

# Calendar No. 1072

79TH CONGRESS }  
2d Session }

SENATE

} REPORT  
No. 1066

## SECOND URGENT DEFICIENCY APPROPRIATION BILL, 1946

MARCH 15 (legislative day, MARCH 5), 1946.—Ordered to be printed

Mr. McKELLAR, from the Committee on Appropriations, submitted the following

### REPORT

[To accompany H. R. 5671]

The Committee on Appropriations, to whom was referred the bill (H. R. 5671) making appropriations to supply urgent deficiencies in certain appropriations for the fiscal year ending June 30, 1946, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes made.

|   |                              |
|---|------------------------------|
| Amount of bill as passed House.....       | <sup>1</sup> \$356, 115, 500 |
| Amount of increase by Senate.....         | 7, 999, 307                  |
| Amount of bill as reported to Senate..... | 364, 114, 807                |

<sup>1</sup> Includes an indefinite appropriation of not to exceed \$227,565,500.

The estimates of appropriations upon which the bill is based are contained in House Documents Nos. 426, 427, 436, 437, 439, 464, and 490.

The agencies and objects involved are as follows:

| Title   | Estimate       | Bill as reported to Senate | Increase (+) and decrease (−) bill compared with estimates |
|---|----------------|----------------------------|--|
| The Judiciary:  |                |                            |  |
| Court of Claims, printing and binding, 1946.....  |                | \$12, 000                  | +\$12, 000   |
| Federal Security Agency:  |                |                            |  |
| Social Security Board:  |                |                            |  |
| Grants to States for old-age assistance, aid to dependent children, and aid to the blind, 1946..... | \$10, 000, 000 | 10, 000, 000               | -----  |
| Office of Vocational Rehabilitation:  |                |                            |  |
| Payments to States, 1946.....   | 3, 435, 000    | 3, 435, 000                | -----  |
| Veterans' Administration:   |                |                            |  |
| Administration, medical, hospital, and domiciliary services, 1946.....                              | 114, 000, 000  | 114, 000, 000              | -----  |
| Vocational rehabilitation revolving fund.....   | 1, 000, 000    | 1, 000, 000                | -----  |
| Department of Agriculture:  |                |                            |  |
| Fighting forest fires, 1946.....  | 3, 483, 000    | 3, 350, 000                | −133, 000  |
| Loans, grants, and rural rehabilitation.....  |                | (1)                        | -----  |
| Post Office Department:   |                |                            |  |
| Foreign mail transportation, 1946.....  | 2, 844, 000    | 1, 200, 000                | −1, 644, 000   |
| War Department, civil functions:  |                |                            |  |
| Rivers and harbors and flood control.....   | (2)            | (3)                        | -----  |
| Cemeterial expenses.....  |                | 3, 000, 000                | +3, 000, 000   |
| ✓ Increased pay costs.....  | 228, 117, 807  | 228, 117, 807              | -----  |
| Total.....  | 362, 879, 807  | 364, 114, 807              | +1, 235, 000   |

<sup>1</sup> Authority to borrow \$25,000,000 from Reconstruction Finance Corporation.

<sup>2</sup> Waives limitation upon use of field appropriations for salaries in the Office of the Chief of Engineers.

<sup>3</sup> Retains limitation, raising the amount from \$662,000 to \$850,000.

The changes recommended in the amounts of the House bill are as follows:

### INCREASES AND LIMITATIONS

#### The Judiciary:

##### Court of Claims:

Printing and binding----- \$12, 000

The appropriation for printing and binding for the fiscal year 1946 amounted to \$33,000, of which \$30,800 has been expended and obligated, leaving a balance of \$2,200. It is estimated that the printing bill of the Court of Claims for the remainder of the fiscal year on the basis of the present costs at the Government Printing Office will amount to \$14,200, or \$12,000 more than the present unobligated balance. Failure to print the opinions of the court and the reports of findings by the Commissioners would result in a serious delay in the disposition of many cases, some of which would bear interest if decided in favor of the plaintiff. The committee, therefore, recommends an additional appropriation of \$12,000.

#### Federal Security Agency:

Office of Vocational Rehabilitation----- 3, 435, 000

This additional sum is required for 1946 to carry the Federal share of the costs of State vocational rehabilitation programs, which have expanded greatly since the 1946 estimates were submitted to Congress. Under the Vocational Rehabilitation Act, as amended, it is mandatory that the Federal Government provide 50 percent of the cost of rehabilitation services furnished under approved State programs and 100 percent of the costs of vocational guidance and administration of such programs.

Under the present law, the Federal Government is required to pay 100 percent of the costs of vocational guidance and administration of such programs. No limitation is placed upon the amount which each State may spend for administrative expenses, and this has resulted in some States spending for administration a large part of the funds granted by the Federal Government for the entire vocational rehabilitation program and also in inequalities in rates of salaries paid. It was pointed out to the committee that many instances exist where the salaries paid by the States under this program are much higher than salaries paid for similar work in other branches of the State governments.

The committee is going to give further consideration to the question of the use for administrative purposes of the funds allotted to the various States under this program, in connection with the regular 1947 appropriations, with a view to limiting the amounts that may be spent for administration by the various States under this program, and also to the question of whether or not the States should contribute a part of the funds required for administrative expenses.

Veterans' Administration:

Vocational rehabilitation, revolving fund----- \$1, 000, 000

The increase in the vocational rehabilitation revolving fund is needed to take care of the unprecedented and unanticipated demand for temporary loans on the part of disabled veterans undertaking courses of vocational rehabilitation. Since these loans are repaid by the veterans through automatic deduction from subsequent pension payments due them, a much-needed service is performed without permanent outlay of Federal funds.

Department of Agriculture:

Loans, grants, and rural rehabilitation:

It is recommended by the committee that the following paragraph be added to the bill:

*Loans, grants, and rural rehabilitation: For funds in addition to funds authorized under this head in the Department of Agriculture Appropriation Act, 1946, and for the same objects and subject to the same conditions, the limitation of \$67,500,000 in the authorization and direction to the Reconstruction Finance Corporation to make advances, contained under this head in said Act, is hereby increased to \$92,500,000: Provided, That \$15,000,000 of the \$25,000,000 increase herein provided shall be used for making loans to eligible veterans of World War II.*

Navy Department:

It is recommended by the Committee that the following paragraph be added to the bill:

*The appropriations for the Navy Department and the naval service for the fiscal year ending June 30, 1946, shall be available for expenses in connection with the transfer to the United States of foreign vessels, including pay, subsistence, clothing, transportation, and repatriation of alien crews.*

War Department:

Cemeterial expenses----- 3, 000, 000

In order that actual work incident to the evacuation and return to their homeland of American dead overseas may be started promptly upon final enactment of H. R. 3936 (passed by the House of Representatives on Dec. 18, 1945; approved by the Senate Military Affairs Committee on Mar. 12, 1946), it is essential that contracts be executed at the earliest possible date for an initial supply of 20,000 metal caskets to insure production and delivery to overseas destinations by the time other arrangements for starting the work are completed. The committee, therefore, recommends an appropriation of \$3,000,000 at this time.

Increased pay costs----- 552, 307

The bill as passed by the House provided a limited indefinite appropriation amounting to \$227,565,500 to care for increased pay costs for some 25 appropriations which were enumerated in the bill. The committee, however, felt that it would be better to appropriate specific amounts for each of the appropriations. The committee has added certain appropriations under the Architect of the Capitol and the Library of Congress, amounting to \$552,307. The appropriations listed in the bill as reported were included at this time in order that there may be no delay in effecting salary payments.

Total increase----- 7, 999, 307

Amount of bill as reported to the Senate----- 364, 114, 807

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