 1975 relates to timber harvesting needs. There are substantial additional needs for recreation and general purpose roads and the Committee is aware that approximately \$7 million could be used for this purpose in fiscal year 1975. The Committee directs that, using contract authority currently available, the Forest Service increase its road program to provide for recreation and general purpose needs. Liquidating cash for this increased program can be provided in future years.

ACQUISITION OF LANDS FOR NATIONAL FOREST, SPECIAL ACTS

Appropriation, 1974	\$94,000
Estimate, 1975	161,000
Recommended, 1975	161,000
Comparison:	
Appropriation, 1974	+67,000
Estimate, 1975	

Congress has enacted several special laws which authorize appropriations from the receipts of specified National Forests for the purchase of lands to minimize erosion and flood damage.

ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

Appropriation, 1974	\$55,300
Estimate, 1975	39,310
Recommended, 1975	39,310
Comparison:	
Appropriation, 1974	-15,990
Estimate, 1975	

The Act of December 4, 1967 (16 USC 484a) stipulates that deposits made by public school districts or public school authorities to provide for cash equalization of certain land exchanges can be appropriated to acquire similar lands suitable for National Forest system purposes in the same State as the National Forest lands conveyed in the exchanges.

ACQUISITION OF LANDS, KLAMATH INDIANS

Appropriation, 1974	-----	
Estimate, 1975	-----	\$49,000,000
Recommended, 1975	-----	49,000,000
Comparison:		
Appropriation, 1974	-----	+49,000,000
Estimate, 1975	-----	

Public Law 93-102, August 16, 1973, authorized the acquisition of the remaining Klamath Indian forest lands in Oregon. These lands constitute about 134,961 acres and are to become part of the Winema National Forest. The Committee recommendation provides the estimated cost of the acquisition of these lands.

COOPERATIVE RANGE IMPROVEMENTS

(SPECIAL FUND, INDEFINITE)

Appropriation, 1974	-----	\$700,000
Estimate, 1975	-----	700,000
Recommended, 1975	-----	700,000
Comparison:		
Appropriation, 1974	-----	
Estimate, 1975	-----	

Part of the grazing fees from the National Forests, when appropriated, are used for revegetation of depleted range lands, construction and maintenance of range improvements, rodent control, and eradication of poisonous plants and noxious weeds.

ASSISTANCE TO STATES FOR TREE PLANTING

Appropriation, 1974	-----	\$1,013,000
Estimate, 1975	-----	1,346,000
Recommended, 1975	-----	1,344,000
Comparison:		
Appropriation, 1974	-----	+331,000
Estimate, 1975	-----	-2,000

These funds are used to provide advice, technical assistance, and financial contributions under section 401 of the Agricultural Act of 1956, to carry out increased tree planting and reforestation work on non-Federal forest lands.

Grants are matched by the States, and work is conducted in accordance with the plans submitted by the States, and approved by the Secretary of Agriculture.

The reduction of \$2,000 below the budget estimate is for GSA space.

CONSTRUCTION AND OPERATION OF RECREATION FACILITIES

(INDEFINITE, SPECIAL FUND)

Appropriation, 1974	-----	\$3,278,000
Estimate, 1975	-----	1,260,000
Recommended, 1975	-----	1,260,000
Comparison:		
Appropriation, 1974	-----	-2,018,000
Estimate, 1975	-----	

The Committee recommends an appropriation of \$1,260,000, the budget estimate. Authority for this program originates from Public Law 92-347, approved July 11, 1972, whereby admission fees and user charges collected by the U.S. Forest Service at certain recreation areas are made available for appropriation for recreation-related activities.

The recommendation will provide for repair of facilities at fee-designated sites and increased enforcement of laws and regulations on Forest Service lands in order to reduce vandalism.

COMMISSION OF FINE ARTS

Appropriation, 1974.....	\$153, 000
Estimate, 1975.....	176, 000
Recommended, 1975.....	174, 000
Comparison:	
Appropriation, 1974.....	+21, 000
Estimate, 1975.....	-2, 000

The Commission of Fine Arts is a permanent advisory agency created to give advice concerning aesthetic standards and matters of civic design involved in the orderly development of the City of Washington; and to furnish expert opinion on questions of art to the President, to the Congress and its Committees, and to the heads of various departments and agencies of the Federal and District Governments. The Committee commends the Commission for the excellent work it has done.

The reduction of \$2,000 below the budget estimate is for GSA space.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

HEALTH SERVICES ADMINISTRATION

INDIAN HEALTH SERVICES

Appropriation, 1974.....	\$200, 284, 000
Estimate, 1975.....	226, 043, 000
Recommended, 1975.....	225, 352, 000
Comparison:	
Appropriation, 1974.....	+25, 068, 000
Estimate, 1975.....	-691, 000

The amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 appropriation	Estimate, 1975
Patient care.....	\$148, 696, 101	+\$12, 233, 000	+\$100, 000
Field health services.....	69, 816, 000	+9, 103, 000	+696, 000
Program management.....	3, 111, 000	+121, 000	-----
GSA space costs.....	1, 928, 899	+1, 811, 000	-1, 484, 000
Pay cost increases.....	1, 800, 000	+1, 800, 000	-3, 000
Total, Indian health services.....	225, 352, 000	+25, 068, 000	-691, 000

The net reduction of \$691,000 below the budget estimate consists of decreases of \$1,484,000 for GSA space and \$3,000 for pay costs and the following increases:

Medical care program, Ute Mountain Ute Tribe, Colorado.....	+ \$100, 000
Study of the unmet health needs of the Indians served by the Small Tribes Organization of Western Washington who do not come within the current scope of the Indian Health Service program to determine how to best serve these needs.....	+ 100, 000
Dental care, including programs for the Salish and Kootenai Tribes, Montana.....	+ 50, 000
Health education.....	+ 21, 000
Community health medics, including 20 additional positions.....	+ 250, 000
Health clinic, White Eagle, Okla., including 24 additional positions.....	+ 275, 000

The Committee wishes to commend the Department of Health, Education, and Welfare and the Administration for finally recognizing in this budget the urgent need for expanded programs in Indian health. In terms of the improvements made in the overall status of Indian health, the Indian Health Service is one of the real success stories in the Government. But there is still much to be accomplished, as the following items indicate:

The mortality rate from various causes for Indians is considerably higher than the general population.

Twenty Indian hospitals need replacement and thirteen additional hospitals require major modernization. The estimated cost of this work is more than \$400 million.

Only 16 out of 51 Indian hospitals fully meet fire and safety codes; only 22 of the 51 Indian hospitals are accredited by the Joint Commission on Accreditation of Hospitals.

An estimated 22,150 Indian homes need running water and adequate waste disposal facilities; an estimated 15,847 Indian homes need upgrading of existing sanitation facilities.

The Committee expects that the Department of Health, Education, and Welfare and the Administration will continue to give high priority to the important programs of the Indian Health Service.

INDIAN HEALTH FACILITIES

Appropriation, 1974.....	\$49, 927, 000
Estimate, 1975.....	54, 956, 000
Recommended, 1975.....	55, 406, 000
Comparison:	
Appropriation, 1974.....	+ 5, 479, 000
Estimate, 1975.....	+ 450, 000

The recommended increase of \$450,000 over the budget estimate will provide for planning for a replacement hospital in Parker, Arizona.

The Committee is aware of the large unmet needs in the construction of Indian hospitals. Budget constraints have prevented the Committee from further increasing this budget request to help meet some of these needs. The Committee expects that future budgets from the Administration will reflect the maintenance and construction needs in this area.

OFFICE OF EDUCATION

INDIAN EDUCATION

Appropriation, 1974.....	\$40,000,000
Estimate, 1975.....	42,000,000
Recommended, 1975.....	42,000,000
Comparison:	
Appropriation, 1974.....	+2,000,000
Estimate, 1975.....	-----

The amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 appropriation	Estimate, 1975
Part A—Entitlement.....	25,000,000	-----	+\$25,000,000
Part B—Special projects for Indian children.....	12,000,000	-----	-20,000,000
Part C—Special projects for Indian adults.....	3,000,000	-----	-5,000,000
Administration.....	2,000,000	+\$2,000,000	-----
Total, Indian education.....	42,000,000	+2,000,000	-----

The Committee believes that the policy proposed by the Administration of requesting no funding for Part A of this program would result in disappointment by many school systems which have just begun to build special programs for Indian education under appropriations made for this program in 1973 and 1974. The Committee has therefore made adjustments in the total appropriation requested to return the allocations for Parts A, B, and C to the levels at which they were funded in fiscal year 1974.

INDIAN CLAIMS COMMISSION

SALARIES AND EXPENSES

Appropriation, 1974.....	\$1,164,000
Estimate, 1975.....	1,333,000
Recommended, 1975.....	1,324,000
Comparison:	
Appropriation, 1974.....	+160,000
Estimate, 1975.....	-9,000

The Committee recommends an appropriation of \$1,324,000, a reduction of \$9,000 below the budget estimate. The reduction below the budget estimate is for GSA space.

NATIONAL CAPITAL PLANNING COMMISSION

SALARIES AND EXPENSES

Appropriation, 1974.....	\$1,559,000
Estimate, 1975.....	1,840,000
Recommended, 1975.....	1,777,000
Comparison:	
Appropriation, 1974.....	+218,000
Estimate, 1975.....	-63,000

The Committee recommends an appropriation of \$1,777,000, a reduction of \$63,000 below the budget estimate. The reduction consists of \$47,000 for four additional positions and \$16,000 for GSA space.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

SALARIES AND EXPENSES

Appropriation, 1974.....	\$105,275,000
Estimate, 1975.....	155,000,000
Recommended, 1975.....	145,000,000
Comparison:	
Appropriation, 1974.....	+39,725,000
Estimate, 1975.....	-10,000,000

The Committee recommends a total appropriation of \$145,000,000 for activities under this account, a decrease of \$10,000,000 below the budget estimate and an increase of \$39,725,000 over the fiscal year 1974 appropriation.

The following tabulation reflects the distribution of funds as provided in the bill:

Activity	1974 appropriation	1975 budget estimate	Committee bill, 1975	Increase or decrease
National Endowment for the Arts:				
Grants-in-aid to groups or individuals.....	\$46,025,000	\$57,650,000	\$53,850,000	-\$3,800,000
Grants-in-aid to States.....	8,250,000	14,350,000	13,400,000	-950,000
National Endowment for the Humanities:				
Grants-in-aid to groups and individuals.....	35,750,000	57,000,000	53,850,000	-3,150,000
State-based programs.....	8,750,000	15,000,000	13,400,000	-1,600,000
Administrative expenses.....	6,326,000	10,333,000	9,900,000	-433,000
GSA space costs.....	174,000	667,000	600,000	-67,000
Total, national foundation on the arts and the humanities.....	105,275,000	155,000,000	145,000,000	-10,000,000

The Committee is aware of the increasing interest and support by the public for the activities funded in this appropriation. The National Endowment for the Arts estimates that about 40,000 individual grantees or participants were directly affected by the Endowments programs in fiscal year 1974 and the programs provided about 550 million contacts with the American public. The National Endowment for the Humanities estimates that about 10 million contacts were made with the American public in just one segment of its program.

MATCHING GRANTS

Appropriation, 1974.....	\$13,000,000
Estimate, 1975.....	20,000,000
Recommended, 1975.....	14,000,000
Comparison:	
Appropriation, 1974.....	+1,000,000
Estimate, 1975.....	-6,000,000

Funds provided under this appropriation account are available for matching in an amount equal to the total amount of gifts, bequests, and devises of money, and other property received by each Endowment during the current and preceding fiscal years, for which equal amounts have not previously been appropriated.

The \$14,000,000 recommended by the Committee in this appropriation will provide \$7,500,000 for the National Endowment for the Arts and \$6,500,000 for the National Endowment for the Humanities. The Committee believes that these budget levels reflect realistic programs, given the state of the economy and overall budget priorities.

SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES

Appropriation, 1974.....	\$57,642,000
Estimate, 1975.....	68,789,000
Recommended, 1975.....	67,789,000
Comparison:	
Appropriation, 1974.....	+10,147,000
Estimate, 1975.....	-1,000,000

The amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 Appropriation	Estimate, 1975
Science.....	\$23,944,000	+2,146,000	-\$295,000
History and art.....	9,021,000	+333,000	-63,000
Public service.....	2,253,000	+139,000	-30,000
Museum programs.....	4,332,000	+726,000	-100,000
Special programs.....	5,429,000	+2,319,000	-165,000
Administration and support activities.....	20,278,000	+2,206,000	-120,000
GSA space costs.....	790,000	+536,000	-188,000
Pay cost increases.....	1,742,000	+1,742,000	-39,000
Total, salaries and expenses.....	67,789,000	+10,147,000	-1,000,000

The Committee directs that within the funds provided for the Center for the Study of Man, \$50,000 be included for archeological studies relating to the culture of American Indians.

SCIENCE INFORMATION EXCHANGE

Appropriation, 1974.....	\$1,695,000
Estimate, 1975.....	1,770,000
Recommended, 1975.....	1,755,000
Comparison:	
Appropriation, 1974.....	+60,000
Estimate, 1975.....	-15,000

The Science Information Exchange receives, organizes, and disseminates information about research in progress in the life, physical, and social sciences. Its mission is to assist the planning and management of research activities supported by Government and non-government agencies and institutions by promoting the exchange of information that concerns subject matter, distribution, level of effort, and other data pertaining to current research in the pre-publication stage.

The reduction of \$15,000 below the budget estimate is for pay costs.

MUSEUM PROGRAMS AND RELATED RESEARCH (SPECIAL FOREIGN
CURRENCY PROGRAM)

Appropriation, 1974.....	\$4,500,000
Estimate, 1975.....	4,500,000
Recommended, 1975.....	2,000,000
Comparison:	
Appropriation, 1974.....	-2,500,000
Estimate, 1975.....	-2,500,000

This appropriation item is to provide for the Special Foreign Currency Program of awarding grants to American universities, museums, or other institutions of higher learning, interested in conducting research in foreign countries. The Committee urges that these funds be used only for projects of the highest possible priority.

The Committee recommendation includes \$1,000,000, the budget estimate, for the salvage of archeological sites on the island of Philae, Egypt.

RESTORATION AND RENOVATION OF BUILDINGS

Appropriation, 1974.....	\$1,070,000
Estimate, 1975.....	1,325,000
Recommended, 1975.....	1,490,000
Comparison:	
Appropriation, 1974.....	+420,000
Estimate, 1975.....	+165,000

The increase of \$165,000 above the budget estimate is for the installation of an escalator in the National Museum of Natural History. This item was included in the budget estimate under "Salaries and expenses" and the Committee has recommended a corresponding reduction in that account.

CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

Appropriation, 1974.....	\$3,790,000
Estimate, 1975.....	10,000,000
Recommended, 1975.....	9,420,000
Comparison:	
Appropriation, 1974.....	+5,630,000
Estimate, 1975.....	-580,000

The amount recommended will provide for the following:

Elephant house and bird house environs.....	\$2,970,000
Planning and initial construction—service and parking facilities.....	2,700,000
Construction of education and administration building.....	2,500,000
Planning.....	600,000
Renovation and repair.....	650,000
Total.....	9,420,000

The Committee has recommended a reduction of \$500,000 in the budget estimate for construction of the Education and Administration Building. The Committee favors the construction of this building and urges that every effort be made to secure additional funding from non-Federal sources.

CONSTRUCTION (APPROPRIATION TO LIQUIDATE CONTRACT AUTHORITY)

Appropriation, 1974.....	\$17,000,000
Estimate, 1975.....	10,000,000
Recommended, 1975.....	7,000,000
Comparison:	
Appropriation, 1974.....	-10,000,000
Estimate, 1975.....	-3,000,000

This appropriation provides liquidating cash requirements for contract authority previously authorized for construction of the National Air and Space Museum. Testimony from the Smithsonian Institution indicated that only \$7,000,000 is actually needed to liquidate obligations in fiscal year 1975.

NATIONAL GALLERY OF ART

SALARIES AND EXPENSES

Appropriation, 1974	\$6, 202, 000
Estimate, 1975	6, 673, 000
Recommended, 1975	6, 673, 000
Comparison:	
Appropriation, 1974	+471, 000
Estimate, 1975	

The bill provides \$6,673,000, the budget estimate, for salaries and expenses of the National Gallery of Art.

The National Gallery of Art receives, holds, and administers works of art acquired for the Nation by the Gallery's Board of Trustees; maintains and administers the Gallery building so as to give maximum care and protection to art treasures and to enable these works of art to be exhibited regularly to the public without charge.

WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

SALARIES AND EXPENSES

Appropriation, 1974	\$800, 000
Estimate, 1975	1, 010, 000
Recommended, 1975	954, 000
Comparison:	
Appropriation, 1974	+154, 000
Estimate, 1975	-56, 000

The Woodrow Wilson International Center for Scholars was authorized by Public Law 90-637, approved October 24, 1968, as the Nation's official living memorial to the 28th President. It sponsors a continuous advanced scholar, international fellowship program on various social and scientific subjects of special interest in the world of today.

The Committee recommendation will provide \$685,000 for the Fellowship Program and \$269,000 for administrative expenses.

The decrease of \$56,000 below the budget estimate is in the Public Service program. The Committee recommendation will provide \$100,000 for this program.

AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION

SALARIES AND EXPENSES

Appropriation, 1974	\$19, 605, 000
Estimate, 1975	9, 719, 000
Recommended, 1975	9, 686, 000
Comparison:	
Appropriation, 1974	-9, 919, 000.
Estimate, 1975	-33, 000

The amount recommended by the Committee compared with the 1974 appropriation and the 1975 budget estimate by activity is as follows:

Activity	Committee bill, 1975	Bill compared with—	
		1974 Appropriation	Estimate, 1975
Program review and development.....	\$600,000	-\$234,000	-----
Program coordination.....	2,150,000	+550,000	-----
Scheduling and facilitation.....	400,000	-5,500	-----
Bicentennial information network (BINET).....	800,000	+400,000	-----
Communications.....	1,300,000	+284,000	-----
International activities.....	200,000	+150,000	-----
Exhibitions.....	1,900,000	-11,500	-----
Office support.....	657,000	-139,000	-----
Direct grants to the States.....	1,375,000	-----	-----
Matching grants.....	-----	-11,000,000	-----
GSA space costs.....	304,000	+87,000	-\$33,000
Total, American revolution bicentennial administration.....	9,686,000	-9,919,000	-33,000

The Committee urges that all Federal agencies cooperate with State Bicentennial Commissions and historical societies to the maximum extent possible so that the celebration of the Nation's Bicentennial may be a truly national and coordinated undertaking.

FEDERAL METAL AND NONMETALLIC MINE SAFETY BOARD OF REVIEW

SALARIES AND EXPENSES

Appropriation, 1974.....	\$60,000
Estimate, 1975.....	63,000
Recommended, 1975.....	60,000
Comparison:	
Appropriation, 1974.....	-----
Estimate, 1975.....	-3,000

The Committee recommends an appropriation of \$60,000, a reduction of \$3,000 below the budget estimate, for the Federal Metal and Nonmetallic Mine Safety Board of Review which was established by Section 10 of the Federal Metal and Nonmetallic Mine Safety Act (30 U.S.C. 721-740).

The adjudicative duties of the Board, in docketed cases, involve the hearing and determination of applications filed by mine operators seeking annulment or revision of, and temporary relief from, orders issued by the Secretary of the Interior under Sections 8 and 9 of the Act.

Testimony before the Committee revealed that to date, no appeals have been made to the Board for hearing.

JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA

SALARIES AND EXPENSES

Appropriation, 1974.....	\$694,400
Estimate, 1975.....	694,400
Recommended, 1975.....	644,000
Comparison:	
Appropriation, 1974.....	-50,400
Estimate, 1975.....	-50,400

The Joint Federal-State Land Use Planning Commission for Alaska was established by the Alaska Native Claims Settlement Act (P.L. 92-203). Under the Act the Federal Government will pay 50% of the Commission's expenses and the State Government will pay 50%.

LEGISLATIVE PROVISIONS

The following legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 8, in connection with Administrative Provisions, United States Fish and Wildlife Service:

miscellaneous and emergency expenses of enforcement activities, authorized or approved by the Secretary and to be accounted for solely on his certificate, not to exceed \$40,000;

On page 18, in connection with Construction, Bureau of Indian Affairs:

Provided further, That not to exceed \$1,300,000 shall be available to assist the Brockton Public Schools, Montana, for construction of school facilities; that not to exceed \$145,000 shall be available to assist the Hays/Lodgepole School District No. 50, Hays, Montana, for planning for construction of school facilities; that not to exceed \$218,000 shall be available to assist Joint School District No. 8, Shawano, Wisconsin for planning and construction of school facilities at Keshena and planning of facilities at Neopit; and that not to exceed \$1,433,000 shall be available to assist the Ute Indian Tribe, Uintah and Ouray Reservation, Utah, for development and construction of the Big Springs Domestic Water System.

On page 24, in connection with Salaries and Expenses, Office of the Secretary:

of which not to exceed \$250,000, to remain available until expended, shall be available for support of the Third United Nations International Geothermal Symposium.

On page 29, in connection with Construction and Land Acquisition, Forest Service:

point discharge monitoring and evaluation, and non-point discharge surveillance monitoring and evaluation,

On page 33, in connection with Administrative Provisions, Forest Service:

Provided, That such appropriation shall not be available for expenses incident to donations and exchanges which can be made pursuant to authorities other than the Act of August 3, 1956 (7 U.S.C. 428a);

On page 38, in connection with Salaries and Expenses, Smithsonian Institution:

Provided, That funds appropriated herein are available for advance payments to independent contractors performing research services or participating in official Smithsonian presentations.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND THE BUDGET
ESTIMATES FOR 1975**

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) ¹ authority, 1974 (2)	Budget estimate of new (obligational) authority, 1975 (3)	Increase (+) or decrease (-) (4)
	Department of the Interior—Indefinite: ²			
	Payments to State and local governments:			
525	Payments to States (proceeds of sales) -----	\$329, 000	\$359, 000	+ \$30, 000
525	Payment of royalties to Oklahoma -----		1, 000	+ 1, 000
525	Payments to States from grazing receipts, public lands -----	1, 190, 000	1, 475, 000	+ 285, 000
525	Coos Bay Wagon Road grant lands, payments to Coos Bay and Douglas Counties, Oreg., in lieu of taxes -----	525, 000	525, 000	-----
525	Oregon and California grant lands, payment to counties -----	47, 191, 000	57, 500, 000	+ 10, 309, 000
525	Mineral leasing, payment to States -----	54, 388, 000	58, 734, 000	+ 4, 346, 000
525	Payment to counties, national grasslands, Bureau of Land Management -----	242, 000	311, 000	+ 69, 000
551	Payment to counties under Migratory Bird Conserva- tion Act -----	2, 710, 261	3, 000, 000	+ 289, 739

559	Educational expenses, children of employees, Yellowstone National Park-----	294,000	265,000	-29,000
559	Payments to State of Wyoming, in lieu of taxes on lands in Grand Teton National Park, National Park Service-----	23,000	25,000	+2,000
587	Claim and treaty obligations, Bureau of Indian Affairs-----	161,000	161,000	-----
587	Acquisition of lands and loans to Indians in Oklahoma, Act of June 26, 1936-----	10,000	10,000	-----
593	Office of Comptroller for Guam-----	420,000	625,000	+205,000
594	Internal Revenue collections for Virgin Islands, Territorial Affairs-----	23,200,000	24,900,000	+1,700,000
	Subtotal-----	130,683,261	147,891,000	+17,207,739
Receipts applied to operations:				
525	Expenses, Public Land Administering Act-----	1,200,000	1,200,000	-----
550	Migratory bird conservation fund-----	11,000,000	12,000,000	+1,000,000
551	Management of national wildlife refuges and enforcement activities-----	1,289,739	1,000,000	-289,739
551	Expenses, incident to sale of refuge products-----	500,000	700,000	+200,000
551	Proceeds from sales, water resources development projects-----	15,000	15,000	-----
559	Operation, management, maintenance, and demolition of acquired properties, Independence National Historical Park-----	19,000	-----	-19,000

See footnotes at end of table, p. 54.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND THE BUDGET ESTIMATES FOR 1975—Continued

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS—Continued

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) ¹ authority, 1974 (2)	Budget estimate of new (obligational) authority, 1975 (3)	Increase (+) or decrease (-) (4)
	Department of the Interior—Indefinite: ² —Continued			
	Receipts applied to operations—Continued			
587	Operations and maintenance revenue, Indian irrigation systems -----	\$4, 169, 000	\$4, 830, 000	+\$661, 000
587	Power revenues, Indian irrigation projects-----	3, 400, 000	3, 400, 000	-----
599	Litter prevention and cleanup-----	25, 000	25, 000	-----
	Subtotal-----	21, 617, 739	23, 170, 000	+1, 552, 261
	Mixed receipts:			
	Federal aid in fish restoration and management:			
551	Payments to States-----	14, 589, 348	17, 700, 000	+3, 110, 652
551	Applied to operations-----	950, 000	1, 100, 000	+150, 000
	Federal aid in wildlife restoration:			
551	Payments to States-----	47, 100, 268	51, 085, 000	+3, 984, 732
551	Applied to operations-----	2, 700, 000	3, 100, 000	+400, 000
	Subtotal-----	65, 339, 616	72, 985, 000	+7, 645, 384

Contract authority:				
522	Public lands development roads and trails-----	20,000,000	10,000,000	-10,000,000
545	Land and water conservation, Bureau of Outdoor Recreation-----	30,000,000	30,000,000	-----
556	Road construction, National Park Service-----	195,000,000	105,000,000	-90,000,000
581	Operation of Indian programs (indefinite)-----	1,500,000	-----	-1,500,000
585	Road construction, Bureau of Indian Affairs-----	150,000,000	75,000,000	-75,000,000
	Subtotal-----	396,500,000	220,000,000	-176,500,000
	Total, Department of the Interior-----	614,140,616	464,046,000	-150,094,616
American Revolution Bicentennial Administration:				
885	Commemorative activities fund (indefinite)-----	7,024,000	5,119,000	-1,905,000
Department of Agriculture—Forest Service—Definite:				
210	Forest roads and trails (contract authority)-----	140,000,000	140,000,000	-----
Payments to States and local governments (indefinite):				
214	Payments to States, national forests fund (25 percent fund)-----	113,668,668	101,200,000	-12,468,668
214	Payments to Minnesota (Cook, Lake, and St. Louis Counties)-----	259,038	259,038	-----
214	Payments to counties, national grasslands-----	549,000	549,000	-----
214	Payments to school funds, Arizona and New Mexico---	124,307	115,000	-9,307
	Subtotal-----	254,601,013	242,123,038	-12,477,975

See footnotes at end of table, p. 54.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND THE BUDGET ESTIMATES FOR 1975—Continued

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS—Continued

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) ¹ authority, 1974 (2)	Budget estimate of new (obligational) authority, 1975 (3)	Increase (+) or decrease (-) (4)
	Department of Agriculture—Forest Service—Con.			
	Receipts applied to operations:			
214	Expenses, brush disposal (indefinite)-----	\$23, 000, 000	\$22, 440, 000	-\$560, 000
214	Roads and trails for States (10 percent fund) (indefinite)-----	45, 468, 547	40, 500, 000	-4, 968, 547
214	Forest fire prevention (Smokey Bear) (indefinite)---	250, 000	250, 000	-----
214	Restoration of forest lands and improvements (indefinite)-----	50, 000	50, 000	-----
	Subtotal-----	68, 768, 547	63, 240, 000	-5, 528, 547
	Total, Department of Agriculture—Forest Service---	323, 369, 560	305, 363, 038	-18, 006, 522
	Total, permanent new budget (obligational) authority, Federal funds-----	944, 534, 176	774, 528, 038	-170, 006, 138

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¹ Some amounts are estimated and therefore subject to change.
² Exclusive of Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, Alaska Power

Administration, and Underground Electric Power Transmission Research (which will be considered in connection with the Public Works for Water and Power Development and Atomic Energy Commission appropriation bill).

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND THE BUDGET
ESTIMATES FOR 1975

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) authority, 1974 (2)	Budget estimate of new (obligational) authority, 1975 (3)	Increase (+) or decrease (-) (4)
	Department of the Interior—Indefinite: ¹			
527	Deposits by individuals for surveying public lands-----	\$64, 000	\$64, 000	-----
527	Administration and protection of grazing districts-----	445, 000	445, 000	-----
527	Trustee funds, Alaska townsites, Bureau of Land Manage- ment-----	1, 000	1, 000	-----
552	Contributed funds, United States Fish and Wildlife Service-----	1, 663, 000	1, 663, 000	-----
561	Donations, National Park Service-----	2, 697, 000	2, 697, 000	-----
561	Birthplace of Abraham Lincoln, preservation of, National Park Service-----	3, 000	3, 000	-----
561	Jefferson National Expansion Memorial, contributions-----	300, 000	300, 000	-----
571	Contributed funds, Bureau of Mines-----	1, 300, 000	800, 000	-\$500, 000
572	Co-sponsor fund, Office of Coal Research-----	10, 000, 000	13, 000, 000	+3, 000, 000
590	Indian moneys, proceeds of labor, agencies, schools, etc---	4, 369, 000	3, 869, 000	-500, 000

See footnotes at end of table, p. 57.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND THE BUDGET
ESTIMATES FOR 1975—Continued

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS—Continued

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) authority, 1974 (2)	Budget estimate of new (obligational) authority, 1975 (3)	Increase (+) or decrease (-) (4)
	Department of the Interior—Indefinite ¹ —Continued			
590	Funds contributed for Indian projects-----	\$129, 000	\$129, 000	-----
590	Bequest of George C. Edgeter, relief of indigent Indians---	2, 000	2, 000	-----
590	Miscellaneous trust funds of Indian tribes ² -----	145, 500, 000	83, 500, 000	-\$62, 000, 000
600	Cooperation with foreign agencies, Office of Saline Water--	44, 000	-----	-44, 000
600	<i>Office of Saline Water (appropriation to liquidate contract authority)</i> -----	(66, 000)	-----	(-66, 000)
	Total, Department of the Interior-----	166, 517, 000	106, 473, 000	-60, 044, 000

218	Department of Agriculture—Forest Service, cooperative work (indefinite) -----	63,700,000	67,600,000	+3,900,000
	Other agencies—Indefinite:			
901	National Foundation on the Arts and the Humanities: Gifts and donations -----	15,424,000	20,000,000	+4,576,000
	Smithsonian Institution:			
933	Canal Zone biological area fund -----	40,000	40,000	-----
936	Joint Federal-State Land Use Planning Commission for Alaska: Cooperative funds -----	500,000	500,000	-----
422	Contributions, Indian health -----	1,235,000	1,250,000	+15,000
	Total, other agencies -----	17,199,000	21,790,000	+4,591,000
	Grand total, permanent new budget (obligational) authority, trust funds -----	247,416,000	195,863,000	-51,553,000

¹ Exclusive of Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, Alaska Power Administration, and Underground Electric Power Transmission Research (which will

be considered in connection with the Public Works for Water and Power Development and Atomic Energy Commission appropriation bill).

² Annual appropriation required.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND BUDGET ESTIMATES
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1975**

[NOTE.—All amounts are in the form of “appropriations” unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority appropriated, 1974 (enacted to date) (2)	Budget estimates of new (obligational) authority, 1975 ¹ (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, 1974 (5)	Budget estimates of new (obligational) authority, 1975 (6)
TITLE I—DEPARTMENT OF THE INTERIOR					
LAND AND WATER RESOURCES					
BUREAU OF LAND MANAGEMENT					
Management of lands and resources-----	\$116,682,000	\$142,469,000	\$140,696,000	+\$24,014,000	-\$1,773,000
Construction and maintenance-----	6,800,000	6,655,000	6,655,000	-145,000	-----
<i>Public lands development roads and trails (appropriation to liquidate contract authority)</i> -----	<i>(4,000,000)</i>	<i>(4,070,000)</i>	<i>(4,070,000)</i>	<i>(+70,000)</i>	-----
Oregon and California grant lands (indefinite, appropriation of receipts)-----	28,750,000	28,750,000	28,750,000	-----	-----
Range improvements (indefinite, appropriation of receipts)-----	3,242,000	4,503,000	4,503,000	+1,261,000	-----
Recreation development and operation of recreation facilities (indefinite, special fund)---	165,000	242,000	242,000	+77,000	-----
Total, Bureau of Land Management---	155,639,000	182,619,000	180,846,000	+25,207,000	-1,773,000
OFFICE OF WATER RESOURCES RESEARCH					
Salaries and expenses-----	13,769,000	12,700,000	13,795,000	+26,000	+1,095,000
Total, Land and Water Resources-----	169,408,000	195,319,000	194,641,000	+25,233,000	-678,000

FISH AND WILDLIFE AND PARKS					
BUREAU OF OUTDOOR RECREATION					
Salaries and expenses-----	4,696,000	5,040,000	5,010,000	+314,000	-30,000
LAND AND WATER CONSERVATION FUND					
Appropriation of receipts (indefinite)-----	76,223,000	300,000,000	300,000,000	+223,777,000	-----
UNITED STATES FISH AND WILDLIFE SERVICE					
Resource management-----	86,537,000	101,095,000	100,666,000	+14,129,000	-429,000
Construction and anadromous fish-----	8,126,500	8,597,000	13,447,000	+5,320,500	+4,850,000
Migratory bird conservation account (definite, repayable advance)-----	3,500,000	-----	1,000,000	-2,500,000	+1,000,000
Total, United States Fish and Wild- life Service-----	98,163,500	109,692,000	115,113,000	+16,949,500	+5,421,000
NATIONAL PARK SERVICE					
Operation of the National Park System-----	193,752,000	210,058,000	209,437,000	+15,685,000	-621,000
Planning and construction-----	20,012,000	57,303,000	53,466,000	+33,454,000	-3,837,000
Road construction (appropriation to liquidate contract authority)-----	(35,000,000)	(23,000,000)	(24,126,000)	(-10,874,000)	(+1,126,000)
Preservation of historic properties-----	15,842,000	24,375,000	24,375,000	+8,533,000	-----
Planning, development and operation of rec- reation facilities (indefinite, special fund)---	30,378,000	11,900,000	11,900,000	-18,478,000	-----
John F. Kennedy Center for the Performing Arts-----	2,400,000	2,420,000	2,420,000	+20,000	-----
Total, National Park Service-----	262,384,000	306,056,000	301,598,000	+39,214,000	-4,458,000
Total, Fish and Wildlife and Parks-----	441,466,500	720,788,000	721,721,000	+280,254,500	+933,000

See footnotes at end of table, p. 69.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND BUDGET ESTIMATES
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1975—Continued

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority appropriated, 1974 (enacted to date) (2)	Budget estimates of new (obligational) authority, 1975 ¹ (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, 1974 (5)	Budget estimates of new (obligational) authority, 1975 (6)
TITLE I—DEPARTMENT OF THE INTERIOR—Continued					
ENERGY AND MINERALS					
GEOLOGICAL SURVEY					
Surveys, investigations, and research-----	\$160,240,000	\$205,576,000	\$203,195,000	+\$42,955,000	-\$2,381,000
MINING ENFORCEMENT AND SAFETY ADMINISTRATION					
Salaries and expenses-----	59,040,000	68,146,000	67,803,000	+8,763,000	-343,000
BUREAU OF MINES					
Mines and minerals-----	71,989,000	75,539,000	77,703,000	+5,714,000	+2,164,000
Total, Energy and Minerals-----	291,269,000	349,261,000	348,701,000	+57,432,000	-560,000
INDIAN AFFAIRS					
BUREAU OF INDIAN AFFAIRS					
Operation of Indian programs-----	414,478,000	464,107,000	467,096,000	+52,618,000	+2,989,000
Education and welfare services (appropriation to liquidate contract authority)-----	(793,000)			(-793,000)	

Construction-----	54,723,000	51,875,000	66,571,000	+11,848,000	+14,600,000
Road construction (appropriation to liquidate contract authority)-----	(43,000,000)	(59,000,000)	(59,000,000)	(+16,000,000)	-----
Indian loan guaranty and insurance fund-----		20,000,000	20,000,000	+20,000,000	-----
Revolving fund for loans-----	900,000	50,000,000	38,000,000	+37,100,000	-12,000,000
Alaska Native fund-----	70,000,000	70,000,000	70,000,000	-----	-----
Miscellaneous trust funds (definite)-----	3,000,000	3,000,000	3,000,000	-----	-----
Miscellaneous trust funds (indefinite)-----	15,500,000	15,500,000	15,500,000	-----	-----
Total, Bureau of Indian Affairs-----	558,601,000	674,482,000	680,167,000	+121,566,000	+5,685,000
TERRITORIAL AFFAIRS					
OFFICE OF TERRITORIAL AFFAIRS					
Administration of territories-----	14,500,000	15,000,000	14,950,000	+450,000	-50,000
Permanent appropriation (special fund)-----	(420,000)	(625,000)	(625,000)	(+205,000)	-----
Transferred from other accounts (special fund)-----	(645,000)	(875,000)	(875,000)	(+230,000)	-----
Trust Territory of the Pacific Islands-----	59,386,000	61,000,000	63,500,000	+4,114,000	+2,500,000
Micronesian claims fund, Trust Territory of the Pacific Islands-----		1,400,000	1,400,000	+1,400,000	-----
Total, Office of Territorial Affairs-----	73,886,000	77,400,000	79,850,000	+5,964,000	+2,450,000
SECRETARIAL OFFICES					
OFFICE OF THE SOLICITOR					
Salaries and expenses-----	9,089,000	11,870,000	11,790,000	+2,701,000	-80,000

See footnotes at end of table, p. 69.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND BUDGET ESTIMATES
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1975—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority appropriated, 1974 (enacted to date) (2)	Budget estimates of new (obligational) authority, 1975 ¹ (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, 1974 (5)	Budget estimates of new (obligational) authority, 1975 (6)
TITLE I—DEPARTMENT OF THE INTERIOR—Continued					
SECRETARIAL OFFICES—Continued					
OFFICE OF THE SECRETARY					
Salaries and expenses-----	\$17,225,000	\$20,047,000	\$19,629,000	+\$2,404,000	-\$418,000
Departmental operations-----	6,620,000	10,954,000	10,954,000	+4,334,000	-----
Salaries and expenses (special foreign currency program)-----	670,000	522,000	192,000	-478,000	-330,000
Total, Office of the Secretary-----	24,515,000	31,523,000	30,775,000	+6,260,000	-748,000
Total, Secretarial Offices-----	33,604,000	43,393,000	42,565,000	+8,961,000	-828,000
Total, new budget (obligational) authority, Department of the Interior-----	1,568,234,500	2,060,643,000	2,067,645,000	+499,410,500	+7,002,000
Consisting of—					
Appropriations-----	1,568,234,500	2,060,643,000	2,067,645,000	+499,410,500	+7,002,000
Definite appropriations--	(1,413,976,500)	(1,699,748,000)	(1,706,750,000)	(+292,773,500)	(+7,002,000)
Indefinite appropriations--	(154,258,000)	(360,895,000)	(360,895,000)	(+206,637,000)	-----

Memoranda—

Appropriations to liquidate contract authority-----	(82,793,000)	(86,070,000)	(87,196,000)	(+4,403,000)	(+1,126,000)
Total, new budget (obligational) authority <i>and</i> appropriations to liquidate contract authority-----	(1,651,027,500)	(2,146,713,000)	(2,154,841,000)	(+503,813,500)	(+8,128,000)
TITLE II—RELATED AGENCIES					
DEPARTMENT OF AGRICULTURE					
FOREST SERVICE					
Forest protection and utilization:					
Forest land management-----	377,884,000	291,136,000	306,278,000	-71,606,000	+15,142,000
Forest research-----	63,800,000	70,525,000	75,487,000	+11,687,000	+4,962,000
State and private forestry cooperation-----	28,022,000	29,746,000	34,638,000	+6,616,000	+4,892,000
Total, forest protection and utilization-----	469,706,000	391,407,000	416,403,000	-53,303,000	+24,996,000
Construction and land acquisition-----	27,093,000	24,147,000	31,459,000	+4,366,000	+7,312,000
<i>Forest roads and trails (appropriation to liquidate contract authority)</i> -----	(97,700,000)	(121,000,000)	(120,464,000)	(+22,764,000)	(-536,000)
Acquisition of lands for national forests:					
Special acts (special fund, indefinite)-----	94,000	161,000	161,000	+67,000	-----
Acquisition of lands to complete land exchanges-----	55,300	39,310	39,310	-15,990	-----

See footnotes at end of table, p. 69.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND BUDGET ESTIMATES
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1975—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority appropriated, 1974 (enacted to date) (2)	Budget estimates of new (obligational) authority, 1975 ¹ (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, 1974 (5)	Budget estimates of new (obligational) authority, 1975 (6)
TITLE II—RELATED AGENCIES—Con.					
DEPARTMENT OF AGRICULTURE—Continued					
FOREST SERVICE—continued					
Acquisition of lands, Klamath Indians-----		\$49, 000, 000	\$49, 000, 000	+\$49, 000, 000	
Cooperative range improvements (special fund, indefinite)-----	\$700, 000	700, 000	700, 000		
Assistance to States for tree planting-----	1, 013, 000	1, 346, 000	1, 344, 000	+331, 000	-\$2, 000
Construction and operation of recreation facilities (indefinite, special fund)-----	3, 278, 000	1, 260, 000	1, 260, 000	-2, 018, 000	
Total, Forest Service-----	501, 939, 300	468, 060, 310	500, 366, 310	-1, 572, 990	+32, 306, 000
COMMISSION OF FINE ARTS					
Salaries and expenses-----	153, 000	176, 000	174, 000	+21, 000	-2, 000
DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE					
HEALTH SERVICES ADMINISTRATION					
health services-----	200, 284, 000	6, 043, 000	225, 352, 000	+25, 068, 000	-6

Indian health facilities-----	49, 927, 000	54, 956, 000	55, 406, 000	+5, 479, 000	+4, 000, 000
Total, Indian Health-----	250, 211, 000	280, 999, 000	280, 758, 000	+30, 547, 000	-241, 000
OFFICE OF EDUCATION					
Indian education-----	40, 000, 000	42, 000, 000	42, 000, 000	+2, 000, 000	-----
INDIAN CLAIMS COMMISSION					
Salaries and expenses-----	1, 164, 000	1, 333, 000	1, 324, 000	+160, 000	-9, 000
NATIONAL CAPITAL PLANNING COMMISSION					
Salaries and expenses-----	1, 559, 000	1, 840, 000	1, 777, 000	+218, 000	-63, 000
NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES					
SALARIES AND EXPENSES					
Endowment for the arts-----	54, 275, 000	72, 000, 000	67, 250, 000	+12, 975, 000	-4, 750, 000
Endowment for the humanities-----	44, 500, 000	72, 000, 000	67, 250, 000	+22, 750, 000	-4, 750, 000
Administrative expenses-----	6, 500, 000	11, 000, 000	10, 500, 000	+4, 000, 000	-500, 000
Subtotal, salaries and expenses-----	105, 275, 000	155, 000, 000	145, 000, 000	+39, 725, 000	-10, 000, 000
MATCHING GRANTS					
Endowment for the arts (indefinite)-----	6, 500, 000	10, 000, 000	7, 500, 000	+1, 000, 000	-2, 500, 000
Endowment for the humanities (indefinite)-----	6, 500, 000	10, 000, 000	6, 500, 000	-----	-3, 500, 000
Subtotal, matching grants-----	13, 000, 000	20, 000, 000	14, 000, 000	+1, 000, 000	-6, 000, 000
Total, National Foundation on the Arts and the Humanities-----	118, 275, 000	175, 000, 000	159, 000, 000	+40, 725, 000	-16, 000, 000

See footnotes at end of table, p. 69.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND BUDGET ESTIMATES
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1975—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority appropriated, 1974 (enacted to date) (2)	Budget estimates of new (obligational) authority, 1975 ¹ (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, 1974 (5)	Budget estimates of new (obligational) authority, 1975 (6)
TITLE II—RELATED AGENCIES—Con.					
SMITHSONIAN INSTITUTION					
Salaries and expenses.....	\$57, 642, 000	\$68, 789, 000	\$67, 789, 000	+\$10, 147, 000	-\$1, 000, 000
Science information exchange.....	1, 695, 000	1, 770, 000	1, 755, 000	+60, 000	-15, 000
Museum programs and related research (special foreign currency program).....	4, 500, 000	4, 500, 000	2, 000, 000	-2, 500, 000	-2, 500, 000
Restoration and renovation of buildings.....	1, 070, 000	1, 325, 000	1, 490, 000	+420, 000	+165, 000
Construction and improvements, National Zoological Park.....	3, 790, 000	10, 000, 000	9, 420, 000	+5, 630, 000	-580, 000
<i>Construction (appropriation to liquidate contract authority).....</i>	(17, 000, 000)	(10, 000, 000)	(7, 000, 000)	(-10, 000, 000)	(-3, 000, 000)
Salaries and expenses, National Gallery of Art.....	6, 202, 000	6, 673, 000	6, 673, 000	+471, 000	-----
Salaries and expenses, Woodrow Wilson International Center for Scholars.....	800, 000	1, 010, 000	954, 000	+154, 000	-56, 000
Total, Smithsonian Institution.....	75, 699, 000	94, 067, 000	90, 081, 000	+14, 382, 000	-3, 980, 000

HISTORICAL AND MEMORIAL COMMISSIONS					
AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION					
Salaries and expenses-----	19,605,000	9,719,000	9,686,000	-9,919,000	-33,000
NATIONAL COUNCIL ON INDIAN OPPORTUNITY					
Salaries and expenses-----	282,000	-(²)	-----	-282,000	-----
FEDERAL METAL AND NONMETALLIC MINE SAFETY BOARD OF REVIEW					
Salaries and expenses-----	60,000	63,000	60,000	-----	-3,000
JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA					
Salaries and expenses-----	694,400	694,400	644,000	-50,400	-50,400
Total, new budget (obligational) authority, Related Agencies-----	1,009,641,700	1,073,951,710	1,085,870,310	+76,228,610	+11,918,600
Consisting of—					
Appropriations-----	1,009,641,700	1,073,951,710	1,085,870,310	+76,228,610	+11,918,600
Definite appropriations--	(992,569,700)	(1,051,830,710)	(1,069,749,310)	(+77,179,610)	(+17,918,600)
Indefinite appropriations--	(17,072,000)	(22,121,000)	(16,121,000)	(-951,000)	(-6,000,000)
Memoranda—					
Appropriations to liquidate contract authority-----	(114,700,000)	(131,000,000)	(127,464,000)	(+12,764,000)	(-3,536,000)
Total, new budget (obligational) authority and appropriations to liquidate contract authority-----	(1,124,341,700)	(1,204,951,710)	(1,213,334,310)	(+88,992,610)	(+8,382,600)

See footnotes at end of table, p. 69.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1974 AND BUDGET ESTIMATES
AND AMOUNTS RECOMMENDED IN THE BILL FOR 1975—Continued**

[NOTE.—All amounts are in the form of “appropriations” unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority appropriated, 1974 (enacted to date) (2)	Budget estimates of new (obligational) authority, 1975 ¹ (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, 1974 (5)	Budget estimates of new (obligational) authority, 1975 (6)
RECAPITULATION					
Total, new budget (obligational) authority, all titles-----	\$2, 577, 876, 200	\$3, 134, 594, 710	\$3, 153, 515, 310	+\$575, 639, 110	+\$18, 920, 600
Consisting of—					
Appropriations-----	2, 577, 876, 200	3, 134, 594, 710	3, 153, 515, 310	+575, 639, 110	+18, 920, 600
Definite appropriations-----	(2, 406, 546, 200)	(2, 751, 578, 710)	(2, 776, 499, 310)	(+369, 953, 110)	(+24, 920, 600)
Indefinite appropriations-----	(171, 330, 000)	(383, 016, 000)	(377, 016, 000)	(+205, 686, 000)	(-6, 000, 000)
Memoranda—					
Appropriations to liquidate contract authority-----	(197, 493, 000)	(217, 070, 000)	(214, 660, 000)	(+17, 167, 000)	(-2, 410, 000)

Total, new budget (obligational) authority <i>and</i> appropriations to liquidate contract authority ----	(2, 775, 369, 200)	(3, 351, 664, 710)	(3, 368, 175, 310)	(+ 592, 806, 110)	(+ 16, 510, 600)
Special Energy Research and Development bill (Interior portion) --	(230, 083, 000)	(561, 633, 000)	(543, 166, 000)	(+ 313, 083, 000)	(- 18, 467, 000)
Grand total, new budget (obligational) authority <i>and</i> appropriations to liquidate contract authority ----	(3, 005, 452, 200)	(3, 913, 297, 710)	(3, 911, 341, 310)	(+ 905, 889, 110)	(- 1, 956, 400)

¹ Includes budget amendments as follows:

H. Doc. 93-209

Bureau of Land Management: Management of lands and resources ----	\$9, 700, 000
United States Fish and Wildlife Service: Resource management.....	800, 000
Geological Survey: Surveys, investigations, and research.....	25, 300, 000
Bureau of Mines: Mines and minerals.....	103, 500, 000
Office of Coal Research: Salaries and expenses.....	148, 400, 000
Office of the Secretary: Energy conservation and analysis.....	12, 900, 000
Total, H. Doc. 93-209.....	300, 600, 000

H. Doc. 93-286

Bureau of Land Management: Management of lands and resources ----	12, 325, 000
Geological Survey: Surveys, investigations, and research.....	2, 625, 000
Bureau of Mines: Mines and minerals.....	300, 000
Bureau of Indian Affairs: Operation of Indian programs.....	300, 000
Office of the Solicitor: Salaries and expenses.....	350, 000
Office of the Secretary: Departmental operations.....	1, 400, 000
Total, H. Doc. 93-286.....	17, 300, 000

H. Doc. 93-291

Forest Service: Acquisition of lands, Klamath Indians.....	49, 000, 000
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H. Doc. 93-307

Bureau of Land Management: Management of lands and resources....	\$1, 110, 000
Geological Survey: Surveys, investigations, and research.....	15, 205, 000
Total, H. Doc. 93-307.....	16, 315, 000

H. Doc. 93-310

Bureau of Indian Affairs:	
Operation of Indian Programs.....	10, 000, 000
Indian Revolving fund for loans.....	50, 000, 000
Indian Loan Guaranty and Insurance fund.....	20, 000, 000
Total, H. Doc. 93-310.....	80, 000, 000

H. Doc. 93-317

Forest Service: Forest Research.....	6, 040, 000
Total, budget amendments.....	469, 255, 000

² Budget amendment contained in H. Doc. 93-286 withdrew the request of \$300,000 for appropriations for the National Council on Indian Opportunity.

SMITHSONIAN INSTITUTION LIBRARIES



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