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88TH CONGRESS } HOUSE OF REPRESENTATIVES } REPORT  
1st Session } } No. 177

Probable Conferees: Rep. Cannon, Kirwan, Denton, Harrison

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATION BILL, 1964

MARCH 28, 1963.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. KIRWAN, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 5279]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Department of the Interior and related agencies for the fiscal year 1964. The bill provides regular annual appropriations for the Department of the Interior (except Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, and Southwestern Power Administration) and for other related agencies including the U.S. Forest Service.

SUMMARY OF BILL

Appropriations, 1963 (including pending pay act supplemental of \$13,723,000).....		\$898, 182, 000
Total anticipated appropriations, 1963 (reflects pending program supplementals).....		926, 448, 000
Budget estimates, 1964.....		1, 028, 509, 000
Recommended in bill, 1964.....		935, 690, 200
Bill compared with:		
Appropriations, 1963 (incl. pay act supp.).....	(+4%)	+37, 508, 200
Total anticipated appropriations, 1963.....	(+1%)	+9, 242, 200
Budget estimates, 1964.....	(-9%)	-92, 818, 800

REVENUES

The activities covered by the Bill are forecasted to generate \$787,-621,271 in Federal revenues in fiscal year 1964 compared with \$780,467,096 in 1963, an increase of \$7,154,175.

## REDUCTION IN BUDGET ESTIMATE

The Committee is concerned with the large additional requests received each year for funds to finance the activities covered by the bill. Although it appreciates the need to make adequate provision for the many essential additional requirements that must be provided for if we are to preserve and develop our great natural resources, it does not feel that every effort is being made to defer and limit increases to the most urgent items and to shift funds to the maximum extent possible from work of lower to work of higher priority. The Committee held extensive hearings on the budget requests, involving over 1,800 pages of testimony, and in the recommended bill, has made every effort to offset urgent increases by corresponding decreases in less essential work. Despite the need to make provision for additional requirements in many areas such as Indian health and education, maintenance of the public lands, National parks and forests, and the topographic and geologic mapping programs of the Geological Survey, the Committee has recommended increases totaling only \$9,242,200, or 1 percent, over the \$926,448,000 anticipated to be available for the current year, and has made a reduction of \$92,818,800, or 9 percent, in the total 1964 budget estimate.

## EXTENT OF ACTIVITIES FUNDED IN BILL

The extent of the activities that must be funded in this bill is indicated by the following summary:

1. Conservation and administration of 477 million acres of public domain land involving forest, range, mineral and water resources.

2. Provision of educational assistance, facilities, and services to over 55,000 Indian children in Federal day and boarding schools and assistance to over 69,000 Indian children in the Public Schools; welfare and guidance services to 20,000 needy Indians; management and protection of nearly 50 million acres of Indian-owned forest and range lands; construction, operation and maintenance of 300 irrigation systems serving about 864,000 acres; and maintenance of over 16,000 miles of roads on Indian reservations.

3. Management, protection, maintenance, and construction of facilities, including 17,000 miles of roads and trails, in 206 National Parks and other areas comprising about 26 million acres with an estimated 92 million visitors in 1964.

4. Provision under the Geological Survey for topographic surveys and mapping of the United States, of which only about 63 percent of the land area has been mapped; geologic and mineral resource surveys and mapping; water resources investigations; and supervision of 200,000 properties leased for oil, gas, and other minerals valued at \$1.32 billion.

5. Conservation, evaluation, and development of our mineral resources under the Bureau of Mines, including inspection of 9,000 coal mines and the production, conservation and sale of the Nation's helium;

6. The conduct of research, management, and demonstration programs to conserve and restore fish and wildlife resources for both recreational and commercial use, including the operation and maintenance of 101 fish hatcheries and 288 National wildlife refuges consisting of more than 28.5 million acres;

7. The management, protection, and development of 186 million acres of land in the National Forests, including an estimated sale of 12 billion board-feet of timber in 1964 with a value of \$134.8 million; provision of recreation facilities for an estimated 125 million visitors; grazing for 6 million livestock; and cooperation with States in fire control, tree planting, and forest management and processing.

#### RESEARCH

The Committee is especially concerned over the proposed rapid expansion of many of the research programs covered by the appropriations in the bill. Although the Committee fully appreciates the value of research, it does not feel that appropriate action is being taken to eliminate duplication among the many agencies involved and to discontinue projects of lower priority in order to make personnel and resources available to undertake new research requirements.

For example, the 1964 budget estimates for water resources research by the Federal Government total over \$76.4 million, an increase of \$10.1 million, or 15 percent, involving eight departments and 19 agencies. For example, seven agencies are conducting research in "reduction of evaporation and transpiration." Nine agencies are studying "flow in natural and artificial open channels." The Committee in the course of its hearings could find no evidence that any central group or agency is taking concerted action to fully assure that there is not duplication among the agencies and that the numerous projects under the expanded program are essential at this time. Similarly the National budget for the Oceanographic program totals \$156.3 million for 1964, an increase of \$32.3 million, or 26 percent, over 1963. Again this program involves eight departments with the obvious duplication that will result unless special efforts are undertaken to coordinate in detail the entire program.

Although the essential nature of water and oceanographic research is recognized, it is questionable whether it is so urgent as to justify the crash programs which have been reflected in the estimates in recent years. Too rapid expansion without proper planning and coordination can only result in waste and duplication at a time when economies in Government expenditures are so essential. The Committee has therefore made appropriate reductions in the research requests in these two areas for the agencies covered by this bill.

The Committee has also followed the policy of limiting additional allowances for other areas of research to only the highest priority items and has deferred requests for construction of new research facilities. Effective utilization of the large increases granted in recent years should provide for the most urgent research requirements during fiscal year 1964. Hereafter it will be the policy of the Committee not to consider fund requests for construction of research facilities and vessels until the completed plans and detailed costs estimates are available for review.

#### PERSONNEL

The budget estimates proposed a total of 63,637 permanent positions for the Agencies funded in the bill, an increase of 3,475, or 6 percent over the current fiscal year. Based on a detailed review of each request, the Committee has disallowed 2,679 of the new positions, a 5 percent reduction, selectively arrived at, in the total request and a disallowance of 80 percent of the new positions proposed. The 796

new positions allowed, an increase of 1 percent, are required primarily for Indian education, health, and welfare, the education and health program in the Trust Territory of the Pacific Islands, topographic and geologic mapping, and for additional maintenance of facilities.

The following is a summary of the additional permanent positions requested and the number allowed by the Committee:

	Budget request	New positions allowed	Reduction
Bureau of Land Management.....	+198		-198
Bureau of Indian Affairs.....	+711	+47	-664
National Park Service.....	+398	+145	-253
Bureau of Outdoor Recreation.....	+128	+72	-56
Trust Territory of the Pacific Islands.....	+131	+131	
Geological Survey.....	+560	+160	-400
Bureau of Mines.....	+139		-139
Fish and Wildlife Service.....	+460	+111	-349
Forest Service.....	+427		-427
Indian Health Activities.....	+122	+75	-47
Other agencies.....	+201	+55	-146
Total.....	+3,475	+796	-2,679

Last year, the Committee requested the agency heads to make every effort to achieve more effective utilization of personnel and, in addition, had a special investigation performed by its staff of the current efforts to improve manpower utilization. The agency heads have assured the Committee they now have underway effective programs in this regard and it is expected that the personnel reductions reflected in the bill will be accomplished during the coming fiscal year. The Committee believes that it is essential that the number of Federal employees, with few exceptions, be held to the current level. Therefore, the only manner in which new or expanded essential activities can be implemented is through securing maximum productivity from existing personnel and the shifting of individuals from work of lower priority to higher priority work. In line with this policy, the Committee has generally required absorption of 40 percent, or \$4,951,000, of the \$13,378,000 requested to finance additional pay act costs in fiscal year 1964. It is expected that this reduction, representing about 1,000 positions of the total will be allocated to old line projects and activities of a less urgent character, helping to offset additional manpower requirements in more essential areas.

#### OTHER OBJECTS OF EXPENDITURE

Last year the Committee expressed its concern over the increased cost of other objects of expenditure and stated that it expected that the agencies would exercise more strict control over the use of such funds in the future. The Committee believes that continued exercise of proper vigilance and cost consciousness by management and supervisory personnel in the manner in which such expenditures as travel, supplies, materials and equipment are made will result in significant economies without diminishing the effect of carrying out the required programs. The Committee was concerned to find that the National Park Service and the Bureau of Mines did not take the expected action in this regard and, therefore, has imposed travel limitations in the appropriation items for these two agencies. The Committee plans to continue to review progress made in this area and if effective action is not taken by agencies it may find it necessary in the next appropriation bill to place additional limitations on these expenditures.

LIMITATION ON UNIT COST OF EMPLOYEE HOUSING

The Committee is continuing in fiscal year 1964 its policy of limiting the unit cost of employee housing (regardless of the source of financing) in the United States, including Alaska and Hawaii and the territories to \$20,000. The limitation includes engineering and design costs, but excludes provision of utilities to the lot line. Any exceptions to this monetary limitation shall continue to be submitted to the Committee for its advance review and approval. Employee houses shall not exceed the standards outlined by the Committee in its report number 2049, 87th Congress, 2d Session.

TITLE I—DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

The Committee recommends an appropriation of \$43,292,500, a decrease of \$2,993,500 in the budget estimate and an increase of \$831,300 in the current year's appropriation. The amounts allowed by the Committee by activity compared with the 1963 appropriation and the 1964 budget estimate are as follows:

Activity	Committee bill, 1964	Bill compared with—	
		1963 appropriation	Estimate 1964
Lease and disposal of lands and mineral resources.....	\$10,250,800		-\$110,300
Management of grazing lands.....	5,980,700	+\$351,500	-256,100
Forestry.....	8,820,800	+522,500	-540,000
Cadastral surveys.....	4,507,600		
Soil and moisture conservation.....	9,829,500	-302,000	-1,550,000
Fire suppression.....	400,000		
Maintenance of physical facilities.....	178,000		
Maintenance of access roads.....	225,000	+200,000	-79,000
Weed control.....	907,100		
General administration.....	1,763,000		-169,000
1964 Pay Act costs.....	430,000	+430,000	-289,100
Transfers in the estimates.....		-370,700	
<b>Total, Management of Lands and Resources.....</b>	<b>43,292,500</b>	<b>+831,300</b>	<b>-2,993,500</b>

The increase of \$351,500 under Management of grazing lands is for administration. The decrease of \$540,000 under forestry is for work on the O&C lands which is to be financed from receipts to the counties under the appropriation item below for "Oregon and California Grant Lands." The decrease of \$1,550,000 under Soil and moisture conservation consists of \$50,000 for pellet seeding research transferred in the bill to the Forest Service and the \$1,500,000 held in reserve for reseeding of burned areas. The Committee believes this item should be considered as a supplemental request when the extent of the damage from burns is known.

CONSTRUCTION

The Committee has allowed \$300,000 for construction, a decrease of \$700,000 in the budget request. The reduction is in the amount proposed for the construction of recreation facilities on the public lands. The Committee questions the authority for such construction on the

public domain lands and suggests that the question be reviewed by the legislative committee.

OREGON AND CALIFORNIA GRANT LANDS

The bill continues the indefinite appropriation of twenty-five percent of the gross receipts from sales of timber and other products, representing one-third of the 75 percent of the revenues due the Oregon and California counties. The Committee has amended the current language to authorize the use of the funds for timber sales and related management work in addition to the construction and maintenance of access roads and reforestation and improvements on the Oregon and California Railroad grant lands. This language revision will provide under this item for the \$540,000 increase proposed in the budget as a direct appropriation under the prior item for "Management of lands and resources". This increase can readily be absorbed within the estimated receipts of \$7,325,000 for fiscal year 1964 as access roads originally programed under this item are being constructed with \$1,515,000 advanced from the accelerated public works funds.

The Committee recommends that the appropriate legislative committee review the present law which provides that 75 percent of the receipts from these lands shall be paid to the Oregon and California counties in lieu of the usual provision of only 25 percent in other similar programs.

PUBLIC LANDS DEVELOPMENT ROADS AND TRAILS (LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee recommends \$750,000, a reduction of \$250,000 in the budget request. This is a new appropriation item required to liquidate the obligations incurred under the contract authority provided in the Federal-Aid Highway Act, 1962. The Committee reduction is based on the availability of \$1,087,000 for public lands development roads and trails during the current year from accelerated public works funds.

BUREAU OF INDIAN AFFAIRS

EDUCATION AND WELFARE SERVICES

The Committee recommends \$88,350,000, an increase of \$5,778,000 in the 1963 appropriation and a decrease of \$4,260,000 in the budget request.

The amounts allowed by the Committee by activity compared with the 1963 appropriation and the estimate for 1964 are as follows:

Activity	Committee bill, 1964	Bill compared with—	
		1963 appropriation	Estimate 1964
Educational assistance, facilities and services.....	\$64,811,000	+1,991,000	-1,885,000
Welfare and guidance services.....	11,186,000	+1,804,000	-----
Relocation and adult vocational training.....	9,199,000	+861,000	-950,000
Maintaining law and order.....	2,218,000	+205,000	-200,000
1964 Pay Act costs.....	936,000	+936,000	-1,225,000
Transfers in the estimates.....	-----	-19,000	-----
Total, Education and Welfare Services.....	88,350,000	+5,778,000	-4,260,000

The increase allowed for Educational assistance, facilities and services includes \$100,000 for assistance to public schools; \$500,000 for higher education grants; \$1,291,000 for increased enrollment in Federal facilities, and \$100,000 for adult education. Provision is also made within available funds for the proposed survey of Indian education at a cost of \$300,000.

The Committee believes that the reduction imposed of \$1,885,000 can readily be absorbed through anticipated delay in the construction and staffing of new facilities and with appropriate economies in operation. It should be noted that the Bureau had 926 vacancies under this appropriation item as of December 31, 1962.

The \$6,506,000 allowed for adult vocational training reflects an increase of \$1,065,000, or 20 percent, over the amount available for the current year.

RESOURCES MANAGEMENT

The Committee recommends an appropriation of \$37,239,300, an increase of \$2,054,300 in the 1963 appropriation and a decrease of \$2,162,700 in the budget estimate.

The amounts allowed by the Committee by activity compared with the 1963 appropriation and the 1964 budget estimate are as follows:

Activity	Committee bill, 1964	Bill compared with—	
		1963 appropriation	Estimate 1964
Forest and range lands.....	\$4,694,900	+\$308,000	-\$101,700
Fire suppression.....	140,000		
Agricultural and industrial assistance.....	5,372,400	+88,300	-27,300
Soil and moisture conservation.....	5,758,400		
Maintenance of roads.....	3,072,600	+200,000	-209,200
Development of Indian arts and crafts.....	304,800		-52,900
Management of Indian trust property.....	5,766,400	+300,000	-293,900
Repair and maintenance of buildings and utilities.....	10,313,800	+740,000	-990,200
Operation, repair and maintenance of Indian irrigation systems.....	1,312,000	+62,000	
1964 Pay Act costs.....	504,000	+504,000	-487,500
Transfers in the estimates.....		-148,000	
Total, Resources Management.....	37,239,300	+2,054,300	-2,162,700

In recommending the proposed reductions, the Committee notes that the Bureau has received \$751,000 to date from the Area Redevelopment Administration and \$5,506,200 from accelerated public works funds. The increase for maintaining law and order include provision for the Wind River Reservation, Wyoming.

REVOLVING FUND FOR LOANS

The Committee recommends \$2,000,000, the budget estimate and a reduction of \$2,000,000 in the 1963 appropriation, for loans to Indians and Indian organizations to promote their economic development. The amount recommended provides the balance of the \$10,000,000 increase in the revolving fund authorized by Public Law 87-250.

CONSTRUCTION

The Committee has allowed \$55,500,000 for construction of Indian schools, dormitories, quarters, utilities, and other buildings and irrigation systems, an increase of \$1,725,000 in the 1963 appropriation

and a decrease of \$700,000 in the budget request. It is estimated that with the present backlog and the projected increase in the school population, a total of 6,453 additional school seats will be required by September, 1965. The Committee has approved the budget construction program as presented which will provide for these additional students and replacement of 665 seats in some of the most hazardous, unsafe, and substandard buildings in the existing Bureau school plants. The amount provided also includes \$4,000,000 for construction of replacement facilities for the Rosebud School Mission, South Dakota, and \$219,000 for assistance to the Ignacio School District No. 11, Colorado, in the construction of additional classroom facilities for out-of-district Navajo children housed at Federal dormitories in the area and attending the public school. The amount allowed also includes \$1,800,000 for construction on the Navajo irrigation project, New Mexico.

Considering the unobligated balance of over \$31,000,000, or 57 percent, under this item as of February 1, 1963, it is believed that the reduction recommended can be readily absorbed through anticipated slippage in the 1964 construction program. The Committee expects that the Bureau will continue to use standard plans and specifications and that every effort will be made to achieve greater economies in planning and construction costs.

#### ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee recommends \$15,000,000, a decrease of \$1,000,000 in the budget request and in the current year's appropriation, to liquidate the obligations incurred under the contract authorization for Federal-Aid Highway roads. Considering that \$5,108,300 has been made available to date from the accelerated public works funds for this road program, the amount provided should adequately provide for urgent requirements during the next fiscal year under the contract authorization.

#### GENERAL ADMINISTRATIVE EXPENSES

The Committee recommends an appropriation of \$4,265,000, an increase of \$64,000 in the 1963 appropriation for pay act costs and a decrease of \$47,000 in the budget estimate. The decrease has been reflected against the total increase of \$114,000 requested for pay act costs.

In addition to this direct appropriation, the budget estimate proposed the use of \$1,570,000 of program funds, an increase of \$195,000. The Committee has disallowed this increase, representing 41 positions, and, in addition, has disapproved the proposed increase of \$204,000 for 24 additional management positions at the reservation level. Effective use of existing manpower at the Washington, Area Office, and Reservation levels should adequately provide for the Bureau's requirements.

#### MENOMINEE EDUCATIONAL GRANTS

The Committee recommends the budget request of \$132,000 providing for the third annual grant under the five-year program to



lessen the impact of the termination of Federal services to the Menominee Indian tribe of Wisconsin as authorized by Public Law 87-432.

NATIONAL PARK SERVICE

MANAGEMENT AND PROTECTION

The Committee recommends an appropriation of \$27,068,000, an increase of \$1,904,096 in the 1963 appropriation and a decrease of \$1,748,000 in the budget estimate. The increases allowed consist of:

New park areas for which funds are not now provided.....	\$150,000
New park areas activated since beginning of Mission 66 now partially financed.....	200,000
Operation of newly constructed facilities in pre-Mission 66 areas.....	350,000
Requirements generated by increased visitor use and general park program expansion in pre-Mission 66 areas.....	220,000
Commercial power and telephone service connection charges.....	50,000
Additional National Park Service Training Center requirements.....	50,000
To strengthen the safety staff in the Washington Office.....	50,000
Additional U.S. Park Police and to meet increased requirements of the existing force.....	140,000
To provide for more adequate fire protection service.....	125,000
Resource planning.....	100,000
1964 Pay Act costs.....	470,000

The Committee has approved within available funds \$10,000 to help finance the combined meeting of park executives planned in Washington, D.C., in September, 1963.

The amounts provided under this and the related appropriation items of the National Park Service, include provision for the budgeted requests for the Lincoln Boyhood National Memorial, Indiana.

CONCESSIONS CONTRACTS

Last year the Committee indicated its plan to study the present policies governing concession contracts as it appeared a considerable increase in franchise fees was warranted. For example, gross receipts of concessioners in the National Parks for 1961 totaled \$48.8 million on which franchise fees of only \$660,000 were paid to the Government. Based on investigation and review of the question, the Committee recommends the following policy guidelines governing administration of concessions contracts by the National Park Service and the other agencies covered by the bill.

1. In general, more adequate fees should be charged for the privilege of doing business in park areas;
2. The practice of indirectly subsidizing the concessioner's cost of new improvements by reduction in franchise fees does not appear to be warranted in most instances;
3. Uniform criteria should be established for determining the flat fee (in addition to the fee based on gross receipts) charged concessioners for ground rent, other services, and rental of Government-owned buildings;
4. The determination of the franchise fee rate to be applied to gross receipts should be weighted so as to give full recognition to the various types of operations from which the gross receipts are derived. In this connection, concessioners should not be permitted to subcontract

any services or operations when they do not provide any services or facilities to the subconcessioner;

5. There is a need for greater uniformity in fee provisions to assure that large concessioners pay franchise fees proportionate to those charged small concessioners;

6. The present policy of granting existing concessioners preferential opportunity for new operations in the same park should be amended to allow new concessioners an opportunity, on a competitive basis, to operate in the same parks when: (1) considerable capital investment is required for a new operation; (2) the park is large enough to accommodate similar facilities in separate areas; and (3) visitation is sufficient to develop and sustain profitable operations for all concessioners;

7. In general, competitive bidding should be required for concession contracts, in lieu of the current practice of granting preferential opportunities to existing concessioners to negotiate new contracts;

8. Consideration should be given to amending the present policy of granting possessory interest to concessioners to provide that for purposes of any termination settlement the value of improvements made by the concessioner should be based on actual cost less accumulated depreciation;

9. Charges made for water and sewer services provided by the Government should be reviewed to assure compliance with the Congressional policy, as expressed in Public Law 137, 82d Congress, requiring Government agencies to recover all costs of operation of Government-owned facilities;

10. Provision should be made in all contracts for an examination of the concessioner records by the Comptroller General.

#### MAINTENANCE AND REHABILITATION OF PHYSICAL FACILITIES

The Committee has allowed \$21,375,000, an increase of \$1,191,000 in the 1963 appropriation and a decrease of \$920,000 in the 1964 budget request, for operation, maintenance, and rehabilitation of roads and trails and buildings, utilities, and other facilities in the National Parks. The increase allowed includes \$105,000 for new park areas; \$100,000 for park areas activated under Mission 66 and now partially financed; \$376,000 for wage rate increases; and \$550,000 for more adequate maintenance and operation of facilities in pre-Mission 66 areas; and \$60,000 for 1964 pay act costs.

#### CONSTRUCTION

The Committee recommends an appropriation of \$32,697,000, a decrease of \$8,078,500 in the 1963 appropriation and a decrease of \$10,245,000 in the 1964 budget request. The amount provided by activity compared with the 1964 budget estimate is as follows:

Activity	Committee bill, 1964	Bill compared with—Estimate, 1964
Camping and picnicking facilities.....	\$3,000,000	+\$1,242,000
Employee housing.....	3,402,000	-1,242,000
Public service and administrative units, utilities, and miscellaneous.....	21,530,000	-3,510,000
Cape Hatteras, Oregon Inlet Bridge.....	500,000	
Less reduction due to anticipated slippage.....	-1,400,000	-1,400,000
Subtotal.....	27,032,000	-4,910,000
Acquisition of lands and water rights:		
Civil War Areas.....	300,000	-700,000
Cape Cod National Seashore.....		-2,000,000
Minuteman National Historical Park.....	500,000	
Point Reyes National Seashore.....	2,000,000	
Padre Island National Seashore.....	1,500,000	
Land Opposite Mount Vernon.....		-724,600
Inholdings and extension of boundaries in existing parks.....	1,000,000	-1,910,400
Water rights.....	365,000	
Subtotal, acquisition of land and water rights.....	5,665,000	-5,335,000
Total.....	32,697,000	-10,245,000

The budget proposed \$1,758,000 for camping and picnicking facilities, a decrease of \$4,280,000 in the 1963 funds, and \$4,644,000 for employee housing, an increase of \$1,644,000 over 1963. The Committee does not believe this shift in emphasis is warranted in light of the urgent need for additional visitor facilities in the parks and has revised the allocation as indicated above.

The disallowance of \$3,510,000 of the budget request for public service and administrative units consists of the following: (1) \$324,600 for another visitor center at the Everglades National Park. The Committee feels that the two new visitor centers completed in 1959 at a cost of \$600,000 should be adequate until more urgent requirements can be provided in other park areas; (2) \$1,111,800 for a lodge building, cruise boat and other facilities at Glacier Bay, Alaska. As there were only 1,100 visitors to this park last year, an expenditure of this magnitude does not appear warranted at this time; and (3) \$2,073,600 for restoration of Ford's Theater, Washington, D.C. Although restoration of Ford's Theater is desirable, the Committee also feels that this type of project should be deferred to a later date considering the present budgetary deficit situation.

LAND ACQUISITION

In imposing the reductions indicated above for acquisition of lands, the Committee believes they are entirely warranted considering the extensive unobligated balances available as of December 31, 1962, as follows: Civil War areas, \$904,000; Cape Cod National Seashore, \$5,161,000; and inholdings and extensions of boundaries in existing parks, \$2,281,660. The reduction imposed in this latter item includes disallowance of the \$500,000 requested for acquisition of an additional 5,000 acres in the Everglades National Park, Florida. The present Federal holdings, totalling over 1,300,000 acres, are adequate for that area considering the many essential needs in other areas.

In making the allowance of only \$300,000 of the \$1,000,000 requested for additional land acquisition in Civil War areas, the Com-

mittee has again considered the present annual cost of developing and maintaining the 85,000 acres of these lands already in Government ownership. More than \$2,400,000 is required in this bill just for the annual operation and maintenance of roads and facilities in these areas. As each additional land purchase generates large additional costs over the years, future expansion in these areas should be held to acquisition of only the most essential tracts.

The Committee recommends continuation in fiscal year 1964 of the provision in the Conference Report (No. 797) on the 1962 bill providing that funds made available for acquisition of lands in Civil War areas are not to be obligated until the Secretary of the Interior has reported to the Committees on Appropriations that the local governments have adopted adequate zoning regulations to assure against future commercial development in these areas, except in those instances where the lands to be acquired are completely surrounded by lands already owned by the Federal Government or by lands on which the Federal Government has a scenic easement.

#### LAND OPPOSITE MOUNT VERNON

In disallowing the budget request of \$724,600 to acquire additional land on the Potomac River shore opposite Mount Vernon the Committee believes that the \$213,000 appropriated last year to acquire the Mockley Point site of 133 acres, the primary reason for the passage of the authorization by Congress, is all that is warranted in these times when every effort must be made to reduce Federal expenditures. The Committee again carefully reviewed this proposition and found no evidence that any action is planned in this area that would in any way detract from the present view from Mount Vernon. Considering that foundations currently own 350 acres of the land opposite Mount Vernon, and have indicated their plans to donate these holdings to the Government; that 151 acres has already been donated; and that scenic easements are to be largely donated on about 2,600 acres, it does not appear that there is any real problem left in this area warranting further Federal expenditures. It should be noted that Public Law 87-362 limited appropriations for acquiring the lands in question to \$937,600. This limitation was based on the estimate that 586 acres would be acquired at a cost of only \$1,600 per acre. The Committee can now find no basis for this estimate and it is evident from recent appraisals running as high as \$12,000 an acre in this general area, that a considerable increase in the authorization would be required if the Federal Government was to purchase the remaining acreage in question. This area is presently under adequate planning and zoning controls by the Prince Georges County Commissioners, and the Maryland National Capital Park and Planning Commission. This latter group has recently announced plans to acquire \$30 million worth of park land in this general area and the Committee feels that any additional land acquisition that may be found desirable for park purposes should appropriately be the responsibility of the local jurisdiction which enjoys some of the highest per capita incomes in the country.

## CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee has allowed \$28,000,000, a decrease of \$1,000,000 in the budget estimate and in the amount appropriated for 1963. This appropriation provides for liquidation of obligations incurred for the construction of parkways and roads and trails by the National Park Service under the contract authority provided in the Federal-Aid Highway Act. The reduction imposed in the budget request is based on anticipated slippage in the construction program. As of January 31, 1963, only \$11.9 million had been obligated out of the \$39.6 million available for obligation for the current year. In addition, it should be noted that \$2,770,200 has been available for the road program from accelerated public works funds. The amount allowed includes \$360,000 for repaving the Nisqually entrance highway between Longmire and Narada Falls area in Mt. Rainier National Park.

## GENERAL ADMINISTRATIVE EXPENSES

The Committee has allowed \$2,120,000, an increase of \$60,000 in the 1963 appropriation and a decrease of \$183,000 in the 1964 budget estimate. The amount allowed is for pay act costs, a reduction of \$37,400 in the amount requested for this purpose. The Committee has disallowed the \$145,600 requested for additional positions for management analysis and statistical functions in Washington and the regional offices. Any essential requirements in this regard should be absorbed within existing staff.

## BUREAU OF OUTDOOR RECREATION

The Committee recommends \$1,900,000, an increase of \$762,904 in the funds currently available to this new Bureau and a decrease of \$562,000 in the 1964 budget estimate. The increase allowed includes \$211,904 for recreation planning and surveys; \$200,000 for cooperative services for States and localities; \$300,000 for Federal coordination; and \$51,000 for 1964 pay act costs.

## OFFICE OF TERRITORIES

## ADMINISTRATION OF TERRITORIES

The Committee recommends \$13,000,000, a decrease of \$798,000 in the 1963 appropriation, and a decrease of \$819,000 in the 1964 budget estimate. This item makes provision for the expenses of the Office of the Territories and for support of the Government of the Virgin Islands, Guam, American Samoa, and administration of Canton Island.

Of the amount allowed, \$12,280,000 is for support of American Samoa, a decrease of \$805,000 in the budget estimate. The reduction imposed reflects an anticipated increase of \$500,000 in local revenues; savings in communications construction, \$82,000; and anticipated slippage in requirements due to delay in installation of the TV educational system and the construction program, \$223,000.

## TRUST TERRITORY OF THE PACIFIC ISLANDS

The Committee has allowed the budget request of \$15,000,000, the same as the amount estimated to be available for the current year including the pending supplemental of \$7,290,000. The amount recommended will permit continuation of the accelerated development program in the fields of education, health, and public works as authorized by Public Law 87-541.

The Committee urges, in order that the cost of providing additional educational facilities may be held to a minimum, that full utilization continue to be made of the numerous non-public schools which are providing excellent and extensive educational opportunities on the Islands. The Committee agrees with the House Committee on Interior and Insular Affairs (House Report No. 1936, 87th Congress, 2d Session) that it is appropriate for the Government of the Trust Territory to furnish assistance to these schools to the same degree to which Federal assistance is available to similar schools in the United States.

## GEOLOGICAL SURVEY

## SURVEYS, INVESTIGATIONS AND RESEARCH

The Committee recommends an appropriation of \$63,700,000, an increase of \$5,660,000 in the 1963 appropriation, and a decrease of \$4,315,000 in the 1964 estimates. The amounts allowed by activities as compared with the 1963 appropriation and the estimates for 1964 are as follows:

Activity	Committee bill, 1964	Bill compared with—	
		1963 appropriation	Estimate 1964
Topographic surveys and mapping.....	\$21,599,000	+\$1,702,000	-\$438,000
Geologic and mineral resource surveys and mapping.....	15,844,000	+450,000	-120,000
Marine geology and hydrology.....	821,000	+325,000	-481,000
Water resources investigations.....	18,199,000	+2,181,000	-1,029,000
Soil and moisture conservation.....	189,000		
Conservation of lands and minerals.....	4,250,000	+52,000	
General administration.....	1,748,000		-107,000
Special-purpose buildings.....	100,000		-1,675,000
1964 Pay Act costs.....	950,000	+950,000	-465,000
Total, Geological Survey.....	63,700,000	+5,660,000	-4,315,000

The increase allowed under topographic surveys and mapping includes \$1,262,000 for expansion of the standard quadrangle mapping program; \$300,000 for equipment to reduce operating costs at Denver; and \$140,000 for production of the National Atlas.

The increase approved for geologic and mineral resource surveys and mapping includes \$200,000 for additional research on the composition and structure of the earth's crust and \$250,000 for renovation of space at the Denver Federal Center for isotope geology research.

The increase of \$325,000 approved under marine geology and hydrology is to expand the program of marine research at Woods Hole, Massachusetts. The Committee has disallowed the proposed increase of \$481,000 to initiate a new program on the West Coast.

For water resources investigations, the increase provided includes: \$1,206,000 to match an anticipated increase in State offerings for the cooperative water investigations; \$600,000 for additional research and data collection; and \$375,000 for equipment for processing streamflow records.

The Committee has deferred the proposed appropriation of \$900,000 for construction of a nuclear research laboratory at Denver, Colorado. The detailed plans and specifications for this building have not as yet been completed and the Committee believes that the proposed construction should be deferred in the light of the present serious budgetary situation. The Committee has also disallowed the \$550,000 proposed for the design of new laboratories at Menlo Park, California, and Denver, Colorado, with a total estimated cost of \$10,013,000, and the \$225,000 proposed for the design and construction of a rock magnetics laboratory at Menlo Park, California. The Committee recommends that these items also be deferred and requests that the laboratory expansion program of the Geological Survey be referred to the legislative committee for appropriate review and approval.

BUREAU OF MINES

CONSERVATION AND DEVELOPMENT OF MINERAL RESOURCES

The Committee has allowed an appropriation of \$29,054,000, an increase of \$1,508,000 in the 1963 appropriation and a decrease of \$1,223,000 in the budget estimate. The amount provided by activity compared with the 1963 appropriation and the estimate for 1964 is as follows:

Activity	Committee bill, 1964	Bill compared with—	
		1963 appropriation	Estimate 1964
Bituminous coal.....	\$7,570,000	+\$183,000	-\$105,000
Anthracite coal.....	1,046,000		
Petroleum, natural gas and oil shale.....	3,660,000	+176,000	
Minerals and metals.....	15,629,000	+550,000	-373,000
Oceanographic research.....	52,000		-359,000
Foreign mineral activities.....	497,000		
1964 pay act costs.....	600,000	+600,000	-386,000
Transfers in the estimates.....		-1,000	
Total, Conservation and Development of Mineral Resources.....	29,054,000	+1,508,000	-1,223,000

The Committee has disallowed the request of \$105,000 for study of strip mine lands under the bituminous coal activity as this research need is being adequately met by numerous other Federal and State agencies. The Committee also directs that the Bureau discontinue its present research work on the development of an electrical automobile as it is not considered an appropriate responsibility of the Bureau.

The reduction of \$373,000 under the minerals and metals activity includes disallowance of the \$75,000 requested for the study of effect of mining on fish, wildlife, water, and urban development with emphasis on means of restoring the use of land, especially for use of recreation. Such studies are now underway by other agencies and

the Committee sees no justification for the Bureau of Mines to initiate a new research program in this area. The Committee has also disallowed the \$359,000 proposed to initiate a program in the field of oceanographic research. The work planned in this area by the Bureau of Mines can readily be accomplished by the numerous other agencies, including Geological Survey, engaged in this research, and there appears to be no compelling reason for the Bureau to undertake a 10-year program at an estimated cost of \$20,000,000.

#### HEALTH AND SAFETY

The Committee recommends \$8,664,000, an increase of \$200,000 in the 1963 appropriation, and a decrease of \$289,000 in the budget estimate. The recommended decrease in the budget request includes a disallowance of \$172,000 requested to rehabilitate and modernize the second experimental mine at Bruceton, Pennsylvania, and a reduction of \$100,000 in the funds available for the special study on health and safety in metal and non-metallic mines. The \$100,000 allowed will provide for necessary expenses in the completion of the report which is scheduled for September, 1963.

#### CONSTRUCTION

The Committee has disallowed the budget request of \$6,692,000 for construction of new research facilities at Bruceton, Pennsylvania. The Committee sees no urgency for funding these proposed replacement facilities for the 283 employees now adequately housed in the Forbes Street Laboratory in Pittsburgh. As the Bureau is basing authority for this construction on a general authorization of 1915, a current, specific authorization should be obtained from the legislative committee before an appropriation request is again submitted for consideration.

#### GENERAL ADMINISTRATIVE EXPENSES

The Committee recommends an appropriation of \$1,460,000, an increase of \$66,000 in the 1963 appropriation and a decrease of \$13,000 in the budget request, representing a partial disallowance of the increase requested for the 1964 pay act costs.

#### DEVELOPMENT AND OPERATION OF HELIUM PROPERTIES

The Committee has disallowed the proposed increase of \$17,500,000 in the annual limitation on the authority to contract for purchase of helium for storage under the conservation program. This increased annual authority would permit the Department to enter into additional long-term contracts for the purchase of 24 billion cubic feet of helium involving an expenditure of about \$385 million over the next 22 years. The Committee believes that the granting of any additional contract authority should be deferred pending a comprehensive analysis and estimate of future stockpile requirements and results of present negotiations to obtain revisions of the existing purchase contracts. The present four contracts involve \$47.5 million in annual purchases of helium at a cost of \$1 billion over 22 years, and will



provide for conserving 62.5 billion cubic feet of helium, or a 100 year reserve supply at present rates of consumption.

The Committee has approved an additional borrowing authority of \$6,000,000, a reduction of \$7,000,000 in the budget request, to finance helium purchases under the existing contracts. The present borrowing authority of \$16,000,000, together with the additional \$6,000,000 provided in the bill, should adequately provide for the requirements in fiscal year 1964.

#### OFFICE OF COAL RESEARCH

The Committee recommends an appropriation of \$3,200,000, a decrease of \$250,000 in the 1963 appropriation, and a reduction of \$1,800,000 in the 1964 request, for contract research to develop new methods of mining, preparing, and utilizing coal. The reduction includes deferment, without prejudice, of the additional \$2,000,000 proposed for Project Gasoline pending the review being conducted by the House Interior and Insular Affairs Committee. The amount allowed includes \$200,000 for the American Coal Industry proposal for research on extraction of alumina from shale and clay mined with coal. The amount recommended also includes \$325,000 for technical and administrative services, reflecting an increase of \$25,000 for pay act costs.

#### OFFICE OF MINERALS EXPLORATION

The Committee recommends an allowance of \$850,000, an increase of \$100,000 in the 1963 appropriation, and a decrease of \$50,000 in the 1964 budget estimate. This program provides for Government loans to private industry for discovery of mineral reserves. The Government contributes not more than 50 percent of the cost which is repaid with interest if the exploration is successful.

The Committee is continuing its policy that emphasis be placed on providing exploration assistance on only those strategic and critical minerals for which there is a serious shortage in the United States, and, therefore, has approved no changes to the present list of minerals eligible for assistance under the program.

#### OFFICE OF OIL AND GAS

The Committee recommends \$610,000, an increase of \$51,000 in the 1963 appropriation and a decrease of \$32,000 in the budget request. The increase allowed includes \$20,000 to meet in part pay act costs in 1964, and \$31,000 for increased requirements under the administration of the oil import program.

#### OFFICE OF MINERALS AND SOLID FUELS

The Committee has disallowed the budget request for \$110,000 in direct appropriations to finance this new office established by the Department, November 2, 1962, replacing the former Office of Minerals Mobilization. The office is presently carrying out mobilization functions under transfer of funds from the Office of Emergency Planning and an additional transfer of \$100,000 is proposed in the budget for this purpose in fiscal year 1964. The Committee sees no reason

why the additional work proposed for this office under the budget request of \$110,000 cannot be performed adequately by the existing staff of the Assistant Secretary for Mineral Resources with the assistance of the Agencies under its supervision, including the Bureau of Mines and the Geological Survey.

FISH AND WILDLIFE SERVICE

OFFICE OF THE COMMISSIONER OF FISH AND WILDLIFE

The Committee recommends the budget estimate of \$386,000, an increase of \$11,000 in the 1963 appropriation for 1964 pay act costs.

BUREAU OF COMMERCIAL FISHERIES

MANAGEMENT AND INVESTIGATIONS OF RESOURCES

The Committee recommends an allowance of \$17,175,000, an increase of \$1,678,000 in the 1963 appropriation and a decrease of \$1,853,000 in the 1964 estimate. The amounts allowed by the Committee by activity compared with the 1963 appropriation and the 1964 budget estimates are as follows:

Activity	Committee bill, 1964	Bill compared with—	
		1963 appropriation	Estimate 1964
Management.....	\$384,300		-\$76,200
Marketing and technology.....	3,861,000	+\$575,100	-212,900
Research.....	9,152,700	+974,900	-1,157,100
Research on fish migration over dams.....	1,486,100		-287,700
Fishing vessel mortgage insurance.....	41,000	-10,400	
Columbia River fishery facilities.....	2,079,900	-7,649	-8,100
1964 Pay Act costs.....	170,000	+170,000	-111,000
Transfers in the estimates.....		-23,951	
Total, Management and Investigations of Resources.....	17,175,000	+1,678,000	-1,853,000

The increases allowed under marketing and technology include: \$70,500 for Caribbean and Tropical Atlantic fisheries explorations; \$22,000 for increased workload in the Foreign Fisheries and Trade Unit; \$36,000 for maintenance of exploratory fishing and gear research vessels; and \$446,600 for development of fish protein concentrate.

The increase recommended under research includes \$447,700 for participation in the International Tropical Atlantic Fishery-Oceanographic Program; \$414,000 for operation of the research vessel Townsend Cromwell and initiation of Central Pacific Oceanographic and biological research programs; \$61,000 for increased costs of operating the National Oceanographic Data Center; and \$52,200 for continued participation in the International Indian Ocean expedition.

MANAGEMENT AND INVESTIGATIONS OF RESOURCES

(SPECIAL FOREIGN CURRENCY PROGRAM)

The Committee recommends the budget estimate of \$300,000, the same as the 1963 appropriation, to continue the research program conducted in foreign countries with foreign currencies.

## CONSTRUCTION

The Committee recommends \$1,800,000, a decrease of \$6,673,000 in the 1963 appropriation and a reduction of \$3,953,000 in the 1964 estimate. The disallowance includes \$1,095,000 of the \$1,165,000 requested for planning and construction of a shell fisheries research center at Milford, Connecticut. The \$70,000 allowed will provide for planning which the Committee believes should be completed before construction funds are considered. The Committee has also disallowed the \$2,650,000 requested for construction of a fishery research vessel for use in the North Pacific and Bering Sea pending completion of the design for which funds are currently available.

The Committee reduction also includes \$8,000 of the request for advance planning for construction of laboratories and vessels and \$200,000 of the \$500,000 proposed to continue operational studies under the Columbia River Fishery facilities program. This latter reduction is to be made in the staff and expenses of the Bureau. Considering the large sums spent to date for this purpose, the \$300,000 allowed, together with the \$222,000 available for appraisal of project results under the appropriation for Management and investigation of resources, should be adequate for continuing these studies in fiscal year 1964.

## CONSTRUCTION OF FISHING VESSELS

The Committee has allowed the budget estimate of \$750,000, the same as the 1963 appropriation, for payment of subsidies for the construction of fishing vessels in U.S. Shipyards under provisions of the Act of June 12, 1960. It is estimated these funds will be required in 1964 to fund subsidy payments to be applied for by June 13, 1963, the last date on which applications may be made under the authorization.

## GENERAL ADMINISTRATIVE EXPENSES

The Committee has allowed \$640,000, an increase of \$17,000 in the 1963 appropriation, and a decrease of \$55,000 in the 1964 budget estimate. The net increase provided includes \$30,000 for pay act costs, \$26,000 for replacement of obsolete bookkeeping machines, and a nonrecurring decrease of \$39,000 for this latter purpose in the current fiscal year.

The Committee has disallowed the proposed increases for additional staff for contract administration and the California Area Office.

## ADMINISTRATION OF PRIBILOF ISLANDS

The Committee has allowed \$2,468,000 for administration of the Pribilof Islands, an increase of \$450,000 in the amount available for the current fiscal year, and a decrease of \$85,000 in the budget request. The reduction is to be applied against the funds proposed for the reactivation and conversion of a supply vessel. The amount allowed includes \$355,000 for increased costs of maintenance on the Islands. These funds are derived from the sale of fur skins and other wildlife products of the Islands and are used to provide for schooling, medical attention, and other services to the natives of the Islands, the operation and maintenance of facilities, and management of the Alaska fur-seal herd.

## BUREAU OF SPORT FISHERIES AND WILDLIFE

## MANAGEMENT AND INVESTIGATIONS OF RESOURCES

The Committee recommends an appropriation of \$29,879,400 an increase of \$2,117,400 in the 1963 appropriation, and a decrease of \$1,604,600 in the 1964 estimate. The amounts allowed by the Committee by activity compared with the 1963 appropriations and the 1964 budget estimates are as follows:

Activity	Committee bill, 1964	Bill compared with—	
		1963 appropriation	Estimate 1964
Management of fishery resources.....	\$6,714,000	+\$417,000	-\$581,000
Extension and training.....	749,000	+90,000	+90,000
Fishery research.....	1,962,000	+85,000	-114,000
Administration of wildlife resources.....	12,131,255	+547,143	-110,745
Control of predatory animals and injurious rodents.....	2,657,145		-49,855
Wildlife research.....	3,281,000	+427,000	-541,000
Soil and moisture conservation.....	702,000		
River basin studies.....	1,283,000	+70,260	-30,000
1964 Pay Act costs.....	400,000	+400,000	-268,000
Transfers in the estimates.....		+80,997	
Total, Management and Investigations of Resources.....	29,879,400	+2,117,400	-1,604,600

The increase for management of fishery resources includes \$367,000 for operation of new hatcheries and other facilities and \$50,000 for planning of the National Fisheries Center and Aquarium, including expenses of the Advisory Board. The increase of \$90,000 under extension and training is for establishing cooperative fishery units at Cornell University, University of Massachusetts, and Montana State College. The increase allowed under fishery research provides \$45,000 for expansion of research on the effects of pesticides and \$40,000 for genetics research. The additional allowance for administration of wildlife resources includes \$363,000 for management of new refuges, \$85,000 for management at existing refuges; \$30,000 for additional enforcement staff; \$45,000 for expanded migratory bird surveys; and \$24,143 for employees' compensation payments.

The increase under wildlife research includes \$100,000 for expansion of pesticide-wildlife studies; \$140,000 for waterfowl management investigations; and \$187,000 for additional investigations of wildlife control methods.

## CONSTRUCTION

The Committee recommends an appropriation of \$3,678,000, a decrease of \$3,244,300 in the 1963 appropriation, and an increase of \$818,000 in the 1964 estimate. This item finances the construction of fish hatchery and wildlife refuge facilities and fishery and wildlife research facilities. The net increase in the budget estimate consists of a reduction of \$260,000 in the request for engineering planning on wildlife refuges; an increase of \$75,000 for site selection and engineering design of a marine game fish research station at Narragansett Bay, Rhode Island; and an increase of \$1,003,000 to continue construction at the following fish hatcheries: Marion, Alabama, \$115,000; Norfolk, Arkansas, \$124,000; Coleman, California, \$130,000; Dale

Hollow Dam, Tennessee, \$199,000; Wytheville, Virginia, \$205,000; Quilcene, Washington, \$146,000; and Harrison Lake, Virginia (rehabilitation) \$84,000.

The amount provided includes the budget request of \$198,000 to continue construction on the Jordan River, Michigan, hatchery; \$260,000 to initiate planning for the National Fisheries Center and Aquarium; \$50,000 for continuation of planning for the fish pesticide laboratory at Columbia, Missouri; \$52,000 for planning and initial rehabilitation of the Sandy Hook Marine Laboratory, Highlands, New Jersey; \$100,000 for the fish farming experimental station, Kelso, Arkansas; \$1,595,000 for Wildlife Refuge facilities; and \$345,000 for wildlife research facilities.

#### MIGRATORY BIRD CONSERVATION ACCOUNT

The Committee recommends an appropriation of \$10,000,000, an increase of \$3,000,000 in the 1963 appropriation and a decrease of \$2,000,000 in the 1964 estimate to continue the expanded wetlands acquisition program authorized by the Public Law 87-383. This amount, together with the estimated \$4,000,000 to be available from the receipts from Federal Hunting Stamps, will provide a total in the Migratory Bird Conservation fund of \$14,000,000 for fiscal year 1964. The amount allowed should be adequate considering that the States of North Dakota and South Dakota, in which 60 percent of the acreage to be acquired under the plan are located, have not as yet approved the land acquisition plan as required by the Wetlands Act. The Committee believes that more widespread acquisition by easement instead of purchase in fee should materially reduce the cost of the program. The Committee has disallowed 60 of the 100 additional positions requested for administration of the program.

#### GENERAL ADMINISTRATIVE EXPENSES

The Committee recommends an appropriation of \$1,325,000, an increase of \$30,000 in the 1963 appropriation, and a decrease of \$85,000 in the 1964 estimate. The amount allowed, together with not to exceed \$414,100 of funds available from other sources, will make a total available of \$1,739,100 for administrative expenses in fiscal year 1964.

The increase allowed is to make provision for an internal audit program for the Bureau. The Committee has disallowed the \$34,000 requested for automatic data processing pending the review of this overall program to be conducted by the Office of the Secretary. The Committee has also denied the increase of \$45,000 proposed for 1964 pay act increases. The Bureau should be able to absorb these costs through savings that will accrue from the planned closing of the Alaska Regional Office.

## OFFICE OF SALINE WATER

## SALARIES AND EXPENSES

The Committee recommends an appropriation of \$10,000,000, an increase of \$2,400,000 in the 1963 appropriation and a decrease of \$500,000 in the 1964 estimates, for continuation of research to develop low cost processes for converting saline water to fresh water. The amount allowed includes \$9,310,000 for continuation of basic and applied research and \$690,000 for administration and coordination. The reduction reflects an anticipated slippage of \$375,000 in the contract research program and a decrease of \$125,000 in the request for administration and coordination.

## OPERATION AND MAINTENANCE

The Committee recommends an allowance of \$1,850,000, the same as the budget estimate, and a decrease of \$150,000 in the 1963 appropriation for the operation of the saline water demonstration plants and for the conduct of feasibility studies on requirements of future plants.

## OFFICE OF THE SOLICITOR

The Committee has allowed \$4,000,000 for the legal services of the Department, an increase of \$138,000 in the 1963 appropriation for 1964 pay act costs and a decrease of \$83,000 in the budget request. The Committee has disallowed the request for 8 additional positions. Full utilization of the existing vacancies should provide adequately for legal services in fiscal year 1964.

## OFFICE OF THE SECRETARY

The Committee recommends an appropriation of \$3,790,000, an increase of \$301,000 in the 1963 appropriation and a reduction of \$294,000 and 34 permanent positions in the 1964 budget estimate. The increase allowed includes \$58,000 for financing water and power studies; \$100,000 for establishing an automatic data processing staff; \$20,700 to strengthen the inspection staff in connection with the manpower utilization program; and \$122,300 for 1964 pay act costs.

## TITLE II—RELATED AGENCIES

## DEPARTMENT OF AGRICULTURE—FOREST SERVICE

## FOREST PROTECTION AND UTILIZATION

The Committee recommends under this heading a total of \$183,500,000, a decrease of \$365,000 in the 1963 appropriation and a reduction of \$6,897,000 in the 1964 budget estimates. The following is a summary of the action taken on the programs included under this appropriation.

*Forest land management.*—The Committee recommends an appropriation of \$143,609,000, an increase of \$1,227,000 in the 1963 appropriation and a decrease of \$7,047,000 in the budget estimate. The amount allowed by the Committee by activities in comparison with the 1963 appropriation and the 1964 budget estimate are indicated in the following table:

Activity	Committee bill, 1964	Bill Compared with—	
		1963 Appropriation	Estimate, 1964
1. Forest Land Management:			
a. National forest protection and management:			
(1) Timber resource management:			
(a) Sales administration and management.....	\$28,338,000	+\$4,650,000	-\$600,000
(b) Reforestation and stand improvement.....	15,415,000		
(2) Recreation—public use.....	23,697,000	-2,700,000	-2,700,000
(3) Wildlife habitat management.....	3,491,000		
(4) Range resource management:			
(a) Management.....	4,853,000		
(b) Revegetation.....	2,682,000		
(c) Improvements.....	3,213,000		
(5) Soil and water management.....	5,165,000	-471,000	-471,000
(6) Mineral claims, leases, and special uses.....	3,634,000		
(7) Land classification, adjustments, and surveys.....	3,723,000		
(8) Forest fire protection.....	22,045,000		
(9) Structural improvements for fire and general purposes (construction and maintenance).....	10,554,000	-1,300,000	-1,300,000
(10) Payments to Employees Compensation Fund.....	29,000		-491,000
Subtotal.....	126,839,000	-179,000	-5,562,000
Deduct amount advanced from "Cooperative Range Improvements".....	-700,000		
Subtotal, National forest protection and management.....	126,139,000	-179,000	-5,562,000
b. Fighting forest fires.....	5,000,000		
c. Insect and disease control:			
(1) White pine blister rust control.....	3,500,000		
(2) Other pest control.....	7,070,000		
Subtotal, Insect and disease control.....	10,570,000		
d. Acquisition of lands (Weeks Act).....	500,000		
1964 Pay Act costs.....	1,400,000	+1,400,000	-1,485,000
Transfers in the estimates.....		-352,000	
Total, Forest Land Management.....	143,609,000	+1,227,000	-7,047,000

The increase of \$4,650,000 provided for expansion of timber sales administration and management will finance the total budget estimate of 11 billion board feet in fiscal year 1964, an increase in the timber cut of 1.3 billion board feet. The volume to be sold will increase by 200 million board feet to a total of 12.0 billion board feet.

The Committee believes that the reductions imposed in the amounts for structural improvements and for recreation—public use can readily be absorbed considering the \$10 million that has been available for these two items from accelerated public works funds. The reduction of \$471,000 under soil and water management has been made in the amount available for emergency rehabilitation of burns. The Committee believes that the \$579,000 allowed should be adequate until specific requirements are known, at which time, if necessary, a supplemental estimate should be submitted for consideration.

*Forest research.*—The Committee has allowed \$23,948,000, a net decrease of \$1,657,000 in the 1963 appropriation, including a non-recurring decrease of \$2,550,000 in the 1963 construction fund and an increase of \$743,000 for 1964 pay act costs. The increase of \$150,000 in the budget estimate consists of \$50,000 transferred from the Bureau of Land Management for research on pellet seeding and \$100,000 for expansion of research on Southern hardwoods at the Stoneville, Mississippi Laboratory.

The Committee has concurred in the budget policy of deferring at this time any additional appropriations for construction of new forest research laboratories. Considering that \$7,646,000 has been appropriated for the planning and construction of 24 new forest research facilities during the last three fiscal years, it is believed that first priority should now be given to increases required for timber sales work and construction of timber access roads, for which increases totalling \$27,150,000 have been included in the Bill.

The amount allowed in the Committee bill for forestry research by activity is as follows:

(a) Forest and range management research:	
(1) Forest management research.....	6, 248, 000
(2) Watershed management research.....	2, 329, 000
(3) Range management research.....	1, 097, 000
(4) Wildlife habitat research.....	524, 000
(5) Forest recreation research.....	401, 000
Subtotal, Forest and range management research.....	<u>10, 599, 000</u>
(b) Forest protection research:	
(1) Forest fire research.....	1, 505, 000
(2) Forest insect research.....	1, 784, 000
(3) Forest disease research.....	1, 581, 000
Subtotal, Forest protection research.....	<u>4, 870, 000</u>
(c) Forest products and engineering research:	
(1) Forest products utilization research.....	4, 656, 000
(2) Forest engineering research.....	214, 000
Subtotal, Forest and engineering research.....	<u>4, 870, 000</u>
(d) Forest resource economics research:	
(1) Forest survey.....	1, 624, 000
(2) Forest products marketing research.....	728, 000
(3) Forest economics research.....	514, 000
Subtotal, Forest resource economics research.....	<u>2, 866, 000</u>
1964 pay act costs.....	<u>743, 000</u>
<b>Total, Forest Research.....</b>	<b>23, 948, 000</b>

*State and private forestry cooperation.*—The Committee has allowed \$15,943,000, the same as the budget estimate, and an increase of \$65,000 in the 1963 appropriation for 1964 pay act costs. This program, carried on in cooperation with the States, encourages private timber management. The amount allowed includes \$12,514,500 for cooperation in forest fire control; \$300,000 for cooperation in forest tree planting; \$2,518,000 for cooperation in forest management and processing; and \$610,500 for general forestry assistance.

#### FOREST ROADS AND TRAILS (LIQUIDATION OF CONTRACT AUTHORIZATION)

The Committee has allowed an appropriation of \$60,000,000, an increase of \$22,500,000 in the 1963 appropriation, and a decrease of \$6,400,000 in the 1964 budget estimate. These funds are required to liquidate the obligations incurred under the contract authorization contained in the Federal-Aid Highway Act. It is estimated that this amount, together with the permanent appropriation of 10 percent of the national forestry receipts and the planned road construction of



timber purchasers under timber sales contracts, will provide a total road program in 1964 of about \$117,000,000. It should also be noted that the Forest Service has received to date for the current year \$8,700,000 for the road program from the accelerated public works funds.

The recommended reduction of \$6,400,000 is based on the estimate that 67.8 percent of the planned obligations of \$65,000,000 will require cash expenditures during the fiscal year 1964 in lieu of the 77.3 percent factor reflected in the budget estimate. The Committee sees no reason to increase the experience rate of 67.8 percent reflected in the budget estimates for the current year and believes that with efficient use of the funds that the 1964 budget program for construction of timber access roads can be accomplished.

#### ACQUISITION OF LANDS FOR NATIONAL FORESTS

##### ACQUISITION OF LANDS FOR WASATCH NATIONAL FOREST

The Committee has allowed the budget request of \$20,000 to initiate the purchase of privately owned lands within the Wasatch National Forest, Utah, to aid in soil erosion control as authorized by Public Law 87-661.

#### SPECIAL ACTS

The Committee recommends the budget request of \$70,000, an increase of \$40,000 in the 1963 appropriation, for acquisition of land to implement agreements with certain counties in Utah, Nevada and California under which National Forest receipts, including the portions which would normally be paid to county road and school funds, are used for purchase of privately owned lands within the National forest to aid in the control of soil erosion and flood damage.

#### COOPERATIVE RANGE IMPROVEMENTS

The Committee has allowed the budget estimate of \$700,000, the same as the 1963 appropriation. The funds are appropriated from grazing fees for protection and improvement of the range.

#### ASSISTANCE TO STATES FOR TREE PLANTING

The Committee has approved the budget request of \$1,000,000, the same as the 1963 appropriation, for assistance to the States for tree planting under Title IV of the Agricultural Act, 1956. These funds are used to provide advice, technical assistance, and financial contribution to carry out increased tree planting and reforestation work on non-Federal forest land. The funds must be matched by the States and the work is conducted in accordance with plans submitted by the States and approved by the Secretary of Agriculture.

#### FEDERAL COAL MINE SAFETY BOARD OF REVIEW

The Committee has allowed an appropriation of \$50,000, a reduction of \$20,000 in the 1963 appropriation and in the 1964 budget estimate. Because of the lack of workload being handled by the Board, which adjudicates appeals by coal mine operators from orders issued by the Bureau of Mines, the Committee feels that the Board can effectively carry on its activities with the reduced amount.

## COMMISSION ON FINE ARTS

The Committee recommends an appropriation of \$91,000, the same as the budget estimate, and an increase of \$8,000 in the 1963 appropriation for pay act costs.

## DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

## PUBLIC HEALTH SERVICE

## INDIAN HEALTH ACTIVITIES

The Committee has allowed \$58,750,000, an increase of \$2,153,000 in the 1963 appropriation and a decrease of \$235,000 in the budget estimate. The reduction has been made in the amount requested for 1964 pay act costs. The increases allowed include: \$417,200 for increased requirements under hospital health services; \$823,000 for the additional workload under contract patient care; \$355,000 for sanitation activities and field medical services; \$109,000 to provide under this item for the transfer of personnel functions from the Office of the Surgeon General; and \$463,000 to finance in part the 1964 pay act costs.

## CONSTRUCTION OF INDIAN HEALTH FACILITIES

The Committee recommends an appropriation of \$5,000,000, a decrease of \$4,335,000 in the 1963 appropriation, and a decrease of \$1,096,000 in the 1964 estimate. The recommended appropriation provides for the budgeted construction program for hospitals and clinics, personnel quarters, alterations, and sanitation facilities. The reduction is based on the planned carry-over of unobligated balances into fiscal year 1965.

## INDIAN CLAIMS COMMISSION

The Committee recommends an allowance of \$297,000, the same as the 1963 appropriation, and a decrease of \$16,000 in the 1964 budget estimate. The Committee believes that the Commission can absorb the increase proposed for additional salary and other costs without reducing the effectiveness of its work.

## NATIONAL CAPITAL PLANNING COMMISSION

The Committee has allowed \$650,000, an increase of \$25,000 in the 1963 appropriation, and a decrease of \$67,000 in the 1964 budget estimate. The net increase of \$25,000 consists of a nonrecurring decrease of \$94,000; an increase of \$44,000 for pay act and related costs; and \$75,000 for continuation of the Pennsylvania Avenue study. The Committee has disallowed the request of \$26,530 for additional positions and \$32,000 for continuing the Open Space Study. The Committee sees no reason why the Commission should not continue to absorb the costs of this latter study. The Commission exists for activities such as this and should be able to undertake special work of this nature without requesting increases in funds in each instance.

## NATIONAL CAPITAL TRANSPORTATION AGENCY

The Committee has allowed an appropriation of \$1,000,000, a decrease of \$2,000,000 in the 1963 appropriation, and a reduction of \$1,200,000 in the budget estimate. The amount allowed is adequate to continue necessary work of the Agency pending Congressional action on the pending authorization for the transit development program. The recommended appropriation includes \$750,000 to finance a staff of 70 positions, a reduction of \$264,000 and 14 positions in the budget request. The amount allowed also includes \$150,000 for preliminary studies in lieu of the \$995,000 proposed in the budget estimates for engineering feasibility and planning contracts: The Committee sees no justification for undertaking additional engineering feasibility and planning work until a transit program is authorized by Congress. The allowance includes \$100,000 for miscellaneous administrative items, including travel, communications, and services of other agencies, a decrease of \$63,000 from the budget request. The proposed budget allocation of 28 percent of the funds to executive direction and administration appears excessive, and an appropriate reduction should be made in this activity in the allocation of the appropriation recommended.

SMITHSONIAN INSTITUTION

## SALARIES AND EXPENSES

The Committee recommends an appropriation of \$13,124,000, an increase of \$2,055,000 in the 1963 appropriation and a decrease of \$200,000 in the budget estimate. The increase allowed includes: \$301,000 for 1964 pay act and related costs, a reduction of \$135,000; an increase of \$1,454,000 for additional costs of museum exhibitions and buildings management required in connection with the new Museum of History and Technology and the expansion of the National History Museum; and \$360,000 for scientific research, a decrease of \$65,000.

## REMODELING OF CIVIL SERVICE COMMISSION BUILDING

The Committee recommends an appropriation of \$5,465,000, a reduction of \$1,000,000 in the budget estimate, for remodeling the existing Civil Service Commission building (formerly known as the Patent Office Building) to house the National Portrait Gallery and the National Collection of Fine Arts. This item was deferred by the Committee last year because of the delay encountered in construction of the new building to house the Civil Service Commission. The present building will now be vacated by August, 1963, at which time, it will be possible to undertake the remodeling as authorized by Congress. The reduction has been made in items to be excluded from the major construction contract and for which funding will not be required until fiscal year 1965.

## CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

The Committee recommends an appropriation of \$1,275,000, the same as the current year, and a reduction of \$461,000 in the budget

estimate, to continue the program of capital improvements at the National Zoological Park. The District of Columbia will continue to finance the operation and maintenance of the Zoo. As delay is being experienced in the progress of the improvement program, it is believed appropriate to hold the program in 1964 to the current year level.

#### NATIONAL AIR MUSEUM

The Committee recommends an appropriation of \$1,600,000, an increase of \$1,089,000 in the budget estimate, for preparation of drawings and specifications for the National Air Museum Building as authorized by Congress. The increase proposed over the budget is to provide for the full planning costs in a single appropriation as recommended by the Board of Regents in lieu of the 2 year appropriation plan proposed in the budget. The Committee believes that this will result in a more economical planning and will permit the completion of planning in 15 months in lieu of the 24 months contemplated in the budget estimate. The completed plans will be submitted to Congress for construction authorization.

#### NATIONAL GALLERY OF ART

The Committee recommends the budget estimate of \$2,138,000, an increase of \$35,000 in the 1963 appropriation primarily for increased pay act costs.

#### TRANSITIONAL GRANTS TO ALASKA

The Committee has approved the budget request of \$3,000,000, the same as the 1963 appropriation. This appropriation will provide the last of the five annual appropriations authorized by the Alaska Omnibus Act to facilitate the assumption by the State of Alaska of the responsibilities heretofore performed by the Federal Government.

#### CIVIL WAR CENTENNIAL COMMISSION

The Committee recommends an appropriation of \$100,000, the same as the 1963 appropriation, and a reduction of \$7,000 in the budget estimate. The amount allowed is the maximum authorized by the Act of September 7, 1957, as amended. The Commission is responsible for preparing plans and programs to provide for the appropriate nation-wide observances and coordination of ceremonies to commemorate the Civil War.

### TITLE III—VIRGIN ISLANDS CORPORATION

#### LIMITATION ON ADMINISTRATIVE EXPENSES

The Committee has allowed an administrative expense limitation of \$186,000 as proposed in the budget, representing an increase of \$6,000 in the 1963 limitation for 1964 pay act costs.

#### LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 2 in connection with the Bureau of Land Management, Oregon and California Grant Lands:

*expenses necessary for management, protection, and development of resources*

On pages 6 and 7 in connection with the Bureau of Indian Affairs, construction:

*Provided further, That such amounts as may be available for the construction of the Navajo Indian Irrigation Project may be transferred to the Bureau of Reclamation: Provided further, That not to exceed \$219,000 shall be available for assistance to the public school district for construction of additional classroom facilities at Ignacio, Colorado.*

On page 9, in connection with the Bureau of Indian Affairs, tribal funds: (new matter in italics.)

*Provided further, That the Secretary shall not advance funds (other than for expenses of litigation) derived from appropriations in satisfaction of awards of the Indian Claims Commission and the Court of Claims, until a report of the purposes for which the funds are to be used has been submitted to the Senate and House Committees on Interior and Insular Affairs and until such report has lain before the committees for sixty days (excluding the time during which either House is in recess for more than three days):*

On page 33 and 34 in connection with administrative Provisions, Forest Service: (new matter in italics)

*and acquisition of such outstanding interests in lands administered by the Forest Service in the northeast Georgia land utilization project,*

Funds under this Act shall not be used for acquisition of forest lands \* \* \* where such land is not within the boundaries of an established national forest or purchase unit

On page 41 in connection with General Provisions, Related Agencies: (new matter in italics)

The per diem rate paid from appropriations made available under this title for services as authorized by section 15 of the Act of August 2, 1946 (5 U.S.C. 55a) or other law, shall not exceed \$75.

## TRUST FUND RECEIPTS

(Not a charge against general budget revenues)

	Appropriation estimate, 1963	Appropriation estimate, 1964	Increase (+) or decrease (-)
Department of the Interior: <sup>1</sup>			
Deposits by individuals for surveying public lands-----	\$70, 000	\$70, 000	-----
Administration and protection of grazing districts-----	450, 000	450, 000	-----
Trust funds, Alaska townsites, Bureau of Land Management-----	5, 000	5, 000	-----
Indian moneys, proceeds of labor, agencies, schools, etc.-----	2, 338, 000	2, 332, 000	-\$6, 000
Miscellaneous trust funds of Indian tribes-----	56, 596, 000	60, 389, 000	+3, 793, 000
Donations, including land, National Parks-----	500, 000	500, 000	-----
Gifts or bequests of personal property, National Parks-----	7, 500	7, 500	-----
Birthplace of Abraham Lincoln, preservation of, National Parks-----	2, 540	2, 540	-----
Advances, authorized services, Geological Survey-----	2, 800, 000	2, 800, 000	-----
Contributed funds, Bureau of Mines-----	1, 708, 000	1, 490, 000	-218, 000
Contributed funds, Bureau of Commercial Fisheries-----	835, 000	792, 000	-43, 000
Inspection and grading of fishery products, Bureau of Commercial Fisheries-----	437, 000	462, 000	+25, 000
Contributed funds, Bureau of Sport Fisheries and Wildlife-----	59, 000	60, 000	+1, 000
Total, Department of the Interior-----	65, 808, 040	69, 360, 040	+3, 552, 000
Department of Agriculture—Forest Service: Cooperative Work-----	23, 695, 000	24, 945, 000	+1, 250, 000

Other agencies:

National Capital Planning Commission: Contributed funds	677, 000		- 677, 000
Smithsonian Institution: Canal Zone biological area fund	15, 000	15, 000	
Contributions, Indian health facilities	429, 000	81, 000	- 348, 000
Total, other agencies	1, 121, 000	96, 000	- 1, 025, 000
Grand total	90, 624, 040	94, 401, 040	+ 3, 777, 000

<sup>1</sup> Exclusive of Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, and Southwestern Power Administration.

NOTE.—Amounts as estimated and shown in the January 1963 budget document for 1964. Subject to further revision.

## PERMANENT APPROPRIATIONS

(Available under permanent authorization—not included in accompanying bill)

	Appropriation estimate, 1963	Appropriation estimate, 1964	Increase (+) or decrease (-)
Department of the Interior: <sup>1</sup>			
Payments to States and Local Governments:			
Leasing of grazing lands-----	\$1, 000	\$1, 000	-----
Payments to States (proceeds of sales)-----	249, 328	265, 000	+\$15, 672
Payments of royalties to Oklahoma-----	6, 214	10, 000	+3, 786
Payments to States (grazing fees)-----	1, 000	1, 000	-----
Payments to States from grazing receipts, public lands-----	532, 500	777, 400	+244, 900
Coos Bay Wagon Road grant lands, payments to Coos Bay and Douglas Counties, Oreg., in lieu of taxes-----	750, 000	900, 000	+150, 000
Oregon and California grant lands, payment to counties-----	15, 400, 136	14, 350, 000	-1, 050, 136
Mineral Leasing Act, payment to States-----	45, 500, 000	45, 838, 000	+338, 000
Payment due counties, national grasslands, Bureau of Land Management-----	122, 000	122, 000	-----
Claim and treaty obligations, Bureau of Indian Affairs-----	161, 000	160, 500	-500
Acquisition of lands and loans to Indians in Oklahoma, Act of June 26, 1936--	10, 000	10, 000	-----
Colorado River Indian Reservation benefits, Southern and Northern reserves--	180, 000	180, 000	-----
Education expenses, children of employees, Yellowstone National Park-----	242, 621	86, 000	-156, 621
Payment to State of Wyoming, in lieu of taxes on lands in Grand Teton National Park, National Park Service-----	28, 000	28, 000	-----



Internal Revenue collections for Virgin Islands, Office of Territories-----	7, 682, 529	7, 154, 000	-528, 529
Payment to Alaska from Pribilof Islands receipts-----	702, 852	154, 700	-548, 152
Payment to counties under Migratory Bird Conservation Act-----	582, 467	553, 000	-29, 467
Payment to Alaska, Alaska Game Law-----	108	-----	-108
Payments due counties, national grasslands, Bureau of Sport Fisheries and Wildlife-----	4, 000	4, 000	-----
Subtotal-----	72, 155, 755	70, 594, 600	-1, 561, 155
Receipts Applied to Operations:			
Expenses, sale of timber, etc., on reclamation land-----	2, 000	2, 000	-----
Expenses, Public Land Administration Act-----	800, 000	800, 000	-----
Operation and maintenance revenue, Indian irrigation systems-----	4, 075, 000	4, 075, 000	-----
Power revenues, Indian irrigation projects-----	2, 011, 000	2, 119, 800	+108, 800
Indian arts and crafts fund-----	200	200	-----
Operation, management, and maintenance and demolition of federally- acquired properties, Independence National Historical Park, National Park Park Service-----	12, 480	-----	-12, 480
Payments from proceeds of sale of water, Geological Survey-----	600	400	-200
Migratory Bird Conservation fund-----	4, 000, 000	4, 000, 000	-----
Management of national wildlife refuges-----	1, 747, 402	1, 660, 000	-87, 402
Expenses incident to sale of refuge products-----	115, 000	133, 000	+18, 000
Subtotal-----	12, 763, 682	12, 790, 400	+26, 718

See footnotes at end of table.

*Permanent appropriations—Continued*

	Appropriation estimate, 1963	Appropriation estimate, 1964	Increase (+) or decrease (-)
Department of the Interior—Continued.			
Mixed Receipts:			
Federal aid in wildlife restoration:			
Payments to States-----	\$13, 932, 000	\$13, 956, 000	+\$24, 000
Applied to operations-----	979, 717	1, 044, 000	+64, 283
Federal aid in fish restoration and management:			
Payments to States-----	5, 554, 000	5, 566, 000	+12, 000
Applied to operations-----	478, 494	434, 000	-44, 494
Subtotal-----	20, 944, 211	21, 000, 000	+55, 789
Total, Department of the Interior-----	105, 863, 648	104, 385, 000	-1, 478, 648
Department of Agriculture—Forest Service:			
Payments to States and local governments:			
Payments to States, national forests fund (25 percent fund)-----	27, 235, 140	30, 000, 000	+2, 764, 860
Payments to Minnesota (Cook, Lake, and St. Louis Counties)-----	125, 432	128, 000	+2, 568
Payments to counties, national forests fund-----	425, 000	437, 500	+12, 500

	80, 500	100, 000	+19, 500
Payments to school funds, Arizona and New Mexico-----			
Subtotal-----	27, 866, 072	30, 665, 500	+2, 799, 428
Receipts applied to operations:			
Expenses, brush disposal-----	9, 000, 000	9, 000, 000	-----
Roads and trails for States (10 percent fund)-----	10, 900, 000	12, 000, 000	+1, 100, 000
Forest fire prevention (Smoky Bear)-----	20, 000	20, 000	-----
Restoration of forest lands and improvements-----	196, 000	100, 000	-96, 000
Subtotal-----	20, 116, 000	21, 120, 000	+1, 004, 000
Total, Department of Agriculture—Forest Service-----	47, 982, 072	51, 785, 500	+3, 803, 428
Total, permanent appropriations-----	153, 845, 720	156, 170, 500	+2, 324, 780

<sup>1</sup> Exclusive of Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, and Southwestern Power Administration.

NOTE.—Amounts as estimated and shown in the January 1963, budget document for 1964. Subject to further revision.

**COMPARATIVE STATEMENT OF THE APPROPRIATIONS FOR FISCAL YEAR 1963, AND THE ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1964**

Item	Appropriations, 1963 (including pending pay act supple- mentals) <sup>1</sup>	Budget estimates, 1964	Recommended in the bill for 1964	Bill compared with—	
				Appropriations, 1963 (including pending pay act supple- mentals) <sup>1</sup>	1964 estimate
<b>TITLE I—DEPARTMENT OF THE INTERIOR</b>					
PUBLIC LAND MANAGEMENT					
BUREAU OF LAND MANAGEMENT					
Management of lands and resources-----	\$42, 461, 200	\$46, 286, 000	\$43, 292, 500	+ \$831, 300	— \$2, 993, 500
Construction-----	1, 000, 000	1, 000, 000	300, 000	— 700, 000	— 700, 000
Public lands development roads and trails (liquidation of contract authorization)-----		1, 000, 000	750, 000	+ 750, 000	— 250, 000
Oregon and California grant lands ( <i>indefinite appro- priation of receipts</i> )-----	(7, 175, 000)	(7, 325, 000)	(7, 325, 000)	( + 150, 000)	-----
Range improvements ( <i>indefinite appropriation of receipts</i> )-----	(697, 000)	(967, 000)	(967, 000)	( + 270, 000)	-----
Total, Bureau of Land Management-----	43, 461, 200	48, 286, 000	44, 342, 500	+ 881, 300	— 3, 943, 500
BUREAU OF INDIAN AFFAIRS					
Education and welfare services-----	82, 572, 000	92, 610, 000	88, 350, 000	+ 5, 778, 000	— 4, 260, 000
Resources management-----	35, 185, 000	39, 402, 000	37, 239, 300	+ 2, 054, 300	— 2, 162, 700
Revolving fund for loans-----	4, 000, 000	2, 000, 000	2, 000, 000	— 2, 000, 000	-----

Construction	53,775,000	56,200,000	55,500,000	+1,725,000	-700,000
Road construction (liquidation of contract authorization)	16,000,000	16,000,000	15,000,000	-1,000,000	-1,000,000
General administrative expenses	4,201,000	4,312,000	4,265,000	+64,000	-47,000
Menominee educational grants		132,000	132,000	+132,000	
Total, Bureau of Indian Affairs, exclusive of tribal funds	195,733,000	210,656,000	202,486,300	+6,753,300	-8,169,700
<i>Tribal funds</i> (not included in totals of this tabulation)	(3,000,000)	(3,000,000)	(3,000,000)		
NATIONAL PARK SERVICE					
Management and protection	25,163,904	28,816,000	27,068,000	+1,904,096	-1,748,000
Maintenance and rehabilitation of physical facilities	20,184,000	22,295,000	21,375,000	+1,191,000	-920,000
Construction	40,775,500	42,942,000	32,697,000	-8,078,500	-10,245,000
Construction (liquidation of contract authorization)	29,000,000	29,000,000	28,000,000	-1,000,000	-1,000,000
General administrative expenses	2,060,000	2,303,000	2,120,000	+60,000	-183,000
Total, National Park Service	117,183,404	125,356,000	111,260,000	-5,923,404	-14,096,000
BUREAU OF OUTDOOR RECREATION					
Salaries and expenses	1,137,096	2,462,000	1,900,000	+762,904	-562,000
OFFICE OF TERRITORIES					
Administration of territories	13,798,000	13,819,000	13,000,000	-798,000	-819,000
Trust Territories of the Pacific Islands	6,600,000	15,000,000	15,000,000	+8,400,000	
Total, Office of Territories	20,398,000	28,819,000	28,000,000	+7,602,000	-819,000
Total, Public Land Management	377,912,700	415,579,000	387,988,800	+10,076,100	-27,590,200

See footnotes at end of table.

Comparative statement of the appropriations for fiscal year 1963, and the estimates and amounts recommended in the bill for fiscal year 1964—Continued

Item	Appropriations, 1963 (including pending pay act supple- mentals) <sup>1</sup>	Budget estimates, 1964	Recommended in the bill for 1964	Bill compared with—	
				Appropriations, 1963 (including pending pay act supple- mentals) <sup>1</sup>	1964 estimate
<b>TITLE I—DEPARTMENT OF THE INTERIOR—</b>					
Continued					
MINERAL RESOURCES					
GEOLOGICAL SURVEY					
Surveys, investigations, and research-----	\$58, 040, 000	\$68, 015, 000	\$63, 700, 000	+\$5, 660, 000	-\$4, 315, 000
BUREAU OF MINES					
Conservation and development of mineral resources---	27, 546, 000	30, 277, 000	29, 054, 000	+1, 508, 000	-1, 223, 000
Health and safety-----	8, 464, 000	8, 953, 000	8, 664, 000	+200, 000	-289, 000
Construction-----	425, 000	6, 692, 000	-----	-425, 000	-6, 692, 000
General administrative expenses-----	1, 394, 000	1, 473, 000	1, 460, 000	+66, 000	-13, 000
DEVELOPMENT AND OPERATION OF HELIUM PROPERTIES					
Borrowing authorization-----	(6, 000, 000)	(13, 000, 000)	(6, 000, 000)	-----	(-7, 000, 000)
Annual limitation on contract authorization-----	-----	(17, 500, 000)	-----	-----	(-17, 500, 000)
Total, Bureau of Mines-----	37, 829, 000	47, 395, 000	39, 178, 000	+1, 349, 000	-8, 217, 000

OFFICE OF COAL RESEARCH					
Salaries and expenses.....	3,450,000	5,000,000	3,200,000	-250,000	-1,800,000
OFFICE OF MINERALS EXPLORATION					
Salaries and expenses.....	750,000	900,000	850,000	+100,000	-50,000
Lead and zinc stabilization program.....	2,450,000	(*)	-----	-2,450,000	-----
Total, Office of Minerals Exploration.....	3,200,000	900,000	850,000	-2,350,000	-50,000
OFFICE OF OIL AND GAS					
Salaries and expenses.....	559,000	642,000	610,000	+51,000	-32,000
OFFICE OF MINERALS AND SOLID FUELS					
Salaries and expenses.....	-----	110,000	-----	-----	-110,000
Total, Mineral Resources.....	103,078,000	122,062,000	107,538,000	+4,460,000	-14,524,000
FISH AND WILDLIFE SERVICE					
OFFICE OF THE COMMISSIONER OF FISH AND WILDLIFE					
Salaries and expenses.....	375,000	386,000	386,000	+11,000	-----
BUREAU OF COMMERCIAL FISHERIES					
Management and investigations of resources.....	15,497,000	19,028,000	17,175,000	+1,678,000	-1,853,000
Management and investigations of resources (special foreign currency program).....	300,000	300,000	300,000	-----	-----
Construction.....	8,473,000	5,753,000	1,800,000	-6,673,000	-3,953,000
Construction of fishing vessels.....	750,000	750,000	750,000	-----	-----

See footnotes at end of table.

Comparative statement of the appropriations for fiscal year 1963, and the estimates and amounts recommended in the bill for fiscal year 1964—Continued

Item	Appropriations, 1963 (including pending pay act supple- mentals) <sup>1</sup>	Budget estimates, 1964	Recommended in the bill for 1964	Bill compared with—	
				Appropriations, 1963 (including pending pay act supple- mentals) <sup>1</sup>	1964 estimate
TITLE I—DEPARTMENT OF THE INTERIOR— Continued					
FISH AND WILDLIFE SERVICE—Continued					
BUREAU OF COMMERCIAL FISHERIES—continued					
General administrative expenses-----	\$623, 000	\$695, 000	\$640, 000	+\$17, 000	-\$55, 000
Administration of Pribilof Islands ( <i>indefinite appro- priation of receipts</i> )-----	(2, 018, 000)	(2, 553, 000)	(2, 468, 000)	(+450, 000)	(-85, 000)
<i>Limitation on administrative expenses, Fisheries loan fund</i> -----	(259, 000)	(270, 000)	(270, 000)	(+11, 000)	-----
Total, Bureau of Commercial Fisheries-----	25, 643, 000	26, 526, 000	20, 665, 000	-4, 978, 000	-5, 861, 000
BUREAU OF SPORT FISHERIES AND WILDLIFE					
Management and investigations of resources-----	27, 762, 000	31, 484, 000	29, 879, 400	+2, 117, 400	-1, 604, 600
Construction-----	6, 922, 300	2, 860, 000	3, 678, 000	-3, 244, 300	+818, 000
Migratory bird conservation account-----	7, 000, 000	12, 000, 000	10, 000, 000	+3, 000, 000	-2, 000, 000



General administrative expenses.....	1, 295, 000	1, 410, 000	1, 325, 000	+ 30, 000	- 85, 000
Total, Bureau of Sport Fisheries and Wildlife.....	42, 979, 300	47, 754, 000	44, 882, 400	+ 1, 903, 100	- 2, 871, 600
Total, Fish and Wildlife Service.....	68, 997, 300	74, 666, 000	65, 933, 400	- 3, 063, 900	- 8, 732, 600
OFFICE OF SALINE WATER					
Salaries and expenses.....	7, 600, 000	10, 500, 000	10, 000, 000	+ 2, 400, 000	- 500, 000
Operation and maintenance.....	2, 000, 000	1, 850, 000	1, 850, 000	- 150, 000	-----
Total, Office of Saline Water.....	9, 600, 000	12, 350, 000	11, 850, 000	+ 2, 250, 000	- 500, 000
OFFICE OF THE SOLICITOR					
Salaries and expenses.....	3, 862, 000	4, 083, 000	4, 000, 000	+ 138, 000	- 83, 000
OFFICE OF THE SECRETARY					
Salaries and expenses.....	3, 489, 000	4, 084, 000	3, 790, 000	+ 301, 000	- 294, 000
Total, definite appropriations.....	566, 939, 000	632, 824, 000	581, 100, 200	+ 14, 161, 200	- 51, 723, 800
Total, indefinite appropriations of receipts.....	9, 890, 000	10, 845, 000	10, 760, 000	+ 870, 000	- 85, 000
Total, borrowing authorizations.....	6, 000, 000	13, 000, 000	6, 000, 000	-----	- 7, 000, 000
Total, annual contract authority.....	-----	17, 500, 000	-----	-----	- 17, 500, 000
Total, title I, Department of the Interior.....	582, 829, 000	674, 169, 000	597, 860, 200	+ 15, 031, 200	- 76, 308, 800

See footnotes at end of table.

Comparative statement of the appropriations for fiscal year 1963, and the estimates and amounts recommended in the bill for fiscal year 1964—Continued

Item	Appropriations, 1963 (including pending pay act supple- mentals) <sup>1</sup>	Budget estimates, 1964	Recommended in the bill for 1964	Bill compared with—	
				Appropriations, 1963 (including pending pay act supple- mentals) <sup>1</sup>	1964 estimate
<b>TITLE II—RELATED AGENCIES</b>					
<b>DEPARTMENT OF AGRICULTURE</b>					
<b>FOREST SERVICE</b>					
Forest protection and utilization:					
Forest land management-----	\$142,382,000	\$150,656,000	\$143,609,000	+\$1,227,000	-\$7,047,000
Forest research-----	25,605,000	23,798,000	23,948,000	-1,657,000	+150,000
State and private forestry cooperation-----	15,878,000	15,943,000	15,943,000	+65,000	-----
Total, Forest protection and utilization-----	183,865,000	190,397,000	183,500,000	-365,000	-6,897,000
Forest roads and trails (Liquidation of Contract Authorization)-----	<sup>5</sup> 37,500,000	66,400,000	60,000,000	+22,500,000	-6,400,000
Access roads-----	2,000,000	-----	-----	-2,000,000	-----
Acquisition of lands for national forests:					
Wasatch National Forest-----	-----	20,000	20,000	+20,000	-----
Superior National Forest-----	2,000,000	-----	-----	-2,000,000	-----

	(30, 000)	(70, 000)	(70, 000)	(+40, 000)	-----
Special acts (indefinite appropriation of receipts)-----					
Cooperative range improvements (indefinite appropriation of receipts)-----	(700, 000)	(700, 000)	(700, 000)		
Assistance to States for tree planting-----	1, 000, 000	1, 000, 000	1, 000, 000		
Total, definite appropriations-----	226, 365, 000	257, 817, 000	244, 520, 000	+18, 155, 000	-13, 297, 000
Total, indefinite appropriations-----	730, 000	770, 000	770, 000	40, 000	
Total, Forest Service, Department of Agriculture-----	227, 095, 000	258, 587, 000	245, 290, 000	+18, 195, 000	-13, 297, 000
FEDERAL COAL MINE SAFETY BOARD OF REVIEW					
Salaries and expenses-----	70, 000	70, 000	50, 000	-20, 000	-20, 000
COMMISSION OF FINE ARTS					
Salaries and expenses-----	83, 000	91, 000	91, 000	+8, 000	
DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE					
PUBLIC HEALTH SERVICE					
Indian health activities-----	56, 597, 000	58, 985, 000	58, 750, 000	+2, 153, 000	-235, 000
Construction of Indian health activities-----	9, 335, 000	6, 096, 000	5, 000, 000	-4, 335, 000	-1, 096, 000
Total, Public Health Service-----	65, 932, 000	65, 081, 000	63, 750, 000	-2, 182, 000	-1, 331, 000
INDIAN CLAIMS COMMISSION					
Salaries and expenses-----	297, 000	313, 000	297, 000		-16, 000

See footnotes at end of table.

Comparative statement of the appropriations for fiscal year 1963, and the estimate and amounts recommended in the bill for fiscal year 1964—Continued

Item	Appropriations, 1963 (including pending pay act supple- mentals) <sup>1</sup>	Budget estimates, 1964	Recommended in the bill for 1964	Bill compared with—	
				Appropriations, 1963 (including pending pay act supple- mentals) <sup>1</sup>	1964 estimate
<b>TITLE II—RELATED AGENCIES—Continued</b>					
<b>NATIONAL CAPITAL PLANNING COMMISSION</b>					
Salaries and expenses-----	\$625, 000	\$717, 000	\$650, 000	+\$25, 000	-\$67, 000
Land acquisition, National Capital park, parkway, and playground system-----	100, 000	-----	-----	-100, 000	-----
Total, National Capital Planning Commission--	725, 000	717, 000	650, 000	-75, 000	-67, 000
<b>NATIONAL CAPITAL TRANSPORTATION AGENCY</b>					
Salaries and expenses-----	3, 000, 000	2, 200, 000	1, 000, 000	-2, 000, 000	-1, 200, 000
Land acquisition and construction-----	400, 000	-----	-----	-400, 000	-----
Total, National Capital Transportation Agency--	3, 400, 000	2, 200, 000	1, 000, 000	-2, 400, 000	-1, 200, 000
<b>SMITHSONIAN INSTITUTION</b>					
Salaries and expenses-----	11, 069, 000	13, 324, 000	13, 124, 000	+2, 055, 000	-200, 000
Remodeling of Civil Service Commission Building-----	-----	6, 465, 000	5, 465, 000	+5, 465, 000	-1, 000, 000

Construction and improvements, National Zoological Park.....	1, 275, 000	1, 736, 000	1, 275, 000	-----	-461, 000
National Air Museum.....	-----	511, 000	1, 600, 000	+1, 600, 000	+1, 089, 000
Salaries and expenses, National Gallery of Art.....	2, 103, 000	2, 138, 000	2, 138, 000	+35, 000	-----
Total, Smithsonian Institution.....	14, 447, 000	24, 174, 000	23, 602, 000	+9, 155, 000	-572, 000
TRANSITIONAL GRANTS TO ALASKA					
Grants.....	3, 000, 000	3, 000, 000	3, 000, 000	-----	-----
CIVIL WAR CENTENNIAL COMMISSION					
Expenses.....	104, 000	107, 000	100, 000	-4, 000	-7, 000
Total, definite appropriations.....	314, 423, 000	353, 570, 000	337, 060, 000	+22, 637, 000	-16, 510, 000
Total, indefinite appropriations.....	730, 000	770, 000	770, 000	+40, 000	-----
Total, title II, related agencies.....	315, 153, 000	354, 340, 000	337, 830, 000	+22, 677, 000	-16, 510, 000

See footnotes at end of table.

Comparative statement of the appropriations for fiscal year 1963, and the estimates and amounts recommended in the bill for fiscal year 1964—Continued

Item	Appropriations, 1963 (including pending pay act supplementals) <sup>1</sup>	Budget estimates, 1964	Recommended in the bill for 1964	Bill compared with—	
				Appropriations, 1963 (including pending pay act supplementals) <sup>1</sup>	1964 estimate
<b>TITLE III—VIRGIN ISLANDS CORPORATION</b>					
Revolving fund.....	\$200,000			-\$200,000	
<i>Limitation of administrative expenses, Virgin Islands Corporation</i> .....	(180,000)	(\$186,000)	(\$186,000)	(+6,000)	
Total, title III, Virgin Islands Corporation.....	200,000			-200,000	
<b>Grand total:</b>					
Definite appropriations.....	881,562,000	986,394,000	918,160,200	+36,598,200	-\$68,233,800
Indefinite appropriation of receipts.....	10,620,000	11,615,000	11,530,000	+910,000	-85,000
Borrowing authorizations.....	6,000,000	13,000,000	6,000,000		-7,000,000
Annual contract authority.....		17,500,000			-17,500,000
Total.....	898,182,000	1,028,509,000	935,690,200	+37,508,200	-92,818,800

<sup>1</sup> Includes pay act estimates pending in H. Doc. 61 and H. Doc. 63.

<sup>2</sup> Reflects transfer in estimates of \$1,101,096 from National Park Service, "Management and protection" to Bureau of Outdoor Recreation.

<sup>3</sup> In addition, transfer of \$1,110,000 available from Department of Navy and supplemental estimate pending of \$7,290,000.

<sup>4</sup> Reflects decrease of \$4,625,000 in H. Doc. 70.

<sup>5</sup> In addition, supplemental estimate pending of \$7,000,000.



SMITHSONIAN INSTITUTION LIBRARIES



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