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WOODROW WILSON INTERNATIONAL  
CENTER FOR SCHOLARS

Fiscal Year 1974

Justification of Estimates of Appropriations  
To the Office of Management and Budget



WOODROW WILSON  
INTERNATIONAL CENTER FOR SCHOLARS  
FISCAL YEAR 1974 ESTIMATE OF APPROPRIATION

Table of Contents

	<u>TAB A</u>
General Statement.....	A-1
Funding Estimates and Appropriation Request.....	A-3
	<u>TAB B</u>
Budget Schedules.....	B-1
	<u>TAB C</u>
Public Law 90-367, Woodrow Wilson Memorial Act of 1968.....	C-1



GENERAL STATEMENT .....TAB A



WOODROW WILSON  
INTERNATIONAL CENTER FOR SCHOLARS

GENERAL STATEMENT

The Woodrow Wilson International Center for Scholars has now been in operation almost two years -- a short time as the life of institutions is measured but long enough for its programs to have achieved considerable momentum.

As of September 1, 1972, the Board of Trustees had approved 81 fellowship appointments for scholars coming from a broad variety of academic disciplines and professions -- social sciences, humanities and natural sciences, law, diplomacy, business, journalism and government. Slightly more than half of the scholars selected come from the U. S; the others from 24 countries and all major geographic regions. In addition, the Center has made 30 guest scholar appointments and its facilities have been used by dozens of visiting scholars on an occasional basis. The volume of applications received has increased steadily.

In the interest of program coherence and impact, the Board of Trustees has designated four subject areas in which fellowship applications are being particularly encouraged in these early years: (1) fundamental, long-range issues of peace, world order and United States international responsibilities in the post-Vietnam period; (2) man's relationship to his deteriorating environment, with special attention to the institutional, political social and value changes needed to effect environmental understanding; (3) the development of law and cooperation in the uses of the oceans; and, since the spring of 1972, (4) investigations into aspects of sustainable growth.

Center scholars have produced - or are in the process of producing for publication -- a substantial number of articles, monographs and booklength manuscripts on a wide range of subjects, the majority related to one of the Center's areas of interest. To fulfill its mandate to strengthen the ties between the world of learning and the world of public affairs, the Center has sponsored dozens of public events, symposia, conferences and seminars where ideas about contemporary and emerging issues are disseminated to wider audiences and where men of letters and men of affairs exchange views.

The trustees and staff are continuing to make systematic appeals for funds from private sources, and as of September 1, 1972, the Center had raised approximately \$595,000 in private funds. In addition, fellows appointed to date have commitments totaling \$338,223 in outside support during the periods of their appointments at the Center (in the form of sabbatical, leave pay, other fellowships and grants.) The goal for FY-1974 is \$400,000 in new commitments from the private sector .





The Center's stipend policy as explained in previous years is based on the practice of other advanced studies centers. Each appointed fellow needing financial support is asked in the first instance to devote his sabbatical, leave or other income to be received during the fellowship period toward his support while at the Center and to seek outside foundation or other support for his study proposal whenever possible. Thereafter, the Center's policy is to attempt to provide the fellow with a stipend rate which would be a no-gain no-loss figure over his earned income rate in the preceding year within the individual limit of \$30,000 of federal funds set by the Board, and with a cost-of-living increase for each non-U. S. scholar to bring him to an approximately equivalent stipend rate with U. S. scholars of comparable experience and position. Most of the scholars appointed by the Center cannot be expected to come at a lower average stipend figure than the one estimated. As indicated above a substantial number of fellows will be devoting sabbatical or leave pay, foundation funds and other outside income to their support during the period of appointment at the Center.

As in the present fiscal year, the Center's goal in FY-1973 will be to raise private monies, which with the scholars own outside support, will fund an additional 20 fellowships to bring the Center up to the full complement of 40 scholars accommodated in its interim quarters at any one time.

Because the majority of appointments must be made many months in advance of the date of the beginning of the period of appointment, the Center is requesting the same "no year" provision for the FY-1974 federal appropriation that Congress provided in the Center's appropriations for FY-1971, FY-1972, and FY-1973.



WOODROW WILSON  
INTERNATIONAL CENTER FOR SCHOLARS

Funding Estimates and Appropriation Request

	<u>1972</u>		<u>1973</u>		<u>1974</u>	
	Pos.	Amount	Pos.	Amount	Pos.	Amount
Fellowship Program	7	332,000 (+130,000)*	7	421,000 (+12,000)**	7	462,000
Admin.	8	363,000	8	379,000	8	388,000
Total	15	695,000 (825,000)	15	800,000 (812,000)	15	850,000

Total Requested Federal Appropriation Increase.....50,000

(Total Requested Federal Appropriation Increase over FY-1973 apportionment).....(38,000)

The Board of Trustees of the Wilson Center requests a federal appropriation increase in FY-1974 of \$38,000 over the \$812,000 sum available in FY-1973 from the FY-1973 appropriation (\$800,000) and the sum (\$12,000) of earlier fiscal year appropriation held in reserve and apportioned for use in the current fiscal year by OMB action.

Twenty-nine thousand dollars of the increase requested is to restore the federal funding of the fellowship program to its FY-1972 level and the remainder (\$9,000) is to cover anticipated salary increases and in-grade promotions. No additional personnel slots are requested.

Fellowship Program.....\$462,000

The sum requested will permit the Center to commit funds during FY-1974 for 20 full-year fellowships to begin during FY-1974 or later at an average anticipated cost of \$23,100 a piece for stipends, travel, book-keeping, disbursement and accounting costs. The Center operated at this level in FY-1972 and this was the sum included in the President's FY-1973 Budget, but the House Appropriations Committee which cut the budget request recommended in its report a reduction in the fellowship funds, although the Senate report was silent on where to take the \$41,000 cut. The fellowship program is the heart of the Center operations and cuts in this area impair the Center's ability to maintain a fully satisfactory intellectual community life. After almost two years of operation, the Center finds that the \$23,100 estimated average costs is quite accurate.

\* Held in reserve during FY-1971, released for apportionment during FY-1972.

\*\*Held in reserve during FY-1972, released for apportionment during FY-1973.



Administrative Expenses ..... \$388,000

The \$388,000 request for administrative expenses of the Center in FY-1974 represents an increase of \$9,000 over the sum available in the FY-1973 appropriation, an increase due entirely to increased personnel costs. There is no increase requested in staff positions.

The breakdown of this figure is as follows:

(1) Personnel Costs

Five substantive positions (director, deputy director, administrative officer, librarian, assistant to the director)	120,000	
Ten clerical positions for staff and fellows ranging from GS-3 to GS-8, and one equivalent part-time secretary (GS-5/6)	111,000	
Fringe Benefits (8%)	<u>18,480</u>	
		\$249,480 or \$250,000

(2) Other Administrative Expenses

(a) Furnishings and Equipment	5,000	
(b) Supplies	3,000	
(c) Library	25,000	
(d) Travel	15,000	
(e) Printing	9,000	
(f) Consultations	15,000	
(g) Seminars	7,000	
(h) Phones	14,000	
(i) Miscellaneous and Postage	4,000	
(j) Xerox	<u>11,000</u>	\$108,000

(3) Reimbursement to Smithsonian Institution 30,000

Total Administrative Expenses \$388,000

A. Personnel Costs

Even though the work load due to scholarly output has increased, the Center is not requesting any increase in staff positions over its present level of 15 full-time permanent and one temporary position. The increase of \$9,000 is due solely to in-grade increases and promotions.



B. Other Administrative Expenses

The Center is requesting \$108,000. Most of the items in this category, such as supplies, telephone charges, travel and printing expenses, represent on-going expenses at current levels of operation, and proposed adjustments between categories are minor.

C. Reimbursement to Smithsonian Institution

The Center is requesting \$30,000 for reimbursement of the Smithsonian Institution for estimated costs of support of the Center (in areas of personnel management, procurement, budget and accounting, legal counsel and building management services).





BUDGET SCHEDULES..... TAB B



SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES, WOODROW WILSON INTERNATIONAL  
CENTER FOR SCHOLARS

For expenses necessary in carrying out the provisions of the Woodrow Wilson Memorial Act of 1968 (82 Stat. 1356), including hire of passenger vehicles and services as authorized by 5 U.S.C. 3109. \$800,000 to remain available until expended.

\$850,000

(Department of the Interior and Related Agencies  
Appropriations Act, 1973)



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Program and Financing (in thousands of dollars)

Identification code	1972 actual	1973 estimate	1974 estimate
32-50-0400-0-1-605			
<u>Program by activity:</u>			
1. Research and scholarship .....	672	812	850
Total program costs, funded	672	812	850
Changes in selected resources <u>1/</u>	208	-	-
10 Total obligations .....	880	812	850
<u>Financing:</u>			
21 Unobligated balance available, start of year (-)	-141	-12	-
24 Unobligated balance available, end of year	12	-	-
40. Budget authority (appropriation)	695	800	850
42 Transferred from other accounts	55	-	-
43 Appropriation (adjusted)	750	-	-
<u>Relation of Obligations to Outlays:</u>			
71 Obligations incurred, net .....	825	812	850
72 Obligated balance, start of year	250	203	203
74 Obligated balance, end of year	-203	-203	-203
90 Outlays.....	872	812	850
1971			
Selected resources			
<u>1/</u> Unpaid, undelivered orders      188	396	396	396



# PERFORMANCE STATEMENT

## WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

The Woodrow Wilson Memorial Act, approved on October 24, 1968 (Public Law 90-637), established the Woodrow Wilson International Center for Scholars as the Nation's official living memorial to the 28th President. The Center was placed in the Smithsonian Institution under the direction of a 15-man mixed private and public Board of Trustees subsequently appointed by Presidents Johnson and Nixon.

The Center's fellowship program opened in October, 1970. As of September 1, 1972, the Board of Trustees had approved 81 fellowship appointments for scholars coming from a broad variety of academic disciplines and professions. Slightly more than half of the scholars selected come from the United States; the others come from 24 countries and all major geographic regions. In addition, the Center has made 30 guest scholar appointments and its facilities have been used by dozens of visiting scholars on an occasional basis.

The Board of Trustees has designated four subject areas in which fellowship applications are being particularly encouraged in these early years: (1) fundamental, long-range issues of peace, world order and United States international responsibilities in the post-Vietnam period; (2) man's relationship to his deteriorating environment, with special attention to the institutional, political social and value changes needed to effect environmental understanding; (3) the development of law and cooperation in the uses of the oceans; and, since the spring of 1972, (4) investigations into aspects of "sustainable growth."





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**OBJECT CLASSIFICATION (in thousands of dollars)**

Identification code 32-50-0400-0-1-605	1972 actual	1973 estimate	1974 estimate
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	211	212	217
11.3 Positions other than permanent.....	14	14	14
11.5 Other personnel compensation.....	...		
<b>Total personnel compensation.....</b>	<b>225</b>	<b>226</b>	<b>231</b>
12.0 Personnel benefits.....	18	19	19
<del>13.0 # Benefits for former personnel</del> .....			
21.0 Travel and transportation of persons.....	26	24	27
<del>22.0 # Transportation of things</del> .....			
23.0 Rent, communications, and utilities.....	23	48	59
24.0 Printing and reproduction.....	3	7	9
25.1 Other services.....	346	460	477
<del>25.2 # Services of other agencies</del> .....			
26.0 Supplies and materials.....	13	11	11
31.0 Equipment.....	18	17	17
<del>32.0 # Land and structures</del> .....			
<del>33.0 # Investments and loans</del> .....			
<del>34.0 # Grants, subsidies, and contracts</del> .....			
<del>35.0 # Insurance claims and indemnities</del> .....			
<del>43.0 # Interest and dividends</del> .....			
<del>44.0 # Refunds</del> .....			
<b>Total costs, funded.....</b>	<b>672</b>	<b>812</b>	<b>850</b>
<b>Change in selected resources.....</b>	<b>208</b>	<b>...</b>	<b>...</b>
<b>99.0 Total obligations.....</b>	<b>880</b>	<b>812</b>	<b>850</b>

★ GPO: 1964-O-712-489



WOODROW WILSON  
 INTERNATIONAL CENTER FOR SCHOLARS

Personnel Summary

Identification code 32-50-0400-0-1-605	19 72 actual	19 73 estimate	19 74 estimate
Total number of permanent positions	15	15	15
Full-time equivalent of other employees	1	1	1
Average number of all employees	16	16	16
Average G.S. Grade	8.43	8.43	8.2
Average G.S. Salary	13,455	13,596	13,500



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WOODROW WILSON  
INTERNATIONAL CENTER FOR SCHOLARS

**DETAIL OF PERMANENT POSITIONS**

32-50-0400-0-1-605	19 72 actual	19 73 estimate	19 74 estimate
GS-13 \$18,737 to \$24,362	1	1	1
GS-12 \$15,866 to \$20,627	2	2	2
GS-8 \$10,013 to \$13,019	1	1	1
GS-7 \$9,053 to \$11,771	2	3	3
GS-6 \$8,153 to \$10,601	4	4	4
GS-5 \$7,319 to \$9,515	2	1	1
GS-3 \$5,828 to \$7,574	1	1	1
Ungraded	2	2	2
<b>Total permanent positions</b>	<b>15</b>	<b>15</b>	<b>15</b>
Unfilled positions	1	-	-
<b>Total permanent employment, end of year</b>	<b>14</b>	<b>15</b>	<b>15</b>
<b>HIGHER LEVEL POSITIONS</b>			
GS-18 equivalent Director	1	1	1
GS-16 equivalent Deputy Director	1	1	1



PUBLIC LAW ..... TAB C







Public Law 90-637  
90th Congress, S. 3174  
October 24, 1968

## An Act

To establish a National Memorial to Woodrow Wilson.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That this Act may be cited as the "Woodrow Wilson Memorial Act of 1968."*

Woodrow Wilson  
Memorial Act  
of 1968.

### DECLARATION OF POLICY

82 STAT. 1356  
82 STAT. 1357

SEC. 2. The Congress hereby finds and declares—

- (1) that a living institution expressing the ideals and concerns of Woodrow Wilson would be an appropriate memorial to his accomplishments as the twenty-eighth President of the United States, a distinguished scholar, an outstanding university president, and a brilliant advocate of international understanding;
- (2) that the Woodrow Wilson Memorial Commission, created by joint resolution of Congress, recommended that an International Center for Scholars be constructed in the District of Columbia in the area north of the proposed Market Square as part of the Nation's memorial to Woodrow Wilson;
- (3) that such a center, symbolizing and strengthening the fruitful relation between the world of learning and the world of public affairs, would be a suitable memorial to the spirit of Woodrow Wilson; and
- (4) that the establishment of such a center would be consonant with the purposes of the Smithsonian Institution, created by Congress in 1846 "for the increase and diffusion of knowledge among men."

### THE CENTER AND THE BOARD OF TRUSTEES

SEC. 3. (a) There is hereby established in the Smithsonian Institution a Woodrow Wilson International Center for Scholars and a Board of Trustees of the Center (hereinafter referred to as the "Center" and the "Board"), whose duties it shall be to maintain and administer the Center and site thereof and to execute such other functions as are vested in the Board by this Act.

Woodrow Wilson  
International  
Center for  
Scholars; Board  
of Trustees of  
the Center.  
Establishment.  
Membership.

(b) The Board of Trustees shall be composed of fifteen members as follows:

- (1) the Secretary of State;
- (2) the Secretary of Health, Education, and Welfare;
- (3) the Chairman of the National Endowment for the Humanities;
- (4) the Secretary of the Smithsonian Institution;
- (5) the Librarian of Congress;
- (6) the Archivist of the United States;
- (7) one appointed by the President from time to time from within the Federal Government; and
- (8) eight appointed by the President from private life.

(c) Each member of the Board of Trustees specified in paragraphs (1) through (7) of subsection (b) may designate another official to serve on the Board of Trustees in his stead.

(d) Each member of the Board of Trustees appointed under paragraph (8) of subsection (b) shall serve for a term of six years from the expiration of his predecessor's term; except that (1) any trustee appointed to fill a vacancy occurring prior to the expiration of the term for which his predecessor was appointed shall be appointed for the remainder of such term, and (2) the terms of office of the trustees first taking office shall begin on the date of the enactment of this Act,

Term.

82 STAT. 1357  
82 STAT. 1358

and shall expire as designated at the time of appointment, two at the end of two years, three at the end of four years, and three at the end of six years. No trustee of the Board chosen from private life shall be eligible to serve in excess of two consecutive terms, except that a trustee whose term has expired may serve until his successor has qualified.

(e) The President shall designate a Chairman and a Vice Chairman from among the members of the Board chosen from private life.

POWERS AND DUTIES OF THE BOARD

SEC. 4. (a) In administering the Center, the Board shall have all necessary and proper powers, which shall include but not be limited to the power to—

(1) appoint scholars, from the United States and abroad, and, where appropriate, provide stipends, grants, and fellowships to such scholars, and to hire or accept the voluntary services of consultants, advisory boards, and panels to aid the Board in carrying out its responsibilities;

(2) solicit, accept, and dispose of gifts, bequests, and devices of money, securities, and other property of whatsoever character for the benefit of the Center; any such money, securities, or other property shall, upon receipt, be deposited with the Smithsonian Institution, and unless otherwise restricted by the terms of the gift, expenditures shall be in the discretion of the Board for the purposes of the Center;

(3) obtain grants from, and make contracts with, State, Federal, local, and private agencies, organizations, institutions, and individuals;

(4) acquire such site as a location for the Center as may subsequently be authorized by the Congress;

(5) acquire, hold, maintain, use, operate, and dispose of any physical facilities, including equipment, necessary for the operation of the Center;

(6) appoint and fix the compensation and duties of the director and such other officers of the Center as may be necessary for the efficient administration of the Center; the director and two other officers of the Center may be appointed and compensated without regard to the provisions of title 5 of the United States Code governing appointments in the competitive service and chapter 51 and subchapter III of chapter 53 of title 5 of the United States Code; and

5 USC 5101  
et seq, 5331  
et seq.

(7) prepare plans and specifications for the Center, including the design and development of all buildings, facilities, open spaces, and other structures on the site in consultation with the President's Temporary Commission on Pennsylvania Avenue, or its successor, and with other appropriate Federal and local agencies, such plans to include an exterior classic frieze memorial to Woodrow Wilson.

(b) The Board shall, in connection with acquisition of any site authorized by Congress, as provided for in paragraph (4) of subsection (a) of this section, provide, to businesses and residents displaced from any such site, relocation assistance, including payments and other benefits, equivalent to that authorized to displace businesses and residents under the Housing Act of 1949, as amended. The Board shall develop a relocation program for existing businesses and residents within the site and submit such program to the government of the District of Columbia for a determination as to its adequacy and feasibility. In providing such relocation assistance and developing

63 Stat. 413.  
42 USC 1441  
note.

such relocation program the Board shall utilize to the maximum extent the services and facilities of the appropriate Federal and local agencies.

#### ADMINISTRATION

SEC. 5. The Board is authorized to adopt an official seal which shall be judicially noticed and to make such bylaws, rules, and regulations as it deems necessary for the administration of its functions under this Act, including, among other matters, bylaws, rules, and regulations relating to the administration of its trust funds and the organization and procedure of the Board. A majority of the members of the Board shall constitute a quorum for the transaction of business.

#### APPROPRIATION

SEC. 6. There are hereby authorized to be appropriated to the Board such funds as may be necessary to carry out the purposes of this Act: *Provided*, That no more than \$200,000 shall be authorized for appropriation through fiscal year 1970 and no part of that appropriation shall be available for construction purposes.

#### RECORDS AND AUDIT

SEC. 7. The accounts of the Board shall be audited in accordance with the principles and procedures applicable to, and as part of, the audit of the other Federal and trust funds of the Smithsonian Institution.

Approved October 24, 1968.

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#### LEGISLATIVE HISTORY:

HOUSE REPORT No. 1942 accompanying H. R. 19988 (Comm. on House Administration).

SENATE REPORT No. 1599 (Comm. on Rules & Administration).

CONGRESSIONAL RECORD, Vol. 114 (1968):

Oct. 3: Considered and passed Senate.

Oct. 7: Considered and passed House, amended, in lieu of H. R. 19988.

Oct. 11: Senate agreed to House amendment.





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