

File

86TH CONGRESS }
1st Session }

HOUSE OF REPRESENTATIVES }

REPORT
No. 545

DEPARTMENT OF INTERIOR AND RELATED AGENCIES
APPROPRIATION BILL, 1960

—————
JUNE 12, 1959.—Ordered to be printed
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Mr. KIRWAN, from the committee of conference, submitted the following

CONFERENCE REPORT

[To accompany H.R. 5915]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 5915) making appropriations for the Department of the Interior and related agencies for the fiscal year ending June 30, 1960, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 19, 20, 25, 29, and 39.

That the House recede from its disagreement to the amendments of the Senate numbered 1, 2, 4, 8, 9, 10, 12, 13, 14, 15, 16, 22, 26, 27, 30, 33, 35, 36, 37, 38, 41, 42, 43, 44, and 45, and agree to the same.

Amendment numbered 3:

That the House recede from its disagreement to the amendment of the Senate numbered 3, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$24,627,000; and the Senate agree to the same.

Amendment numbered 5:

That the House recede from its disagreement to the amendment of the Senate numbered 5, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$58,700,000; and the Senate agree to the same.

Amendment numbered 6:

That the House recede from its disagreement to the amendment of the Senate numbered 6, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$22,202,000; and the Senate agree to the same.

Amendment numbered 7:

That the House recede from its disagreement to the amendment of the Senate numbered 7, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$13,575,000; and the Senate agree to the same.

Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$42,350,000; and the Senate agree to the same.

Amendment numbered 17:

That the House recede from its disagreement to the amendment of the Senate numbered 17, and agree to the same with an amendment as follows:

In lieu of the matter stricken out and inserted by said amendment insert *the acquisition of water rights; and not to exceed \$1,700,000 for the acquisition of lands, interests, therein and improvements;* and the Senate agree to the same.

Amendment numbered 18:

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$13,600,000; and the Senate agree to the same.

Amendment numbered 21:

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment as follows:

Restore the matter stricken by said amendment amended to read as follows: : *Provided, That none of the funds herein provided shall be expended for construction on the following: Fort Washington and Greenbelt Park, Maryland, except minor roads and trails; Daingerfield Island Marina, Virginia; and extension of the George Washington Memorial Parkway from vicinity of Brickyard Road to Great Falls, Maryland;* and the Senate agree to the same.

Amendment numbered 23:

That the House recede from its disagreement to the amendment of the Senate numbered 23, and agree to the same with an amendment as follows:

In lieu of the matter stricken out and inserted by said amendment insert *ninety passenger motor vehicles (of which eighty-four are for replacement only);* and the Senate agree to the same.

Amendment numbered 24:

That the House recede from its disagreement to the amendment of the Senate numbered 24, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$13,520,000; and the Senate agree to the same.

Amendment numbered 28:

That the House recede from its disagreement to the amendment of the Senate numbered 28, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$6,345,000; and the Senate agree to the same.

Amendment numbered 31:

That the House recede from its disagreement to the amendment of the Senate numbered 31, and agree to the same with an amendment as follows:

In lieu of the matter stricken out and inserted by said amendment insert *one hundred and eight passenger motor vehicles of which one hundred and two shall be*; and the Senate agree to the same.

Amendment numbered 32:

That the House recede from its disagreement to the amendment of the Senate numbered 32, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert *purchase of not to exceed two aircraft for replacement only*; and the Senate agree to the same.

Amendment numbered 40:

That the House recede from its disagreement to the amendment of the Senate numbered 40, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$100,000; and the Senate agree to the same.

The committee of conference report in disagreement amendment numbered 34.

MICHAEL J. KIRWAN,
W. F. NORRELL,
CLARENCE CANNON,
BEN F. JENSEN,
JOHN TABER,

Managers on the Part of the House.

CARL HAYDEN,
DENNIS CHAVEZ,
ALAN BIBLE,
KARL E. MUNDT,
MILTON R. YOUNG,

Managers on the Part of the Senate.

STATEMENT OF THE MANAGERS ON THE PART OF THE HOUSE

The managers on the part of the House at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 5915) making appropriations for the Department of the Interior and related agencies for the fiscal year ending June 30, 1960, and for other purposes, submit the following statement in explanation of the effect of the action agreed upon and recommended in the accompanying conference report as to each of such amendments, namely:

TITLE I—DEPARTMENT OF THE INTERIOR

DEPARTMENTAL OFFICES

OFFICE OF OIL AND GAS

Amendment No. 1: Appropriates \$390,000 as proposed by the Senate instead of \$360,000 as proposed by the House.

OFFICE OF THE SOLICITOR

Amendment No. 2: Appropriates \$3,091,000 as proposed by the Senate instead of \$3,080,000 as proposed by the House.

OFFICE OF MINERALS EXPLORATION

The conferees are in agreement that not to exceed \$480,000 shall be available for "administrative and technical services", including \$200,000 for the Office of Minerals Exploration.

BUREAU OF LAND MANAGEMENT

Amendment No. 3: Appropriates \$24,627,000 for management of lands and resources instead of \$24,877,000 as proposed by the Senate and \$24,323,000 as proposed by the House. Of the increase provided over the House bill, \$250,000 is for the weed-control program on public lands, including provision for the control of the beet leafhopper in Idaho.

Amendment No. 4: Inserts language proposed by the Senate providing for an appropriation of a sum equal to 25 percent of the receipts from the sale of timber and other products from the revested Oregon and California Railroad grant lands (less \$500,000 for reforestation of said lands and \$250,000 for the maintenance of access roads) for construction of access roads instead of the direct appropriation of \$5 million for this purpose as proposed by the House.

BUREAU OF INDIAN AFFAIRS

Amendment No. 5: Appropriates \$58,700,000 for education and welfare services instead of \$59,433,000 as proposed by the Senate and \$57,700,000 as proposed by the House. The increase provided over the House bill is for the following: Pay Act costs, \$226,000; higher education program, \$105,000; on-reservation adult education, \$200,000; vocational training, \$335,000; and relocation services, \$134,000.

Amendment No. 6: Appropriates \$22,202,000 for resources management instead of \$22,402,000 as proposed by the Senate and \$21,873,000 as proposed by the House. The increase provided over the House bill includes \$37,000 for adjudication of mining claims on the lands of the Confederated Tribes of the Colville Reservation.

Amendment No. 7: Appropriates \$13,575,000 for construction instead of \$14,575,000 as proposed by the Senate and \$13 million as proposed by the House. The increase provided over the House bill includes \$300,000 for construction of jails and \$275,000 for irrigation systems as listed in the Senate report. The conferees favor the adoption of standard plans for facilities and the more economical type of construction, in those areas where it is feasible, as proposed by the Department. If during the year the Department feels that a project approved by the Congress should not be constructed, or should be altered, the committees will give immediate consideration to a re-programming request.

Amendment No. 8: Appropriates \$14,600,000 for road construction (liquidation of contract authorization) as proposed by the Senate instead of \$12 million as proposed by the House.

Amendment No. 9: Appropriates \$3,715,000 for general administrative expenses as proposed by the Senate instead of \$3,700,000 as proposed by the House.

Amendment No. 10: Inserts language proposed by the Senate authorizing the use of tribal funds of the Confederated Tribes of the Colville Reservation for land acquisition as provided by Public Law 772, 84th Congress.

GEOLOGICAL SURVEY

Amendments Nos. 11 and 12: Appropriates \$42,350,000 for surveys, investigations, and research instead of \$42,500,000 as proposed by the Senate and \$42 million as proposed by the House. Of the amount provided, a total of \$7,450,000 shall be available for Federal-State cooperative water resources investigations.

BUREAU OF MINES

Amendment No. 13: Appropriates \$21,277,000 for conservation and development of mineral resources as proposed by the Senate instead of \$21,177,000 as proposed by the House.

Amendment No. 14: Appropriates \$1,197,000 for general administrative expenses as proposed by the Senate instead of \$1,187,000 as proposed by the House.

NATIONAL PARK SERVICE

Amendment No. 15: Appropriates \$16,647,000 for management and protection as proposed by the Senate instead of \$16,297,000 as proposed by the House.

Amendment No. 16: Appropriates \$14 million for maintenance and rehabilitation of physical facilities as proposed by the Senate instead of \$13,093,000 as proposed by the House.

Amendment No. 17: Restores language limitation inserted by the House on the amount of funds available for acquisition of lands.

Amendment No. 18: Appropriates \$13,600,000 for construction instead of \$15,250,000 as proposed by the Senate and \$12,400,000 as proposed by the House. Of the increase provided over the House bill, \$450,000 is for acquisition of lands at Gettysburg National Military Park, Pa., and Manassas National Battlefield Park, Va.; and \$750,000 is for acquisition of lands in other national park areas. The conferees agree that the allowance of \$450,000 for the acquisition of lands in Civil War areas is not to be obligated until the Secretary of the Interior has reported to the Committees on Appropriations that the local governments have adopted adequate zoning regulations to assure against future commercial development in these areas. It is expressly stipulated that no part of the funds recommended shall be used to acquire the tract at Gettysburg known as the Adams County Poor Farm.

Amendment No. 19: Restores language proposed by the House pertaining to payment to the sculptor of the new figure of Liberty for the Yorktown Monument.

Amendment No. 20: Appropriates \$30 million as proposed by the House for construction (liquidation of contract authorization) instead of \$32,350,000 as proposed by the Senate. The conferees are in agreement that "building and utilities" projects should be constructed under this appropriation item for the construction of parkways only when they are required to make the parkway a usable recreational facility (including such facilities as are required for the proper maintenance and protection of the parkway) and recommend that hereafter other building and utility projects which do not meet this criteria, such as administration buildings, exhibit centers, employee housing, rehabilitation of historical buildings, etc., should be budgeted under the regular "construction" appropriation for buildings, utilities, and other physical facilities.

Amendment No. 21: Restores House language, restricting use of funds provided to liquidate obligations under the contract authority contained in the Federal-Aid Highway Acts of 1956 and 1958 for parkways and roads and trails, rewritten to prohibit construction on the following projects: Fort Washington and Greenbelt Park, Md., except minor roads and trails; Daingerfield Island Marina, Va.; and extension of the George Washington Memorial Parkway from the vicinity of Brickyard Road at MacArthur Boulevard to Great Falls, Md. In deleting the language provision pertaining to the Palisades Parkway in the District of Columbia, the conferees have approved only that portion of the parkway necessary to provide for a connection between Canal Road and the George Washington Memorial Parkway. The conferees have agreed to deletion of the language added by the House precluding expenditure of funds on a parking area for the District of Columbia Stadium as the Department has assured the committees that it does not contemplate expending any funds for this purpose in fiscal year 1960. In the event that Public Law 85-561 is amended to authorize the National Park Service to expend Federal funds for the parking area, it is expected that the agency will withhold

the expending of any funds until a budget estimate has been submitted for review and consideration by the Appropriations Committees and the Congress.

Amendment No. 22: Appropriates \$1,475,000 for general administrative expenses as proposed by the Senate instead of \$1,464,000 as proposed by the House.

Amendment No. 23: Permits purchase of 90 passenger motor vehicles instead of 96 as proposed by the Senate and 84 as proposed by the House.

FISH AND WILDLIFE SERVICE

BUREAU OF SPORT FISHERIES AND WILDLIFE

Amendment No. 24: Appropriates \$13,520,000 for management and investigations of resources instead of \$14,693,625 as proposed by the Senate and \$13,308,000 as proposed by the House. Of the increase provided over the House bill, \$132,000 is for administration of the Alaska game law and \$40,000 for the replacement of aircraft. The conferees are in agreement that funds for river basin studies should continue to be transferred from appropriations of the Corps of Engineers and the Bureau of Reclamation. However, the conferees recommend that the appropriations involved hereafter contain specific language indicating the amount to be transferred to the Fish and Wildlife Service. It is recognized that these agencies will require additional funds to finance these studies.

Amendment No. 25: Restores language as proposed by the House providing \$268,000 of unbudgeted balances of Pribilof Islands receipts to finance administration of the Alaska game law.

Amendment No. 26: Appropriates \$3,410,000 for construction as proposed by the Senate instead of \$2,775,000 as proposed by the House.

Amendment No. 27: Appropriates \$631,200 for general administrative expenses as proposed by the Senate instead of \$625,000 as proposed by the House.

BUREAU OF COMMERCIAL FISHERIES

Amendment No. 28: Appropriates \$6,345,000 for management and investigations of resources instead of \$6,906,300 as proposed by the Senate and \$5,928,000 as proposed by the House. Of the increase provided, \$167,000 is for administration of Alaska fisheries.

Amendment No. 29: Restores language as proposed by the House appropriating \$398,000 of Pribilof Island receipts for administration of Alaska fisheries.

Amendment No. 30: Appropriates \$345,000 for construction as proposed by the Senate instead of \$245,000 as proposed by the House.

Amendment No. 31: Permits purchase of 108 passenger motor vehicles instead of 114 as proposed by the Senate and 102 as proposed by the House.

Amendment No. 32: Permits purchase of two aircraft for replacement only instead of four as proposed by the Senate.

OFFICE OF TERRITORIES

Amendment No. 33: Appropriates \$5,225,000 for the Trust Territory of the Pacific Islands as proposed by the Senate instead of \$5,209,000 as proposed by the House.

Amendment No. 34: Reported in disagreement.

OFFICE OF THE SECRETARY

Amendment No. 35: Appropriates \$2,706,600 for salaries and expenses as proposed by the Senate instead of \$2,686,000 as proposed by the House.

TITLE II—RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

Amendment No. 36: Appropriates \$77,815,800 for forest land management as proposed by the Senate instead of \$77,543,000 as proposed by the House.

Amendment No. 37: Appropriates \$14,026,400 for forest research as proposed by the Senate instead of \$13,923,000 as proposed by the House.

Amendment No. 38: Appropriates \$12,327,800 for State and private forestry cooperation as proposed by the Senate instead of \$12,297,000 as proposed by the House.

Amendment No. 39: Appropriates \$26 million for forest roads and trails as proposed by the House instead of \$24 million as proposed by the Senate.

The managers on the part of the House do not concur in the views of the Senate committee that the provision of additional funds to implement the "Program for the national forests" should be considered later during this session in connection with the Supplemental Appropriation Act for 1960. This new program has only recently been submitted for consideration by the legislative committees and the consideration of any additional fund requirements should properly await their review and recommendations, as appropriate, and the submission of the regular annual budget estimates for fiscal year 1961.

NATIONAL CAPITAL PLANNING COMMISSION

Amendment No. 40: Provides that not to exceed \$100,000 of the funds available for land acquisition may be used for necessary expenses of the Commission instead of \$140,000 as proposed by the Senate and \$50,000 as proposed by the House.

UNITED STATES TERRITORIAL EXPANSION MEMORIAL COMMISSION

Amendment No. 41: Appropriates \$4,500 for expenses of the Commission as proposed by the Senate.

TITLE III—VIRGIN ISLANDS CORPORATION

Amendment No. 42: Provides a limitation on administrative expenses of the Corporation of \$172,000 as proposed by the Senate instead of \$160,000 as proposed by the House.

TITLE IV—GENERAL PROVISIONS

Amendments Nos. 43, 44, and 45: Eliminates, as proposed by the Senate, language inserted by the House limiting the amount that may be expended for engineering and design of construction projects and limiting the cost of single family employee housing units to \$18,000 each. The conferees are concerned about the excessive engineering and design costs being incurred on construction projects and directs that the Bureau of Indian Affairs, National Park Service and the Forest Service thoroughly review present policies, practices, and staffing and submit to the committees in connection with the 1961 budget a complete report of the action taken and savings in funds and reductions in personnel achieved in this regard.

The conferees also expect that appropriate administrative action will be taken by all agencies concerned to adopt standard employee houses and to establish necessary regulations to assure that unit costs of planning and construction are held to the minimum commensurate with the provision of adequate housing. The conferees further agree that the total cost of single family employee housing units in the United States, excluding Alaska, including engineering and design shall not exceed \$20,000 each, exclusive of provision of utilities to the lot line. Exceptions to this limitation must be submitted to the Committees on Appropriations for prior approval. In addition, employee houses shall not exceed the following standards: (1) Standard materials, millwork, equipment, and fixtures that are readily available at local supply centers will be used in all dwelling construction; (2) design will be simple with no features that increase building costs, such as irregularities in roof framing; (3) not to exceed one and a half baths; (4) one stall garage in areas subject to deep snow or prolonged periods of below freezing temperatures, carports in warmer climates; (5) sun porches, enclosed patios, or similar features will not be provided; (6) floor area shall not exceed—two-bedroom dwelling, 1,250 square feet; three-bedroom dwelling, 1,300 square feet; exclusive of basement and garage space (or service and storage space in lieu of basement); (7) basement area not to exceed one-half of net ground floor area, except that a basement garage will not be considered as part of this area; and (8) fireplaces will not be permitted except in areas subject to frequent power failures, or extreme isolation and where a wood supply is readily available.

MICHAEL J. KIRWAN,
W. F. NORRELL,
CLARENCE CANNON,
BEN F. JENSEN,
JOHN TABER,

Managers on the part of the House.

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