

## SECOND DEFICIENCY APPROPRIATION BILL, 1949

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APRIL 6, 1949.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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Mr. KERR, from the Committee on Appropriations, submitted the following

### REPORT

[To accompany H. R. 4046]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations to supply deficiencies in certain appropriations for the fiscal year ending June 30, 1949, and for other purposes.

The estimates upon which the bill is based are contained in House Documents Nos. 44, 93, 118, 126, 131, 142, 143, 145-147, and 149.

The estimates total \$698,028,397.84, against which the committee recommends appropriations of \$671,047,172.84. Of this amount \$110,000,000 is for liquidation of a contract authorization of the Atomic Energy Commission; \$43,000,000 to defray the cost of the Berlin air lift; \$205,702,000, for the Post Office Department, made necessary by increases in pay provided by law and by increased volume of mail; \$40,000,000 for strategic and critical materials; and \$92,444,888 is necessary to meet the cost of pay increases in other agencies, as set forth in House Document No. 149.

#### PAY INCREASES (PUBLIC LAW 900)

The total cost in the fiscal year 1949 of the increase in pay of Federal employees provided for by Public Law 900 of the Eightieth Congress is \$527,581,880. At the direction of the committee, the Bureau of the Budget examined the budget of each agency with a view to meeting this cost out of current appropriations without additional funds insofar as possible. This resulted in absorption of \$237,350,732. The National Military Establishment absorbed the full cost, \$115,457,769. On account of the increased volume of mail, the postal service ab-

sorbed only \$4,381,682 out of a total of \$220,599,312. In the remaining agencies the total cost is \$191,524,799, out of which \$117,511,281 is being absorbed, leaving a total of \$74,013,518 to be appropriated for agencies other than the National Military Establishment and the Post Office Department.

In addition to amounts provided in the first deficiency bill, the accompanying bill appropriates \$283,543,665, of which \$191,098,777 is carried in title I in connection with items for which other deficiencies were required and \$92,444,888 is carried in title II.

#### SUBMISSION OF ESTIMATES

The committee wishes to direct the attention of the Bureau of the Budget to three matters which have come to its attention during consideration of the items in the accompanying bill. First, there seems to be a lack of appreciation on the part of the executive establishments as to the meaning of the terms "deficiency" and "supplemental." A number of items submitted to the committee for consideration could not in any sense of the word be termed deficiency items, in that they represented advances in ensuing years' programs which very well could have been deferred until regular fiscal year 1950 appropriations become available. The second matter is that of submitting to the committee for consideration items which are insignificant when compared to the over-all appropriation for the agency or bureau in question. Other examples could be cited, but the most pronounced case was that of the Weather Bureau, which has a current appropriation of over \$22,000,000 but which, nonetheless, submitted two requests as deficiencies, one for \$13,000 and one for \$27,800. The third matter is that of submitting estimates spasmodically. It is the desire of the committee that estimates be grouped and submitted at periodic intervals. This latter practice, inaugurated some time ago, greatly facilitates the work of the committee, and it is desirable that it be adhered to as rigidly as possible in order that the number of separate submissions may be minimized.

#### ARCHITECT OF THE CAPITOL

The bill includes the budget estimate, \$139,990, for Capitol Building and Grounds. Of this amount, \$100,000 is to provide for the increased cost of coal for the Capital power plant, and \$2,390 for needed renovations in the office of the Sergeant at Arms of the House. The remaining \$37,600 is for pay increases under Public Law 900. Coal for the Capitol power plant is purchased through the Federal Bureau of Supply, Treasury Department, under contract for the executive branch of the Government, and the Architect of the Capitol, therefore, has no control over the price paid per ton.

#### GOVERNMENT PRINTING OFFICE

The amount of \$775,000, a reduction of \$125,000 in the budget estimates, is approved for congressional printing and binding. This amount supplements the appropriation of \$7,000,000 currently available for this purpose. The additional request is based on increased

cost due to the wage increases amounting to approximately 12 percent made in December and to the increased amount of printing in all types of work performed for the Congress. The committee is not convinced, on the basis of information presently available to it, that either the number of documents or the total number of pages for 1949 will exceed the production in the fiscal year 1948, as was contemplated by the estimate.

### INDEPENDENT OFFICES

#### ATOMIC ENERGY COMMISSION

The committee is approving the budget estimate, \$110,000,000, for this activity. This amount is necessary to provide additional cash to liquidate contract authority provided for the Commission in the Independent Offices Appropriation Act, 1948. The total of this contract authority is \$400,000,000, against which obligations totaling more than \$396,000,000 have been incurred through February 28, 1949. Appropriations previously made against this contract authority total \$250,000,000. The approval of the \$110,000,000 recommended in the accompanying bill will leave more than \$36,000,000 in contract authority for the fiscal year 1948 still to be appropriated for. About \$4,000,000 of the contract authority remains unobligated. The principal reason for the deficiency request is that the progress on construction projects has been better than was foreseen when budget estimates for the fiscal year 1949 were originally prepared.

#### FEDERAL SECURITY AGENCY

For the various items under this general head, the committee is including in the bill \$2,095,760, a reduction of \$1,248,125 in the budget estimates. Some of the items for which appropriations are recommended are discussed below. The action of the committee with respect to others is shown in the tabulation appearing at the end of this report.

*Office of Education.*—The bill includes \$110,000, a reduction of \$6,625, for the administration of surplus property disposal for educational purposes under the provisions of Public Law 889, Eightieth Congress. It appears to the committee that the Office of Education has interpreted somewhat too liberally the provisions of this act insofar as its participation is concerned. The committee can ascertain only the following responsibility of the United States Commissioner of Education, as contained in the authorizing legislation:

\* \* \* shall be allocated on the basis of needs and utilization by the United States Commissioner of Education for transfer by the owning agency directly to schools, colleges, or universities or to State departments of education for distribution by the State to tax-supported schools, colleges, and universities and other nonprofit schools, colleges, and universities which have been held exempt from taxation under section 101 (6) of the Internal Revenue Code.

A reading of the justifications and oral testimony on the item indicates that the Office of Education is going far beyond its primary responsibility of "allocating." While this is an excellent project and one which should be continued under the general direction of the Office of Education, it seems to the committee that more of a contribution by the States themselves would not be out of order.

The committee wishes to call to the attention of the Federal Security Administrator and the Bureau of the Budget the fact that nearly every Member of Congress was bombarded with letters and telegrams in support of this item and in protest against a Budget Bureau reduction of \$13,000 in the Office's request. The information in these communications left no doubt that the contents originated within the Office of Education. Aside from the fact that it is a violation of the law for any officer of the Government to participate in efforts to bring pressure to bear on Congress, the committee can only look upon such activity as an admission of weakness of the case and an unwillingness on the part of the agency to permit the matter to be determined on its merits.

The committee is always glad to hear, within time limitations, all interested parties, governmental or other, on any item before it. However, each category is heard separately. It is recommended to the Administrator that necessary steps be taken to apprise those responsible for scheduling witnesses of this established and well-known procedure of the committee.

*Public Health Service.*—Of the budget request of \$658,000 for this activity, the committee is recommending \$308,000 for the cost of pay increases under Public Law 900. The remaining \$350,000 requested for water-pollution control activities is denied. It does not appear to the committee that sufficient study has been given to this project with respect to the cooperation of the States and to the development of specific programs. Furthermore, while water-pollution study and control is desirable and necessary, the committee could not consider it an emergency item.

*Office of the Administrator.*—The amount of \$69,000, a reduction of \$46,700 in the budget estimates, is included for salaries and expenses, Division of Service Operations. Of the amount approved, \$44,000 is for pay increases under Public Law 900, and \$25,000 to cover increased rental cost in certain regional offices. With respect to the \$21,700 requested for religious and welfare guides in the armed forces, the committee is in full accord with the announced objectives, but can see no justification in spending money through a civilian agency of the Government for a purpose so closely related to the armed services. The various branches of the National Military Establishment have adequate resources—particularly in the Chaplains' Corps—to meet all requirements.

*Office of Vocational Rehabilitation.*—The bill includes \$700,000, a reduction of \$642,300 in the budget estimates for the Office of Vocational Rehabilitation. The committee is dissatisfied with the administration of this program and feels that a completely new approach should be adopted in order that the Federal Government, as well as the ultimate beneficiary, may realize the full value of the funds expended. The policy seems to have been to accept the programs of the States without regard to the availability of appropriations. These programs should be scrutinized more closely, especially in view of the fact that the Federal Government defrays 100 percent of the cost of State administration, and also there should be a complete understanding with the States that programs must be conditioned on availability of appropriations. The additional \$700,000 provided should enable

the agency to continue the program without interruption during the remainder of the fiscal year.

*Reconversion unemployment benefits for seamen.*—The bill includes \$500,000, a reduction of \$190,000 in the budget estimate for this item. Included in the reduction is the amount of \$175,000 estimated for back payments which have not as yet been adjudicated. The committee does not feel that it can appropriate funds on such an indeterminate basis and suggests to the Social Security Administration that it subsequently resubmit estimates for these payments when the total needs are more accurately determined. It was also testified that requirements for the last half of the current fiscal year are based primarily on estimates prepared by the California, New York, and Oregon agencies. While the combined payments in these three States represented 55 percent of the national total in 1948, the committee is nonetheless of the opinion that the estimate of financial requirements is not sufficiently sound to justify the full amount requested.

#### FEDERAL WORKS AGENCY

*Office of the Administrator.*—The request for authority for the servicing of securities and for an appropriation of \$68,000 for conservation of securities is omitted from the accompanying bill. The first item is presently under consideration in connection with the regular appropriations for the fiscal year 1950. The two items are related and committee feels that whatever action is intitated in this connection should be contained in the regular annual bill for this agency.

*Public Buildings Administration.*—The budget estimate of \$4,000,000 for the Public Buildings Administration is approved in the amount of \$3,600,000. Testimony before the committee indicated that the rate of expenditure for public buildings and grounds in the District of Columbia and adjacent area during the first 8 months of the current year does not justify an amount in excess of that recommended in the accompanying bill. Of this amount, \$3,150,000 is for pay increases under Public Law 900 and \$450,000 is principally to cover the increased cost of coal and increases in electricity rates. Although the committee appreciates the necessity for increased use of electricity during the spring and summer seasons when the air-conditioning units are in operation, it cannot understand the absence of substantial savings in coal which should have materialized as a result of the mild winter.

The request of \$150,000 for sites and planning is disapproved. The amount of \$675,000 was previously appropriated for this specific purpose. It now results that the delay in the contemplated land site acquisitions will, because of increased land values, require an additional \$150,000. It is generally admitted that values of real property have decreased considerably since these estimates were first prepared and perhaps that sometime in the near future these sites can be purchased within the appropriation already provided.

*Public Roads Administration.*—The committee is disallowing the amount of \$2,653,000 requested for surveys and construction of forest highways in Alaska under the Public Roads Administration. The amount requested is in addition to the amounts heretofore authorized

by law. The committee does not feel that the expenditure of something over \$10,000,000 for the construction of roads at a cost in excess of \$180,000 per mile to serve approximately 10,000 inhabitants can be justified either at this time or in the near future. While it is recognized that some advantage would accrue to the area in connection with the proposed development of the pulp industry now being negotiated by the Federal Works Agency and private interests, it was testified that proposed contracts for leasing of timber areas are not contingent on the construction and reconstruction by the Public Roads Administration of the highways intended principally to serve a slight increase in population as a result of the establishment of the pulp industry.

#### DEPARTMENT OF AGRICULTURE

*Agricultural Research Administration.*—An appropriation of \$300,000 was requested for the purpose of liquidating contract authorization provided in the annual appropriation bill for the fiscal year 1949 for Alaska. No contract has been let and it is not possible accurately to determine the amount of money which will be required. The committee is including \$150,000 which will provide sufficient funds to meet requirements during the remainder of the current fiscal year.

*Bureau of Plant Industry, Soils, and Agricultural Engineering.*—The committee is approving an estimate of \$192,900, of which \$92,900 is required to meet the obligations due by reason of the pay increase act, Public Law 900, and \$100,000 to liquidate a contract authorization for an irrigation station at Brawley, Calif., which was included in the regular annual appropriation bill for the fiscal year 1949.

*Bureau of Animal Industry.*—The estimate contemplates an appropriation of \$5,000,000 and contract authorization of \$25,000,000, a total of \$30,000,000, for the purpose of constructing a laboratory and other necessary facilities for research into methods of control of the foot-and-mouth disease. The proposed laboratory is to be constructed under authority of Public Law 496 of the Eightieth Congress and was intended to be located on an island near the mainland of the United States.

This country has been extremely fortunate in that the foot-and-mouth disease has never become prevalent within its borders. It has been possible to eradicate it on every occasion when there has been an outbreak and to minimize entry of the disease into the United States even though it has existed for many years in other countries with which the United States has a great deal of commerce. For the past 2 years cooperative efforts of the United States and Mexico have resulted to a large extent in controlling an outbreak in Mexico and preventing spread of the disease to the United States. In order to conduct the proposed research, it would be necessary to introduce the disease into the United States and thereby increase the hazard of an outbreak among the livestock of the country. Such an outbreak would do untold damage, not only resulting in financial loss to the industry itself but also could seriously impair the meat supply of the Nation.

The importance of finding adequate methods of control cannot be overstated. The good fortune of the United States in avoiding outbreaks within its borders cannot go on forever and some method of

dealing with the disease should be developed, if at all possible. However, the committee is not willing to make an appropriation for construction of this facility within the borders of the United States with the attendant hazard of endangering the stock of this country until it is convinced that there is no alternative.

It is the committee's judgment that the Department of Agriculture, which already has rendered noted service to the country in the fighting of this disease, has not adequately explored all other methods, and the committee suggests that further efforts be made, not only in the location of research facilities but also in the general approach to this problem before it embarks on this very important task. Consideration should be given to locating the laboratory either in an area already infected or at least to securing a location sufficiently remote from the mainland of the United States as to give the maximum insurance against introduction of the disease through the research program.

*Forest Pest Control Act.*—The budget proposed an appropriation of \$1,000,000 for control of infestations of the mountain pine beetle, the bark beetle, and the spruce budworm. The committee is not convinced that the full amount of \$1,000,000 will be required in order to perform all fruitful work. Testimony before the committee was not conclusive as to the extent and intensity of the infestations. Perhaps, the problem is of such a nature that evidence cannot be fully conclusive. However, whenever there is an outbreak of an insect pest, or some other emergency arises, immediately Congress is hysterically importuned to appropriate large sums of money, and it is most difficult to determine on any sound basis the amount which can be profitably expended. In this instance the committee is willing to make available such sum of money as can be used to advantage and thereby prevent the destruction of our valuable forest resources. However, the evidence presented was not adequate to justify the appropriation of \$1,000,000, and the committee therefore recommends an appropriation of \$500,000.

*Fighting forest fires.*—For many years it has been a practice to appropriate a token amount of \$100,000 for fighting forest fires and authorize the Forest Service to use such of its funds as may be necessary inasmuch as it is impossible to foretell the amount of work which will be required. The amount required to reimburse the appropriation to the Forest Service for expenditure during the past year is \$3,165,000, and is included in the accompanying bill.

*Emergency reconstruction and repair.*—The budget proposed \$1,995,000 for completion of reconstruction and replacement of roads, trails, bridges, and so forth, damaged or destroyed by floods in the spring of 1948. An appropriation of \$4,000,000 for this purpose was included in the Second Deficiency Appropriation Act, 1948, but it is now testified that this sum is inadequate, and the additional amount is requested to be made available until December 31, 1949. All necessary reconstruction and repair work of this type must, of course, be done, but it is important, also, that it be done as economically as possible. After reviewing the situation, the committee recommends an appropriation of \$1,500,000, to be available until June 30, 1950, and also to be available for meeting such damage as may have occurred in more recent floods—or may occur during the ensuing year—rather than restricting the availability of the fund to repairing damage done during

the spring of 1948. The Department should absorb as much of the cost of such repairs and reconstruction as possible within the limits of the available appropriation for maintenance and operation and resort to the emergency appropriation only in those cases where regular funds are inadequate.

#### DEPARTMENT OF COMMERCE

*Coastal Geodetic Survey.*—The bill includes \$257,000 for this activity, made necessary as the result of increases in salary costs by wage-board action and increases in salary cost under Public Law 900.

*The Weather Bureau.*—The bill includes the amount of \$1,450,000, a reduction of \$108,000 in the budget estimate. The entire amount is for necessary salary increases under Public Law 900. The committee is disallowing the requests of \$13,000 for a special project and \$27,800 for replacement of supplies and equipment at one weather station. It is not understood why an agency of the Government with a current appropriation in excess of \$22,000,000 should appear before the committee for two such minor items. One of the two items eliminated can and should be financed out of appropriations made to the agency of the Government requesting this specialized service and the cost of the other should be defrayed out of currently available appropriations for the Weather Bureau.

#### DEPARTMENT OF THE INTERIOR

A number of items for the Department of the Interior have been approved except as indicated below.

*Office of the Secretary.*—Appropriations of \$107,200 were asked for the Office of the Secretary for the purpose of employing, during the last 2 months of the current fiscal year, additional personnel which was included in the budget for 1950. Inasmuch as this whole matter is now under consideration in connection with the 1950 budget and should be determined in the light of action on the Department's program for that year, the committee has deleted the requested supplemental amount for 1949.

*River-basin studies.*—The estimates include \$200,000 additional for archeological studies to be carried on in areas to be flooded by reservoirs authorized for construction under the Flood Control Act. In its action on the 1950 appropriation bill, the committee deleted this entire item. There is no necessity for this kind of work to be paid for at a time when every dollar of revenue is urgently required. Therefore, the item is disallowed.

*Gettysburg National Cemetery.*—\$10,000 was requested for the purchase of additional land at the Gettysburg National Cemetery. The need for the land is not demonstrated at the present time, and the price proposed to be paid appeared to the committee to be excessive. Therefore, the item was deleted.

*Attendance at meetings.*—A proposed increase in the limitation, from \$6,750 to \$13,000, on the amount available for the officers and employees of the Bureau of Reclamation to attend meetings or conventions has been omitted inasmuch as it appears that the amount currently available should be adequate.



## DEPARTMENT OF JUSTICE

*Criminal Division.*—The budget estimate, \$53,000, includes \$35,000 made necessary by the Pay Act increase, Public Law 900, and \$18,000 for additional staff to be employed by the Division effective April 1, 1949, to enforce the Federal Regulation of Lobbying Act, title III of the Legislative Reorganization Act of 1946. The small amount of work necessary on account of the Lobbying Act readily can be absorbed by the present force of the Division without augmentation. Therefore, the committee recommends the appropriation of \$35,000, the amount required to meet obligations under the Pay Act.

*Claims Division.*—The budget estimate, \$121,000, includes \$96,200 on account of the Pay Act and \$24,800 for additional staff to process claims of persons of Japanese ancestry, which claims were authorized for settlement under Public Law 886 of the Eightieth Congress. Certain of these claims will be rather difficult to handle, and probably the number of claims filed will be large. In order adequately to protect the interests of the United States, the committee believes this small staff should be made available and has therefore approved the amount of the estimate.

*Lands Division.*—The estimate, \$270,000, includes \$136,700 on account of the Pay Act and \$133,300 for payment of expert witnesses and appraisers. This latter item is rather indefinite, and it is not possible to accurately forecast the ultimate cost. However, the committee, after examining the justification presented by the Department, has determined that a lesser amount than requested will suffice and therefore recommends the appropriation of \$250,000.

*Miscellaneous items.*—For a number of years it has been the practice of the Department of Justice to submit estimates to cover deficiencies for prior years, usually in small amounts, and in the accompanying bill several such items are included, going back as far as the fiscal year 1942. These items represent overexpenditure of appropriation and, in view of the fact that the Department has been in the habit of receiving appropriations to cover them, the committee is reluctantly recommending the requested amounts. This practice can only result from lax administration and inadequate accounting. It is understood that the Department's accounting procedures have been modernized in such manner as to cure this defect in the system. No other department of the Government habitually presents this kind of item to the committee, and the committee desires to advise the Department of Justice and the Bureau of the Budget that in the future it will not entertain such estimates unless there is a special showing of circumstances completely beyond the control of the persons responsible for administration of the funds which make the expenditure necessary.

## NATIONAL MILITARY ESTABLISHMENT

*Department of the Air Force.*—The committee is approving the budget estimate of \$43,000,000 for general expenses, Department of the Air Force. This fund is needed to replenish the regular appropriation for expenses incurred in connection with the Berlin air lift. While the committee has some doubt that the entire amount will be needed, it is not disposed to do anything that might jeopardize

this very necessary operation. The estimated cost of the air lift for the fiscal year is something over \$153,000,000, but the balance of the cost is being absorbed within the regular appropriation for the Department of the Air Force.

*Department of the Army—Civil Functions.*—The bill includes the budget estimate of \$600,000 for the Panama Canal. The amount is made necessary by recent outbreaks of yellow fever in that area and will be used for immunizing the residents of the Canal Zone and of the Republic of Panama and for other preventive measures. While this amount may prove more than adequate, the committee is desirous that every step be taken in order that spread of this malady may be halted at the earliest possible date.

*Department of the Navy.*—The bill includes a number of items providing for transfers of amounts between appropriations, made necessary by the changing conditions under which not only the Navy but other segments of the National Military Establishment must operate at the present time. In addition, the bill includes the amount of \$23,500,000 for paying subsistence of Navy personnel and \$21,000,000 for transportation of things, both of which are items under the Bureau of Supplies and Accounts and are deficiencies incurred during that year permitted under law. The amount of \$17,600,000 is included for the increase and replacement of naval vessels. This amount represents no new authority but is merely the amount necessary to continue liquidation of the Navy's wartime shipbuilding program. Construction has proceeded at a more rapid rate than was originally contemplated.

#### POST OFFICE DEPARTMENT

The bill includes \$205,702,000 and transfers of \$16,795,500 for the Post Office Department, against total estimates of \$214,430,200 and transfers of \$8,750,000. Of the amount recommended, \$164,380,868 is on account of Public Law 900, the pay increase act, and the remainder is attributable to the increases in volume of postal business which has been steadily increasing and is at an all-time high, to increases in rates for transportation of air mail approved by the Civil Aeronautics Board, and to various minor adjustments in the postal business.

#### DEPARTMENT OF STATE

*Foreign Service.*—The committee recommends in the accompanying bill the amount of \$1,300,000 for salaries and expenses, Foreign Service, to be derived by transfer from the appropriation originally made for living and quarters allowances. Reductions are made in four of the five categories for which the supplemental appropriation was requested. The amount of \$388,400 for allowances for marine guards is not affected. With respect to the other four categories, the committee believes the activities to be of such a problematical nature that firm estimates could not be submitted. It also wishes to point out that the amount of \$201,000 requested for increased cost of hard-

ship posts differentials was not fully justified in that many of the cities listed cannot, according to available information, be considered as hardship posts.

*American sections, international commissions.*—The bill includes \$8,630 for expenses necessary in the conduct of studies now pending before the International Joint Commission United States and Canada and a small amount for salary increases under Public Law 900 for the International Boundary Commission United States and Canada and Alaska. The amount of \$30,000 requested for a study of the Passamaquoddy tidal power project, Maine, is denied. It would seem to the committee that any request for a study in order to determine the need for further major study of the feasibility of this project cannot be justified in view of the millions of dollars already expended not only for study but also for construction on the project at the time it was sponsored only by the United States.

#### TREASURY DEPARTMENT

*Bureau of Customs.*—The committee recommends an appropriation of \$2,750,000 against an estimate of \$3,370,000 out of which \$2,669,000 is required to pay the cost of Public Law 900, the Pay Increase Act. The reduction imposed by the committee will bring the item in line with the amount approved by the House for the fiscal year 1950.

*Bureau of Internal Revenue.*—The committee recommends an appropriation of \$17,275,000 against an estimate of \$18,000,000. The estimate included \$16,444,000 to pay the cost of Public Law 900, \$497,541 for mechanical processing of tax returns in 8 collection districts, \$334,000 for printing and binding, and \$724,459 for 1,476 additional employees to be hired during the last 2 months of the fiscal year. The House has approved the employment of 1,500 additional personnel for the fiscal year 1950 but finds no justification for advancing the date of their recruitment into the current fiscal year. Therefore it has eliminated the cost of these additional positions.

#### LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in any appropriation bill are recommended:

On page 18, beginning in line 12, under the Bureau of Mines:

*Provided, That power produced in the operation of the power plant of the Bureau of Mines at Louisiana, Mo., in excess of the Bureau's needs may be sold to non-Federal purchasers, but the expenses of the Bureau in the production and sale of such excess power shall not exceed the total amount of such sales: Provided further, That expenditures from this appropriation for the production of excess power shall not be deemed a charge to the total appropriations authorized by the Synthetic Liquid Fuels Act, as amended (30 U. S. C. 321-325).*

On page 21, beginning in line 11, National Military Establishment, Department of the Army:

*Provided, That not to exceed \$6,422,000 of this appropriation shall be available for construction of buildings, utilities, and facilities, subject to the terms and conditions set forth in the last six provisos of section 3 of the act of June 12, 1948 (Public Law 626), but without regard to section 10 of this act.*

## COMPLIANCE WITH RULE XIII, CLAUSE 2A

The following is submitted in compliance with clause 2A, of rule XIII:

## EXISTING LAW

(Public Law 841, 80th Cong.)

\* \* \* payments (not to exceed the average per pupil cost in State where construction is in progress) to school districts as reimbursement, while projects are actually under construction, for the instruction of dependents of employees of the Bureau of Reclamation and of contractors engaged on such projects: *Provided*, That a tuition charge of \$25 per semester shall be charged and collected by the Bureau of Reclamation for each such dependent attending such schools.

(Public Law 841, 80th Cong.)

SEC. 10. Not to exceed a total of \$875,000 of the appropriations contained in this Act shall be available for expenditure for the compensation of employees engaged in personnel work: *Provided*, That for purposes of this section employees will be considered as engaged in personnel work if they spend half time or more on personnel administration consisting of recruitment and appointments, placement, position classification, training, and employee relations.

## IN PENDING BILL

On page 16, line 20, under the Bureau of Reclamation:

*The provision under this head in the Interior Department Appropriation Act, 1949, which reads "payments (not to exceed the average per pupil cost in the State where construction is in progress) to school districts as reimbursement, while projects are actually under construction, for the instruction of dependents of employees of the Bureau of Reclamation and of contractors engaged on such projects: Provided, That a tuition charge of \$25 per semester shall be charged and collected by the Bureau of Reclamation for each such dependent attending such schools;" is hereby repealed and in lieu thereof the following provision is hereby inserted: "payments to school districts in accordance with the Act of June 29, 1948 (Public Law 835);"*

On page 19, line 18, under General Provisions—Department of the Interior:

*Section 10 of the Interior Department Appropriation Act, 1949, imposing a limitation on the amount available for compensation of employees engaged in personnel work, is hereby repealed.*

## SECOND DEFICIENCY APPROPRIATION BILL, 1949

*Comparative statement of the amounts of the budget estimates and of the amounts recommended to be appropriated by the bill*

[For fiscal year 1949 unless otherwise indicated]

House Doc. No.	Department or agency	Amount of budget estimate	Amount recommended in the bill	Increase (+) or de- crease (-), bill com- pared with budget estimate
	LEGISLATIVE BRANCH			
	HOUSE OF REPRESENTATIVES			
	CONTINGENT EXPENSES OF THE HOUSE			
93	Reporting hearings, 1947-----	\$100.00	\$100.00	
93	Telegraph and telephones-----	168,235.00	168,235.00	
93	Stationery (revolving fund)-----	300.00	300.00	
147	Folding documents-----	10,000.00	10,000.00	
	Total, House of Representatives-----	178,635.00	178,635.00	
	ARCHITECT OF THE CAPITOL			
131	Capitol buildings-----	2,390.00	2,390.00	
93	Capitol power plant-----	137,600.00	137,600.00	
	Total, Architect of the Capitol-----	139,990.00	139,990.00	

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Comparative statement of the amounts of the budget estimates and of the amounts recommended to be appropriated by the bill—Continued

House Doc. No.	Department or agency	Amount of budget estimate	Amount recommended in the bill	Increase (+) or decrease (-), bill compared with budget estimate
	LEGISLATIVE BRANCH—Continued			
	LIBRARY OF CONGRESS			
93	Legislative Reference service, salaries and expenses-----	\$39,700.00	\$39,700.00	-----
147	Printing catalog cards-----	74,475.00	74,475.00	-----
	Total, Library of Congress-----	114,175.00	114,175.00	-----
	GOVERNMENT PRINTING OFFICE			
93	Working capital and congressional printing and binding-----	900,000.00	775,000.00	-\$125,000
	Total, legislative branch-----	1,332,800.00	1,207,800.00	-125,000
	INDEPENDENT OFFICES			
	ATOMIC ENERGY COMMISSION			
93	Salaries and expenses-----	110,000,000.00	110,000,000.00	-----
	EXPORT-IMPORT BANK			
93	Administrative expense (increase in limitation)-----	(83,500.00)	(64,000.00)	(-19,500)

FEDERAL SECURITY AGENCY		
HOWARD UNIVERSITY		
143	Plans and specifications	194, 460. 00
143	Construction of buildings	<sup>1</sup> 200, 000. 00
	Total, Howard University	394, 460. 00
OFFICE OF EDUCATION		
93	Salaries and expenses	110, 000. 00
OFFICE OF VOCATIONAL REHABILITATION		
143	Payments to States	700, 000. 00
PUBLIC HEALTH SERVICE		
93	Salaries and expenses	308, 000. 00
SOCIAL SECURITY ADMINISTRATION		
143	Reconversion unemployment benefits for seamen	500, 000. 00
93	Salaries and expenses, Office of the Commissioner	14, 300. 00
	Total, Social Security Administration	514, 300. 00
OFFICE OF THE ADMINISTRATOR		
93	Salaries and expenses, Division of Service Operations	69, 000. 00
	Total, Federal Security Agency	2, 095, 760. 00

<sup>1</sup> In addition, \$954,000 in contract authority.

Comparative statement of the amounts of the budget estimates and of the amounts recommended to be appropriated by the bill—Continued

House Doc. No.	Department or agency	Amount of budget estimate	Amount recommended in the bill	Increase (+) or decrease (-), bill compared with budget estimate
	INDEPENDENT OFFICES—Continued			
	FEDERAL WORKS AGENCY			
	PUBLIC BUILDINGS ADMINISTRATION			
93	Salaries and expenses, public buildings and grounds in the District of Columbia and adjacent area.....	\$4,000,000.00	\$3,600,000.00	-\$400,000
126	Sites and planning outside the District of Columbia.....	150,000.00	-----	-150,000
	PUBLIC ROADS ADMINISTRATION			
93	Forest highways, Alaska.....	2,653,000.00	-----	-2,653,000
	Total, Federal Works Agency.....	6,803,000.00	3,600,000.00	-3,203,000
	NATIONAL ARCHIVES			
93	Freedom Train.....	1,588,000.00	-----	-1,588,000
	NATIONAL CAPITAL SESQUICENTENNIAL COMMISSION			
93	Salaries and expenses.....	1,500,000.00	-----	-1,500,000
	NATIONAL MEDIATION BOARD			
	NATIONAL RAILROAD ADJUSTMENT BOARD			
93	Salaries and expenses.....	37,600.00	37,600.00	-----



93	RAILROAD RETIREMENT BOARD	Salaries-----	584, 000. 00	500, 000. 00	-84, 000
	SMITHSONIAN INSTITUTION				
	NATIONAL GALLERY OF ART				
93		Salaries and expenses-----	107, 500. 00	107, 500. 00	
		Total, Independent Offices-----	123, 963, 985. 00	116, 340, 860. 00	-7, 623, 125
	DISTRICT OF COLUMBIA				
	GENERAL ADMINISTRATION				
93		OFFICE OF THE CORPORATION COUNSEL	2, 000. 00	2, 000. 00	
		CLAIMS-----			
93		METROPOLITAN POLICE	75, 000. 00	75, 000. 00	
		CAPITAL OUTLAY-----			
	HEALTH DEPARTMENT				
93		Operating expenses, Gallinger Municipal Hospital-----	271, 850. 00	250, 000. 00	-21, 850
93		Capital outlay, Gallinger Municipal Hospital-----	65, 000. 00	65, 000. 00	
		Total, Health Department-----	336, 850. 00	315, 000. 00	-21, 850
	DEPARTMENT OF CORRECTIONS				
93		Operating expenses-----	115, 000. 00	85, 000. 00	-30, 000
93		Capital outlay-----	45, 000. 00	17, 950. 00	-27, 050
		Total, Department of Corrections-----	160, 000. 00	102, 950. 00	-57, 050

<sup>2</sup> In addition, \$6,406,000 in contract authority.

*Comparative statement of the amounts of the budget estimates and of the amounts recommended to be appropriated by the bill—Continued*

House Doc. No.	Department or agency	Amount of budget estimate	Amount recommended in the bill	Increase (+) or de- crease (-), bill com- pared with budget estimate
	DISTRICT OF COLUMBIA—Continued			
	GENERAL ADMINISTRATION—Continued			
	PUBLIC WELFARE			
93	St. Elizabeths Hospital-----	\$816,000.00	\$816,000.00	
	PUBLIC WORKS			
93	Capital outlay, central garage-----	80,000.00	67,500.00	-\$12,500
	WASHINGTON AQUEDUCT			
93	Operating expenses (payable from water fund)-----	130,700.00	130,700.00	
	CLAIMS AND JUDGMENTS			
93	Claims-----	9,481.65	9,481.65	
93	Judgments-----	28,400.00	28,400.00	
93	Audited claims-----	9,356.75	9,356.75	
	Total, claims and judgments-----	47,238.40	47,238.40	
	Total, District of Columbia-----	1,647,788.40	1,556,388.40	-\$91,400

DEPARTMENT OF AGRICULTURE				
93	Research on agricultural problems of Alaska-----	300,000.00	150,000.00	-150,000
93	Bureau of Animal Industry: Construction-----	<sup>3</sup> 5,000,000.00	-----	-5,000,000
93	Bureau of Plant Industry: Soils, fertilizers, and irrigation-----	192,900.00	192,900.00	-----
93	Forest Pest Control Act-----	1,000,000.00	500,000.00	-500,000
FOREST SERVICE				
93	Fighting forest fires-----	3,165,000.00	3,165,000.00	-----
93	Emergency reconstruction and repair-----	1,995,000.00	1,500,000.00	-495,000
	Total, Forest Service-----	5,160,000.00	4,665,000.00	-495,000
	Total, Department of Agriculture-----	11,652,900.00	5,507,900.00	-6,145,000
DEPARTMENT OF COMMERCE				
93	Coast and Geodetic Survey, salaries and expenses, departmental-----	325,000.00	257,000.00	-68,000
93	Weather Bureau, salaries and expenses-----	1,558,000.00	1,450,000.00	-108,000
	Total, Department of Commerce-----	1,883,000.00	1,707,000.00	-176,000
DEPARTMENT OF THE INTERIOR				
93	Office of the Secretary, salaries-----	104,700.00	-----	-104,700
93	Contingent expenses-----	2,500.00	-----	-2,500
	Total, Office of the Secretary-----	107,200.00	-----	-107,200
93	Bureau of Land Management, fire fighting-----	40,000.00	40,000.00	-----

<sup>3</sup> In addition, \$25,000,000 in contract authority.

*Comparative statement of the amounts of the budget estimates and of the amounts recommended to be appropriated by the bill—Continued*

House Doc. No.	Department or agency	Amount of budget estimate	Amount recommended in the bill	Increase (+) or decrease (-), bill compared with budget estimate
	DEPARTMENT OF THE INTERIOR—Continued			
	BUREAU OF INDIAN AFFAIRS			
93	Suppressing forest and range fires	\$50, 000. 00	\$50, 000. 00	
93	Irrigation	16, 685. 00	16, 685. 00	
93	Construction	830, 000. 00	830, 000. 00	
93	Payment to Confederated Salish and Kootenai Tribes, Flathead Reservation, Montana	549, 648. 00	549, 648. 00	
93	Support of Menominee Agency and pay of tribal officers, Wisconsin (tribal funds)	(7, 352. 00)	(7, 352. 00)	
93	Expenses of tribal councils or committees thereof (tribal funds)	(10, 000. 00)	(10, 000. 00)	
93	Suppressing forest and range fires (tribal funds)	(15, 000. 00)	(15, 000. 00)	
	Total, Bureau of Indian Affairs	1, 446, 333. 00	1, 446, 333. 00	
	BUREAU OF RECLAMATION			
93	General fund, construction (Columbia Basin project)	3, 000, 000. 00	1, 000, 000. 00	-\$2, 000, 000
	BUREAU OF MINES			
93	Synthetic liquid fuels	5, 135, 000. 00	5, 135, 000. 00	

NATIONAL PARK SERVICE				
93	Emergency reconstruction and fighting forest fires	304,800.00	304,800.00	304,800.00
93	National Capital Parks, salaries and expenses	70,000.00	70,000.00	70,000.00
93	River basin studies	200,000.00		-200,000
93	Gettysburg National Cemetery	10,000.00		-10,000
93	Statue of Gen. Jose Gervasio Artigas	23,000.00	23,000.00	
	Total, National Park Service	607,800.00	397,800.00	-210,000
93	Fish and Wildlife Service, salaries and expenses	173,200.00	173,200.00	
	Total, Department of the Interior	10,509,533.00	8,192,333.00	-2,317,200
DEPARTMENT OF JUSTICE				
LEGAL ACTIVITIES AND GENERAL ADMINISTRATION				
93	Criminal Division	53,000.00	35,000.00	-18,000
93	Claims Division	121,000.00	121,000.00	
93	Lands Division	270,000.00	250,000.00	-20,000
93	Lands Division, 1942	1,185.30	1,185.30	
	Total, legal activities and general administration	445,185.30	407,185.30	-38,000
MISCELLANEOUS SALARIES AND EXPENSES, FIELD				
93	Miscellaneous salaries and expenses, field, 1945		36.73	36.73

*Comparative statement of the amounts of the budget estimates and of the amounts recommended to be appropriated by the bill—Continued*

House Doc. No.	Department or agency	Amount of budget estimate	Amount recommended in the bill	Increase (+) or de- crease (-), bill com- pared with budget estimate
	DEPARTMENT OF JUSTICE—Continued			
	SALARIES AND EXPENSES OF MARSHALS, ETC.			
93	Salaries and expenses of marshals, etc., 1946-----	\$476. 04	\$476. 04	
93	Salaries and expenses of marshals, etc., 1947-----	592. 20	592. 20	
	Total, Department of Justice-----	446, 290. 27	408, 290. 27	-\$38, 000
	DEPARTMENT OF LABOR			
93	Bureau of Veterans' Reemployment Rights, salaries and expenses-----	52, 600. 00	50, 000. 00	--2, 600
	NATIONAL MILITARY ESTABLISHMENT			
	DEPARTMENT OF THE AIR FORCE			
142	General expenses-----	43, 000, 000. 00	43, 000, 000. 00	
	DEPARTMENT OF THE ARMY			
	MILITARY FUNCTIONS			
	U. S. Military Academy			
93	Pay of Military Academy, cadets-----	\$ 124, 872. 00	\$ 124, 872. 00	
93	Maintenance and operation-----	\$ 410, 000. 00	\$ 410, 000. 00	

CIVIL FUNCTIONS			
93	Panama Canal, sanitation-----	600,000.00	600,000.00
DEPARTMENT OF THE NAVY			
93	Miscellaneous expenses-----	<sup>5</sup> 191,300.00	<sup>5</sup> 191,300.00
93	Hydrographic Office-----	<sup>5</sup> 469,000.00	<sup>5</sup> 469,000.00
93	Naval Academy-----	<sup>5</sup> 200,000.00	<sup>5</sup> 200,000.00
BUREAU OF SUPPLIES AND ACCOUNTS			
93	Pay and subsistence of naval personnel, 1948-----	23,500,000.00	23,500,000.00
93	Maintenance-----	<sup>6</sup> 14,241,300.00	<sup>6</sup> 14,241,300.00
93, 146	Transportation of things, 1948-----	21,000,000.00	21,000,000.00
Total, Bureau of Supplies and Accounts-----		44,500,000.00	44,500,000.00
BUREAU OF YARDS AND DOCKS			
93	Maintenance-----	<sup>5</sup> 350,000.00	—350,000
93	Public works-----	<sup>7</sup> 3,791,000.00	—291,000
Total, Bureau of Yards and Docks-----		4,141,000.00	—641,000

<sup>4</sup> By transfer from "Transportation Service, Army, 1949."

<sup>5</sup> By transfer from "Pay and subsistence of naval personnel, 1949."

<sup>6</sup> By transfer from: Pay and subsistence of naval personnel, \$3,800,000; Transportation of things, \$5,000,000; Fuel, Navy, \$5,441,300.

<sup>7</sup> By transfer from "Pay Marine Corps, 1949,"

Comparative statement of the amounts of the budget estimates and of the amounts recommended to be appropriated by the bill—Continued

House Doc. No.	Department or agency	Amount of budget estimate	Amount recommended in the bill	Increase (+) or decrease (-), bill compared with budget estimate
	NATIONAL MILITARY ESTABLISHMENT—Continued			
	DEPARTMENT OF THE NAVY—Continued			
	SHIPBUILDING			
93	Increase and replacement of naval vessels: Armor, armament, and ammunition-----	\$17,600,000.00	\$17,600,000.00	
	Total, Department of the Navy-----	62,100,000.00	62,100,000.00	
	Total, National Military Establishment-----	105,700,000.00	105,700,000.00	
	POST OFFICE DEPARTMENT			
	(Out of the postal revenues)			
	Post Office Department, Washington, D. C.			
	SALARIES IN BUREAUS AND OFFICES			
93	Office of Budget and Administrative Planning-----	7,600.00	7,600.00	
93	Office of the Third Assistant Postmaster General-----	145,000.00	136,800.00	-\$8,200
93	Bureau of Accounts-----	61,600.00	51,500.00	-10,100
	CONTINGENT EXPENSES, POST OFFICE DEPARTMENT			
93	Contingent and miscellaneous expenses-----	60,400.00	50,000.00	-10,400



93	Printing and binding-----	366,000.00	325,000.00	-41,000
	OFFICE OF THE FIRST ASSISTANT POSTMASTER GENERAL			
93	Compensation to assistant postmasters-----	1,638,000.00	1,638,000.00	-----
93	Clerks, first- and second-class post offices-----	105,000,000.00	105,000,000.00	-----
93	Unusual conditions-----	7,500.00	7,500.00	-----
93	Carfare and bicycle allowance-----	325,000.00	325,000.00	-----
93	City-delivery carriers-----	69,000,000.00	69,000,000.00	-----
	OFFICE OF THE SECOND ASSISTANT POSTMASTER GENERAL			
93	Star-route service-----	2,589,000.00	2,500,000.00	-89,000
93	Star-route and air-mail service, Alaska, 1948-----	718,000.00	11 718,000.00	• -718,000
93	Star-route and air-mail service, Alaska, 1947-----	269,500.00	11 269,500.00	-269,500
93	Star-route and air-mail service, Alaska, 1946-----	303,600.00	303,600.00	-----
93	Railway-mail service, salaries-----	18,198,000.00	18,000,000.00	-198,000
93	Railway-mail service, travel expenses-----	22,400.00	22,400.00	-----
93	Railway mail service, miscellaneous expenses-----	42,000.00	40,000.00	-2,000
93	Railway mail service, miscellaneous expenses, 1948-----	3,000.00	11 3,000.00	-3,000
93	Foreign mail transportation, 1947-----	320,000.00	11 320,000.00	-320,000

11 Transfer recommended in lieu of appropriation,

*Comparative statement of the amounts of the budget estimates and of the amounts recommended to be appropriated by the bill—Continued*

House Doc. No.	Department or agency	Amount of budget estimate	Amount recommended in the bill	Increase (+) or de- crease (-), bill com- pared with budget estimate
	POST OFFICE DEPARTMENT—Continued			
	OFFICE OF THE SECOND ASSISTANT POSTMASTER GENERAL—Continued			
93	Foreign air-mail service-----	\$ 4,691,000.00	\$ 4,691,000.00	-----
93	Foreign air-mail transportation, 1948-----	2,563,000.00	2,563,000.00	-\$2,563,000
93	Foreign air-mail transportation, 1947-----	4,172,000.00	4,172,000.00	-4,172,000
93	Foreign air-mail transportation, 1946-----	730,600.00	730,600.00	-----
	OFFICE OF THE THIRD ASSISTANT POSTMASTER GENERAL			
93	Stamps and stamped paper-----	773,000.00	773,000.00	-----
93	Indemnities and domestic mails-----	372,000.00	300,000.00	-72,000
	OFFICE OF THE FOURTH ASSISTANT POSTMASTER GENERAL			
93	Rent, fuel, and utility services-----	617,000.00	500,000.00	-117,000
93	Operating supplies, public buildings-----	1,100,000.00	1,000,000.00	-100,000
93	Equipment, public buildings-----	335,000.00	300,000.00	-35,000
	Total, Post Office Department-----	214,430,200.00	205,702,000.00	-8,728,200

DEPARTMENT OF STATE				
	FOREIGN SERVICE			
93	Salaries and expenses-----	9 1,545,000.00	9 1,300,000.00	-245,000
93	Loan to United Nations-----	65,000,000.00	65,000,000.00	-----
93	American sections, international commissions: Salaries and expenses-----	38,630.00	8,630.00	-30,000
93	Philippine rehabilitation-----	126,000.00	126,000.00	-----
	Total, Department of State-----	65,164,630.00	65,134,630.00	-30,000
	TREASURY DEPARTMENT			
	BUREAU OF ACCOUNTS			
93	Division of Disbursement: Salaries and expenses-----	1,564,700.00	1,500,000.00	-64,700
93	Payment of unclaimed moneys (trust funds)-----	(60,000.00)	(60,000.00)	-----
93	Contingent expenses, public moneys-----	100,000.00	75,000.00	-25,000
93	Bureau of Customs: Salaries and expenses-----	3,370,000.00	2,750,000.00	-620,000
93	Bureau of Internal Revenue: Salaries and expenses-----	18,000,000.00	17,275,000.00	-725,000
	BUREAU OF FEDERAL SUPPLY			
44	Salaries and expenses-----	189,700.00	94,700.00	-95,000
93	Strategic and critical materials-----	10 40,000,000.00	10 40,000,000.00	-----

<sup>8</sup> In addition, \$8,750,000 derived by transfer from "Foreign Mail Transportation."

<sup>9</sup> By transfer from "Living and quarters allowance, Foreign Service, 1949."

<sup>10</sup> In addition, \$270,000,000 in contract authority.

<sup>11</sup> Transfer recommended in lieu of appropriation.

*Comparative statement of the amounts of the budget estimates and of the amounts recommended to be appropriated by the bill—Continued*

House Doc. No.	Department or agency	Amount of budget estimate	Amount recommended in the bill	Increase (+) or decrease (-), bill compared with budget estimate
	<b>TREASURY DEPARTMENT—Continued</b>			
	<b>SECRET SERVICE DIVISION</b>			
118	Reimbursement to District of Columbia, benefit payments-----	\$1, 500. 00	\$1, 500. 00	-----
	Total, Treasury Department-----	63, 225, 900. 00	61, 696, 200. 00	-\$1, 529, 700
	Total, Title I-----	600, 009, 626. 67	573, 203, 401. 67	-26, 806, 225
	<b>TITLE II</b>			
149	Increased pay costs as authorized by Public Law 900, 80th Cong-----	92, 619, 888. 00	92, 444, 888. 00	-175, 000
	<b>TITLE III</b>			
145	Claims for damages, audited claims, and judgments-----	5, 398, 883. 17	5, 398, 883. 17	-----
	Grand total-----	698, 028, 397. 84	671, 047, 172. 84	-26, 981, 225



LOUISIANA RESERVE  
DEPARTMENT OF REVENUE