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80TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT  
 2d Session } No. 425

INDEPENDENT OFFICES APPROPRIATION BILL, 1949

JANUARY 30, 1948.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. WIGGLESWORTH, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H. R. 4177]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Executive Office and sundry independent executive offices, boards, bureaus, and commissions for the fiscal year 1949.

SCOPE OF THE BILL

The bill provides appropriations for the Executive Office of the President and for sundry independent offices of the Government, estimated for in the independent offices chapter of the 1949 Budget, pages 43 to 161, inclusive. Estimates for the Federal Works Agency, funds for which are included in the bill, will be found beginning on page 235 of the 1949 Budget.

In prior years, appropriations have been provided in this bill for the Atomic Energy Commission, the United States Maritime Commission, the Veterans' Administration, and the War Assets Administration. The committee is of the opinion that much can be accomplished in connection with the consideration of these important activities if more time is available for further investigation and study. It has determined, therefore, to defer the holding of formal hearings until later in the year when the result of such studies and investigations are available. In the case of the War Assets Administration, no detailed information was contained in the Budget and

it is possible that consideration of funds for this agency may be deferred until a much later date, requiring inclusion of appropriations in a final deficiency bill.

## UNITED STATES MARITIME COMMISSION

The committee is informed that there has been some disagreement between the Bureau of the Budget and the Maritime Commission as to the effect on the contracting powers of the Maritime Commission of the action of the Congress on Maritime Commission funds in connection with the 1948 act, with particular reference to operating-differential subsidies. The only purpose of the committee in its recommendation to the House was to restrict the funds of the Maritime Commission to an annual budget basis and thereby to secure adequate accounting and budgetary control. The language of the appropriation act followed almost verbatim the language reported by the Committee on Appropriations to the House in initiating the bill. In the drafting of such language, there was no intention to change—either to limit or to expand—the contracting powers of the Maritime Commission with respect to such subsidies except for the amount that may be obligated for payment during the fiscal year 1948.

### APPROPRIATIONS AND ESTIMATES

A tabulation appears at the end of this report giving each appropriation recommended for the fiscal year 1949, the amount appropriated for the fiscal year 1948, and the budget estimates for the fiscal year 1949, together with the increase or decrease in appropriations and estimates as compared with the amounts recommended in the bill.

A summary of the totals in the tabulation is as follows:

The original budget estimates for 1949 total	\$1, 047, 798, 864
The committee recommends in the bill	991, 583, 551
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The reductions in the original budget estimates total	56, 215, 313
Additional savings due to rescissions total	<sup>1</sup> 3, 092, 758
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The total savings are	59, 308, 071
The bill is in excess of the 1948 appropriation by	196, 686, 974

<sup>1</sup> For itemization of savings see table on p. 27 of this report.

The following estimates of appropriation are those which, although presented to the Congress for consideration, are in a category which substantially obviates the committee from effecting reductions:

Salary of the President	\$75, 000
Civil Service Commission:	
Panama Canal construction fund	224 2, 259, 098
Civil-service retirement and disability fund	259, 000, 000
Canal Zone retirement and disability fund	1, 177, 000
Alaska Railroad retirement and disability fund	217, 000
Public Roads Administration:	
Elimination of grade crossings	7, 300, 000
Federal aid, postwar highways	452, 288, 854
Philippine War Damage Commission	95, 000, 000
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Total, estimates substantially without the purview of Congress	817, 316, 952

Statement indicating the extent of the reductions effected by the committee in the estimates submitted by the President:

Total estimates considered in connection with this bill.....	\$1, 047, 798, 864
Less above total.....	782 817, 316, 952
Balance of estimate.....	230, 481, 912
Reduction effected.....	56, 215, 313
Reduction effected (exclusive of civil-service retirement fund) ..	21, 215, 313

The bill as reported shows an increase of \$196,686,974 over the 1948 appropriation for similar purposes. The increase over the current-year appropriation is due almost entirely to the increase in funds required during the next fiscal year for highway construction and related work amounting to \$195,588,854, over which the committee has no control.

In connection with its recommendations which result in a gross saving of \$59,308,071 in the original budget estimates, including rescissions, the committee wishes to point out that it has applied reductions wherever found feasible and particularly in the budget proposals for new activities and new functions. At the same time, it has endeavored wherever possible to hold appropriations for the so-called old-line agencies to the current-year level or lower.

The committee feels that the Congress has a problem which is more severe than in any preceding peacetime year. The Nation is confronted by unprecedented demands both at home and abroad. In a family, which may be considered the unit of national life in this country, the demands upon the family budget created by some unexpected emergency must be met by a reduction in expenditures which the family might otherwise have made and which it might still want to make.

A nation is only a multiple of its individual family units. If an emergency exists so great that it will affect the national budget, then some of the expenditures the Nation would like to make must be postponed. The committee has approached this budget with that in mind and does not question the desirability of many things the agencies would like to have and for which they have sought appropriations. It feels, however, that as in the case of the family, there are some things the Nation must postpone until it has met the emergency demands in America and overseas.

The problem becomes one of relative urgencies. Which of the budget requests are the ones sufficiently urgent for approval when compared with the urgency of the demands for international aid and domestic recovery?

In general, the committee has tried to hold to a formula that no Government agency, in this time of domestic and international crisis, should ask for more money than that required for the current fiscal year, and has allowed increases only where obviously justified.

*Permanent appropriations, general, special, and trust accounts.*—The permanent appropriations are those which occur automatically each year without annual action by Congress, having been created specifically by Congress in previous years, and continue as such until modified or discontinued. A tabular statement of such funds will be found at the end of this report.

265, 481, 912

They have to borrow

## EMPLOYEES ENGAGED IN PERSONNEL WORK

The committee's report on the 1948 bill called attention to the large number of employees engaged in personnel work and pointed out that the ratio ranged from a maximum of 1 to 18 to a minimum of 1 to 121.

Letters received by the committee from leading business organizations indicate ratios varying from 1 to 200, to 1 to 3,500. The total number of persons engaged in this work on the Federal pay roll in 1948 amounted to 25,191 as compared with 4,197 in 1938. In 1938 the ratio in the Federal Government was 1 to 208 and in 1947 it was 1 to 85.

The committee requested the Bureau of the Budget to make a survey and report thereon with a view to curtailing the number of employees and standardizing such work. The committee regrets to report that little or no results have been produced by the Bureau, a preliminary report stating that it would require until March 1949 to establish standards and obtain the necessary information to begin consideration as to where reductions could be made. This procedure was rejected by the committee as delaying action for too long a time. While some reductions may be effected with information presently at hand, the committee is of the opinion that over-all action and responsibility for the work rests with the Bureau of the Budget.

It is the judgment of the committee that standards of this type should be developed by the Bureau of the Budget, not only for personnel work, but budget work, accounting, and other operations which are common to all agencies of the Government, and that the Bureau of the Budget is falling short of the full discharge of its responsibilities in handling all estimates on a rule-of-thumb basis without developing such standards.

So far as the personnel situation is concerned, the committee has called on all the agencies of the Government for statistical reports as to the number of employees engaged in various types of personnel work and has arranged to have these analyzed with a view to developing, insofar as practicable, standards to be followed in determining amounts to be appropriated for such purposes. The committee is in a far less advantageous position than the Bureau of the Budget to undertake such a task and does so with respect to personnel offices largely for the purpose of pointing the way and demonstrating that it can be done.

## SALARY DIFFERENTIAL FOR EMPLOYMENT ABROAD

During recent years agencies of the Government have adopted the practice, with the approval of the Comptroller General, of paying additional compensation to persons whose post of duty is outside the continental limits of the United States. A few agencies, such as the State, War, and Navy Departments, have special authorization of law for these purposes but the law is silent with respect to the remainder. The present practice, almost universal in its application, is to pay a differential of not to exceed 25 percent in addition to the salary which would be payable if post of duty were within the continental limits. There is a great deal of lack of uniformity, and it is the judgment of the committee that some uniform standard should be adopted applicable to all agencies which are not operating under specific legislation.

Therefore, the committee has included in the bill section 207, which provides for maximum payment of 25 percent under such rules and regulations as the President may prescribe. It is contemplated that the President will promulgate rules and regulations which will make the practice uniform among the agencies affected.

### EXECUTIVE OFFICE OF THE PRESIDENT

The bill includes funds as submitted in the estimates for the Executive Office of the President, consisting of \$75,000 for the salary of the President, \$969,612 for salaries and expenses of the White House Office, and \$230,700 for the maintenance of the Executive Mansion and grounds.

*Emergency fund for the President.*—The bill includes \$700,000 as an emergency fund for the President, which is an increase of \$200,000 over the amount appropriated for 1948 and a reduction of \$300,000 below the budget estimate for 1949. This fund is intended to enable the President to secure additional staff assistants which he considers necessary at this time and otherwise to provide for emergencies affecting the national interest or security. The committee wishes to reiterate its objections of a year ago to the use of the fund for the establishment of boards or commissions or for any purpose not of an emergency character and to express the opinion that many of the purposes for which similar funds have been used during 1948 and in previous years cannot be classified on any reasonable basis as an emergency.

*Council of Economic Advisers.*—The committee has allowed \$300,000 for the Council of Economic Advisers, a reduction of \$50,000 below the appropriation for 1948 and \$100,000 below the estimates for 1949. This agency has been the subject of searching inquiry on the part of the committee, many of the members being dubious as to its value. It appears that practically all of the information which the Council has used has been developed by other agencies of the Government and could have been made available in useful form directly to the President by the agency originating it. There is little indication that, to date, the efforts of the Council in endeavoring to coordinate and interpret data have produced important results. However, this is a relatively new organization and the committee has made provision for it for another year and expects to follow its activities closely.

*Bureau of the Budget.*—The bill includes \$3,192,000 for salaries and expenses of the Bureau of the Budget, which is \$62,608 less than the 1948 appropriation and \$100,000 below the estimate. The reduction of \$100,000 in the estimate is to be applied to divisions other than the Estimates and Fiscal Divisions and those engaged in strictly budgetary work, and to that part of the administrative staff engaged in personnel work.

The reduction of \$53,000 in the estimate of \$175,000 for printing and binding provides a total of \$122,000 for this purpose, of which \$111,500 is for printing the 1950 budget document, \$3,500 for printed forms, and \$7,000 for miscellaneous printing and binding.

During the past year the committee has learned of a number of instances in which the Bureau of the Budget, in conjunction with agencies in the executive branch of the Government, was endeavoring to interpret the will of Congress and, on occasion, had participated in

discussions concerning the wording of reports by the Committees on Appropriations to the House of Representatives and the Senate without any effort being made to contact the committee involved to secure an expression of views. Frequently, much time could be saved and the situation readily clarified if the committee were contacted immediately when such question is raised.

The Bureau of the Budget has adopted the practice of including in the comparative schedules in the budget estimate deficiencies and supplementals not yet submitted to Congress. In the case of the Civil Service Commission, the budget for 1949 includes an item of approximately \$2,500,000 in the 1948 column, and this figure was used by the Civil Service Commission, by direction of the Bureau of the Budget, in all of its explanatory notes and other material furnished to the committee in justification of the 1949 estimates. By the time the Budget was printed the situation had so changed that the Budget Bureau decided not to submit any supplemental estimate until late in the fiscal year, and there is every reason to believe that no estimate will be submitted. The result is a distorted budget picture for 1948 and a wholly unrealistic comparison with 1949 requirements. The Budget Bureau is, therefore, requested to omit from comparative schedules in future budgets reference to deficiency or supplemental appropriations for the current year not yet acted upon by the Congress.

Another practice required of the agencies by the Budget Bureau which has caused confusion is the present method of including in the justification and in the schedule of funds available for obligation in the printed Budget, reimbursable funds for services performed. The inclusion of such reimbursable amounts gives a distorted picture and makes it impossible for the committee to ascertain the increases or decreases proposed in the amount of the estimate under consideration. It is requested that Bureau representatives confer with members of the committee staff with a view to adjusting the situation.

#### AMERICAN BATTLE MONUMENTS COMMISSION

The committee recommends the budget estimate of \$355,000 for salaries and expenses of the Commission, which is an increase of \$43,000 over the 1948 appropriation. The operations of the Commission in connection with this item consists of maintaining graves of casualties of World War I located in Belgium, France, and England and certain World War II cemeteries. In addition to care and maintenance funds, provision was made in the 1947 and 1948 acts for repair of damages and deterioration which occurred during World War II. It is expected that repairs to all headstones and structures will be completed by June 1948. Following this work, and included in the bill for use during the fiscal year 1949, is \$60,000 for the repair of roads and paths and the rebuilding of lawn areas. Funds also are provided in the sum of \$5,958 for maintenance of the Mexico City National Cemetery transferred from the War Department by Executive Order 9873, of July 16, 1947.

The committee considered an estimate of \$1,000,000 and an additional request for contract authorization of \$2,000,000 for the establishment outside of the United States of 10 permanent World War II cemeteries in the European theater, 3 in the Mediterranean, and 1 in the Pacific theater. A list of the 14 World War II cemeteries to be

constructed, together with the estimated cost and other data, will be found beginning on page 197 of the printed hearings. In recommending \$723,500 in direct appropriation, the committee has provided the total amount stated by General North, secretary of the Commission, as being necessary during the next fiscal year. In connection with the request for contract authorization, the committee is of the opinion that inevitable delays encountered in such far-flung operations will permit a reduction in such authorization from \$2,000,000 to \$1,276,500.

### CIVIL SERVICE COMMISSION

The bill contains \$15,641,000 for salaries and expenses of the Commission, which is \$141,000 more than the current year and \$9,304,000 less than the budget estimates.

The very substantial reduction by the committee is made possible primarily by the delay on the part of the Commission in filling positions already authorized for the current year, both in connection with personnel for loyalty work and for other work of the Commission. During hearings on the bill, the committee was advised that as of December 31, there were 3,686 employees on the pay roll, although the total authorized positions for the present fiscal year is 4,812. These figures show that as of December 31, 1947, there were 1,126 positions authorized but not filled by the Commission. Of the 3,686 employed as of that date, 685 were engaged on loyalty work. The committee is of the opinion that all or such portion of the 1,126 positions as the Commission deems necessary may be assigned to loyalty work and continued on such work during the next fiscal year, thus providing for the time being, sufficient personnel for loyalty work during the fiscal year 1949 without additional funds.

The committee, of course, desires to see the necessary loyalty work completed at the earliest possible moment.

The committee also desires to urge upon the Commission concentrated effort toward bringing its work under project 1 of the budget, "Examining and placement," current at the earliest practicable date. There are still in excess of 500,000 persons filling permanent positions in the civil service who are holding their positions through war-service and other types of temporary indefinite appointments. These people have passed no civil-service examination and are therefore without the benefit of permanent status. Furthermore, there is every indication that many of them are not qualified for the positions they hold. Efficiency and economy in the Government service will be greatly advanced by reestablishment of normal employment process. Moreover, the problem of eliminating disloyal employees should be far less under the normal procedures of careful selection than under the rather haphazard methods of employment which have been followed since the suspension of civil-service requirements at the outset of the war.

The committee doubts the value of expenditures by the Commission to support the Federal Personnel Council, project 6 of the budget, and suggests that the Commission consider utilization of these funds for more important phases of its work. The Civil Service Commission should be the leader in demonstrating to the Government the most economical administration of a personnel-management program, but it so happens that the Commission has 1 employee engaged in such

work for every 52 employees of the Commission, which is among the highest ratios in the Government and far in excess of the Government average. It seems also that there is no justification for 12 people employed on publicity work.

*Civil-service retirement fund.*—The bill includes \$224,000,000 for the Government's contribution to the civil-service retirement and disability fund, which is \$20,000,000 less than the 1948 appropriation and \$35,000,000 less than the original estimate as contained in the budget.

The reduction in the original estimate is made on the basis of a recent survey of the Federal Government's retirement system conducted and just completed by the Board of Actuaries, assisted by other official actuarial experts. It is estimated that 172,508 annuitants will be on the annuity rolls with average annuities of \$936 for a total annuity payment during the fiscal year 1949 of \$161,467,488.

### DISTRICT OF COLUMBIA REDEVELOPMENT LAND AGENCY

The committee considered for the first time an estimate for the District of Columbia Redevelopment Land Agency, the budget request being in the amount of \$3,400,000 to initiate action in connection with the redevelopment program provided for under Public Law 592 of the Seventy-ninth Congress. The committee held extensive hearings on the subject and received testimony from representatives of the Agency, the National Capital Park and Planning Commission, and two or three groups representing local civic associations. As a result of these hearings, the committee has concluded that funds for this project should not be allowed at the present time. It is the understanding of the committee that tentative plans are in the making for redevelopment of the Barry Farms and Marshall Heights areas. However, no plan for the redevelopment of these areas has been completed by the National Capital Park and Planning Commission which is the agency directed by the law to draw up the comprehensive plan. The committee feels that until it can study the plan and be assured of its value and desirability, no funds should be made available to the Redevelopment Agency. The committee has considerable doubt as to the desirability of redevelopment in the areas under consideration at this time, in view of the fact that many modern, substantial homes are now in existence in the areas to be redeveloped and of the extremely high cost of construction under present housing conditions.

### FEDERAL COMMUNICATIONS COMMISSION

In recommending a total of \$6,260,000 for salaries and expenses for this activity, the committee has provided \$60,000 in excess of the 1948 appropriation and \$240,000 less than the budget estimates. This sum will provide funds on substantially the same basis as the current fiscal year, the increase of \$60,000 providing approximately two-thirds of the amount requested for within-grade promotions. While no funds are recommended for increased activity for this agency, it is the opinion of the committee that the experience it has gained in the postwar period in the processing of applications for licenses of all types should



have increased its efficiency to an extent where a considerably larger number of such applications can be handled. Also, the committee is of the opinion that several activities under the Commission are over-staffed and, in the event there is urgent need for expansion of other work, the Commission should give serious consideration to reallocation of its funds among its activities with a view to meeting adequately its more important responsibilities.

The committee suggests that consideration be given to reduction in the proposed expenditures in respect to the Accounting Department (Broadcast), Secretary's Office, Litigation Division (with the elimination of two field offices), Review Section, the executive officer and assistants, Planning Division, and the personnel set-up.

### FEDERAL POWER COMMISSION

The bill includes \$4,049,550 for the several activities of the Federal Power Commission, which is \$131,550 more than the 1948 appropriations and \$170,450 less than the budget estimates. The committee has recommended \$3,649,550 for salaries and expenses which will provide for continuing this Commission at the present year level together with \$59,550 additional for within-grade promotions.

*Flood-control surveys.*—The committee has allowed the budget estimate of \$340,000 which is an increase of \$73,500 over the current appropriation. This substantial increase is necessary if the Commission is to keep pace with the construction of dams by the Corps of Engineers, as well as to check applications for the installation of generating plants by private development.

### FEDERAL TRADE COMMISSION

For this activity there is recommended a total of \$3,478,035, which is an increase of \$522,915 over the 1948 appropriation and a reduction of \$496,965 in the budget estimates. In allowing a total of \$3,431,510 for salaries and expenses of the Commission, the committee has allowed an increase of \$58,000 for within-grade promotions and has granted an additional increase of \$473,390 for use primarily in connection with antimonopoly work with the understanding, however, that \$50,000 of the above increase shall be used in connection with trade practice conferences. This will provide a total of \$1,364,481 for use by the Commission in connection with antimonopoly work. The committee feels in the light of the testimony given as to the need for additional work in this connection that the increase recommended, if properly applied, should be helpful to the consuming public. The committee has eliminated proposed increases for work in connection with general economics and financial reports and has also disallowed a proposed increase of \$8,475 for the printing of economic reports, etc., in the item for printing and binding.

### FEDERAL WORKS AGENCY

*Office of the Administrator.*—The bill includes \$344,540 for salaries and expenses, which will provide funds for operation on the current year basis, the committee requiring that \$6,860 for within-grade promotions shall be absorbed within the amount recommended.

Included, also, under the heading "Office of the Administrator" is authorization for the continuation of Public Works Administration liquidation, \$28,880 for penalty mail costs, and \$10,000 for damage claims, the latter reflecting a reduction of \$10,000 in the budget estimates.

*Public Buildings Administration.*—The committee has allowed \$2,160,500 for general administrative expenses, a reduction of \$35,000 in the estimate, which represents the amount required for within-grade promotions to be absorbed within the amount recommended in the bill.

The estimate of \$10,000,000 for conducting the repair and preservation program, which has been approved by the committee, will provide funds for this purpose for several hundred projects. The Public Buildings Administration is charged with the repair and alteration of 3,527 projects comprising 4,943 buildings.

The committee has recommended \$30,115,000 for salaries and expenses in connection with the operation and maintenance of buildings and grounds in the District of Columbia which is a reduction of \$535,000 in the budget estimates and an increase of \$400,000 over the 1948 appropriation. While there has been some increase in activities in the District of Columbia, there likewise has been a falling off in others due to reductions in Government personnel and it is the hope of the committee that under efficient administration the amount recommended will be adequate for this purpose during the next fiscal year.

The committee has approved the estimate of \$22,220,000 for operation and maintenance of public buildings and grounds outside the District of Columbia, an increase of \$1,612,000 over the 1948 appropriations, such increase being required to provide additional space in the field primarily for veteran's activities.

*Hospital center.*—The committee considered an estimate of \$2,000,000 and additional contractual authorization of \$18,000,000 for continuation of work in connection with the construction of this center. During hearings on the bill, the committee was advised by the Commissioner of Public Buildings that due to the delay in moving the Naval Observatory, on which site the hospital center is to be erected, a reduction of \$1,500,000 could be made in the budget estimate of \$2,000,000, providing that a corresponding increase be made in the contract authorization. The subcommittee recommends accordingly.

*Public Roads Administration.*—The bill contains \$459,588,854, which is \$1,000,000 less than the budget estimate and \$195,588,854 more than the 1948 appropriation, for the continuation of construction of postwar highways and the elimination of grade crossings—\$7,300,000 being provided for the latter item. The funds provided are to meet the Federal Government's share in this undertaking and are the amounts which it is estimated will be required during the fiscal year 1949 to meet contracts for road construction submitted by State highway departments and approved by the Federal Works Administrator. As of December 1, 1947, programs of projects had been submitted by the State highway departments for a total esti-

mated cost of \$1,931,981,000 for which the Federal share is \$976,877,000. The distribution of the projects among the three funds carried by the Federal Aid Highway Act of 1944, and the mileage which will be under construction, is shown in the following tabulation:

Class of funds	Total cost	Federal funds	Miles
Federal-aid primary funds.....	\$927,393,000	\$473,727,000	16,219
Federal-aid secondary funds.....	602,619,000	302,954,000	34,377
Federal-aid urban funds.....	401,969,000	200,196,000	656
Total.....	1,931,981,000	976,877,000	51,252

The committee has disallowed the budget estimate of \$1,000,000 for continuation of construction of a testing and research laboratory at Langley, Va. In view of the high cost of construction, it is believed that this item can be deferred until a later date.

*Bureau of Community Facilities.*—For the construction of Virgin Island public works, a total estimate of \$1,300,000 was considered consisting of funds for water-front development, highways and roads, public market space, and administrative expenses. The committee has allowed a request for \$866,250 for the water-front development work which, if performed concurrently with the operation of the Army in dredging the harbor, will effect economies through the utilization of such dredged spoil to fill in the land back of the sea wall.

The allowance of \$30,000 of new funds of a total estimate of \$57,000 for administrative expenses, together with a carry-over of \$30,500, will provide a total of \$60,500 for this purpose during the next fiscal year.

### GENERAL ACCOUNTING OFFICE

The committee has included in the bill a total of \$33,161,000 for all expenses of this office. This sum is the amount recommended in the budget estimates and is \$3,356,000 less than the 1948 appropriation. The committee is pleased to report that this agency has voluntarily accepted, for the second year in succession, a very substantial reduction in funds, amounting to in excess of 20 percent for the current fiscal year and approximately 9 percent in connection with the 1949 estimates. However, a study of the personnel set-up in the various agencies discloses that the General Accounting Office has more employees engaged in personnel work than the committee feels is essential and it is requested that a check-up be made by the Office to ascertain what reductions can be made.

In view of the voluntary reductions offered by the General Accounting Office and the evidence of a desire on the part of the officials concerned to reduce expenditures whenever possible, the committee has not recommended a further reduction in the estimates.

The committee believes that the efficient functioning of this Office is vital in connection with the proper control of expenditures and actual savings in funds appropriated to the various departments. In this

connection, there is inserted herewith a table showing exceptions taken and collections made by this Office in the last three fiscal years:

*Exceptions and collections in the audit, exclusive of the transportation audit*

Fiscal year	Number of exceptions	Exceptions	Collections
1945.....	210, 970	\$775, 534, 521	\$47, 140, 056
1946.....	415, 595	1, 031, 144, 309	43, 470, 818
1947.....	216, 711	548, 594, 600	16, 385, 208

### INDIAN CLAIMS COMMISSION

Included in this bill for the first time are funds for salaries and expenses in connection with the operations of the Indian Claims Commission which was authorized by the act of August 13, 1946, Public Law 726, Seventy-ninth Congress. The duties imposed upon the Commission are to hear and determine all claims arising up to and including August 13, 1946, on behalf of any tribe, band, or other identifiable group of American Indians residing within the territorial limits of the United States or Alaska.

The bill includes \$90,000 for the operations of the Commission, which is \$60,000 less than the 1948 appropriation and a reduction of \$82,000 in the budget estimates. It is the understanding of the committee that the work load of the Commission has developed slowly and, in fact, when members of the Commission appeared before the committee they recommended the elimination of a number of the positions requested. In view of this situation, the committee believes that a substantial reduction is warranted and that additional funds should not be granted until the work load of the Commission has increased to a point where it can justify additional funds.

### INTERSTATE COMMERCE COMMISSION

The committee considered estimates totaling \$11,229,000 for this Commission and is recommending \$10,819,317, an increase of \$76,317 over the 1948 appropriations and \$409,683 less than the budget estimates. The amount recommended will provide funds for operation on the current year basis, with \$56,317 additional to provide for within-grade promotions. Funds for this Commission have been increased rather substantially during recent years. The number of employees on the rolls is well below the number authorized, and it is not believed that a further expansion is warranted at this time in view of world conditions.

Also, the committee has received and will consider in a subsequent bill a budget estimate of \$445,000 for the Office of Defense Transportation for work in connection with freight car production and allocation.

The committee has received an inquiry on behalf of pipe-line owners and operators, with respect to rates charged, and desires to suggest to the Commission that any attention possible be given to this problem.

## NATIONAL ADVISORY COMMITTEE FOR AERONAUTICS

The National Advisory Committee for Aeronautics is the Government agency charged with the responsibility for scientific aeronautical research. It was established by the Congress in 1915 to—

supervise and direct the scientific study of the problems of flight with a view to their practical solution.

The work of this agency is directed toward the over-all objective of discovering and applying the new scientific knowledge essential to assure American leadership in aeronautics. The research data produced by the agency is necessary to insure that funds expended by the Government for new and improved military aircraft result in the procurement of the most effective aircraft obtainable.

In recognition of the importance of this work the committee has approved a total of \$37,810,000 for salaries and expenses, which is \$4,320,000 more than the 1948 appropriation and \$90,000 less than the budget estimates. The reduction in the budget estimate will result in a cut of about one-half in the proposed increase of personnel to be employed in the District of Columbia, and the increase over current-year requirements will provide for personal services and for utility services made necessary by new research facilities to be placed in operation during the fiscal year 1949.

A total of \$10,000,000 plus a contract authorization of \$18,200,000 is approved for modernization of existing facilities and for the construction of new research facilities. Acceleration of the modernization program has been necessary in the past few years and is being continued in the fiscal year 1949 in order to provide facilities better adapted to the conduct of research in the high-speed ranges, particularly above the speed of sound. The 1949 program includes funds for modification of three wind tunnels and the induction aerodynamics laboratory at the Langley laboratory. Other modernization projects included in the 1949 program are an addition to the heating plant of the Cleveland laboratory and an addition to the air-dryer system of that laboratory to permit increased operation of the altitude tunnel and three small supersonic tunnels which jointly use the same air-dryer system.

The 1949 program, as recommended by the committee, provides for a gas-dynamics laboratory at the Langley laboratory; a flight-research laboratory at the Langley laboratory necessary to provide hangar and laboratory facilities of sufficient size to house the large aircraft on which flight research work must be conducted; a high-energy-fuels laboratory at the Cleveland laboratory to provide a remotely located facility for research on extremely hazardous fuels; and a propulsion sciences laboratory at the Cleveland laboratory to permit a more accelerated program of basic research on jet-propulsion engines and their component parts under conditions of high speed, long range, and high altitude.

## THE NATIONAL ARCHIVES

The bill includes appropriations totaling \$1,358,055 for this activity, which is an increase over the current appropriations of \$96,720 and a reduction in the budget estimates of \$45,445. It is the intention of the committee that the increase shall be used for the employment of personnel in the lower grades, for additional personnel proposed in the estimates for the Division of the Federal Register, and for materials, supplies, and equipment necessary in the reproduction and preservation of records and for equipment for other miscellaneous purposes.

## NATIONAL CAPITAL PARK AND PLANNING COMMISSION

The bill contains \$241,000 for the National Capital Park and Planning Commission, which is a reduction of \$113,000 as compared with the current appropriation and \$1,555,500 under the estimates. No provision is made in the bill for making advances to the State of Maryland for the acquisition of land for park facilities, for which purpose the estimates included \$1,494,000. Likewise, a request for \$61,500 for District of Columbia redevelopment has been denied. It is the opinion of the committee that activities of this character should be held to a minimum at this time when every tax dollar is required to meet the obligations of the Government for matters of vital importance both at home and abroad.

## OFFICE OF SELECTIVE SERVICE RECORDS

The bill includes \$2,476,700 for the Office of Selective Service Records, which is \$1,773,300 below the 1948 appropriation and \$718,300 under the estimates for 1949. This agency was established by Public Law 26, Eightieth Congress, approved on March 31, 1947, to liquidate the Selective Service System (to be completed by not later than March 31, 1948); to preserve and service the records of Selective Service; and to perform other duties relating to the preservation of records, knowledge, and methods of selective service not inconsistent with law. The estimates include \$504,000 for the purpose of planning and training in the mobilization and utilization of manpower for use in times of national emergency. The Selective Service System, which was established during the recent war and which has so recently gone out of existence, has left a reservoir of more than 200,000 persons trained in these problems throughout the country and a large number of persons still employed by the Federal Government who worked in the administration of the program and who have full knowledge of the problems to be met and the best known methods of meeting them.

In the event it should become necessary to embark on such a program within the foreseeable future, the sensible and economic thing to do would seem to be to draw upon this trained personnel and take advantage of the experience they have already had. In the course of a few years, naturally, the time will be reached when these trained persons and this experience will no longer be available. Furthermore, with the passage of years, conditions will change to such a degree that the experiences of World War II or any plans now made

in the light of those experiences well might prove of little or no use in handling the problems arising out of a national crisis involving the necessity of full mobilization. The committee therefore feels that the expenditure of the substantial sum proposed for development of plans and training in this field at this time is not warranted.

### PHILIPPINE WAR DAMAGE COMMISSION

The Philippine War Damage Commission, established pursuant to the provisions of the Philippine Rehabilitation Act of 1946, as amended, is authorized to administer the provisions of title I of the act relating to the adjudication and payment of private property claims for war damage, for which purpose an appropriation of \$95,000,000 is carried in the bill. This amount is \$25,000,000 more than the current-year appropriation and is the amount of the budget estimate.

The Commission has authority to adjudicate any pay claims within the limits of the authorizing act, so the amount to be appropriated is governed almost entirely by such allowances.

The original act limited the amount of funds available for administrative expenses to \$4,000,000. It became evident that this amount would be inadequate, and legislation was approved by the President on January 26, 1948, increasing the amount to \$12,000,000. The budget proposed \$2,907,991 for these purposes for the fiscal year 1949, an increase of \$1,007,991 over the amount available for 1948. The Chairman of the Commission testified that in order to complete the work of the Commission by the time the law expires in April 1951 it will be necessary to increase sharply the present rate of processing of claims, and a careful study of the situation bears out his statement. Therefore, the committee has approved the amount proposed by the budget.

### SECURITIES AND EXCHANGE COMMISSION

The bill includes appropriations totaling \$5,826,140 for this Commission, which is an increase of \$87,440 over the appropriations for the current fiscal year and \$173,860 below the budget estimates. In recommending \$5,732,140 for salaries and expenses for the Commission, the committee has allowed \$43,440 over the 1948 appropriation for within-grade promotions. The increase of \$44,000 for printing and binding is for the purpose of printing the decisions of the Commission through June 30, 1946.

In disallowing new funds for personal services, except within-grade promotions, the committee has denied requests for 28 new positions, and \$66,998 for providing funds on a full-year basis for new positions filled for a part year in 1948. The committee did not authorize the filling of positions on a part-time basis in allowing an increase of \$200,000 for the current year, and feels that the Commission should be required to make adjustments within its present organization if it wishes to continue such positions on a full-time basis in 1949. Furthermore, if the Commission needs to increase the staff assigned to any of its activities the committee suggests that it give consideration to a reduction in the number of assistants to Commissioners (there

are now 28); eliminating some of the 23 opinion writers; and reducing the size of its personnel office, which has 20 employees—a ratio of 1 employee assigned to personnel work for every 63 employees of the agency.

### SMITHSONIAN INSTITUTION

For salaries and expenses of the Smithsonian Institution, the committee recommends \$2,090,000, which is an increase of \$289,688 in the 1948 appropriation and a reduction in the budget estimates of \$100,000. The increase over current year appropriations will provide \$32,821 for within-grade promotions, \$152,048 for the National Air Museum, and makes provision for additional personnel and other expenses other than for the National Air Museum in an amount of \$104,819. The committee recognizes the need for suitable and adequate care of the many irreplaceable items under the jurisdiction of the Institution but feels that all necessary provisions should be possible within the limits of the increased funds made available. //

*National Gallery of Art.*—In recommending \$966,000, the amount of the budget estimate, the committee has granted an increase over the 1948 appropriation of \$16,574, which will provide additional services for the convenience of the visitors to the Gallery, the number of whom is rapidly increasing.

### TARIFF COMMISSION

The bill includes \$1,200,000 for the Commission, which is the amount of the estimate, and represents an increase over the 1948 appropriation of \$51,651. The increase will provide ten additional positions for replacements in the Stenographic Section and the Statistical Division, \$22,254 for additional costs incident to within-grade promotions, and \$5,000 for other obligations. The committee feels the increase is warranted by the additional responsibilities which have recently been imposed upon the Commission.

### LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On pages 7 and 8, in connection with the appropriation, "Salaries and expenses," American Battle Monuments Commission:

\* \* \* *Provided further, That when traveling on business of the Commission, officers of the armed forces serving as members or as secretary of the Commission may be reimbursed for expenses as provided for civilian members of the Commission.*

On page 8, in connection with the appropriation, "Construction of memorials and cemeteries," American Battle Monuments Commission:

\* \* \*; *and in addition the Commission is authorized to enter into contracts in the amount of \$1,276,500 for the purposes of this appropriation.*

On pages 9 and 10, in connection with the appropriation, "Salaries and expenses," Civil Service Commission:

\* \* \*: *Provided further, That members of the Loyalty Review Board in Washington and of the regional loyalty boards in the field may be paid actual transportation expenses, and not to exceed \$10 per diem in lieu of subsistence while traveling on official business away from their homes or regular places of business, and while en route to and from and at the place where their services are to be performed.*



On page 21, in connection with the appropriation, "Hospital center, District of Columbia," Public Buildings Administration, Federal Works Agency:

\* \* \*, and in addition thereto the Public Buildings Administration is authorized to enter into contracts for such purposes in an amount not exceeding \$19,500,000.

On page 32, in connection with the appropriation, "Construction and equipment," National Advisory Committee for Aeronautics:

\* \* \*: Provided, That in addition, the Committee may, prior to July 1, 1950, enter into contracts for the purposes of this appropriation in an amount not in excess of \$18,200,000.

On page 35, in connection with the Philippine War Damage Commission:

\* \* \*: housing of American employees by rental or lease and necessary repairs and alterations to and maintenance of quarters, without regard to section 322 of the Act of June 30, 1932, as amended (40 U. S. C. 278a);

On page 47:

SEC. 207. Except as otherwise provided by law, any appropriations or funds available to the executive departments, independent establishments, and corporations for the payment of salaries and compensation to persons employed outside the continental United States or in Alaska shall be available for the payment of such salaries and compensation only in accordance with regulations prescribed by the President at rates of pay equal to those paid for the same or similar services of persons employed by the Government in continental United States, plus not to exceed 25 per centum: Provided, That no such salary or compensation shall exceed the maximum provided by the Classification Act of 1923, as amended.

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COMPARATIVE STATEMENT OF THE AMOUNTS APPROPRIATED FOR THE FISCAL YEAR 1948, THE BUDGET ESTIMATES FOR THE FISCAL YEAR 1949, AND THE AMOUNTS RECOMMENDED IN THE ACCOMPANYING BILL FOR 1949

[NOTE.—Appropriations for 1948 include supplemental and deficiency appropriations]

Object	Appropriations, 1948	Budget estimates, 1949	Recommended in bill for 1949	Increase (+) or decrease (—), bill compared with 1948 appropriations	Increase (+) or decrease (—), bill compared with 1949 budget estimates
EXECUTIVE OFFICE OF THE PRESIDENT					
President, salary of-----	\$75, 000	\$75, 000	\$75, 000	-----	-----
The White House Office, salaries and expenses-----	952, 500	969, 612	969, 612	+\$17, 112	-----
Emergency fund for the President-----	500, 000	1, 000, 000	700, 000	+200, 000	-\$300, 000
Executive Mansion and grounds-----	202, 250	230, 700	230, 700	+28, 450	-----
Bureau of the Budget:					
Salaries and expenses-----	3, 254, 608	3, 292, 000	3, 192, 000	—62, 608	—100, 000
Printing and binding-----	122, 000	175, 000	122, 000	-----	—53, 000
Total, Bureau of the Budget-----	3, 376, 608	3, 467, 000	3, 314, 000	—62, 608	—153, 000
Council of Economic Advisers, salaries and expenses-----	350, 000	400, 000	300, 000	—50, 000	—100, 000
Office for Emergency Management:					
Philippine Alien Property Administration, administrative expenses-----	( <sup>1</sup> )	( <sup>1</sup> )	( <sup>1</sup> )	-----	-----

Office of Government Reports, salaries and expenses-----	230, 000				-230, 000
Total, Executive Office of the President-----	5, 686, 358	6, 142, 312	5, 589, 312		-97, 046
AMERICAN BATTLE MONUMENTS COMMISSION					
Salaries and expenses-----	312, 000	355, 000	355, 000		+43, 000
Construction of memorials and cemeteries-----	50, 000	<sup>2</sup> 1, 000, 000	<sup>3</sup> 723, 500		+673, 500
Total, American Battle Monuments Commission-----	362, 000	1, 355, 000	1, 078, 500		+716, 500
CIVIL SERVICE COMMISSION					
Salaries and expenses-----	<sup>4</sup> 15, 500, 000	24, 945, 000	15, 641, 000		+141, 000
Panama Canal construction fund-----	1, 910, 000	2, 259, 098	2, 259, 098		+349, 098
Civil-service retirement and disability fund-----	244, 000, 000	259, 000, 000	224, 000, 000		-20, 000, 000
Canal Zone retirement and disability fund-----	1, 177, 000	1, 177, 000	1, 177, 000		
Alaska Railroad retirement and disability fund-----	217, 000	217, 000	217, 000		
Total, Civil Service Commission-----	262, 804, 000	287, 598, 098	243, 294, 098		-44, 304, 000
DISTRICT OF COLUMBIA REDEVELOPMENT LAND AGENCY-----					
		3, 400, 000			-3, 400, 000

<sup>1</sup> Not to exceed \$440,000 for administrative expenses, payable from funds available from operations.

<sup>2</sup> And contract authorization of \$2,000,000.

<sup>3</sup> And contract authorization of \$1,276,500.

<sup>4</sup> Includes \$3,500,000 in Second Supplemental Appropriation Act, 1948.

Comparative statement of the amounts appropriated for the fiscal year 1948, the budget estimates for the fiscal year 1949, and the amounts recommended in the accompanying bill for 1949—Continued

Object	Appropriations, 1948	Budget estimates, 1949	Recommended in bill for 1949	Increase (+) or decrease (-), bill compared with 1948 appropriations	Increase (+) or decrease (-), bill compared with 1949 budget estimates
<b>FEDERAL COMMUNICATIONS COMMISSION</b>					
Salaries and expenses-----	\$6, 200, 000	\$6, 500, 000	\$6, 260, 000	+\$60, 000	-\$240, 000
Printing and binding-----	40, 000	40, 000	40, 000		
Total, Federal Communications Commission-----	6, 240, 000	6, 540, 000	6, 300, 000	+60, 000	-240, 000
<b>FEDERAL POWER COMMISSION</b>					
Salaries and expenses-----	3, 590, 000	3, 820, 000	3, 649, 550	+59, 550	-170, 450
Flood-control surveys-----	266, 500	340, 000	340, 000	+73, 500	
Printing and binding-----	54, 000	60, 000	60, 000	+6, 000	
Penalty mail costs-----	7, 500			-7, 500	
Total, Federal Power Commission-----	3, 918, 000	4, 220, 000	4, 049, 550	+131, 550	-170, 450
<b>FEDERAL TRADE COMMISSION</b>					
Salaries and expenses-----	2, 900, 120	3, 920, 000	3, 431, 510	+531, 390	-488, 490
Printing and binding-----	55, 000	55, 000	46, 525	-8, 475	
Total, Federal Trade Commission-----	2, 955, 120	3, 975, 000	3, 478, 035	+522, 915	-496, 965

*Handwritten notes:*  
 No  
 Federal Trade Commission  
 Federal Power Commission  
 Federal Communications Commission  
 1, 1949

FEDERAL WORKS AGENCY	344, 540	351, 400	344, 540	---	---
Office of the Administrator	(5)	(6)	(6)	---	---
Public Works Administration liquidation	30, 000	28, 800	28, 800	-1, 200	---
Penalty mail costs	10, 000	20, 000	10, 000	---	-10, 000
Damage claims	384, 540	400, 200	383, 340	-1, 200	-16, 860
Total, Office of the Administrator					
Public Buildings Administration:					
General administrative expenses	2, 160, 500	2, 195, 500	2, 160, 500	---	-35, 000
Repair, preservation, and equipment, public buildings outside District of Columbia	10, 000, 000	10, 000, 000	10, 000, 000	---	---
Salaries and expenses, public buildings and grounds in District of Columbia	29, 715, 000	30, 650, 000	30, 115, 000	+400, 000	-535, 000
Salaries and expenses, public buildings and grounds outside District of Columbia	20, 608, 000	22, 220, 000	22, 220, 000	+1, 612, 000	---
Return of departmental functions to seat of government	900, 000	---	---	-900, 000	---
Site and building, west central heating plant, Washington, D. C.	1, 250, 000	---	---	-1, 250, 000	---
Hospital center, District of Columbia	1, 700, 000	7 2, 000, 000	8 500, 000	-1, 200, 000	-1, 500, 000

<sup>5</sup> Funds heretofore provided continued available until June 30, 1948.  
<sup>6</sup> Funds heretofore provided continued available until June 30, 1949.  
<sup>7</sup> And contract authorization for \$18,000,000.  
<sup>8</sup> And contract authorization of \$19,500,000.

Only  
*Lawyer*  
 4103  
 No

Comparative statement of the amounts appropriated for the fiscal year 1948, the budget estimates for the fiscal year 1949, and the amounts recommended in the accompanying bill for 1949—Continued

Object	Appropriations, 1948	Budget estimates, 1949	Recommended in bill for 1949	Increase (+) or decrease (-), bill compared with 1948 appropriations	Increase (+) or decrease (-), bill compared with 1949 budget estimates
<b>FEDERAL WORKS AGENCY—continued</b>					
Public Buildings Administration—Con.					
National Institute of Mental Health	\$850, 000			-\$850, 000	
Geophysical institute, Alaska		<sup>9</sup> \$100, 000			-\$100, 000
Total, Public Buildings Administration	67, 183, 500	67, 165, 500	\$64, 995, 500	-2, 188, 000	-2, 170, 000
<b>Public Roads Administration:</b>					
Federal-aid highway system	10, 288, 854			-10, 288, 854	
Secondary or feeder roads	3, 000, 000			-3, 000, 000	
Elimination of grade crossings		7, 300, 000	7, 300, 000	+7, 300, 000	
Testing and research laboratory		1, 000, 000			-1, 000, 000
Federal aid, postwar highways	247, 711, 146	452, 288, 854	452, 288, 854	+204, 577, 708	
Public-lands highways	3, 000, 000			-3, 000, 000	
Access roads		( <sup>10</sup> )	( <sup>10</sup> )		
War and emergency damage, Hawaii	( <sup>11</sup> )				
Total, Public Roads Administration	264, 000, 000	460, 588, 854	459, 588, 854	+195, 588, 854	-1, 000, 000

	(12)	(13)	(13)	
Bureau of Community Facilities:				
Public works advance planning liquidation			(13)	
Virgin Islands public works	1,707,687	1,300,000	896,250	-811,437
Maintenance and operation of schools	14 2,500,000			-2,500,000
War public works (community facilities) liquidation	(15)	(16)	(16)	
Veterans' educational facilities	(17)	(18)	(18)	
Total, Bureau of Community Facilities	4,207,687	1,300,000	896,250	-3,311,437
Total, Federal Works Agency	335,775,727	529,454,554	525,863,944	+190,088,217
GENERAL ACCOUNTING OFFICE				
Salaries	34,500,000	31,429,000	31,429,000	-3,071,000
Miscellaneous expenses	1,717,000	1,732,000	1,732,000	+15,000
Printing and binding	300,000			-300,000
Total, General Accounting Office	36,517,000	33,161,000	33,161,000	-3,356,000
INDIAN CLAIMS COMMISSION	150,000	172,000	90,000	-82,000

9 And contract authorization for \$875,000.  
 10 Not to exceed \$70,000 made available for maintenance of roads and bridges in Arlington County, Va.  
 11 Public Roads Administration authorized to enter into contracts not exceeding \$2,000,000.  
 12 Not to exceed \$895,000 of unobligated balance made available until June 30, 1948.  
 13 Not to exceed \$675,000 of unobligated balance continued available until June 30, 1949.  
 14 Contained in Second Supplemental Appropriation Act, 1948.  
 15 Not to exceed \$500,000 of unobligated balances made available.  
 16 Not to exceed \$337,000 of unobligated balances made available.  
 17 Limitation on funds available for administrative expenses increased from \$3,100,000 to \$3,750,000.  
 18 Limitation on funds available for administrative expenses increased from \$3,750,000 to \$4,000,000.

Comparative statement of the amounts appropriated for the fiscal year 1948, the budget estimates for the fiscal year 1949, and the amounts recommended in the accompanying bill for 1949—Continued

Object	Appropriations, 1948	Budget estimates, 1949	Recommended in bill for 1949	Increase (+) or decrease (-), bill compared with 1948 appropriations	Increase (+) or decrease (-), bill compared with 1949 budget estimates
INTERSTATE COMMERCE COMMISSION					
General expenses-----	\$9,000,000	\$9,466,000	\$9,056,317	+\$56,317	-\$409,683
Railroad safety-----	908,000	908,000	908,000		
Locomotive inspection-----	605,000	615,000	615,000	+10,000	
Printing and binding-----	200,000	205,000	205,000	+5,000	
Penalty-mail costs-----	30,000	35,000	35,000	+5,000	
Total, Interstate Commerce Commission-----	10,743,000	11,229,000	10,819,317	+76,317	-409,683
INTERSTATE COMMISSION ON THE POTOMAC RIVER BASIN-----					
		9,000			-9,000
NATIONAL ADVISORY COMMITTEE FOR AERONAUTICS					
Salaries and expenses-----	33,490,000	37,900,000	37,810,000	+4,320,000	-90,000
Printing and binding-----	80,000	95,000	95,000	+15,000	
Construction and equipment at laboratories-----	<sup>19</sup> 2,400,000	<sup>20</sup> 10,000,000	<sup>20</sup> 10,000,000	+7,600,000	
Construction and equipment, Langley Field, Va.-----	5,805,000			-5,805,000	



Construction, aircraft-engine laboratory, Cleveland, Ohio-----	1, 674, 000				-1, 674, 000	
Total, National Advisory Committee for Aeronautics-----	43, 449, 000	47, 995, 000		47, 905, 000	+4, 456, 000	-90, 000
NATIONAL ARCHIVES						
Salaries and expenses-----	1, 241, 335	1, 380, 000		1, 334, 555	+93, 220	-45, 445
Printing and binding-----	20, 000	23, 500		23, 500	+3, 500	
Total, National Archives-----	1, 261, 335	1, 403, 500		1, 358, 055	+96, 720	-45, 445
NATIONAL CAPITAL HOUSING AUTHORITY						
Maintenance and operation-----	21, 300	23, 400		23, 400	+2, 100	
Penalty mail costs-----	750	1, 300		1, 300	+550	
Total, National Capital Housing Authority-----	22, 050	24, 700		24, 700	+2, 650	
NATIONAL CAPITAL PARK AND PLANNING COMMISSION						
Land acquisition-----	279, 000	1, 735, 000		241, 000	-38, 000	-1, 494, 000
District of Columbia redevelopment-----	75, 000	61, 500			-75, 000	-61, 500
Total, National Capital Park and Planning Commission-----	354, 000	1, 796, 500		241, 000	-113, 000	-1, 555, 500
OFFICE OF SELECTIVE SERVICE RECORDS--						
PHILIPPINE WAR DAMAGE COMMISSION--	4, 250, 000	3, 195, 000		2, 476, 700	-1, 773, 300	-718, 300
	70, 000, 000	95, 000, 000		95, 000, 000	+25, 000, 000	

<sup>19</sup> And contract authorization of \$2,143,000.

<sup>20</sup> And contract authorization of \$18,200,000.

*Comparative statement of the amounts appropriated for the fiscal year 1948, the budget estimates for the fiscal year 1949, and the amounts recommended in the accompanying bill for 1949—Continued*

Object	Appropriations, 1948	Budget estimates, 1949	Recommended in bill for 1949	Increase (+) or decrease (-), bill compared with 1948 appropriations	Increase (+) or decrease (-), bill compared with 1949 budget estimates
SECURITIES AND EXCHANGE COMMISSION					
Salaries and expenses-----	\$5, 688, 700	\$5, 906, 000	\$5, 732, 140	+\$43, 440	-\$173, 860
Printing and binding-----	50, 000	94, 000	94, 000	+44, 000	-----
Total, Securities and Exchange Commission-----	5, 738, 700	6, 000, 000	5, 826, 140	+87, 440	-173, 860
SMITHSONIAN INSTITUTION					
Salaries and expenses-----	1, 800, 312	2, 190, 000	2, 090, 000	+289, 688	-100, 000
National Gallery of Art, salaries and expenses-----	949, 426	966, 000	966, 000	+16, 574	-----
Total, Smithsonian Institution-----	2, 749, 738	3, 156, 000	3, 056, 000	+306, 262	-100, 000
TARIFF COMMISSION					
Salaries and expenses-----	1, 128, 349	1, 180, 000	1, 180, 000	+51, 651	-----
Printing and binding-----	20, 000	20, 000	20, 000	-----	-----
Total, Tariff Commission-----	1, 148, 349	1, 200, 000	1, 200, 000	+51, 651	-----
THE TAX COURT OF THE UNITED STATES					
Salaries and expenses-----	754, 700	754, 700	754, 700	-----	-----

Printing and binding-----	17, 500	17, 500	17, 500
Total, the Tax Court of the United States-----	772, 200	772, 200	772, 200
Grand total, Executive Office and independent establishments-----	794, 896, 577	1, 047, 798, 864	991, 583, 551
		+ 196, 686, 974	- 56, 215, 313

Total savings due to reductions in original budget estimates and rescissions:	Total savings
Reductions in budget estimates-----	\$56, 215, 313
Rescission of appropriations:	
Federal Works Agency:	
Office of the Administrator, Public Works advance planning-----	1, 036, 000
Office of the Administrator, Public Works Administration liquidation-----	387, 647
Public Roads Administration access roads (national defense)-----	1, 569, 111
Bureau of Community Facilities, emergency relief for the Territory of Hawaii-----	100, 000
Total savings-----	59, 308, 071

**COMPARATIVE STATEMENT SHOWING CONTRACT AUTHORIZATIONS, 1948, ESTIMATED FOR 1949, AND  
THE AMOUNT RECOMMENDED IN THE BILL FOR 1949**

Agency	Authorization, 1948	Estimated authorization, 1949	Recommended in bill for 1949	Increase (+) or decrease (-), bill compared with 1948 authorization	Increase (+) or decrease (-), bill compared with 1949 budget estimates
American Battle Monuments Commission	-----	\$2,000,000	\$1,276,500	+\$1,276,500	-\$723,500
Public Buildings Administration	-----	18,875,000	19,500,000	+19,500,000	+625,000
Public Roads Administration	\$2,000,000	-----	-----	-2,000,000	-----
National Advisory Committee for Aeronautics	2,143,000	18,200,000	18,200,000	+16,057,000	-----
Total, contract authorizations	4,143,000	39,075,000	38,976,500	+34,833,500	-98,500

**PERMANENT AND INDEFINITE ANNUAL AND TRUST ACCOUNT APPROPRIATIONS**

Object	Appropriations, 1948	Estimates, 1949	Increase (+) or decrease (-)
GENERAL AND SPECIAL FUNDS			
Federal Communications Commission: Payments from proceeds of motor-propelled vehicle sales	\$10,000	\$15,000	+\$5,000
Federal Power Act, payments to States under	25,200	26,300	+1,100
Interstate Commerce Commission: Payments from proceeds of motor-propelled vehicle sales	1,500	1,500	-----
National Advisory Committee for Aeronautics: Payments from proceeds of motor-propelled vehicle sales	5,000	5,000	-----

Smithsonian Institution, interest account-----	60,000	60,000	-----
Expenses of National Gallery of Art, interest account-----	200,000	200,000	-----
Total, permanent appropriations, general and special funds-----	301,700	307,800	+6,100
TRUST FUNDS			
Civil Service retirement and disability fund-----	568,104,323	574,335,452	+6,231,129
Canal Zone retirement and disability fund-----	2,640,999	2,567,572	-73,427
Alaska Railroad retirement and disability fund-----	596,459	588,523	-7,936
Federal communications: International telecommunication settlements-----	200,000	200,000	-----
Federal Works Agency: Unclaimed moneys due creditors of contractors-----	1,000	1,000	-----
General Accounting Office:			
Amounts due laborers and withheld from contractors under act of Aug. 30, 1935-----	3,000	3,000	-----
Proceeds from estates of American citizens who died abroad-----	500	500	-----
National Archives: F. D. Roosevelt Library-----	60,000	65,000	+5,000
National Capital Park and Planning Commission: Contributions for purchase of land-----	27,702	-----	-27,702
Securities and Exchange Commission, unearned fees-----	36,000	36,000	-----
Smithsonian Institution: Canal Zone biological area-----	5,716	3,000	-2,716
Total, permanent appropriation trust funds-----	571,675,699	577,800,047	+6,124,348
Total, permanent appropriations-----	571,977,399	578,107,847	+6,130,448

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