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88TH CONGRESS } HOUSE OF REPRESENTATIVES } REPORT  
1st Session } } No. 198

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## SUPPLEMENTAL APPROPRIATION BILL, 1963

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APRIL 5, 1963.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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Mr. THOMAS, from the Committee on Appropriations, submitted the following

### REPORT

[To accompany H.R. 5517]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making supplemental appropriations for the fiscal year ending June 30, 1963, and for other purposes. The budget estimates the Committee has considered in connection with this bill are contained in House Document Nos. 61, 63, 82, 89, and 90.

#### SUMMARY OF THE BILL

The bill provides appropriations totaling \$988,756,506 to meet supplemental requirements for various departments and agencies. The budget estimates considered by the Committee in drafting the bill total \$1,641,507,106. The Committee's recommendation for almost every item is below the budget estimate. The total for the bill is \$652,750,600 less than the amounts requested, or a net reduction of over 39.8 percent.

A total of \$402,833,000 was submitted in the budget estimates to supplement regular 1963 appropriations for increased costs due to pay increases to employees under legislation enacted in the last session of Congress and for related costs such as retirement contributions, employment taxes, health insurance, and contributions to employee life insurance premiums. Most items in the bill include funds for this purpose and Title II is entirely for such added expenses.

The Committee is recommending that all departments and agencies absorb five percent of the supplemental requests for increased



pay costs. Departments and agencies are presently absorbing \$290,121,000 of the \$692,954,000 total cost of pay increases and related costs, but the Committee believes that through closer supervision of travel, printing, and other controllable costs, and where possible by not filling vacant positions promptly, the additional five percent can be absorbed without diminishing the effectiveness of any program. This reduction has been applied generally throughout the bill, and the total saving is in excess of \$21,437,000.

Recommendations for individual items in the bill are set forth below and a tabulation of all items is at the end of the report.

## TITLE I

### DEPARTMENT OF AGRICULTURE

The Committee has approved the \$311,250 budget estimate for cooperative extension work of the Extension Service, to be derived by transfer from surplus funds in another appropriation which the Committee understands will not be needed in 1963. The request is exclusively for increased costs of postage resulting from Public Law 87-793, approved October 11, 1962.

An appropriation of \$331,850 is recommended for the Statistical Reporting Service and \$52,220 for the Office of Information to cover part of the costs of pay increases and higher postal rates, both sums to be derived by transfer.

*Agricultural Stabilization and Conservation Service.*—The \$4,000,000 supplemental request to meet rental payment commitments under the conservation reserve program for 1962 has been approved, but the \$6,000,000 budget estimate to initiate the land-use adjustment program for 1963 has been deferred until it can be acted on in the regular annual appropriation bill of the Department for 1964. However, \$150,000 is provided in the bill for payments on contracts which have already been signed under the old program.

*Farmers Home Administration.*—The Committee recommends \$1,122,900 of the \$1,182,000 requested for pay act costs, but has deferred the request for \$270,000 for administrative expenses and \$5,000,000 for a revolving fund to initiate the new rural housing program for the elderly authorized by Public Law 87-723, approved September 28, 1962. The Committee is not trying to stop the program but is of the opinion that it should be acted on in the regular bill for 1964.

*Forest Service.*—An additional \$18,610,000 is recommended for the Forest Service, including \$12,000,000 for firefighting costs, \$3,000,000 for control of serious infestations of forest insects which threaten substantial forest areas, and \$3,610,000 for pay increase costs. The budget estimate of \$7,000,000 is also recommended for liquidating obligations falling due for payments in 1963 for forest development roads and trails.



## DEPARTMENT OF COMMERCE

*Office of Trade Adjustment.*—The Committee recommends an appropriation of \$25,000 for administrative expenses in carrying out functions of the Secretary of Commerce under title III of the Trade Expansion Act of 1962, instead of \$200,000 as proposed in the budget estimate. These funds will provide a limited staff for the balance of the fiscal year to provide technical assistance for import-injured firms. The Committee has not included language proposed in the budget estimate to enable the Secretary to provide loans and other financial assistance by transfers from available funds on a contingent basis for the remaining months of this fiscal year as it appears unlikely that any real need will arise before the fiscal year ends.

*Civilian industrial technology.*—The Committee has approved \$500,000 for research and development in vital industries where new developmental work is lagging. This is \$750,000 less than the budget estimate. The extent of research and development has been demonstrated to bear a direct relationship to the continuing vigor of an industry and the Committee is particularly impressed with the testimony on the program related to textiles. It is understood this industry will receive initial attention.

*Patent Office.*—The Committee has included \$1,535,000 in the bill for the Patent Office, including \$870,000 for increased printing costs and \$665,000 for part of higher salary costs due to Public Law 87-793. This will require the agency to absorb an additional \$35,000 of the increased pay costs.

*Bureau of Public Roads.*—A supplemental appropriation of \$4,900,000 is provided for liquidation of contract authorization for Forest highways, due to heavier liquidating cash demands in this fiscal year than was anticipated. The amount recommended is \$100,000 less than the budget estimate.

The \$800,000 requested for engineering studies and estimates relative to a highway construction program for Alaska is not recommended at this time. While such studies may be desirable, this item is not for an emergent situation and should be presented with other programs in the regular annual bill for the Bureau of Public Roads.

*Transportation research.*—The Committee has considered a budget estimate of \$1,250,000 for transportation research and is recommending \$625,000. The President in his message to Congress on April 5, 1962, outlined the requirements of the Government for a comprehensive research program as a prerequisite to correcting shortcomings of existing transportation policies. There is a need for more information than is presently available on the functioning of our transportation system as a whole and the interrelation of the major branches of the industry.

## DEPARTMENT OF DEFENSE

The Department requested supplemental appropriations totaling \$89,000,000 for Military personnel and \$121,364,000 for Operation



with other institutions. Also included is \$95,000 to make the required payment to the District of Columbia for unemployment compensation coverage for university employees as authorized by Public Law 87-424, approved March 30, 1962.

*Education television facilities.*—An appropriation of \$1,500,000 is recommended to initiate the program of grants for construction of educational television broadcasting facilities authorized by Public Law 87-447, approved May 1, 1962. This is \$500,000 less than the budget estimate. The basic legislation authorizes appropriations of \$32,000,000 over the next five years, and the Committee cautions the Secretary to begin the program carefully as it has great potential if kept on a sound basis.

#### INDEPENDENT OFFICES

##### CIVIL AERONAUTICS BOARD

In addition to \$79,564,000 already appropriated, the bill provides an additional \$3,300,000 for payments to local service air carriers for subsidies becoming due and payable during fiscal year 1963. This is a reduction of \$178,000 in the budget estimate. The Board testified that there is a \$335,000 margin of error in the estimates and therefore the amount recommended by the Committee is expected to be adequate.

##### CIVIL SERVICE COMMISSION

The Committee has approved the budget estimate of \$30,000,000 for payment to the Civil Service Retirement and Disability Fund to finance the cost of increased annuities and increased benefits to retired employees authorized by Public Law 87-793, approved October 11, 1962. This reimbursement to the retirement fund for the cost of these increases is required by law.

An appropriation of \$812,300 is also recommended for Salaries and expenses of the Commission. This amount includes \$564,300 for increased pay costs and \$248,000 of the \$496,000 requested for replacement of furniture when the agency moves to its new building in August of this year. The Committee is requiring that this be standard furniture handled by the General Services Administration.

The Committee recommends \$170,000 for pay act costs and to process additional investigations of United States citizens being considered for employment by international organizations. The Commission had a backlog of 136 investigations carried over from 1962 and an increasing number is being experienced in 1963. The amount recommended is \$30,000 less than the budget estimate.

An appropriation of \$955,000 is recommended for payment to the Employees health benefits fund. The sum recommended is needed for the Government's share of the cost for health insurance for a larger number of annuitants who are now anticipated to come on the rolls before the end of this fiscal year.

##### COMMISSION ON INTERNATIONAL RULES OF JUDICIAL PROCEDURE

The Committee has denied the \$34,000 requested for the Commission on International Rules of Judicial Procedure. The activities



of the Commission have been financed since January 1, 1960, with a grant from the Carnegie Corporation. The Committee urges the Commission to continue to seek private funds.

#### FOREIGN CLAIMS SETTLEMENT COMMISSION

The budget estimate of \$75,000 to permit the Commission to initiate the general war damage claims program authorized by Public Law 87-846, approved October 22, 1962, is not recommended at this time. It was testified that this is expected to be the largest claims program in the history of the Commission. It is being considered in connection with the 1964 budget program and there is no apparent urgency to begin it before the beginning of the new fiscal year.

#### GENERAL SERVICES ADMINISTRATION

*Sites and expenses, public buildings projects.*—The Committee has included \$3,000,000 in the bill for site and planning expenses for a headquarters building for the Housing and Home Finance Agency. Its activities presently are in rented space in buildings at 16 locations. The Committee will expect GSA to plan a good, economical, well-designed building, without wasteful, expensive, or unnecessary features.

The \$9,590,000 requested for planning and constructing two new regional service centers for the Internal Revenue Service is not included in the bill at this time as the projects have not yet been approved by the legislative committees as required by law.

*Hospital facilities in the District of Columbia.*—A supplemental appropriation of \$375,000 is recommended to complete the financing of the matching grant for a hospital in Southeast Washington, D.C., as authorized by Public Law 87-511, approved July 1, 1962.

*Federal Supply Service.*—The Committee recommends an appropriation of \$1,712,000 to support increased sales of stores items in the Federal Supply System, and to cover part of the cost of pay increases. These funds will permit the agency to add 100 of the 143 additional employees it requested to handle the rising sales volume in the system. An appropriation of \$25,000,000 for increased capital of the General Supply Fund is also recommended to provide the financing necessary for increased sales of supplies, primarily to the Department of Defense.

*Federal Telecommunications Fund.*—An appropriation of \$9,000,000 is recommended to provide initial capital to procure equipment and facilities for a telecommunications system as authorized by Public Law 87-847, approved October 23, 1962. It was testified that the new system is expected to save \$7,000,000 in the first year, with a potential saving of \$30,000,000 annually when the system is in full operation.

*Improvements, National Industrial Reserve Plant, No. 485.*—An appropriation of \$1,100,000 is recommended to modernize the facilities at the small jewel bearing plant at Rolla, North Dakota, to be capable of providing minimum essential requirements in the event of an emergency. This is \$50,000 less than the budget estimate. The plant is presently housed in inadequate temporary buildings that require replacement.



## HISTORICAL AND MEMORIAL COMMISSIONS

The Committee recommends an appropriation of \$25,000 for the Franklin Delano Roosevelt Memorial Commission for expenses in connection with re-examination of plans for the Memorial, as authorized by Public Law 87-842, approved October 18, 1962. The Bill also provides \$10,000 for the Woodrow Wilson Memorial Commission to enable it to formulate plans for the design, construction and location of a permanent memorial to Woodrow Wilson as authorized by Public Law 87-364, approved October 4, 1961. This is the budget estimate in both instances.

## HOUSING AND HOME FINANCE AGENCY

*Housing for the elderly fund.*—A supplemental appropriation of \$25,000,000 is recommended to increase the capital to \$150,000,000 in the revolving fund for direct loans for housing for the elderly. The amount recommended is \$5,000,000 less than the budget estimate. It was testified that the \$125,000,000 appropriated to date has practically all been committed, and that additional funds are needed for the balance of the current fiscal year.

## NATIONAL CAPITAL PLANNING COMMISSION

The Committee has allowed the budget request of \$50,000 to provide for a design study of Pennsylvania Avenue between the Capitol and the White House as recommended by the Ad Hoc Committee on Federal Office Space.

## SMALL BUSINESS ADMINISTRATION

The Committee has deferred for consideration in the regular bill the proposed transfer of funds to implement Public Law 87-550, approved July 25, 1962, which authorizes the Small Business Administration to make loans to eligible firms who are injured by the Trade Expansion Program. It is not possible at this time to estimate with any degree of accuracy what the requirements of this program will be, but very little workload is in prospect before the new fiscal year begins.

## UNITED STATES INFORMATION AGENCY

A supplemental appropriation of \$2,645,000 is recommended for Salaries and expenses. This includes \$650,000 to expand the book programs in Latin America in order to complement the Alliance for Progress and to meet Soviet competition, and \$1,995,000 to cover part of the increased pay costs resulting from Public Law 87-793. The amount recommended is \$205,000 less than the budget estimate.

The Committee also recommends \$5,800,000 to begin construction of a transmitting facility that will provide strong Voice of America coverage in the Far East and South Asia. It will permit the agency to place orders now for transmitters and other long leadtime items, and permit the project to begin without delay. The amount allowed is \$3,800,000 less than the budget estimate.



## VETERANS ADMINISTRATION

The Committee has approved without change the three items proposed in the budget estimates for the Veterans Administration. The first is \$4,300,000 for Readjustment benefits, including \$3,433,000 to cover unanticipated increases in cost of education and training of Korean veterans and \$867,000 for vocational rehabilitation training for peacetime disabled veterans pursuant to Public Law 87-815, approved October 15, 1962. The second item is \$42,000,000 for Compensation and pensions to cover the increase in monthly rates of compensation to disabled veterans enacted last year, and the other item increases the limitation on expenditures that may be made through the Loan guarantee revolving fund by \$91,058,000 due to an unforeseen increase in the number of loan guarantee claims.

Pay act costs for the Veterans Administration in Title II of the bill have been reduced five percent as for other agencies, but the Committee has included a provision which will enable the Administrator in his discretion to use not to exceed \$1,795,000 from the Loan guarantee revolving fund to cover the cost of such pay increases if he finds it necessary.

## DEPARTMENT OF THE INTERIOR

*Bureau of Land Management: Management of lands and resources.*—The Committee recommends an appropriation of \$2,900,000 to cover emergency fire suppression expenses incurred in the summer of 1962, and to cover part of the cost of pay increase costs. The Committee believes that the reduction of \$151,000 in the supplemental request can be readily absorbed.

*Bureau of Indian Affairs.*—The Committee has approved \$1,290,000 of the \$1,385,000 requested for Resources management. The amount recommended includes \$450,000 for emergency expenses of fire fighting during the current fiscal year and \$840,000 for part of the cost of pay increases.

The Committee has approved the \$176,000 proposed in the budget request to pay Menominee educational grants by transfer from available funds. This is the second grant to Menominee, Wisconsin, for educational expenses as authorized by Public Law 87-432, approved April 4, 1962, to lessen the impact of the termination of Federal services to the Menominee Indian Tribe.

The Committee has included in the bill the budget estimate of \$5,771,250 for payments to the lower Brule Sioux and Crow Creek Sioux Tribes of Indians. The Big Bend Dam is scheduled to be closed in the near future and members of the Tribes must be relocated by July 1, 1963. The Committee is also recommending the transfer of \$2,000,000 from the National Park Service to liquidate contract authorization for Road construction by the Bureau of Indian Affairs as proposed in the budget estimate.

*National Park Service.*—The Committee has approved the \$5,000,000 requested to initiate a program of land acquisition for the Point Reyes National Seashore, California, authorized by Public Law 87-657, approved September 13, 1962. The bill also includes \$960,000 for the National Park Service to cover emergency fire suppression costs and part of the cost of pay increases.



*Bureau of Reclamation: Upper Colorado River Storage Project.*—The Committee has included in the bill language appropriating \$3,000,000 and making \$1,000,000 available by transfers from other accounts, to provide the \$4,000,000 requested to meet payments on contract earnings that will accrue on the Flaming Gorge and Glen Canyon units in the current fiscal year. The delays that were anticipated have not developed and the funds recommended are needed to avoid disruption of construction.

*Office of Territories: Trust Territory of the Pacific Islands.*—The Committee has allowed the budget request of \$7,290,000 to provide for urgently needed hospitals, schools, utilities, and transportation facilities in the Trust Territory. Public Law 87-541, approved July 19, 1962, increased the appropriation authorization for 1963 from \$7.5 million to \$15 million.

*Fish and Wildlife Service.*—The Committee recommends \$658,400 for the Bureau of Commercial Fisheries, including the budget estimate of \$400,000 for research and development on processes to produce a concentrated protein from fish, and \$258,400 to cover part of the cost of pay increases.

*Virgin Islands Corporation.*—The Committee recommends the appropriation of \$3,350,000, the budget estimate, to the revolving fund to provide for additional power generating equipment on St. Thomas and St. Croix. The Committee has allowed these additional funds only because of the urgency to initiate immediate installation of these facilities. Hereafter, however, it will be expected that the local government will assume all financial responsibility for the program and the committee recommends that the Corporation take immediate action to sell, under the provisions of the Federal Property and Administrative Services Act or other appropriate procedures, the power system to the local government at a price that will assure repayment in full of the present Federal investment. The Committee sees no justification for the Corporation to continue to operate this system now that the local government is in a position to finance and manage its own affairs.

The Committee has also granted the budget request of \$200,000 for loans to the operating fund for additional borrowing authority to finance expansion of the salt water distillation unit.

The Committee recommends in lieu of the budget request for a direct appropriation of \$480,000 for grants to cover losses sustained by the Virgin Islands Corporation in its sugar operation that this amount be derived instead from the Internal Revenue collections which are appropriated to the Virgin Islands Government.

*Bureau of Outdoor Recreation.*—The Committee recommends a supplemental appropriation of \$200,000 for salaries and expenses of this new Bureau, a reduction of \$236,000 in the budget request. A transfer of \$1,101,096 was made from the National Park Service earlier in the fiscal year, and the appropriation recommended is to handle additional workload requirements during the remainder of this fiscal year. This allowance is in accordance with the amount recommended by the Committee in the regular bill for 1964.

#### THE JUDICIARY

The Committee has approved \$30,000 for printing and binding Supreme Court reports. This is a reduction of \$3,000 in the budget estimate.



An appropriation of \$188,341 is recommended for Salaries of judges of the Courts of Appeals, District Courts, and other judicial services to provide for the payment of compensation and related benefits for an increased number of judges in 1963, and to liquidate \$88,341 of unpaid obligations in this account for fiscal year 1962. This is the amount that current estimates indicate will be needed for this item.

The Committee has approved \$130,000 for Travel and miscellaneous expenses of the Courts of Appeals, District Courts, and other judicial services instead of \$190,000 as contained in the budget estimate. The allowance includes \$70,000 for additional transcripts that must be furnished to indigents at the expense of the Government pursuant to a recent court decision, and \$60,000 to purchase 169 sets of West's Modern Federal Practice Digest for judges. There is no disposition to deny the courts what they need but the Committee questions if every judge will require an individual set of the Digest. Where several judges are together they may use a library jointly. Certainly no copies should be furnished a judge unless he requests it.

#### DEPARTMENT OF JUSTICE

The Committee has included in the bill \$1,110,000 for Salaries and expenses of United States attorneys and marshals. The allowance will require that 5 percent of the cost of pay increases be absorbed.

The Committee has allowed \$600,000 for fees and expenses of witnesses, a reduction of \$100,000 in the budget estimate. Although the rate of expenditure is higher than in 1962, the Committee believes the amount provided will be adequate.

The \$400,000 requested for Support of United States prisoners to meet the increased charges made for housing and feeding Federal prisoners during temporary stays in State and local institutions has been approved.

#### DEPARTMENT OF LABOR

*Trade adjustment activities.*—The Committee recommends an appropriation of \$100,000 for administrative expenses to carry out the Department's responsibilities under the Trade Expansion Act of 1962. This will provide 12 of the 37 positions requested to enable the Secretary of Labor to begin the performance of functions assigned to him. The proposed transfer provision to make funds available on a contingent basis for benefit payments for the remaining months of this fiscal year is not recommended.

*Bureau of Employment Security.*—The Committee has approved a supplemental amount of \$20,000,000 for unemployment compensation payments to Federal employees and ex-servicemen for the current fiscal year. The insured unemployment rate and the number of claims have increased since the original appropriation was approved, and present funds will soon be exhausted. The amount recommended is \$4,000,000 less than the budget estimate.

*Bureau of Employee's Compensation.*—The Committee recommends an appropriation of \$3,000,000 to pay a greater number of disability and death claims of Federal employees than was originally estimated, and to cover increased costs for medical and hospital services. This is \$300,000 less than the budget estimate, but should be adequate for the balance of this fiscal year.



## LEGISLATIVE BRANCH

In addition to the customary payments to beneficiaries of deceased Members, the items for the House of Representatives are exclusively for pay act costs, which have been reduced five per cent over-all the same as for the Executive agencies, and to replenish current appropriations for the amounts used to cover obligations incurred during the fiscal year 1962. Such transfers were authorized by provisions contained in the Legislative Branch Appropriation Act, 1963.

*Architect of the Capitol.*—The Committee has approved the request of the Architect to make an additional \$300,000 available in the current fiscal year. This sum is needed to pay for lighting improvement work which was not expected to be completed until fiscal year 1964.

The Committee has also included language in the bill which will enable the Architect, as authorized and directed by the Commission having jurisdiction, to place orders for furniture and furnishings for the Additional House Office Building at an early date so it will be available when the space is ready for occupancy next year. A similar provision was made with respect to furniture and furnishings for the Extension of the Capitol.

## DEPARTMENT OF STATE

*Administration of foreign affairs.*—The bill includes \$6,588,500 for Salaries and expenses, a reduction of \$4,181,500 in the budget estimate. The Committee has allowed \$545,000 of the \$1,790,000 requested for new or additional programs, \$2,500,000 to modernize communications equipment at oversea posts, and \$3,543,500 for pay increase costs. The Committee also recommends an additional \$300,000 for Emergencies in the diplomatic and consular service to finance unanticipated requirements. This is \$50,000 less than the budget estimate.

*International organizations and conferences.*—The budget estimate of \$835,000 is recommended for Contributions to international organizations to pay assessments of two Inter-American organizations whose budgets were adopted after the regular 1963 budget estimates were prepared last year. The Committee also recommends \$71,800 for Missions to international organizations, which includes \$59,800 for salary increase costs and \$12,000 for expenses of the American delegation to the Inter-Parliamentary Union.

The Committee recommends an appropriation of \$315,000 for International conferences and contingencies, a reduction of \$440,000 in the budget estimate. This provides \$250,000 for expenses incident to organizing and holding the World Food Congress in the United States as authorized by Public Law 87-841 approved October 18, 1962, and \$65,000 for the United States contribution to the International Secretariat on Middle Level Manpower. The funds for these two programs have been earmarked in the bill.

## TREASURY DEPARTMENT

*Bureau of Accounts.*—The Committee has approved the budget estimate of \$1,739,000 for salaries and expenses of the Division of Disbursement to cover the costs of the postal rate increases established



by Public Law 87-793, approved October 11, 1962. The Bureau of Accounts is absorbing all of the pay act costs and \$20,000 of the postage rate increase.

*Bureau of Customs.*—The bill contains \$3,108,000 for salaries and expenses of the Bureau, including \$2,598,000 for part of the added cost of pay increases, \$155,000 for wage board increases granted through January 10, 1963, \$125,000 to screen Communist political propaganda at ports of entry, and \$230,000 to continue and strengthen the program of checking and verifying key import data. The amount recommended in the bill is \$167,000 less than the budget estimate.

*United States Secret Service.*—The bill contains \$309,000 for salaries and expenses of the U.S. Secret Service, including \$209,000 for pay rate increases and \$100,000 for additional agents. This is a reduction of \$42,000 in the budget estimate. In making these additional funds available, the Committee is relying on the Secret Service to use good judgment as to how the money can best be used.

The Committee is also recommending \$308,000 for salaries and expenses of the White House Police to cover the pay increase costs and to enable the White House Police to extend and secure the coverage to the entire Executive Office Building as authorized by Public Law 87-481, approved June 8, 1962.

*Bureau of the Mint.*—The Committee has allowed \$544,900 for Salaries and expenses, including \$405,000 for the production of additional coins and two gold medals, and \$139,900 for part of the costs of pay increases.

*Coast Guard.*—The Committee has approved \$2,536,000 for increased quarters and per diem travel allowances, lump-sum readjustment payments for reservists when they are involuntarily released from active duty, and for part of the cost of pay increases. The amount recommended is \$64,000 less than the budget estimate.

#### DISTRICT OF COLUMBIA

The budget estimates considered by the Committee for the District of Columbia in both titles of the bill total \$8,468,300. The Committee has made reductions totaling \$619,110 and is recommending \$7,849,190 for appropriation, to be financed from District of Columbia funds.

The Committee has approved most of the items substantially as they are contained in the budget estimates, except that the amounts requested for increased pay costs have been reduced by five percent the same as for Federal agencies. The items for Public safety and Health and welfare are reduced by \$47,900 and \$401,100, respectively, as the Committee is advised by the District that these accounts can absorb amounts in this magnitude.

The Committee notes that there are adequate funds in the General fund of the District of Columbia to finance these supplemental requests, and that there will be a surplus going into 1964.

#### TITLE II

##### INCREASED PAY COSTS

In addition to the amounts provided for pay increases in Title I, the Committee is recommending \$261,622,200 in this title. This is \$15,189,375 less than the budget estimates. The Committee's recommendations for all pay increase costs in the bill are set forth at the beginning of the report.



## TITLE III

## CLAIMS AND JUDGMENTS

The Committee has included \$16,993,400 for the payment of claims and judgments rendered against the United States as set forth in House Document No. 90.

## LIMITATIONS AND LEGISLATIVE PROVISIONS

The following legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On pages 8 and 9 in connection with the Department of Health, Education, and Welfare, Hospitals and medical care:

*Provided, That, in addition, the limitation in said appropriation as herein and heretofore increased, on the amount available for payments for such medical care is hereby increased by the amount of any unobligated balance as of June 30, 1962, in said appropriation.*

On page 9 in connection with the Department of Health, Education, and Welfare:

*Provided, That this amount and the amount appropriated under this heading in the Department of Health, Education, and Welfare Appropriation Act, 1963, shall also be available for aid to the aged, blind, or disabled and medical assistance for the aged, as authorized in title XVI of the Social Security Act, as amended.*

On page 9 in connection with the Department of Health, Education, and Welfare:

*The appropriation and authorization in the paragraph designated "Grants to States, next succeeding fiscal year", and in the succeeding paragraph, under this heading in the Department of Health, Education, and Welfare Appropriation Act, 1963, shall also be available for carrying out title XVI of the Social Security Act, as amended.*

On page 22 in connection with the Architect of the Capitol:

*The appropriation "Acquisition of property, construction, and equipment, Additional House Office Building" shall hereafter be available also for necessary furniture and furnishings for such project.*

On page 23 in connection with the Department of State:

*of which \$250,000 shall be available for expenses of organizing and holding the World Food Congress in the United States, as authorized by the Act of October 18, 1962 (Public Law 87-841), and \$65,000 shall be available for the United States Contribution to the International Secretariat on Middle Level Manpower.*

On page 25 in connection with the District of Columbia:

*Not to exceed \$180,000 of funds heretofore appropriated under the heading "Capital outlay", in the District of Columbia Appropriation Act, 1963, shall be available for the purchase of equipment for the Evans Junior High School and shall be in addition to the amount heretofore provided for such purpose.*



On page 49 in connection with General Provisions:

*SEC. 202. Except where specifically increased or decreased elsewhere in this Act, the restrictions contained within appropriations, or provisions affecting appropriations or other funds, available during the fiscal year 1963, limiting the amounts which may be expended for personal services, or for purposes involving personal services, or amounts which may be transferred between appropriations or authorizations available for or involving such services, are hereby increased to the extent necessary to meet not to exceed 95 per centum of the increased pay costs authorized by or pursuant to law.*

On page 49 in connection with General Provisions:

*SEC. 203. The Administrator of Veterans Affairs shall have the authority to transfer not to exceed \$1,795,000 from the "Loan guaranty revolving fund" to any other appropriations of the Veterans Administration to pay for increased pay costs authorized by or pursuant to law for fiscal year 1963 if in his discretion he finds it necessary.*



## COMPARATIVE STATEMENT OF BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	TITLE I			
	DEPARTMENT OF AGRICULTURE			
61	Extension Service: Cooperative extension work, payments and expenses (by transfer)-----	(\$311, 250)	(\$311, 250)	-----
61	Statistical Reporting Service: Salaries and expenses (by transfer)-----	(\$47, 600)	(\$31, 850)	(-\$15, 750)
	Agricultural Stabilization and Conservation Service:			
61	Land-use adjustment program-----	6, 000, 000	150, 000	-5, 850, 000
61	Conservation reserve program-----	4, 000, 000	4, 000, 000	-----
	Farmers Home Administration:			
	Salaries and expenses:			
61	Appropriation-----	270, 000	-----	-270, 000
61	Transfer-----	(1, 182, 000)	(1, 122, 900)	(-59, 100)
61	Rural housing for the elderly revolving fund-----	5, 000, 000	-----	-5, 000, 000
61	Office of Information: Salaries and expenses (by transfer)-----	(54, 500)	(52, 220)	(-2, 280)
	Forest Service:			
	Forest protection and utilization:			
61	Forest land management-----	17, 982, 000	17, 832, 900	-149, 100



61	Forest research-----	770,000	731,500	-38,500
61	State and private forestry cooperation-----	48,000	45,600	-2,400
61	Forest roads and trails (liquidation of contract authorization)-----	7,000,000	7,000,000	-----
	Total, Department of Agriculture-----	41,070,000	29,760,000	-11,310,000
	DEPARTMENT OF COMMERCE			
	Office of Trade Adjustment:			
61	Trade adjustment assistance-----	200,000	25,000	-175,000
61	Trade adjustment loans and guarantees-----	Language	-----	-----
61	Civilian industrial technology-----	1,250,000	500,000	-750,000
61	Patent Office: Salaries and expenses-----	1,570,000	1,535,000	-35,000
	Bureau of Public Roads:			
61	Forest highways (liquidation of contract authorization)-----	5,000,000	4,900,000	-100,000
61	Study of highway program for Alaska-----	800,000	-----	-800,000
61	Transportation research-----	1,250,000	625,000	-625,000
	Total, Department of Commerce-----	10,070,000	7,585,000	-2,485,000



## Comparative statement of budget estimates and amounts recommended in the bill—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	TITLE I—Continued			
	DEPARTMENT OF DEFENSE—MILITARY			
	Military personnel:			
61	Military personnel, Army-----	\$19,600,000	\$19,600,000	-----
61	Military personnel, Navy-----	12,700,000	12,700,000	-----
61	Military personnel, Marine Corps-----	6,700,000	6,700,000	-----
61	Military personnel, Air Force-----	50,000,000	50,000,000	-----
	Operation and maintenance:			
61	Operation and maintenance, Army-----	46,151,000	44,207,000	-\$1,944,000
61	Operation and maintenance, Navy-----	29,454,000	28,122,000	-1,332,000
61	Operation and maintenance, Marine Corps-----	1,555,000	1,500,000	-55,000
61	Operation and maintenance, Air Force-----	44,204,000	42,333,000	-1,871,000
	Total, Department of Defense—Military-----	210,364,000	205,162,000	-5,202,000
	DEPARTMENT OF DEFENSE—CIVIL DEFENSE			
61	Civil Defense, Department of Defense: Research-----	61,900,000	-----	-----
	EXECUTIVE OFFICE OF THE PRESIDENT			
61	Office of Emergency Planning: Salaries and expenses-----	258,000	240,000	-18,000



FUNDS APPROPRIATED TO THE PRESIDENT				
61	Disaster relief-----	25,000,000	25,000,000	-----
61	Public works acceleration-----	500,000,000	-----	-500,000,000
	Total, Funds appropriated to the President-----	525,000,000	25,000,000	-500,000,000
DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE				
61	Office of Education: Salaries and expenses-----	600,000	345,000	-255,000
Public Health Service:				
61	Communicable disease activities-----	12,600,000	5,430,000	-7,170,000
61	Community health practice and research-----	1,500,000	500,000	-1,000,000
61	Hospitals and medical care-----	1,255,000	1,218,000	-37,000
61	Hospitals and medical care (1962)-----	325,000	315,000	-10,000
Social Security Administration:				
Bureau of Family Services:				
61	Grants to States for public assistance-----	210,000,000	200,000,000	-10,000,000
61	Salaries and expenses, Bureau of Family Services-----	452,000	288,500	-163,500
Children's Bureau:				
61	Grants for maternal and child welfare-----	3,650,000	3,500,000	-150,000
61	Salaries and expenses-----	133,000	102,500	-30,500
61	Howard University: Salaries and expenses-----	443,000	443,000	-----
61	Office of the Secretary: Educational television facilities-----	2,000,000	1,500,000	-500,000
	Total, Department of Health, Education, and Welfare-----	232,958,000	213,642,000	-19,316,000



## Comparative statement of budget estimates and amounts recommended in the bill—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	<b>TITLE I—Continued</b>			
	<b>INDEPENDENT OFFICES</b>			
	<b>CIVIL AERONAUTICS BOARD</b>			
61	Payments to air carriers (liquidation of contract authorization)-----	\$3,478,000	\$3,300,000	-\$178,000
	<b>CIVIL SERVICE COMMISSION</b>			
61	Payment to Civil Service Retirement and Disability Fund-----	30,000,000	30,000,000	-----
61	Salaries and expenses-----	1,090,000	812,300	-277,700
61	Investigation of United States citizens for employment by international organizations-----	200,000	170,000	-30,000
61	Government payment for annuitants, employees health benefits fund-----	977,000	955,000	-22,000
	Total, Civil Service Commission-----	32,267,000	31,937,300	-329,700
	<b>COMMISSION ON INTERNATIONAL RULES OF JUDICIAL PROCEDURE</b>			
82	Salaries and expenses-----	34,000	-----	-34,000
	<b>FOREIGN CLAIMS SETTLEMENT COMMISSION</b>			
61	Salaries and expenses-----	75,000	-----	-75,000
	<b>GENERAL SERVICES ADMINISTRATION</b>			
61	Sites and expenses, public building projects-----	4,605,000	3,000,000	-1,605,000
61	Construction, public buildings projects-----	7,985,000	-----	-7,985,000



61	Hospital facilities in the District of Columbia-----	375,000	375,000	375,000
61	Operating expenses, Federal Supply Service-----	2,095,000	1,712,000	-383,000
61	General Supply Fund-----	30,000,000	25,000,000	-5,000,000
61	Federal Telecommunications Fund-----	10,000,000	9,000,000	-1,000,000
61	Improvements, National Industrial Reserve Plant Numbered 485-----	1,150,000	1,100,000	-50,000
	Total, General Services Administration-----	56,210,000	40,187,000	-16,023,000
	HISTORICAL AND MEMORIAL COMMISSIONS			
61	Franklin Delano Roosevelt Memorial Commission-----	25,000	25,000	
61	Woodrow Wilson Memorial Commission-----	10,000	10,000	
	HOUSING AND HOME AGENCY			
82	Housing for the elderly fund-----	30,000,000	25,000,000	-5,000,000
	NATIONAL CAPITAL PLANNING COMMISSION			
61	Salaries and expenses-----	50,000	50,000	
	SMALL BUSINESS ADMINISTRATION			
61	Trade adjustment loan assistance (by transfer)-----	(3,000,000)		(-3,000,000)
	UNITED STATES INFORMATION AGENCY			
61	Salaries and expenses-----	2,850,000	2,645,000	-205,000
61	Acquisition and construction of radio facilities-----	9,600,000	5,800,000	-3,800,000
	Total, United States Information Agency-----	12,450,000	8,445,000	-4,005,000

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## Comparative statement of budget estimates and amounts recommended in the bill—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	TITLE I—Continued			
	INDEPENDENT OFFICES—Continued			
	VETERANS ADMINISTRATION			
61, 82	Readjustment benefits-----	\$4,300,000	\$4,300,000	-----
61	Compensation and pensions-----	42,000,000	42,000,000	-----
61	Loan guaranty revolving fund (limitation on obligations)-----	(91,058,000)	(91,058,000)	-----
	Total, Veterans Administration-----	46,300,000	46,300,000	-----
	DEPARTMENT OF THE INTERIOR			
61	Bureau of Land Management: Management of lands and resources-----	3,051,000	2,900,000	-\$151,000
	Bureau of Indian Affairs:			
61	Resources management-----	1,385,000	1,290,000	-95,000
61	Menominee educational grants (by transfer)-----	(176,000)	(176,000)	-----
61	Payments to the Lower Brule Sioux and Crow Creek Sioux Tribes of Indians-----	5,771,250	5,771,250	-----
82	Road construction (liquidation of contract authorization) (by transfer)-----	(2,000,000)	(2,000,000)	-----
	National Park Service:			
61	Management and protection-----	1,000,000	960,000	-40,000
61	Construction-----	5,000,000	5,000,000	-----



89	Bureau of Reclamation: Upper Colorado River Storage Project:				
	Appropriation-----	4,000,000	3,000,000	-1,000,000	
	Transfers-----		(1,000,000)	(+1,000,000)	
61	Office of Territories: Trust Territory of the Pacific Islands-----	7,290,000	7,290,000		
61	Fish and Wildlife Service: Bureau of Commercial Fisheries:				
	Management and investigations of resources-----	672,000	658,400	-13,600	
	Virgin Islands Corporation:				
61	Revolving fund-----	3,350,000	3,350,000		
61	Loans to operating fund-----	200,000	200,000		
61	Contributions-----	480,000	( <sup>1</sup> )	-480,000	
61	Bureau of Outdoor Recreation: Salaries and expenses-----	436,000	200,000	-236,000	
	Total, Department of the Interior-----	32,635,250	30,619,650	-2,015,600	
	THE JUDICIARY				
61	Supreme Court of the United States: Printing and binding Supreme Court reports-----	33,000	30,000	-3,000	
	Courts of appeals, district courts, and other judicial services:				
61	Salaries of judges-----	228,341	188,341	-40,000	
61	Travel and miscellaneous expenses-----	190,000	130,000	-60,000	
	Total, The Judiciary-----	451,341	348,341	-103,000	

<sup>1</sup> To be derived by transfer from internal revenue collections appropriated to the Virgin Islands government.



## Comparative statement of budget estimates and amounts recommended in the bill—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	<b>TITLE I—Continued</b>			
	<b>DEPARTMENT OF JUSTICE</b>			
	Legal activities and general administration:			
61	Salaries and expenses, United States Attorneys and Marshals-----	\$1,140,000	\$1,110,000	-\$30,000
61	Fees and expenses of witnesses-----	700,000	600,000	-100,000
61	Federal Prison System: Support of United States prisoners-----	400,000	400,000	-----
	Total, Department of Justice-----	2,240,000	2,110,000	-130,000
	<b>DEPARTMENT OF LABOR</b>			
61	Trade adjustment activities-----	316,000	100,000	-216,000
61, 89	Bureau of Employment Security: Unemployment compensation for Federal employees and ex-servicemen-----	24,000,000	20,000,000	-4,000,000
89	Bureau of Employees' Compensation: Employees compensation claims and expenses-----	3,300,000	3,000,000	-300,000
	Total, Department of Labor-----	27,616,000	23,100,000	-4,516,000
	<b>LEGISLATIVE BRANCH</b>			
	House of Representatives:			
	Payments to beneficiaries of deceased Members-----	-----	45,000	+45,000
61	Office of the Clerk-----	68,855	55,730	-13,125



61	Miscellaneous items.....	88,685	88,685	-----
61	Reporting hearings.....	25,000	25,000	-----
61	Telegraph and telephone.....	150,000	150,000	-----
	Architect of the Capitol:			
61	Extension of the Capitol.....	300,000	300,000	-----
	Acquisition of property, construction, and equipment, Additional House Office Building.....		Language	-----
	Total, Legislative Branch.....	632,540	664,415	+31,875
	DEPARTMENT OF STATE			
	Administration of foreign affairs:			
61	Salaries and expenses.....	10,770,000	6,588,500	-4,181,500
61	Emergencies in the diplomatic and consular service.....	350,000	300,000	-50,000
	International organizations and conferences:			
61	Contributions to international organizations.....	835,000	835,000	-----
61	Missions to international organizations.....	75,000	71,800	-3,200
61	International conferences and contingencies.....	755,000	315,000	-440,000
	Total, Department of State.....	12,785,000	8,110,300	-4,674,700



## Comparative statement of budget estimates and amounts recommended in the bill—Continued

II. Doc. No.	Department or activity	Budget estimates	Recommended in bill	Bill compared with estimates
	<b>TITLE I—Continued</b>			
	<b>TREASURY DEPARTMENT</b>			
61	Bureau of Accounts: Salaries and expenses, Division of Disbursement.....	\$1,739,000	\$1,739,000	-----
61	Bureau of Customs: Salaries and expenses.....	3,275,000	3,108,000	-\$167,000
	United States Secret Service:			
61	Salaries and expenses.....	351,000	309,000	-42,000
61	Salaries and expenses, White House Police.....	308,000	308,000	-----
61	Bureau of the Mint: Salaries and expenses.....	550,000	544,900	-5,100
61	Coast Guard: Operating expenses.....	2,600,000	2,536,000	-64,000
	Total, Treasury Department.....	8,823,000	8,544,900	-278,100
	<b>DISTRICT OF COLUMBIA</b>			
	District of Columbia funds:			
	Operating expenses:			
61	General operating expenses.....	(458,400)	(441,000)	(-17,400)
61	Public safety.....	(3,217,900)	(3,170,000)	(-47,900)
61	Health and welfare.....	(1,701,100)	(1,300,000)	(-401,100)
61	Settlement of claims and suits.....	(36,600)	(36,600)	-----



	(187, 000)	(180, 000)	(-7, 000)
61 Capital outlay (by transfer)-----			
Total, District of Columbia-----	(5, 414, 000)	(4, 947, 600)	(-466, 400)
Total, Title I-----	1, 347, 702, 131	710, 140, 906	-637, 561, 225
TITLE II			
INCREASED PAY COSTS			
63 Miscellaneous agencies and accounts-----	276, 811, 575	261, 622, 200	-15, 189, 375
63 District of Columbia funds-----	(3, 054, 300)	(2, 901, 590)	(-152, 710)
Total, Title II-----	276, 811, 575	261, 622, 200	-15, 189, 375
TITLE III			
CLAIMS AND JUDGMENTS			
90 Claims and judgments-----	16, 993, 400	16, 993, 400	-----
Grand total-----	1, 641, 507, 106	988, 756, 506	-652, 750, 600

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SMITHSONIAN INSTITUTION LIBRARIES



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