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Calendar No. 445

83D CONGRESS }
1st Session }

SENATE

} REPORT
No. 445

INTERIOR DEPARTMENT APPROPRIATION BILL, 1954

JUNE 18 (legislative day, JUNE 8), 1953.—Ordered to be printed

Mr. CORDON, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H. R. 4828]

The Committee on Appropriations, to whom was referred the bill (H. R. 4828) making appropriations for the Department of the Interior for the fiscal year ending June 30, 1954, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes made:

Amount of bill passed by House.....	\$406, 130, 343
Amount added by Senate (net).....	45, 126, 597
Total of bill as reported to Senate.....	451, 256, 940
Amount of 1954 budget estimates:	
Original budget estimates.....	607, 336, 400
Revised budget estimates.....	491, 119, 200
Amount of 1953 appropriations, including the supplemental Appropriation Act, 1953; and the Second Supplemental Appropriation Act, 1953.....	542, 737, 501
The bill as reported to the Senate:	
Under the Original budget estimates, 1954.....	156, 079, 460
Under the revised budget estimates, 1954.....	39, 862, 260
Under appropriations for fiscal year 1953.....	91, 480, 561

SUMMARY OF THE BILL

The original budget contained estimates totaling \$607,336,400 for the activities of the Department of the Interior, the Virgin Islands Corporation, and the Federal Coal Mine Safety Board of Review. The original budget was reviewed by the new Secretary of the Interior and he informed the committee on March 30, April 20, May 26, and June 1 of the revisions. The total request was decreased to \$491,119,200—a reduction of \$116,217,200. The committee in its deliberations considered the revised budget.

The committee recommends a total of \$451,256,940 for the activities of the Department of the Interior, the Virgin Islands Corporation, and the Federal Coal Mine Safety Board of Review. Of this amount \$1,500,000 is for the liquidation of prior contract authority.

The action of the committee in regard to each individual appropriation is explained under the appropriate heading in this report.

OFFICE OF THE SECRETARY

ENFORCEMENT OF THE CONNALLY HOT OIL ACT

Appropriation, fiscal year 1953	\$187, 000
Original estimate	187, 000
Revised estimate	175, 000
House allowance	150, 000
Committee recommendation	175, 000

The committee recommends the allowances of the revised estimate of \$175,000 for this purpose. It is the feeling of the Committee that this sum is necessary in order that an adequate staff be maintained to enforce the Connally Hot Oil Act.

CONSTRUCTION, SOUTHEASTERN POWER ADMINISTRATION

Appropriation, fiscal year 1953	\$959, 500
Original estimate	6, 700, 000
Revised estimate	100, 000
House allowance	None
Committee recommendation	None

The committee does not recommend the allowance of any funds for the construction program in the southeastern power area. The amount requested in the revised budget—\$100,000—was not for actual construction of facilities, but for advanced planning. The committee feels that a limited advanced planning program should be conducted and has allowed \$50,000 in the "Operation and maintenance" appropriation for this purpose.

OPERATION AND MAINTENANCE, SOUTHEASTERN POWER ADMINISTRATION

Appropriation, fiscal year 1953	\$760, 000
Original estimate	1, 740, 000
Revised estimate	1, 575, 000
House allowance ¹	1, 110, 000
Committee recommendation ¹	1, 130, 000

¹ Includes \$50,000 for advance planning submitted in the estimate for "Construction, Southeastern Power Administration" in the revised budget.

The committee recommends an appropriation of \$1,130,000 for operation and maintenance of the Southeastern Power Administration. Of this amount \$50,000 is for advance planning. The amount recommended is to be allocated to the following activities:

System operation and maintenance	\$70,000
Power marketing	100,000
Purchase of power and rental of facilities	819,000
General administration	91,000
Advance planning ¹	50,000

¹ Submitted in the estimate for "Construction, Southeastern Power Administration" in the revised budget.

The committee recommends the inclusion in the bill of a provision authorizing the Secretary to dispose of the Clark Hill-Greenwood transmission line and related facilities. Funds for this facility were provided in the Interior Department Appropriation Acts for 1952 and 1953. However, in the 1953 act a provision was included requiring the Secretary to certify that he was not able to negotiate a contract with the private power companies in the area prior to expenditure of funds for the facility.

The Comptroller General has ruled that this provision was not complied with, and the United States District Court for the Middle District of Georgia has temporarily enjoined the expenditure of the funds.

It is the view of the committee that it is in the interest of the Government to dispose of this facility.

SOUTHWESTERN POWER ADMINISTRATION, CONSTRUCTION

Appropriation fiscal year 1953	\$4,150,000
Original estimate	1,500,000
Revised estimate	None
House allowance	None
Committee recommendation	None

The committee does not recommend the allowance of any additional funds for the construction program in the southwestern power area. As a result of the budget review it was determined that there is available \$1,877,800 in prior year funds for the construction program. Of this amount the committee is advised that \$613,500 will be necessary to conclude the major construction program in this area. Therefore, the committee has rescinded all but \$613,500 of the \$1,877,800 in order that this program may be completed during fiscal year 1954.

SOUTHWESTERN POWER ADMINISTRATION, OPERATION AND MAINTENANCE

Appropriation, fiscal year 1953	\$1,450,000
Original estimate	1,900,000
Revised estimate	1,700,000
House allowance	1,500,000
Committee recommendation	1,700,000

The committee feels that the full amount of the revised estimate of \$1,700,000 is required to provide adequate operation and maintenance of the facilities operated by the Southwestern Power Administration.

SOUTHWESTERN POWER ADMINISTRATION, CONTINUING FUND

Amount of limitation, fiscal year 1953.....	\$1, 000, 000
Original estimate.....	5, 650, 000
Revised estimate.....	3, 736, 000
House allowance.....	150, 000
Committee recommendation.....	2, 000, 000

The committee recommends the allowance of \$2 million for the continuing fund of Southwestern Power Administration for the purpose of the payment for the rental of facilities and the purchase of power. This amount is not an appropriation, but is a limitation upon the expenditure of receipts from the sale of power. This amount is to remain available through February of 1954—a period of 8 months.

The committee recognizes that until other arrangements can be effected, existing facilities must be used to serve preferred customers. However, the action of the committee is not intended to prejudge the validity of the contracts between the Southwestern Power Administration and various rural electric cooperatives, nor deemed to be a congressional interpretation of the applicable law.

It is the desire of the committee that the Secretary, representatives of the cooperatives, and representatives of the power companies in the area immediately give consideration to making such arrangements that will not require the continued use of the continuing fund. The committee calls attention to the fact that within the last year two contracts have been offered by the power companies in the area. Noting this willingness on the part of the companies to negotiate, the committee urges all interested parties to resume negotiations immediately. With this view in mind the committee has approved the \$2 million for the continuing fund for a period of 8 months.

RESEARCH IN THE UTILIZATION OF SALINE WATER

Appropriation, fiscal year 1953.....	\$175, 000
Original estimate.....	400, 000
Revised estimate.....	400, 000
House allowance.....	400, 000
Committee recommendation.....	400, 000

The committee recommends an appropriation of \$400,000 to carry on the research program in the utilization of saline water. This is the amount of the revised estimate, and the same as the House allowed.

The committee is not in agreement with the following statement on pages 3 and 4 of House Report No. 314:

None of the funds allowed are to be used as grants to individuals, research or educational institutions. That part of the funds used for financing such research activities are to be on the basis of contracts specifying the work to be undertaken. The committee requests that the money used for contract research work be lumped in reasonably substantial amounts under contracts with institutions and organizations equipped to make contributions in this field, and are not to be disbursed in insignificantly small amounts to a large number of persons and groups as was contemplated in the budget proposal. The committee is convinced that use of the money in this fashion will permit better progress than would be the case where no one got enough money to do a really good job.

The committee feels that the officials responsible for administering this program should be allowed broad discretion in the disbursement of the money allowed so as to derive the greatest possible benefit from the program. The committee advises the officials responsible for

administering this program that it expects a detailed report as to how this money was spent, and what has been accomplished when requests are considered for funds for fiscal year 1955.

FINE ARTS COMMISSION

Appropriation, fiscal year 1953.....	\$21, 200
Original estimate.....	26, 400
Revised estimate.....	26, 400
House allowance.....	20, 000
Committee recommendation.....	26, 400

The committee recommends an appropriation of \$26,400 for the Fine Arts Commission. This is the amount of the revised estimate, and \$6,400 more than was allowed by the House. The increase will allow the employment of two additional employees. These employees are necessary in order that the additional workload imposed upon the Commission by the "Old Georgetown Act" (64 Stat. 903), approved September 22, 1950, may be handled expeditiously.

BONNEVILLE POWER ADMINISTRATION

CONSTRUCTION

	Appropriations	Carryover available	Total program
1953 appropriations.....	¹ \$66, 523, 400	-----	\$62, 427, 000
1954 original budget.....	55, 200, 000	-----	55, 200, 000
1954 revised budget.....	47, 200, 000	\$3, 000, 000	50, 200, 000
1954 House allowance.....	38, 300, 000	3, 000, 000	² 41, 300, 000
1954 Senate committee recommendation.....	44, 193, 000	3, 000, 000	47, 193, 000

¹ Includes \$4,096,000 for liquidation of obligations of prior years' contract authorization.

² The House action did not take cognizance of the \$3,000,000 carryover which is available. This carryover applied to the House allowance would thus give the total program.

The power coming into production at McNary Dam must be put into the system as rapidly as available in order to meet a present and growing power shortage in the area.

Following is a tabulation setting forth the action taken by the House and the revisions recommended by the committee as minimum in transmission facilities absolutely necessary to meet the demand.

1954 CONSTRUCTION PROGRAM

No.	Facility	Revised program, fiscal year 1954	Amount allowed by House	Difference between Senate Committee recommendation and House Allowance (4) minus (2)	Program recommended by Senate committee
		(1)	(2)	(3)	(4)
100. MAJOR GRID					
105	Grand Coulee-Columbia-Olympia	\$490,000	\$490,000		\$490,000
106	Grand Coulee-Snohomish No. 2	139,000	139,000		139,000
108	Chief Joseph-Snohomish No. 3 and No. 4	9,750,000	8,552,000	+\$526,000	9,078,000
109	Snohomish-Kitsap	2,605,000	0	+2,605,000	2,605,000
111	Bellingham substation	507,000	507,000	-119,000	388,000
112	Covington-Olympia	13,000	13,000		13,000
115	Tacoma tap	83,000	83,000		83,000
116	The Dallas area service	1,226,000	480,000	+2,148,000	1,214,000
117	McNary substation	1,538,000			
118	McNary-(Big Eddy)-Ross	5,000,000	1,705,000	-315,000	4,425,000
119	Southeast Portland area service	2,005,000			
120	Bonneville-Midway Nos. 1 and 2, Wind River relocation	392,000	392,000		392,000
122	Ross-St. Johns-Bethany	1,406,000	1,406,000		1,406,000
123	Upper Willamette Valley service	7,200,000	6,700,000	+167,000	6,867,000
130	Southwestern Oregon loop service	979,000	0	+895,000	895,000
132	Coos Bay area service	2,010,000	1,010,000	+600,000	1,610,000
136	McNary-Walla Walla	985,000	985,000	-177,000	808,000
137	McNary-La Grande	321,000	0	+278,000	278,000
141	Midway-Moxee	564,000	564,000	-52,000	512,000
143	Spokane area service	883,000	883,000		883,000
145	Hungry Horse-Hot Springs	33,000	33,000		33,000
146	Hot Springs switching station	17,000	17,000		17,000
148	Hot Springs-Spokane No. 1	436,000	536,000	-435,000	101,000
150	System reactive facilities	1,295,000	1,295,000		1,295,000
	Subtotal	39,877,000	30,530,000	+7,379,000	137,909,000
200. NORTHWEST AREA					
204	Upper Olympic Peninsula service	150,000	150,000		150,000
206	Covington substation additions	54,000	54,000		54,000
209	Olympia-Aberdeen No. 2		0		
211	Shelton-Kitsap-Bremerton No. 2	426,000	426,000	-25,000	401,000
213	South Elma				
214	Quinault service		0		
216	Chehalis substation additions	33,000	33,000		33,000
218	Ilwaco-Long Beach area service	109,000	0	+109,000	109,000
219	Raymond-Aberdeen	59,000	59,000		59,000
222	Okanogan County	155,000	155,000		155,000
224	Columbia substation	10,000	10,000		10,000
225	Service to aluminum plant at Wenatchee	67,000	67,000		67,000
228	Orondo substation	47,000	47,000		47,000
229	Columbia-Ellensburg	76,000	76,000		76,000
232	Columbia Basin project service	95,000	95,000		95,000
233	Quincy substation	45,000	45,000		45,000
234	Quincy-Burke	85,000	85,000		85,000
236	Warden substation		0		
299	Other transmission facilities	281,000	281,000		281,000
	Subtotal	1,692,000	1,583,000	+84,000	1,667,000
301	North Bonneville substation additions	127,000	127,000		127,000
304	Troutdale substation additions	55,000	55,000		55,000
305	J. D. Ross substation additions	88,000	88,000		88,000
307	Clark County service	83,000	83,000		83,000
308	Carborundum service	204,000	204,000	-100,000	104,000
312	Longview area service	158,000	158,000		158,000
321	McMinnville substation additions	56,000	56,000		56,000
324	Astoria substation additions	56,000	56,000		56,000
325	Tillamook service	563,000	463,000	+100,000	563,000
330	North Santiam Valley	139,000	139,000		139,000
332	Toledo substation additions	25,000	25,000		25,000
334	Eugene-Reedsport area service	257,000	191,000	+46,000	237,000

See footnotes at end of table, p. 7.

1954 CONSTRUCTION PROGRAM—Continued

No.	Facility	Revised program, fiscal year 1954 (1)	Amount allowed by House (2)	Difference between Senate Committee recommendation and House Allowance (4) minus (2) (3)	Program recommended by Senate committee (4)
200. NORTHWEST AREA—continued					
337	City of Springfield.....	\$7,000	\$7,000		\$7,000
338	Middle Fork Willamette River projects.....	1,029,000	584,000	+\$378,000	962,000
341	McKinley-Gold Beach.....	88,000	88,000		88,000
399	Other transmission facilities.....	321,000	321,000		321,000
	Subtotal.....	3,256,000	2,645,000	+424,000	3,069,000
600. NORTHEAST AREA					
622	Glenn H. Bell (Spokane) substation additions.....	30,000	30,000		30,000
623	Spokane-Colville-Spirit.....	20,000	20,000		20,000
624	Ferry County service.....	72,000	72,000		72,000
629	Valley Way substation additions.....	56,000	0	+56,000	56,000
632	Albeni Falls loop.....	124,000	124,000		124,000
633	Idaho Panhandle.....	120,000	0	+114,000	114,000
636	Columbia Falls service.....	103,000	0	+103,000	103,000
637	Kalispell substation additions.....		30,000	-30,000	
699	Other transmission facilities.....	190,000	190,000		190,000
	Subtotal.....	715,000	466,000	+243,000	709,000
700. SOUTHEAST AREA					
701	Midway substation additions.....	380,000	380,000	-110,000	270,000
702	Grandview substation additions.....	92,000	92,000	-52,000	40,000
705	Benton County service.....	156,000	156,000		156,000
709	Franklin County.....	255,000	255,000		255,000
711	Ice Harbor Dam service.....		0		
719	The Dalles-Goldendale.....	6,000	6,000		6,000
799	Other transmission facilities.....	306,000	306,000	-19,000	287,000
	Subtotal.....	1,195,000	1,195,000	-181,000	1,014,000
800. GENERAL SYSTEM FACILITIES					
810	General structures.....	425,000	125,000	+300,000	425,000
820	Communications facilities.....	800,000	600,000	+200,000	800,000
830	Tools and equipment.....	1,900,000	1,000,000	+500,000	1,500,000
840	Preliminary engineering studies.....	200,000	100,000		100,000
850	Portland operations facilities.....		0		
860	Warehouse stock.....	140,000	² 56,000	-56,000	
	Subtotal.....	3,465,000	1,881,000	+944,000	2,825,000
	Total construction program.....	50,200,000	38,300,000	+8,893,000	47,193,000
	Prior year balance available.....	-3,000,000	(³)	-3,000,000	-3,000,000
	Appropriation or estimate.....	47,200,000	38,300,000	5,893,000	44,193,000

¹ Includes an amendment of \$1,000,000 submitted to the committee by letter of May 26, 1953, from the Secretary of the Interior transmitting a letter of May 22, 1953, from the Director, Bureau of the Budget. Not considered by the House.

² Distribution of unassigned reduction by the House:

118. McNary-(Big Eddy)-Ross.....	\$649,000
860. Warehouse stock.....	140,000

Total..... 789,000

³ Not considered.

With respect to item 130, "Southwest Oregon loop service," the Bonneville Power Administration has an agreement with the California-Oregon Power Co. that the company will build that portion of the Alvey-Nickel Mountain line south from Elkhead to Nickel Mountain to serve the vital defense load for nickel production. The committee has received recent information that there is excellent prospect of working out an alternative method of serving the Nickel Mountain load, and at the same time providing for the complete utilization of the previous investment in the Bonneville 230 kilovolt line completed to Chemult. In allowing \$895,000 for this item, the committee does so with the understanding that in the event additional or substitute facilities are constructed by the California-Oregon Power Co., such portion of the funds allowed to Bonneville Power Administration and not used in construction of this facility will not be otherwise obligated.

OPERATIONS AND MAINTENANCE

1953 appropriation.....	\$6, 600, 000
1954 original budget estimate.....	7, 400, 000
1954 revised budget estimate.....	7, 100, 000
1954 House allowance.....	5, 000, 000
1954 Senate committee recommendation.....	7, 000, 000

The committee considers it necessary to increase the operations and maintenance budget over the amount appropriated in the current fiscal year, in view of the fact that the physical plant in service on July 1, 1952, valued at \$180,030,000 and estimated to be \$222,500,000 on July 1, 1953, will have increased 23.6 percent with the addition of 742 circuit miles of line and 12 new substations by July 1, 1953. The program under way schedules 583 miles of line and 13 new substations to be completed by July 1, 1954. The \$7 million allowance does not appear to be out of line when it is considered that the 1954 revenues from this wholesale power business will be \$45 million.

The committee, however, is strongly of the opinion that some of the activities included in the operations and maintenance budget can and should be sharply curtailed or eliminated and that economies can be effected without impairing the efficient delivery of power and the Federal investment. The committee, therefore, directs that a thorough study be made of all of the operations in this category with a view to eliminating those activities which are not essential for the efficient businesslike operation of the power grid system.

The committee has heard much testimony and is much concerned with the extent to which the 1952 shortage of water in the Columbia Basin has resulted in the imposition of an inequitable burden of costs upon a very large group of domestic and rural consumers in the Pacific Northwest. The committee feels that arrangements by which all domestic and rural consumers who depend upon Bonneville as their source of electric supply receive more nearly equal treatment are in keeping with the purposes and objectives of the Bonneville Project Act. The conditions prevailing in the area have been such as to constitute a real emergency in the power supply of the area, and we believe that the situation can and should be corrected by the Bonneville Power Administration, entering into contracts to firm up, in low-water years, its power delivered for the benefit primarily of domestic and rural customers, by the acquisition to the extent necessary of available steam generated energy in the area and the resale

of such energy to the agencies distributing Bonneville power for general purpose use under the schedules now applicable to Bonneville sales.

This is not to be interpreted as the committee's belief that the Administrator is authorized to enter into contracts generally for the purchase and resale of steam power, but that when limited to making more dependable during critically low-water periods only the normal productive capacity of the federally owned hydroelectric plants, that such contracts are in the interests of the overall economic operation of the project and in conformity with the Bonneville Act. It is our view that this end can be achieved by an exchange on an equitable ratio of the Government's hydro for the steam-generated energy necessary to be acquired.

The committee believes, therefore, that the negotiation and execution of contracts by the Administrator with the associates of Bonneville in the Northwest power pool for the making available to the pool of steam electric power to conserve power storage in critically low-water periods and improve the overall dependability of the hydroelectric plants of the United States that are integrated with the generating stations of the public and private systems of the pool are within the purview of the Bonneville Act of August 20, 1937, as amended by the act of October 23, 1945 (16 U. S. C. 832), and particularly sections 2b, 2f, and 5b thereof, and within the purview of section 14 of the Reclamation Project Act of 1939 (43 U. S. C. 389).

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

Appropriation, fiscal year 1953	\$11,060,000
Original estimate	12,985,000
Revised estimate	11,746,000
House allowance	11,000,000
Committee recommendation	11,746,000

The committee recommends the allowance of the revised estimate of \$11,746,000 for this purpose.

The committee is impressed with the soundness of the program set out in the revised budget and believes it unwise to vary from the Bureau's distribution among the various activities. The committee, therefore, recommends the allowance of the revised estimate of \$11,746,000 to be distributed to the activities as set out in the revised budget.

CONSTRUCTION

Appropriation, fiscal year 1953	\$2,750,000
Original estimate	2,100,000
Revised estimate	2,000,000
House allowance	2,000,000
Committee recommendation	2,000,000

The committee recommends the allowance of the revised estimate of \$2 million for the construction program. This is the same amount as was allowed by the House.

The amount allowed is for the construction of access roads on the Oregon & California Railroad grant lands. The full amount allowed will be returned to the general fund of the Treasury from the receipts from the sale of timber from such lands.

BUREAU OF INDIAN AFFAIRS

HEALTH, EDUCATION, AND WELFARE SERVICES

Appropriation, fiscal year 1953.....	\$51,801,000
Original estimate.....	57,576,920
Revised estimate.....	52,423,000
House allowance.....	52,000,000
Committee recommendation.....	52,300,000

The committee recommends the allowance of \$52,300,000 for health, education, and welfare services administered by the Bureau of Indian Affairs. This is \$300,000 above the House allowance of \$52,000,000. The increase of \$300,000 is necessary in order that there be sufficient funds to carry out contracts with the States for the education of Indian children. Funds for all such contracts have been allowed.

The committee is in agreement with the House committee as to the desirability of adult vocational training. However, the committee does not feel that a program of this magnitude should be undertaken without further study. Therefore, the committee does not recommend any funds for this purpose.

The committee has not allowed any funds for the operation of the Pipestone School in Minnesota. It is the desire of the committee that this school be closed, as it is convinced the school has served its purpose. The committee feels that consideration should be given to the transferring of this facility to the State of Minnesota. The committee has allowed funds for the carrying out of a foster home program, for the children that would otherwise be in the Pipestone School, in cooperation with the State Welfare Department of Minnesota. The total amount allowed for this purpose shall not exceed \$110,000; and the committee has arrived at this total base on an average of \$600 per year per child. In addition to the foster home program the committee has allowed funds, not in excess of \$40,000, for general welfare assistance in certain distressed counties in Minnesota.

RESOURCES MANAGEMENT

Appropriation, fiscal year 1953.....	\$13,253,760
Original estimate.....	16,504,080
Revised estimate.....	15,535,000
House allowance.....	12,500,000
Committee recommendation.....	13,253,760

The committee recommends an appropriation of \$13,253,760, which is the same amount as allowed for the current fiscal year. The same amount has been allowed for each activity as was allowed for the current fiscal year.

The committee is concerned with the tremendous backlog of land transaction cases pending in the area offices. It is the desire of the committee that the Bureau take immediate steps to eliminate this situation.

CONSTRUCTION

Appropriation, fiscal year 1953.....	\$17,500,000
Original estimate.....	20,869,000
Revised estimate.....	15,869,000
House allowance.....	15,869,000
Committee recommendation.....	15,869,000

The committee recommends the allowance of the revised estimate of \$15,869,000 for the construction program of the Bureau of Indian Affairs. This is the same as allowed by the House.

Of the amount allowed \$25,000 is for the replacement of a medical clinic on the Papago Reservation which was destroyed by fire.

It has come to the committee's attention that the Bureau of Indian Affairs has discontinued the use of two school buildings on the Fort Totten Reservation in North Dakota. The committee has recommended a provision in the bill that will allow the transfer of these buildings to the Indians, in order that the buildings may serve some constructive purpose.

The committee has recommended the inclusion of a provision on the bill authorizing the Secretary of the Interior to acquire a limited amount of nonreservation land in Arizona required for the enlargement of the Picacho Reservoir of the San Carlos Indian irrigation project; and approximately 5 acres of land within the Yakima Indian Reservation in Washington for the use of the Wapato irrigation project. The matter was considered by the Senate and made a part of the second supplemental appropriation bill. However, the provision was not allowed by the conference committee. The following statement is contained in the statement of the managers on the part of the House in House Report No. 158, of the 83d Congress, 1st session (the conference report on the second supplemental appropriation bill):

Amendment No. 35: Strikes out the proposal of the Senate to waive the prohibition in Public Law 470, 82d Congress, against the purchase of land. The conferees on the part of both Houses recognize the desirability of accomplishing the purposes of the amendment but it was felt that the cost of the land to be acquired should receive further consideration. The conferees instruct the Bureau of Indian Affairs that any funds allocated for the purposes contemplated by this amendment shall be held until the matter can be reviewed in subsequent hearings.

A restudy of the cost of the land to be acquired for the enlargement of the Picacho Reservoir has been made and the committee has been informed that, by agreements reducing the per acre cost and by taking easements rather than title in fee on portions of the land, the cost involved has been reduced from approximately \$130,000 to \$80,000. Funds for these two projects are available from prior appropriations. Therefore, the committee recommends this provision in order that work on these two projects may proceed.

GENERAL ADMINISTRATIVE EXPENSES

Appropriation, fiscal year 1953	\$3, 525, 647
Original estimate	4, 400, 000
Revised estimate	3, 750, 000
House allowance	3, 000, 000
Committee recommendation	3, 060, 000

The committee recommends an allowance of \$3,060,000 for general administrative expenses of the Bureau of Indian Affairs. The House allowance of \$3 million will result in the elimination of approximately 70 positions. The committee recommends an increase of \$60,000 for the purpose of paying terminal leave that has accrued to those employees who will be separated by this action.

BUREAU OF RECLAMATION

GENERAL INVESTIGATIONS

Appropriation, fiscal year 1953.....	\$4,000,000
Original estimate.....	6,250,000
Revised estimate.....	4,000,000
House allowance.....	2,000,000
Committee recommendation.....	3,500,000

The committee recommends an appropriation of \$3,500,000 for general investigations conducted by the Bureau of Reclamation. It is the view of the committee that a reasonably adequate investigations program is essential in order that there be available sufficient technical information for future projects.

Of the amount allowed \$100,000 is to be available for the investigation of possible power projects in Alaska.

No funds have been allowed for the continuation of the Arkansas, White, Red River Basin survey in the States of Arkansas, Louisiana, and Missouri.

None of the funds provided for general investigations shall be used for advanced planning on the Sacramento Canals unit of the Central Valley project, as money has been provided for this purpose under the "Construction and rehabilitation" appropriation.

CONSTRUCTION AND REHABILITATION

	New funds	Total program
Appropriation, fiscal year 1953.....	\$177,797,991	-----
Original estimate.....	193,888,000	-----
Revised estimate.....	145,000,000	-----
House allowance.....	108,396,675	150,874,998
Committee recommendation.....	123,589,450	162,382,789

The program approved by the committee consists of \$123,589,450 in new appropriated funds, \$28,079,264 in unobligated balances from prior appropriations which will be available to finance the recommended 1954 program, and \$11,014,075 in carryover funds from the transmission division of the Missouri River Basin project.

The committee continues to be disturbed in its consideration of appropriation requests for reclamation construction by reason of the amount which is carried forward each year as unobligated balances. Consequently, the committee has imposed a general program reduction of approximately 10 percent; experience has shown that the Bureau of Reclamation will be unable to obligate up to the full amount of the approved program.

It is recognized that the action taken by the committee will necessitate some flexibility in the application of funds in meeting variable and changed operating conditions encountered in the construction program. Therefore, the committee authorizes the Secretary to make adjustments in the use of funds with the express understanding that funds will not be allotted for purposes contrary to the expressed intent of the Congress, for purposes not contemplated in the revised budget justifications unless otherwise recommended in the reports of the House and Senate Committees on Appropriations, or for a rate of progress not set forth in the program submitted in the revised budget.

The following table sets forth a breakdown of the projects approved by the committee and the amounts therefore:

Project or unit	Revised budget estimate (new funds)	Program allowed by the House	Program allowed by the Senate
Eklutna project, Alaska	\$12,770,846		\$8,500,000
Gila project, Arizona	4,337,000	\$4,500,000	4,500,000
Colorado River front work and levee system, Arizona-California-Nevada	150,000	150,000	401,000
Boulder Canyon project, Hoover Dam and powerplant, Arizona-Nevada	373,000	300,000	389,000
Davis Dam project, Arizona-Nevada	3,727,000	3,357,920	4,232,000
All-American Canal project, Arizona-California		133,380	393,380
Cachuma project, California	6,546,782	6,546,782	6,546,782
Central Valley project, California	12,474,520	23,352,202	24,008,888
Kern River project, California	10,000		20,000
Kings River project, California	2,000		4,324
Solano project, California			2,140,000
Klamath project, California-Oregon	290,700		335,000
Colorado-Big Thompson project, Colorado	5,132,000	5,362,000	5,362,000
Paonia project, Colorado	7,000	9,422	75,200
San Luis Valley project, Colorado			15,000
Minidoka project, American Falls power division, Idaho			None
Minidoka project, north side pumping division, Idaho	1,627,000	1,068,000	1,068,000
Palisades project, Idaho-Wyoming	17,650,000	16,220,000	17,600,000
Avondale, Idaho	None	None	222,000
Dalton Gardens, Idaho	None	None	268,000
Hungry Horse project, Montana	23,000	673,000	673,000
Fort Peck project, Montana-North Dakota	350,000	350,000	352,000
Vermejo project, New Mexico	1,472,000	1,000,000	1,477,000
Rio Grande project, New Mexico-Texas	529,000	500,000	583,000
Middle Rio Grande project, New Mexico		1,580,889	1,580,889
Grants Pass project, Savage Rapids Dam, Oreg		61,938	71,470
Provo River project, Utah		204,749	216,749
Weber Basin project, Utah	5,776,000	5,500,000	5,776,000
Columbia Basin project, Washington	20,468,161	20,400,000	20,618,161
Yakima project, Kennewick division, Washington	3,867,000	3,500,000	3,867,000
Yakima project, Roza division, Washington	76,656	115,656	115,656
Eden project, Wyoming	1,081,000	1,141,000	1,331,000
Kendrick project, Wyoming	2,876,000	2,500,000	2,970,000
Riverton project, Wyoming	475,000	300,000	525,000
Rehabilitation and betterment of existing projects	1,808,472	2,000,000	2,114,723
Drainage and minor completion program	978,932	500,000	1,621,336
Missouri River Basin project:			
Phase A:			
Bostwick division, Nebraska-Kansas	4,033,571	4,000,000	4,183,571
Buford, Trenton project, North Dakota		300,000	300,000
Canyon Ferry unit, Montana	880,000	957,000	992,000
Cedar Bluff unit, Kansas	30,000	30,000	30,000
Crow Creek unit, Montana	673,000	673,000	673,000
Frenchman-Cambridge division, Nebraska	4,175,000	4,500,000	4,500,000
Heart Butte unit, North Dakota			330,000
Jamestown unit, North Dakota	1,657,000	1,657,000	1,657,000
Kirwin unit, Kansas		6,500,000	6,500,000
Lower Marias unit, Montana	7,461,000	6,000,000	7,461,000
Missouri diversion unit, Montana-North Dakota		2,000,000	2,000,000
Rapid Valley unit, South Dakota	4,230,000	3,000,000	4,230,000
Shadehill unit, South Dakota	20,000		20,000
St. Francis unit, Colorado-Kansas			40,000
Transmission division	10,896,330	11,020,060	14,701,781
Webster unit, Kansas		5,000,000	5,000,000
Drainage and minor completion program	84,498	161,000	303,500
Phase B, units ready or being prepared for construction	980,532	750,000	
Phases C and D, planning work and work in connection or cooperation with Corps of Engineers	1,000,000	500,000	3,250,000
Other departmental agencies	4,000,000	2,500,000	3,250,000
Total, Missouri River Basin project	40,120,931	49,548,060	59,121,852
Subtotal, all foregoing items	145,000,000	150,874,998	179,095,410
Less 10 percent program reduction			-16,712,621
Net program approved		150,874,998	162,382,789
Less prior year funds available:			
Unobligated carry over		-42,478,323	-28,079,264
Carry over, MRB project, transmission division			-11,014,075
Total prior year funds available			-(39,093,339)
New funds allowed		108,396,675	123,589,450

THE GILA PROJECT, ARIZONA

In connection with the committee's approval in its report on the Department of the Interior appropriation bill, 1953, of not to exceed \$100,000 for the construction of a service building for the Wellton-Mohawk division of the Gila project, the Bureau of Reclamation is directed to keep the direct construction costs to that amount and also limit the indirect or supervisory charges to the very minimum possible.

DAVIS DAM PROJECT, ARIZONA-NEVADA

The committee has included \$100,000 for initiation of construction of additional substation facilities at Henderson, Nev. The facilities are needed to take care of a critical power situation arising from requirements of defense industries operating at Henderson. The total estimated cost of the project is \$2,400,000 and the State of Nevada has agreed that it will enter into a contract with the Government to return the cost of the project with interest over the usual pay-back period.

CENTRAL VALLEY PROJECT, CALIFORNIA

The committee has approved a program of \$24,008,888 for the Central Valley project. This is an increase of \$656,686 over the program approved by the House for this project; and this amount is for the Folsom transmission facilities, which were specifically disallowed by the House.

Of the amount approved, \$1 million is for the final planning and construction of the Sacramento canals unit of the project.

Concern has been expressed in some quarters that the rates incorporated in power sales contracts on the Central Valley project are too low. These rates have been defended by the Bureau as fully adequate.

The House committee recommended that action under them by the Secretary be suspended pending investigation.

Testimony before this committee shows that at least one of these contracts—that with the Sacramento Municipal Utility District—has been approved as to legality and fully executed by the United States. We agree that further investigation may be desirable; we think however, that the Secretary should carry out those contracts which have been approved and fully executed until and unless they are found invalid following such investigation.

PALISADES PROJECT, IDAHO-WYOMING

The committee has approved a program of \$17,600,000 for the Palisades project. None of the funds allowed are for work on the Palisades switchyard, however the main transformers are not to be considered as a part of the switchyard and the committee has allowed approximately \$200,000 for progress payments on such transformers.

THE AVONDALE AND DALTON GARDENS PROJECTS, IDAHO

The committee has been advised that the Avondale and Dalton Gardens irrigation projects in Idaho are in need of immediate rehabilitation. The Committee has allowed \$268,000 for the rehabilitation of the Dalton Gardens project, and \$222,000 for the rehabilitation of the Avondale project. Provisions have been included in the bill that require the negotiation of contracts satisfactory to the Secretary for the repayment of the amounts allowed in full.

SAVAGE RAPIDS DAM, OREG.

The committee notes that from \$70,000 to \$75,000 of funds appropriated in fiscal year 1953 for rehabilitation of Savage Rapids Dam may be available for rehabilitating protective works for the gravity canal which is connected with the dam. The committee is of the opinion that this proposed work may properly be considered as a part of the rehabilitation program for the dam which serves the canal and its protection is essential to serving the irrigated lands of the Grants Pass district. In working out a program for the canal-dam protection, the district and the Bureau should seek the advice and cooperation of the Corps of Engineers should the latter be authorized to assist.

MISSOURI RIVER BASIN PROJECT

MISSOURI DIVERSION UNIT

The recommendation of the House committee that pumping operations be substituted for a diversion dam to serve the Missouri diversion unit with irrigation water is noted. When the initial appropriation was made for the Missouri diversion unit in fiscal year 1953, a diversion dam was contemplated. The committee recommends that, in view of the conflict between the fiscal year 1953 plan and the House committee report, and before actual construction starts, the Secretary of the Interior have a board of engineers advise him as to the engineering feasibility of the House committee recommendation as compared with a diversion dam. Should the Secretary find that a diversion dam is more feasible from an engineering and operating standpoint, no power generating installations should be made at the dam without specific allocation of funds for that purpose by the Congress.

RAPID VALLEY UNIT, SOUTH DAKOTA

By contract No. 14-06-W-51, dated October 20, 1950, between the United States and the city of Rapid City, S. Dak., it was agreed that not to exceed 1,810 acre-feet per annum of the water supply developed by the Pactola Dam would be available to the Rapid City Air Base through carriage facilities provided by the city. The Bureau of Reclamation finds that \$1 million represents a fair value of capital cost of storing 1,810 acre-feet per annum for the air base. In view of this contribution to the defense program, the cost so allocated is declared nonreimbursable, and a provision for this purpose has been included in the bill.

TRANSMISSION DIVISION

The committee recommends a program of \$14,701,781 for the transmission division. This amount is \$3,681,721 more than the House program of \$11,020,060. The committee has taken into consideration the carryover of \$11,014,075 in approving this program, and that amount has been subtracted from the total program. The 10 percent-program reduction has not been applied against that part of the program to be financed from the carryover balance.

The committee has included \$300,000 for the Watertown-Granite Falls-Benson-Fergus Falls 230-kilovolt line to be used for planning only.

The following table sets forth in detail each transmission line that has been approved and the amounts allowed therefor:

Facility	Revised budget request (new funds)	Program approved by House	Program recommended by Senate committee
Sioux Falls-Brookings 115-kilovolt transmission line and substations	\$1,014,271	\$500,000	\$500,000
Brookings-Watertown 115-kilovolt transmission line and substations	1,061,150	500,000	500,000
Watertown-Groton-Huron-Amour 115-kilovolt transmission line and substations	1,598,392	500,000	500,000
Amour-Fort Randall-Gavins Point-Sioux Falls 115-kilovolt transmission line and substations	860,373	500,000	500,000
Rapid City-Midland 115-kilovolt transmission line and substations	688,500	300,000	300,000
Fort Randall-Winner 115-kilovolt transmission line and substations	112,812	112,812	112,812
Fort Randall-Oahe-Mobridge-Garrison 230-kilovolt transmission line and substations	5,814,340	4,000,000	5,814,340
Fort Randall-Sioux City (double circuit) 230-kilovolt transmission line and substations	4,703,949	3,500,000	3,500,000
Oahe-Midland 115-kilovolt transmission line and substation	535,000	500,000	500,000
Big Bend-Huron-Watertown (double circuit) 230-kilovolt transmission line and switchyard	400,000	400,000	400,000
Watertown-Granite Falls-Benson-Fergus Falls 230-kilovolt transmission line and substations			300,000
Central North Dakota system	40,301		40,301
Bismarck-DeVaul 69-kilovolt transmission line and substation	186,000	55,000	186,000
Williston-Garrison 115-kilovolt transmission line and substations	20,000	20,000	20,000
Garrison-Voltaire 115-kilovolt extension to Garrison switchyard	26,000	26,000	26,000
Valley City substation additions	15,000	15,000	15,000
Jamestown-Fargo 230-kilovolt transmission line and substations	1,000,000		1,000,000
Crow Creek substation	48,080		48,080
Canyon Ferry-East Helena (double circuit) 115-kilovolt transmission line	6,000	6,000	6,000
Gavins Point-Belden 115-kilovolt transmission line			200,000
Gering-Sterling 115-kilovolt transmission line and substations	101,248	85,248	85,248
Glendo-Lusk 34.5-kilovolt transmission line and substations	148,333		148,000
All other items	6,201,481		
Subtotal, transmission division cost program	24,581,230	11,020,060	14,401,781
Deduct:			
Prior year unobligated balances	-2,466,670		
Carryover available for MRB Transmission division	-11,014,075		-11,014,075
Undistributed items (net)	-204,155		
Total	10,896,330	11,020,060	3,687,706

The committee reiterates its view that efforts should be made to secure wheeling contracts wherever possible, and that the Federal Government should build transmission lines only when such agreements cannot be negotiated at comparable cost to consumers; the only exception to this policy should be with respect to main lines for the purpose of connecting Federal hydroelectric plants, where the benefits from the integration justify the expenditure.

PHASES B, C, AND D—OTHER INTERIOR DEPARTMENT AGENCIES

For phases B, C, and D of the Missouri River Basin project for the Bureau of Reclamation, the revised budget estimated a total of \$2,526,000 and for the other Interior Department agencies a total of \$4,000,000. The committee is of the opinion that reclamation activities under phases, B, C, and D should be financed at the same rate as the work of the other Interior agencies. Therefore, the committee recommends a total allowance of \$3,250,000 to the Bureau of Reclamation for phases B, C, and D, and \$3,250,000 for the other

agencies of the Department of the Interior, the latter amount to be apportioned as the Secretary may find in the interests of the program.

Of the amount allowed for the Bureau of Reclamation, \$850,000 shall be available to expedite investigations and advanced planning on the Garrison diversion development in North Dakota; \$200,000 for expediting the aquifer well-drilling program in the James River Valley of South Dakota in connection with the Oahe unit; and \$25,000 to complete investigations and studies on the proposed Mott Dam on the Cannonball River in North Dakota.

OPERATION AND MAINTENANCE

Appropriation, fiscal year 1953	\$19,000,000
Original estimate	24,800,000
Revised estimate	23,200,000
House allowance	18,000,000
Committee recommendation	21,040,000

The Committee recommends an appropriation of \$21,040,000 for operation and maintenance of facilities of the Bureau of Reclamation. It is the view of the committee that this amount is necessary to assure the proper operation of the irrigation and power facilities, to provide an economic level of maintenance of these facilities, and to carry on other activities carried in this appropriation such as the cooperative program with the Department of Agriculture, the soil and moisture conservation program, and the operation of Boulder City, Nev.

Of the amount recommended, \$400,000 is for the cooperative program with the Department of Agriculture. A provision has been included in the bill authorizing the transfer of this sum to the Department of Agriculture.

In recommending the allowance of \$21,040,000 for this purpose, the committee calls attention to the fact that over \$17,000,000 of this amount will be returned to the Treasury in the form of (1) payments from the water users on the various irrigation projects, and (2) in the form of receipts from the sale of power.

GENERAL ADMINISTRATIVE EXPENSES

Appropriation, fiscal year 1953	\$5,250,000
Original estimate	5,250,000
Revised estimate	4,750,000
House allowance	4,250,000
Committee recommendation	4,750,000

The committee recommends the allowance of the revised budget estimate of \$4,750,000 for the general administrative expenses of the Bureau of Reclamation.

The committee is advised that the Secretary is contemplating certain reorganizations in the administrative structure of the Bureau. In view of this fact, the committee authorizes the use of the funds provided for general administrative expenses at Bureau offices other than the Washington, Denver, and various regional offices.

EMERGENCY FUND

Appropriation, fiscal year 1953	\$400,000
Original estimate	1,000,000
Revised estimate	400,000
House allowance	500,000
Committee recommendation	400,000

The committee recommends an appropriation for the emergency fund of \$400,000, the revised estimate and a reduction of \$100,000 below the House allowance. This amount is necessary in order to maintain a balance of approximately \$1,000,000 in the emergency fund.

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS AND RESEARCH

Appropriation, fiscal year 1953.....	\$25,362,685
Original estimate.....	31,070,000
Revised estimate.....	27,750,000
House allowance.....	27,750,000
Committee recommendation.....	26,380,000

The committee recommends an appropriation of \$26,380,000 for the work of the Geological Survey. This amount is \$1,370,000 below the revised estimate of \$27,750,000, which was allowed by the House, and \$1,017,315 more than allowed for the current year.

The reduction of \$1,370,000 has been applied to the "Topographic surveys and mapping" activity. The amount presented in the revised budget has been allowed for all other activities.

BUREAU OF MINES

CONSERVATION AND DEVELOPMENT OF MINERAL RESOURCES

Appropriation, fiscal year 1953.....	\$18,657,000
Original estimate.....	20,500,000
Revised estimate.....	17,350,000
House allowance.....	13,395,918
Committee recommendation.....	15,928,180

The committee recommends an appropriation of \$15,928,180 for the conservation and development program of the Bureau of Mines. The increase of \$2,532,262 is to be allocated to the following activities:

Fuels:

(c) Synthetic liquid fuels:

1. Coal gasification work at Morgantown, W. Va.....	\$850,000
2. Shale-to-oil research, Laramie, Wyo.....	476,800
4. Coal-to-oil research, Bruceton, Pa.....	667,600
	<hr/>
	\$1,994,400

Minerals and metals:

(a) Ferrous metals and alloys.....	396,281
(b) Nonferrous metals.....	74,875
(c) Nonmetallic minerals.....	66,706

It is the view of the committee that the Bureau of Mines in carrying out its various research and investigation programs should not concentrate in too few geographical locations, but should conduct its programs in such a manner as to broaden the geographical area of research and so secure more comprehensive knowledge of mineral values.

The committee does not recommend any funds for the operating of the synthetic liquids fuel demonstration plant at Louisiana, Mo. The sum of \$250,000 allowed by the House for the closing of the plant has been allowed.

There has been appropriated heretofore approximately \$1,350,000 to the Bureau of Mines for the purpose of conducting research and experiments at the Laramie alumina plant, and the committee has provided approximately \$650,000 to complete this work.

The committee has been advised by the Bureau of Mines that it intends to complete its program within the amount allowed and will release the plant to the General Services Administration by the end of the fiscal year 1954.

It appears that it is to the best interest of the Government that demonstrated costs, quantities, and qualities of alumina to be produced from such plant be obtained at the earliest moment and the committee is convinced that operation by private industry on quantity basis can be had without expense to the Government.

The committee believes it to be in the public interest that General Services Administration should, as soon as possible, attempt to negotiate either a lease or sales agreement with an industrial operator with such agreement to take effect upon the release of the property by the Bureau of Mines, retaining for the Bureau of Mines if it so desires and at its expense the privilege of—

(1) Observing operations in the plant for a reasonable time without participating but having access to the experimental data and records pertinent to the operations.

(2) Conducting further reasonable research for a reasonable time in the plant in cooperation with the lessee or purchaser provided such activities do not interfere with operations of the industrial operator, which operations shall be the exclusive venture of the operator.

(3) Occupying suitable office space for a reasonable time.

HEALTH AND SAFETY

Appropriation, fiscal year 1953	\$4, 346, 000
Original estimate	5, 530, 000
Revised estimate	5, 060, 000
House allowance	5, 060, 000
Committee recommendation	5, 060, 000

The committee recommends the allowance of the revised estimate of \$5,060,000 for the health and safety program of the Bureau of Mines. This is the same as allowed by the House. The increase of \$714,000 above the amount provided for the current year is necessary in order that the Bureau of Mines may carry out additional responsibilities imposed upon it by the Mine Safety Act, Public Law No. 552, 82d Congress, 2d session.

CONSTRUCTION

Appropriation, fiscal year 1953	\$3, 600, 000
Original estimate	1, 760, 000
Revised estimate	425, 000
House allowance	425, 000
Committee recommendation	425, 000

The committee recommends the allowance of the revised estimate of \$425,000 for the construction program of the Bureau of Mines. Of the amount provided \$225,000 is for additional laboratory space at Pittsburgh to provide the Health Branch with additional facilities in order to carry on the additional workload resulting from the Mine Safety Act, Public Law No. 552, 82d Congress, 2d session. The balance of the \$200,000 is for minor additions to existing facilities.

GENERAL ADMINISTRATIVE EXPENSES

Appropriation, fiscal year 1953	\$1, 278, 000
Original estimate	1, 325, 000
Revised estimate	1, 325, 000
House allowance	1, 086, 300
Committee recommendation	1, 325, 000

The committee recommends the allowance of the revised estimate of \$1,325,000 for the general administrative expenses of the Bureau of Mines. It is the view of the committee that the modest increase of \$47,000 over the amount available for the current fiscal year is necessary in view of the added responsibilities of the Bureau of Mines by recent legislation.

NATIONAL PARK SERVICE

MANAGEMENT AND PROTECTION

Appropriation, fiscal year 1953	\$8, 786, 550
Original estimate	10, 000, 000
Revised estimate	9, 945, 000
House allowance	8, 786, 550
Committee recommendation	8, 786, 550

The committee recommends an appropriation of \$8,786,550 for the management and protection activities of the National Park Service. This is the same amount that was available for the current fiscal year, and the same as allowed by the House. The same amount has been allowed for each activity as was available for the current fiscal year.

The committee is concerned with the present arrangements the National Park Service has with the operators of the concessions in the various parks. The committee has recommended that there be included in the bill a provision requiring the Secretary to review all existing contracts and leases with the concessionaires; that all future contracts and leases shall be awarded on a competitive bidding basis to a qualified person, or group of persons; and that all contracts entered into shall be transmitted to the Congress for reference to the appropriate committees of the Congress.

MAINTENANCE AND REHABILITATION

Appropriation, fiscal year 1953	\$8, 003, 370
Original estimate	9, 200, 000
Revised estimate	9, 200, 000
House allowance	8, 000, 000
Committee recommendation	8, 600, 000

The committee recommends an appropriation of \$8,600,000, for the maintenance and rehabilitation of facilities administered by the National Park Service. This amount is \$600,000 more than the House allowance, and \$600,000 below the revised estimate.

The amount allowed is allocated to the following activities:

1. Roads and trails	\$4, 338, 495
2. Buildings and utilities, and other facilities	4, 261, 505

CONSTRUCTION

Appropriation, fiscal year 1953	\$15,030,410
Original estimate	17,919,000
Revised estimate	14,144,000
House allowance	13,435,000
Committee recommendation	13,916,300

The committee recommends an appropriation of \$13,916,300 for the construction program of the National Park Service. The amount allowed is to be allocated among the following activities:

Parkways:	
Baltimore-Washington	\$550,000
Blue Ridge	852,300
Colonial	10,000
George Washington Memorial	98,000
Natchez Trace	651,000
Suitland	35,000
Rights-of-way and plans	120,000
	\$2,316,300
Roads and trails	4,010,000
Buildings and utilities	4,050,000
Acquisition of lands and water rights	3,540,000

Of the amount allowed for the Blue Ridge Parkway, \$481,300 is for the construction of a grade separation over United States Highway No. 321 (project No. 2F13); and for the grading, draining, and stone base of that portion of the parkway in the vicinity of Blowing Rock, N. C. (project No. 2G1).

The \$10,000 allowed for the Colonial Parkway is for the entire completion of the seawall.

In general the committee is in agreement with the following statement on page 22 of the House report:

In connection with the appropriation for the acquisition of lands and water rights, no land is to be taken by the Park Service through the condemnation procedure.

However, the committee does not feel that this provision should apply to the acquisition of land for the Independence National Historical Park project, Pennsylvania; and the committee specifically exempts this project from the statement.

LIQUIDATION OF CONTRACT AUTHORIZATION

Appropriation, fiscal year 1952	None
Original estimate	\$1,500,000
Revised estimate	1,500,000
House allowance	1,500,000
Committee recommendation	1,500,000

The committee recommends the allowance of \$1,500,000 to liquidate obligations incurred under the contract authority contained in section 4 (b) of the Federal Aid Highway Act of 1952, Public Law No. 413, 82d Congress, approved June 25, 1952.

GENERAL ADMINISTRATIVE EXPENSES

Appropriation, fiscal year 1953	\$1,342,000
Original estimate	1,400,000
Revised estimate	1,380,000
House allowance	1,250,000
Committee recommendation	1,268,000

The committee recommends an appropriation of \$1,268,000 for the administrative expenses of the National Park Service. The \$1,268,000 is to be allocated as follows:

Departmental expenses.....	\$796,765
Regional office expenses.....	471,235

The committee is in accord with the following statement on page 23 of the House report:

Again, the committee urges consideration of elimination of regional offices. * * *

It would appear that there should be at least a reduction in this field, by consolidation.

FISH AND WILDLIFE SERVICE

MANAGEMENT OF RESOURCES

Appropriation, fiscal year 1953.....	\$7,325,375
Original estimate.....	7,875,000
Revised estimate.....	7,456,000
House allowance.....	7,000,000
Committee recommendation.....	7,000,000

The committee recommends an appropriation of \$7 million for the management of resources administered by the Fish and Wildlife Service. This is the same amount as allowed by the House, and a decrease of \$325,375 below the amount available for the current fiscal year. No specific project or installation has been disallowed, and the Fish and Wildlife Service is directed to operate all its facilities within the amount provided.

The committee is concerned over the near extinction of the Florida Key deer. A provision has been included in the bill authorizing the leasing of lands in order that certain protection may be afforded these small deer.

INVESTIGATION OF RESOURCES

Appropriation, fiscal year 1953.....	\$4,299,448
Original estimate.....	¹ 4,440,000
Revised estimate.....	¹ 4,363,000
House allowance.....	3,000,000
Committee recommendation.....	¹ 4,260,000

¹ Includes \$260,000 for fishery research submitted under the Office of the Secretary.

The committee recommends an appropriation of \$4,260,000 for the investigation of resources by the Fish and Wildlife Service. The committee feels that a sound research program in this field is necessary, therefore the committee recommends the restoration of \$1,000,000 of the reduction of \$1,103,000 made by the House. In taking this action the committee has not disallowed any research program, and the committee directs that the cut of \$103,000 be absorbed in the overall program, rather than specific projects. Of the amount recommended, \$200,000 is for the sea lamprey control program.

The committee has allowed the full revised estimate of \$260,000 for research on fish migration over dams. The estimate for this program was submitted under the Office of the Secretary; however, the committee feels that the Fish and Wildlife Service is the proper agency of the Government to carry out this program.

It is the sense of the committee that the costs incurred in the construction and operation of facilities to facilitate the passage of

fish, upstream and downstream, over dams should be allocated to the cost of such dams. The committee urges the appropriate legislative committee to give early consideration to legislation to accomplish this purpose.

CONSTRUCTION

Appropriation, fiscal year 1953.....	\$673, 800
Original estimate.....	305, 000
Revised estimate.....	¹ 251, 000
House allowance.....	435, 600
Committee recommendation.....	313, 000

¹ The revised estimate was increased by \$146,000 by letter from the Secretary of the Interior, dated May 26, 1953. The increase is for the repair of flood damages at the Craig Brook, Maine, fish hatchery.

The committee recommends an appropriation of \$313,000 for the construction program of the Fish and Wildlife Service. The increase of \$62,000 above the revised budget is for the second year of construction on the Frankfort, Ky., fish hatchery, on which construction was initiated during the current fiscal year.

The committee has not allowed any funds for the construction of a bridge across Indian Bay and the St. Charles approach roadway and ramps. The House allowed \$130,600 for this purpose. The committee was not presented with any information as to the cost of this project, and feels there is a question as to legal authority for Fish and Wildlife Service to make such agreement. Therefore the committee has not recommended the allowance of any funds for this project.

GENERAL ADMINISTRATIVE EXPENSES

Appropriation, fiscal year 1953.....	\$898, 198
Original estimate.....	925, 000
Revised estimate.....	898, 000
House allowance.....	775, 000
Committee recommendation.....	775, 000

The committee feels that \$775,000, the amount allowed by the House, is sufficient for the administrative expenses of the Fish and Wildlife Service.

OFFICES OF TERRITORIES

ADMINISTRATION OF TERRITORIES

Appropriation, fiscal year 1953.....	\$3, 826, 537
Original estimate.....	3, 910, 000
Revised estimate.....	3, 792, 800
House allowance.....	3, 782, 300
Committee recommendation.....	3, 782, 300

The committee concurs in the action of the House in allowing \$3,782,300 for the expenses of the administration of the Territory of Alaska, Territory of Hawaii, Virgin Islands, Guam, American Samoa, and Canton Island.

TRUST TERRITORY OF THE PACIFIC ISLANDS

Appropriation, fiscal year 1953.....	\$5, 493, 750
Original estimate.....	8, 500, 000
Revised estimate.....	5, 925, 000
House allowance.....	None
Committee recommendation.....	4, 000, 000

The committee recommends an appropriation of \$4 million for the administration of the trust territories. The House did not allow any funds for this purpose. The following statement appears on page 25 of House Report No. 314:

TRUST TERRITORY OF THE PACIFIC ISLANDS

The entire budget request of \$8,500,000 for the Trust Territory Islands of the Pacific has been disallowed. The appropriations bill for 1953 carried language which provided that no funds were to be available for administration of the trust territory after June 30, 1953, unless organic legislation for this program is enacted by the Congress. To date no such legislation has been enacted and consequently the funds are denied.

The Trust Territory of the Pacific Islands is made up of the island groups known before the last war as the Japanese Mandated Islands. They have been administered by the United States under trusteeship agreement with the United Nations, which agreement was approved in 1947 by the Congress. However, in the absence of organic legislation the committee is entirely without guideposts in evaluating the programs for which appropriations are being requested, and is of the opinion that language in the appropriation bill for the purpose of making appropriations would be legislation in an appropriation bill.

On June 11, Senate Joint Resolution No. 6, which provided—

There are hereby authorized to be appropriated for a period not to exceed three years such sums, not to exceed \$10,000,000 annually, as may be necessary to carry out the provisions of this joint resolution: *Provided, however,* That no new activity requiring expenditures of Federal funds shall be initiated without specific prior approval of the Congress.

was passed by the Senate.

The committee feels that \$4,000,000 is an adequate amount to provide for a reasonable program. The funds provided have not been allocated among the various activities.

The committee feels that immediate study should be given to determine the need for the type of construction program presented in the revised budget.

The committee has included a provision in the bill extending the succession of the Island Trading Co. for a period of 3 years. This organization is vital to the economy of the trust territories, and until a successor is provided for this operation must continue.

It is the desire of the committee that a complete study of the problems involved in the administration of the trust territories be made, with the view in mind of making such operation self-sustaining.

ALASKA PUBLIC WORKS

Appropriation, fiscal year 1953	\$13,208,200
Original estimate	15,000,000
Revised estimate	10,000,000
House allowance	14,325,000
Committee recommendation	10,000,000

The committee recommends an appropriation of \$10 million for the Alaska public works program. While this amount is a substantial reduction below the allowance of the House, it is the amount of the revised estimate. In recommending this amount the committee calls attention to the fact that 50 percent of the total will be returned to the Treasury within a period of 20 years with interest at 2 percent.

CONSTRUCTION OF ROADS, ALASKA

Appropriation, fiscal year 1953	\$17,000,000
Original estimate	18,400,000
Revised estimate	14,600,000
House allowance	10,000,000
Committee recommendation	14,600,000

The committee recommends the allowance of the revised estimate of \$14,600,000 for the construction of roads in Alaska. The increase of \$4,600,000 above the House allowance is to be allocated as follows:

1. Preparation of plans	\$200,000
2. Construction in progress	4,400,000

The amount recommended is necessary in order that the road-surfacing program, which has been approved by the military, may proceed during the coming fiscal year.

It has come to the committee's attention that certain of the approaches to the existing bridges, which will be a part of the Cordova-Richardson Highway, are in need of immediate rehabilitation. In view of this fact, the Secretary is authorized to use the funds allowed for construction for this purpose.

The committee urges the Territorial government to give the earliest possible consideration to a more realistic gasoline tax system.

OPERATION AND MAINTENANCE OF ROADS, ALASKA

Appropriation, fiscal year 1953	\$3,318,000
Original estimate	3,400,000
Revised estimate	3,400,000
House allowance	3,000,000
Committee recommendation	3,000,000

The committee recommends the allowance of \$3 million for the operation and maintenance of the road system in Alaska. This is the same amount as allowed by the House.

CONSTRUCTION, ALASKA RAILROAD

Appropriation, fiscal year 1953	\$3,906,000
Original estimate	16,311,000
Revised estimate ¹	9,250,000
House allowance	2,715,000
Committee recommendation	8,250,000

¹ The revised estimate was increased from \$2,715,000 to \$9,250,000 by letter from the Secretary of the Interior dated June 1. The increase of \$6,535,000 was for the rehabilitation of the Seward-Portage portion of the railroad.

The committee recommends an appropriation of \$8,250,000 for the construction program of the Alaska Railroad. The amount allowed is to be allocated as follows:

1. Purchase of rolling stock	\$2,715,000
2. Rehabilitation of the Seward-Portage section	5,535,000

The additional rolling stock to be acquired is composed of 6 diesel locomotives and 200 coal cars. Funds for this purpose were approved by the House.

A supplemental estimate, in the form of an amendment to the revised budget, for \$6,535,000 to initiate a rehabilitation program on the

Seward-Portage section of the Alaska Railroad was considered by the committee. The committee recommends the allowance of \$5,535,000 for this purpose.

The committee has been advised that the port of Whittier has largely been taken over by the military making it necessary that practically all traffic, other than military, come through Seward. The Seward-Portage section of the railroad is in such a condition that it cannot serve this additional load without major rehabilitation. With this view in mind the committee has recommended the allowance of \$5,535,000 for the first year of this rehabilitation program.

VIRGIN ISLANDS PUBLIC WORKS

Appropriation, fiscal year 1953.....	\$2, 566, 680
Original estimate.....	1, 100, 000
Revised estimate.....	1, 100, 000
House allowance.....	1, 100, 000
Committee recommendation.....	1, 100, 000

The committee concurs in the action of the House in the allowance of \$1,100,000 for the Virgin Islands public works program. This amount is the same as the revised budget estimate.

ADMINISTRATION, DEPARTMENT OF THE INTERIOR

SALARIES AND EXPENSES

Appropriation, fiscal year 1953.....	\$2, 525, 000
Original estimate.....	2, 660, 000
Revised estimate.....	2, 525, 000
House allowance.....	2, 325, 000
Committee recommendation.....	2, 325, 000

The committee recommends an appropriation of \$2,325,000 for the administration of the Department of the Interior. This amount is \$200,000 below the revised estimate, and the same as allowed by the House.

CONSULTANTS

The committee has deleted from this section of the bill the provision authorizing the employment of consultants. A provision has been included in the general provisions of the bill authorizing the employment of consultants at rates not to exceed \$50 per day, when authorized by the Secretary.

The committee does not feel that the appropriation for administration of the Department should bear the burden of the cost of consultants for all the agencies and bureaus. It is recognized that it will be necessary for the Secretary to employ experts in various fields to advise him on technical matters. Therefore, the committee has included such authority in the general provisions of the bill.

The committee is in accord with the House committee that control of this matter should be in the Secretary, and the provision recommended provides such control.

GENERAL PROVISIONS

SECTION 107. PROVISIONS AUTHORIZING THE TRANSFER OF PASSENGER VEHICLES

The bill as approved by the House did not provide authority for the purchase of any passenger motor vehicles. A provision was placed in the bill giving the Secretary the authority to transfer vehicles between bureaus and agencies of the Department without transfer of funds.

It is the view of the committee that an actual saving will be realized by the replacement of those vehicles in the fleet that have been driven over 60,000 miles. Therefore, the above cited provision has been deleted from the bill, and specific authority given throughout the bill authorizing the purchase of passenger motor vehicles to replace those that have been driven in excess of 60,000 miles. The total number of such replacements allowed is 561, distributed among the following bureaus and agencies:

Office of the Secretary	2
Bonneville Power Administration	11
Bureau of Land Management	15
Bureau of Indian Affairs	62
Bureau of Reclamation	200
Geological Survey	69
Bureau of Mines	50
National Park Service	45
Fish and Wildlife Service	107
Total	561

The committee has not allowed the authority to purchase any passenger vehicles other than for replacement.

SECTION 108. LIMITATION ON AMOUNT WHICH MAY BE EXPENDED FOR INFORMATIONAL SERVICES

The House included a provision in the bill imposing a \$100,000 limitation on the amount available for informational services. The committee is in full accord with the purpose of this provision, however, it is the view of the committee that the limitation imposed by the House is not adequate for a sound information program. With this view in mind, the committee has increased the limitation to \$250,000.

TITLE II—VIRGIN ISLANDS CORPORATION

REVOLVING FUND

Appropriation, fiscal year 1953	\$1, 515, 000
Original estimate	1, 375, 000
Revised estimate	1, 375, 000
House allowance	753, 000
Committee recommendation	1, 375, 000

The committee recommends the allowance of the revised estimate for the revolving fund for the Virgin Islands Corporation. The amount recommended is to be allocated to the following activities:

1. Loans:	
(a) Capital investment	\$325, 000
(d) Power division	1, 050, 000
Total	1, 375, 000

GRANTS

Appropriation, fiscal year 1953	\$241, 000
Original estimate	1, 170, 000
Revised estimate	1, 080, 000
House allowance	150, 000
Committee recommendation	1, 080, 000

The committee recommends an appropriation of \$1,080,000 for grants to the Virgin Island Corporation. This is the amount of the revised estimate. The amount is distributed to activities as follows:

1. Operating losses	\$987, 925
2. Programs not predominantly of a revenue producing character	92, 075

Operating losses.—Of the amount allowed for this purpose \$587,925 is to be applied against actual losses sustained in 1952 and \$400,000 estimated losses for fiscal year 1954.

Programs not predominantly of a revenue producing character.—The amount of \$92,075 allowed for this purpose is allocated to the following programs:

(a) Water and soil conservation	\$50, 000
(b) Promotion and development of tourism	32, 075
(c) Forestry program	10, 000

ADMINISTRATIVE EXPENSES

Limitation, fiscal year 1953	\$134, 000
Original estimate	130, 000
Revised estimate	130, 000
House allowance	100, 000
Committee recommendation	130, 000

The committee recommends a limitation of \$130,000 upon the use of corporate funds for the administrative expenses of the Virgin Islands Corporation. This is the amount of the revised estimate.

TITLE III—FEDERAL COAL MINE SAFETY BOARD OF REVIEW

SALARIES AND EXPENSES

Appropriation, fiscal year 1953	\$20,000
Original estimate	85,000
Revised estimate	75,000
House allowance	85,000
Committee recommendation	75,000

The committee recommends the allowance of the revised estimate of \$75,000 for salaries and expenses of the Federal Coal Mine Safety Board of Review.

The changes recommended by the committee in the amounts of the House bill are as follows:

INCREASES

TITLE I—DEPARTMENT OF THE INTERIOR

Office of the Secretary:	
Enforcement of the Connolly Hot Oil Act.....	\$25, 000
Operation and maintenance, Southeastern Power Administration.....	20, 000
Operation and maintenance, Southwestern Power Administration.....	200, 000
Total, Office of the Secretary.....	245, 000
Commission of Fine Arts.....	6, 400
Bonneville Power Administration:	
Construction.....	5, 893, 000
Operation and maintenance.....	2, 000, 000
Total, Bonneville Power Administration.....	7, 893, 000
Bureau of Land Management:	
Management of lands and resources.....	746, 000
Bureau of Indian Affairs:	
Health, Education, and Welfare Services.....	300, 000
Resources management.....	753, 760
General administrative expenses.....	60, 000
Total, Bureau of Indian Affairs.....	1, 113, 760
Bureau of Reclamation:	
General investigations.....	1, 500, 000
Construction and rehabilitation.....	15, 192, 775
Operation and maintenance.....	3, 040, 000
General administrative expenses.....	500, 000
Total, Bureau of Reclamation.....	20, 232, 775
Bureau of Mines:	
Conservation and development of mineral resources.....	2, 532, 262
General administrative expenses.....	238, 700
Total, Bureau of Mines.....	2, 770, 962
National Park Service:	
Maintenance and rehabilitation of physical facilities.....	600, 000
Construction.....	481, 300
General administrative expenses.....	18, 000
Total, National Park Service.....	1, 099, 300
Fish and Wildlife Service:	
Investigations of resources.....	1, 260, 000

INCREASES—Continued

TITLE I—DEPARTMENT OF THE INTERIOR—Continued

Office of Territories:

Trust Territory of the Pacific Islands.....	\$4,000,000
Construction of roads, Alaska.....	4,600,000
Construction, Alaska Railroad.....	5,535,000

Total, Office of Territories..... 14,135,000

Total increases, Department of the Interior..... 49,502,197

TITLE II—VIRGIN ISLANDS CORPORATION

Revolving fund.....	\$622,000
Grants.....	930,000

Total, Virgin Islands Corporation..... 1,552,000

Total increases..... 51,054,197

DECREASES

TITLE I—DEPARTMENT OF THE INTERIOR

Bureau of Reclamation:

Emergency fund.....	\$100,000
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Geological Survey:

Surveys, investigations, and research.....	1,370,000
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Fish and Wildlife Service:

Construction.....	122,600
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Office of Territories:

Alaska public works.....	4,325,000
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Total decreases, Department of the Interior..... 5,917,600

TITLE III—FEDERAL COAL MINE SAFETY BOARD OF REVIEW

Salaries and expenses.....	\$10,000
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Grand total decreases..... 5,927,600

Total increase..... 51,054,197

Total decreases..... 5,927,600

Net increases..... 45,126,597

Amount of the bill as recommended to the Senate..... 451,256,940

PERMANENT AND DEFINITE APPROPRIATIONS, GENERAL AND SPECIAL FUNDS

	Appropriated, 1953	Estimated, 1954	Increase (+) or decrease (-)
Continuing fund, Southwestern Power Administration.....	\$1,017,468	\$2,000,000	+\$982,532
Continuing fund for emergency expense, Bonneville power project, Oregon.....	197,959	-----	-197,959
Range improvements.....	360,292	380,000	+19,708
Payments to States (proceeds of sales).....	85,000	85,000	-----
Payment of royalties to Oklahoma.....	11,790	15,000	+3,210
Leasing of grazing lands.....	6,000	6,000	-----
Payments to States (grazing fees).....	350	100	-250
Coos Bay Wagon Road grant lands, payments to Coos and Douglas Counties, Oreg., in lieu of taxes.....	52,000	26,000	-26,000
Oregon and California grant lands, payments to counties.....	6,712,500	4,750,000	-1,962,500
Payments to States from grazing receipts, public lands.....	357,468	357,000	-468
Mineral Leasing Act, payments to States.....	18,000,000	19,000,000	+1,000,000
Alaska school lands, payment to Alaska.....	800	800	-----
Expenses, sale of timber, etc., on reclamation land.....	3,000	3,000	-----
Claims and treaty obligations, Indian Affairs.....	140,500	140,500	-----
Operation and maintenance, revenues, Indian irrigation systems.....	1,800,000	1,800,000	-----
Power revenues, Indian irrigation projects.....	1,600,000	1,600,000	-----
Acquisition of lands and loans to Indians in Oklahoma, act of June 26, 1936.....	11,000	10,000	-1,000
Indian arts and crafts fund.....	200	200	-----
Payments to States of Arizona and Nevada.....	600,000	600,000	-----
Payments of interest on advances from Treasury.....	3,250,000	3,000,000	-250,000
Payments to farmers' irrigation district (North Platte project).....	12,000	8,000	-4,000
Refunds and returns.....	125,000	125,000	-----
Continuing fund, emergency expenses, Fort Peck project, Montana.....	746,200	797,700	+51,500

Payments from proceeds of sale of water, Geological Survey.....	600	600	
Development and operation of helium properties, Bureau of Mines.....	1,117,500	850,000	+267,500
Educational expenses, children of employees, Yellowstone National Park.....	21,814	19,991	+1,823
Operation, management, maintenance, and demolition of federally acquired properties, Independence National Historical Park, National Park Service.....	190,000	190,000	
Payment to the State of Wyoming, in lieu of taxes on lands in Grand Teton and Yellowstone National Parks, National Park Service.....	26,098	48,635	-22,537
Migratory bird conservation fund.....	4,250,000	4,250,000	
Federal aid in wildlife restoration.....	10,000,000	10,679,059	-679,059
Federal aid in fish restoration and management.....	2,500,000	2,857,094	-357,094
Management of national wildlife refuges.....	1,012,500	1,190,703	-178,203
Management of resources, Fish and Wildlife Service.....	789,019	831,540	-42,521
Administration of Pribilof Islands.....	1,893,646	1,995,698	-102,052
Expenses, incident to sale of refuge products.....	32,000	32,000	
Payments to counties under Migratory Bird Conservation Act.....	337,500	396,901	-59,401
Alaska Railroad fund.....	23,720,000	24,803,000	-1,083,000
Total, general and special funds.....	80,594,977	83,234,748	-2,639,771

TRUST FUND APPROPRIATIONS

(Not a charge against revenue)

	Appropriated 1953	Estimated 1954	Increase (+) or decrease (-)
Construction of electric transmission lines and substations, contributions, Bonneville Power project.....	\$186,350		-\$186,350
Deposits by individuals for surveying public lands.....	17,500	\$17,500	
Administration and protection of grazing districts.....	175,000	175,000	
Trustee funds, Alaska townsites, Bureau of Land Management.....	5,000	5,000	
Indian moneys, proceeds of labor.....	2,250,000	2,250,000	
Miscellaneous trust funds of Indian tribes.....	25,000,000	25,000,000	
Advances by States, etc., for construction, operation, and maintenance of reclamation projects, including investigations.....	153,003	14,000	-139,003
Advances, authorized services, Geological Survey.....	425,000	425,000	
Contributed funds, Bureau of Mines.....	800,000	800,000	
Donations, including land, national parks.....	70,000	20,000	-50,000
Gifts or bequests of personal property, national parks.....	4,300	4,150	-150
Birthplace of Abraham Lincoln, preservation of national parks.....	1,585	1,585	
Miscellaneous contributed funds, Fish and Wildlife Service.....	100,000	100,000	
Improvement of roads, bridges, and trails, Alaska.....	300,000	300,000	
Total appropriations, trust funds.....	29,487,738	29,112,235	-375,503
Total, permanent and indefinite appropriations, including trust funds.....	112,722,486	109,707,212	-3,015,274

COMPARATIVE STATEMENT OF APPROPRIATIONS FOR 1953, ORIGINAL AND REVISED ESTIMATES FOR 1954 AND AMOUNTS RECOMMENDED IN THE BILL FOR 1954

Agency or item	Appropriations, 1953	Original budget estimates, 1954	Revised budget estimate, 1954	Amount allowed by the House	Amount recommended by the Senate committee	Increase (+) or decrease (-) Senate bill compared with—			
						Appropriation, 1953	Original estimate, 1954	Revised estimate, 1954	House bill
TITLE I—DEPARTMENT OF THE INTERIOR									
OFFICE OF THE SECRETARY									
Connally Hot Oil Act, enforcement of-----	\$187,000	\$187,000	\$175,000	\$150,000	\$175,000	-\$12,000	-\$12,000	-----	+\$25,000
Southeastern Power Administration:									
Construction-----	959,500	6,700,000	100,000	None	None	-959,500	-6,700,000	-----	-----
Operation and maintenance-----	760,000	1,740,000	1,575,000	1,110,000	1,130,000	+370,000	-610,000	-----	+20,000
Southwestern Power Administration:									
Construction-----	4,150,000	1,500,000	None	None	-----	-4,150,000	-1,500,000	-----	-----
Operation and maintenance-----	1,450,000	1,900,000	1,700,000	1,500,000	1,700,000	+250,000	-200,000	-----	+200,000
Continuing fund ¹ -----	1,000,000	5,650,000	3,736,000	150,000	2,000,000	+1,000,000	-3,650,000	-----	+1,850,000
Research in utilization of saline water-----	175,000	400,000	400,000	400,000	400,000	+225,000	-----	-----	-----
Fishery research ² -----	-----	² 260,000	² 260,000	None	(²)	-----	-----	-----	-----
Emergency flood and storm repairs-----	1,350,000	-----	None	None	None	-1,350,000	-----	-----	-----
Total, Office of the Secretary-----	9,031,500	12,427,000	3,950,000	3,160,000	3,405,000	-5,626,500	-9,022,000	-----	+245,000
Commission of Fine Arts-----	21,200	26,400	26,400	20,000	26,400	+5,200	-----	-----	+6,400
BONNEVILLE POWER ADMINISTRATION									
Construction-----	66,523,400	55,200,000	47,200,000	38,300,000	44,193,000	-22,330,400	-11,007,000	-----	+5,893,000
Operation and maintenance-----	6,600,000	7,400,000	7,100,000	5,000,000	7,000,000	+400,000	-400,000	-----	+2,000,000
Total, Bonneville Power Administration-----	73,123,400	62,600,000	54,300,000	43,300,000	51,193,000	-21,930,400	-11,407,000	-----	+7,893,000

¹ Limitation upon the expenditure of receipts from the sale of power. Not included in totals of this tabulation.
² Considered as part of the "Investigation of resources, Fish and Wildlife Service." Not included in totals at this point.

Comparative statement of appropriations for 1953, original and revised estimates for 1954, and amounts recommended in the bill for 1954—Continued

Agency or item	Appropriations, 1953	Original budget estimates, 1954	Revised budget estimate, 1954	Amount allowed by the House	Amount recommended by the Senate committee	Increase (+) or decrease (-) Senate bill compared with—			
						Appropriation, 1953	Original estimate, 1954	Revised estimate, 1954	House bill
TITLE I—DEPARTMENT OF THE INTERIOR—Con.									
BUREAU OF LAND MANAGEMENT									
Management of lands and resources.....	\$11,060,000	\$12,985,000	\$11,746,000	\$11,000,000	\$11,746,000	+\$686,000	-\$1,239,000	-----	+\$746,000
Construction.....	2,750,000	2,100,000	2,000,000	2,000,000	2,000,000	-750,000	-100,000	-----	-----
<i>Range improvements</i> ³	360,292	380,000	380,000	380,000	380,000	+19,708	-----	-----	-----
Total, Bureau of Land Management.....	13,810,000	15,085,000	13,746,000	13,000,000	13,746,000	-64,000	-1,339,000	-----	+746,000
BUREAU OF INDIAN AFFAIRS									
Health, education, and welfare services.....	51,801,000	57,576,920	52,423,000	52,000,000	52,300,000	+499,000	-5,276,920	-\$123,000	+300,000
Resources management.....	13,253,760	16,504,080	15,535,000	12,500,000	13,253,760	-----	-3,250,320	-2,281,240	+753,760
Construction.....	17,500,000	20,869,000	15,869,000	15,869,000	15,869,000	-1,631,000	-5,000,000	-----	-----
General administrative expenses.....	3,525,647	4,400,000	3,750,000	3,000,000	3,060,000	-465,647	-1,340,000	-690,000	+60,000
Revolving fund for loans.....	1,000,000	1,000,000	None	None	None	-1,000,000	-1,000,000	-----	-----
Total, Bureau of Indian Affairs, exclusive of tribal funds.....	87,080,407	100,350,000	87,577,000	83,369,000	84,482,760	-2,597,647	-15,867,240	-3,094,240	+1,113,760
<i>Tribal funds</i> ⁴	2,920,000	3,040,000	3,040,000	3,040,000	3,040,000	+120,000	-----	-----	-----
BUREAU OF RECLAMATION									
General investigations.....	4,000,000	6,250,000	4,000,000	2,000,000	3,500,000	-500,000	-2,750,000	-500,000	+1,500,000
Construction and rehabilitation.....	177,797,991	193,888,000	145,000,000	108,396,675	123,589,450	-54,208,541	-70,298,550	-21,410,550	+15,192,775
Operation and maintenance.....	19,000,000	24,800,000	23,200,000	18,000,000	21,040,000	+2,040,000	-3,760,000	-2,160,000	+3,040,000
General administrative expenses.....	5,250,000	5,250,000	4,750,000	4,250,000	4,750,000	-500,000	-500,000	-----	+500,000
Emergency fund.....	400,000	1,000,000	400,000	500,000	400,000	-----	-600,000	-----	-100,000
Total, Bureau of Reclamation.....	206,447,991	231,188,000	177,350,000	133,146,675	153,279,450	-53,168,541	-77,908,550	-24,070,550	+20,132,775

	25,362,685	31,070,000	27,750,000	27,750,000	26,380,000	+1,017,315	-4,690,000	-1,370,000	-1,370,000
GEOLOGICAL SURVEY									
BUREAU OF MINES									
Surveys, investigations, and research.....									
Conservation and development of mineral resources.....	18,657,000	20,500,000	17,350,000	13,395,918	15,928,180	-2,728,820	-4,571,820	-1,421,820	+2,532,262
Health and safety.....	4,346,000	5,530,000	5,060,000	5,060,000	5,060,000	+714,000	-470,000		
Construction.....	3,600,000	1,760,000	425,000	425,000	425,000	-3,175,000	-1,335,000		
General administrative expenses.....	1,278,000	1,325,000	1,325,000	1,086,300	1,325,000	+47,000			+238,700
Total, Bureau of Mines.....	27,881,000	29,115,000	24,160,000	19,967,218	22,738,180	-5,142,820	-6,376,820	-1,421,820	+2,770,962
NATIONAL PARK SERVICE									
Management and protection.....	8,786,550	10,000,000	9,945,000	8,786,550	8,786,550		-1,213,450	-1,158,450	
Maintenance and rehabilitation of physical facilities.....	8,003,370	9,200,000	9,200,000	8,000,000	8,600,000	+596,630	-600,000	-600,000	+600,000
Construction.....	15,030,410	17,919,000	14,144,000	13,435,000	13,916,300	-1,114,110	-4,002,700	-227,700	+481,300
Construction (liquidation of contract authorization).....		1,500,000	1,500,000	1,500,000	1,500,000	+1,500,000			
General administrative expenses.....	1,342,000	1,400,000	1,380,000	1,250,000	1,268,000	-74,000	-132,000	-112,000	+18,000
Total, National Park Service.....	33,162,330	40,019,000	36,169,000	32,971,550	34,070,850	+908,520	-5,948,150	-2,098,150	+1,099,300
FISH AND WILDLIFE SERVICE									
Management of resources.....	7,325,375	7,875,000	7,456,000	7,000,000	7,000,000	-325,375	-875,000	-456,000	
Management of resources (no year) ⁵	831,540	789,019	789,019	789,019	789,019	-42,521			
Investigations of resources ⁶	4,299,448	6 4,440,000	6 4,363,000	3,000,000	6 4,260,000	-39,448	-180,000	-103,000	+1,260,000
Construction.....	673,800	305,000	7 251,000	435,600	313,000	-360,800	+8,000	+62,000	-122,600
General administrative expenses.....	898,198	925,000	898,000	775,000	775,000	-123,198	-150,000	-123,000	
Administration of Pribilof Islands ⁸	1,995,698	1,893,646	1,893,646	1,893,646	1,893,646	-102,052			
Total, Fish and Wildlife Service.....	13,196,821	13,545,000	12,968,000	11,210,600	12,348,000	-848,821	-1,197,000	-620,000	+1,137,400

³ Indefinite appropriation derived from grazing fees in accordance with secs. 3 and 10 of the Taylor Grazing Act. Not included in totals of this tabulation.

⁴ Trust funds. Not included in the totals of this tabulation.

⁵ Indefinite appropriation derived from sale of sealskins. Not included in the totals of this tabulation.

⁶ Includes \$260,000 for fishery research submitted in the revised budget under the Office of the Secretary.

⁷ The revised estimate was increased from \$105,000 to \$251,000 by letter from the Secretary dated May 26, 1953.

⁸ Indefinite appropriation derived from 60 percent of the receipts from the sale of sealskins. Not included in the totals of this tabulation.

Comparative statement of appropriations for 1953, original and revised estimates for 1954, and amounts recommended in the bill for 1954—Continued

Agency or item	Appropriations, 1953	Original budget estimates, 1954	Revised budget estimate, 1954	Amount allowed by the House	Amount recommended by the Senate committee	Increase (+) or decrease (—) Senate bill compared with—			
						Appropriation, 1953	Original estimate, 1954	Revised estimate, 1954	House bill
TITLE I—DEPARTMENT OF THE INTERIOR—CON.									
OFFICE OF TERRITORIES									
Administration of Territories.....	\$3,826,537	\$3,910,000	\$3,792,800	\$3,782,300	\$3,782,300	-\$44,237	-\$127,700	-\$10,500	-----
Trust Territory of the Pacific Islands.....	5,493,750	8,500,000	5,925,000	None	4,000,000	-1,493,750	-4,500,000	-1,925,000	+\$4,000,000
Alaska public works.....	13,208,200	15,000,000	10,000,000	14,325,000	10,000,000	-3,208,200	-5,000,000	-----	-4,325,000
Construction of roads, Alaska.....	17,000,000	18,400,000	14,600,000	10,000,000	14,600,000	-2,400,000	-3,800,000	-----	+\$4,600,000
Operation and maintenance of roads, Alaska.....	3,318,000	3,400,000	3,400,000	3,000,000	3,000,000	-318,000	-400,000	-400,000	-----
Construction, Alaska Railroad.....	3,906,000	16,311,000	9,250,000	2,715,000	8,250,000	+4,344,000	-8,061,000	-1,000,000	+5,535,000
Virgin Islands public works.....	2,566,680	1,100,000	1,100,000	1,100,000	1,100,000	-1,466,680	-----	-----	-----
Total, Office of Territories.....	49,319,167	66,621,000	48,067,800	34,922,300	44,732,300	-4,586,867	-21,888,700	-3,335,500	+9,810,000
ADMINISTRATION, DEPARTMENT OF THE INTERIOR									
Salaries and expenses.....	2,525,000	2,660,000	2,525,000	2,325,000	2,325,000	-200,000	-335,000	-200,000	-----
Total, Department of the Interior.....	540,961,501	604,706,400	488,589,200	405,142,343	448,726,940	-92,234,561	-155,979,460	-39,862,260	+43,584,597
TITLE II—VIRGIN ISLANDS CORPORATION									
Revolving fund.....	1,515,000	1,375,000	1,375,000	753,000	1,375,000	-140,000	-----	-----	+622,000
Grants.....	241,000	1,170,000	1,080,000	150,000	1,080,000	+839,000	-90,000	-----	+930,000
Administrative expenses ¹⁰	134,000	130,000	130,000	100,000	130,000	-4,000	-----	-----	+30,000
Total, Virgin Islands Corporation.....	1,756,000	2,545,000	2,455,000	903,000	2,455,000	+699,000	-90,000	-----	+1,552,000

TITLE III—FEDERAL COAL MINE SAFETY BOARD OF REVIEW

Salaries and expenses.....	20,000	85,000	75,000	85,000	75,000	+55,000	-10,000	-10,000
Grand total, titles I, II, and III.....	542,737,501	607,336,400	491,119,200	406,130,343	451,256,940	-91,480,561	-156,079,460	+45,126,597

⁹ The revised estimate was increased from \$2,715,000 to \$9,250,000 by letter from the Secretary dated June 1, 1953.
¹⁰ Limitation upon the use of corporate funds. Totals not included in this tabulation.



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