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DISTRICT OF COLUMBIA APPROPRIATIONS BILL, 1989

JUNE 9, 1988.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. DIXON, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 4776]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the District of Columbia for the fiscal year ending September 30, 1989.

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SUMMARY OF ESTIMATES AND RECOMMENDATIONS

FEDERAL FUNDS

Budget estimates for Federal funds considered by the Committee were submitted in the Budget of the United States for 1989 (House Document 100-153) and totalled \$541,596,000. Included in the request are a Federal payment of \$430,500,000, \$36,726,000 for reimbursement for water and sewer services to Federal facilities, a Federal contribution to the city's three retirement funds of \$52,070,000, a transitional payment for Saint Elizabeths Hospital of \$20,000,000, and a payment of \$2,300,000 to reimburse the District of Columbia for expenses incurred in connection with Presidential inauguration activities.

The bill includes \$541,596,000 in Federal funds for fiscal year 1989, including a Federal payment of \$430,500,000, \$36,726,000 for reimbursement for water and sewer services, \$52,070,000 for the police, fire, judges and teachers retirement funds, \$20,000,000 for Saint Elizabeths Hospital, and \$2,300,000 to reimburse the District government for expenses incurred in connection with the upcoming Presidential inauguration.

DISTRICT OF COLUMBIA FUNDS

A total of \$3,206,916,000 was requested in District of Columbia funds for fiscal year 1989 consisting of \$3,044,380,000 in operating expenses and \$162,536,000 in capital outlay funds. These estimates were submitted in the District of Columbia Budget for 1989 printed as House Document 100-188 and received by the Congress on April 29, 1988, and a budget amendment of \$7,800,000 submitted in H. Doc. 100-

The Committee recommends approval of the total request of \$3,206,916,000 for fiscal year 1989 from District of Columbia funds consisting of \$3,044,380,000 in operating expenses and \$162,536,000 in capital outlay funds.

COMPARATIVE SUMMARY OF BILL

The following table summarizes the amounts recommended in the bill compared with appropriations enacted for fiscal year 1988 and budget estimates presented in fiscal year 1989:

COMPARATIVE SUMMARY OF BILL

	New budget (obligational) authority, 1988	Budget estimates of new (obligational) authority, 1989	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority 1988	Budget estimates of new (obligational) authority
FEDERAL FUNDS					
Federal payment to the District of Columbia.....	\$430,500,000	\$430,500,000	\$430,500,000		
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	40,500,000	36,726,000	36,726,000	-\$3,774,000	
Federal contribution to the police officers' and fire fighters', teachers' and judges' retirement fund.....	50,000,000	52,070,000	52,070,000	+2,070,000	
Transitional payment for Saint Elizabeths Hospital.....	29,000,000	20,000,000	20,000,000	-9,000,000	
Payment for inaugural expenses.....	0	2,300,000	2,300,000	+2,300,000	
Total, Federal funds to the District of Columbia.....	550,000,000	541,596,000	541,596,000	-8,404,000	
DISTRICT OF COLUMBIA FUNDS					
Operating expenses:					
General fund.....	2,622,742,000	2,834,525,000	2,834,525,000	+211,783,000	
Enterprise funds:					
Water and sewer.....	169,013,000	200,805,000	200,805,000	+31,792,000	
Lottery and charitable games....	5,458,000	8,050,000	8,050,000	+2,592,000	
Cable television.....	250,000	1,000,000	1,000,000	+750,000	
Total, operating expenses.....	2,797,463,000	3,044,380,000	3,044,380,000	+246,917,000	
Capital outlay:					
General fund.....	272,526,000	138,336,000	138,336,000	-134,190,000	
Water and sewer.....	7,358,000	24,200,000	24,200,000	+16,842,000	
Total, capital outlay.....	279,884,000	162,536,000	162,536,000	-117,348,000	
Total, District of Columbia.....	3,077,347,000	3,206,916,000	3,206,916,000	+129,569,000	

COMMITTEE ACTION ON ESTIMATES

OPERATING EXPENSES

The Committee considered a net increase in the general fund of \$211,783,000 or 8.1 percent above the 1988 appropriated level and \$246,072,000 or 9.4 percent above the 1989 adjusted base which reflects 1988 appropriations less non-recurring items approved in the 1988 budget.

CAPITAL OUTLAY

The Committee recommends the full budget request of \$162,536,000 for capital outlay which includes \$138,336,000 from the general fund and \$24,200,000 from the water and sewer enterprise fund.

GENERAL STATEMENT

DISTRICT'S RESIDENCY REQUIREMENT FOR EMPLOYMENT

The Committee remains concerned about continued application of the District's residency requirement for employment with the city government. Several key positions have already been exempted from the requirement due to difficulty in attracting qualified individuals. It also appears that additional positions will have to be exempted from the law in order to employ necessary personnel. The Committee has heard diametrically opposing views on the effects of the current residency requirement during its hearings.

The Committee is sensitive to the principle of home rule. At the same time, the Committee is mindful of the unique relationship that exists between the Federal and District governments and jurisdictions in the Washington metropolitan region.

As a result, the Committee has not chosen to take the step of including bill language which prohibits the District from enforcing the residency requirement. The Committee has heard considerable discussion about the benefits of a preference system over the current system. Further, the Committee believes that a preference system designed by the District would be better able to meet the District's need for qualified personnel while providing that city residents would get a preference over non-city residents for city jobs. Witnesses have all agreed that the city will, in the near future, be hiring large numbers of teachers and public safety officers. These needs and others will put an extra burden on the current system.

If by February 1, 1989, the District government has not adopted its own preference system that does not preclude the hiring of non-city residents, the Committee intends to include language in its fiscal year 1990 appropriations bill prohibiting the continued enforcement of the residency requirement and replacing it with a preference system developed by the Committee. In the interim, the Committee urges the District not to dismiss any employees for failure to comply with the current residency requirement.

CONSTRUCTION OF NEW PRISON

Construction of a new prison in the District of Columbia with \$50 million in Federal funds was delayed while the General Accounting Office evaluated four alternative sites within the District. The GAO report basically eliminated two of the four sites and the Federal agencies with jurisdiction over the remaining two sites rejected the District's request that those properties be transferred to the City. In a letter dated March 31, 1988, to the Committee, the Mayor recommended that the new prison be constructed on the site initially selected. Considerable work had been done at that site prior to the GAO evaluation of alternative sites.

The Committee directs the Mayor to move forward expeditiously in constructing this facility and further directs District officials to meet regularly with area residents to discuss current and future plans concerning the new prison.

DISTRICT'S EMPLOYMENT SECURITY BUILDING

The Committee has asked the General Accounting Office to review the circumstances concerning the District's Employment Security Building located at 500 C Street, N.W. The Committee received testimony from District officials expressing their understanding that the intent at the time the building was constructed was that clear title would ultimately be transferred to the District. In the conference report accompanying Public Law 100-202, the conferees agreed "that no action whatsoever is to be taken by the Federal government or any other organization to condemn, vacate or raze the Employment Security Building until after December 31, 1988, unless such action is approved in advance by the House and Senate Subcommittees on District of Columbia Appropriations."

The Committee directs that the moratorium on any action to condemn, vacate, or raze the Employment Security Building be extended from December 31, 1988 to December 31, 1989. It is the Committee's intent to make a recommendation on this issue as soon as the necessary facts are received from the General Accounting Office.

SAINT ELIZABETHS HOSPITAL FIRE DEPARTMENT

The Committee continues to receive complaints about various employment related problems being experienced by employees of the Saint Elizabeths Hospital Fire Department. This subject was discussed at several hearings on the District's fiscal year 1989 budget request. The Committee remains concerned that city officials have not adequately addressed the issues and the problems relating to administrative details such as pay and other employee benefits.

The Committee is also concerned that the District government has not fully incorporated the fire department into the regular District Fire Department. The Committee therefore urges the D.C. Fire Department to put all the firefighters at Saint Elizabeths through the D.C. Fire Training Academy. The Committee requests that the District submit a report on the actions taken to address employee administrative concerns and actions taken to fully incorporate the Saint Elizabeths Fire Department into the D.C. Fire Department. The report should include the results of the fire fighters' training at the Academy. The Committee expects to receive the report by March 31, 1989.

CONTRACTING

The Committee is pleased that the District now has in place regulations for 28 of the 32 chapters of the District of Columbia Procurement Practices Act of 1985. The Committee remains interested in the progress which the District is making in following the law, and therefore requests that the District provide quarterly reports on the following information regarding contracting within the District:

- (1) progress in completing the regulations of the final four chapters of the Act;

(2) the number and dollar value of sole source contracts the District enters into;

(3) the number and dollar value of contracts being carried out with no written contract on file;

(4) the number and dollar value of contracts pending before the Department of Human Services which have been renewed outside of the competitive bidding process.

QUALITY OF MENTAL HEALTH CARE

The Committee received testimony from public witnesses who stated that the District government has greatly reduced the number of beds for patients requiring long-term acute care at St. Elizabeths Hospital. The witnesses also testified that the standard of care has deteriorated significantly with major gaps in service and a lack of basic supplies. Based on this testimony, the Committee is concerned with the direction the District appears to be heading in as far as providing mental health services to residents. City officials are directed to maintain an adequate number of long-term acute care beds at St. Elizabeths and to improve the standard of care. The Committee intends to follow up on these issues with District officials during next year's hearings.

DRUG ABUSE TREATMENT PROGRAM

The Committee is concerned that there may be an insufficient number of slots available for those who need treatment for drug abuse. The Committee notes that funds have been earmarked by District officials in fiscal year 1989 to open new clinics in Wards 7 and 8. Those two new clinics together with the opening of a new facility in Ward 5 will allow the city to expand the drug treatment services being offered and will provide approximately 600 new slots for drug abuse treatment. However, the need appears to be much greater and District officials are urged to make further efforts to increase their drug abuse treatment capacity to meet this need. Although there is a waiting list for individuals seeking treatment, the Committee has been assured that everyone under the age of 18 years and all pregnant females are processed for treatment immediately. The Committee requests that a full report on this program be submitted as part of next year's budget. The report should include a description of the District government's efforts to provide drug abuse treatment for all applicants.

BUDGET JUSTIFICATIONS

In reviewing the District's fiscal year 1989 budget, the Committee noted an unusual incidence of errors in the justification material for most agencies. Among the most noticeable were the Lottery and Charitable Games Control Board, the Fire Department, the Office of Communications, and the Office of Employee Appeals. Errors were also found in the justifications for the Office of the Budget. In testimony before the Committee, the Director of the Budget Office stated that final review is made by the Office of the Budget, but it is ultimately the responsibility of the agencies to manage their own figures and prepare substantive narrative for

their justifications. Accordingly, the Committee requests that the Office of the Budget and the directors of agency budget offices review these documents more carefully since most of the errors seemed to be the result of inattentiveness and a lack of understanding of the interrelationship of the various schedules.

The Committee is pleased with the format of the budget schedules and the numbering system for tracking and explaining changes. The Committee believes the high quality of the city's documents can be attributed at least partially to the fact that the information and format have evolved over a number of years based on experience and need, and that changes have been made cautiously. Members and others who use the documents become accustomed to the various schedules and thus can spend their time reviewing and analyzing programs rather than searching futilely for information that may or may not be somewhere in the documents simply because someone decided to make "improvements".

The Committee commends the District for allowing the documents to be as helpful and useful as they are by not revising or changing them. The Committee reminds District officials that any changes to the budget documents and schedules are not to be made unless those changes are agreed to by the Committee in advance.

TOTAL RESOURCES

Based on recommendations in the bill, a total of \$4,039,840,000 and 47,597 positions will be available to the District government during the next fiscal year. Included in this figure are appropriations from District funds recommended in the accompanying bill as well as Federal and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment and revenues from various local taxes, fees, charges and other collections received by the District government.

A summary of the total resources by appropriation title follows:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1989

	Recommended in bill District of Columbia funds		Federal grants		Private and other funds		Total resources	
	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount
Operating expenses:								
Governmental direction and support..	2,279	\$118,439,000	0	0	0	\$6,761,000	2,279	\$125,200,000
Economic development and regula- tion.....	1,588	144,616,000	437	\$108,408,000	142	48,761,000	2,167	301,785,000
Public safety and justice.....	12,261	735,528,000	17	2,414,000	4	2,378,000	12,282	740,320,000
Public education system.....	12,462	623,424,000	1,062	54,076,000	68	14,587,000	13,592	692,087,000
Human support services.....	6,499	744,901,000	4,063	365,002,000	58	67,814,000	10,620	1,177,717,000
Public works.....	1,958	218,925,000	41	9,364,000	72	9,287,000	2,071	237,576,000
Convention center fund.....	0	7,274,000	0	0	0	0	0	7,274,000
Repayment of loans and interest.....	0	235,796,000	0	0	0	0	0	235,796,000
General fund deficit.....	0	1,000,000	0	0	0	0	0	1,000,000
Short-term borrowings.....	0	4,570,000	0	0	0	0	0	4,570,000
Optical and dental.....	0	2,569,000	0	0	0	0	0	2,569,000
Inaugural expenses.....		2,300,000						2,300,000
Personal services.....	0	-2,747,000	0	0	0	0	0	-2,747,000
Energy adjustment.....	0	-2,070,000	0	0	0	0	0	-2,070,000
Total, general fund.....	37,047	2,834,525,000	5,620	539,264,000	344	149,588,000	43,011	3,523,377,000
Enterprise funds:								
Water and sewer.....	1,287	200,805,000	0	0	0	225,000	1,287	201,030,000
Lottery and charitable games.....	124	8,050,000	0	0	0	114,372,000	124	122,422,000
Cable television.....	13	1,000,000	0	0	0	500,000	13	1,500,000

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1989—Continued

	Recommended in bill District of Columbia funds		Federal grants		Private and other funds		Total resources	
	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount
Total, enterprise funds.....	1,424	209,855,000	0	0	0	115,097,000	1,424	324,952,000
Total, operating expenses.....	38,471	3,044,380,000	5,620	539,264,000	344	264,685,000	44,435	3,848,329,000
Capital outlay:								
General fund.....	0	138,336,000	0	28,975,000	0	0	0	167,311,000
Water and sewer fund.....	0	24,200,000	0	0	0	0	0	24,200,000
Total, capital outlay.....	0	162,536,000	0	28,975,000	0	0	0	191,511,000
Intra-District positions.....	3,162						3,162	
Total.....	41,633	3,206,916,000	5,620	568,239,000	344	264,685,000	47,597	4,039,840,000

FEDERAL FUNDS

A total of \$1,129,938,000 in Federal funds will be available to the District of Columbia government during fiscal year 1989. Included in this total are the Federal payment, the Federal contribution to local pension funds, Federal reimbursement for water and sewer services furnished to Federal facilities, payment for Saint Elizabeths Hospital, and reimbursement for Presidential inauguration expenses. Other Federal funds will be received by the District through Federal grant programs. In addition, Federal reimbursements are received from such programs as medicaid and medicare.

The following table summarizes the various Federal funds estimated to be available to the District government during fiscal year 1989:

Federal Funds

<i>Item</i>	<i>Amount</i>
Federal payment.....	\$430,500,000
Federal reimbursement for water and sewer services.....	36,726,000
Federal contribution to police officers and fire fighters, judges and teachers retirement fund.....	52,070,000
Saint Elizabeths Hospital.....	20,000,000
Reimbursement for expenses incurred in connection with Presidential inauguration activities.....	2,300,000
Subtotal (Federal funds included in this bill).....	541,596,000
Federal grants.....	568,239,000
Federal reimbursements.....	20,103,000
Total, Federal funds.....	1,129,938,000

FEDERAL FUNDS INCLUDED IN BILL

The bill includes Federal funds totaling \$541,596,000 for fiscal year 1989. This recommendation is \$8,404,000 below the 1988 level and the same as included in the President's budget.

The following table summarizes the amounts requested and the amounts recommended in the bill:

FEDERAL FUNDS INCLUDED IN BILL

	Appropriation 1988	Estimate fiscal year 1989	Recommended fiscal year 1989
Federal payment.....	\$430,500,000	\$430,500,000	\$430,500,000
Federal reimbursement for water and sewer services.....	40,500,000	36,726,000	36,726,000
Federal contribution to police, fire fighters, judges and teachers retirement fund.....	50,000,000	52,070,000	52,070,000
Transitional payment for Saint Elizabeths Hospital.....	29,000,000	20,000,000	20,000,000
Reimbursement for expenses incurred in connection with Presidential inaur- guration activities.....	0	2,300,000	2,300,000
Total, Federal funds.....	550,000,000	541,596,000	541,596,000

FEDERAL PAYMENT

The Committee recommends a Federal payment of \$430,500,000 which is the same as the amount requested and the 1988 level, and represents 18.1 percent of the anticipated general revenue local collections for fiscal year 1989. The Federal payment is presently authorized at \$425,000,000.

A permanent provision was included in section 132 of Public Law 100-202 (101 Stat. 1329-101 and 102) that excludes the Federal payment from apportionment and requires that payment be made to the District by the Secretary of the Treasury within fifteen days after the beginning of the fiscal year or fifteen days after the date of the enactment of the appropriating Act, if later.

A new section 132 is included in the bill requiring the Mayor, in the event a sequestration order is issued after payment is made to the District, to pay the Secretary of the Treasury within 15 days of being notified by the Secretary, the amounts sequestered by the order provided the sequestration percentage is applied to each Federal appropriation account rather than the aggregate total.

A table showing the Federal payment and its relationship to local revenue collections for fiscal years 1951 through the amount estimated for 1989 follows:

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	General revenue local collections	Federal payment as a percentage of general local collections
1951.....	\$9,800	\$97,866	10.0
1952.....	10,400	102,398	10.2
1953.....	10,000	104,823	9.5
1954.....	11,000	105,456	10.4
1955.....	20,000	114,808	17.4
1956.....	18,000	122,302	14.7
1957.....	20,000	137,280	14.6
1958.....	20,000	144,745	13.8
1959.....	25,000	149,751	16.7
1960.....	25,000	162,888	15.3
1961.....	25,000	167,986	14.9
1962.....	30,000	181,615	16.5
1963.....	30,000	205,298	14.6
1964.....	37,500	215,804	17.4

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL
COLLECTIONS—Continued

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	General revenue local collections	Federal payment as a percentage of general local collections
1965.....	37,500	230,995	16.2
1966.....	44,250	256,398	17.3
1967.....	58,000	272,906	21.3
1968.....	70,000	301,767	23.2
1969.....	89,365	341,033	26.2
1970.....	116,166	388,523	29.9
1971.....	131,000	432,010	30.3
1972.....	173,654	458,523	37.9
1973.....	181,500	505,276	35.9
1974.....	187,450	534,253	35.1
1975.....	226,200	554,222	40.8
1976.....	248,949	628,245	39.6
Transition quarter.....	66,138	199,652	33.1
1977.....	276,000	754,447	36.6
1978.....	276,000	880,699	31.3
1979.....	250,000	953,697	26.2
1980.....	276,500	1,082,209	25.5
1981.....	300,000	1,190,596	25.2
1982.....	336,600	1,271,727	26.5
1983.....	361,000	1,402,409	25.7
1984.....	386,000	1,522,875	25.3
1985.....	425,000	1,692,804	25.1
1986.....	412,388	1,862,043	22.1
1987.....	444,500	2,042,444	21.8
1988.....	430,500	2,209,826	19.5
1989 estimate.....	430,500	2,381,725	18.1

Note: Fiscal year 1977 does not include special \$650 Federal payment for inaugural expenses contained in supplemental. Fiscal year 1978 does not include special Federal reimbursement of \$2,565,000 for farmer's demonstration. Fiscal year 1986 reflects Gramm-Rudman reduction of \$12,611,650 pursuant to Public Law 99-177

DISTRICT OF COLUMBIA LOCAL COLLECTIONS

The District estimates it will collect a total of \$2,541,843,000 in local revenues in fiscal year 1989 from various taxes, fees, and charges. These collections are expected to be \$170,899,000 higher than the estimated collections for fiscal year 1988.

A summary of these revenues comparing fiscal years 1988 and 1989 by source follows:

DISTRICT OF COLUMBIA LOCAL COLLECTIONS

[In thousands of dollars]

Item	Fiscal years—		Increase/decrease
	1988	1989	
Revenues:			
Local resources, current authority:			
Property taxes.....	601,074	683,400	+ 82,326
Sales and use taxes.....	482,830	506,150	+ 23,320
Income and franchise taxes.....	730,810	788,590	+ 57,780
Gross receipt taxes.....			
Other taxes.....	206,600	198,330	- 8,270
Subtotal, taxes.....	2,021,314	2,176,470	+ 155,156

DISTRICT OF COLUMBIA LOCAL COLLECTIONS—Continued

[In thousands of dollars]

Item	Fiscal years—		Increase/decrease
	1988	1989	
Business license and permits.....	16,705	17,422	+ 717
Non-business licenses and permits.....	17,325	17,324	— 1
Fines and forfeitures.....	44,177	44,196	+ 19
Charges for services.....	48,342	49,264	+ 922
Miscellaneous.....	19,754	28,809	+ 9,055
Fixed asset disposition.....	100	1,500	+ 1,400
Legalized gambling.....	38,509	38,540	+ 31
Subtotal, nontax.....	184,912	197,055	+ 12,143
Local sources: Pending authority.....	3,600	8,200	+ 4,600
Subtotal, general fund.....	2,209,826	2,381,725	+ 171,899
Water and sewer enterprise fund.....	161,118	160,118	— 1,000
Total.....	2,370,944	2,541,843	+ 170,899

HISTORY OF FEDERAL PAYMENT

The Committee is including the usual history of the Federal payment and its relationship to the District's appropriated budget going back to fiscal year 1921. Figures for fiscal years 1921 through 1975 reflect general fund appropriations only, while appropriations from 1976 through 1980 are for operating expenses from all sources which include the general fund as well as the water and sewer fund. Appropriations for 1981 through 1989 estimates include operating expenses from the general fund only.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1921.....	\$21,474,271	\$12,256,178	\$9,218,093	42.92
1922.....	22,977,411	13,784,648	9,192,763	40.00
1923.....	23,833,043	14,430,265	9,402,778	39.45
1924.....	23,903,755	14,463,330	9,440,425	39.49
1925.....	31,175,672	22,030,317	9,145,355	29.33
1926.....	31,139,730	22,139,638	9,000,092	28.90
1927.....	33,951,478	24,950,987	9,000,491	26.50
1928.....	34,894,148	25,892,358	9,001,790	25.79
1929.....	35,957,970	26,957,753	9,000,217	25.03
1930.....	40,694,306	31,694,306	9,000,000	22.12
1931.....	45,625,286	36,125,252	9,500,034	20.82
1932.....	43,840,022	34,339,911	9,500,111	21.67
1933.....	39,626,998	31,851,847	7,775,151	19.62
1934.....	29,700,737	24,000,708	5,700,029	19.19
1935.....	34,620,004	30,080,709	4,539,295	13.11
1936.....	38,295,953	32,588,424	5,707,529	14.90
1937.....	40,182,768	35,177,768	5,005,000	12.46
1938.....	41,143,818	36,118,792	5,025,026	12.21
1939.....	40,494,451	35,494,451	5,000,000	12.35
1940.....	41,777,885	35,777,768	6,000,117	14.36
1941.....	43,136,909	37,136,909	6,000,000	13.91
1942.....	47,401,269	41,401,269	6,000,000	12.66
1943.....	49,422,932	43,422,932	6,000,000	12.14

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND—Continued

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.45
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,978	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	¹ 199,522,707	174,522,707	25,000,000	12.52
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	13.35
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.14
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.23
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	² 116,166,000	21.96
1971	591,262,769	460,262,769	³ 131,000,000	22.15
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.74
1976	1,042,142,700	793,194,000	248,948,700	23.88
1977	1,130,505,900	853,855,900	276,650,000	24.47
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	⁴ 250,000,000	18.71
1980	1,426,093,300	1,149,593,300	276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	⁵ 1,792,104,300	1,431,104,300	⁵ 361,000,000	20.14
1984	⁶ 1,897,285,000	1,511,285,000	⁶ 386,000,000	20.34
1985	⁷ 2,076,246,000	1,651,246,000	⁷ 425,000,000	20.46
1986	⁸ 2,247,906,000	1,835,517,650	⁸ 412,388,350	18.34
1987	2,461,113,000	2,016,613,000	444,500,000	18.06
1988 estimate	2,622,742,000	2,192,242,000	430,500,000	16.41
1989 estimate	2,834,525,000	2,404,025,000	430,500,000	15.19

¹ Excludes appropriations for capital outlay beginning with fiscal year 1961.

² Includes \$5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and \$8,000,000 as provided in Public Law 91-287 for use in defraying the cost of the retroactive pay increase for policemen, firemen, and teachers.

³ Includes \$5,000,000 as provided in Public Law 91-358 for purposes of the D.C. Court Reform and Criminal Procedures Act of 1970.

⁴ Excludes one-time special payment of \$9,900,000 for the Federal share of the RFK Stadium bond repayment.

⁵ Excludes one-time payment of \$2,342,600 for special crime initiative.

⁶ Excludes one-time special payment of \$31,221,600 for crime initiative. Saint Elizabeths Hospital and education.

⁷ Excludes \$20,000,000 one-time special Federal payment for Saint Elizabeths Hospital and \$9,873,000 for criminal justice and education initiative.

FEDERAL CONTRIBUTION TO PENSION FUNDS

The Committee recommends approval of the Federal contribution of \$52,070,000 to the police officers and fire fighters, teachers and judges retirement funds as authorized by the District of Columbia

Retirement Reform Act (Public Law 96-122, approved November 17, 1979). This is the tenth of 25 annual Federal Payments which will total \$1.3 billion and will cover a portion of the unfunded liability attributed to former District employees who retired before January 2, 1975, when home rule took effect. The Federal government's contribution will finance 80 percent of the liability for those who took normal service retirement and one-third of the liability for those who retired under disability.

FEDERAL PAYMENT FOR WATER AND SEWER SERVICES

The President's fiscal year 1989 budget (H. Doc. 100-188) includes as a non-add item, the District of Columbia's annual request for a lump-sum Federal payment for water and sewer services provided to the Federal government by the District. The request for fiscal year 1989 totals \$36,726,000. The President's budget continues to propose that the District treat the Federal establishment the same as private customers for water and sewer services received from the District even though the pertinent part of D.C. Code, Sec. 43-1552 reads as follows:

* * * there shall be included annually in the budget estimates of the Mayor * * *, the estimated value, as determined by the Mayor, of the water and water services to be furnished to the United States during the fiscal year for which the budget estimates are prepared, * * * There shall be appropriated annually to the District, subject to subsequent adjustment within two fiscal years, out of any money in the Treasury not otherwise appropriated, a sum corresponding to the estimated value of water and water services to be furnished to the United States.

Identical language is provided under D.C. Code, Sec. 43-1612 for sanitary sewer services.

In a letter dated April 1, 1987, the Comptroller General of the United States concluded that (1) the President's proposal is contrary to existing law, (2) the District has no statutory authority to bill or to accept payments directly from individual agencies for water and sewer services they receive and (3) the President's budget should contain adjustments to reflect actual usage during the two previous years.

Accordingly, the Committee has included \$36,726,000 for water and sewer services furnished to the Federal government.

A permanent provision was included in section 133 of last year's appropriations bill (Public Law 100-202, 101 Stat. 1329-102) providing automatic apportionment of this payment in four equal amounts with each amount to be paid to the District government by the Secretary of the Treasury on the first day of the beginning of the fiscal quarter involved without further justification by the District of Columbia government.

In addition, a permanent provision was included in section 136 of Public Law 100-202 (101 Stat. 1329-102) requiring the President's annual budgets to include the Mayor's estimates for water and water services and sewer services.

PAYMENT FOR SAINT ELIZABETHS HOSPITAL

The Committee recommends \$20,000,000 to assist in financing Saint Elizabeths Hospital as part of a six-year plan authorized under Public Law 98-621, approved November 8, 1984, to transfer administrative and financial responsibility from the Federal government to the District government by 1991. The District government assumed full administrative responsibility of St. Elizabeths on October 1, 1987. Public Law 98-621 requires the Federal government to continue providing financial support through fiscal year 1991.

FEDERAL GRANTS

The District of Columbia participates as a State, county and city in the various Federal grant programs. Funds from these grants are in addition to those included in the accompanying bill. At the time the fiscal year 1989 budget was submitted, the city estimated that it would receive a total of \$568,239,000 in Federal grants during the coming fiscal year.

The following table shows the amount of Federal grants the city expects to receive and the office or agency that expects to receive them:

Summary of Federal Grant Assistance to the District of Columbia

<i>Agency</i>	<i>Amount</i>
Economic Development and Regulation:	
Department of Housing and Community Development	\$16,927,000
Department of Public and Assisted Housing	59,557,000
Department of Employment Services	28,470,000
Housing Finance Agency	183,000
Department of Consumer and Regulatory Affairs	3,203,000
Public Service Commission	68,000
Total, Economic Development and Regulation	108,408,000
Public Safety and Justice:	
Metropolitan Police Department	1,006,000
Office of Emergency Preparedness	586,000
Office of Criminal Justice Plans and Analysis	822,000
Total, Public Safety and Justice	2,414,000
Public Education System:	
Board of Education (Public Schools)	48,245,000
University of the District of Columbia	4,786,000
District of Columbia Law School	150,000
Educational Institution Licensure Commission	44,000
Public Library	457,000
Commission on the Arts and Humanities	394,000
Total, Public Education System	54,076,000
Human Support Services:	
Department of Human Services	354,953,000
Office on Aging	4,340,000
Office on Human Rights	139,000
D.C. Energy Office	5,570,000
Total, Human Support Services	365,002,000
Public Works:	
Department of Public Works	2,482,000

<i>Agency</i>	<i>Amount</i>
Washington Metropolitan Area Transit Authority (Metro).....	\$6,882,000
Total, Public Works	9,364,000
Total, Operating Expenses	539,264,000
Capital Outlay:	
General fund	28,975,000
Total, Federal grants	568,239,000

BALANCED BUDGET RECOMMENDED

The Committee recommends a balanced budget in accordance with the District government's request. It is estimated that sufficient resources will be available from current revenue authority and pending authority to finance the operating expenses. A financial plan for each of the six categories of operating expenses—(1) general fund, (2) water and sewer fund, (3) Convention Center fund, (4) Lottery and Charitable Games fund, (5) Cable Television fund, and (6) D.C. General Hospital fund, follows:

GENERAL FUND FISCAL YEAR 1989 FINANCIAL PLAN

[In thousands of dollars]

	Appropriation	Grants and other revenue	Total general fund
Revenue:			
Local sources, current authority:			
Property taxes.....	683,400		683,400
Income taxes	788,590		788,590
Sales taxes	506,150		506,150
Other taxes	198,330		198,330
Licenses, permits	34,746		34,746
Fines, forfeits.....	44,196		44,196
Service charges.....	49,264		49,264
Miscellaneous	28,809	84,313	113,122
Subtotal, current authority	2,333,485	84,313	2,417,798
Local sources, pending authority.....	8,200		8,200
Subtotal, local revenue	2,341,685	84,313	2,425,998
Federal sources:			
Federal payment	430,500		430,500
Advance appropriation.....	20,000		20,000
Saint Elizabeths	20,000		20,000
Inaugural expenses	2,300		2,300
Grants		534,295	534,295
Subtotal, Federal sources	472,800	534,295	1,007,095
Total revenue.....	¹ 2,814,485	618,608	3,433,093
Expenditures, current:			
Government direction and support	118,439	6,761	125,200
Economic development and regulation.....	142,378	156,901	299,279
Public safety and justice.....	735,528	4,792	740,320
Public education system.....	547,114	53,794	600,908
Human support services.....	693,018	377,709	1,070,727
Public works	214,222	18,651	232,873
Short-term borrowing	4,570		4,570
Optical and dental.....	2,569		2,569
Inaugural expenses	2,300		2,300
Energy adjustment	(2,070)		(2,070)

GENERAL FUND FISCAL YEAR 1989 FINANCIAL PLAN—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenue	Total general fund
Personal services adjustment.....	(2,747)		(2,747)
Expenditures, debt service:			
Principal.....	71,598		71,598
Interest and finance charges.....	164,198		164,198
Total expenditures.....	2,691,117	618,608	3,309,725
Excess of revenue over (under) expenditures.....	123,368		123,368
Other financing sources (uses):			
Surplus property sales.....	1,500		1,500
Operating transfers in (out):			
Lottery and charitable games.....	38,540		38,540
Housing Finance Agency.....	(2,238)		(2,238)
D.C. General Hospital.....	(50,933)		(50,933)
University of D.C.....	(76,310)		(76,310)
Convention Center.....	(7,274)		(7,274)
Capital Projects Fund.....	(25,653)		(25,653)
Subtotal, other financing sources (uses).....	(122,368)		(122,368)
Total expenditures and other financing sources (uses).....	2,813,485	618,608	3,432,093
Excess of revenue over expenditures and other financing sources (uses).....	1,000		1,000

¹ Excludes \$38,540,000 from the Lottery and \$1,500,000 in proceeds from fixed asset disposition. Total revenue and other sources financing the new appropriation are \$2,854,525,000

WATER AND SEWER FUND FINANCIAL PLAN, FISCAL YEAR 1987-89

[In thousands of dollars]

	Fiscal year—			
	1987	1988 Budget	1988 revised	1989 budget
Revenue:				
Water and sewer charges:				
Retail customers.....	114,573	114,092	113,137	112,380
Federal government.....	41,861	36,726	32,590	32,040
District agencies.....	6,961	8,050	7,084	7,000
Wholesale water sales.....	5,669	5,205	5,300	5,500
Sewage charges.....	33,544	41,960	34,197	34,038
Other.....	2,896	1,200	1,400	1,200
Total revenue.....	205,504	207,233	193,708	192,158
Expenses:				
Personal services.....	38,888	41,610	41,610	41,564
Contractual services.....	39,755	40,523	40,523	40,244
Water purchases.....	12,730	16,229	16,229	16,050
Supplies.....	11,891	16,489	17,182	17,247
Occupancy.....	11,547	12,395	12,395	12,031
Depreciation and amortization.....	13,338	12,569	12,569	13,257
Interest.....	21,336	22,882	21,685	22,872
Miscellaneous.....	2,072	3,327	1,385	1,592
Total operating expenses.....	151,557	166,024	163,578	164,857
Net income (loss) from operations.....	53,947	41,209	30,130	27,301
Interest income.....			1,916	1,648
Depreciation closed to contributed capital.....	2,441	2,400	2,400	2,400
Increase (decrease) in fund equity.....	56,388	43,609	34,446	31,349
Retained earnings (deficit) beginning of year.....	(6,006)	50,382	50,382	84,828
Retained earnings (deficit) end of year.....	50,382	93,991	84,828	116,177

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1987-89

[In thousands of dollars]

	Fiscal year—			
	1987	1988 budget	1988 revised	1989 budget
Operating Revenue:				
Sales:				
Instant Lottery	3,766	8,000	4,000	3,500
Lucky Numbers	82,645	85,000	81,800	81,000
Lucky Lotto	9,749	13,750	4,266	3,500
D.C. Four	23,580	24,000	24,750	25,400
D.C. Daily Double	1,973	6,000	1,400	900
Lotto* America			6,234	7,400
Fees:				
Raffles	13	12	12	12
Bingo	8	10	10	10
Miscellaneous	4			
Total operating revenue	121,738	136,772	122,472	121,722
Operating Expenses:				
Administrative:	5,272	5,458	6,222	8,050
Prizes	61,765	70,614	64,384	63,501
Contractor fees	4,317	4,249	3,909	2,500
Agent commissions	6,550	7,501	6,748	6,690
Advertising	385	350	300	240
Ticket distribution	3,825	3,600	2,900	2,500
Direct charges	674	557	200	200
Reserve for prizes				200
Total operating expenses	82,788	92,329	84,663	83,881
Operating Income (Loss)	38,950	44,443	37,809	37,841
Nonoperating revenue (expenses): Interest	1,397	700	700	700
Income (loss) before operating transfers	40,347	45,143	38,509	38,541
Operating transfers in (out)	(40,100)	(45,143)	(38,509)	(38,541)
Net income (loss)	247			
Fund equity (deficit) at beginning of year	1,158	1,405	1,405	1,405
Fund equity (deficit) at end of year	1,405	1,405	1,405	1,405

CABLE TELEVISION FINANCIAL PLAN, FISCAL YEAR 1987-89

[In thousands of dollars]

	Fiscal year—		
	1987	1988 budget	1989 budget
Operating revenue:			
Franchise fees	250	250	1,000
Franchise award fee			
Other revenue	264	250	500
Total operating revenue	514	500	1,500
Operating expenses:			
Personal services	184	256	445
Contractual services	68	88	43
Supplies	9	10	10
Occupancy costs	24	26	150
Depreciation			
Equipment	206	120	352
Total operating expenses	491	500	1,000

CABLE TELEVISION FINANCIAL PLAN, FISCAL YEAR 1987-89—Continued

(In thousands of dollars)

	Fiscal year—		
	1987	1988 budget	1989 budget
Income (loss) before operating transfers	23		500
Operating transfer in (out)			(500)
Net income (loss)	23		
Fund equity (deficit) at beginning of year	(7)	16	16
Fund equity (deficit) at end of year	16	16	16

CONVENTION CENTER FUND FINANCIAL PLAN, FISCAL YEARS 1987-89

(In thousands of dollars)

	Fiscal year—		
	1987	1988 budget	1989 budget
Revenue:			
Building rental	1,937	2,300	2,400
Exhibition services	1,496	1,500	1,600
Communications	877	800	900
Concessions	603	500	800
Miscellaneous	391	400	400
Total revenue	5,304	5,500	6,100
Expenses:			
Convention Center program:			
Personal services	4,717	4,924	5,875
Contractual services	1,930	1,787	1,848
Supplies	432	478	400
Occupancy costs	1,204	1,280	1,235
Depreciation	3,068	3,180	3,300
Miscellaneous	1,770	201	272
Total Convention Center expenses	13,121	11,850	12,930
Promotion program:			
Convention Center	264	299	308
Washington Convention and Visitor's Association	1,055	1,196	1,232
D.C. Committee to Promote Washington	791	897	940
D.C. Chamber of Commerce	225	312	312
Total promotion program	2,335	2,704	2,792
Total expenses	15,456	14,554	15,722
Income (loss) before operating transfers	(10,152)	(9,054)	(9,622)
Operating transfers in (out): General fund	6,261	6,758	7,274
Net income (loss)	(3,891)	(2,296)	(2,348)
Retained earnings (deficit) at beginning of year	19,255	15,364	13,068
Retained earnings (deficit) at end of year	15,364	13,068	10,720

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1987-89

[In thousands of dollars]

	Fiscal year—			
	1987	1988 Budget	1988 Revised	1989 Budget
Revenue:				
Patient-care.....	53,340	58,500	54,587	56,389
Grants.....	112	150	150	.....
Other.....	3,446	3,364	5,262	4,310
Total revenue.....	56,898	62,014	60,000	60,699
Operating expenses:				
Personal services.....	71,107	73,533	71,465	77,617
Contractual service.....	8,051	13,521	11,898	12,403
Materials and supplies.....	12,443	14,690	12,290	12,747
Energy, communications and other.....	3,724	4,300	3,547	3,792
Depreciation.....	3,780	3,900	3,800	4,032
Total operating expenses.....	99,105	109,944	103,000	110,591
Income (loss) before operating transfer.....	(42,207)	(47,930)	(43,000)	(49,892)
Operating transfers in (out) general fund.....	42,423	47,930	44,430	50,933
Net income (loss).....	216	.....	1,430	1,041
Fund equity (deficit) at beginning of year.....	(7,061)	(6,845)	(6,845)	(5,416)
Fund equity (deficit) at end of year.....	(6,845)	(6,845)	(5,415)	(4,375)

PERSONNEL

The Committee recommends a total of 38,471 authorized positions to be financed from District of Columbia appropriated funds during fiscal year 1989 consisting of 37,047 positions under general fund operating expenses and 1,424 for the enterprise funds. The Committee's recommendation reflects a net increase of 1,078 positions above the fiscal year 1988 level of 37,393 consisting of a base reduction of ten positions of which eight positions are from the Public Library, one position from the Department of Public Works, and one position from the Department of Public Works (Utility Administration). The increase of 1,088 new positions are for the following agencies: 22 for the new Department of Public and Assisted Housing, 11 for the Department of Employment Services, 12 for the Department of Consumer and Regulatory Affairs, 200 for the Metropolitan Police Department, 94 for the Fire Department, 52 for the Department of Corrections, 11 for the Office of Criminal Justice Plans and Analysis, 102 for the Board of Education (Public Schools), 477 for the Department of Human Services and 107 for various other agencies.

The following table summarizes by agency the positions authorized, requested and recommended for fiscal year 1989:

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS

Agency	Author- ized in 1988	Adjust- ments	1989 base	Increase request- ed	Recom- mended by commit- tee	Total author- ized in 1989
Governmental direction and support:						
Council.....	171	0	171	1	1	172
Auditor.....	18	0	18	0	0	18
Mayor.....	30	1	31	0	0	31
Office of the Secretary.....	30	0	30	1	1	31
Inspector General.....	27	0	27	0	0	27
Communications.....	11	0	11	0	0	11
Intergovernmental.....	36	-1	35	2	2	37
Deputy Mayor/City Adm.	28	0	28	0	0	28
Personnel.....	418	0	418	0	0	418
Administrative Services.....	493	0	493	0	0	493
Contract Appeals Board.....	0	0	0	7	7	7
Deputy Mayor/Finance.....	5	0	5	0	0	5
Budget.....	51	0	51	0	0	51
Financial Management.....	297	0	297	0	0	297
Finance and Revenue.....	567	0	567	0	0	567
Elections and Ethics.....	34	0	34	0	0	34
Campaign Finance.....	12	0	12	2	2	14
Public Employee Relations.....	4	0	4	0	0	4
Employee Appeals.....	24	0	24	0	0	24
Retirement Board.....	10	0	10	0	0	10
Total, Governmental Direction and Support.....	2,266	0	2,266	13	13	2,279
Economic development and regulation:						
Deputy Mayor/Economic Development.....	20	0	20	0	0	20
Office of Planning.....	82	0	82	4	4	86
Housing and Community Development.....	140	-63	77	0	0	77
Public and Assisted Housing.....	0	63	63	22	22	85
Employment Services.....	235	0	235	11	11	246
Business and Economic Development.....	47	0	47	0	0	47
International Business.....	5	0	5	0	0	5
Minority Business.....	21	0	21	0	0	21
Housing Finance Agency.....	(20)	0	(20)	0	0	(20)
Appeals and Review.....	1	0	1	0	0	1
Equalization and Review.....	2	0	2	0	0	2
Consumer & Reg. Affairs.....	885	0	885	12	12	897
Public Service Commission.....	79	0	79	0	0	79
People's Counsel.....	16	0	16	6	6	22
Total, Economic development and regulation.....	1,533	0	1,533	55	55	1,588
Public safety and justice:						
Police Department.....	4,802	0	4,802	200	200	5,002
Fire Department.....	1,938	0	1,938	94	94	2,032
Court of Appeals.....	81	0	81	0	0	81
Superior Court.....	1,137	0	1,137	0	0	1,137
D.C. Court System.....	72	0	72	3	3	75
Corporation Counsel.....	228	0	228	11	11	239
Public Defender Service.....	(123)	0	(120)	(2)	(2)	(125)
Pretrial Services Agency.....	69	0	69	7	7	76
Corrections.....	3,338	0	3,338	52	52	3,390
Parole.....	105	0	105	7	7	112
National Guard.....	32	0	32	3	3	35
Emergency Preparedness.....	43	0	43	3	3	46
Judicial Disabilities and Tenure.....	2	0	2	0	0	2
Law Revision Commission.....	3	0	3	0	0	3
Criminal Justice.....	20	0	20	11	11	31
Total, public safety and justice.....	11,870	0	11,870	391	391	12,261

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Agency	Authorized in 1988	Adjustments	1989 base	Increase requested	Recommended by committee	Total authorized in 1989
Public Education System:						
Board of Education	10,517	0	10,517	102	102	10,619
University	1,365	0	1,365	0	0	1,365
D.C. Law School	(65)	0	(65)	0	0	(65)
Education Institution License Committee	6	0	6	0	0	6
Library	462	-8	454	4	4	458
Arts and Humanities	14	0	14	0	0	14
Total, Public Education System.....	12,364	-8	12,356	106	106	12,462
Human Support Services:						
Human Services	5,307	0	5,307	477	477	5,784
Recreation	602	0	602	6	6	608
Aging	20	0	20	0	0	20
Human Rights	54	0	54	0	0	54
Latino Affairs	14	0	14	0	0	14
Commission for Women	8	0	8	0	0	8
D.C. Energy Office	10	0	10	1	1	11
Total, Human Support Services.....	6,015	0	6,015	484	484	6,499
Public Works:						
Public Works	1,939	-13	1,926	0	0	1,926
D.C. Taxicab Commission	20	12	32	0	0	32
Total, Public Works	1,959	-1	1,958	0	0	1,958
Total, general fund.....	36,007	-9	35,998	1,049	1,049	37,047
Water and Sewer Enterprise:						
Utility Administration	1,288	-1	1,287	0	0	1,287
Washington Aqueduct.....	(275)	0	(275)	0	0	(275)
Total, Water and Sewer.....	1,288	-1	1,287	0	0	1,287
Lottery and charitable games.....	94	0	94	30	30	124
Cable television	4	0	4	9	9	13
Total, enterprise funds.....	1,386	-1	1,385	39	39	1,424
Grand total.....	37,393	-10	37,383	1,088	1,088	38,471

EMPLOYMENT CEILING

The Committee recommends an employment ceiling of 38,471 positions which is the number of authorized positions in the bill. This ceiling reflects a net increase of 1,078 above the fiscal year 1988 level.

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of \$118,439,000 for the various departments, agencies, and activities funded through this ap-

appropriation. This allowance is \$9,061,000 above the adjusted base for 1989 and the same as requested.

The allowance recommended by activity follows:

GOVERNMENTAL DIRECTION AND SUPPORT

Activity	1988 adjusted (1989 base)	Budget estimate 1989	Recommended in bill	Bill compared with—	
				1988 adjusted (1989 base)	1989 estimate
Council	\$7,539,000	\$8,067,000	\$8,067,000	+\$528,000	.....
Auditor	689,000	784,000	784,000	+95,000	.....
Advisory Neighborhood Commission.....	1,172,000	1,172,000	1,172,000	0	.....
Mayor	1,739,000	1,837,000	1,837,000	+98,000	.....
Secretary	2,010,000	2,233,000	2,233,000	+223,000	.....
Inspector General	1,468,000	1,576,000	1,576,000	+108,000	.....
Communications	527,000	629,000	629,000	+102,000	.....
Intergovernmental Relations	2,047,000	2,470,000	2,470,000	+423,000	.....
Deputy Mayor/City Administrator.....	1,351,000	1,445,000	1,445,000	+94,000	.....
Personnel	15,299,000	16,549,000	16,549,000	+1,250,000	.....
Administrative Services	30,086,000	31,551,000	31,551,000	+1,465,000	.....
Contract Appeals Board.....	0	401,000	401,000	+401,000	.....
Deputy Mayor for Finance.....	170,000	185,000	185,000	+15,000	.....
Budget	1,877,000	2,084,000	2,084,000	+207,000	.....
Financial Management.....	16,392,000	17,503,000	17,503,000	+1,111,000	.....
Finance and Revenue	21,079,000	23,067,000	23,067,000	+1,988,000	.....
Elections and Ethics	2,233,000	2,636,000	2,636,000	+403,000	.....
Campaign Finance	948,000	1,129,000	1,129,000	+181,000	.....
Public Employee Relations.....	283,000	297,000	297,000	+14,000	.....
Employee Appeals.....	1,152,000	1,442,000	1,442,000	+290,000	.....
Retirement Board	763,000	807,000	807,000	+44,000	.....
Council of Governments	349,000	370,000	370,000	+21,000	.....
Statehood	150,000	150,000	150,000	0	.....
Baseball Commission.....	55,000	55,000	55,000	0	.....
Total, governmental direction and support.....	109,378,000	118,439,000	118,439,000	+9,061,000	.....

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee has approved the request of \$8,067,000 and 172 positions for fiscal year 1989 for the operation of the legislative branch of government for the District of Columbia. The Committee has approved \$528,000 for the fiscal year 1989 pay adjustment and the addition of one continuing full-time position for the General Counsel's office. Also approved is the transfer-in of the Council's \$25,000 in Ceremonial Funds from the Office of the Secretary.

OFFICE OF THE DISTRICT OF COLUMBIA AUDITOR

An appropriation of \$784,000 and 18 positions are recommended for the operation of this office during fiscal year 1989, an increase of \$95,000 and no change in the number of positions. Reflected in this allowance are the requested increases of \$56,000 for the fiscal year 1989 pay adjustment and \$39,000 for building rent.

The Office of the District of Columbia Auditor monitors, assesses, and reports on District of Columbia government operations in an effort to promote economy and efficiency in the government.

ADVISORY NEIGHBORHOOD COMMISSIONS

The appropriation of \$1,172,000 is recommended for fiscal year 1989, the same level as approved for fiscal year 1988. The Advisory Neighborhood Commissions have the responsibility for advising the District government on matters of public policy on such issues as planning, transportation, social services, health, safety and sanitation as they relate to their respective neighborhood commission area.

OFFICE OF THE MAYOR

The requested appropriation of \$1,837,000 and 31 positions are recommended for fiscal year 1989 and reflects an increase of \$149,000 and one position above the 1988 level. This allowance includes an increase of \$98,000 for the fiscal year 1989 pay adjustment and the transfer-in of \$34,000 and one position from the Office of Intergovernmental Relations and \$17,000 for building rent from the Department of Administrative Services.

The Mayor, as chief executive officer of the District of Columbia government, has overall responsibility for the implementation of programs and the administration of executive agencies.

OFFICE OF THE SECRETARY

The Committee has approved the requested appropriation of \$2,233,000 and 31 positions for fiscal year 1989. The Committee's recommendation is \$198,000 and one position above the fiscal year 1988 level and includes an increase of \$102,000 for the 1989 pay adjustment and \$65,000 for a DS-15 Controller. Also approved is the transfer-in of \$56,000 for building rent from the Department of Administrative Services and the transfer-out of \$25,000 in ceremonial funds to the City Council.

The Office of the Secretary serves as the administrative and logistical staff support to the Mayor and the immediate executive offices of the Mayor.

OFFICE OF THE INSPECTOR GENERAL

The requested appropriation of \$1,576,000 and 27 positions are recommended for the operation of this office during fiscal year 1989, an increase of \$188,000 and no change in the number of positions. Included is the increase of \$108,000 for the fiscal year 1989 pay adjustment and the transfer-in of \$80,000 for building rent from the Department of Administrative Services.

The Office of the Inspector General is responsible for the prevention and detection of fraud, abuse, waste, and mismanagement in the programs and operations of the District of Columbia government.

OFFICE OF COMMUNICATIONS

The Committee has approved the request of \$629,000 and 11 positions for fiscal year 1989, an increase of \$97,000 over the 1988 level. This allowance includes an increase of \$34,000 for the 1989 pay adjustment, \$6,000 for office supplies, \$55,000 for other services and charges, and \$2,000 for equipment and equipment rental.

The Office of Communications is responsible for the centralized dissemination of information to the public and overseeing the public information functions of all District departments and agencies.

OFFICE OF INTERGOVERNMENTAL RELATIONS

A total of \$2,470,000 and 37 positions are recommended for fiscal year 1989, a net increase of \$389,000 and one position above the 1988 allowance. The increases recommended are \$63,000 and two positions for the Office of Council and Congressional Affairs, \$114,000 for the fiscal year 1989 pay adjustment, \$11,000 for office supplies, \$220,000 for other services and charges, and \$15,000 for computer equipment. Also recommended is the transfer-out of \$34,000 and one position to the Office of the Mayor.

The Office of Intergovernmental Relations is responsible for controlling on behalf of the Chief Executive all matters relating to legislation both in the Council of the District of Columbia and in the Congress of the United States and serves as liaison with the White House and federal agencies. The office is also responsible for coordinating activities with governments in the metropolitan area.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The Committee recommends approval of the requested \$1,445,000 and 28 positions for fiscal year 1989, a net increase of \$258,000 above the fiscal year 1988 level. Recommended are the increase of \$94,000 for the fiscal year 1989 pay adjustment and the transfer-in of \$164,000 for building rent from the Department of Administrative Services.

The City Administrator/Deputy Mayor for Operations is the chief administrative officer in the executive branch and is responsible for overseeing the operations and programs of the major operating departments.

OFFICE OF PERSONNEL

An appropriation of \$16,549,000 and 418 positions are recommended for fiscal year 1989, a net increase of \$289,000 above the 1988 level. This allowance reflects an increase of \$1,250,000 for the fiscal year 1989 pay adjustment, a transfer-in of \$82,000 for building rent from the Department of Administrative Services and a base reduction of \$1,043,000.

The Office of Personnel is responsible for a personnel system which recruits, develops and retains an efficient, qualified work force to fill jobs necessary to carry out public policy within the parameters and requirements of applicable laws, statutes, and published policies.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The bill includes \$31,551,000 and 493 positions for fiscal year 1989, and reflects a net decrease of \$565,000 below the fiscal year 1988 level. This allowance reflects a base reduction of \$418,000, a transfer-out of \$1,376,000 for building rent to various agencies, a transfer-out of \$236,000 to the Department of Public Works for maintenance services, and an increase of \$1,465,000 for the fiscal

year 1989 pay adjustment. The Department of Administrative Services is responsible for providing support services to District operating agencies.

CONTRACT APPEALS BOARD

A total of \$401,000 and seven positions for fiscal year 1989 are included in the bill for this new Board. The Committee recommends approval of the request for \$289,000 and seven positions to establish the Board as a separate entity, \$6,000 for office supplies, \$9,000 for installation and lease of telephone equipment, \$71,000 for building rent, \$9,000 for travel, maintenance, printing, postage, and training, \$10,000 for word processing equipment, \$6,000 for copier rental, and \$1,000 for the purchase of books and publications.

The new Contract Appeals Board will hear, review, and decide upon all protests and appeals from the actions by contracting officers.

OFFICE OF THE DEPUTY MAYOR FOR FINANCE

The Committee recommends the full budget request of \$185,000 and five positions for fiscal year 1989, a net decrease of \$37,000 below the 1988 level. This allowance reflects an increase of \$15,000 for the fiscal year 1989 pay adjustment and a base reduction of \$52,000 in personal services due to vacant positions.

The Office of the Deputy Mayor for finance oversees the financial management and budgetary functions of the District government and serves as the government's official spokesperson on all financial matters.

OFFICE OF THE BUDGET

A total of \$2,084,000 and 51 positions are included in the bill for the fiscal year 1989. The allowance recommended by the Committee reflects a base reduction of \$139,000 in personal services, an increase of \$161,000 for the fiscal year 1989 pay adjustment, and an increase of \$46,000 to fund an existing DS-13 position.

Last year the Committee added a position and appropriate funding in the Office of the Budget for the Legislative Affairs Unit to meet workload requirements. The justification for this position as stated on page 25 of House Report No. 100-172 indicated that due to the Balanced Budget and Emergency Deficit Control Act of 1985, the Congressional time-table had been stepped-up for reporting appropriation bills out of committee. This requires assistance in the completion of agency hearings, editing of the transcript, answering all Committee questions, and reviewing page-proofs for final printing of the hearings. In addition language was included in the Conference Report (House Report No. 100-498) which directed that the programs added by the House and Senate Committees on Appropriations, which included this position, were not to be reduced.

The Committee notes that the fiscal year 1989 budget for the Budget Office was reduced by \$139,000 in personal services funds. In reviewing the City Council's report supplied to this Committee by the Council Chairman at the overview hearing on the District's fiscal year 1989 budget, the \$139,000 decrease was based on fiscal

year 1987 underspending. The report further indicated that this amount is to be saved in fiscal year 1988 and fiscal year 1989 by holding vacancies open or subsequent vacancies open if current vacant positions have to be filled.

In order to assure that the DS-13 position added by this Committee is filled and remains filled, \$46,000 has been added to the Office of the Budget. The Committee once again directs that this position and its appropriate funding not be reduced.

The Office of the Budget, with the assistance of agency heads and heads of other branches of government, prepares the annual budget request, supplemental budgets and budget amendments for the District of Columbia government, manages the budget appropriations process, supervises the execution of the approved budgets, and prepares short- and long-range expenditure projections.

OFFICE OF FINANCIAL MANAGEMENT

The Committee recommends a total of \$17,503,000 and 297 positions for fiscal year 1989, a net increase of \$111,000 above the 1988 appropriation. This allowance reflects a base reduction of \$1,000,000 for nonrecurring equipment and equipment rental costs and increases of \$975,000 for the fiscal year 1989 pay adjustment and \$136,000 for building rent.

The Office of Financial Management is responsible for operating the central accounting office; operating, maintaining and improving the Financial Management System (FMS); administering the centralized pay and retirement system; operating the District-wide computer center; administering the treasury management program; developing, implementing and monitoring accounting policies and systems applicable to District agencies, preparing the District's Comprehensive Annual Financial Report (CAFR) and other periodic and special reports; and coordinating the audits of all federally assisted programs.

DEPARTMENT OF FINANCE AND REVENUE

The bill includes \$23,067,000 and 567 positions for fiscal year 1989 and reflects an increase of \$1,451,000 above the 1988 level. Included in the Committee's allowance is \$1,820,000 for the fiscal year 1989 pay adjustment, \$26,000 for space rental, \$50,000 for systems development assistance, and \$92,000 for scanning operations.

The Department of Finance and Revenue is responsible for administering and enforcing the District's tax laws; conducting research on revenue and alternative tax systems; advising the Mayor and the District Council on tax policy, programs, and revenues; recording deeds and other written instruments affecting a right, title, or interest in real or personal property in the District of Columbia; and providing assistance and information to taxpayers and citizens.

BOARD OF ELECTIONS AND ETHICS

The Committee recommends a total of \$2,636,000 and 34 positions for fiscal year 1989, a net decrease of \$91,000 below the 1988 level. This allowance reflects a base reduction of \$520,000, a transfer-in of \$26,000 for building rent, and increases of \$175,000 for fiscal year 1989 pay adjustment, \$65,000 for "Voters of Tomorrow

Election Series Programs," \$74,000 to conduct a biennial residency canvass, \$20,000 for the conversion of precinct telephones to the District's CENTREX system, \$15,000 for acquisition of new equipment, \$20,000 for Census Equivalency and Registration Outreach data bases, and \$34,000 for a staff attorney.

The Board of Elections and Ethics is responsible for the administration and enforcement of the election laws of the District of Columbia.

OFFICE OF CAMPAIGN FINANCE

A total of \$1,129,000 and 14 positions is included in the bill for fiscal year 1989, an increase of \$181,000 and two positions above the 1988 level. Increases recommended are \$49,000 for full funding of the permanent staff, two new continuing full-time positions, \$23,000 for temporary staff, \$83,000 for the fiscal year 1989 pay adjustment, and \$26,000 for fringe benefits.

The Office of Campaign Finance is responsible for independently administering and enforcing District laws pertaining to campaigns for elected officials, lobbyist activities, conflicts of interest, financial disclosures and ethical standards for public officials.

PUBLIC EMPLOYEE RELATIONS BOARD

The total budget request of \$297,000 and four positions is included in the bill for this Board for fiscal year 1989. The allowance recommended by the Committee is \$36,000 above the 1988 level and reflects a transfer-in of \$22,000 for building rent from the Department of Administrative Services and an increase of \$14,000 for the fiscal year 1989 pay adjustment.

The Public Employee Relations Board is responsible for the impartial resolution of labor-management disputes in the District government.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends a total of \$1,442,000 and 24 positions for fiscal year 1989, an increase of \$290,000 above the 1988 level. The recommended increase consists of \$86,000 transferred-in for building rent from the Department of Administrative Services, \$87,000 for the fiscal year 1989 pay adjustment, \$46,000 to fully fund approved positions, \$6,000 for office supplies, \$10,000 for Board salaries, and \$55,000 for Westlaw research, computer services and office renovations.

The Office of Employee Appeals is responsible for hearing any employee appeals of a final agency decision affecting a performance rating, an adverse action, a reduction-in-force, the resolution of a grievance, an erroneous employer payment, a privacy and records management decision, or the classification of a position.

D.C. RETIREMENT BOARD

The total budget request of \$6,948,000 and 10 positions are recommended for fiscal year 1989. The bill language appropriates the total amount requested and provides \$807,000 from the general fund and \$6,141,000 from investment income. This represents an increase of \$1,531,000 above the 1988 level.

The Board controls and manages the retirement funds for police officers, firefighters, judges and teachers. It also certifies the contributions required of the District and Federal governments and of employees covered by the Retirement Reform Act.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The bill includes \$370,000 as the District's share of the Council of Government's budget for fiscal year 1989, an increase of \$6,000 above the 1988 level.

The Metropolitan Washington Council of Governments is the cooperative association of the 19 major cities and counties in the metropolitan area. The Council is officially designated as the regional planning agency for the Washington metropolitan area.

ADMISSION TO STATEHOOD

The total budget request of \$150,000 is included in the bill for fiscal year 1989. Bill language is included as requested earmarking \$75,000 each for the Statehood Commission and the Statehood Compact Commission. The Committee has retained language requiring the District to identify locally-generated revenues to finance the Commissions and prohibiting the use of revenues from Federal sources for their support. The Committee also recommends retaining language that prohibits the use of these funds for lobbying to support or defeat legislation pending before Congress or any State legislature.

The Statehood Commission, in implementing its authorization to educate, promote and advocate statehood for the District, has designed a curriculum for use in the public schools, established training sessions for teachers and community leaders, held general community meetings throughout the District, published statehood information in different media, and sponsored events focusing on statehood within and without the District.

The Statehood Compact Commission, in implementing its authorization to make a complete and full study of action required to facilitate transfer from Home-Rule to Statehood for the District, has established a Statehood Resource Center, and is working to build the Government-Commission infrastructure with participation from the Federal General Services Administration, Interior Department, National Capital Planning Commission, etc.

D.C. COMMISSION ON BASEBALL

The Committee recommends the request of \$55,000 for fiscal year 1989 for this Commission.

The Commission on Baseball is responsible for assisting and advising the Council and the Mayor regarding the establishment of a professional baseball team in the District to enhance tourism, business development, employment opportunities, entertainment and revenues.

ECONOMIC DEVELOPMENT AND REGULATION

The Committee recommends a total of \$144,616,000 for fiscal year 1989 for the departments and agencies funded through this appro-

priation. This allowance is \$10,686,000 above the adjusted base for 1989 and the same as requested.

The following table summarizes by department and agency the amounts recommended in the bill:

ECONOMIC DEVELOPMENT AND REGULATION

Activity	1988 adjusted (1989 base)	Budget estimate 1989	Recommended in bill	Bill compared with—	
				1988 adjusted (1989 base)	1989 estimate
Deputy Mayor for Economic Development.....	\$1,518,000	\$1,590,000	\$1,590,000	+\$72,000	.....
Planning.....	3,421,000	3,877,000	3,877,000	+456,000	.....
Housing and Community Development.....	18,800,000	19,384,000	19,384,000	+584,000	.....
Public and Assisted Housing.....	20,663,000	23,019,000	23,019,000	+2,356,000	.....
Employment Services.....	39,072,000	41,953,000	41,953,000	+2,881,000	.....
Business and Economic Development.....	6,567,000	6,960,000	6,960,000	+393,000	.....
International Business.....	434,000	504,000	504,000	+70,000	.....
Minority Business.....	1,045,000	1,110,000	1,110,000	+65,000	.....
Housing Finance Agency.....	2,238,000	2,238,000	2,238,000		.....
Appeals and Review.....	50,000	52,000	52,000	+2,000	.....
Equalization and Review.....	155,000	167,000	167,000	+12,000	.....
Consumer and Regulatory Affairs.....	34,697,000	37,534,000	37,534,000	+2,837,000	.....
Public Service Commission.....	3,855,000	4,360,000	4,360,000	+505,000	.....
People's Counsel.....	1,415,000	1,868,000	1,868,000	+453,000	.....
Total, economic development and regulation.....	133,930,000	144,616,000	144,616,000	+10,686,000	.....

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The Committee recommends \$1,590,000 and 20 positions for fiscal year 1989, an increase of \$72,000 above the 1988 level. The increase of \$72,000 is to cover the cost of the fiscal year 1989 pay adjustment.

The Office of the Deputy Mayor for Economic Development was established to develop a comprehensive, cohesive, economic development program for the District and to coordinate all programs, policies, strategies, proposals, and functions related to economic and community development in the District of Columbia.

OFFICE OF PLANNING

The bill includes the budget request of \$3,877,000 and 86 positions for fiscal year 1989, a net increase of \$263,000 and four positions above the 1988 appropriations. The Committee's recommendation includes four positions converted from temporary full-time to continuing full-time, \$269,000 for the fiscal year 1989 pay adjustment, and \$187,000 to meet unfunded space rental costs. Also recommended is the requested base reduction of \$193,000 in personal services.

The Office of Planning has the primary responsibility for developing the District's policies and plans for physical growth and development of the District of Columbia.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

A total of \$19,384,000 and 77 positions are recommended for fiscal year 1989, a net decrease of \$24,714,000 and 63 positions

below the 1988 appropriation. The Department estimates it will have a total budget of \$70,863,000 and 403 positions in 1989 consisting of \$19,384,000 and 77 positions from District funds, \$16,927,000 in Federal funds, \$22,253,000 in private and other funds and \$12,299,000 and 326 positions from intra-District sales. The Committee has approved the transfer-out of \$21,798,000 and 63 positions to create a separate Department of Public and Assisted Housing, a base reduction of \$3,500,000 in the Tenant Assistance Program, and increases of \$294,000 for the fiscal year 1989 pay adjustment and \$290,000 to fund the Senior Citizens' Home Repair and Improvement Program.

The Department of Housing and Community Development was established to implement the District's housing policies and to support its efforts in community development.

DEPARTMENT OF PUBLIC AND ASSISTED HOUSING

The Committee recommends a total of \$23,019,000 and 85 positions for this new agency. The total amount recommended consists of a base reduction of \$1,135,000 in private Unit Leasing Programs and Resident Maintenance Programs, transfers-in from Department of Housing and Community Development of \$21,798,000 and 63 positions, and increases of \$2,356,000 and 22 positions. The increases recommended consist of \$159,000 and three positions for the Office of the Director, \$151,000 for the fiscal year 1989 pay adjustment, \$227,000 and seven positions for the Office of Fair Hearings, \$44,000 and one public information officer, \$264,000 and five positions for the Office of Controller, \$106,000 and two positions for the Office of Audit and Compliance, \$109,000 and four temporary full-time positions for the Office of Administration and Management, \$30,000 and one position for Subsidized Housing Administration, \$1,100,000 for the Tenant Assistance Program, \$166,000 and three positions for the Maintenance Operations Administration.

The Department of Public and Assisted Housing was established to implement the District's housing policies and to ensure the provision of safe, decent and sanitary low-cost public and subsidized housing to those residents of the District of Columbia who are eligible for such housing.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends a total of \$41,953,000 and 246 positions for fiscal year 1989, an increase of \$2,881,000 and 11 positions above the 1988 appropriation. The Department estimates it will have a total budget of \$80,522,000 and 757 positions in 1989 consisting of \$41,953,000 and 246 positions in District funds, \$28,470,000 and 333 positions in Federal funds, \$6,247,000 and 128 positions from private and other funds, and \$3,852,000 and 50 positions from intra-District sales.

Included in the Committee's allowance are increases of \$705,000 for the fiscal year 1989 pay adjustment, \$1,578,000 and 11 positions for the Project Success Program, \$48,000 and one position for the Teen PREP Program, and \$550,000 for the Summer Youth Program.

The Department of Employment Services provides opportunities for citizens to prepare for, find, and maintain gainful employment; provides income maintenance to mitigate the effects of unemployment; and ensures the quality of working conditions for wage earners by protecting their health, safety, rights, and benefits.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The bill includes the budget request of \$6,960,000 and 47 positions for fiscal year 1989 and reflects a net increase of \$905,000 above the 1988 level. The increase consists of \$143,000 for the fiscal year 1989 pay adjustment and \$250,000 for the Commercial Assistance Development Program. Also approved is the transfer-in of \$568,000 from the Department of Administrative Services for building rent.

The Office of Business and Economic Development is responsible for stimulating, creating and attracting new employment opportunities; undertaking industrial development initiatives to provide employment centers; developing commercial projects in neighborhood commercial corridors and in the central business district that can benefit from revitalization efforts; attracting and retaining businesses; promoting tourism and delivering management and technical assistance to small businesses on behalf of the District of Columbia.

OFFICE OF INTERNATIONAL BUSINESS

The total budget request of \$504,000 and five positions is recommended for fiscal year 1989, an increase of \$70,000 above the 1988 level. Increases approved include \$30,000 for annualization of two temporary full-time positions, \$20,000 for the fiscal year 1989 pay adjustment, \$3,000 for fringe benefits, and \$17,000 for database development.

The Office of International Business, a new agency in fiscal year 1988, is responsible for promoting Washington, DC as an ideal city for international business in order to encourage and attract international firms and governments as well as national firms to locate or expand their international trade operations in the District.

MINORITY BUSINESS OPPORTUNITY COMMISSION

The total budget request of \$1,110,000 and 21 positions is recommended for fiscal year 1989, and reflects an increase of \$65,000 for the fiscal year 1989 pay adjustment.

The Minority Business Opportunity Commission is responsible for developing programs, policies and guidelines to carry out the objectives of the Minority Contracting Act.

HOUSING FINANCE AGENCY

The Committee recommends the approval of \$2,238,000 and 20 positions, as requested, for fiscal year 1989, a decrease of \$1,100,000 below the 1988 appropriation.

The Housing Finance Agency's mission is to help alleviate the shortage of adequate housing in the District, primarily by issuing tax-exempt bonds to assist in financing affordable homeownership and rental housing to low- and moderate-income District residents.

BOARD OF APPEALS AND REVIEW

The bill includes \$52,000 and one position for fiscal year 1989, an increase of \$2,000 for the fiscal year 1989 pay adjustment.

The Board of Appeals and Review is an administrative agency that provides the final remedy for aggrieved citizens appealing decisions concerning property, individual rights and privileges.

BOARD OF EQUALIZATION AND REVIEW

The bill includes \$167,000 and two positions for fiscal year 1989, a net decrease of \$58,000 below the 1988 appropriation. The recommendation of the Committee consists of \$70,000 in base reductions and an increase of \$12,000 for the fiscal year 1989 pay adjustment.

The Board of Equalization and Review is responsible for ensuring that real property in the District of Columbia is assessed at 100 percent of its estimated market value and that the assessments are in equalization.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends a total of \$37,534,000 and 897 positions for fiscal year 1989. The Committee has approved increases of \$90,000 for annualization of positions allowed in fiscal year 1988, \$2,587,000 for the fiscal year 1989 pay adjustment and \$160,000 and 12 positions for the Alcoholic Beverage Control Amendment Act requirements. Also approved is a base reduction of \$1,021,000.

The Department of Consumer and Regulatory Affairs protects the health, safety, and welfare of the residents of the District of Columbia by regulating business activities; land and building use; occupational and professional conduct and standards; rental housing and condominiums; health and social services care facilities; and the physical environment.

PUBLIC SERVICE COMMISSION

The total request of \$4,360,000 and 79 positions is recommended for fiscal year 1989 and reflects a net increase of \$475,000 above the fiscal year 1988 appropriation. Included in the allowance are an increase of \$259,000 for the fiscal year 1989 pay adjustment, \$80,000 for four temporary full-time positions to support the legal and technical staff, \$61,000 for building rent, \$14,000 for employee training, \$15,000 for printing, \$20,000 for out-of-city travel, and \$56,000 for ADP computer equipment, library books and office furniture. Also recommended is a base reduction of \$30,000.

The Public Service Commission has ratemaking and other regulatory authority over the electric, gas, and telephone companies within the jurisdiction of the District, and all securities transactions taking place in the District of Columbia.

OFFICE OF THE PEOPLE'S COUNSEL

The Committee has approved the budget request of \$1,868,000 and 22 positions for fiscal year 1989 which reflects an increase of \$453,000 and six positions. Included in the Committee's allowance are increases of \$85,000 for fiscal year 1989 pay adjustments, \$51,000 for annualization of positions allowed in fiscal year 1988,

\$62,000 for underfunding of authorized positions, \$105,000 and five temporary full-time positions for litigation, personnel, and workload requirements, \$30,000 for building rent, \$50,000 for case cost, and \$70,000 for xerox equipment and six positions converted from temporary full-time to continuing full-time.

Bill language—The Committee has not approved the request to allow annual operating funds for the Tenant Assistance Program to remain available until expended, or the request that funds for the Economic Development Finance Corporation and the Business Purchase Assistance Plan be transferred to the Economic Development Finance Corporation at the beginning of the fiscal year or at the time Congress approves the budget.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of \$735,528,000 for fiscal year 1989 for public safety activities funded through this appropriation. This allowance is \$85,704,000 above the 1989 adjusted base and \$80,004,000 above the 1988 appropriation.

The allocation of funds by department and agency is shown in the following tabulation.

PUBLIC SAFETY AND JUSTICE

	1988 adjusted (1989 base)	Budget estimate 1989	Recommended in bill	Bill compared with—	
				1988 adjusted (1989 base)	1989 estimate
Police Department.....	\$178,813,000	\$207,157,000	\$207,157,000	+\$28,344,000	.....
Fire Department.....	73,879,000	86,488,000	86,488,000	+12,609,000	.....
Police and Fire Retirement.....	114,635,000	120,600,000	120,600,000	+5,965,000	.....
Judges Retirement.....	2,600,000	2,600,000	2,600,000	.....	.....
Court of Appeals.....	4,014,000	4,398,000	4,398,000	+384,000	.....
Superior Court.....	49,530,000	52,680,000	52,680,000	+3,150,000	.....
D.C. Court System.....	17,228,000	19,875,000	19,875,000	+2,647,000	.....
Corporation Counsel.....	11,286,000	13,487,000	13,487,000	+2,201,000	.....
Settlements and Judgments.....	7,100,000	10,608,000	10,608,000	+3,508,000	.....
Public Defender Service.....	5,018,000	5,583,000	5,583,000	+565,000	.....
Pretrial Services Agency.....	2,526,000	3,054,000	3,054,000	+528,000	.....
Corrections.....	174,434,000	197,347,000	197,347,000	+22,913,000	.....
Parole.....	3,984,000	5,068,000	5,068,000	+1,084,000	.....
National Guard.....	960,000	1,255,000	1,255,000	+295,000	.....
Emergency Preparedness.....	1,885,000	2,702,000	2,702,000	+817,000	.....
Judicial Disabilities and Tenure.....	120,000	128,000	128,000	+8,000	.....
Judicial Nomination Commission.....	37,000	37,000	37,000	.....	.....
Law Revision Commission.....	220,000	220,000	220,000	.....	.....
Criminal Justice.....	1,555,000	2,241,000	2,241,000	+686,000	.....
Total, public safety and justice.....	649,824,000	735,528,000	735,528,000	+85,704,000	.....

METROPOLITAN POLICE DEPARTMENT

The Committee has approved a total of \$207,157,000 and 5,002 positions for fiscal year 1989, an increase of \$28,344,000 and 200 positions above the 1988 appropriation. The Committee's allowance includes \$19,245,000 for the fiscal year 1988 and fiscal year 1989 pay adjustment, \$1,238,000 and 25 positions to expand the police cadet program, \$2,350,000 for data processing upgrading, \$4,060,000 and

137 positions to combat increased drug trafficking, \$1,162,000 and 38 positions for additional police protection in sections of the city which have undergone increases in crime and to place two officers at fifteen troubled public housing projects throughout the city for one flexible eight-hour shift, seven days a week, \$93,000 for building rent, and \$196,000 for fourteen scout cars.

The Metropolitan Police Department is the primary law enforcement agency of the District of Columbia. The Department's overall mission is to ensure public safety through the protection of life and property.

FIRE DEPARTMENT

The full budget request of \$86,488,000 and 2,032 positions is recommended for fiscal year 1989, an increase of \$12,609,000 and 94 positions above the 1988 appropriation. The Committee's allowance includes increases of \$7,215,000 for the fiscal years 1988 and 1989 pay adjustments, \$510,000 for within-grade increases, \$60,000 for promotion examination consultants, \$40,000 for entrance examination development, \$54,000 to purchase services from other District agencies such as labor consultants, personnel costs and legal fees, and \$50,000 to cover the unbudgeted costs of city-wide programs. The Committee's recommendation also includes \$572,000 and 33 positions to expand the communications division, \$282,000 for communications system equipment and supplies, \$588,000 and 20 positions to establish a 24-hour, seven days a week operation at the Apparatus Division, \$90,000 for outside medical services, \$337,000 for employee health benefits, \$228,000 for positions allowed in fiscal year 1988, and \$963,000 and 41 positions for automation needs and scheduling programs for the Emergency Ambulance Bureau. Also approved by the Committee are the following increases: \$106,000 for personal computers, office equipment and furniture for the expanded ambulance operations, \$100,000 for an employee stress management program to deal with mentally fatigued employees, \$204,000 for ambulance personnel physical examinations, \$150,000 for a paramedic recruitment program, \$436,000 for ambulance and first aid supplies, and \$624,000 for six ambulance vehicles.

The Fire Department is responsible for providing fire prevention, fire fighting and emergency ambulance services throughout the District of Columbia.

POLICE AND FIRE RETIREMENT SYSTEM

A total of \$120,600,000, the same amount as requested, is recommended for fiscal year 1989 as the city's contribution to the police and fire retirement system. This allowance is \$5,965,000 above the appropriation for fiscal year 1988.

After its transfer to the retirement fund, the appropriation provides annuity payments to metropolitan police officers and firefighters retired under the disability and service retirement program.

JUDGES RETIREMENT SYSTEM

The bill includes the full request of \$2,600,000 for fiscal year 1989 as the city's contribution to the retirement system for local judges.

After its transfer to the retirement fund, the appropriation provides benefits to active and retired judges and their survivors who elected these benefits within six months of taking office or within six months after marriage.

COURT OF APPEALS

The bill includes \$4,398,000 and 81 positions for fiscal year 1989 for the District's highest court and reflects an increase of \$362,000 above the 1988 appropriation. Included in the Committee's recommendation are \$214,000 for the fiscal years 1988 and 1989 pay adjustments, \$29,000 for within grades, \$15,000 to annualize two positions approved in fiscal year 1988, \$121,000 for the judicial pay change, and \$5,000 for opinion printing costs.

The Court of Appeals reviews all civil and criminal appeals from the Superior Court, appeals from the administrative agencies of the District, disciplinary actions of the Board of Professional Responsibility, as well as a number of special proceedings.

SUPERIOR COURT

The Committee has approved a total of \$52,680,000 and 1,137 positions for fiscal year 1989 for the operation of the Superior Court, which is the District's unified court of general jurisdiction. The Committee recommends increases of \$1,547,000 for fiscal year 1989 pay adjustments, \$670,000 for within grades, \$299,000 for annualization of positions allowed in fiscal year 1988, \$430,000 for the judicial pay adjustment, \$80,000 for senior judges' pay differential, \$47,000 for the One Trial/One Day Juror Service Program, \$27,000 for staff training, and \$50,000 to refurnish and refurbish courtroom areas.

The Superior Court is the trial court with original jurisdiction over all criminal, civil, tax, and probate cases.

DISTRICT OF COLUMBIA COURT SYSTEM

The bill includes \$19,875,000 and 75 positions for fiscal year 1989 for the administration of the District of Columbia Court System. The Committee's recommended allowance reflects increases of \$234,000 for fiscal year 1989 pay adjustments, \$43,000 for within grades, \$5,000 for the annualization of one position approved in fiscal year 1988, \$36,000 and three positions for the Equal Employment Opportunity Office, and \$2,329,000 for Criminal Justice Act Program fees.

The court system is responsible for providing administrative and financial management support to the District's Superior Court and the Court of Appeals. In addition, the court system provides and administers the court reporting resources of the trial court and oversees the financial aspects of the Criminal Justice Act Program.

OFFICE OF THE CORPORATION COUNSEL

The Committee has approved the budget request of \$13,487,000 and 239 positions for fiscal year 1989 for the legal office of the District of Columbia government. The allowance recommended by the Committee is \$2,123,000 and 11 positions above the fiscal year 1988 appropriation. The increased allowances will provide \$857,000 for

the fiscal year 1989 pay adjustment, \$190,000 for within grades, \$280,000 and five positions to perform work previously performed by the U.S. Attorney's Office for St. Elizabeths Hospital, \$147,000 and six positions to enhance the legal staff of the Civil Division, \$139,000 to support asbestos litigation, \$14,000 for building rent, \$118,000 for expert witnesses and depositions, \$46,000 for the Citizen's Complaint Center, \$250,000 for the Juvenile Diversion Program, \$10,000 for training, \$100,000 for equipment purchases, and \$50,000 for library books.

The Office of the Corporation Counsel is the legal office of the District of Columbia government. It conducts all legal business for the District of Columbia except the prosecution of adults for felonies and serious misdemeanors.

SETTLEMENTS AND JUDGMENTS

The Committee recommends \$10,608,000 for fiscal year 1989 for this special account which is used to pay claims and suits that are settled and judgments that have been entered against the District of Columbia government.

PUBLIC DEFENDER SERVICE

The Committee recommends the budget request of \$5,583,000 and 125 positions for fiscal year 1989, an increase of \$565,000 and two positions above the 1988 level. Included in the Committee's allowance are increases of \$392,000 for the fiscal year 1989 pay adjustment, \$86,000 for within grades, \$22,000 for annualization of three positions for the Civil Legal Services Program, \$24,000 and one position for the Single Representation Program, and \$41,000 for a Clinical Staff Psychologist position.

The Public Defender Service provides legal representation for indigent persons in criminal, juvenile, and mental health commitment matters at both the trial and appellate levels.

PRETRIAL SERVICES AGENCY

The Committee recommends the full budget request of \$3,054,000 and 76 positions for fiscal year 1989, an increase of \$516,000 and seven positions above the fiscal year 1988 appropriation. Included in the Committee's allowance are increases of \$200,000 for the estimated cost of the fiscal year 1989 pay adjustment, \$273,000 and five positions for the Juvenile Drug Program, and \$55,000 and two positions for the Intensive Supervision Program.

The Pretrial Services Agency provides services to the courts and law enforcement agencies in the District of Columbia.

DEPARTMENT OF CORRECTIONS

The bill includes \$197,347,000 and 3,390 positions for fiscal year 1989, an increase of \$17,413,000 and 52 positions above the 1988 appropriation. The change is composed of a base reduction of \$46,000 for the Federal Bureau of Prisons payment and increases of \$10,940,000 for the fiscal year 1989 pay adjustment, \$2,854,000 for annualization of positions allowed in fiscal year 1988, \$1,063,000 for environmental code compliance and inmate services, \$1,500,000 for medical service contracts, \$293,000 for the Federal Halfway House

payment, and \$809,000 and 20 positions for halfway houses and the halfway back program to expand alternatives to incarceration.

The Department of Corrections is charged with protecting the public by holding pretrial and convicted persons in a secure setting and by increasing the probability that those placed in its care will live law-abiding lives after their release.

BOARD OF PAROLE

A total of \$5,068,000 and 112 positions are included in the bill for fiscal year 1989, an increase of \$1,084,000 and seven positions over the 1988 appropriation. The Committee has approved increases of \$324,000 for fiscal year 1989 pay adjustments, \$97,000 for within grade increases, \$109,000 annualization of positions allowed in fiscal year 1988, \$119,000 and five positions for the Office of the Chairman and Office of Administration, \$60,000 to implement the Emergency Powers Act, \$289,000 for building rent, \$45,000 and two positions for the Parole Analysis Unit, and \$41,000 for security services.

The Board of Parole, a five member quasi-judicial body, determines if and when an offender should be released on parole; establishes the terms and conditions of that release; supervises parolees in the community; and decides if and when parole should be revoked.

NATIONAL GUARD

The bill includes \$1,255,000 and 35 positions for the District's support of the National Guard during fiscal year 1989, an increase of \$295,000 and three positions above the 1988 appropriation. The Committee's allowance reflects increases of \$83,000 for the fiscal year 1989 pay adjustment, \$12,000 for within grade increases, \$78,000 and three positions for the National Guard's youth program, \$4,000 for supplies, \$90,000 for D.C. Armory renovations, and \$28,000 for communication and security-monitoring equipment.

The District of Columbia National Guard functions both as the militia of the District of Columbia and as a reserve component of the Army and Air Force.

OFFICE OF EMERGENCY PREPAREDNESS

The Committee recommends the budget request of \$2,702,000 and 46 positions for fiscal year 1989, a net increase of \$792,000 and three positions above the 1988 appropriation. Included in the allowance are increases of \$141,000 for the fiscal year 1989 pay adjustment, \$47,000 for within grade increases, \$114,000 and three positions to provide resources to prepare an emergency plan for potential incidents involving hazardous materials as required by title III of the Superfund Amendment and Reauthorization Act, \$330,000 to purchase a new telephone system that will allow efficient communication internally and externally to respond to emergencies and potential disasters, and \$185,000 for the Federal Emergency Management Agency funding match. Also approved is the base reduction of \$25,000 for the one-time installation of a two-way radio system.

The Office of Emergency Preparedness has the primary responsibility for directing, administering and coordinating emergency management responsibilities for the District of Columbia.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The budget request of \$128,000 and two positions is recommended for this Commission for fiscal year 1989, an increase of \$6,000 above the 1988 appropriation. Included in this allowance are increases of \$6,000 for the fiscal year 1989 pay adjustment and \$2,000 for within grade increases. Also recommended is a base reduction of \$2,000 for a one-time equipment purchase.

The Commission on Judicial Disabilities and Tenure has jurisdiction over all active and retired judges of the District of Columbia Courts in four specific areas: (1) a judge's conduct warranting disciplinary action; (2) involuntary retirement of a judge for reasons of health; (3) evaluation of a judge who seeks reappointment at the end of his or her term; and (4) review of a retiring judge who wishes to continue performing judicial duties as a senior judge.

JUDICIAL NOMINATION COMMISSION

The appropriation of \$37,000, as requested, is recommended for fiscal year 1989, the same level as fiscal year 1988.

The Judicial Nomination Commission is responsible for selecting and recommending nominees to the President to fill judicial vacancies in the District's courts.

D.C. LAW REVISION COMMISSION

A total of \$220,000 and three positions are included in the bill for fiscal year 1989, the same level as fiscal year 1988.

The D.C. Law Revision Commission was established to examine the laws of the District of Columbia on a comprehensive basis and to recommend changes and reforms to remedy legal defects and anachronisms and to modernize the civil, criminal, and administrative law of the District.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The bill includes \$2,241,000 and 31 positions for fiscal year 1989 and reflects a net increase of \$732,000 and 11 positions above the 1988 appropriation. Included in the Committee's recommendation are increases of \$92,000 for the fiscal year 1989 pay adjustment, \$14,000 for within grade increases, \$79,000 and eleven positions converted from temporary full-time positions to continuing full-time, \$369,000 and 14 temporary positions for the Civilian Complaint Review Board, \$40,000 for leased space costs, \$80,000 for transcription services, witness fees, postage, and printing and \$12,000 for board member compensation. Also recommended are the transfer-in of \$223,000 for building rent from the Department of Administrative Services and a base reduction of \$177,000.

The Office of Criminal Justice Plans and Analysis is the District government's central unit for data collection and analysis of the criminal justice system.

PUBLIC EDUCATION SYSTEM

A total of \$623,424,000 is recommended for the operation of the activities included within this appropriation. This allowance is \$52,830,000 more than the 1988 appropriation. A summary of the allocations to the agencies and offices under this heading compared with the budget estimates follows:

PUBLIC EDUCATION SYSTEM

	1988 adjusted (1989 base)	Budget estimate 1989	Recommended in bill	Bill compared with—	
				1988 adjusted (1989 base)	1989 estimate
Board of Education	\$414,260,000	\$452,403,000	\$452,403,000	+\$38,143,000	.....
Teachers' retirement	62,318,000	70,100,000	70,100,000	+7,782,000	.....
University	71,667,000	76,310,000	76,310,000	+4,643,000	.....
D.C. Law School.....	1,890,000	1,948,000	1,948,000	+58,000	.....
Educational Institution Licensure Commis- sion	437,000	456,000	456,000	+19,000	.....
Public Library.....	16,912,000	18,515,000	18,515,000	+1,603,000	.....
Arts and Humanities	3,544,000	3,692,000	3,692,000	+148,000	.....
Total, public education system	571,028,000	623,424,000	623,424,000	+52,396,000	.....

BOARD OF EDUCATION (PUBLIC SCHOOLS)

The Committee has approved a total of \$452,403,000 and 10,619 positions for the public schools system for fiscal year 1989, a net increase of \$38,836,000 and 102 positions above the fiscal year 1988 level. Included in the Committee's allowance is \$4,329,000 for within grade increases, \$33,408,000 for fiscal year 1989 pay adjustments, and \$406,000 for building rent. Also approved is the transfer-in of \$693,000 for building rent from the Department of Administrative Services.

The District of Columbia Public Schools provide preschool, kindergarten, elementary, secondary and continuing education programs for more than 88,000 District students.

The total funds available to the public school system in fiscal year 1989 follows:

Total resources

[Fiscal year 1989]

<i>Item</i>	
Appropriations recommended in bill	\$452,403,000
Federal funds.....	48,245,000
Private and other funds.....	3,691,000
Total, operating expenses	504,339,000

PUPIL MEMBERSHIP

For the second time in 22 years, the number of students in the District's public school system is expected to increase. School officials project the student population to total 88,513 for the 1988-89 school year, an increase of 974 students above the enrollment for 1987-88. The following table shows annual pupil membership statistics from 1969-70 to the 1988-89 estimates.

PUPIL MEMBERSHIP, 1969-70 THROUGH 1988-89

School Year	Enrollment	Change
October:		
1969.....	145,584	
1970.....	142,857	-2,727
1971.....	139,650	-3,207
1972.....	136,783	-2,867
1973.....	132,438	-4,345
1974.....	128,389	-4,049
1975.....	126,568	-1,821
1976.....	122,586	-3,982
1977.....	116,595	-5,991
1978.....	113,858	-2,737
1979.....	106,156	-7,702
1980.....	99,225	-6,931
1981.....	94,425	-4,800
1982.....	91,105	-3,320
1983.....	88,843	-2,262
1984.....	87,397	-1,446
1985.....	87,092	-305
1986.....	86,405	-687
1987.....	87,539	+1,134
1988.....	88,513	+974

With the amount recommended in the bill, per pupil expenditures for the 1988-89 school year from all sources will total \$5,698 of which \$5,111 will be from District funds and \$587 will be from Federal and other funds. The average pupil-teacher ratio during the coming year is estimated to be 25-1 except for secondary English and math classes where the ratio will be 20-1.

QUALITY AND AVAILABILITY OF BUDGET INFORMATION

The Committee has always been supportive of the Public School system and remains committed to assisting the Board in providing a quality education for students. However, the Committee has noted that the budget justification documents were submitted late this year and had to be printed in a separate volume. It would probably be beneficial to all concerned if the school system would prepare its original budget on the forms used for the Congressional submission. More importantly, the quality and availability of fiscal information appears to be missing. One of the most important information gaps is the failure of the school system to state clearly the assumptions, data and standards which school officials relied upon in preparing their budget and in making their recommendations. For example, there is no information on assumed average salaries, per pupil expenditures or per pupil personnel ratios and documented vacancy rates. It is difficult to understand how local officials can make decisions and recommendations without such important information being readily available to the officials as well as to the general public.

The Committee received testimony that large reprogrammings have been effected, yet the Committee has not received a reprogramming request for operating funds since May 30, 1984, and the last request received for a capital reprogramming was November 21, 1985. While the Mayor and Council do not have line item au-

thority, the budget approved by Congress is by line item based on the school system's justifications and thus should be adhered to. Any deviation should be done by reprogramming following the established reprogramming procedures. The Committee urges the Board to report budget realignments in consistent budget format as they occur and to submit all reprogramming requests in accordance with established reprogramming procedures.

Another area of difficulty is lack of specific dollar amounts and numbers of positions for specific programs and categories of personnel, both as to budget and expenditures. The Committee is unable to ascertain from the budget documents such things as the number of principals, assistant principals, guidance counsellors, or bus drivers. In addition, information does not seem to show amounts budgeted for texts and supplies, for athletics or for other purchases such as school computers.

The Committee understands that the District of Columbia Auditor has been directed to make a thorough examination of the school system's budgeting and financial controls as well as how their funds are spent.

The Committee believes it is imperative that information concerning the school system be provided to District officials as well as the public since public funds are involved and any misunderstanding which may result from a lack of information ultimately affects the students. Even a public education advocacy group testified that they had difficulty and were unable to get basic information that should have been readily available from the school system.

TEACHERS' RETIREMENT AND ANNUITY PAYMENTS

The amount of \$70,100,000 is included in the bill for fiscal year 1989 as the City's contribution to the retirement system for teachers. The allowance is \$7,782,000 above the 1988 level.

The Teachers' Retirement and Annuity Payment represents the District's contribution to the District of Columbia Teachers Retirement Fund, as required by section 142 of the Retirement Reform Act, Public Law 96-122. After the payment is transferred to the Retirement Fund, it provides resources for payments to teachers retired under the disability and service retirement program and for survivor benefits and refund payments of retirement contributions made by teachers leaving the retirement program before attaining retirement eligibility.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends the full budget request of \$76,310,000 and 1,365 positions for fiscal year 1989, an increase of \$4,643,000 for the fiscal year 1989 pay adjustment and no change in the number of positions.

The University of the District of Columbia is the nation's only exclusively urban land-grant university. As a land-grant institution, it has a mandate to teach, engage in basic and applied research, and carry the results of that research to the community through extension programs and services.

DISTRICT OF COLUMBIA SCHOOL OF LAW

The bill includes \$1,948,000 and 65 positions for fiscal year 1989, a decrease of \$152,000 and no change in positions from the 1988 level. The changes consist of a \$210,000 base reduction and an increase of \$58,000 for the fiscal year 1989 pay adjustment.

The District of Columbia School of Law was established pursuant to D.C. Law 6-177 as a public school of law in the District of Columbia. It is intended to become a fully accredited school of law providing the citizens of the District with a wide range of legal educational opportunities.

EDUCATIONAL INSTITUTION LICENSURE COMMISSION

The Committee recommends an appropriation of \$456,000 and six positions for fiscal year 1989, an increase of \$105,000 and no change in the number of positions. The net increase consists of \$19,000 for the fiscal year 1989 pay adjustment, a transfer-in of \$150,000 for building rent from the Department of Administrative Services, and a base reduction of \$64,000.

The Educational Institution Licensure Commission is responsible for licensing and regulating private, post secondary degree-granting institutions; maintaining the records of closed schools; and approving courses for veterans' educational benefits.

PUBLIC LIBRARY

The amount of \$18,515,000 and 458 positions is included in the bill for fiscal year 1989, an increase of \$1,468,000 and a decrease of four positions from the 1988 appropriation. The Committee allowance reflects increases of \$1,239,000 for the fiscal year 1989 pay adjustment, \$300,000 to provide full-year funding for reclassification actions, and \$64,000 and four positions for improved security in branch libraries. Also approved is a base reduction of \$135,000 and eight positions as requested.

The D.C. Public Library was created by an Act of Congress in 1896 to furnish books and other printed matter and information service convenient to the homes and offices of all residents of the District.

COMMISSION ON THE ARTS AND HUMANITIES

The Committee recommends an appropriation of \$3,692,000 and 14 positions for fiscal year 1989, an increase of \$148,000 and no change in the number of positions from the 1988 appropriation level. The increases allowed consist of \$44,000 for the fiscal year 1989 pay adjustment and \$104,000 for building rent.

The Commission on the Arts and Humanities is mandated to initiate, develop, evaluate, and encourage arts programs that promote progress in the arts.

HUMAN SUPPORT SERVICES

A total of \$744,901,000 is recommended for the departments and agencies funded through this appropriation. This allowance is \$49,310,000 more than the 1988 level.

A summary comparing the Committee's recommendations with the estimates by department and activity follows:

HUMAN SUPPORT SERVICES

	1988 adjusted (1989 base)	Budget estimate 1989	Recommended in bill	Bill compared with—	
				1988 adjusted (1989 base)	1989 estimate
Department of Human Services.....	\$570,837,000	\$616,555,000	\$616,555,000	+\$45,718,000	.....
Recreation	31,215,000	34,900,000	34,900,000	+ 3,685,000	.....
Pay-As-You-Go Cap. Recreation		950,000	950,000	+ 950,000	.....
Aging	12,638,000	13,699,000	13,699,000	+ 1,061,000	.....
D.C. General Hospital	47,930,000	50,933,000	50,933,000	+ 3,003,000	.....
Unemployment Compensation	2,940,000	2,940,000	2,940,000		.....
Disability Compensation.....	14,700,000	17,000,000	17,000,000	+ 2,300,000	.....
Human Rights	1,620,000	1,767,000	1,767,000	+ 147,000	.....
Latino Affairs	1,939,000	2,084,000	2,084,000	+ 145,000	.....
Commission for Women.....	274,000	420,000	420,000	+ 146,000	.....
D.C. Energy Office.....	3,570,000	3,653,000	3,653,000	+ 83,000	.....
Total, human support services.....	687,663,000	744,901,000	744,901,000	+ 57,238,000	.....

DEPARTMENT OF HUMAN SERVICES

A total of \$616,555,000 and 5,784 positions are recommended in the bill for the programs and activities operated by the Department of Human Services. The Committee's recommendation reflects a net increase of \$37,790,000 and 477 positions above the 1988 level.

Executive Direction and Support.—The Committee recommends an increase of \$1,000,000 for expanded job training services and stipend payments to participants in the job training and self-sufficiency program.

Commissioner of Social Services.—The Committee has approved a \$1,300,000 increase for health services in shelters for homeless persons.

Child Day Care.—The Committee recommends an increase of \$1,000,000 to fund 232 new day care slots for infants and preschoolers in center-based care and family day care slots.

Family Services Administration.—The Committee recommends an increase of \$300,000 for annualization of the increases in the salary level of independent contractors for homemaker and chore aides.

Income Maintenance Administration.—The Committee recommends an increase of \$400,000 to increase the rates of burial assistance provided to eligible low-income applicants.

Mental Retardation/Developmental Disabilities Administration.—The Committee approves the requested increase of \$3,306,000 to provide transportation, specialized home care, in-home support services, respite care, day programming, case management, and Pratt Decree outplacements.

Rehabilitation Services Administration.—The Committee recommends increases of \$450,000 to implement D.C. Act 7-95, the Interpreters for Hearing-Impaired and Non-English Speaking Persons Act for 1987 and \$1,413,000 for continued basic vocational training

services and to provide adequate funding for the Randolph-Shepard Vending Facility Program.

Youth Services Administration.—The Committee recommends increases of \$388,000 and 13 continuing full-time positions to implement an internal reorganization to provide administrative and managerial support and oversight to the administration, \$949,000 and 35 continuing full-time positions for supervision of youth released from Youth Services Administration institutions and to provide social services to youth and their families for the purpose of reintegrating them into the community, \$4,032,000 for compliance with the Jerry M. Consent Decree, \$793,000 and 189 positions to assure compliance with the Jerry M. Consent Decree through the operation of a home-based detention program for youth placed in the care of the Youth Services Administration by the D.C. Superior Court for supervision prior to trial, and \$2,255,000 for additional clothing, food, bedding, household and educational supplies. The Committee also recommends increases of \$165,000 and eight positions for coordination of services for youth, \$319,000 and 10 continuing full-time positions to provide support services and technical assistance to Youth Services Administration program managers, and \$993,000 for contractual services for specialized medical care and supplies.

Medicaid/Medical Charities.—The Committee recommends increases of \$300,000 to allow a three percent inflationary increase in the cost of inpatient discharges at D.C. General Hospital, \$1,200,000 to allow a three percent inflationary increase in the cost of inpatient discharges at other local hospitals and \$250,000 to subsidize programs that will provide the AZT drug to those persons with AIDS who are not covered by health insurance or Medicaid.

Office of the Commissioner of Public Health.—The Committee recommends increases of \$1,950,000 for contractual services to fund a subsidized AZT drug program for AIDS patients and to provide community-based services, health education and surveillance activities to the projected cases of diagnosed AIDS and HIV infection; and \$600,000 to fund testing and an AIDS outpatient clinic at D.C. General Hospital.

Alcohol and Drug Abuse Administration.—The Committee approves the requested increases of \$450,000 to expand the drug prevention, education, and information program, \$256,000 to annualize 29 temporary full-time positions authorized in fiscal year 1988, \$350,000 to provide stipends to first-time drug treatment applicants, \$100,000 to purchase supplies and materials needed to combat the city's drug epidemic, \$1,253,000 for contractual services to expand the substance abuse treatment program, and \$500,000 to continue the intra-District agreement with D.C. General Hospital to provide substance abuse treatment services.

Ambulatory Health Care Administration.—The Committee has approved increases of \$893,000 to implement the second phase of D.C. Law 7-45, the Public Schools Nurse Assignment Act of 1987 and \$420,000 in contractual services for 28 occupational and physical therapists in specialized education schools.

D.C. Village.—The Committee recommends increases of \$349,000 to annualize 25 term full-time positions approved in fiscal year 1988, \$1,071,000 and 35 term full-time positions to establish a

second Special Placement Unit for St. Elizabeths Hospital outpatients, \$244,000 and ten term full-time positions to increase the financial and management information capacity for billing and revenue collection, \$15,000 for staff training, \$344,000 to fund the replacement of patient/resident furnishings damaged by roof leakage, and \$128,000 to improve nutritional services to families, volunteers, and the general public who use the on-site cafeteria.

Long Term Care Administration.—The Committee has approved increases of \$110,000 and four term full-time positions to provide monitoring and direction in the development of patient initiatives, \$86,000 and two term full-time positions to establish the Long Term Care Resource Center, \$87,000 and three term full-time positions to fund additional on-site pre-admission level care assessments, \$203,000 and eight term full-time positions to establish a monitoring unit to assist in maintaining optimal quality of care to community residential facilities, \$47,000 and two term full-time positions to provide services management for long term care residents, \$888,000 for contractual nursing home services, and \$795,000 to provide an additional 151,400 hours of services by regular personal care aides.

Office of the Commissioner on Mental Health.—The Committee has approved increases of \$149,000 for fiscal year 1989 pay adjustments and \$4,000,000 and 45 continuing full-time positions to conduct training programs for 85 stipended trainees in the areas of psychiatry, clinical psychology, nursing, social work, chaplaincy, psychodrama, creative arts and dentistry.

Deputy for Administration.—The Committee recommends increases of \$1,057,000 for the fiscal year 1989 pay adjustment and \$2,000,000 and 63 continuing full-time positions to cover the decline in Federal subsidies.

Adult Services Administration.—Increases of \$1,262,000 for the fiscal year 1989 pay adjustment and \$4,000,000 and 114 continuing full-time positions to maintain and provide medical services, therapeutic treatment and rehabilitation services to adult inpatients needing care have been approved.

Child/Youth Services Administration.—An increase of \$686,000 for the fiscal year 1989 pay adjustment has been approved.

Forensic Services Administration.—An increase of \$612,000 for the fiscal year 1989 pay adjustment has been approved.

The Committee has not approved the request concerning the deposit and use of Federal reimbursements for emergency shelter services. The Committee expects that these reimbursements will be deposited and used in accordance with Federal guidelines.

The Department of Human Services provides social, economic, and health support services of those in need.

DEPARTMENT OF RECREATION

The Committee has approved the budget request of \$34,900,000 and 608 positions for fiscal year 1989 for the various recreation programs operated by the Department. This allowance is \$3,685,000 and six positions above the 1988 appropriation and includes increases of \$2,773,000 for fiscal year 1989 pay adjustments, \$10,000 for energy, \$82,000 for communications, \$139,000 for building rent,

\$59,000 and two positions for the Office of Youth Assistance, \$255,000 for the Roving Leader Program, \$166,000 and three positions for Teen Clubs and Tutorial Programs and \$201,000 and one position for the CINEMA Program.

Pay-As-You-Go Capital—Recreation.—An increase of \$950,000 is recommended for the Department of Recreation's "Project Upkeep" to renovate several buildings, tennis courts, baseball fields, basketball courts, football fields, pools, heating and air conditioning systems, field lights, and open areas.

The Department of Recreation is responsible for providing a comprehensive recreation program for all residents of the District from preschoolers to senior citizens.

OFFICE OF AGING

The Committee recommends a total of \$13,699,000 and 20 positions for fiscal year 1989, an increase of \$1,061,000 above the 1989 appropriation. The Committee has approved increases of \$61,000 for the fiscal year 1989 pay adjustment, \$12,000 for within grade increases, \$28,000 for annualization of four positions approved in fiscal year 1988, \$136,000 and five term full-time positions to cope with the increased programs and services of older citizens, \$41,000 for leased space, \$122,000 for the purchase of computer equipment, \$403,000 for service providers, \$175,000 for Alzheimers Day Care and Weekend Programs, and \$83,000 for an Ombudsman Program.

The Office on Aging was created to develop a comprehensive system of health and social services for the District's elderly and to administer the provisions of the Older Americans Act.

D.C. GENERAL HOSPITAL

The Committee recommends a total of \$50,933,000 as the District's share of the operating costs of the city's public acute care hospital in 1989. This allowance is \$3,003,000 above the 1988 appropriation.

The D.C. General Hospital Commission was established to ensure that District residents needing medical care and unable to obtain it elsewhere can be treated and to ensure that patients will receive efficient, economical, high-quality hospital care and services.

The Committee has approved the request that earmarks \$646,000 of the general fund subsidy for D.C. General Hospital specifically to provide health care for homeless persons.

UNEMPLOYMENT COMPENSATION FUND

The Committee recommends an appropriation of \$2,940,000 for fiscal year 1989 to provide unemployment compensation benefits to former employees of the District of Columbia government. The Committee's allowance is at the same level as the fiscal year 1988 appropriation.

The Unemployment Compensation Fund is a statutory program which provides unemployment compensation to eligible former District government employees during periods of unemployment.

DISABILITY COMPENSATION FUND

The bill includes the budget request of \$17,000,000 for fiscal year 1989 and reflects an increase of \$2,300,000 above the 1988 level.

The Disability Compensation Fund is a statutory program established pursuant to Title XXIV of the District of Columbia Comprehensive Merit Personnel Act, D.C. Law 2-139. The fund provides District government employees who are injured on the job with workers' compensation, including medical care, vocational rehabilitation, compensation for disability, and survivors' compensation.

OFFICE OF HUMAN RIGHTS

An appropriation of \$1,767,000 and 54 positions are included in the bill for the operation of this office for fiscal year 1989, an increase of \$147,000 above the fiscal year 1988 appropriation. The increase of 147,000 is for the fiscal year 1989 pay adjustment.

The Office of Human Rights operates under the legal mandate of the D.C. Human Rights Act of 1977, to eliminate unlawful discrimination in employment, housing, public accommodations, educational institutions and contract compliance for the private sector, as well as for District government employees.

OFFICE ON LATINO AFFAIRS

The Committee recommends the appropriation of \$2,084,000 and 14 positions for fiscal year 1989, an increase of \$145,000 over the 1988 appropriation. The increases approved by the Committee include \$45,000 for the fiscal year 1989 pay adjustment and \$100,000 for additional contractual services.

The Office on Latino Affairs is responsible for planning, coordinating, and monitoring activities to ensure that the full range of education, employment, health and social services available to District residents are made equally available to the Latino community.

COMMISSION FOR WOMEN

The bill includes a total of \$420,000 and eight positions for fiscal year 1989, an increase of \$146,000 above the 1988 level. The Committee's allowance includes \$21,000 for the fiscal year 1989 pay adjustment, \$25,000 to annualize two continuing full-time positions allowed in fiscal year 1988, \$25,000 for supplies, \$3,000 for communications, \$70,000 for travel, printing, postage, membership fees, and employee training, and \$2,000 for equipment.

The Commission for Women functions to improve the economic status of women and their families through legislative initiatives, community based forums, policy dialogues and roundtable discussions, public testimonies, debates, and educational conferences on socio-economic issues.

D.C. ENERGY OFFICE

The Committee recommends the appropriation of \$3,653,000 and 11 positions for fiscal year 1989, an increase of \$83,000 and one position above the 1988 level. The Committee's allowance includes \$43,000 and one position for staff support to the Gasoline Station

Advisory Board and \$40,000 for the fiscal year 1989 pay adjustment.

The District of Columbia Energy Office was established to coordinate energy-related activities in the District of Columbia.

PUBLIC WORKS

A total of \$218,925,000 for fiscal year 1989 is recommended in the bill for activities funded through this appropriation. The amount recommended is \$5,271,000 above the 1988 appropriation.

A comparative summary showing the allowance to the agencies funded through this appropriation follows:

PUBLIC WORKS

	1988 adjusted (1989 base)	Budget estimate 1989	Recommended in bill	Bill compared with—	
				1988 adjusted (1989 base)	1989 estimate
Department of Public Works	\$98,795,000	\$106,727,000	\$106,727,000	+ \$7,932,000	.....
Pay-As-You-Go capital—Public Works	4,703,000	4,703,000	4,703,000		.....
D.C. Taxicab Commission	1,945,000	1,945,000	1,945,000		.....
Transit Commission	86,000	86,000	86,000		.....
Transit Authority (Metro)	101,500,000	101,564,000	101,564,000	+ 64,000	.....
School transit subsidy	3,897,000	3,900,000	3,900,000	+ 3,000	.....
Total, public works.....	210,926,000	218,925,000	218,925,000	+ 7,999,000	.....

DEPARTMENT OF PUBLIC WORKS

The Committee recommends the appropriation of \$106,727,000 and 1,926 positions for fiscal year 1989, an increase of \$5,092,000 and a decrease of 13 positions below the 1988 appropriation.

The Committee commends the Department for its successful snow removal efforts during the 1987-88 season. The Committee also commends the Director and the Department's employees for their responsiveness and cooperation in other matters.

Office of the Director.—The Committee recommends \$90,000 for the Hazardous Material Study Commission and \$20,000 for the renovation of the Eastern Market.

Office of Mass Transportation.—The Committee recommends \$58,000 and two full-time positions to establish a training program for blue-collar workers.

Office of the Controller.—The Committee has approved increases of \$689,000 for agencywide rent and \$4,588,000 for the fiscal year 1989 pay adjustment.

Public Space Maintenance.—The Committee recommends increases of \$200,000 and three term full-time positions to establish the Bureau of Recycling and Resource Recovery, \$183,000 for the agencywide shortfall in electricity costs, \$125,000 to establish the Office of the Litter and Solid Waste Reduction Commission, and \$30,000 for the roadside and city gateway beautification program.

Transportation Systems Administration.—The Committee recommends increases of \$1,325,000 and 66 term full-time positions for the expansion of the Residential Permit Parking program, and

\$32,000 for four additional motor vehicles to be used by the City Council.

Fleet Management Administration.—The Committee recommends increases of \$12,000 for supplies to support the expanded Residential Permit Parking Program and \$580,000 for the agencywide shortfall in funding for fleet management operations.

Pay-As-You-Go Capital.—The Committee recommends \$4,703,000 for large items of equipment that normally take longer than 12 months for delivery.

Trash collection.—The Committee, as noted in last year's report has deleted language as requested which prohibited the District government from collecting trash from apartment houses or any building or connected group of buildings operating as a rooming or boarding house. The District's Municipal Regulations retain this prohibition and, according to testimony, will be amended once the District government resolves this issue.

The Department of Public Works is responsible for maintaining the District's physical infrastructure, collecting and disposing of solid waste, administering motor vehicle regulations, and maintaining all of the District's vehicles and equipment except those of the Departments of Police, Fire, Public Schools and Department of Corrections.

D.C. TAXICAB COMMISSION

The Committee recommends \$1,945,000 and 32 positions for fiscal year 1989, an increase of \$356,000 and 12 positions above the 1988 appropriation. The increase reflects a transfer from the Department of Public Works.

The District of Columbia Taxicab Commission is responsible for the regulation of taxicabs and passenger vehicles for hire in the District.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee recommends the appropriation of \$86,000 as the District's share of the Commission's operating expenses for fiscal year 1989. This allowance is the same level as fiscal year 1988.

The Transit Commission exercises jurisdiction over the transportation of passengers for hire between points in the Washington Metropolitan Transit District when that transportation is provided by privately-owned carriers.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The bill includes \$101,564,000 for the District's share of the operating expenses and debt services for Metrorail and Metrobus operations in fiscal year 1989. This allowance reflects a net increase of \$64,000 above the 1988 level.

The Washington Metropolitan Area Transit Authority is responsible for providing safe and reliable public transportation to the Washington region.

SCHOOL TRANSIT SUBSIDY

The bill includes \$3,900,000 for fiscal year 1989 and reflects a reduction of \$124,000 below the 1988 appropriation.

The School Transit Subsidy provides a subsidy for the reduced Metrobus and Metrorail fares of school children residing in the District of Columbia.

WASHINGTON CONVENTION CENTER

The Committee recommends \$7,274,000 for fiscal year 1989 as the general fund contribution to the Washington Convention Center. The Center's budget request totals \$13,374,000 consisting of the \$7,274,000 from the general fund and \$6,100,000 from operating revenues.

The Washington Convention Center was constructed to foster the economic revitalization goals of the District of Columbia through convention and tourism.

REPAYMENT OF LOANS AND INTEREST

The Committee recommends approval of the budget request of \$235,796,000 for fiscal year 1989. This allowance is \$14,891,000 above the 1988 appropriation. The Committee's allowance consists of \$235,248,000 for repayment of loans and interest on the District's long-term borrowings to finance capital project construction and \$548,000 for a portion of the authorized costs for private hospital construction.

REPAYMENT OF GENERAL FUND DEFICIT

The bill includes \$20,000,000 to be applied toward reducing the District's accumulated general fund deficit of \$204,593,000 as of September 30, 1987. The amount recommended by the Committee consists of \$1,000,000 in the District's budget request plus an additional \$19,000,000 which is to be identified by the Mayor and made available through reductions in amounts included in the bill and/or from additional revenues.

The Committee is adhering to its plan as stated in the fiscal year 1986 report (House Report 99-223, p. 51) and recommending the standard reduction of \$20 million to be used exclusively for the reduction of the District's accumulated general fund deficit in fiscal year 1989.

The following table provides a chronology of the reductions that have been made in the District's accumulated general fund deficit since fiscal year 1980:

GENERAL FUND ACCUMULATED DEFICIT

Fiscal year ending	Noncash	Cash	Total
Sept. 30, 1980	\$203,509,000	¹ \$184,000,000	\$387,509,000
Reduction	(14,001,000)	—92,000,000	² —77,999,000
Sept. 30, 1981	217,510,000	92,000,000	309,510,000
Reduction .....	.....	—13,061,000	—13,061,000
Sept. 30, 1982	217,510,000	78,939,000	296,449,000
Reduction .....	.....	³ —17,038,000	³ —17,038,000
Sept. 30, 1983	217,510,000	61,901,000	279,411,000
Adjustment (internal services fund deficit)	+7,909,000	.....	+7,909,000
Reduction .....	.....	⁴ —17,460,000	⁴ —17,460,000
Sept. 30, 1984	225,419,000	44,441,000	269,860,000
Reduction .....	.....	⁵ —24,926,000	⁵ —24,926,000

GENERAL FUND ACCUMULATED DEFICIT—Continued

Fiscal year ending	Noncash	Cash	Total
Sept. 30, 1985	225,419,000	19,515,000	244,934,000
Reduction	— 538,000	— 19,515,000	⁶ — 20,053,000
Sept. 30, 1986	224,881,000	.....	224,881,000
Reduction	— 20,288,000	.....	— 20,288,000
Sept. 30, 1987	204,593,000	.....	204,593,000
Reduction	— 20,000,000	.....	— 20,000,000
Sept. 30, 1988 (est.)	184,593,000	.....	184,593,000
Reduction	— 20,000,000	.....	— 20,000,000
Sept. 30, 1989 (est.)	164,593,000	.....	164,593,000

¹ Amount District government had planned to borrow at the end of FY 1980. See P. 1032, of FY 1984 D.C. Hearings.

² Includes \$51,400,000 in additional revenues, \$9,699,000 reclassification of non-accrual employee annual leave, \$6,400,000 in expenditure reductions, and \$10,500,000 in accounting adjustments.

³ Budgeted at \$20 million.

⁴ Budgeted at \$15 million.

⁵ Budgeted at \$20.1 million.

⁶ Budgeted at \$20 million.

SHORT-TERM BORROWINGS

The sum of \$4,570,000 requested for short-term borrowings during 1989 is approved. These funds pay the interest and other costs associated with the District government's annual short-term borrowings.

OPTICAL AND DENTAL BENEFITS

The Committee recommends approval of \$2,569,000 for vision and dental care benefits for nonunion D.C. government employees and their dependents.

INAUGURAL EXPENSES

The Committee has approved the request of \$2,300,000 for necessary expenses incurred in connection with the Presidential inauguration activities. These expenses are reimbursed through a special Federal payment included earlier under the Federal funds portion of this bill.

PERSONAL SERVICES ADJUSTMENT

The bill includes a reduction of \$2,747,000 to the personal services object classes, as requested.

ENERGY ADJUSTMENT

The bill includes a reduction of \$2,070,000 to the energy object class 30a, as requested.

CAPITAL OUTLAY

The total request of \$162,536,000 is recommended for the city's fiscal year 1989 capital improvements program and includes \$5,653,000 to be financed from current operating revenues. The allowance of \$162,536,000 includes \$138,336,000 and 53 projects to be funded from the general fund and \$24,200,000 and six projects from the water and sewer enterprise fund.

The Committee has also approved bill language for pay-as-you-go capital project general improvements for the Department of Recreation and major equipment purchases for the Department of Public Works.

A brief explanation of the Committee's recommendations for projects financed from the general fund is provided starting below. Projects financed by the water and sewer enterprise fund are found on page 59 of this report.

The following tabulation summarizes the amounts requested by general categories:

CAPITAL OUTLAY

Activity	Estimate	Recommended	Increase/decrease
Public building construction:			
Department of Housing and Community Development.....	\$15,500,000	\$15,500,000	
Department of Public and Assisted Housing	17,970,000	17,970,000	
Office of Business and Economic Development	6,601,000	6,601,000	
Police Department.....	600,000	600,000	
Fire Department.....	7,500,000	7,500,000	
D.C. Court System	1,000,000	1,000,000	
Department of Corrections	4,000,000	4,000,000	
Office of Emergency Preparedness.....	920,000	920,000	
Public Schools.....	50,000	50,000	
University of the District of Columbia.....	200,000	200,000	
Public Library.....	500,000	500,000	
Commission on the Arts and Humanities	250,000	250,000	
Department of Human Services.....	5,022,000	5,022,000	
Department of Recreation	950,000	950,000	
Office on Aging.....	4,560,000	4,560,000	
Department of Public Works (governmental facilities)	8,700,000	8,700,000	
Total, public building construction.....	74,323,000	74,323,000	
Department of Public Works:			
Transportation facilities.....	47,120,000	47,120,000	
Environmental facilities	8,893,000	8,893,000	
Washington Metropolitan Area Transit Authority (Metro).....	8,000,000	8,000,000	
Total, general fund.....	138,336,000	138,336,000	
Water and Sewer Enterprise Fund: Department of Public Works (utility administration).....			
	24,200,000	24,200,000	
Total, capital outlay.....	162,536,000	162,536,000	

Department of Housing and Community Development.—The Committee recommends approval of \$3,500,000 for Fort Lincoln Utilities, \$3,000,000 for infrastructure for the development of Parkside, \$2,000,000 to construct the infrastructure for the development of Knox Hill, \$2,000,000 to construct the infrastructure for the development of Deanwood Gardens, and \$5,000,000 to acquire sites to be used for housing development.

Department of Public and Assisted Housing.—The Committee recommends \$2,000,000 to replace mechanical equipment in public housing properties, \$500,000 to renovate the headquarters facility located at 1133 North Capitol Street, Northwest, \$3,900,000 to renovate the 348-unit Stanton Dwellings complex, \$2,050,000 for gas-line replacements in selected public housing properties, \$310,000 to

complete the rehabilitation of the Benning Terrace housing complex, \$3,000,000 for comprehensive modernization of the 208-unit Highland Dwellings housing complex, \$1,500,000 for general improvements to the public housing stock, \$3,510,000 to provide comprehensive modernization for all units at the 314-unit Carrollsburg Dwellings complex, \$600,000 to provide comprehensive modernization for the Arthur Capper complex, and \$600,000 for the design and modernization of the Frontiers complex.

Office of Business and Economic Development.—The Committee recommends the requested appropriation of \$3,000,000 for revitalization of neighborhood areas, \$1,000,000 for the commercial center construction assistance project, \$2,500,000 for the employment center construction assistance project, and \$101,000 to complete the Takoma Mini-Park project.

Metropolitan Police Department.—The Committee recommends \$600,000 for the purchase of a new helicopter.

Fire Department.—The Committee recommends \$7,500,000 for the purchase of a fire and ambulance radio system with computer-aided dispatch and ancillary equipment.

D.C. Court System.—The Committee recommends \$1,000,000 to provide a juvenile cellblock on the John Marshall level of the District of Columbia Courthouse.

Department of Corrections.—The Committee recommends \$4,000,000 for general capital improvements for the physical plant.

Office of Emergency Preparedness.—The Committee recommends \$920,000 to upgrade the Central Processing Unit.

Board of Education (Public Schools).—The Committee recommends \$50,000 to repair and enhance facilities serving the school system's special education and pre-kindergarten populations.

University of the District of Columbia.—The requested appropriation for six projects is approved and includes a rescission of \$388,000 from four permanent improvement projects that have been completed. The Committee has approved \$388,000 to repair extensive water leaks and to install a dry fire sprinkler system in the underground garage, and \$200,000 for the installation of a modern security system.

Public Library.—The bill includes \$500,000 for asbestos abatement in five branch libraries.

Commission on the Arts and Humanities.—The Committee recommends \$250,000 for the Public Arts Fund.

Department of Human Services.—The Committee recommends \$2,000,000 for general renovations at various Department of Human Services' facilities, \$1,022,000 for plumbing renovations, and \$2,000,000 for code compliance at D.C. Village.

Department of Recreation.—The bill includes \$950,000 for partial renovations of recreation grounds and buildings where a complete renovation is not scheduled within the next four or five years.

Office on Aging.—The Committee recommends \$4,560,000 to complete the renovation of the Washington Center for Aging Services.

Department of Public Works (Governmental Facilities).—The Committee recommends approval of \$8,700,000 and five projects. Included in this allowance are \$3,000,000 for general improvements to various District-owned buildings, \$3,000,000 for Public Works Support Facilities, \$1,000,000 for mechanical and electrical im-

provements to the D.C. Warehouse, \$800,000 for a condition assessment and survey of facilities, and \$900,000 for improvements to the physical plant of the Northeast and Southwest Vehicle Inspection Stations.

DEPARTMENT OF PUBLIC WORKS (TRANSPORTATION)

The Committee recommends approval of \$47,120,000 for eight projects requested by the Department which expects to receive \$28,975,000 in Federal grants for a total budget request of \$76,095,000. Included in the allowance are \$350,000 to support the District's share of the transportation electrical systems improvement project, \$2,700,000 for the local street improvements project, \$360,000 to provide for traffic safety improvements of existing facilities at locations with high accident rates, \$4,500,000 to provide the District's share of new authority for the Bridge Replacement and Rehabilitation Streets and Highways project, \$31,540,000 to provide the District's share of the Resurfacing Streets and Highways project, \$850,000 for the Roadside Improvements project, \$3,450,000 for the Roadway Upgrading project, and \$3,370,000 to provide the District's match for the Roadway Construction project.

DEPARTMENT OF PUBLIC WORKS (ENVIRONMENTAL FACILITIES)

The Committee recommends approval of \$8,893,000 for five projects as follows: \$1,500,000 for environmental support facilities, \$4,703,000 for the acquisition of major equipment, \$690,000 for the replacement and extension of the storm sewer system, \$1,000,000 to perform a route selection study for the Northeast Boundary Relief Sewer, and \$1,000,000 to complete a predesign plan that will examine alternatives for developing a waste-to-energy facility and determine the contracting arrangement for the facility that is most advantageous to the District.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The Committee recommends \$8,000,000 for the District's share of the Metrorail construction costs.

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATIONS BY PROJECT

The following tabulation sets forth by project the District's capital improvements program as recommended in the bill:

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT

Project title	1989 estimate	Recommended for 1989
PUBLIC BUILDING CONSTRUCTION		
Department of Housing and Community Development:		
Land acquisition, housing development, District-wide	\$5,000,000	\$5,000,000
Fort Lincoln Utility, Fort Lincoln New Town.....	3,500,000	3,500,000
Parkside Terrace Development, Infrastructure	3,000,000	3,000,000
Knox Hill Development, Infrastructure.....	2,000,000	2,000,000
Deanwood Gardens development, infrastructure.....	2,000,000	2,000,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1989 estimate	Recommended for 1989
PUBLIC BUILDING CONSTRUCTION		
Total, Department of Housing and Community Development	15,500,000	15,500,000
Department of Public and Assisted Housing:		
Public housing general improvements	1,500,000	1,500,000
Convactor replacements, District-wide.....	2,000,000	2,000,000
Gasline replacements, District-wide.....	2,050,000	2,050,000
Architectural improvements, 1133 North Capitol Street, NE.....	500,000	500,000
Stanton Terrace, Alabama Avenue, SE.....	3,900,000	3,900,000
Arthur Capper, 1001 7th Street, SE.....	600,000	600,000
Benning Terrace, 46th and G Streets, NE.....	310,000	310,000
Carrollsbury Dwellings, 1000 5th Street, SE.....	3,510,000	3,510,000
Frontiers, Riggs, S, M, N, and 11th Streets, NW.....	600,000	600,000
Highland Dwellings, 400 Atlantic Street, SE.....	3,000,000	3,000,000
Total, Department of Public and Assisted Housing.....	17,970,000	17,970,000
Office of Business and Economic Development:		
Neighborhood revitalization, Takoma Mini Park.....	101,000	101,000
Neighborhood revitalization	3,000,000	3,000,000
Commercial centers.....	1,000,000	1,000,000
Employment center construction	2,500,000	2,500,000
Total, Office of Business and Economic Development.....	6,601,000	6,601,000
Metropolitan Police Department:		
Helicopter, National Airport Hangar No. 10	600,000	600,000
Fire Department:		
Communications system replacement and upgrade	7,500,000	7,500,000
D.C. Courts:		
Juvenile cellblock, 500 Indiana Avenue, NW.....	1,000,000	1,000,000
Department of Corrections:		
General improvements, multilocations	4,000,000	4,000,000
Office of Emergency Preparedness:		
D.C. HELP System, central processing unit.....	920,000	920,000
D.C. Public School System:		
Special education and early childhood facility.....	50,000	50,000
University of the District of Columbia:		
Permanent improvements, Physical Education Building.....	-69,000	-69,000
Permanent improvements, equipment and lighting.....	-203,000	-203,000
Permanent improvements, Nicholson Street.....	-73,000	-73,000
Permanent improvements, renovations 16th Street, NW.....	-43,000	-43,000
Security system, Van Ness Campus.....	200,000	200,000
Permanent improvements, Van Ness Campus	388,000	388,000
Total, University of the District of Columbia	200,000	200,000
Public Library:		
Asbestos abatement, various locations.....	500,000	500,000
Commission on the Arts and Humanities:		
Public Arts Fund	250,000	250,000
Department of Human Services:		
D.C. Village, Code Compliance.....	2,000,000	2,000,000
General improvements, various locations.....	2,000,000	2,000,000
Plumbing renovations, various locations.....	1,022,000	1,022,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1989 estimate	Recommended for 1989
PUBLIC BUILDING CONSTRUCTION		
Total, Department of Human Services	5,022,000	5,022,000
Department of Recreation:		
General improvements, various locations.....	950,000	950,000
Office of Aging:		
Washington Center for Aging Services	4,560,000	4,560,000
Department of Public Works (government facilities):		
Support facility, various locations	3,000,000	3,000,000
Vehicle inspection stations improvements	900,000	900,000
Conditions assessment and assets management, various locations.....	800,000	800,000
D.C. warehouse, various improvements.....	1,000,000	1,000,000
General improvements, various locations.....	3,000,000	3,000,000
Total, Department of Public Works (general facilities)	8,700,000	8,700,000
Total, Public Building Construction	74,323,000	74,323,000
Department of Public Works (transportation facilities):		
Bridge replacement and rehabilitation.....	4,500,000	4,500,000
Roadway resurfacing.....	31,540,000	31,540,000
Roadway reconstruction	3,370,000	3,370,000
Roadway upgrading.....	3,450,000	3,450,000
Local street improvements	2,700,000	2,700,000
Traffic safety improvements.....	360,000	360,000
Roadside improvements.....	850,000	850,000
Electrical system improvements	350,000	350,000
Total, Department of Public Works (transportation facilities)	47,120,000	47,120,000
Department of Public Works (environmental facilities):		
Environmental support facility various locations.....	1,500,000	1,500,000
Major equipment acquisition	4,703,000	4,703,000
Storm sewer replacement/extension, District-wide.....	690,000	690,000
Northeast boundary relief sewer	1,000,000	1,000,000
Solid waste reduction center No. 1, Benning Road, NE.....	1,000,000	1,000,000
Total, Department of Public Works (environmental facilities)	8,893,000	8,893,000
Washington Metropolitan Area Transit Authority (Metro) Metrorail.....	8,000,000	8,000,000
Total, general fund	138,336,000	138,336,000
Water and Sewer Enterprise Fund: Department of Public Works, Water and Sewer Utility Administration:		
Capital facility rehabilitation.....	5,000,000	5,000,000
Major equipment acquisition	3,000,000	3,000,000
Water meter replacements, District-wide	2,500,000	2,500,000
Sanitary sewer replacement and extensions, District-wide.....	6,000,000	6,000,000
Watermain Replacement and Extensions	4,800,000	4,800,000
Trunk/secondary watermains, District-wide	2,900,000	2,900,000
Total, Department of Public Works (utility administration)	24,200,000	24,200,000
Total, capital outlay.....	162,536,000	162,536,000

The Committee has not approved language concerning replacement of lead water pipes lying underneath streets to be repaired or reconstructed. The Committee was advised by District officials that this language is redundant since the requirement is included in the

Safe Drinking Water Act Amendments of 1985, Public Law 99-339, approved June 19, 1986.

ENTERPRISE FUNDS

The Committee recommends a total of \$209,855,000 for activities funded through this appropriation. This allowance is \$35,134,000 above the 1988 appropriation.

The following table summarizes by department and agency the amounts recommended in the bill compared with adjusted appropriations for fiscal year 1988 and budget estimates for fiscal year 1989.

ENTERPRISE FUNDS

	1988 adjusted (1989 base)	Budget estimate 1989	Recommended in bill	Bill compared with—	
				1988 adjusted (1989 base)	1988 estimate
Department of Public Works (Utility Administration)	\$144,003,000	\$184,755,000	\$184,755,000	\$40,752,000	.....
Washington Aqueduct.....	16,050,000	16,050,000	16,050,000		.....
Total, water and sewer enterprise fund.....	160,053,000	200,805,000	200,805,000	40,752,000	.....
Lottery and charitable games.....	5,328,000	8,050,000	8,050,000	2,722,000	.....
Cable television.....	250,000	1,000,000	1,000,000	750,000	.....
Total, enterprise fund.....	165,631,000	209,855,000	209,855,000	44,224,000	.....

DEPARTMENT OF PUBLIC WORKS

WATER AND SEWER UTILITY ADMINISTRATION

The bill includes \$184,755,000 and 1,287 positions in operating expenses from the water and sewer fund for the Department of Public Works-Utility Administration. These allowances reflect an increase of \$31,971,000 and a decrease of one position from the 1988 appropriation.

Office of the Administrator.—The Committee recommends \$1,450,000 to establish an in-house water billing system and \$294,000 for increased costs associated with existing operations and for a strategic plan for the utility.

Office of the Utility Controller.—Increases of \$5,000 are recommended for computer supplies and software to accommodate the expanded computerization of budget functions and \$33,000 for ongoing audits and communications costs, and to establish a base budget for vehicle rental.

Office of Administrative Services.—The Committee recommends \$286,000 to provide for increased costs associated with current operations and for new electronic surveillance equipment and maintenance at 5000 Overlook Avenue.

Office of Material Management.—A total of \$41,000 is recommended for uniforms, training, and communications.

Office of ADP Services.—The Committee recommends an increase of \$175,000 for maintenance of the new Maintenance/Management/Material Control System mandated by a consent decree.

Office of Engineering Services.—An increase of \$302,000 to provide additional funding for communication needs, for transfer of the water/sewer inventory system from the D.C. Share System to a PC-based system, training, printing, travel, additional utility vehicles, purchase of one computer and peripherals, and furniture is recommended.

Bureau of Water Services.—The Committee recommends \$181,000 for water pumping operations including \$128,000 for energy, \$3,000 for communications, and \$50,000 to initiate a study to computerize the total pumping operations. The Committee also recommends \$510,000 for water distribution operations as follows: \$30,000 to bring communication funding in line with costs, \$48,000 for increased costs associated with the water waste survey, \$140,000 to provide consultant services for computer design and training associated with automation of the Consumer Services Branch, \$3,000 to provide maintenance and repair service for office equipment, \$180,000 for the purchase of a hydraulic crane for excavating large watermains, \$3,000 for copier rental, \$106,000 to maintain the current service level of vehicles and equipment and \$207,000 for the Lead Service Replacement Program.

Bureau of Water Measurement and Billing.—The Committee recommends increases of \$415,000 as follows: \$5,000 for communications, \$10,000 for contractual services to cover the maintenance of additional office equipment, \$15,000 to establish a base budget for a continuous waste water survey, \$10,000 for rental of two passenger vans, and \$375,000 to replace large defective water meters on Federal properties. The Committee also recommends increases of \$540,000 for the meter relocation program and \$80,000 for the bad riser replacement program.

For the Water Billing and Collection Division, the Committee recommends an increase of \$197,000 for office supplies, lease of office space to accommodate two satellite business offices, and office renovations. Also recommended is \$189,000 to microfilm the backlog of division records, to maintain the laser printer and to purchase supplies for quarterly billings.

Bureau of Sewer Services.—The Committee recommends increases for the Inspection and Maintenance Division of \$30,000 to rent two trailers to house employees on a temporary basis until a building destroyed by fire is replaced and \$177,000 to purchase a jet machine, catch basin cleaner, and dump truck, and to cover the increased costs of a crane and vac-all. Increases recommended for the Repair Division are \$81,000 to replace two front end loaders, \$36,000 for four pick-up trucks and \$120,000 for one fuel tanker. For the Potomac Interceptor Division the Committee recommends an increase of \$47,000 to replace two 4X4 pick-up trucks and one 4X4 utility vehicle. The Committee also recommends an increase of \$10,000 for custodial supplies for sewage pumping operations.

Bureau of Wastewater Treatment.—The Committee recommends \$36,000 for the Pretreatment Program, \$61,000 for in-house laboratory services, \$544,000 for wastewater treatment operations and \$134,000 for solids processing operations.

Bureau of Sludge Management.—The Committee recommends \$909,000 for increased costs associated with uniforms and sludge disposal and to establish a base budget for training.

Bureau of Maintenance Services.—The Committee recommends \$1,037,000 for the increase in electrical maintenance operations, \$363,000 for increased costs in the mechanical maintenance operations, \$72,000 for maintenance management operations and \$173,000 for a Work Coordination Center Program.

Debt Service.—The Committee recommends an increase of \$2,365,000 for repayment of loans and interest.

Pay-As-You-Go Capital.—The Committee recommends an increase of \$29,652,000 to finance projected capital projects for ongoing capital needs.

Capital Outlay.—The Committee recommends a total of \$24,200,000 for six projects financed from the water and sewer enterprise fund. Included in the Committee's recommendation are \$6,000,000 for sanitary sewer replacements and extensions, \$4,800,000 for watermain replacement and extensions, \$2,900,000 for trunk and secondary watermains, \$5,000,000 for rehabilitation of major capital facilities, \$3,000,000 for major utility equipment acquisitions, and \$2,500,000 for the replacement of water meters.

The Water and Sewer Utility Administration of the Department of Public Works distributes potable water to District residences and businesses, and collects, treats, and disposes of wastewater from the District and portions of the Maryland and Virginia suburbs.

WASHINGTON AQUEDUCT

The Committee recommends the requested appropriation of \$16,050,000 and 275 positions for the operations of the Washington Aqueduct which collects, purifies and pumps potable water for the District of Columbia, Arlington County, and approximately 40 square miles of Fairfax County. The appropriation recommended by the Committee is \$179,000 below the fiscal year 1988 level.

LOTTERY AND CHARITABLE GAMES CONTROL BOARD

The Committee recommends approval of the request for \$8,050,000 and 124 positions for fiscal year 1989 for the Lottery and Charitable Games Control Board. This allowance is \$2,592,000 and 30 positions above the 1988 appropriation.

The Lottery and Charitable Games Control Board is responsible for investigating license applicants, inspecting licensed premises and enterprises, ensuring public protection against fraud and deception, regulating the conduct of charitable games, conducting legalized lotteries and generating revenue for the District of Columbia general fund.

OFFICE OF CABLE TELEVISION

The Committee recommends \$1,000,000 and 13 positions for fiscal year 1989, an increase of \$750,000 and nine positions above the fiscal year 1988 appropriation. Increases allowed include \$253,000 and nine positions to support the office's efforts to increase the quality and quantity of programming on City Cable channel 16, \$12,000 for fiscal year 1989 pay adjustments, \$26,000 in fringe benefits for the nine new positions, \$14,000 for communications, \$105,000 for building rent, and \$340,000 for equipment and equipment rental.

The Office of Cable Television is responsible for protecting and promoting the public interest in cable television and assuring that policies and provisions of the cable television laws are properly executed.

GENERAL PROVISIONS

A number of general provisions are carried in the bill each year as the need warrants. Changes recommended or denied by the Committee are discussed in the paragraphs that follow:

The Committee recommends various changes throughout the general provisions for style and updating.

The Committee has retained language in section 103 that requires District officials to obligate and expend the full amount appropriated for programs and activities of the Metropolitan Police Department and for repayment of the general fund deficit. The Committee expects District officials to comply fully with this language which requires the obligation and expenditure of all funds included in the bill for the general fund deficit and the Police Department and prohibits any effort to reprogram or redirect the funds for other purposes, regardless of the circumstances.

The Committee has retained language in section 116 prohibiting the use of funds in the bill for publicity or propaganda purposes or implementation of any policy including boycott designed to support or defeat legislation pending before Congress or any State legislature.

The Committee has not approved the request to revise section 117 which prohibits the use of Federal funds in the bill to perform abortions except in cases of rape, incest or where the life of the mother is endangered. Language is also included in this section allowing Federal funds to be used for medical procedures necessary in order to terminate an ectopic pregnancy.

The Committee has not approved the request for language requiring the Mayor to submit supplemental budget requests to the Council not less than 60 days prior to the scheduled start of the Council's summer recess. The Committee is confident the Mayor will work with the Council in submitting such requests.

The Committee has approved the revision of section 129 to extend until October 1, 1989 the District's authority to sell general obligation bonds through negotiations.

The Committee has not approved the request for language stating that the Council of the District of Columbia recommends an increase of \$19,500,000 in the Federal payment and the increase is to be dedicated to repayment of the general fund deficit.

The Committee has retained language in section 130 requiring that no sole source contract with the District of Columbia government or any agency thereof be renewed or extended without opening them to the competitive bidding process, except for the District of Columbia Public Schools.

The Committee has retained language in section 131 requiring that any sequestration order is to be applied to each of the Federal funds accounts rather than to the aggregate total of those accounts.

The Committee has deleted language in section 132 which exempted the Federal payment from the apportionment process and

required that payment be made to the District of Columbia no later than 15 days after the beginning of the fiscal year or 15 days after enactment of the appropriating act. This language, which was carried in last year's joint resolution, is considered permanent and therefore does not have to be carried in each year's appropriations bill to continue to remain in effect.

The Committee has deleted language in section 133 which automatically apportions the water and sewer payment in four equal amounts for the four quarters of the fiscal year and requires that each amount shall be paid in full by the Secretary of the Treasury to the District of Columbia on the first day of the beginning of the fiscal quarter involved without further justification by the District of Columbia government. This language, which was carried in last year's joint resolution, is considered permanent and therefore does not have to be carried in each year's appropriations bill to continue to remain in effect.

The Committee has added a new section 132 which provides that in the event a sequestration order is issued after the amounts appropriated to the District have been paid to the District, the Mayor is required to pay the Secretary of the Treasury, within 15 days after receipt of a request from the Secretary, the amounts sequestered by the order provided the sequestration percentage is applied to each of the Federal appropriation accounts and not to the aggregate total of those accounts.

The Committee has added a new section 133 which transfers the Glenn Dale Hospital property site located in Prince George's County to the District of Columbia. The governments of the District of Columbia and Prince George's County recently entered into an agreement concerning the future use of this site.

The Committee has retained language in section 134 prohibiting the District of Columbia government from using any available funds for any purpose involved in billing individual agencies or establishments for water and water services and sanitary sewer services traditionally funded under the account "Federal Payment for Water and Sewer Services" until existing statutes are amended to specifically provide for such billings.

The Committee has deleted language in section 135 requiring that Federal funds appropriated to the District of Columbia government shall not be subject to apportionment, unless specifically provided by statute. This language, which was carried in last year's joint resolution, is considered permanent and therefore does not have to be carried in each year's appropriations bill to continue to remain in effect.

The Committee has deleted language in section 136 requiring the President to include, without change, in each annual budget submitted to the Congress, the values estimated by the Mayor for water and sewer services furnished to facilities of the United States Government. This language, which was carried in last year's joint resolution, is considered permanent and therefore does not have to be carried in each year's appropriations bill to continue to remain in effect.

INFLATIONARY IMPACT STATEMENT

Clause 2(1)(4) of rule XI of the House of Representatives requires that each committee report accompanying a bill or resolution contain a statement as to whether enactment of the bill or resolution may have an inflationary impact on prices and costs in the operation of the national economy.

It is the Committee's considered opinion that enactment of the accompanying bill will not have an inflationary impact on prices and costs in the operation of the national economy, since the bill relates solely to the operation of the local government of the District of Columbia. The Committee recommends the appropriation of \$541,596,000 in Federal funds including a Federal payment of \$430,500,000 which becomes a part of local revenues from which appropriations for the operation of the City are made. The bill also includes \$52,070,000 as the Federal contribution for the police officers and fire fighters, teachers and judges retirement funds, \$36,726,000 in lieu of reimbursements for charges for water and sewer services provided to Federal facilities by the Washington Aqueduct, \$20,000,000 for a transitional payment for Saint Elizabeths Hospital, and \$2,300,000 for expenses incurred in connection with the Presidential inauguration activities.

COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how the authority compares with the reports submitted under section 302 of the Act for the most recently agreed to concurrent resolution on the budget for the fiscal year. This information follows:

[In millions of dollars]

	Sec. 302(b)		This bill	
	Discretionary	Mandatory	Discretionary	Mandatory
Budget authority	\$570		\$562	
Outlays	570		564	
Direct loans				
Primary guarantees				

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended.

FIVE-YEAR PROJECTION OF OUTLAYS

In compliance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the following table provided by the Congressional Budget Office contains 5-year projections of the outlays associated with the budget authority provided in the accompanying bill:

Federal funds

<i>Item and fiscal year</i>	<i>Amount</i>
Budget authority in bill.....	\$541,596,000
Outlays:	
1989.....	541,596,000
1990.....	
1991.....	
1992.....	
1993 and future years.....	

The bill provides no new revenues or tax expenditures, and will have no effect on budget authority, budget outlays, spending authority, revenues, tax expenditures, direct loan obligations, or primary loan guarantee commitments available under existing law for fiscal year 1989 and beyond.

FINANCIAL ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the Committee is required to report new budget authority and outlays provided for financial assistance to State and local governments. The accompanying bill contains Federal funding as follows:

<i>Item</i>	<i>Recommendations</i>
New fiscal Year 1989 budget authority.....	\$541,596,000
Fiscal year 1989 outlays resulting therefrom.....	541,596,000

TRANSFERS OF FUNDS

Clause 1(b), Rule X, of the Rules of the House of Representatives requires that the report include information describing the transfer of funds recommended in the accompanying bill.

There are no transfers of funds recommended in the accompanying bill.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to Clause 3, Rule XXI of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which might be construed, under some circumstances, as directly or indirectly changing the application of existing law.

1. Language is included under "Federal payment to the District of Columbia" prohibiting the payment of the Federal payment until the number of full-time uniformed police officers totals 3,880 using qualification standards in effect on August 19, 1982, the date of the subcommittee's markup of the fiscal year 1983 bill.

2. Under "Governmental Direction and Support", there is language which provides that program fees collected from the issuance of bonds or other debt instruments shall be available for the payment of expenses of the District's debt management program. Section 490 of the Home Rule Charter (Public Law 93-198, as amended) authorizes the District government to issue revenue bonds for a number of specified purposes, and was amended by Public Law 95-218 specifically to enable the District government to act as a conduit for the issuance of revenue bonds for private colleges and universities. This language will allow the District government to be re-

imbursed for the costs of issuing bonds on behalf of third-party beneficiaries.

3. The bill includes language under "Governmental Direction and Support" appropriating funds to pay legal, management, investment and other fees and administrative expenses of the District of Columbia Retirement Board. Section 121(f)(1) of the District of Columbia Retirement and Reform Act (Public Law 96-122) states that all administrative expenses incurred by the Board are to be paid out of funds appropriated for such purposes. The language recommended by the Committee appropriates the total amount required for the operation of the Board and specifies the amount to be derived from general fund revenues of the District government and from investment income of the pension funds. The language also clarifies that all expenses of the Board are to be paid from this appropriation. A requirement for quarterly reports as well as timely submission of budget data and audit information is also included in the language.

4. Under "Economic Development and Regulation", language requires that any profits associated with the operations of the District of Columbia Housing Finance Agency be used to reimburse the general fund for the costs involved in issuing mortgage revenue bonds. The language also provides that upon commencement of debt service payments such payments shall be deposited into the general fund.

5. Under "Public Safety and Justice," language provides an exemption for two classes of passenger motor vehicles from 31 U.S.C. 1343(c) which states, in part, that:

(c)(1) Except as specifically provided by law, an agency may use an appropriation to buy a passenger motor vehicle (except a bus or ambulance) only at a total cost (except costs required only for transportation) that—

* * * * *

(C) is not more than the maximum price established by the agency having authority under law to establish a maximum price; and

(D) is not more than the amount specified in a law.

The classes of motor vehicles exempted from the price ceiling are vehicles used for police, fire fighting and fire prevention activities. Because of the special requirements for those types of vehicles the costs exceed the maximum set for passenger motor vehicles for regular use.

6. Language is included under "Public Safety and Justice" authorizing the Mayor to reimburse the National Guard for expenses incurred in connection with emergency services performed by the Guard at the request of the Mayor. The language also provides that the availability of these funds is to be considered as constituting payment in advance for the emergency services involved.

7. Language included under "Public Safety and Justice" provides that funds appropriated for expenses under the Criminal Justice Act of 1974 (Public Law 93-412) for fiscal year 1989 shall be available for obligations incurred under that Act in each fiscal year since inception of the program in fiscal year 1975. This language is

necessary due to the long time lag, for various reasons, between the time attorneys are appointed and the time vouchers are presented to the District for payment.

8. Language under "Public Safety and Justice" provides that funds appropriated for expenses under the District of Columbia Neglect Representation Equity Act of 1984 shall be available for obligations incurred under that Act in each fiscal year since inception in fiscal year 1985.

9. Language is included under "Public Safety and Justice" providing \$500,000 for the Police Chief's confidential fund in fiscal year 1989 in accordance with the Police Chief's estimates.

10. Language is included under "Public Education System" authorizing the District of Columbia Public Schools to accept not to exceed 31 motor vehicles for exclusive use in the driver education program.

11. Language is included under "Public Education System" requiring the Board of Trustees of the University of the District of Columbia to establish a tuition rate for nonresident students at a level no lower than the nonresident tuition rate charged at comparable public institutions of higher education in the metropolitan area.

12. Under "Human Support Services," there is language providing that appropriations available solely for employees' disability compensation shall remain available until expended. 31 U.S.C. 1301(c)(2) provides in part, that:

(c) An appropriation in a regular, annual appropriation law may be considered to be permanent or available continuously only if the appropriation—

* * * * *

(2) expressly provides that it is available after the fiscal year covered by the law in which it appears.

13. Language is included under "Public Works" providing for the rental of one passenger-carrying vehicle for use by the Mayor and three passenger-carrying vehicles for use by the Council of the District of Columbia.

14. Language under "Repayment of General Fund Deficit" provides funds to reduce the District's accumulated general fund deficit. The language provides that of the \$20,000,000 not less than \$19,000,000 shall be funded and apportioned by the Mayor from amounts otherwise available to the District. The language also provides that in the event of a reduction in the Federal payment because of the Gramm-Rudman-Hollings Act (Public Law 99-177, approved December 12, 1985), the \$20,000,000 set aside to reduce the deficit cannot be decreased by more than the percentage reduction in the Federal payment. The purpose of this language is to prevent the District from taking a disproportionate share of the Gramm-Rudman-Hollings cut from this account.

15. Under "Capital Outlay," there is language that provides that the amount appropriated shall remain available until expended. This language is needed to provide an exemption to 31 U.S.C. 1301(c)(2) to allow the funds to remain available beyond fiscal year

1989. The exemption is needed because of the length of time required for the design and construction of capital projects.

16. The Committee has included language under "Capital Outlay" requiring that funds appropriated for capital outlay projects shall be managed and controlled in accordance with procedures and limitations established under the financial management system and that all such funds shall be available only for the specific project and purpose intended.

17. Language under "Water and Sewer Enterprise Fund" requires that the requirements and restrictions applicable to general fund capital improvement projects shall apply to projects approved under this fund.

18. Language under "Lottery and Charitable Games Enterprise Fund" requires the use of non-Federal funds to finance the operations of the Lottery Board and directs the District to identify the source of funding from its own locally-generated revenues.

19. Section 101 of the "General Provisions" requires that all expenditures for consulting services obtained through procurement contracts be open for public inspection.

20. Language under section 103 requires District officials to obligate and expend the total amounts appropriated for Repayment of General Fund Deficit and the Metropolitan Police Department exclusively for those purposes.

21. Language under section 104 grants the Mayor the authority, within rates prescribed by Federal Travel Regulations, to establish mileage allowances for privately owned automobiles and motorcycles used for official purposes.

22. A proviso is included under section 105 of the bill permitting the Council of the District of Columbia and the local judiciary to expend funds for travel and payment of dues without authorization by the Mayor.

23. Section 106 appropriates funds for refunding overpayments of taxes collected and for paying judgments against the District of Columbia government.

24. Section 107 of the "General Provisions" provides an exemption from the requirement of section 544 of the District of Columbia Public Assistance Act of 1982, effective April 6, 1982 (D.C. Law 4-101; D.C. Code, Sec. 3-205.44).

That section states that:

Such amount as referred to in subsection (a) of this section shall not be less than the full amount determined as necessary on the basis of the minimum needs of such person as established in accordance with such regulations.

Because of financing constraints, the District has regularly budgeted for a percentage of the public assistance payment standard, rather than for the full amount as required by Sec. 3-205.44 of the District of Columbia Code.

25. Language is included in section 112 of the "General Provisions" requiring the annual budget for the District of Columbia government for fiscal year 1990 to be transmitted to the Congress by no later than April 15, 1989. The District of Columbia Self-Government and Governmental Reorganization Act (Public Law 93-

198) does not provide a specific date for the transmittal of budgets to the Congress.

26. Language in section 114 of the "General Provisions" has been carried since 1979 and allows the payment of a percentage of taxes collected to individuals who provide information to the District resulting in the collection of the taxes.

27. Section 117 of the "General Provisions" prohibits the use of Federal funds in the bill to perform abortions except for rape, incest, or where the life of the mother would be endangered if the fetus were carried to term.

28. A proviso is included under Section 118 requiring the Mayor to develop an annual plan for borrowing capital outlay funds and to submit quarterly reports to the Council of the District of Columbia.

29. Language in section 119 of the "General Provisions" requires the Mayor to obtain approval from the Council of the District of Columbia prior to borrowing funds for capital projects.

30. Section 120 of the "General Provisions" prohibits the Mayor from paying operating expenses with funds borrowed for capital projects.

31. Section 121 prohibits the use of funds in the bill to implement a personnel lottery with respect to the hiring of fire fighters or police officers.

32. Language in section 122 prohibits the obligation or expenditure of funds by reprogramming unless advance approval of the reprogramming is obtained in accordance with established procedures set forth in House Report No. 96-443 as modified in House Report No. 98-265.

33. Language in section 123 prohibits the use of Federal funds in the bill to provide a personal cook, chauffeur, or other personal servants to any officer or employee of the District of Columbia.

34. Language in section 124 prohibits the use of Federal funds in the bill to purchase passenger automobiles as defined in 15 U.S.C. 2001 with an Environmental Protection Agency estimated miles per gallon average of less than 22 miles per gallon.

35. Language in section 125 authorizes the Mayor to set the salary of the City Administrator at a rate not to exceed the maximum statutory rate established for level IV of the Federal Executive Schedule under 5 U.S.C. 5315, and provides that this salary may be payable to the City Administrator during fiscal year 1989. The language also authorizes the Mayor to set the per diem rate for board members of the Redevelopment Land Agency in the same manner consistent with his authority to set these rates for members of other boards and commissions of the District government. The Mayor does not have this authority at the present time.

36. Language under section 126 clarifies the pay setting authority for District employees as the District's Merit Personnel Act rather than title 5 of the United States Code.

37. Language in section 127 exempts the District from provisions of section 322 of the Economy Act of 1932 concerning expenditures for office leasing, alterations, improvements and repairs. This exemption was recommended by the General Accounting Office and was first carried in the fiscal year 1985 bill.

38. Language in section 129 extends for one year the District's authority to sell its general obligation bonds through negotiated sales.

39. Language in section 130 prohibits the District government from renewing or extending sole source contracts without opening them to the competitive bidding process as set forth in section 303 of the District of Columbia Procurement Practices Act of 1985, effective February 21, 1986 (D.C. Law 6-85).

40. Sec. 131 requires that any sequestration pursuant to the Balance Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177) is to be applied to each of the Federal funds appropriation accounts rather than to the aggregate total of these accounts.

41. Language in section 132 provides that in the event a sequestration order is issued after the amounts appropriated to the District have been paid to the District, the Mayor is required to pay the Secretary of the Treasury, within 15 days after receipt of a request from the Secretary, the amounts sequestered by the order provided the sequestration percentage is applied to each of the Federal appropriation accounts and not to the aggregate total.

42. Language is included in section 133 to transfer the Glenn Dale Hospital property site located in Prince Georges County to the District of Columbia. The governments of the District of Columbia and Prince Georges County recently entered into an agreement concerning the future use of this site.

43. Sec. 134 requires that no funds available to the District of Columbia government shall be used for any purpose involved in billing individual agencies or establishments for water and water services and sanitary sewer services traditionally funded under the account "Federal Payment for Water and Sewer Services" until existing statutes are amended to specifically provide for such billings.

COMPLIANCE WITH CLAUSE 3—RULE XIII

Clause 3 of Rule XIII of the Rules of the House of Representatives requires that certain information be included in the report if the accompanying bill repeals or amends any statute or part thereof. There are no changes in existing law made by the accompanying bill.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1988 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1989

Agency and item	New budget (obligational) authority, fiscal year 1988	Budget estimates of new obligational authority, fiscal year 1989	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 1988	Budget estimates of new (obligational) authority, fiscal year 1989
TITLE I					
FEDERAL FUNDS					
Federal payment to the District of Columbia.....	430,500,000	430,500,000	430,500,000	---	---
Federal payment for water and sewer services.....	40,500,000	36,726,000	36,726,000	-3,774,000	---
Federal contribution to retirement funds.....	50,000,000	52,070,000	52,070,000	+2,070,000	---
Transitional payment for Saint Elizabeths Hospital....	29,000,000	20,000,000	20,000,000	-9,000,000	---
Criminal justice initiative:					
Rescission, fiscal year 1988.....	-20,000,000	---	---	+20,000,000	---
Advance appropriation, fiscal year 1989.....	20,000,000	---	---	-20,000,000	---
Federal payment for inaugural expenses.....	---	2,300,000	2,300,000	+2,300,000	---

Total, Federal funds to District of Columbia (net).....	550,000,000	541,596,000	541,596,000	-8,404,000	---
Appropriations, fiscal year 1988 (net).....	(530,000,000)	(541,596,000)	(541,596,000)	(+11,596,000)	---
Appropriations.....	(550,000,000)	(541,596,000)	(541,596,000)	(-8,404,000)	---
Rescissions, FY 1988.....	(-20,000,000)	---	---	(+20,000,000)	---
Advance appropriations, FY 1989.....	(20,000,000)	---	---	(-20,000,000)	---

DISTRICT OF COLUMBIA FUNDS					
Operating Expenses					
Governmental direction and support.....	(114,328,000)	^{1/} (118,439,000)	(118,439,000)	(+4,111,000)	---
Economic development and regulation.....	(140,467,000)	(144,616,000)	(144,616,000)	(+4,149,000)	---
Public safety and justice.....	(655,524,000)	^{2/} (735,528,000)	(735,528,000)	(+80,004,000)	---
Public education system.....	(570,594,000)	(623,424,000)	(623,424,000)	(+52,830,000)	---
Human support services.....	(695,591,000)	(744,901,000)	(744,901,000)	(+49,310,000)	---
Public works.....	(213,654,000)	(218,925,000)	(218,925,000)	(+5,271,000)	---
Washington Convention Center Fund.....	(6,758,000)	---	(7,274,000)	(+516,000)	(+7,274,000)
Repayment of loans and interest.....	(220,905,000)	---	(235,796,000)	(+14,891,000)	(+235,796,000)
Repayment of general fund deficit.....	^{3/} (882,000)	---	^{4/} (1,000,000)	(+118,000)	(+1,000,000)
Short-term borrowings.....	(3,750,000)	---	(4,570,000)	(+820,000)	(+4,570,000)
Optical and dental benefits.....	(1,489,000)	---	(2,569,000)	(+1,080,000)	(+2,569,000)
Inaugural Expenses.....	---	^{5/} (2,300,000)	(2,300,000)	(+2,300,000)	---

Energy adjustment.....	(-1,200,000)	---	(-2,070,000)	(-870,000)	(-2,070,000)
Personal Services Adjustment.....	---	---	(-2,747,000)	(-2,747,000)	(-2,747,000)
Financing and other uses.....	---	(246,392,000)	---	---	(-246,392,000)

Total, operating expenses, general fund.....	(2,622,742,000)	(2,834,525,000)	(2,834,525,000)	(+211,783,000)	---
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Capital Outlay

General fund.....	(272,526,000)	(138,336,000)	(138,336,000)	(-134,190,000)	---
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Enterprise Funds

Water and sewer enterprise fund:

Operating expenses.....	(169,013,000)	(200,805,000)	(200,805,000)	(+31,792,000)	---
Capital outlay.....	(7,358,000)	(24,200,000)	(24,200,000)	(+16,842,000)	---

Total, water and sewer enterprise fund.....	(176,371,000)	(225,005,000)	(225,005,000)	(+48,634,000)	---
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Lottery and Charitable Games enterprise fund.....	(5,458,000)	(8,050,000)	(8,050,000)	(+2,592,000)	---
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Cable Television enterprise fund.....	(250,000)	(1,000,000)	(1,000,000)	(+750,000)	---
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Total, enterprise funds.....	(182,079,000)	(234,055,000)	(234,055,000)	(+51,976,000)	---
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Total, District of Columbia funds.....	(3,077,347,000)	(3,206,916,000)	(3,206,916,000)	(+129,569,000)	---
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RECAPITULATION

Grand total:

Federal funds to the District of Columbia (net).....	550,000,000	541,596,000	541,596,000	-8,404,000	---
Appropriations, fiscal year 1988 (net).....	(530,000,000)	(541,596,000)	(541,596,000)	(+11,596,000)	---
Appropriations.....	(550,000,000)	(541,596,000)	(541,596,000)	(-8,404,000)	---
Rescissions.....	(-20,000,000)	---	---	(+20,000,000)	---
Advance appropriation, fiscal year 1989.....	(20,000,000)	---	---	(-20,000,000)	---
District of Columbia funds (net).....	(3,077,347,000)	(3,206,916,000)	(3,206,916,000)	(+129,569,000)	---

1/ Includes budget amendment of \$46,000 in H. Doc. _____.

2/ Includes budget amendment of \$5,454,000 in H. Doc. _____.

3/ In addition, in FY 1988, \$19,118,000 to be derived from amounts otherwise available including amounts appropriated in the accompanying bill or revenue otherwise available, or both.

4/ In addition, in FY 1989, \$19,000,000 to be derived from amounts otherwise available including amounts appropriated in the accompanying bill or revenue otherwise available, or both.

5/ Budget amendment submitted in H. Doc. _____.

