MAKING APPROPRIATIONS, DEPARTMENT OF INTERIOR
AND RELATED AGENCIES FOR FISCAL YEAR 1978

JUNE 23, 1977.—Ordered to be printed

Mr. Yates, from the committee of conference,
submitted the following

CONFERENCE REPORT

[To accompany H.R. 7636]

The committee of conference on the disagreeing votes of the two
Houses on the amendments of the Senate to the bill (H.R. 7636)
"making appropriations for the Department of the Interior and re-
lated agencies for the fiscal year ending September 30, 1978, and for
other purposes," having met, after full and free conference, have
agreed to recommend and do recommend to their respective Houses
as follows:

That the Senate recede from its amendments numbered 14, 23, 31,
32, 36, 52, 55, 56, 57, and 58.

That the House recede from its disagreement to the amendments of
the Senate numbered 2, 3, 15, 17, 18, 20, 25, 27, 28, 33, 35, 39, 43, 44,
45, 49, 51, 53, 61, and 64, and agree to the same.

Amendment numbered 1:
That the House recede from its disagreement to the amendment
of the Senate numbered 1, and agree to the same with an amendment,
as follows:

In lieu of the sum proposed by said amendment insert $246,938,000;
and the Senate agree to the same.

Amendment numbered 6:
That the House recede from its disagreement to the amendment
of the Senate numbered 6, and agree to the same with an amendment, as
follows:

In lieu of the sum proposed by said amendment insert $169,279,000;
and the Senate agree to the same.

Amendment numbered 8:
That the House recede from its disagreement to the amendment
of the Senate numbered 8, and agree to the same with an amendment, as
follows:

In lieu of the sum proposed by said amendment insert $323,105,000;
and the Senate agree to the same.
Amendment numbered 10:
That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $45,000,000; and the Senate agree to the same.

Amendment numbered 11:
That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $361,547,000; and the Senate agree to the same.

Amendment numbered 12:
That the House recede from its disagreement to the amendment of the Senate numbered 12, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $107,656,000; and the Senate agree to the same.

Amendment numbered 13:
That the House recede from its disagreement to the amendment of the Senate numbered 13, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $203,040,000; and the Senate agree to the same.

Amendment numbered 24:
That the House recede from its disagreement to the amendment of the Senate numbered 24, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $22,488,000; and the Senate agree to the same.

Amendment numbered 26:
That the House recede from its disagreement to the amendment of the Senate numbered 26, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $533,918,000; and the Senate agree to the same.

Amendment numbered 29:
That the House recede from its disagreement to the amendment of the Senate numbered 29, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $53,059,000; and the Senate agree to the same.

Amendment numbered 30:
That the House recede from its disagreement to the amendment of the Senate numbered 30, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $40,630,000; and the Senate agree to the same.
Amendment numbered 34:
That the House recede from its disagreement to the amendment of the Senate numbered 34, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $748,127,000; and the Senate agree to the same.

Amendment numbered 38:
That the House recede from its disagreement to the amendment of the Senate numbered 38, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $2,798,933,-000; and the Senate agree to the same.

Amendment numbered 40:
That the House recede from its disagreement to the amendment of the Senate numbered 40, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $428,891,000; and the Senate agree to the same.

Amendment numbered 42:
That the House recede from its disagreement to the amendment of the Senate numbered 42, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $4,000,000; and the Senate agree to the same.

Amendment numbered 47:
That the House recede from its disagreement to the amendment of the Senate numbered 47, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $88,238,000; and the Senate agree to the same.

Amendment numbered 54:
That the House recede from its disagreement to the amendment of the Senate numbered 54, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $14,509,000; and the Senate agree to the same.

Amendment numbered 59:
That the House recede from its disagreement to the amendment of the Senate numbered 59, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $25,000,000; and the Senate agree to the same.

Amendment numbered 60:
That the House recede from its disagreement to the amendment of the Senate numbered 60, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $17,500,000; and the Senate agree to the same.
Amendment numbered 62:
That the House recede from its disagreement to the amendment of the Senate numbered 62, and agree to the same with an amendment, as follows:
In lieu of the sum proposed by said amendment insert $1,294,000; and the Senate agree to the same.
The committee of conference report in disagreement amendments numbered 4, 5, 7, 9, 16, 21, 22, 37, 41, 46, 48, 50, and 63.

SIDI R. YATES,
GU N MCKAY,
CLARENCE D. LONG,
FRANK E. EVANS,
JOHN P. MURTHA,
ROBERT DUNCAN,
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ELFORD A. CEDERBERG,
Managers on the Part of the House.
ROBERT C. BYRD,
JOHN L. McCLELLAN,
ERNST F. HOLLINGS,
BIRCH BAYH,
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WALTER D. HUDDELESTON,
PATRICK J. LEAHY,
DENNIS DECONCINI,
TED STEVENS,
MILTON R. YOUNG,
MARK O. HATFIELD,
HENRY BELLMON,
Managers on the Part of the Senate.
JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 7636), making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1978, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

TITLE I—DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

Amendment No. 1: Appropriates $246,938,000 for management of lands and resources instead of $250,289,000 as proposed by the House and $245,808,000 as proposed by the Senate. The decrease under the amount proposed by the House consists of the following decreases: Onshore oil and gas leasing, $660,000; coal leasing, $1 million; visual resource management, $200,000; data management, $840,000; enforcement, $51,000; and travel, $600,000. The allowance for cadastral survey includes $270,000 to duplicate survey records of the State of Oklahoma and make them available to the Oklahoma State archives.

Amendment No. 2: Appropriates $18,707,000 for acquisition, construction, and maintenance as proposed by the Senate, instead of $16,827,000 as proposed by the House.

OFFICE OF WATER RESEARCH AND TECHNOLOGY

Amendment No. 3: Deletes House language that provided that certain funds for the Water Resources Research Act of 1964 and the Saline Water Conversion Act of 1971 shall become available only upon enactment of authorizing legislation and adds the word “and” as proposed by the Senate.

Amendment No. 4: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate to salaries and expenses with an amendment as follows:

In lieu of the matter proposed by said amendment insert the following:

$25,307,000, of which $7,975,000 shall remain available until September 30, 1979

The managers on the part of the Senate will offer a motion to concur in the amendment of the House to the amendment of the Senate.
The net increase over the amount proposed by the Senate consists of the following increases and decreases: Increases of $300,000 for water conversion process research; $375,000 for electrodialysis process research; $600,000 for water reuse technology; and $400,000 for seawater desalting research; and a decrease of $795,000 for assistance to state water resource research institutes.

Conferrees agree that the Wrightsville Beach, N.C., facility be closed and research that would have been conducted there be done on the West Coast. In the event the Secretary of the Interior determines that the Wrightsville Beach site should be retained, saline water research funds may be used to maintain and operate the facility.

BUREAU OF OUTDOOR RECREATION

Amendment No. 5: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating $11,574,000 for salaries and expenses instead of $11,719,000 as proposed by the House and $12,499,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The decrease below the House allowance consists of reductions of $100,000 for additional water resource studies and $45,000 to accelerate wild and scenic river studies. The conferrees agree that these activities should be performed on a reimbursable basis.

The conferrees are in agreement that the existing duplication in technical and cooperative outdoor recreation assistance to Federal, State, local and private entities should be terminated. These activities should be consolidated in one agency, and the Secretary is urged to develop the program changes necessary to accomplish this goal. The conferrees expect these changes to be reflected in the fiscal year 1979 budget estimates.

The conferrees are in agreement with the distribution of Federal program funds under the Land and Water Conservation Fund as shown in the Senate report.

U.S. FISH AND WILDLIFE SERVICE

Amendment No. 6: Appropriates $169,279,000 for resource management instead of $172,796,000 as proposed by the House and $165,434,-000 as proposed by the Senate. The net decrease below the House allowance consists of the following increases and decreases: Increases of $100,000 for helicopter rental, Louisiana; $100,000 for farming operations, White River NWR, Arkansas; $248,000 for the fishery training center, Leetown, V. Va.; and $400,000 for cooperative wildlife and fishery units in Alaska, Mississippi and Florida; and decreases of $1,-500,000 for environmental contaminant evaluation; $1,100,000 for land and water resource development planning; $165,000 for project investigations; $350,000 for biological services; $750,000 and 50 positions for refuge management; and $500,000 for travel.

Within available funds, the conferrees are in agreement that $8,000 shall be available for the White Sulphur Springs NFH and $16,000 for the Bowden NFH, West Virginia, and $75,000 for blackbird research.
The conferrees are in agreement that it is essential to insure full and timely consideration of fish and wildlife values in the development of environmental impact statements and in the formation of plans and policies affecting the environment. The mechanism for this procedure is already in place and the implementation should be carried out without duplicative programs and funding. The conferrees expect the Secretary to develop policies and procedures to insure that fish and wildlife considerations are given proper emphasis in the early stages of project planning and development and in the formation of environmental impact statements. This can be accomplished for the most part by more effective application of environmental laws and improved Federal and State coordination reducing the need for establishing separate programs that are costly and redundant.

Amendment No. 7: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating $65,060,000 for construction and anadromous fish, instead of $62,903,000 as proposed by the House and $52,694,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The increase above the House allowance includes the following additions: $638,000 for Wolf Creek NFH, Kentucky; $122,000 for White Sulphur Springs NFH; $90,000 for Bowden NFH, and $250,000 for Leetown Fishery Training Center, W. Va.; and $1,075,000 for White River NFH, Vermont.

Within available funds, $80,000 shall be available for planning an interpretive center at Cuba Landing, Tenn. NWR, and $18,000 shall be for the Miles City NFH, Montana.

NATIONAL PARK SERVICE

Amendment No. 8: Appropriates $323,105,000 for operation of the national park system, instead of $324,515,000 as proposed by the House and $321,150,000 as proposed by the Senate. The decrease of $1,410,000 below the House allowance consists of an increase of $575,000 for interpretive services and the following reductions: $575,000 in maintenance; $500,000 in resource management; $250,000 in new area studies and landmark monitoring; $560,000 in travel; and $100,000 in executive direction.

The conferrees agree that the National Symphony should rely for support on the National Endowment for the Arts and not the Park Service. Accordingly, the Park Service should submit a reprogramming of any funds intended to assist the National Symphony.

None of the funds provided for new area studies shall be used to promote public acceptance or rejection of park legislation.

Amendment No. 9: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating $161,442,000 for construction, instead of $149,397,000 as proposed by the House and $155,706,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.
The increase of $12,045,000 above the House allowance consists of a general reduction of $125,000 in roads and trails and the following increases: $996,000 for Harpers Ferry NHS; $1,087,000 for Biscayne, N. Mex.; $250,000 for the Franklin Delano Roosevelt National Memorial; $1,500,000 for the Jefferson Expansion Memorial; $8 million for the Natchez Trace Parkway, section 1–D, Tennessee; $187,000 for Arkansas Post NHS; $100,000 for the Seawall-Belmont NHS; and $100,000 for Mount McKinley NP road paving planning.

The conference has deferred funding proposed by the Senate for Cowpens NB, South Carolina, pending completion of an investigative report on Park Service construction policies.

As a result of changing circumstances involving a concession contract, the conference has also deferred funding proposed by the Senate for a golf clubhouse at Oxon Cove, Md.

Amendment No. 10: Appropriates $45,000,000 for preservation of historic properties, instead of $40 million as proposed by the House and $80 million as proposed by the Senate. The additional funding is for historic preservation grants. The Senate receded from its proposal that an additional $150,000 be used for administration of the program.

GEOLoGICAL SURVEY

Amendment No. 11: Appropriates $361,547,000 for surveys, investigations, and research, instead of $367,524,000 as proposed by the House and $355,247,000 as proposed by the Senate. The decrease below the House allowance consists of an increase of $2,173,000 for flood plain mapping for the federal flood insurance program and the following reductions: $2,300,000 for earthquake research; $1 million for energy resource surveys; $3,400,000 for OCS lands; $150,000 for Federal and Indian lands; and $1,300,000 for travel.

The conference is in agreement that $3,400,000 for production diligence reviews and oil and gas reserve inventories on OCS lands, as proposed by the House, shall be provided within available funds.

MINING ENFORCEMENT AND SAFETY ADMINISTRATION

Amendment No. 12: Appropriates $107,656,000 for salaries and expenses instead of $107,116,000 as proposed by the House and $107,86,000 as proposed by the Senate. The increase in the House allowance consists of additions of $140,000 for design of a publications distribution center at the Beckley, W. Va., academy; $150,000 to accelerate mine waste application processing; and $250,000 for planning an extension of the Dallas Pike facility, Wheeling, W. Va.

BUREAU OF MINES

Amendment No. 13: Appropriates $203,040,000 for mines and minerals, instead of $203,300,000 as proposed by the House and $190,559,000 as proposed by the Senate.

The net decrease under the amount proposed by the House consists of the following increase and decreases: An increase of $2,150,000 for subsidence control in Rock Springs, Wyo.; and decreases of $1,-
350,000 for metal and nonmetal health and safety research; $500,000 for mined land demonstrations in bituminous areas; $300,000 for employee work place health and safety; and $260,000 for travel.

The managers are in agreement that the $4,500,000 for mined land demonstrations in bituminous areas contains $2,000,000 for projects in West Virginia, $2,000,000 for projects in Illinois, and $500,000 for projects in Pennsylvania.

The managers agree that the total number of permanent positions for the Bureau of Mines is 3,030, excluding personnel at the Carbondale facility.

Amendment No. 14: Provides that $120,858,000 shall remain available until expended as proposed by the House instead of $116,088,000 as proposed by the Senate.

Amendment No. 15. Strike House language which provided that $10 million for coal mine health and safety research shall become available only upon enactment of authorizing legislation.

**BUREAU OF INDIAN AFFAIRS**

Amendment No. 16: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating $671,811,000 for operation of Indian programs, instead of $672,096,000 as proposed by the House and $675,175,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The $5,085,000 net increase in the House allowance consists of the following increases and decreases: Increases of $630,000 for assistance to previously private schools; $1,200,000 for costs associated with the transfer of BIA schools in Alaska to local control; $3,000,000 for the housing improvement program; $160,000 for Northern Cheyenne legal fees; and $870,000 to initiate services to the Passamaquoddy and Penobscot Tribes; and decreases of $750,000 for administrative travel, and $45,000 for a dam safety study on the Lower Elwha Indian Reservation.

The conferees are in agreement on the following:

That additional funds for previously private schools shall include assistance to the Ojibwa, Duckwater, Crow, and St. Francis schools as provided by the Senate;

That $3,800,000 shall be available from social services to establish ongoing child welfare programs;

That the increase provided for housing shall include assistance to the Quileute and Minnesota Chippewa Tribes and for relocation of eight homes at Venetie, Alaska;

That $2 million of funds available for school operations shall be used for special education, including support for the Pierre Learning Center, and that the Bureau shall submit a report on the unmet special education needs by December 1977;

That the increase provided for Indian Action Teams shall include funding for the San Carlos Apache Tribe, Arizona, and $250,000 for the Miccosukee Tribe, Florida;
That $200,000 shall be available from existing funds to study the proposed Sisseton-Wahpeton farm development project; but that $200,000 proposed to study the feasibility of a rangeland transfer to the Duckwater Tribe should be deferred;

And that Johnson-O'Malley funds should be distributed in accordance with the existing formula, with the exception of specific increases provided above the budget request, and that any planned revisions in the existing distribution formula should be submitted for prior approval to the House and Senate Appropriations Committees.

The managers are in agreement with the House reduction of $4,028,300 for Central and Area Office program and administrative staff.

Amendment No. 17: Earnarks $34,642,000 for assistance to public schools as proposed by the Senate, instead of $33,442,000 as proposed by the House.

Amendment No. 18: Appropriates $64,153,000 for construction as proposed by the Senate, instead of $94,103,000 as proposed by the House.

The conferees are in agreement that the extensive reduction in new construction is necessary to underscore their continuing concern over the serious BIA management problems that have undermined progress on fulfilling the needs of the Indian people. Deferred projects will be considered for funding when these problems have been corrected. Meanwhile, the conferees will expect the BIA to develop acceptable plans for the effective obligation of the estimated $62 million in funds already available for construction as provided in the following amendment.

The conferees are in agreement that the $100,000 provided for Coushatta Tribe land acquisition shall in no way be considered as establishing a precedent for such acquisitions.

Amendment No. 19: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment, insert the following:

Provided further, That the Secretary shall engage the General Services Administration to supervise the planning, design, construction, and maintenance of school facilities; and that within 90 days following enactment of this bill, the Secretary of the Interior shall submit to the Congress a plan for expenditure of planning and construction funds available to the Bureau of Indian Affairs and shall advise during the year on achievement of plans and construction

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

It is the intent of the conferees, in agreeing to this amendment, to ensure the timely and effective obligation of construction funds by requiring supervision by an agency outside of the Interior Department. This reflects the conferees' concern that efforts to correct BIA management problems within the Department have to date failed to produce any significant results. It is hoped that this outside assistance will expedite the required construction program plan to be submitted to Congress.
Amendment No. 20: Appropriates $75,335,000 for road construction as proposed by the Senate instead of $70,335,000 as proposed by the House. The increase of $5 million above the House allowance is for road and bridge construction in the Four-Corners area.

Amendment No. 21: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides language that should the State of Alaska wish to make payments to the Alaska Native Fund from sources other than oil royalties, any funds so deposited shall reduce the obligation of the State by a like amount.

OFFICE OF TERRITORIAL AFFAIRS

Amendment No. 22: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the sum proposed by said amendment, insert the following:

$110,444,000, including $900,000 for a human development project in the Marshall Islands, to become available for obligation only in such amounts as may be equal to funds provided by the Marshalls District Legislature and the District Administrator, Marshalls, in amounts not to exceed $450,000 each and none of these funds may be used to pay the salaries and travel expenses of volunteers engaged in the project.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The increase over the House amount is $900,000 for a human development project in the Marshall Islands. The managers agree that the Department must use great care in determining how these funds will be used and expects the Department to closely monitor the progress of the program. The managers further agree that none of the funds appropriated for this program may be used for private business ventures of the organization administering the program. Because there have been arguments both in support of and in opposition to this project, the managers have added bill language which makes this appropriation available only to the extent that funds are made available from local sources as evidence of local support.

Amendment No. 23: Provides $13,515,000 for expenses necessary for the administration of the Government of the Northern Marianas as proposed by the House, instead of $13,115,000 as proposed by the Senate.

OFFICE OF THE SECRETARY

Amendment No. 24: Appropriates $22,488,000 for salaries and expenses, instead of $22,443,000 as proposed by the House and $22,821,000 as proposed by the Senate. The increase of $45,000 over the amount proposed by the House is for the Office of Congressional and Legislative Affairs.

The conferees agree that if the Secretary cannot conduct his responsibilities within the funding level provided for this office, he may use
his authority under the reorganization act to transfer additional personnel and funding from congressional and legislative affairs units within the Department. Such a transfer would follow normal reprogramming procedures.

Amendment No. 25: Appropriates $1,000,000 for salaries and expenses (special foreign currency program) as proposed by the Senate instead of $285,000 as proposed by the House.

TITLE II—RELATED AGENCIES

FOREST SERVICE

Amendment No. 26: Appropriates $533,918,000 for forest land management instead of $550,035,000 as proposed by the House and $531,054,000 as proposed by the Senate.

The increase above the amount proposed by the Senate consists of the following increases: $1,864,000 for soil and water management, and $1,000,000 for forest fire protection. The reduction for travel applies only to the budgeted program level.

The following projects have been included within the additional amounts appropriated for forest land management: $327,000 for wildlife management program on the Mark Twain National Forest; $1,000,000 for fuel breaks; $600,000 for forest protection and management, Gifford-Pinchot National Forest; $250,000 for operation of Blanchard Springs Caverns, Arkansas; and $600,000 for a fishways program in Alaska.

Amendment No. 27: Provides $5,865,000 for the cooperative law enforcement program as proposed by the Senate, instead of $6,982,000 as proposed by the House.

Amendment No. 28: Appropriates $101,488,000 for forest research as proposed by the Senate, instead of $102,899,000 as proposed by the House.

The following projects have been included within the additional amounts appropriated for forest research: $100,000 for establishing economic guidelines for multiple use management in connection with Blue Mountain validation project; $200,000 for international trade of logs and forest products economic research, Portland, Oreg.; $200,000 for Scleroderris canker research, North Central Experiment Station, St. Paul, Minn.; $150,000 for acceleration of genetics research at the Pacific Northwest Station, Oreg.; $50,000 for completion of acute bovine pulmonary emphysema research; $450,000 for uneven-aged timber management research, Monticello, Ark.; $100,000 for wildlife, range, and fish habitat research, Columbia, Mo.; $300,000 for urban forestry research; $300,000 for acceleration of research on wildlife, range, and fish habitat, Alexandria, La.; $300,000 for trees and timber management research at Rhinelander, Wis., Institute of Forest Genetics; $100,000 for wildlife, range, and fish habitat research, Lubbock, Tex.; $100,000 for trees and timber management research, Black Hills, Rapid City, S. Dak.; $150,000 for hardwoods culture research, Parson, W. Va.; $100,000 for endangered species research, Hawaii; $250,000 for anadromous fish research, Alaska; $100,000 for Chestnut blight research, Morgantown, W. Va.; $220,000 for hard-
woods utilization research, Princeton, W. Va.; $200,000 for timber harvesting research, Morgantown, W. Va.; $200,000 for the Eisenhower Consortium; $100,000 for pitch canker research, Athens, Ga.; and $150,000 for Eucalyptus research, Florida.

Amendment No. 29: Appropriates $53,059,000 for state and private forestry cooperation, instead of $55,559,000 as proposed by the House and $47,551,000 as proposed by the Senate.

The net decrease below the amount proposed by the House consists of the following increase and decreases: An increase of $1 million for Dutch elm disease control and tree utilization (providing a total of $2,500,000); and decreases of $2 million for cooperation in forest fire control and $1,500,000 for cooperation in forest management and processing.

The following projects have been included within the additional amounts appropriated for state and private forestry cooperation: $3,500,000 for urban and community forestry program; $1,200,000 for firescope program in southern California; and $522,000 for expanded program for Pinchot Institute for conservation studies, Grey Towers.

The managers are in agreement that the $2,500,000 provided for Dutch elm disease control and tree utilization shall be limited to technical assistance and a public information outreach program.

Amendment No. 30: Appropriates $40,630,000 for construction and land acquisition, instead of $45,141,000 as proposed by the House and $34,630,000 as proposed by the Senate.

The increase above the amount proposed by the Senate includes the following increases: $4 million for recreation use areas, and $2 million for construction for fire, administration and other purposes.

The following projects have been included within the additional amounts appropriated for construction and land acquisition: $825,000 for phase III construction, George W. Andrews Laboratory; $630,000 for Hawthorn Recreation Site for the Handicapped, Wasatch National Forest; $438,000 for Spruces Campground, Wasatch National Forest; $330,000 for Flaming Gorge Water System, Ashley National Forest; $2,740,000 for Council Bluff project, Mark Twain National Forest; $3,148,000 to complete construction, Timberline Lodge Mt. Hood National Forest; $250,000 for planning, Southeastern Station Headquarters/Laboratory, Asheville, N.C.; $145,000 for Provo Shrub Laboratory greenhouse; $110,000 for Angeles High Country recreation program (site planning); $183,000 for Monongahela National Forest recreation, West Virginia; $170,000 for Kincaid Reservoir recreation; $192,000 for Portage Glacier visitor center, Alaska; $199,000 for Pactola visitor center, South Dakota; $297,000 for laboratory wing, Parsons, W. Va.; and $110,000 for Crabtree Falls Area, George Washington National Forest, Va.

Amendment No. 31: Deletes language proposed by the Senate providing that $60,000,000 for the Youth Conservation Corps remain available until the end of the fiscal year following the fiscal year for which appropriated.

Amendment No. 32: Appropriates $175,833,000 for forest roads and trails as proposed by the House, instead of $163,833,000 as proposed by the Senate.
The following projects are included within the additional amounts appropriated for forest roads and trails: $700,000 for LaSal Loop Road, Manti-LaSal National Forest; $50,000 for a Skyline Drive transportation feasibility study, Manti-LaSal National Forest; $100,000 for trail maintenance and reconstruction, Big Horn National Forest; $100,000 for Cheyenne River Bridge, Thunder Basin National Grassland, Wyo.; $183,000 for Spruces Campground, Wasatch National Forest; $240,000 for Kincaid Reservoir, La.; and $135,000 for Monongahela National Forest, W. Va.

ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

Amendment No. 33: Adds the words "Fossil Fuels" to the title of the operating expenses account of the Energy Research and Development Administration as proposed by the Senate.

Amendment No. 34: Appropriates $748,127,000 for operating expenses, fossil fuels, instead of $710,927,000 as proposed by the House and $797,757,000 as proposed by the Senate.

The net increase over the amount proposed by the House consists of the following increases and decreases: Increases of $8 million for continued construction of a fluidized-bed test unit in Morgantown, West Virginia; $1 million for direct firing coal conversion for ceramic kilns; $3 million for design of a low-Btu gas demonstration plant for utility uses (ERDA project 77-1-C); $1 million for support of the design of an industrial low-Btu gasification plant; $20 million for magnetohydrodynamics (MHD); $3,400,000 for horizontal deviation drilling in Pricetown, West Virginia; $1,500,000 for methane recovery from deep coal seams; $200,000 for travel; $2 million for industrial cogeneration; $1 million for high efficiency gas furnaces; $100,000 for consumer motivation and behavior studies; $4 million for fuel cells; and $500,000 for improved heat conversion efficiency; and decreases of $2 million for appropriate technology; $500,000 for buildings design and structure; $2,500,000 in cogeneration in community systems; $2 million in urban waste utilization; and $1,500,000 general reduction in buildings and community systems.

The managers are in agreement that the $1 million added for support of the design of an industrial low-Btu gasification plant will be based on 50-50 cost-sharing, and is intended to stimulate plans being developed in the State of Indiana to construct a plant capable of providing gasified coal as an alternative fuel for the steel industry.

The managers agree that the expanded ERDA MHD program should fully utilize the expertise developed at such universities as Mississippi State University, Massachusetts Institute of Technology, the Montana State University System, and the University of Tennessee.

The managers are in agreement with the Senate committee position that ERDA take the necessary steps to insure that all methane production research is consolidated within fossil energy programs.

The managers are in agreement with the Senate Committee position that directs ERDA to make a greater effort in the research, development, and demonstration for electric and hybrid agricultural and personal use rural vehicles.
Amendment No. 35: Adds the words “Fossil Fuels” to the title of the plant and capital equipment account of the Energy Research and Development Administration as proposed by the Senate.

Amendment No. 36: Appropriates $90,970,000 for plant and capital equipment, fossil fuels, as proposed by the House instead of $96,970,000 as proposed by the Senate.

**FEDERAL ENERGY ADMINISTRATION**

Amendment No. 37: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating $289,123,000 for salaries and expenses, instead of $290,326,000 as proposed by the House and $291,623,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net decrease under the amount proposed by the House consists of a reduction of $300,000 in executive direction and administration earmarked for contractual services and $903,000 in energy resource development.

The managers are in agreement that the total number of positions funded by this appropriation is 3,716.

Amendment No. 38: Appropriates $2,798,933,000 for strategic petroleum reserve, instead of $2,309,033,000 as proposed by the House and $3,018,933,000 as proposed by the Senate.

The increase of $489,900,000 above the amount proposed by the House is to be applied to the purchase of oil for the reserve.

The managers are in agreement that filling the strategic petroleum reserve in the most expeditious manner possible is a national priority goal. The managers urge FEA to proceed in the most rapid fashion toward achieving this goal as outlined in the current revision to the Strategic Petroleum Reserve Plan now pending before Congress. If additional funds are needed in the future to meet this schedule, a supplemental appropriation will be considered.

Amendment No. 39: Deletes language proposed by the House which provided that $500 million for the strategic petroleum reserve shall become available only upon enactment of authorizing legislation.

**HEALTH SERVICES ADMINISTRATION**

Amendment No. 40: Appropriates $428,891,000 for Indian health services, instead of $429,901,000 as proposed by the House and $413,987,000 as proposed by the Senate. The net decrease below the amount proposed by the House consists of the following increases and decreases: Increases of $430,000 for expansion of the Fairbanks, Alaska, clinic; $1,600,000 for special pay rates for certain government employees, Alaska; $1,787,000 for operating costs of the Creek Nation Community Hospital, Okfuskee, Okla.; and decreases of $1,750,000 for urban health projects; $2,327,000 for Title II—Indian health services; and $700,000 for travel costs.
The managers are in agreement that the following projects are included within the additional amounts provided for contract care: $370,000 for the Nome Community Hospital, and $600,000 for emergency room services in the Cook Inlet Native Association area of Alaska.

The managers agree that if the $1,737,000 provided for the operation of the Creek National Community Hospital, Oklahoma, is insufficient to effectively operate the hospital, an additional amount of up to $413,000 may be provided from the appropriation for contract care.

Amendment No. 41: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating $71,257,000 for Indian health facilities, instead of $79,057,000 as proposed by the House and $72,107,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The net decrease below the amount proposed by the Senate consists of the following: A decrease of $1,000,000 for site development work, Chinle hospital, Arizona; and an increase of $150,000 for hospital planning for Fort MacArthur, Calif.

The managers agree that $325,000 is provided for a feasibility study of a Winslow hospital replacement facility.

**INDIAN EDUCATION**

The managers approve a pending fiscal year 1977 reprogramming of $37,500 for support for the Advisory Council on Indian Education. The managers also recommend that $150,000 be provided for the operation of the Council in fiscal year 1978.

**OFFICE OF THE ASSISTANT SECRETARY FOR EDUCATION**

Amendment No. 42: Appropriates $4 million for the Institute of Museum Services, instead of $3 million as proposed by the House and $5 million as proposed by the Senate. The amount includes $3,700,000 for grants to museums.

**NAVAJO AND HOPI INDIAN RELOCATION COMMISSION**

Amendment No. 43: Appropriates $2,050,000 for salaries and expenses as proposed by the Senate instead of $1,950,000 as proposed by the House.

Amendment No. 44: Provides $500,000 for operating expenses of the Commission as proposed by the Senate instead of $400,000 as proposed by the House.

**SMITHSONIAN INSTITUTION**

Amendment No. 45: Deletes language that provides for the purchase or rental of 2 passenger motor vehicles as proposed by the Senate.
Amendment No. 46: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter stricken, insert the following: passenger.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 47: Appropriates $88,238,000 for salaries and expenses, instead of $88,243,000 as proposed by the House and $88,108,000 as proposed by the Senate.

Reductions below the House amount include $100,000 in travel costs and $15,000 in the Office of the General Counsel.

An increase of $110,000 is provided for the Smithsonian Research Awards program, as recommended by the Senate. The conferees are in agreement that funding must be provided to conclude ongoing research efforts being conducted by Smithsonian employees. None of the funding provided is to be used to initiate new research programs, or to expand existing programs.

The conferees are in agreement that the Smithsonian Research Foundation should be terminated and that the Smithsonian establish procedures for direct administration of Federal grant funds.

Amendment No. 48: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter stricken, insert the following:

: Provided further, That not to exceed $110,000 may be used to make grant awards to employees of the Smithsonian Institution: Provided further, That none of these funds shall be available to the Smithsonian Research Foundation

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 49: Deletes language that provides that none of these funds may be used to make grant awards to employees of the Smithsonian Institution as proposed by the House and inserts language that provides that not to exceed $500,000 of these funds may be used to make grant awards to employees of the Smithsonian Institution as proposed by the Senate.

Amendment No. 50: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment, insert the following:

: Provided further, That none of these funds shall be available to the Smithsonian Research Foundation

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 51: Appropriates $1,777,000 for Science Information Exchange as proposed by the Senate, instead of $1,977,000 as
proposed by the House. The reduction of $200,000 below the House amount is based on the belief that user fees should bear a greater share of the operating costs of the Exchange.

Amendment No. 52: Appropriates $2,500,000 for construction and improvements, National Zoological Park, as proposed by the House, instead of $1,750,000 as proposed by the Senate.

Amendment No. 53: Appropriates $2,425,000 for restoration and renovation of buildings as proposed by the Senate, instead of $2,210,-000 as proposed by the House.

NATIONAL GALLERY OF ART

Amendment No. 54: Appropriates $14,509,000 for salaries and expenses, instead of $14,717,000 as proposed by the House and $14,419,000 as proposed by the Senate.

Reductions below the House amount include $20,000 for exhibit shop equipment; $97,500 for instruction and orientation center equipment; $58,000 and 6 positions related to ongoing program activities; and $32,500 related to reduced funding for 5 positions for the East Building.

NATIONAL ENDOWMENT FOR THE ARTS

Amendment No. 55: Deletes language proposed by the Senate to make salaries and expenses available for obligation until September 30, 1979. Conference agree that not less than $3,600,000 shall be provided to small, high quality, professional organizations not previously eligible for funding.

The conferees note the progress of the American Film Institute in enlarging its private fund raising to a point where it exceeds the matching requirements of the Arts Endowment. While the conferees agree that future AFI grant levels should be determined by the NEA, it is expected that significant grant increases will not be made. The AFI receives more funds from the NEA than any other organization and this disparity should not be continued at the expense of the many other fine organizations funded by the NEA.

NATIONAL ENDOWMENT FOR THE HUMANITIES

Amendment No. 56: Appropriates $96 million for salaries and expenses as proposed by the House, instead of $93,200,000 as proposed by the Senate. The conferees agree with the $500,000 reduction in evaluation studies as proposed by the Senate.

Amendment No. 57: Earmarks $87,800,000 for program funds as proposed by the House, instead of $85 million as proposed by the Senate. Conferees agree that not less than $2,800,000 shall be provided for programs at the community level to support a wide variety of grassroots humanities projects.

Amendment No. 58: Deletes language proposed by the Senate to make funds available for obligation until September 30, 1979.

Amendment No. 59: Appropriates $25 million for matching grants, instead of $25,500,000 as proposed by the House and $22,500,000 as proposed by the Senate.
Amendment No. 60: Earnmarks $17,500,000 for challenge grants, instead of $18 million as proposed by the House and $15 million as proposed by the Senate.

The conferees agree that neither of the Endowments should make grants to Federal agencies or organizations which rely primarily on federal appropriations, such as the National Park Service, the Smithsonian Institution, or the Library of Congress. These organizations should budget directly for programs that have received support from the Endowments. The amounts provided fund 446 permanent positions, 223 for each Endowment.

**ADVISORY COUNCIL ON HISTORIC PRESERVATION**

Amendment No. 61: Appropriates $1,080,000 for salaries and expenses as proposed by the Senate, instead of $1,100,000 as proposed by the House. The $20,000 reduction below the House amount is based on savings effected by closing of the Denver field office and a reduced level required to maintain the fiscal year 1977 program.

**PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION**

Amendment No. 62: Appropriates $1,294,000 for salaries and expenses, instead of $1,271,000 as proposed by the House and $1,317,000 as proposed by the Senate.

The increase of $23,000 over the House amount is for hiring experts and consultants on a temporary basis to augment existing permanent staff.

**TITLE III—GENERAL PROVISIONS**

Amendment No. 63: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment, insert the following:

Sec. 304. No part of any appropriation contained in this act shall be available for any activity or the publication or distribution of literature that in any way tends to promote public support or opposition to any legislative proposal on which congressional action is not complete, in accordance with the Act of June 25, 1948 (18 U.S.C. 1913).

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 64: Changes section 304 to section 305 as proposed by the Senate.

**CONFERENCE TOTAL—WITH COMPARISONS**

The total new budget (obligational) authority for the fiscal year 1978 recommended by the Committee of Conference, with comparisons
to the fiscal year 1977 amount, the 1978 budget estimates, and the House and Senate bills for 1978 follow:

New budget (obligational) authority, fiscal year 1977... $6,769,724,057
Budget estimates of new (obligational) authority, fiscal year 1978... 1 10,031,770,000
House bill, fiscal year 1978... 9,545,741,000
Senate bill, fiscal year 1978... 10,238,903,000
Conference agreement... 10,026,349,000
Conference agreement compared with:
New budget (obligational) authority, fiscal year 1977... +3,256,624,943
Budget estimates of new (obligational) authority, fiscal year 1978... -5,421,000
House bill, fiscal year 1978... +480,608,000
Senate bill, fiscal year 1978... -212,554,000

1 Includes $916,000 of budget estimates not considered by the House, contained in House Document 95–161.

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Managers on the Part of the Senate.